

Introduced by _____

First Reading _____

Second Reading _____

Ordinance No. _____

Council Bill No. B 127-07

AN ORDINANCE

determining that it is in the public interest to proceed with construction of two baseball fields, an irrigation lake, an access road and a parking lot on the Atkins property located north of the Boone County Fairgrounds; approving and adopting plans and specifications; determining that the work shall be done by contract; calling for bids through the Purchasing Division; determining that a portion of the project shall be done by city employees; providing for payment for the improvement; appropriating funds; providing for compliance with the prevailing wage law; and fixing the time when this ordinance shall become effective.

BE IT ORDAINED BY THE COUNCIL OF THE CITY OF COLUMBIA, MISSOURI, AS FOLLOWS:

SECTION 1. The Council finds that the construction of two baseball fields, an irrigation lake, an access road and a parking lot on the Atkins property located north of the Boone County Fairgrounds is necessary for the welfare and improvement of the City and that it is in the public interest such improvement be made.

SECTION 2. The plans and specifications for this improvement, including a schedule of prevailing hourly wages needed to execute the contract, and the general prevailing rate for legal holiday and overtime work, as prepared by the Director of the Parks and Recreation Department and filed in the office of the City Clerk, are hereby approved, adopted and made a part of this ordinance.

SECTION 3. The construction of the improvement shall be done by contract in accordance with the plans and specifications adopted therefor, the laws of the State of Missouri, and the Charter and Ordinances of the City of Columbia, Missouri.

SECTION 4. Subject to approval of the project by the County Commission, the Purchasing Agent is authorized to call for bids and execute a contract for site grading and construction of the two baseball fields, irrigation lake, access road and parking lot. As deemed advisable by the City Manager, city employees shall be used for seeding, landscaping and related site improvements.

SECTION 5. Payment for this improvement shall be made from Park Sales Tax Funds, a Land and Water Conservation Fund grant, and such other funds as may be lawfully appropriated.

SECTION 6. The sum of \$76,005.00 is hereby appropriated from the Federal Revenue Account No. 440-0000-461.10-00 C00280 and the sum of \$325,000.00 is hereby appropriated from the Parks Sales Tax Account No. 220-0000-341.01-00 to the Atkins Youth Athletic Fields Account No. 440-8800-548.49-90 C00280.

SECTION 7. The City shall cause to be inserted into the contract a stipulation to the effect that not less than the prevailing hourly rate of wages, as found by the Department of Labor and Industrial Relations of Missouri, shall be paid to all workers performing work under the contract. The contractor's bond shall include such provisions as will guarantee the faithful performance of the prevailing hourly wage clause, as provided by the contract. The City shall also cause to be inserted into the contract a stipulation that all laborers and mechanics employed by the contractor or subcontractors in the performance of work under the contract shall be paid wages at rates not less than those prevailing on similar construction in the locality as determined by the Secretary of Labor in accordance with the Davis-Bacon Act.

SECTION 8. This ordinance shall be in full force and effect from and after its passage.

PASSED this _____ day of _____, 2007.

ATTEST:

City Clerk

Mayor and Presiding Officer

APPROVED AS TO FORM:

City Counselor

CERTIFICATION: I certify there are sufficient funds available in the Federal Revenue Account No. 440-0000-461.10-00 C00280 and the Parks Sales Tax Account No. 220-0000-341.01-00 to cover the above appropriation.

Director of Finance

Source:

Mike Hood
MH

TO: City Council
FROM: City Manager and Staff 
DATE: March 23, 2007
RE: Atkins Property Baseball Fields Construction Authorization

Fiscal Impact

YES
 NO

Other Info.

USING FUNDS
EARMARKED
FOR LEGION
FIELD IS
PROBLEMATIC.
SHOULD NEW
STADIUM FOR
MAVERICKS NOT
MOVE FORWARD,
WE WILL NEED
TO FIND FUNDS
TO KEEP OUR
COMMITMENT TO
LEGION FIELD
UPGRADE IN
LAST BALLOT
CAMPAIGN.


