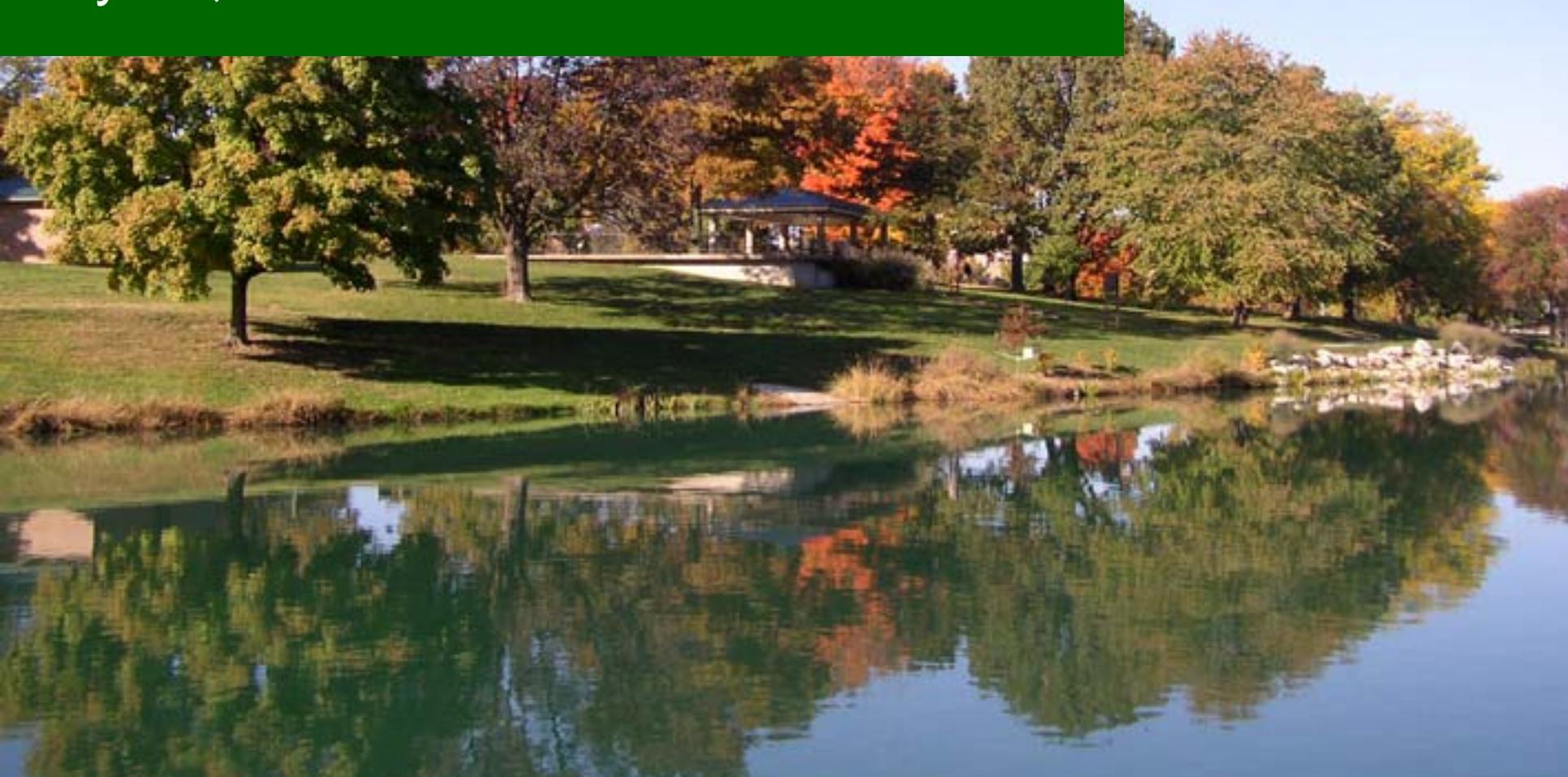


# Parks & Recreation Commission Meeting

July 19, 2007





# Agenda

1. Approval of Agenda Action
2. Approval of Minutes from June Action
3. Approval of June Monthly Report Action
4. Election of Officers Action
5. Public Hearing: Draft Policy of Alcohol Sales Action
6. Rezoning Livingston Action
7. Naming of Southeast Regional Park
8. Council Items
9. Capital Project Update
10. Commission Comments
11. Staff Comments
12. Public Comments



# City of Columbia **Draft Alcohol Sales Policy**

*Staff Presentation  
Parks and Recreation Commission  
July 19, 2007*



# Purpose:

- To establish the rules and regulations regarding the sale of alcoholic beverages by outside organizations and/or individuals at the City of Columbia's public parks and recreation areas.



