# City of Columbia

701 East Broadway, Columbia, Missouri 65201



Agenda Item Number: B 161-15

Department Source: Community Development - Planning

To: City Council

From: City Manager & Staff

**Council Meeting Date: 6/15/2015** 

Re: 1109 Locust Street - Major amendment to C-P development plan (Case 15-119)

# **Documents Included With This Agenda Item**

Council memo, Resolution/Ordinance, Exhibits to Resolution/Ordinance **Supporting documentation includes:** Commission report (including locator maps, the development plan, and Design Parameters), and meeting excerpts

# **Executive Summary**

If approved, the amended C-P (Planned Business District) development plan would reduce the front yard setback, increase the number of dwelling units, and allow phasing of the redevelopment. (Case #15-119)

### Discussion

The applicant is requesting an amendment to the previously approved C-P (Planned Business District) development plan to account for various changes to the site layout and phasing plan. Notable changes include a reduction in the front building setback from 50 feet to 22 feet, an increase in the total number of dwelling units from eight to nine, and a request to complete the planned development in two phases rather than one.

The site was originally zoned C-P in 2007, and the associated Statement of Intent contains several provisions that were intended to replicate the then existing C-2 (Central Business District) standards, including zero setback, parking, screening and open space requirements. Both the approved 2012 plan and the proposed development plan adhere to maximum height and area limits, which are capped at 55 feet and 24,000 square feet, respectively.

The proposed buildings will stand four stories tall. Phase 1 will include an additional basement suite for a total of five units (one per floor). The existing front structure is two stories tall and contains two licensed rental units. This building will eventually be razed to make way for Phase 2 -- a new four-story, four-unit structure.

City staff have reviewed the requested amendments to the development plan and finds them to be consistent with the approved C-P zoning ordinance and appropriate within the context of adjacent zoning and land uses.

# City of Columbia

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At its June 4th meeting, the Planning and Zoning Commission voted 7-2 to recommend approval of the requested development plan amendment. One Commissioner expressed concern about the lack of off-street parking associated with the request. The applicant indicated that most of his existing tenants do not drive, and that he intends to reserve off-site parking spaces for tenants. No members of the public spoke on this request.

A copy of the Commission report (including locator maps, the development plan, and Design Parameters), and meeting excerpts are attached.

# **Fiscal Impact**

Short-Term Impact: No new capital spending is expected within the upcoming 2 years as a result of this proposal.

Long-Term Impact: The development/redevelopment of this site may increase demands upon the adjacent streets, sanitary sewers, storm sewers, water and electric supply lines. The costs associated with meeting these demands may be offset by increased property and/or sales tax revenues and user fees.

# Vision, Strategic & Comprehensive Plan Impact

Vision Impact: N/A

Strategic Plan Impact: N/A

Comprehensive Plan Impact: N/A

# **Suggested Council Action**

Approval of the amended C-P development plan and associated Design Parameters

# **Legislative History**

September, 2012: Ordinance #021408 approved rezoning and C-P development plan

Department Approved

City Manager Approved

Introduced by		-
First Reading	Second Reading	
Ordinance No	_ Council Bill No	<u>B 161-15</u>
AN	ORDINANCE	
located on the north side	on to the 1109 Locust Street C of Locust Street, between Hi fixing the time when this or	tt Street
BE IT ORDAINED BY THE COUNCIL FOLLOWS:	OF THE CITY OF COLUM	MBIA, MISSOURI, AS
SECTION 1. The City Council he Street C-P Plan, as certified and signed located on the north side of Locust Street Contains approximately 0.19 acre. The setback from 50-feet to 22-feet, an increto nine, and a request to complete the part The Director of Community Develop substantially in the same form as "Exhipordinance, as guidance when conside Plan.	d by the architect on May 26, treet, between Hitt Street are revision allows for a reduction asset in the total number of dwo lanned development in two planent shall use the design libit A," which is attached to a	2015. The property is not Waugh Street and on in the front building welling units from eigh nases rather than one parameters set forth not made a part of this
SECTION 2. This ordinance sh passage.	nall be in full force and effe	ect from and after its
PASSED this day of	f	., 2015.
ATTEST:		
City Clerk	Mayor and Presidin	ng Officer
APPROVED AS TO FORM:		
City Counselor		
City Couriseioi		



# **Design Parameters Worksheet**

For office use:

Case #: /5-//9 Submission Date: Planner Assigned:

## Please provide the following information:

- 1. The minimum distance between any building and any adjacent property line or street right-of-way.
  - 0 feet
- 2. The minimum distance between the edge of any driveway, parking area, loading area, trash storage area and any adjacent property line or street right-of-way.
  - 0 feet
- 3. The maximum number of freestanding signs on the site, the maximum square footage of sign surface area and maximum height of each.
  - None
- 4. The minimum percentage of the site to be maintained in open space shown by the percent in landscaping and the percent left in existing vegetation. (not applicable to **M-R** districts)
  - 0%
- 5. The maximum height and number of light poles and type of fixtures.
  - None