SUMMARY: Following review of a staff report (attached) at the March 19 Council meeting, Council directed staff to bring back an ordinance authorizing construction of two baseball fields on the City/County owned Atkins property. The proposed ordinance authorizes the construction of the ball fields utilizing \$700,000 in park sales tax funds appropriated in the City's FY07 budget for youth athletic field development. In addition, the ordinance appropriates the \$76,005 Land and Water Conservation Fund Grant jointly received by the City and the County for the project, as well as \$325,000 in park sales tax monies which had previously been targeted for improvements to the American Legion Baseball field. Additional funds to be provided by the County, other potential donors, and/or appropriated in the City's FY 08 budget will be required to fund the total estimated cost of \$1,445,355 for the planned improvements.

The majority of the construction will be completed by contract. City forces will be used for seeding, landscaping, and related site improvements. If approved, construction is expected to begin by early summer with a goal of having the two fields available for play by April of 2008.

DISCUSSION: As a result of the current discussions regarding the possible development of a minor league baseball stadium at the City's American Legion Park by the Mid-Missouri Mavericks, Park and Recreation staff were asked to develop a plan for both replacing the recreational level baseball field currently located at American Legion Park and developing a second such field (see attached council reports dated March 12, 2007 and August 14, 2006) A public hearing on this proposal was held at the September 18, 2006, Council meeting. Upon completion of the public hearing the Council passed the following motion:

“ moved to direct staff to prepare for Council consideration an ordinance authorizing the project or phases of the project and appropriating those funds, as necessary, and to a draft a proposed use agreement between the City and County outlining roles and responsibilities for the two agencies with regard to the development and operation of the proposed park.”

As noted in the March 19 staff report, a draft operation and maintenance agreement with the County has been prepared and will be brought to the Council in the very near future for approval. The staff report also concluded that, if the new fields are to be ready for play by the beginning of the 2008 season, construction needs to begin by early summer of 2007. Following consideration of the report's recommendations, Council directed staff to bring forward this ordinance authorizing construction of the ball fields to proceed.

SUGGESTED COUNCIL ACTION: Approve the ordinance appropriating funds for and authorizing the construction of two baseball fields on the Atkins property.

Source:

Mike Hood
~~Mike Hood~~

TO: City Council
FROM: City Manager and Staff
DATE: March 12, 2007
RE: Atkins Property Baseball Fields

SUMMARY: Pending the ongoing negotiations with the Mid-Missouri Mavericks and the possible loss of the current 2 fields at American Legion Park, staff believes that a decision needs to be made as to whether to proceed with the ordinance authorizing development of two baseball fields on the City/County owned Atkins tract. A public hearing on the proposal to build the two fields was held at the September 18 Council meeting. Following the public hearing, the Council directed staff to bring back an ordinance authorizing the project when timing was appropriate. Staff has carefully reviewed the construction time schedule for the proposed fields and believe that, if the new fields are to be ready for play for the 2008 youth baseball season (April 2008), construction needs to begin by June of this year. To have a grading contract in place by June, an ordinance to proceed would ideally be introduced at the first Council meeting in April.

Fiscal Impact

YES x

NO

Other Info.

DISCUSSION: As a result of the current discussions regarding the possible development of a minor league baseball stadium at the City's American Legion Park by the Mid-Missouri Mavericks, Park and Recreation staff were asked to develop a plan for both replacing the recreational level baseball field currently located at American Legion Park and developing a second such field (see attached council report dated August 14, 2006) A public hearing on this proposal was held at the September 18th Council meeting. Upon completion of the public hearing the Council passed the following motion:

“ moved to direct staff to prepare for Council consideration an ordinance authorizing the project or phases of the project and appropriating those funds, as necessary, and to a draft a proposed use agreement between the City and County outlining roles and responsibilities for the two agencies with regard to the development and operation of the proposed park.”

City/County Agreement: The City/County maintenance and operation agreement has been drafted and is currently being evaluated by legal representatives of both agencies. It is hoped that this agreement will be submitted to Council for approval at the April 2nd Council meeting.