# Introduction:

- The City of Columbia presently does not allow the sale of alcohol by outside organizations or individuals in city parks.
- Individuals and organizations may lawfully consume alcohol in parks.
- In 2006, the City Council directed Parks and Recreation staff to draft a policy regarding the sale of alcohol by outside organizations in parks.
- Staff conducted research and drafted a policy for review.



# Background:

- In 2006, the Columbia Art League moved the Art in the Park event to Stephens Lake Park and applied for a Parks Special Use permit. The League requested the ability to sell wine at the event.
- Citing current policy against selling alcohol in the parks, Parks and Recreation staff denied the alcohol-selling request.
- The Art League appealed the decision to the City Council and was granted permission to sell wine at the event.
- At that time, City Council directed staff to develop recommendations towards a policy that would outline procedures and regulations for selling alcohol at park events by private individuals and/or organizations.



## Background:

- Park staff spent several months reviewing similar policies in other cities.
- Based on this research, staff has drafted a policy that would allow alcohol sales in some larger city parks on a restricted basis, upon approval of an Event Alcohol Sales permit.
- Staff introduced this policy to City Council in May 2007, and Council referred the issue to the Parks and Recreation Commission for their review and recommendation.



## Staff Research:

- Although a number of communities prohibit alcohol sales, staff found a number of cities where alcohol sales are allowed under specifically defined circumstances.
  - **Sales generally allowed at community-wide special events, festivals, and special occasions under a special permit system.**
  - **Fee is charged for the permit to sell alcohol.**
  - **Sales mostly restricted to beer, wine, and champagne.**
  - **Many restricted such sales to larger parks where large events take place.**



## Key Points of the Policy:

- Defines alcoholic beverage as beer, wine, and/or champagne. The sale of hard liquor would not be allowed.
- Sales of alcoholic beverages would be allowed by private organizations or individuals after approval of an Event Alcohol Sales Permit. This would require approval by three city departments: Parks and Recreation, Police, and Finance. Application for such a permit must be submitted at least 15 days before the event.
- Permits would only be issued to those with an approved Park Special Use Permit. Such events must focus on recreational activities that are physical, social, cultural, artistic, and/or environmental in nature. Alcohol sales must be secondary and not the primary reason for the event.



# Key Points of the Policy:

- Parks where requests for alcoholic beverage sales would be considered:
  - **Columbia Cosmopolitan Recreation Area**
  - **Lake of the Woods Recreation Area**
  - **Twin Lakes Recreation Area**
  - **Stephens Lake Park**
  - **Nifong Memorial Park**
  - **Flat Branch Park**
  - **Oakland Park (non-school days only)**
  - **Cosmo-Bethel Park (non-school days only)**
  
- Issuance of the Event Alcohol Sales Permit would require a fee of \$100 or 10 percent of gross alcohol sales, whichever is greater. A \$100 base fee would be paid by applicant with any additional fees due within 10 days after conclusion of event.



## Key Points of the Policy:

- Applicants for Event Alcohol Sales Permit would be required to have all necessary state and local liquor licenses and permits. All state laws and regulations regarding the sale and consumption of alcohol would have to be met by the applicant.
- Applicant would have to provide evidence of liability insurance in the amount of \$2 million for the planned event. The insurance must name the City as co-insured for the event.
- If requested by either the Parks and Recreation Department or the Police Department, the applicant must agree to provide security personnel to ensure proper control and management of the event.



# Public Comment

- Speaker must state name and address, and sign the sheet on the podium.
- Please limit your comments to three minutes in length
- Please discuss new ideas and do not repeat what others have said.



