# City of Columbia

701 East Broadway, Columbia, Missouri 65201



Agenda Item Number: B 266-14

Department Source: Public Works

To: City Council

From: City Manager & Staff

Council Meeting Date: August 18, 2014

Re: Repeal Section 14-411.1 - Disabled Parking in Parking Meter Zones

# **Documents Included With This Agenda Item**

Council memo, Resolution/Ordinance

# Supporting documentation includes:

January 9, 2014 Columbia Disability Commission Meeting Minutes, Letter of Support from Disabilities Commission Chair, 1994 Council Memo discussing metered spaces, Diagram

# **Executive Summary**

Section 14-411.1 of the Code of Ordinances prohibits the installation of parking meters in spaces marked as reserved for disabled parking only, as set forth in Division 6 of Chapter 14. With the support of the Columbia Disabilities Commission, staff is requesting a repeal of Section 14-411.1 to allow all drivers parking in disabled only parking spaces to be required to pay the same rates as drivers parking in regular metered spaces, in the downtown area.

#### Discussion

The current ordinance passed in 1994 removed and prohibited parking meters at disabled only parking spaces, because the use by persons with certain types of disabilities had been identified as a problem (see attached council memo dated 6/29/94). The modern meters used today are accessible in that they do not require users to grasp, pinch, twist, or otherwise exhibit force. One of the benefits to metering disabled parking spaces is that it cuts down on disabled parking fraud. If everyone has to pay the same meter rates, then there is less incentive to fraudulently park in an accessible space to obtain free parking. Cities that have recently began to require metered spaces for the disabled include Washington DC, Baltimore, St. Louis, Oakland, Philadelphia, and Indianapolis.

At their January 9, 2014 board meeting, the Columbia Disabilities Commission passed a motion supporting metering disabled parking spaces, at the same rate as regular metered parking spaces, as long as the spaces are ADA accessible. Attached are the minutes from that meeting, as well as a letter of support from the Columbia Disabilities Commission Chair.

In an effort to improve accessible parking in the downtown area, staff considered the needs, current locations of parking spaces, locations of businesses, slope of road, and construction costs. Additionally, staff met with the City's ADA coordinator, the chair of the Disabilities Commission, and the executive director of CID. The attached diagram provides the current accessible parking spaces in blue, and the additional proposed accessible parking spaces in red. The estimated cost to add these accessible ramps along Broadway is \$40,000, which would be funded from the Council approved 2013 surplus

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funds dedicated towards accessibility projects in our community. Prior to scheduling Interested Parties (IP) meetings, as part of the public improvement process, staff will need to identify if the replacement of regular spaces with accessible spaces will result in the loss of metered parking in the downtown area. A report to Council will be forthcoming.

# **Fiscal Impact**

Short-Term Impact: None with the repeal of Section 14-411.1

Long-Term Impact: \$40,000 has been dedicated from the Disabilities Commission towards concrete work and striping changes to add ramps along Broadway. Staff estimates an additional \$40,000 for the purchase of parking meters to make all ADA spaces in the downtown area metered.

# Vision, Strategic & Comprehensive Plan Impact

Vision Impact: Community Pride and Human Relations

Strategic Plan Impact: Not applicable

Comprehensive Plan Impact: Not applicable

# **Suggested Council Action**

Repeal Section 14-411.1 of the Code of Ordinances for disabled parking in parking meter zones.

# Legislative History

7/18/94 (Ord 14142) allowing non-metered parking in designated handicapped parking spaces in parking meter zones and to establish time limits on these spaces.

1/09/14 – Disabilities Commission meeting minutes in support of metered parking at disabled only parking spaces so long as the meters are accessible. The motion passes unanimously.

