



# City of Columbia, Missouri

## Meeting Minutes

### City Council

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Monday, June 4, 2018  
7:00 PM

Regular

Council Chamber  
Columbia City Hall  
701 E. Broadway

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#### I. INTRODUCTORY ITEMS

The City Council of the City of Columbia, Missouri met for a regular meeting at 7:00 p.m. on Monday, June 4, 2018, in the Council Chamber of the City of Columbia, Missouri. The Pledge of Allegiance was recited, and the roll was taken with the following results: Council Members TRAPP, SKALA, THOMAS, PITZER, PETERS, TREECE, and RUFFIN were present. The City Manager, City Counselor, City Clerk, and various Department Heads and staff members were also present.

Mayor Treece explained the May 21, 2018 Council Meeting minutes were not yet complete.

Upon his request, Mayor Treece made a motion to allow Mr. Trapp to abstain from voting on PH18-18. Mr. Trapp noted on the Disclosure of Interest form that he was in a romantic relationship with one of the owners of an affected property. The motion was seconded by Mr. Skala and approved unanimously by voice vote.

The agenda, including the consent agenda, was approved unanimously by voice vote on a motion by Mayor Treece and a second by Mr. Skala.

#### II. SPECIAL ITEMS

None.

#### III. APPOINTMENTS TO BOARDS AND COMMISSIONS

None.

#### IV. SCHEDULED PUBLIC COMMENT

SPC22-18 Teeney Franck - Remember the others.

Ms. Franck stated she resided in Ward 6 and explained that sometimes when thinking about the trail, their minds tended to travel away from the little critters and move toward financials and the well-being of Columbia. They tended to forget the creatures that were there before them and to think about themselves instead of others. She wanted to remind everyone to think about the foxes, deer, raccoons, squirrels, etc. She thought those creatures should be celebrated and not be thought of as being in the way. She felt they should be viewed as things they could work around and with. She asked the Council to consider that some people might not want to see a concrete trail or an iron bridge and would prefer to see real nature. She pointed out they would not have the ability to see real nature if they were not given that opportunity.

SPC23-18 Laura Maguire - In defense of wild spaces.

Ms. Maguire noted she resided in Ward 1 and hoped to address the inner idealist and buried voice in each of them. She commented that with every choice they made, they were changing the world for better or worse, and felt they needed to make better choices.

She explained she was concerned with the proposed development of the Hinkson Creek Valley, and noted her inner idealist was in opposition to it. Those 35 acres in the middle of Columbia were a sanctuary, a quiet special place where a person might call out and have only the land call back. Its value was directly related to its lack of infrastructure or improvement. Such a place was rare, and the compulsive desire of humans to make things more accessible and useful had impacted over 80 percent of the earth's landmass. She stated the impact had been environmentally devastating, and believed they were waging an ecological holocaust with paving, planning, and routing. As they continued to reduce the world around them, they also reduced their own lives. They were stripping themselves of opportunities for true discovery and were forgetting their wilder natures. She commented that 35 acres might seem inconsequential, but they had lost the wild bit by bit. She stated they were now facing a final loss, and believed as a community, they could decide to no longer contribute to the ever mounting number of losses. She noted they could decide to be the kind of community that preserved wild spaces. She felt it was a moral obligation to allow what had not been touched to remain untouched. In doing so, they would provide future generations with space within city limits where a real connection to and an exploration of nature could be fostered. She believed they needed this kind of connection if they wanted to protect wild spaces from further degradation. She commented that people would not protect what they did not value and love, and people would not value and love things to which they were not exposed. She wondered what would become of them when all of the land around them was homogenized and controlled, and whether they would still dream and hope. She stated she loved the world too much to stand by and allow it to be reduced to pavement. She asked the Council what they loved too much to lose and whether they would honor and protect it with every choice made. She also asked them to protect the Hinkson Creek Valley, and provided a handout of her comments.

SPC24-18 Ilinca Popescu - Honoring the Hinkson.