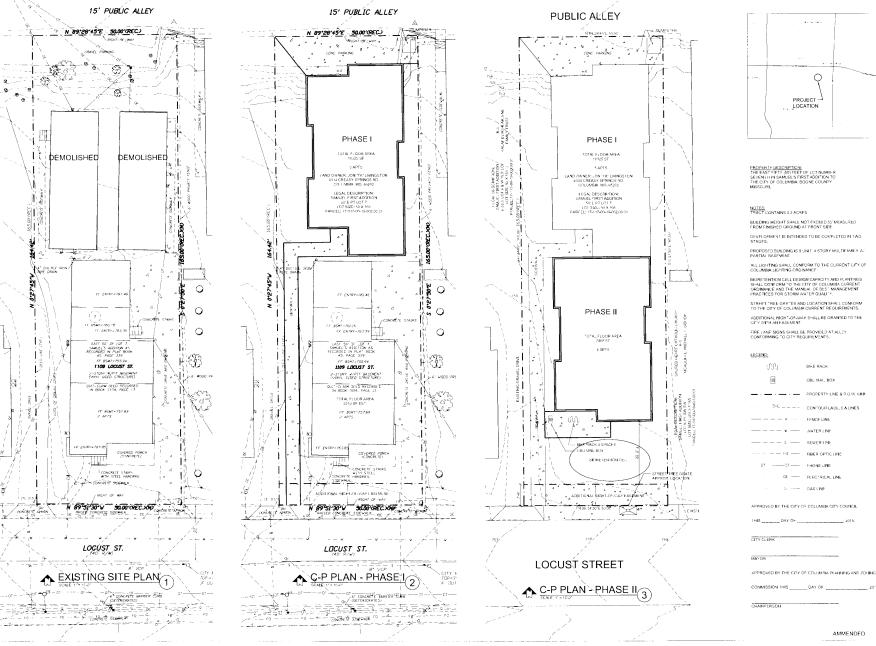
# City of Columbia

701 East Broadway, Columbia, Missouri 65201



# SUPPORTING DOCUMENTS INCLUDED WITH THIS AGENDA ITEM ARE AS FOLLOWS:

Commission report (including locator maps, the development plan, and Design Parameters), and meeting excerpts



BUILDING HEIGHT SHALL NOT FXCEED 55 MEASURED FROM FINISHED GROUND AT FRONT SIDE.

DEVELOPMENT IS INTENDED TO BE COMPLETED IN TWO STAGES.

PROPOSED BUILDING IS 9 UNIT, 4 STORY MULTIFAMILY AS PARTIAL BASEMENT.

ALL LIGHTING SHALL CONFORM TO THE CURRENT CITY OF COLUMBIA LIGHTING ORDINANCE

SHALL CONFORM TO THE CITY OF COLUMBIA CURRENT ORDINANCE AND THE MANUAL OF BEST MANAGEMENT PRACTICES FOR STORM WATER QUALITY.

ADDITIONAL RIGHT-OF-WAY SHALL BE GRANTED TO THE CITY WITH AN EASEMENT

FENCE LINE

AMMENDED

JOB NUMBE 12012 02-27-15 REVISION ① 04-09-15 ② 05-26-15

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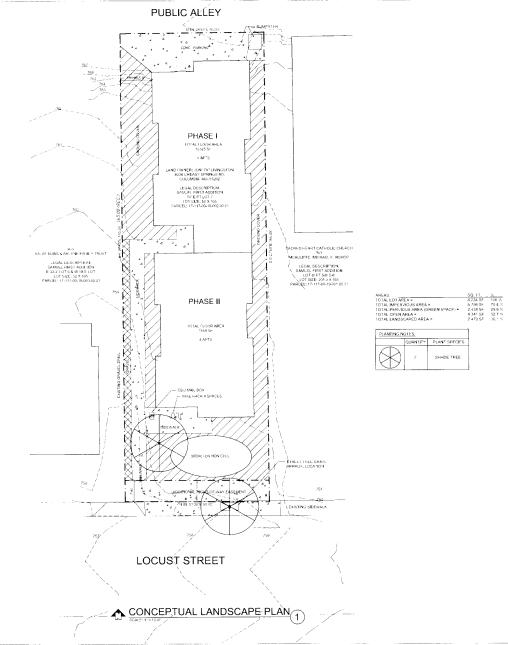
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TECTUF Group, LLC.