Øepartment Approved

City Manager Approved

|   | Introduced    | d by         |                     |  |  |  |
|---|---------------|--------------|---------------------|--|--|--|
| First Reading   |               |              | Second Reading      |  |  |  |
| Ordinance No  |               |              | Council Bill No     | <u>B 266-14</u>                                |  |  |
| AN ORDINANCE  |               |              |                     |  |  |  |
| amending Chapter 14 of the City Code to repeal Section 14-<br>411.1 relating to disabled parking in parking meter zones; and<br>fixing the time when this ordinance shall become effective. |               |              |                     |  |  |  |
| BE IT ORDAI<br>FOLLOWS:   | NED BY THE CO | DUNCIL OF TH | E CITY OF COLUM     | BIA, MISSOURI, AS                              |  |  |
|   | •             |              |                     | ne City of Columbia,<br>led parking in parking |  |  |
| SECTION 2. This ordinance shall be in full force and effect from and after its passage.   |               |              |                     |  |  |  |
| PASSE   | D this        | _ day of     |                     | , 2014.  |  |  |
| ATTEST:   |               |              |                     |  |  |  |
|   |               |              |                     |  |  |  |
| City Clerk  |               |              | Mayor and Presiding | g Officer                                      |  |  |
| APPROVED A  | AS TO FORM:   |              |                     |  |  |  |
|   |               |              |                     |  |  |  |
|   |               |              |                     |  |  |  |

City Counselor

# City of Columbia

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# SUPPORTING DOCUMENTS INCLUDED WITH THIS AGENDA ITEM ARE AS FOLLOWS:

January 9, 2014 Columbia Disability Commission Meeting Minutes, Letter of Support from Disabilities Commission Chair, 1994 Council Memo discussing metered spaces, Diagram

# COLUMBIA DISABILITIES COMMISSION MEETING MINUTES

# Thursday, January 9, 2014

Board Meeting Room, Chamber of Commerce Building, 300 S. Providence Rd.

# 1. Called to order by Chair, Chuck Graham, at 3:24 p.m.

## 2. Introductions:

Members: Homer Page, Michael Evans, Sean Spence, Cheryl Price, Dawn Zeterberg, Kathleen Weinschenk, Chuck Graham, Christy Brookins, and Dovie Weston.

Excused Absence: Mike Peplow and Marcie Luebbert.

Unexcused Absence: Hazel Fields.

Staff: Adam Kruse, City Law Department

Others Present: Troy Balthazor

No member of the public present.

#### 3. Additions to Agenda

- i. Homeless Initiative added by Homer Page.
- ii. SIL and DC Co-Sponsoring Candidate Forum added by Cheryl Price.
- iii. Safety and Crime added by Cheryl Price

## 4. Review and Approval of Minutes of Previous Meeting

Mr. Page made a motion to approve the minutes from the December 12, 2013 meeting as written. Ms. Price seconded the motion. All in favor; motion approved.

#### 5. Old Business:

# a. Update on Brick Street Report:

- i. Mr. Graham spoke with the City of St. Louis ADA Coordinator. The City of St. Louis has a policy regarding sidewalks and other surfaces where brick is never considered, due to issues with it being an inaccessible surface. Mr. Graham will work to obtain a copy of that policy.
- ii. Mr. Page suggested if further information is received on the St. Louis policy, make reference to the former report submitted and then add the new information to be submitted to the City Council.
- iii. Mr. Graham asked if Historic Preservation Commission is doing anything in addition to what they've already done. Mr. Kruse does not believe so, but will verify with their liaison to see what other information will be in front of the City Council.
- iv. Mr. Kruse shared a portion of the Human Rights Commission report on the Brick Street Policy with the Disability Commission.

- v. Mr. Page would like the fiscal impact to be reiterated to the City Council since no fiscal impact was reported by the Historic Preservation Commission.
- vi. Ms. Weston made a motion that Chuck Graham can represent the Disabilities Commission before the City Council at the meeting on the Brick Street Policy issue. Ms. Price seconded the motion and it was passed unanimously.