# Commission Comment

➤ Commissioners may:

- **Recommend approval of policy to City Council.**
- **Recommend disapproval of policy to City Council.**
- **Recommend approval of policy with amendments to City Council.**
- **Take policy and comments under advisement and make recommendation at future meeting.**



## 6. Livingston Rezoning

- Lots 1109, 1110 and 1112 Locust Street owned by Jon K. and Kimberly Livingston.
- Rezone from R3 (multi-family) to CP.
- Existing Use: Multi-family residential units.
- Within half-mile boundary of Paquin Park.



Locust St

Waugh St

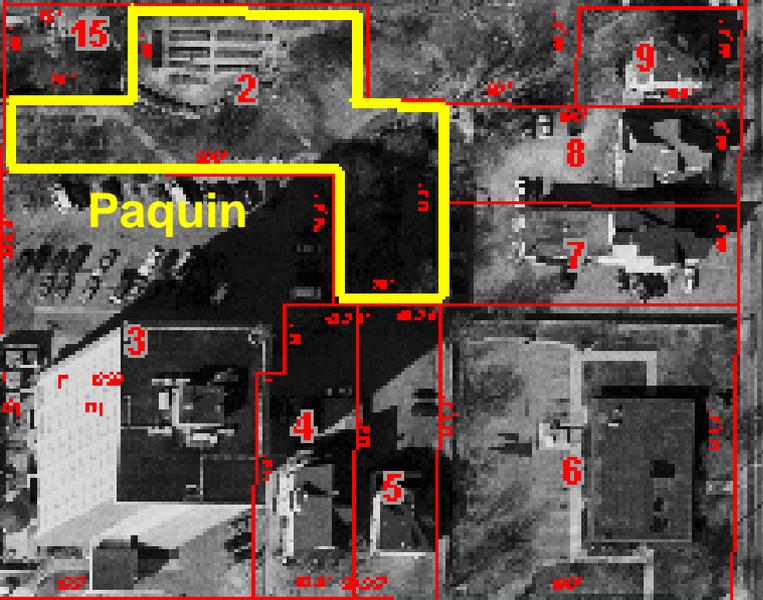
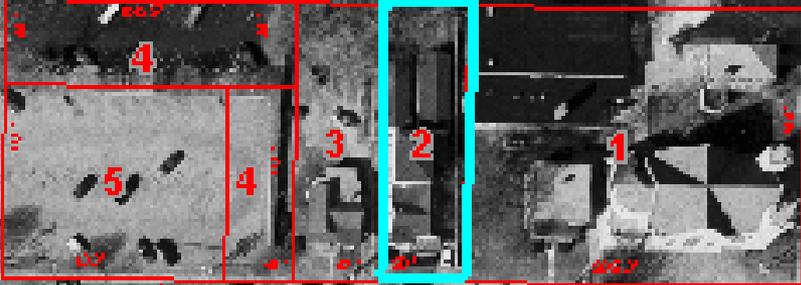
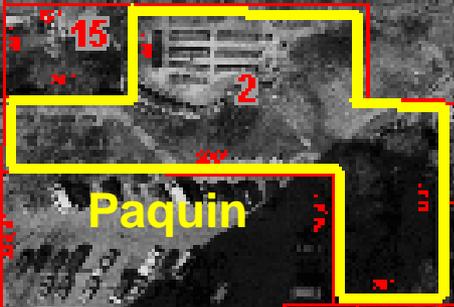
Hitt St

Collage Ave

Paquin St

Paquin

310 Feet





## 6. Livingston Rezoning

- Lots 1109, 1110 and 1112 Locust Street owned by Jon and Kimberly Livingston.
- Rezone from R3 (multi-family) to CP.
- Existing use: Multi-family residential units.
- Within half mile boundary of Paquin Park.
- Staff Recommendation: Staff does not foresee any adverse impacts to the park.



## 7. Naming of Southeast Regional Park

- As discussed at the June Park and Recreation Commission Meeting, the City Council has directed the Commission to develop a recommendation for naming the new regional park being acquired by the City.
- First step would be to brainstorm a list of possible names.
- The Commission would then narrow that list to a limited number of possibilities (probably no more than four or five).
- The Commission would then seek public comment on that list before making a final recommendation to the Council.