Construction/Council Timeframe If there is to be any chance of meeting the goal of having the fields available for play by April, 2008, staff believes that there are two critical construction dates

that need to be met. Those dates involve the initial rough grading and turf establishment. As shown below, the following construction schedule is required:

Rough Grading begins: June-July, 2007 (30-45 days)
Critical Date
Install fencing and curbing: July-Aug , 2007 (30-45 days)
Finish Grading begins: Aug-Sept, 2007 (30 days)
Install irrigation: Sept, follows finish grading, 2007
Turf establishment, Seed & Sod: Sept-Oct, 2007
Critical Date
Install lighting, connect utilities: Aug-March, 2008
Land & Water Conservation Fund Grant deadline: Dec 31, 2007
Open for play: April, 2008

If construction is to begin June 1, 2007, earthwork contracts need to be out to bid by late April or early May. Prior to bid, Council would need to authorize the project and appropriate funds as well as approve the operating agreement with the County. To accomplish this, the proposed Council time frame is as follows:

April 2, 2007: Introduce Ordinance approving the project.
April 16, 2007: Council approves ordinance & authorizes project

If this Council schedule is too aggressive and not possible, one other possible way to help keep the project on schedule would be to begin advertising for earthwork bids prior to final authorization of the project. Such bidding would have to be with the clear understanding that no award would be made unless final approval was given. This could allow Council consideration of the project to extend into May before a final vote on the project.

It should also be noted that this project, if determined to be a go on such a fast track time frame, will require a considerable amount of staff time even with most of the actual construction being contracted. Such a commitment of staff time from the park planners, other supervisory staff, and to a limited extent, construction and landscape staff, will necessarily impact and possibly delay other park projects already planned and scheduled.

Estimated Cost Cost estimates have been prepared for the two phases of construction. The first phase includes only the necessary expenses to get the fields functioning and open for play. The second phase would add amenities such as permanent restrooms, concession facilities, asphalt surfacing of roads and parking lots,

scoreboards, landscaping, etc. The second phase is currently unfunded.

The estimated cost for phase I of the construction is \$1,445,355. A detailed breakdown of the estimated costs is attached to the August 14th Council report.

Funding Staff has identified the following possible sources of funding for Phase I of the project:

Park Sales Tax November 05 Ballot Issue	
Youth Athletic Field Development	\$ 700,000
American Legion Field renovation	\$ 325,000
Boone Co. LWCF Grant and Match	<u>\$ 200,000</u>
	\$1,225,000

If the project is to proceed, it is staff's recommendation that the above funds be committed/appropriated to the project at this time. The remaining \$220,000 needed to complete phase I could be planned for and appropriated in the FY 08 City budget. Possible sources of funding for the \$220,000 include a contribution from the Mavericks (Wendt Brothers), the City's recreation services user's fee fund, and/or other private donations.

Suggested Council Action: If the Council agrees that the City should move forward with the baseball field project with the goal of having the new fields available for play by spring of 2008, staff should be directed to prepare and introduce the ordinance authorizing construction to proceed at the April 2, 2007, Council meeting.

Source:

Mike Hood
MAH

TO: City Council
FROM: City Manager and Staff *[Signature]*
DATE: August 14, 2006
RE: Proposal to Develop Additional Baseball Fields

SUMMARY: Following the City Council public hearing on the memorandum of understanding for the proposed new stadium for the Mid-Missouri Mavericks held June 19, 2006, Park and Recreation staff were directed to develop a possible plan for the development of two new baseball fields. This report outlines staff recommendations for the development of two such fields under a fast track schedule with the goal of having the fields available for play by the fall of 2007.

Fiscal Impact

YES X

NO

In summary, the report recommends that the fields be located on the Atkins property located immediately north of the Boone County Fairgrounds, suggests that the fields be planned and designed as part of a larger tournament quality sports complex, and estimates phase I construction costs at \$1,445,355. Phase II costs which would add amenities such as restrooms, concessions, additional parking, etc., is estimated at \$726,444.

Other Info.

DISCUSSION: As a result of the current discussions regarding the possible development of a minor league baseball stadium at the City's American Legion Park by the Mid-Missouri Mavericks, Park and Recreation staff were asked to develop a plan for both replacing the recreational level baseball field currently located at American Legion Park and developing a second such field. It was staff's understanding that the plan should be for a fast track construction schedule with the goal of having the fields available for play by the fall of 2007. Based on the above conditions, staff is proposing the following:

Goal: Construct two new baseball fields that would be available for use as soon as possible with a tentative target of being available for play in the fall of 2007.