# b. Update on Additional Disabled Parking Spots & Crosswalks.

- i. Mr. Kruse said \$40,000 is allotted and ready to be used to expand downtown parking for disabled parking spaces. Scott Bitterman from Public Works is in the process of getting a fiscal impact amount for that plan. Once that is done, the plan will be presented to the City Council.
- ii. Mr. Kruse prompted the Commission, at a future meeting, to discuss and take a position for or against meters at the new disabled parking spots.
- iii. Ms. Price moved to have Adam take back to the Deputy City manager that the Disabilities Commission is fine with metering the accessible spots downtown. Sean Spence seconded the motions. Mr. Page added to the motion that the meters must be ADA Accessible. Ms. Price accepted the motion as amended, Mr. Spence seconded. Motion was passed unanimously.

# 6. New Business:

# a. Como Universal Design Group (Troy Balthazor)

- i. Troy Balthazor, Don Love, and many others in the community are working together as a group for subsidized housing that is developed in the City of Columbia to be designed with universal design in place. They are attempting to expand and enhance guidelines for builders in regard to universal design.
- ii. Universal design is part of the plan for "Columbia Imagine."
- ii. They met with the Community Development Commission and are developing resources for universal design.
- iv. From a statewide perspective, they are working on targeting Missouri Housing and Development to expand quality and amount of funding for universal design.
- v. Net Zero House: Ms. Price asked what about the Net Zero House has the universal design. Mr. Balthazor said that very little of it follows universal design. There are concerns about the Net Zero House being considered as a national model when it only includes minimal accessibility.
- vi. The Community Development Commission is taking comments for the next two weeks on universal design.

#### b. Fair Housing in Columbia

- i. Mr. Graham said that some new businesses opening are not accessible. Mr. Graham and Mr. Kruse will look at what the City is currently doing and what they could be doing to make businesses more accessible.
- ii. Mr. Kruse went through how the city is currently doing in the building process and beyond to ensure that the new housing is compliant.
- iii. Ms. Weston said that she spoke with a student about a gate in front of the elevators that was installed recently at a new development downtown. The lock for the gate is up high enough that two individuals in wheelchairs have to wait until someone else comes along so they can get in. Mr. Kruse advised the individuals could file a complaint with the Human Rights Commission.

iv. Mr. Page stated that there are issues with the whole building process in that the city needs to look at accessibility at the end of the process and not just at the beginning. Mr. Graham suggested a short checklist to ensure the accessibility features are completed.

# c. CATSO Long Range Transit Plan

- i. Mr. Graham said a lot of concerns he has receive involves new developments have their own transportation for student. Because they are not covered by the ADA, they are covered by the Fair Housing Act, all of the transportation stock they purchase does not have to be accessible by federal law. Mr. Graham still feels the city could still do something and make a recommendation to the City Council. Mr. Graham would like to see these developments purchase accessible vehicles. He feels the city could have an ordinance that would require the transport vehicles to be accessible.
- ii. Ms. Price will see if this could be incorporated into the CATSO plan.
- iii. Mr. Page said that at the PUD approval process the city already has the authority to do that. A transportation plan is a part of the approval process and would be covered in that. The city can negotiate these requirements in the PUD. The city needs to agree to add this as part of the process, but the Commission need to make recommendation. Mr. Page will acquire more information on this.
- iv. Ms. Price suggested that they invite Rachel Bacon and Mitch Skov from Community Development to come to the February meeting and report the CATSO information.

# d. Disabilities Commission Annual Report

Mr. Graham feels the Commission should begin completing an Annual Report. Mr. Page said that this was done in the past and typically the Annual Report has been submitted in April along with requests for additional legislation and policy changes that need to be included. Mr. Kruse will obtain copies of the previous reports.

# e. Homeless Initiative

Mr. Page said the city wants to take a more proactive position with the homeless community. Many of the homeless are disabled. Mr. Page feels it would be beneficial to have those from the city that are involved come to the Commission meeting to see if support can be added from the Commission.

# f. SIL and DC Co-Sponsoring Candidate Forum

Ms. Price, Mr. Graham and Mr. Kruse will follow up on getting a date and room set up for the forum. Mr. Page said only the City Council has only been included in the past. Mr. Graham said that Mr. Spence's group should also be included.

# f. Crime and Safety

Ms. Price said they can talk about this topic later in the year.