1109 LOCCOLUMBIA, P A R C H I

C-P PLAN



JOB NUMBER 12012 ISSUE DATE 02-27-15 ① 04-09-15 ② 05-26-15

CDQ LLC 0 2015



TECTURE DESIGN PLANNING Group, L.C. 200 Old 83 South, Suffe 305 - Columba, Mesouri, 82201

C-P PLAN 1109 LOCUST STREET COLUMBIA, MISSOURI

A R C H I Central Design

CONCEPTUAL LANDSCAPE PLAN

# AGENDA REPORT PLANNING AND ZONING COMMISSION MEETING June 4, 2015

#### SUMMARY

A request by Jon "TK" Livingston (owner) for a major amendment to the C-P (Planned Business District) development plan known as "1109 Locust Street - C-P Plan". The 0.19-acre subject site is located on the north side of Locust Street, between Hitt and Waugh Streets, and is addressed 1109 Locust Street. (Case #15-119)

#### DISCUSSION

The applicant is requesting an amendment to the previously approved C-P (Planned Business District) development plan to account for various changes to the site layout and phasing plan. Notable changes include a reduction in the front building setback from 50 feet to 22 feet, an increase in the total number of dwelling units from eight to nine, and a request to complete the planned development in two phases rather than one.

The site was originally zoned C-P in 2007, and the associated Statement of Intent contains several provisions that were intended to replicate the then existing C-2 (Central Business District) standards, including zero setback, parking, screening and open space requirements. Both the approved 2012 plan and the proposed development plan adhere to maximum height and area limits, which are capped at 55 feet and 24,000 square feet, respectively.

The proposed buildings will stand four stories tall. Phase 1 will include an additional basement suite for a total of five units (one per floor). The existing front structure is two stories tall and contains two licensed rental units. This building will eventually be razed to make way for Phase 2 -- a new four-story, four-unit structure.

City staff have reviewed the requested amendments to the development plan and finds them to be consistent with the approved C-P zoning ordinance and appropriate within the context of adjacent zoning and land uses.

### RECOMMENDATION

Approval of the amendments to the C-P development plan

#### **ATTACHMENTS**

- Locator maps
- Proposed development plan and design parameters
- 2012 rezoning ordinance, statement of intent, and approved development plan

# SITE HISTORY

Annexation Date	1826 (part of Original Town of Columbia)
Existing Zoning District(s)	C-P (Planned Business District)
Land Use Plan Designation	City Center District
Subdivision/Legal Lot Status	East 50 feet of Lot 7, Samuel's Addition

# SITE CHARACTERISTICS

Area (acres)	0.19 acre
Topography	Slopes downward from north to south
Vegetation/Landscaping	Cleared for redevelopment
Watershed/Drainage	Flat Branch Creek
Existing structures	7,468 sq. ft. apartment building (2 units)

# **SURROUNDING LAND USES**

Orientation from site	Zoning	Land Use
North	R-3 (Medium Density)	Church parking lot
South	C-P	Apartments
East	R-3	Church property
West	R-3	Multi-family residential

# **UTILITIES & SERVICES**

All City services are available to the site.

## **ACCESS**

	Locust Street
Location	South side of site
Major Roadway Plan	Local residential street (Improved & City-maintained)
CIP Projects	None
Sidewalk	In place

## **PARKS & RECREATION**

Neighborhood Parks	N/A
Trails Plan	No trails planned
Bicycle/Pedestrian Plan	No bike/ped infrastructure planned

## **PUBLIC NOTIFICATION**

All property owners within 200 feet and City-recognized neighborhood associations within 1,000 feet of the boundaries of the subject property were notified of a public information meeting, which was held on May 12, 2015.

Public Information Meeting Recap	Number of attendees: 5 Comments/concerns: Questions about building design and construction
Neighborhood Association(s) Notified	Tenth Hitt Elm Locust
Correspondence Received	None as of this writing