Ms. Popescu stated she currently lived in Ward 5, but throughout her childhood, she had resided on Bluff Dale Drive, right next to the Hinkson Creek. For her, the Hinkson Creek provided a sanctuary and safe space. She noted she still walked along the grass path until she reached the water's edge where the proposed Shepard to Rollins connector bridge was to be built. It was always quiet and there was the possibility she might see a family of deer or a blue heron. She commented that she could always count on the Hinkson Creek to remind her that peace was possible in this busy world. The space helped her to see the beauty in the environment, why they should care for it, and had influenced her to study earth sciences at Stanford University in the fall. She explained her main concern with regard to the trail project were the massive easements illustrated by the engineering maps. The destruction via massive cranes and bulldozers upon trees, plant life, and the structural integrity of the earth would radically change the Creek. It would promote erosion and the reduction of soil health on the outer banks. While this was not an immediate concern for most, as a young adult, she liked to think about the future. Without the proper care to restore the delicate tree systems and the niche availability for organisms and water quality, the project would not only alter the ecosystem of the Creek, but also the property values and quality of life of those in the area. According to Jason Hubbard, the Director of Graduate Studies for Water Resources at the University of Missouri, there was no disagreement that the preservation and restoration was critical for maintaining upland hydrologic connectivity. While this project would help unify Columbia trails, many, to include Dr. Hubbard and herself, believed the Shepard to Rollins project would undo what nature had put into place. She commented that these issues were far from hypothetical, and referred to the Moon Valley site at the junction of Stephens Lake Park and Old 63 where only five saplings had been planted in the place of fully mature trees that provided oxygen, stored air pollutants, and supported the banks flanking the channel. She referred to the recent Grindstone trail expansion east of Highway 63, and noted youth her age had complained about property bluff

destruction, unintentional stream flow variability, and how a creek that once flowed straight now twisted and turned to accommodate the damage. She felt City projects had accelerated erosion patterns and favorite neighborhood areas of kids had already been notably altered by construction. If this project had been completed in her childhood, she wondered how different the Creek and her life would be today. She had not seen any mention of an outline or promise that discussed how the City planned to manage the repercussions of trail building. She commented that the language within the environmental tracking form for this project, CPP9999523, made her uncomfortable as it was vague regarding the floodplain impacts and avoided the potential chemical waste damage of the Hinkson Creek waters from the concrete trails. The language also used qualifiers such as "if necessary," "maybe," "would be discussed," etc. She was pessimistic that any recommendation by a citizen or even a qualified environmental consultant would persuade substantial implementation for the sake of the floodplain in light of recent trail building history in the area, and mentioned the Moon Valley and Grindstone projects as examples. She believed any doubt regarding the monetary and environmental risk would call for revisiting the issue before any construction began. She commented that she hoped proper action would be taken to ensure the people down the stream of time could experience the Hinkson Creek area the same way she did now regardless of the final decision. She provided a handout of her comments.

SPC25-18

Stephen Gardner and Bill Pabst - Nuisance, health and safety concerns with new embalming business next to a residential neighborhood.

Mr. Pabst, 807 Spencer Avenue, explained he and Mr. Gardner resided in the First Ward, and noted it had come to their attention that a business that had the possibility of some very negative consequences for the neighborhood would soon open. In speaking with City staff, they had learned there was not a good process by which to bring those concerns forward. He displayed a diagram showing the subject site of 1607 Patsy Lane, and the zoning of that site and the surrounding area. He understood a mortuary services business was planned for that location, and that the zoning of M-C allowed that use. He felt the reason for zoning was so uses detrimental or hazardous to R-1 were segregated from R-1, but this industrial business would be immediately across the street from R-1 zoned properties. He noted they had health and safety concerns.

Mr. Gardner stated he lived on Patsy Lane and explained their main concern involved the biohazard material that would potentially be deposited or washed into the City of Columbia's sewer system that served the neighborhood, to include contagious fluids and tissues. They were also concerned about water quality. He understood the Missouri Department of Natural Resources safe water regulations identified this type of business as an actual or potential class one backflow hazard. A backflow hazard was one that presented an actual potential hazard to customers of the public water system. He noted aspirators used in this business had the potential of a backflow hazard that could allow a contaminant into the public water system through back siphonage or back pressure. He also understood the Missouri Division of Professional Registration - Board of Embalmers and Funeral Directors required a mechanical exhaust system and for care to be taken to prevent the discharge of exhaust air into an area where odors might create nuisance problems. He pointed out formaldehyde and glutaraldehyde were common hazardous material used in this type of business. In addition, there was the use of commercial vehicles and a possibility of excessive noise at all hours next to a residential neighborhood. He stated they believed the opening and operation of this business would create a nuisance adversely affecting the health and safety of the neighborhood.