# 7. Naming of Southeast Regional Park

## P&R Park Naming Policy Objectives

1. Name should be associated with some real characteristic of the site.
  - a. For ease of memory.
2. Name should be imaginative and pleasant sounding.
3. Whatever theme is chosen should result in a relatively timeless name.
  - a. So that it doesn't diminish in appropriateness with time.
  - b. So current events aren't allowed to lead to frequently renaming a park.
4. Park name usage should be stabilized.
  - a. To save cost of replacing printed material.
  - b. Save double name confusion which can lag for many years after "official" name change.
  - c. To save controversy with groups that might suggest name change.



# **Naming of Regional Park: Suggested Procedures**

1. Name after boundary roads, schools or neighborhoods.
  - a. **Descriptive of location; easy to remember.**
  - b. **These names are frequently chosen for pleasant or characteristic nature.**
  - c. **These names are now controlled to eliminate duplication confusion.**
  - d. **Most likely to eliminate controversy.**
2. Name after distinguishing feature of site or area.
  - a. **Easy to remember; may be geographically associated.**
  - b. **Likely to result in “park” sounding name (i.e. Twin Lakes, Lake of the Woods, Oak Park, High Hill, etc.)**



# Naming of Regional Park: Suggested Procedures Continued...

3. Name in honor of distinguished individuals or groups.
  - a. **Promote gifts or donations.**
    - i. Financial contributions should have a significant impact.
    - ii. No standard amount or percentage is established, but a guideline for discussion should start at 50% of cost of development or construction.
  - b. **Honor those having the most influence on the betterment of the City.**
  - c. **Current City of Columbia employees and officials are prohibited from having parks and facilities named after them.**