Report prepared by Steve MacIntyre; approved by Pat Zenner

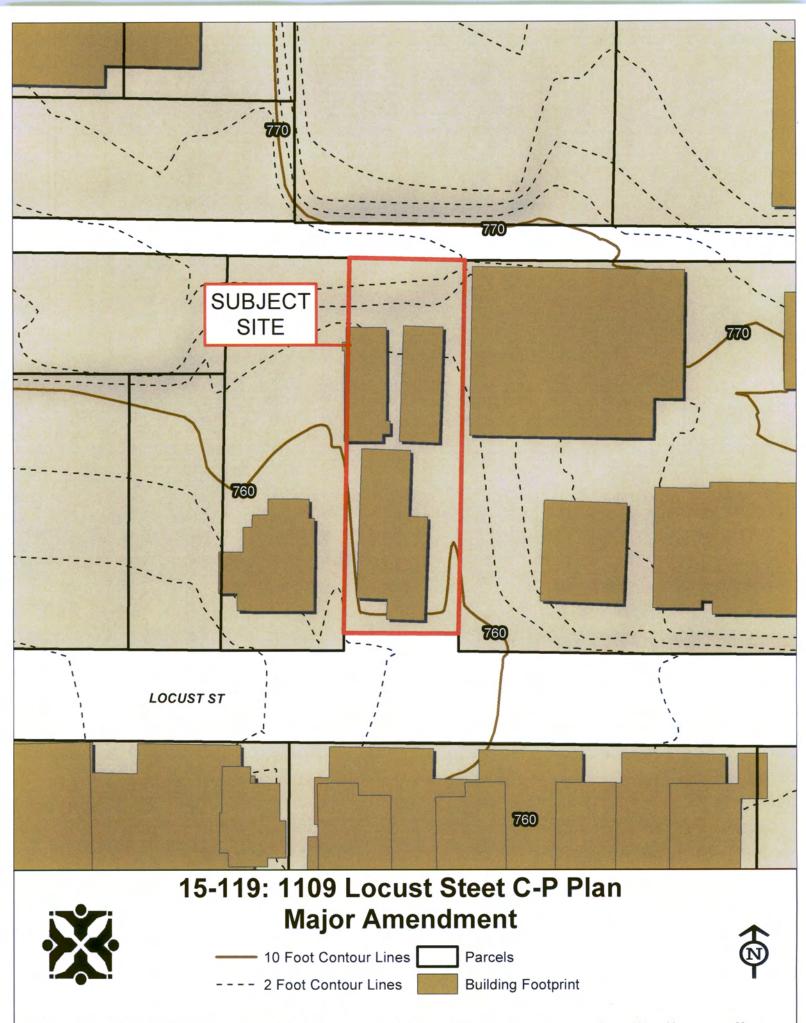




# 15-119: 1109 Locust Steet C-P Plan Major Amendment



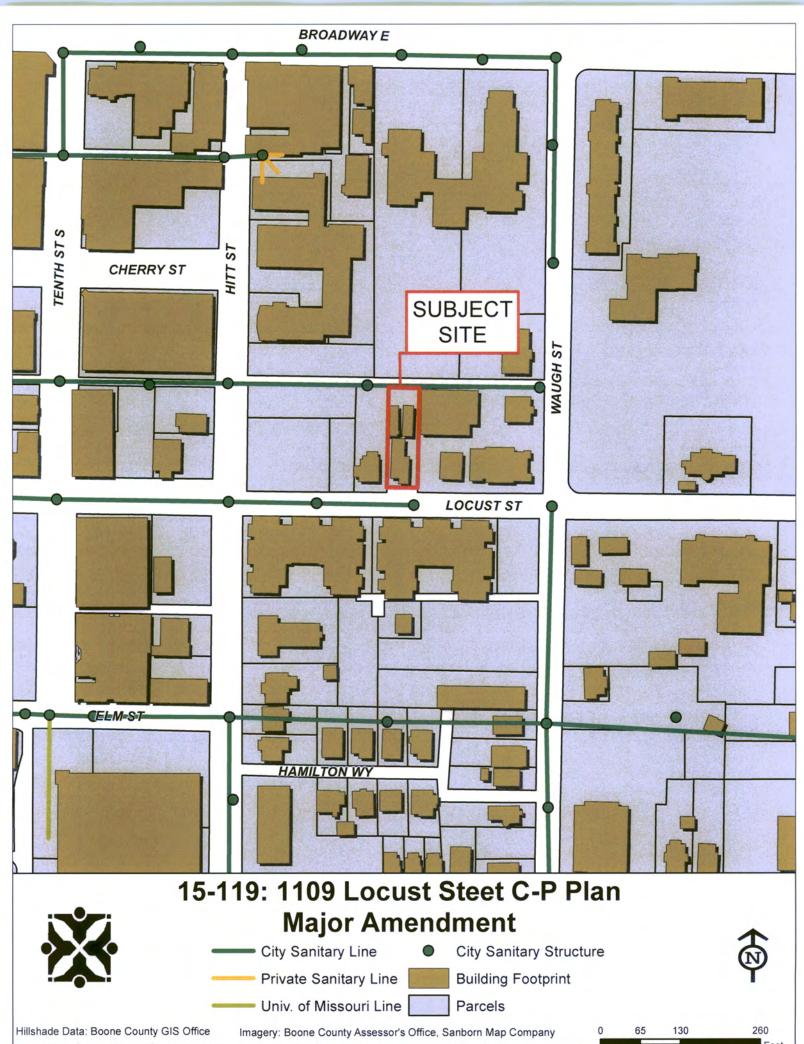




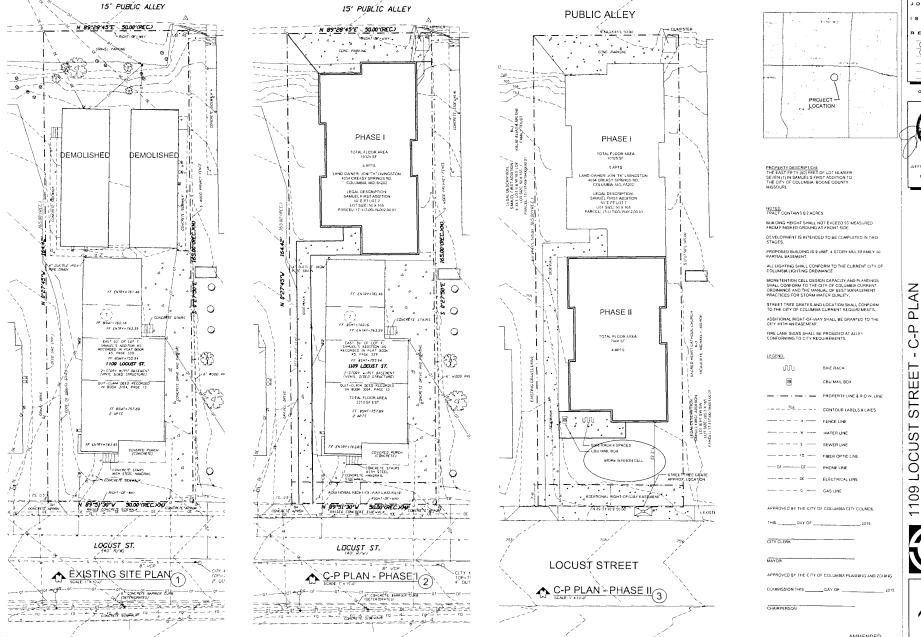
Hillshade Data: Boone County GIS Office Imagery: Boone County Assessor's Office, Sanborn Map Company