Mayor Treece thanked them for bringing this to the attention of Council and noted he was sure it would be brought up at the end of the meeting by the Ward 1 Council Member.

**SPC26-18      Sheela Lal - RMF community bail fund as a need for community policing.**

Ms. Lal, 3062 S. Old Ridge Road, explained she was born and raised in Columbia, had gone to Mizzou, and had lived in South Asia for two years after graduation before coming back. She noted she was now in the process of obtaining her Master's in Business Administration at the University of Michigan and through that process she was constantly thinking about how to make Columbia a better place to live by implementing business frameworks. As she researched rent prices, she realized it was too high, making it unsustainable for smaller local enterprises to succeed. This made her question the market forces that were driving up those prices and whether they were so high that it made economic diversity impossible. She understood there was an oligarchy of property owners that could keep the prices high, especially for commercial real estate, because people would either comply or the property owners would use it as a business tax write off. She noted the State of the City had highlighted an increasing problem imposed by a shrinking tax base with regard to the budget. She understood the lack of an internet sales tax was having a detrimental effect on the budget, and wondered about the financial barriers to opening up a shop itself. She believed a business case could be made for criminal justice reform, and while learning more about how bail worked, she realized the bail in itself was acting like a revenue supplement to the City and the City's budget. It was not acting as a method to prevent high flight risk. She thought it was important to note that a community bail fund had been established to interrupt the violence perpetrated by the bail system financially, mentally, and community-wise. She commented that Race Matters, Friends was hosting a bail fund as a patch for the larger vision of getting to community policing as a recognized norm in the community. It was a norm she did not believe would ever be realized if bail continued to act as a disincentive to effective community policing. When they talked about the potential or the vision, there was no way to get there without recognizing there were structures in place to create disincentives for police to not write up community members to supplement revenue. She pointed out everything was intersectional and all of the decisions made by City government directly impacted the way individuals lived even if they were not directly impacted by the police.

**SPC27-18      Suzanne Bagby - Community.**

David Aguayo explained he was speaking on behalf of Suzanne Bagby who had been unable to attend tonight, and noted last week the Missouri Attorney General's Vehicle Stops Report for 2017 had revealed the racial disparity index had increased overall again for African-Americans in Columbia, Missouri. He noted one number had decreased and it had been due to a change in policy of now requiring a signed consent from drivers before conducting a search. He understood the Columbia Police Department (CPD) was proud of this decrease in the disparity index, and thought they should be proud as they had shown that creating and implementing a policy designed to decrease disproportionate minority contact actually worked and had worked quickly. He felt this showed that implementing new policies could create measurable improvements in the disparity index. In a meeting with Race Matters, Friends in July of 2016, Chief Burton had suggested a change in policy to no longer ticket broken taillights, but that policy had not been implemented. He thought it would be great if the CPD took seriously the need to decrease racial disparities across all categories, and not cause people to be put in jail for traffic violations and miss work due to being unable to post bond. He felt the CPD could come up with other policies for handling a broken taillight. He commented that the saturation policy, which was valued by the CPD, had been used by the City Manager and the CPD leadership to excuse the gross disparities between the experiences of white citizens and black citizens as simply a necessary byproduct of policing. He pointed out saturation policy unfairly targeted those living in neighborhoods that had the fewest economic resources, like grocery stores, homeownership, valuable commercial and residential real estate, etc., and innocent people living in the neighborhoods targeted by the CPD were stopped more for all categories measured by the data. He noted the City's

press release had used the term high crime areas to stigmatize the residents. He stated the Vehicle Stops Report data had shown African-American drivers were released when stopped without a ticket, warning, or arrest more often than white drivers because they were found to be not guilty of any violation unlike white drivers who were justifiably stopped. He pointed out a law-abiding black resident was more likely to be stopped for no cause whatsoever, and wondered how that was not racial profiling. He commented that the Vehicle Stops Report had also showed African-American drivers in Columbia were more likely to be stopped for speeding than white drivers, and noted the research of Charles Epps on police vehicle stops showed that white drivers sped as much or more than black drivers and had concluded that racial disparities in stops for speeding was an essential indicator of racial profiling. He stated they needed to stop unfairly targeting people of color in one part of the community who were not driving any more poorly than whites in other parts of the community. He commented that Race Matters, Friends was imploring the Council to applaud the CPD for their great success in lowering one category of the racial disparity data and to demand that they follow up on this success with more policy changes to lower the gross disparities of racial contact for people of color in Columbia.