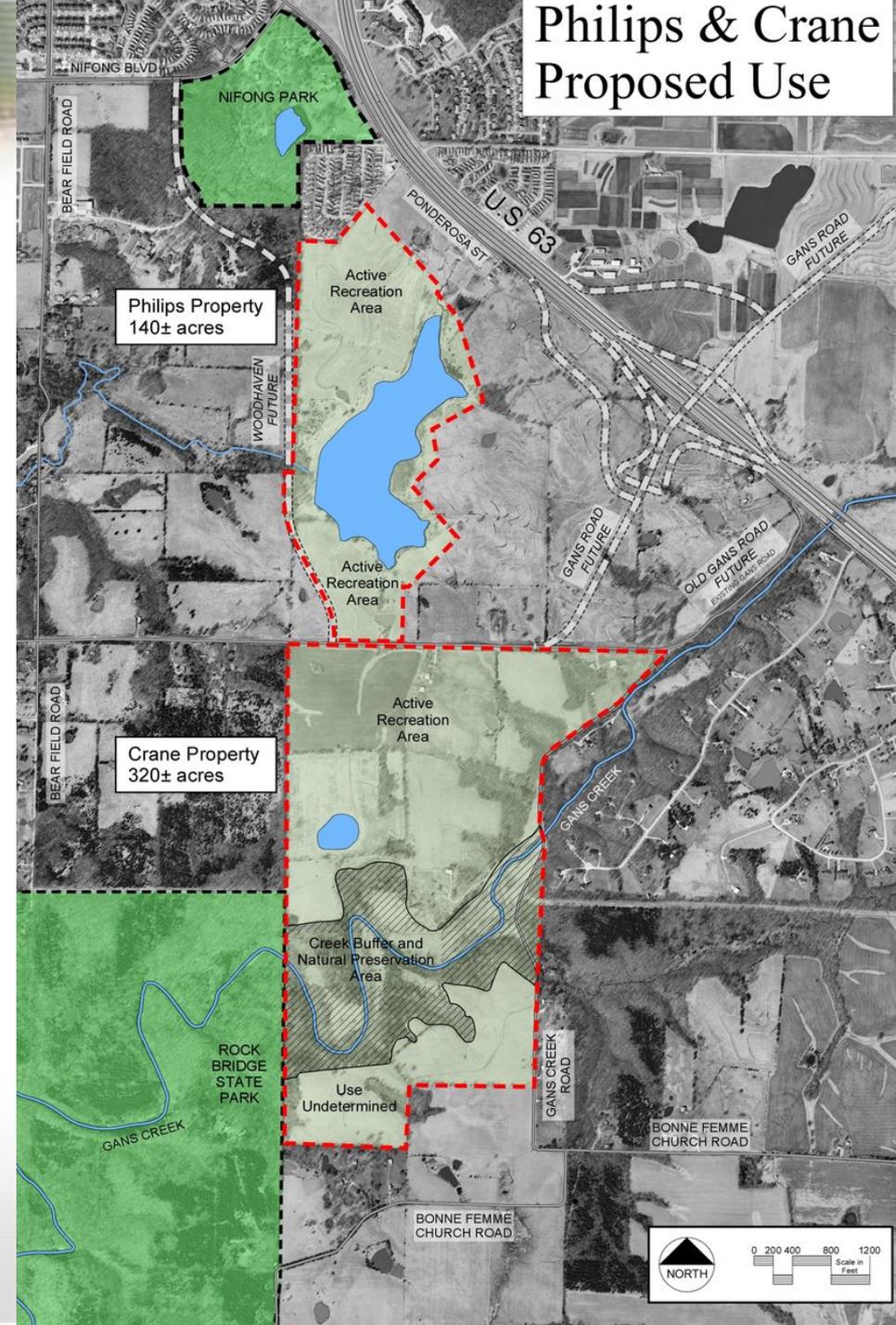


## **Naming of Regional Park: Suggested Procedures**

- City Council has the authority to name all parks. Council may ask the Parks and Recreation Commission for recommendations.
- Specific facilities within parks may be named at the discretion of the Director. In some cases, Council and Commission approval may be solicited.

# New Regional Park

- Located adjacent to Rock Bridge State Park
- Gans Creek runs through Crane tract into RBSP.
- Gans Road splits the two tracts.
- Bristol Lake Parkway is the road that borders the southwest Philips tract.