Location: To meet the above timeframe, possible locations are virtually restricted to available land already owned by the City. Time frames required for any new acquisition would make it almost impossible to meet the fall 2007 goal. Staff has reviewed all park and recreation department property as well as properties owned by other City Departments (airport buffer, Strawn road property, etc.) and have concluded that the only site readily suitable for an athletic field development of this size and scope is the 80 acre Atkins tract located immediately north of the Boone County Fairgrounds. This property is jointly owned by the City and Boone County and will require a use agreement with the County before development proceeds. The Atkins property has access from a major

north/south highway (HWY 63) and an approved master plan which identifies the property as being developed as an athletic field complex.

City-County Use Agreement City staff has had preliminary discussions with the Boone County Commission regarding the possible development of the new baseball fields including a proposed operating agreement. County commissioners have generally indicated a willingness to support an agreement with the City which would result in 1.) the annexation of the Atkins property into the City; 2.) require both City and County approval of current and future development plans for the site; 3.) provide that the City would develop, schedule, operate and maintain the park; and 4.) County would contribute the county funds including the LWCF grant (grant is currently in both the City and County names) that are currently set aside for the development of the site.

Development Plan Staff is proposing the development plan shown in attachment A. The two fields currently being proposed for construction would be part of a five field wagon wheel complex located on the south half of the property. The proposed five field complex will eventually include an additional 300+ foot field and two additional 275 foot fields. Following a meeting with representatives of the Diamond Council and Boone County Baseball, staff has agreed to try to make the 300+ fields slightly larger to accommodate those in the 16 and up age bracket. This combination of sizes should provide the greatest flexibility in use of the complex by a variety of age groups and skill levels. It should be noted that the revised development plan differs from the original master plan (attachment B) in that the major baseball field complex has been shifted to the south end of the property and the soccer/football fields have been eliminated. This was necessitated by the future construction of Waco Road which will cross the northern portion of the property. Approximately five acres of the site will now be located north of the new Waco Road. The revised development plan suggests that those five acres could be considered as a possible site for the proposed new library facility Earthwork establishing proper grades and drainages for the entire five field complex will need to be completed as part of the development of the initial two fields.

It is staff's recommendation that the new fields be planned and designed as tournament quality fields. Such fields could be utilized for both recreational league play and tournament play. High quality fields which attract a large number of tournaments must be regarded as a strong economic contributor to the community (Show-Me Games; State, Regional, and National Tournaments, etc). As a point of reference, the Rainbow Softball Field complex would be considered a tournament quality complex. Tournament quality fields would require that the field dimensions meet the standards of various national sports governing associations (ASA, USSSA, etc). High quality lighting, excellent drainage, and amenities such as scoreboards, PA, warning tracks, covered dugouts, warm-up areas, etc. would all be expected at tournament quality

fields. Support facilities such concessions, restrooms, landscaping, accessible and abundant parking, etc. would also be needed at a tournament quality facility.

Estimated Cost Cost estimates have been prepared assuming two phases of construction. The first phase includes only the necessary expenses to get the fields functioning and open for play. The second phase would add amenities such as permanent restrooms, concession facilities, asphalt surfacing of roads and parking lots, scoreboards, landscaping, etc. All cost estimates have been based on a fast track construction schedule. It is assumed that the Parks and Recreation planning staff would have oversight and direction of the project, but that all major tasks of the project would be contracted (earthwork, fencing, lighting, irrigation, etc).

The estimated cost for phase I of the construction is \$1,445,355. Phase II's estimated cost is \$726,444. A detailed breakdown of the estimated costs is attached to this report (see attachment C).

Funding The staff has identified the following possible sources of funding for Phase I of the project:

Park Sales Tax November 05 Ballot Issue	
Youth Athletic Field Development	\$ 700,000
American Legion Field renovation	\$ 325,000
Boone Co. LWCF Grant and Match	<u>\$ 200,000</u>
	\$1,225,000

Other possible funding sources might include a contribution from the Mavericks (Wendt Brothers), the City's recreation services users fee fund, and/or additional appropriations from the Park Sales tax fund.