## V. PUBLIC HEARINGS

PH16-18      Proposed installation of traffic calming devices on Rollins Road between Stadium Boulevard and Sunset Drive.

PH16-18 was read by the Clerk.

Mr. Nichols provided a staff report.

Mayor Treece opened the public hearing.

Michael Lawler explained he lived on Rollins Road and provided a handout. He stated he believed traffic calming on Rollins Road was a misnomer as there was hardly any traffic on Rollins Road. He commented that he was present to try to convince the Council to not approve this traffic calming project as it was not needed. He noted he had taken four traffic counts last week from his house. On May 25, from 7:55 a.m. until 8:55 a.m., only 36 cars had traveled eastbound and 28 cars had traveled westbound, and only two might have been speeding. On that same day, from 9:55 a.m. to 10:55 a.m., there had only been 15 cars going east and 17 cars going west, and none had been speeding. He provided statistics for Saturday as well, and noted there had only been four possible speeders out of 219 vehicles. He wondered why they would want to turn their quiet and peaceful road into a road filled with speed bumps, and did not feel two percent of the drivers should ruin a smooth ride for the remaining 98 percent. He explained his traffic count involved drivers in the immediate area. He stated they had one school and one church in the area, and did not feel parents with children aboard and churchgoers would speed. In addition, they did not have any young hotrod-type drivers in the area. He noted they had a lot of bicyclists and believed those bicyclists enjoyed the thrill of zipping down West Rollins Road as it was a 30 percent downhill ride. A series of speed bumps would present a dangerous obstacle. He thought it would be more difficult to go uphill with a trailer on a bicycle as well. He was concerned about plowing during winter snows as well and felt a plow truck would lose momentum due to the speed bumps. He also felt the blades would impact the speed bumps causing them to need to be repaired or rebuilt on a regular basis. He believed this traffic calming project was an unneeded expense for the City, and begged the Council to vote against the project.

There being no further comment, Mayor Treece closed the public hearing.

Mayor Treece asked how these traffic calming requests originated. Mr. Nichols replied they were petitioned for from the neighborhood. He noted the program had been in place for several years, and they had brought a report of the status to Council. This project had been on the list for quite a few years and had worked its way up in priority. He believed

there had been some crashes on the east end due to speeds on the curve. He explained they had taken a comprehensive approach beyond the crash location, and were also incorporating the school zone.

Mr. Ruffin asked for the difference between a speed bump and speed table. Mr. Stone replied typically speed tables were at intersections. They decreased speeds the most near intersections so that if someone made a mistake and there was a crash, it would be at a lower speed. A speed hump was generally in a midblock location avoiding driveways. He noted both had about the same approaches, but tables had a bit longer flat top so they did not have as much of a feel as a bump while still slowing traffic down. He pointed out they were keyed into the pavement to keep plows from destroying them. Mr. Ruffin understood bicyclist could travel over speed tables. Mr. Stone stated both could be navigated fine by all modes of transportation, but tables were a little better managed by bicycles because of the flatter tops.

Mr. Skala commented that there was a disparity in the numbers provided by Mr. Lawler compared to the council memo, and understood the City had a standard method of calculating speeds. He also understood other speed tables were located on snow routes, and asked staff to comment. Mr. Stone replied staff was comfortable with speed tables and speed humps on neighborhood collector streets and lower street classifications, such as residential and local streets. He explained they tried to do everything with an emergency response perspective, and the Fire Department was comfortable with the use of them on neighborhood collector streets and lower. In terms of volume and speed, they had collected data a couple of different times. The average annual daily traffic for that route was about 1,300 vehicles and noted there could be a difference depending on where streets connected. He stated the 85th percentile at 38-39 mph was quite a bit higher than the speed limit of 25 mph for neighborhood collector streets. Generally they saw concerns from residents when the 85th percentile was above 34 mph because enough people were speeding quite a bit above the speed limit. He commented that speed humps and speed tables addressed the top end speeder so the person trying to go 50 mph would not go that fast any longer.