Parcel Data Source: Boone County Assessor Created by The City of Columbia - Community Development Department

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Parcel Data Source: Boone County Assessor, Created by The City of Columbia - Community Development Department



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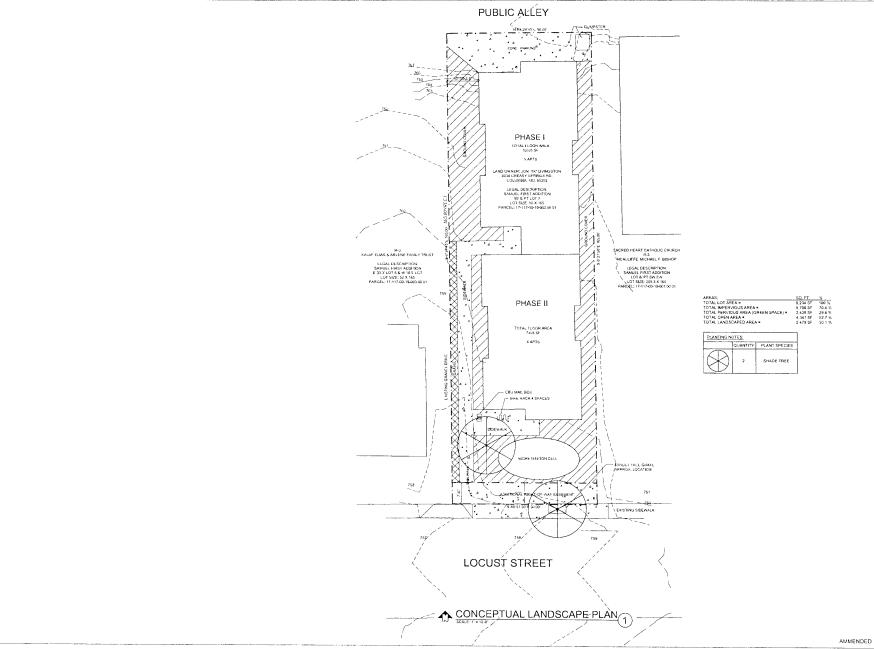
C T U R E

AMMENDED

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A R C H I T E C Central Design Group, I

C-P PLAN



JOB NUMBER 12012 188UE DATE 02-27-15 REVISION

① 04-09-15 ② 05-26-15

CDQ, LL.C. C 2015



FFREY SCOTT SCHROEDER ARCHITECT MO. LICENSE A-7121 EXP: 12/31/15

P L A N N I N G Columbia, Missourt, 65201 . . 382 ARCHITECTURE · DESIG

C-P PLAN 1109 LOCUST STREET COLUMBIA, MISSOURI

CONCEPTUAL LANDSCAPE PLAN



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  - 0%
- 5. The maximum height and number of light poles and type of fixtures.
  - None

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First Reading 8-20-12

Second Reading 9-4-12

Ordinance No. 021408

Council Bill No.

B 216-12

# **AN ORDINANCE**

approving the 1109 Locust C-P Plan; approving a revised statement of intent; accepting a conveyance for street purposes; directing the City Clerk to have the conveyance recorded; and fixing the time when this ordinance shall become effective.

BE IT ORDAINED BY THE COUNCIL OF THE CITY OF COLUMBIA, MISSOURI, AS FOLLOWS:

SECTION 1. The City Council hereby approves the 1109 Locust C-P Plan, dated August 10, 2012, located on the north side of Locust Street, between Hitt Street and Waugh Street. The revised statement of intent submitted by applicant, marked "Exhibit A" is attached to and made a part of this ordinance and replaces the statement of intent attached to Ordinance No. 019723 passed on November 17, 2007. Section 1 of Ordinance No. 019723 is amended to delete the phrase "(subject to the height and area regulations of District R-3)."

SECTION 2. The conveyance to the City of Columbia, Missouri, a municipal corporation, more particularly described as follows:

Grant of Easement for street purposes from 1109 Locust, L.L.C., dated August 13, 2012, more particularly described in Exhibit "B" attached hereto and made a part hereof as fully as if set forth herein verbatim.

is hereby accepted.