Construction Timeframe If there is to be any chance of meeting the goal of having the fields available for play by fall of 2007, staff believes that construction needs to begin by late fall of 2006.

A possible schedule would be as follows:

Grading and earthwork: November 06 – April, 2007
Install fencing and curbing: April - June, 2007
Install lighting, connect utilities: May –June 2007
Install irrigation: July, 2007
Install sod: August, 2007
Open for play: September, 2007

The above is an optimistic schedule, but if the goal is to have fields available for play by September of 2007, then such a schedule needs to be met. If construction is to begin in November, earthwork contracts need to be out to bid by late September or early October. Prior to bid, Council would need to approve the project including holding a public hearing,

appropriating funds, and reaching an operating agreement with the County. To accomplish all of that by the end of September appears unrealistic.

One possible way to help fast track the project, if it appears that Council approval of the project is likely, would be to begin advertising for earthwork bids prior to final authorization of the project. Such bidding would have to be with the clear understanding that no award would be made unless final approval was given. This could allow Council consideration of the project to extend into October before a final vote on the project.

It should also be noted that this project, if determined to be a go on such a fast track time frame, will require a considerable amount of staff time even with most of the actual construction being contracted. Such a commitment of staff time from the park planners, other supervisory staff, and to a limited extent, construction and landscape staff, will necessarily delay other park projects already planned and scheduled

SUGGESTED COUNCIL ACTION: If Council concurs that the City should continue to move ahead with the proposed project to develop two new baseball fields, staff should be directed to prepare a resolution setting a public hearing on the project. It is recommended that the public hearing be scheduled for the September 18th City Council meeting.

PHASE ONE

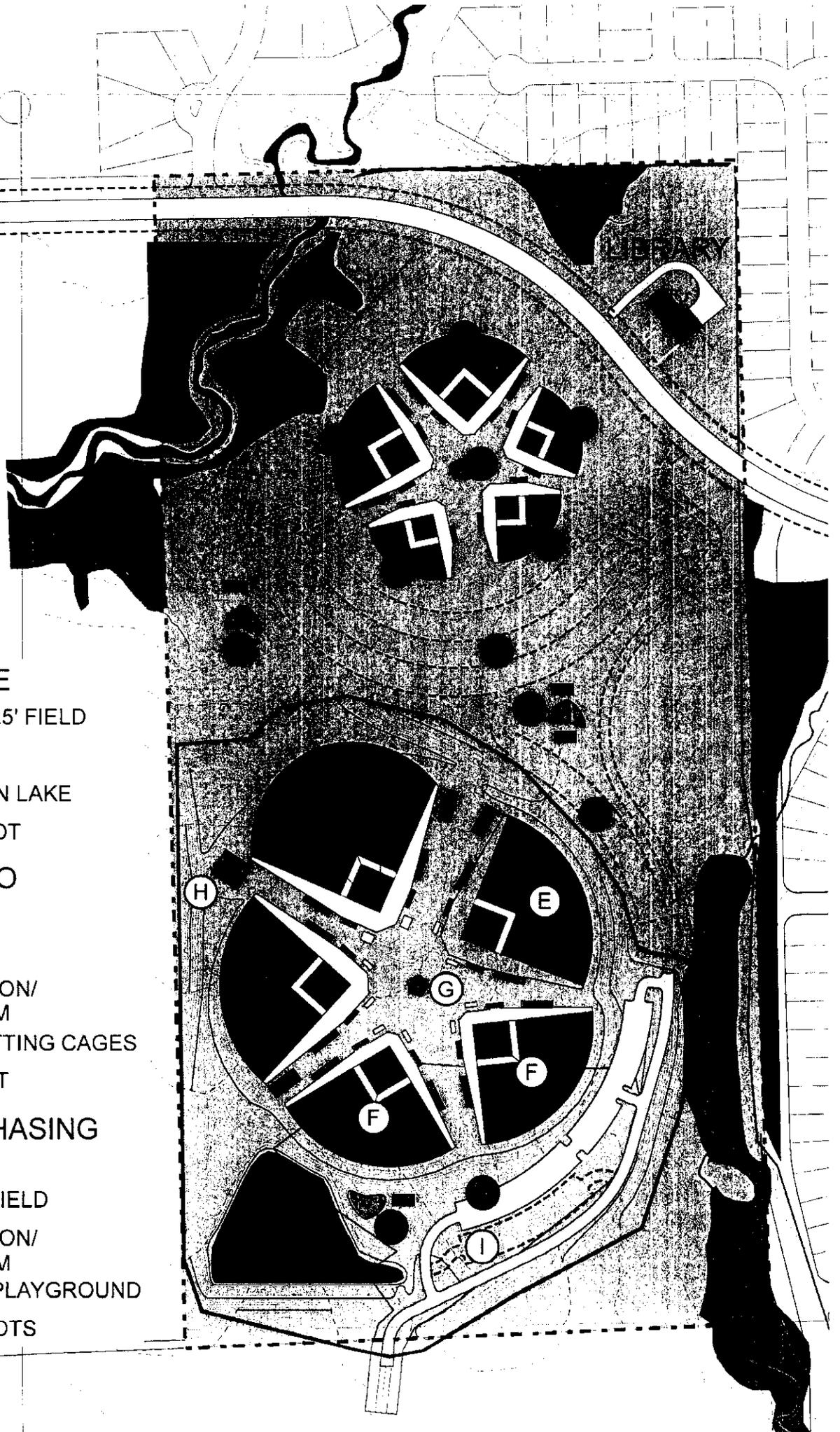
- 400'/375'/325' FIELD
- 300' FIELD
- IRRIGATION LAKE
- 140 CAR LOT