Mr. Thomas asked about the process that had led to this section of Rollins Road being studied and put on to the priority list. Mr. Stone replied in 2008-2009, there had been a fatality collision near the reverse curve, which had generated some concerns from the neighbors causing them to start the process of reviewing the road. As part of that process, staff had looked at a couple of different options near that intersection, and while doing this, the Neighborhood Traffic Management Program had come about to better methodically approach traffic calming. This project was then included in that process.

Mr. Thomas understood it took a petition, and asked how many needed to sign it. Mr. Stone replied at least ten people. He explained they then discussed the issue with the neighbors to gauge the level of interest. Once Council directed staff to move forward with the traffic calming project, they pursued an interested parties meeting. Another interested parties meeting was held later to present the recommendations. Staff then made any other necessary changes prior to bringing it back to Council asking for permission to proceed.

Mr. Thomas asked for the general response at the two interested parties meeting. Mr. Stone replied there had been some concern with regard to calming in general and in terms of a table at Rockcreek Drive. Everyone seemed to be happy with the calming from Russell Boulevard to the east, but there might have been some concern with regard to Russell Boulevard to the west. He explained they were trying to reduce the overall speed on the entire roadway. Mr. Thomas asked Mr. Stone if he would say that overall the public participation was supportive with some concerns. Mr. Stone replied yes. He noted they had included the comments received in the packet. Not a lot of responses had been received, which generally meant it was fairly-well supported.

Mr. Thomas asked what was meant by the humps and tables being keyed. Mr. Stone replied a milling machine would grind them into the pavement. Mr. Thomas understood

that meant the blade would ride over it and not destroy the speed hump, and that it had been tested. Mr. Stone stated they had quite a few throughout town. He pointed out maintenance would be required at some point like anything else, but some had lasted at other locations longer than 15 years.

Mr. Thomas asked if there were striped bike lanes along some parts of this section of Rollins Road. Mr. Stone replied no. Mr. Thomas asked if it was a sharrow street. Mr. Stone replied there were not any markings for that, and there were only a couple of locations where there was even centerline striping.

Mr. Thomas stated he had heard a number of concerns from cyclists regarding the Stewart Road project in that they had two not so good options. They either had to stay close to the right curb while navigating the end of the speed hump or had to pull right out into traffic, which was encouraged for experienced cyclists, but some were uncomfortable with it. He asked if there was a possibility of ensuring there was a wide enough channel to the right of the speed hump for cyclists to travel through. Mr. Stone replied they would do what they could to accommodate that.

Mr. Pitzer asked if any options other than speed humps or tables had been considered. Mr. Stone replied yes, and explained they had looked at the entire tool box. He pointed out there would be a bulbout at Russell Boulevard because it was the right option. It appeared as though they tended to default to speed humps, but those living nearby saw them as effective, and the cost tended to be low for the effectiveness. Other types of methods were sometimes more costly and less effective. From an engineering standpoint, it was often the right option. He commented that they continued to look at other options, and referred to Derby Ridge Drive where they had incorporated trees as well. Mr. Pitzer asked if the other options worked, but were too expensive to do everywhere. Mr. Stone replied they were generally too costly, and provided bulbouts and medians as examples. He noted the reductions in speed were typically not as much as with speed humps either.

Mr. Thomas stated he appreciated Mr. Lawler's input, but it had certainly been his impression, having attended one of those meetings, that the majority of residents along this section of Rollins Road supported the project. He pointed out he was also impressed with the data driven approach to adding new projects to the list and evaluating each project. The 85th percentile speed of almost 40 mph on a street that had many residences, curves, and a narrow bridge was concerning. He noted he had seen a lot of satisfaction with these types of projects, and fairly consistently, the average speeds after the project was completed had dropped by 3-5 mph. This reduced the risk of crashes and the negative ambiance of speeding traffic through neighborhoods.

Mr. Thomas made a motion directing staff to proceed with the construction of traffic calming devices on Rollins Road between Stadium Boulevard and Sunset Drive. The motion was seconded by Mr. Trapp.

Mr. Skala commented that Rice Road was a very wide road, and three speed tables had been installed reducing the top end speed so he thought it was a viable solution. He pointed out the list waiting for this kind of traffic treatment was long.

Mr. Pitzer stated he planned to support this project. He appreciated the comments of Mr. Stone with regard to the cost effectiveness, but hoped they would continue to consider alternative options beyond just speed humps and tables. They would otherwise have road all over the place with a series of speed humps. He thought it would be beneficial to incorporate other designs and ideas when appropriate and where the cost permitted it. He felt it could result in being more enjoyable and aesthetically pleasing all around.