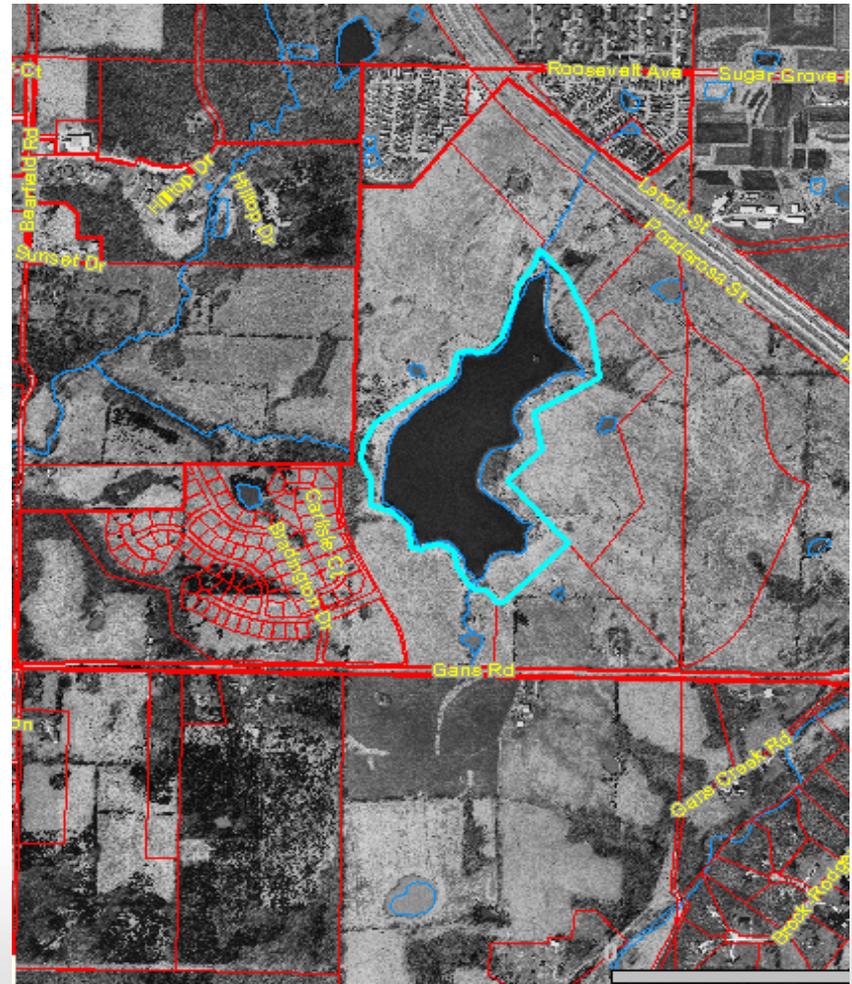
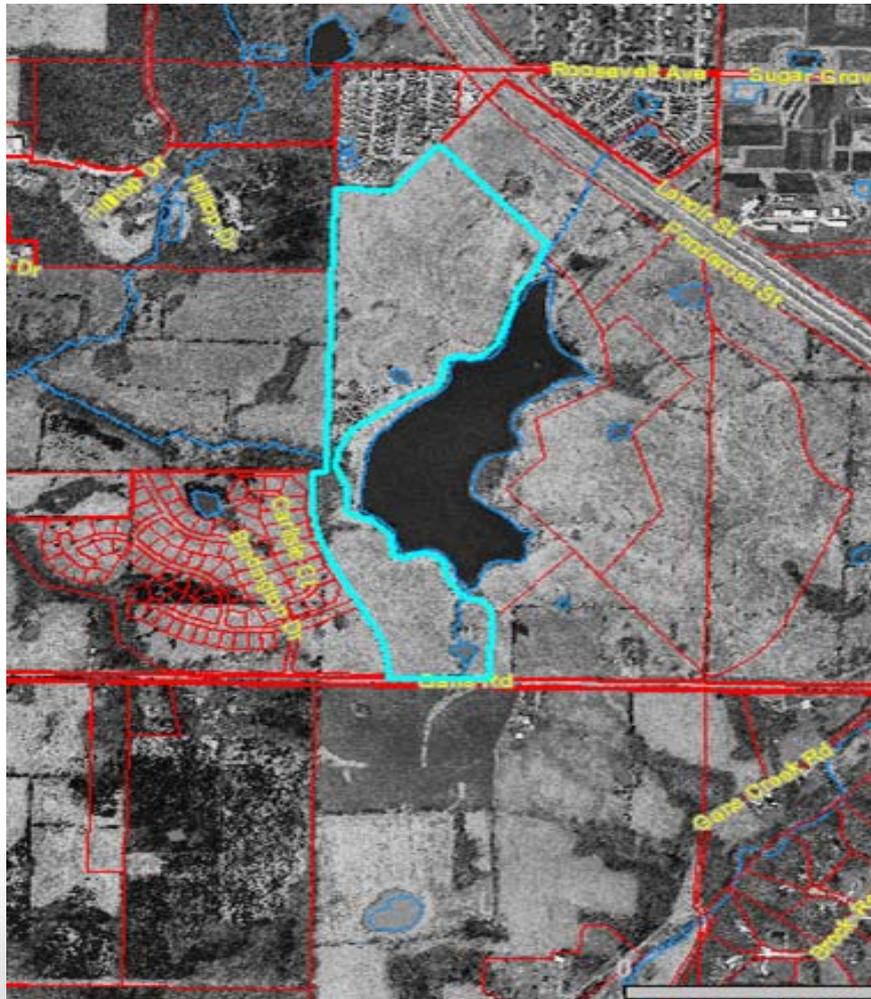
# Naming of Regional Park

New park actually consists of three separate tracts of land:

1. 77 acres of the former Philips Farm purchased by the City from Elvin Sapp;
2. 63 acres (including a 40 acre lake) of the former Philips farm which was donated to the City by Mr. Sapp;
3. 320 acres purchased by the City from the Crane Family.