PHASE TWO

- ⓔ 300' FIELD
- ⓕ 275' FIELD
- ⓖ CONCESSION/RESTROOM
- ⓓ EXTRA BATTING CAGES
- ⓓ 70 CAR LOT

FUTURE PHASING

- 200' FIELD
- TEEBALL FIELD
- CONCESSION/RESTROOM
- SHELTER/PLAYGROUND
- 500 CAR LOTS



ATTACHMENT C

Item	# of Units	Unit	Unit cost	Item total	Notes
Phase 1					
Grading					
Rough	165,200	CY	\$2.50	\$413,000	Grading for Phase 1 and Future Fields
Site	3,855	CY	\$1.50	\$5,783	
Finish	1,285	CY	\$1.50	\$1,928	
Detention/Irrigation Lake	1	LS	\$40,000	\$40,000	Control Structure, Dam, Irrigation Inlet
Fencing	2	LS	\$150,000	\$300,000	Fencing set in curbs, Backstops, Dugouts
Irrigation					
Irrigation material and install	2	LS	\$15,000	\$30,000	Irrigations of fields
Interim connection to city water	1	LS	\$8,000	\$8,000	
Lighting					
300' field-New Lights	1	LS	\$88,000	\$88,000	New Lights
400' field-New Lights	1	LS	\$110,000	\$110,000	50 footcandles infield/30 footcandles outfield
Underground Connections/Panel House	1	LS	\$15,000	\$15,000	Connecting poles, panel
Site Lighting	1	LS	\$25,000	\$25,000	Complex and parking lot lights
Hardscape					
Roads-Gravel 535 LF	535	LF	\$16.20	\$8,665	9 inch base 3 inch roll stone
Parking-Gravel 120 car lot	540	LF	\$37.42	\$20,206	9 inch base 3 inch roll stone
Walks/Spectator Areas-Gravel	35,000	SF	\$1.00	\$35,000	Walk from lot and areas between back stops
Misc Curbing/Concrete/Gravel	1	LS	\$10,000.00	\$10,000	Parking lot curb, utility pads, etc
Turf/Landscaping					
Field Turf-Sod					Fescue Sod
300' field	7,694	SY	\$1.59	\$12,234	Sod Outfield
400' field	12,639	SY	\$1.59	\$20,096	Sod Outfield
Site Turf-Seed	65,534	SY	\$0.37	\$23,920	Fescue seed, straw bales, hydro-mulch
Landscaping	1	LS	\$10,000	\$10,000	Minimal Tree Planting
Utilities	1	LS	\$50,000	\$50,000	Water and electric
Amenities	1	LS	\$30,000	\$30,000	Bleachers, drinking fountains, benches etc
Phase 1 Subtotal				\$1,256,831	
Architectural/Engineering	1	LS	\$62,842	\$62,842	5% of Total
Contingency	1	LS	\$125,683	\$125,683	10% of Total
Phase 1 Total				\$1,445,355	