SECTION 3. The City Clerk is hereby authorized and directed to have the conveyance recorded in the office of the Boone County Recorder of Deeds.

SECTION 4. This ordinance shall be in full force and effect from and after its passage.

PASSED this Ata day of September, 2012.

ATTEST:

City Clerk

Mayor and Presiding Officer

APPROVED AS TO FORM:

City Counselor



August 10, 2012

Matthew Lepke, AICP Planner City of Columbia, MO Community Development-Planning Division 701 E. Broadway Columbia, MO 65205

RE: C-P Plan

1109 Locust Street

Mr. Lepke,

The following is a statement of intent for C-P zoning revisions for property at 1109 Locust Street further described as:

THE EAST FIFTY (50) FEET OF LOT NUMBER SEVEN (7) IN SAMUEL'S FIRST ADDITION TO THE CITY OF COLUMBIA, BOONE COUNTY, MISSOURI

The property will be part of District C-P (Planned Business District) and included all permitted uses in district R-3 (not subject to the height and area regulations of District R-3) and the following uses:

Barber and beauty shops

Buildings and premises for public utility services of public service corporations Cleaning, pressing and dyeing establishments, provided that no explosive cleaning fluids shall be used

Laundries, coin-operated

Pet Stores

Photographic service shops and studios

Physical fitness centers

Printing shops, provided the total mechanical power used in the operation of such printing shall not exceed five (5) horsepower

Radio and television sales and service

Repair of household appliances

Restaurants, but no drive-thru windows are allowed

Shoe repair shops

Stores, shops and markets for retail trades, provided merchandise is not displayed, stored or offered for sale on the premises outside a building in the required front yard or in any side or rear yard adjacent to a residential zoning district.

**Bakeries** 

Hospitals for small animals, if within an enclosed building

Trade schools

Bicycle repair shops

Garment storage facilities

Central Design Group, LLC

200 Old 63 South, Suite 305, Columbia, MO 65201 Tel: 573/441/9391 Fax: 866/885/0160 E-mail: info@centraldesigngroup.com

Government buildings and facilities

Shops for custom work, or the manufacture of articles to be sold at retail only on the premises, provided that in such manufacture the total mechanical power shall not exceed five (5) horsepower for the operation of any one shop, and provided that the space occupied by the manufacturing use permitted herein shall not exceed fifty (50) percent of the total floor area of the entire building of the equivalent of the ground thereof, and provided further that such manufacturing use is not noxious of offensive by reason of vibration, noise, odor, dust, smoke, gas, or otherwise

Sign painting shops, with no outside operations or storage.

Wholesale sales offices and sample rooms, up to a maximum of 16,000 square feet of floor area

Medical or dental clinics

Grocery stores

Small electronic shops

Churches, synagogues & mosques

All permitted uses in district R-3 (not subject to the height and area regulations of district R-3)

#### Specific use exclusions:

Packaged alcohol sales for off-premise consumption Adult book stores Adult entertainment

Building Area: Maximum gross building floor area 24,000 square feet for 1109 Locust Street

Building Height: Maximum building fifty five (55) feet

Open Space: Minimum percentage of site to be maintained in open space: 0%

Parking: No off-street parking requirement

Yards: No setback requirements

Screening: No screening requirement

Additional Street Right-of-Way Easement: an easement depth of seven and a half (7.5) feet of the site abutting Locust Street shall be conveyed to the city to accommodate future widening of the street and provide for a ten (10) foot wide sidewalk.

Future development plans shall adhere to the principles outlined in both the 2020 plan and the Downtown-Campus Land Use Opportunity Study.

Bincerely.

leff.8ch/o/der, AIA, LEED-AP

Archite

Recorded in Boone County, Missouri

Date and Time: 09/05/2012 at 01:35:44 PM Instrument #: 2012021947 Book:4024 Page: 68

Grantor: 1109 LOCUST

Grantee: COLUMBIA CITY OF MISSOURI

Instrument Type: ESMT Recording Fee: \$27.00 S

No. of Pages: 2

Bettle Johnson, Recorder of Deeds

## **GRANT OF EASEMENT FOR STREET PURPOSES**

ord #021408

#### WITNESSETH:

That the Grantor, in consideration of the sum of Ten Dollars (\$10.00), to us in hand paid by the City of Columbia, Missouri, the receipt of which is hereby acknowledged, do hereby grant unto said City, its successors and assigns, an easement of way for street purposes, over the following described real estate, situated in the County of Boone, State of Missouri, to wit:

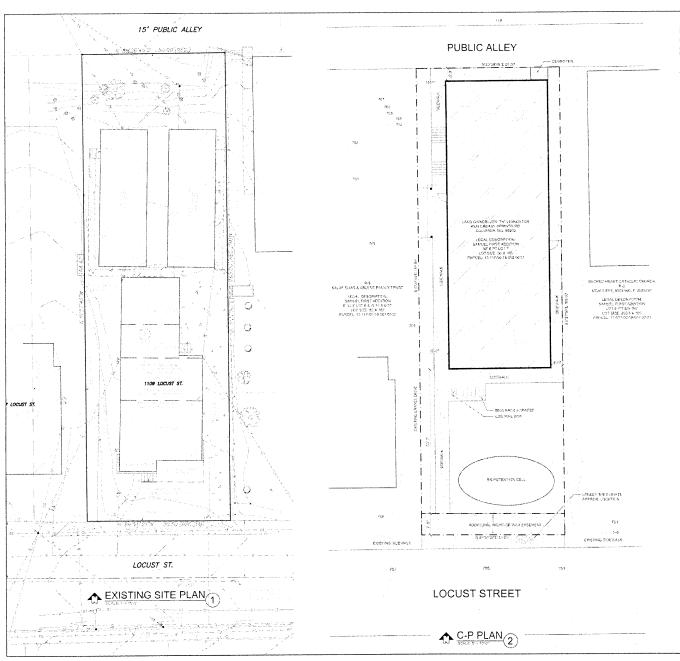
THE SOUTH SEVEN AND ONE HALF (7.5) FEET OF THE EAST FIFTY (50) FEET OF LOT NUMBER SEVEN (7) IN SAMUEL'S FIRST ADDITION TO THE CITY OF COLUMBIA, BOONE COUNTY, MISSOURI

This grant includes the right of the City of Columbia, Missouri, its officers, agents and employees, to enter upon said real estate at any time for the purposes of exercising any of the rights herein granted.

The Grantor warrants that, subject to liens and encumbrances of record at the date of this easement, it is the owner of the above-described land and has the right and authority to make and execute this Grant of Easement on behalf of said limited liability company.

# BOONE COUNTY MO SEP 5 2012

IN WITNESS WHEREOF, the said 1109 L authorized member(s) the day and year fir	ocust, LLC has caused these presents to be signed by its st written above.
	MOG LOCUST, LLC
В	Name & Title Jan Kevin Living Stor, Member
В	y: Name & Title
STATE OF MISSOURI )	
COUNTY OF BOONE )s	S.
being by me duly sworn, acknowledged the company, and that said instrument was sign	at they are member(s) of 1109 Locust, L.L.C., a limited liability and in behalf of said company and further acknowledged that they be the purposes therein stated and that they have been granted the
IN TESTIMONY WHEREOF, I have hereur	nto set my hand and affixed my official seal.
Elicen C. Kossak Notary Public - Notary Seal STATE OF MISSOURI County of Randolph Commission #10923588 My Commission Expires 1-18-2014	Eleen C. Kossak Notary Public Eileen C. Kossak





DEVELOPMENT IS INTEREST TO BE COMPLETED IN ONE \$14GE.

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C-P PLAN

PLAN C-P 1109 LOCUST C 1109 LOCUST ST. COLUMBIA, MISSOURI

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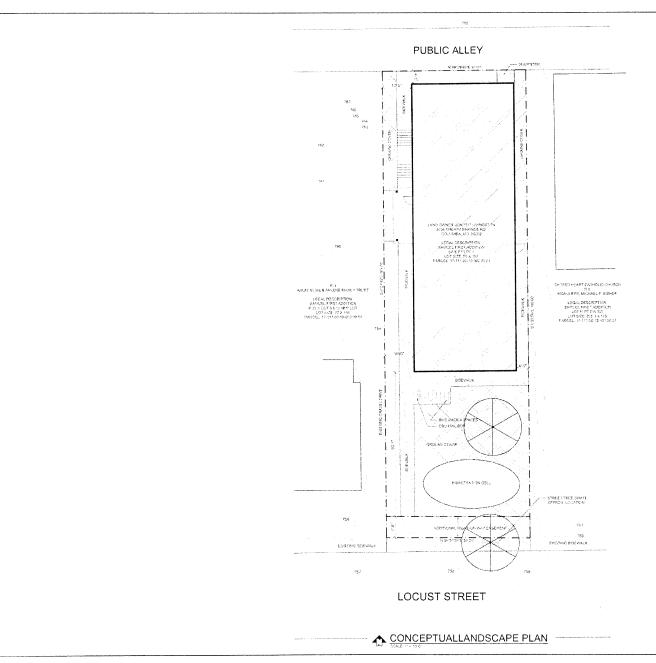
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APPROMED BY THE CITY OF COCIMBIA PLANNING AND TOWNS COMMESSION THIS 97' DAY O

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JOB NUMBER 12012 ISSUE DATE 08-10-12 REVISIONS

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EFFREY SCOTT SCHROEDE ARCHITECT MO LICENSE A.7128 EXP. 12/31/13

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PLAN

C-P

1109 LOCUST C.
1109 LOCUST ST.
COLUMBIA, MISSOURI
CENTRAL ARCHITECTURE DE
CROUP, LIC.

CONCEPTUAL LANDSCAPE PLAN

2 of 2

#### **EXCERPTS**

#### PLANNING AND ZONING COMMISSION MEETING

#### **JUNE 4, 2015**

#### V) PUBLIC HEARINGS

Case No. 15-119

A request by Jon "TK" Livingston (owner) for a major amendment to the C-P (Planned Business District) development plan known as "1109 Locust Street - C-P Plan". The 0.19-acre subject site is located on the north side of Locust Street, between Hitt and Waugh Streets, and is addressed 1109 Locust Street.