#### 7. Announcements.

Mr. Graham said that he would like to thank Homer Page for all his service as the Chair of the Disabilities Commission over the years. Other commission members agreed in recognizing Mr. Page.

# 8. Public Comment.

None.

9. <u>Adjourn</u> Meeting adjourned approximately 4:35 p.m.

Respectfully submitted,

Tracy Graham Sr. Administrative Support Assistant City of Columbia – Law Department



**Disabilities Commission** 

August 6, 2014

To: Mayor and Members of Council

From: Columbia Disabilities Commission

Subject: Downtown Accessible Parking

The Disabilities Commission has recognized a need for more accessible parking in the downtown area. Of the \$100,000 in 2013 surplus funds dedicated towards accessibility projects in our community, the Commission unanimously voted to allocate \$40,000 in funding towards improving accessible, on-street parking in the downtown area. We have worked with city staff and the Downtown Community Improvement District for more than four years to identify better spots with a focus on Broadway and providing better access to downtown businesses. The proposed plan adds seven (7) disabled only parking spaces and moves two (2) existing spaces to locations identified as more convenient. The plan also give back an equal number of current disabled parking spaces for other uses.

In furtherance of this proposed plan, the Disabilities Commission considered the issue of installing meters to all of the existing and new downtown disabled parking spaces. In January 2014, the Disabilities Commission voted unanimously to support the installation of meters at these spaces so long as the meters comply with ADA requirements and are accessible. We look forward to the city completing this plan as expeditiously as possible.

Chuck Graham, Chair

Columbia Disabilities Commission

Source

TO:

City Council

FROM:

City Manager and Staff

DATE:

June 29, 1994

SUBJECT: Handicapped Parking Meters

Fiscal Impact

Tyes

No

Other Info.

# Executive Summary

In accordance with Council directive an ordinance has been prepared to allow non-metered parking in designated handicapped parking spaces in parking meter zones and to establish time limits on these spaces. The staff supports the removal of parking meters in parking spaces designated "handicapped parking only."

#### Discussion

The use of parking meters by persons with certain types of disabilities has been identified as a problem. best method of addressing this problem is to simply remove meters from spaces designated as reserved for disabled parkers. The economic impact of removing meters from these spaces would be minimal as the existing 39 metered spaces generate a total revenue of less than \$50.00/year.

Parking meters are intended to limit the time a vehicle can occupy a public parking space. When meters are removed from parking spaces reserved for disabled parkers, the time limits should be the same as those for the parking meter zone in which the space is located.

#### Suggested Council Action

Approval of the ordinance allowing non-metered parking in parking meter zones for parking spaces designated as reserved for disabled parkers and establishing time limits for parking in these spaces.

|               | Introduced by | 4 Collum         |          |
|---------------|---------------|------------------|----------|
| First Reading | 7-5-94        |                  | 7-18-94  |
| Ordinance No. | U14142        | Council Bill No. | B 224-94 |

## AN ORDINANCE

amending Chapter 14 of the City Code to allow nonmetered parking in designated handicapped parking spaces in parking meter zones and to establish time limits on these spaces; and fixing the time when this ordinance shall become effective.

BE IT ORDAINED BY THE COUNCIL OF THE CITY OF COLUMBIA, MISSOURI, AS FOLLOWS:

SECTION 1. Division 6 of Chapter 14 of the Code of Ordinances of the City of Columbia, Missouri, is hereby amended by adding a new Section 14-411.1, Disabled parking in parking meter zones, to read as follows:

Sec. 14-411.1. Disabled parking in parking meter zones.

- (a) Parking meters shall not be installed for parking spaces properly marked as reserved for disabled parking only on streets and parking lots set forth in this division.
- (b) Vehicles parked in parking spaces marked as reserved for disabled parking only shall be subject to the time limitation for the metered parking area zone in which the vehicle is parked.

SECTION 2. This ordinance shall be in full force and effect from and after its passage.

PASSED this day of

, 1994.

ATTEST:

James St. Saniel Mayor and Presiding Office

APPROVED AS TO FORM:

City Counselor