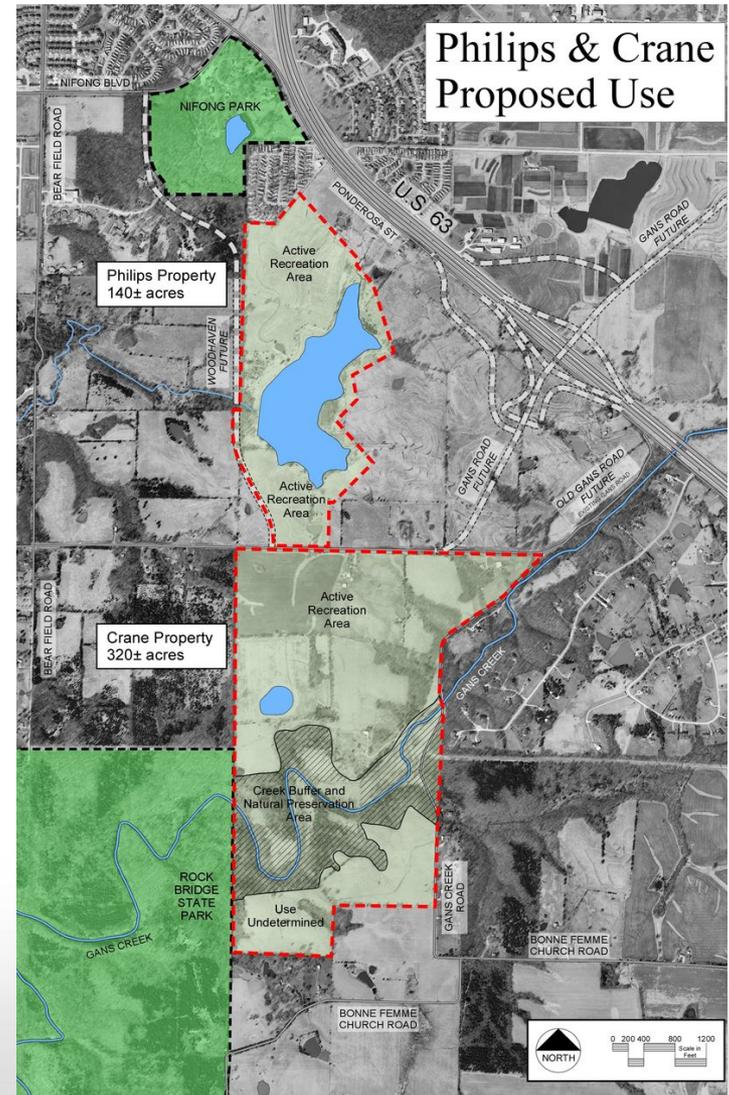
The two tracts of the Philips property are separated from the Crane property by Gans Road.