MR. REICHLIN: May we have a staff report, please?

Staff report was given by Mr. Steve MacIntyre of the Planning and Development Department. Staff recommends approval of the request.

MR. REICHLIN: Are there any questions of staff? Seeing none. I'll open the public hearing.

#### **PUBLIC HEARING OPENED**

MR. REICHLIN: Anybody wishing to speak in favor of this matter, feel free to approach the podium and/or -- please be advised that we're enforcing a three-minute limit.

MR. LIVINGSTON: Yes. My name is Jon "TK" Livingston. I live at 4034 Creasy Springs. I'm here on behalf of -- as the owner/developer of the 1109 Locust project to answer any questions.

MR. LEE: Mr. Livingston, how many parking spaces are you going to provide for these units? MR. LIVINGSTON: I think we -- when we originally set this up, there are no required parking spaces.

MR. LEE: I understand there are no required parking spaces.

MR. LIVINGSTON: In the future, we plan to rent the spaces from the parking garage directly across the street from this when they become available. There's, like, a one-year waiting list. We don't want to be on that list until we know we have a project that's going to go forward. So in the future, we do plan to rent. How many we rent will go by the demand of how many students. Most of the students that we rent to walk to MU, so we don't have a huge demand. At the current time, we don't have any tenants there that have vehicles.

MR. LEE: You don't anticipate that these students will have cars?

MR. LIVINGSTON: Well, the tenants that we rent to, we don't have any that have vehicles now. In the future, I would -- I can't say that. I would say, more than likely, somebody will have a car, but that was the whole purpose of designing it with the no-parking requirements and to be able to rent parking space from a garage next to us.

MR. LEE: You could have potentially eighteen people living -- and you have nine units and two per unit, potentially?

MR. LIVINGSTON: Potentially, yes.

MR. LEE: Thank you.

MR. REICHLIN: Are there any other questions of this speaker? Seeing none, thank you.

MR. LIVINGSTON: Thank you.

MR. CAMPBELL: Good evening, ladies and gentlemen of the P & Z Council. My name is Jerry Campbell with Central Design Group representing Mr. Livingston on preparing documents for the revisions. I would like to –

MR. REICHLIN: Could we have your address, please.

MR. CAMPBELL: My address is 4920 Boothe Lane, Rocheport, Missouri. I would like to address the question about the parking. There actually is some parking spaces at the rear of the structure. I'm unable to point, but there's a parking pad off the alley at the back. It'll have -- it will approximately three to four vehicles parking back there, so there is some parking being allocated. It's a small site, so not very many units are going to be able to be constructed for what we have, but we're trying to make some provision in order to -- to meet that.

MR. LEE: When Phase II is completed, will that still exist there as parking?

MR. CAMPBELL: Yeah. They're still -- they're going to be built in Phase I, so they'll be -- they'll be part of the original first phase construction.

MR. LEE: Thank you.

MR. CAMPBELL: You bet. Any other questions you might have of the Design Group? Thank you.

MR. REICHLIN: Thank you. Is there anybody else wishing to comment on this matter, either for or against? Seeing no one, I will close the public hearing.

#### **PUBLIC HEARING CLOSED**

MR. REICHLIN: Comments of commissioners, please?

MR. LEE: Well, as members of this commission that have been on for some time know that I have a strong feeling about lack of parking downtown and it's only getting worse. And I can't support it -- support this thing that's going to have potentially 18, because all these kids have cars. I mean, go to Rock Bridge parking lot and see how many cars are in that parking lot. So all these kids have cars and they're going to want to park them somewhere and there's no -- it's just -- it's -- to me, it's not a wise plan. I think there should be parking on site.

MR. REICHLIN: Thank you, Mr. Lee. Is there anybody else? Would anybody care to venture on a motion on this matter?

MS. LOE: The -- I will.

MR. REICHLIN: Thank you.

MS. LOE: The proposed changes appear to meet the original C-P Development Plan; and therefore, I move to support the major amendment in Case 15-119.

MS. RUSHING: Second.

MR. REICHLIN: Okay. So we have a second from Ms. Rushing and a motion by Ms. Loe.
Roll Call Vote (Voting "yes" is to recommend approval.) Voting Yes: Mr. Strodtman,
Ms. Rushing, Ms. Russell, Ms. Loe, Mr. Harder, Mr. Reichlin, Mr. Stanton. Voting No: Ms. Burns,
Mr. Lee. Motion carries 7-2.

MR. STRODTMAN: The motion for approval has -- the motion has been approved and will be forwarded to City Council.