Phase 2					
Asphalt Parking Lot and Roads					
Estimated Phase II Costs:					
Asphalt -- Roads:	535	LF	\$26.34	\$14,093	
Asphalt -- Parking Lot:	540	LF	\$63.41	\$34,244	
Concrete					
Walks	13,000	SF	\$4.00	\$52,000	
Spectator/Bleacher Area	25,000	SF	\$4.00	\$100,000	
Concession/Restroom:	1	LS	\$250,000	\$250,000	
Other Complex Amenities	1	LS	\$100,000	\$100,000	Batting cages, Practice/Warm up, Shade Structures
Subtotal				\$550,337	
A/E Fees and Permits (12%)	1	LS	\$66,040	\$66,040	12% of Total
Contingency (20%)	1	LS	\$110,067	\$110,067	20% of Total
Phase 2 Total				\$726,444	

**LAND AND WATER CONSERVATION FUND
PROJECT AGREEMENT
BETWEEN THE STATE OF MISSOURI
AND A STATE AGENCY OR POLITICAL SUBDIVISION**

Project Sponsor

Boone County/ City of Columbia

Project Number

29-01472

Project Title

Boone County Fairgrounds

Project Period

August 24, 2004 through December 31, 2006

Project Scope (Description of Project)

Boone County/ city of Columbia will develop land for ball fields and a shelter and renovate a walkway at the Boone County Fairgrounds.

PROJECT COSTS:

Total Costs	<u>\$168,900.00</u>
Fund Support (not to exceed 50%)	<u>45%</u>
Fund Amount	<u>\$76,005.00</u>
Cost of this Stage	<u>\$168,900.00</u>
Assistance this Stage	<u>\$76,005.00</u>

ATTACHMENTS:

The following attachments are hereby incorporated into this agreement:

1. Department of Natural Resources General Terms and Conditions
 2. Project Proposal
 3. Land and Water Conservation Fund Special Terms and Conditions
 4. Land and Water Conservation Fund Manual
 5. Project Boundary Map
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-

The State of Missouri, represented by the State Liaison Officer, State Inter-Agency Council for Outdoor Recreation and the State Agency or Political Subdivision named above (hereinafter referred to as the Recipient), mutually agree to perform this agreement in accordance with the Land and Water Conservation Fund Act of 1965, 78 Stat. 897 (1964), with the provisions and conditions of the Land and Water Conservation Fund Grants Manual, and with the terms, promises, conditions, plans, specifications, estimates, procedures, project proposals, maps, and assurances attached hereto and hereby made a part hereof.

The State of Missouri hereby promises, in consideration of the promises made by the Recipient herein, to obligate to the Recipient the amount of money referred to above, and to tender to the Recipient that portion of the obligation which is required to pay Missouri's share of the costs of the above project stage, based upon the above percentage of assistance. The Recipient hereby promises, in consideration of the promises made by the State of Missouri herein, to execute the project stage described above in accordance with the terms of this agreement.

The provisions of this agreement remain in effect for all parties, their successors, interest and assigns.

The date of approval begins 8/24/04

In witness thereof, the parties hereto have executed this agreement as of the date entered below.

THE STATE OF MISSOURI

By: _____

Douglas K. Eiken
Alternate State Liaison Officer
State Inter-Agency Council
for Outdoor Recreation

Director, Division of State Parks

Title

9/3/04
Date

STATE AGENCY OR POLITICAL SUBDIVISION

By: _____

Skip Elkin
Signature

Skip Elkin

Name

Associate Commissioner

Title

10/7/04

Date

By: _____

Raymond A. Beck
Signature

Raymond A. Beck

Name

City Manager

Title

10/26/08

Date