# Two Tracts of Philips Property



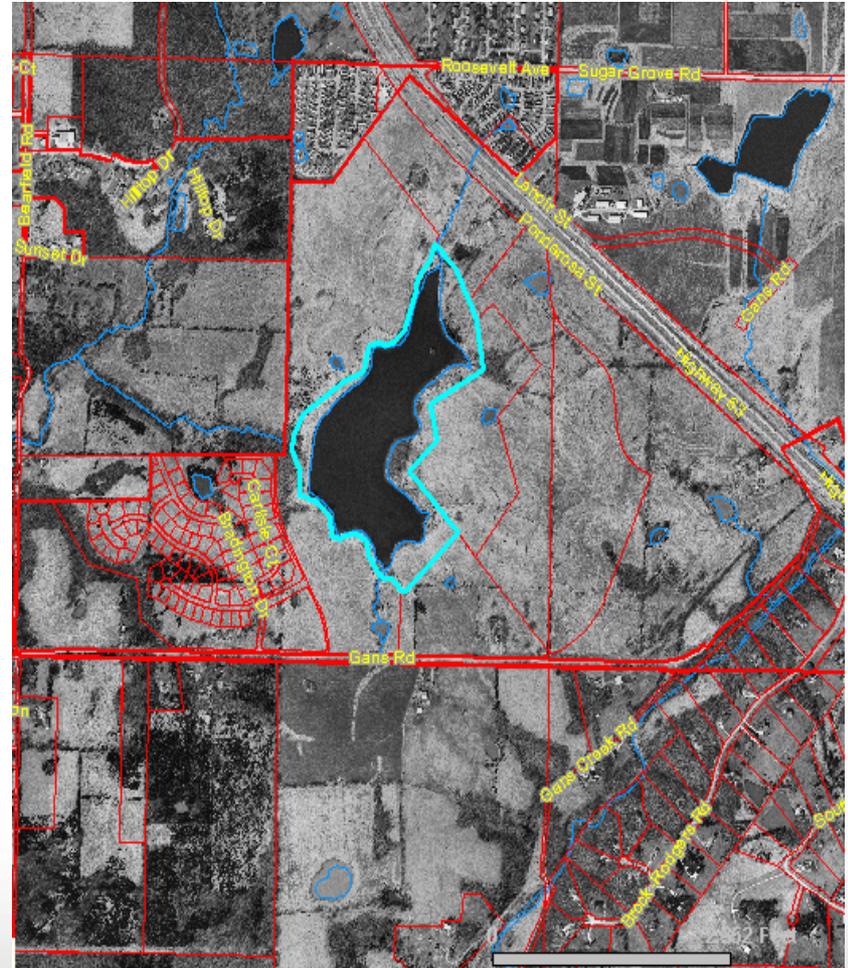
# Naming of Regional Park

- Should all the properties be named as one facility or should the Philips Tract and the Crane Tract have separate names?
- Capen and Grindstone are adjacent to each other yet have separate names.



# Naming of Regional Park

- The donation agreement giving the sixty-three acre tract with lake to the City specifies that it be named in recognition of “A. Perry Philips.”



# Naming of Regional Park

- Should the site be designated as a “park” “regional park” or “recreation area?”
- Currently Cosmo, Lake of the Woods, and Twin Lakes are all officially named “recreation areas”





# Brainstorming: Proposed Names

Gans Creek Recreation Area

Gans Creek Regional Park

Lofty Cliffs Recreation Area

Lofty Cliffs Regional Park

Philips Lake Regional Park

Philips Lake Recreation Area

A. Perry Philips Memorial Park

Crane Farm Regional Park

Gans Road Recreation Area

Gans Road Regional Park

A. Perry Philips Recreation Area

A. Perry Philips Regional Park

Southeast Regional Park

Southeast Recreation Area

Crane Recreation Area

**Names could also be a combination of the above.**

Gans Creek Recreation Area with a separate name of A. Perry Philips Lake for the lake tract.



# Commission Action

- Council has not established a schedule as the Crane property purchase doesn't become official until September 2007.
- Critical decision is to name both tracts the same or as separate parks.
- Commissioners may choose to:
  - **Recommend a list of 4-5 names and direct staff to seek public comment.**
  - **Seek constituent suggestions from now to August or September and then develop a list of 4-5 names for public comment.**
    - Possible public hearing in October.
  - **Seek constituent suggestions on naming both tracts the same or as separate parks.**



# Capital Project Update



# Cosmo-Bethel Playground



# Capital Project Update



# Cosmo-Bethel New Shelter



# Louisville Park – Trail Work



# Louisville Park - Trail



# Flat Branch Pedestrian Bridge



# Hickman Pool Sign Replacement



# Stephens Spraygrounds Vault



# Riechmann Sign at Walnut & Old 63



# Stephens Temp Beach Access



# Historical Plaque - Gordon



# Historical Plaque - Collins



# Historical Plaque – Happy Hollow



# Nifong Historic Village Road



# Longview Park



# Longview Park



# Longview Park



# Harris Parking Lot



# Harris Shelter Site



# Parkade School Playground 2004 City/School Co-op Project



# Parkade School Playground Dedication – May 31, 2007



# Douglass Basketball Courts



# Douglass Pool



# Douglass Pool/Park Dedication June 16, 2007





- 10. Commission Comments**
- 11. Staff Comments**
- 12. Public Comments**

# Adjourned

A scenic view of a park with a pond, trees, and a gazebo. The pond is in the foreground, reflecting the sky and the surrounding greenery. The trees are in various shades of green and yellow, indicating autumn. A gazebo is visible in the background, surrounded by trees. The sky is clear and blue.

The Department of Parks & Recreation is committed to improving our community's health, stability, beauty, and quality of life by providing outstanding parks, trails, recreational facilities, and leisure opportunities for all Columbia citizens.