**The motion made by Mr. Thomas and seconded by Mr. Trapp directing staff to proceed with the construction of traffic calming devices on Rollins Road between Stadium Boulevard and Sunset Drive was approved unanimously by voice vote.**

PH17-18      Proposed construction of repairs to portions of Runway 2-20 at the Columbia Regional Airport.

PH17-18 was read by the Clerk.

Mr. Parks provided a staff report.

Mayor Treece asked why this was so expensive. Mr. Parks replied it involved fairly large areas, especially on the south end of the primary runway. They were replacing that concrete with new pavement.

Mayor Treece understood traffic would be redirected to the crosswinds runway. Mr. Parks stated the new runway was longer so all of the traffic would be using Runway 13-31.

Mayor Treece asked how long the removal and replacement would take. Mr. Parks replied the total project was estimated to take 85 days.

Mr. Skala understood runways were stouter than roads, which was one of the reasons for the higher cost. Mr. Parks stated it was a lot thicker, and noted the speed of the project was another impact to the cost. Mr. Skala asked if there was significant underpinning in comparison to other installations. Mr. Parks replied he did not know the specifics.

Mr. Thomas understood this was a \$6 million rehabilitation project, and asked how often over the lifetime of a runway they expected to spend that much to keep it going. He also wondered about the lifetime of a runway. Mr. Parks replied the current runway was about 50 years old. The pavement that would be installed had about a 20-year life as that was required by FAA. He commented that the pavement management study indicated these were the areas that needed to be replaced, and with those improvements, he believed the life of the entire runway would be dramatically increased.

Mr. Trapp asked if the remains would be ground up to be used for more gravel lots as had been the practice. Mr. Parks replied probably.

Mayor Treece opened the public hearing.

There being no comment, Mayor Treece closed the public hearing.

**Mayor Treece made a motion directing staff to move forward with the final plans for the construction of the Runway 2-20 isolated repairs project. The motion was seconded by Mr. Skala and approved unanimously by voice vote.**

PH18-18      Proposed construction of the Hirth Avenue storm water improvement project.

Mr. Trapp stepped out of the meeting room.

PH18-18 was read by the Clerk.

Mr. Johnsen provided a staff report.

Mr. Pitzer asked if the work completed 20 or so years ago had created additional problems. Mr. Sorrell replied he did not believe it had created problems. He thought all of the water had just not been directed to it at that time, but noted he had not been with the City then. He believed these problems still existed at that time. Mr. Pitzer understood it had not fixed the problem. Mr. Sorrell stated that was correct.

Mayor Treece opened the public hearing.

Joe Silsby explained he owned property at 202 Hirth Avenue and complimented the Council of 20 years ago for authorizing construction of the storm drainage system to alleviate flooding along the houses. He noted they had built a box culvert on two sides of his property, which seemed to have helped, but it had not totally alleviated the problem as had been mentioned. He thanked the City for coming up with another plan to address the rest of the drainage problem. He asked the Council to vote in favor of this project.

There being no further comment, Mayor Treece closed the public hearing.



**Mr. Ruffin made a motion directing staff to proceed with the Hirth Avenue Storm Water Improvement Project. The motion was seconded by Mayor Treece and approved by voice vote with Mr. Trapp abstaining.**

## **VI. OLD BUSINESS**

**B130-18** Amending Chapter 5 of the City Code as it relates to animal tethering.

The bill was given second reading by the Clerk.

Mr. Trapp returned to the meeting room.

Ms. Browning provided a staff report.

Melody Whitworth stated she was the Director of Unchained Melodies, which was a dog rescue organization, and explained they were an anti-chaining and anti-penning organization taking in abused and neglected dogs. She commented that they worked tirelessly against this form of confinement, which had proven to be a horrific form of abuse and neglect and had in many cities, including Columbia, become a detriment to society. She noted chained dogs were the number one reason for bite cases in children throughout the country. The current ordinance, which had been drafted in 2011, had brought a lot of awareness to the community about dogs being confined by this means, but it was hard to enforce. It had been time consuming for animal control and the court system. The ordinance had required testimony in court against the abuser and not many people wanted to do that. She believed the proposed ordinance was clean and concise, and would be easy to enforce. She understood the Public Health and Human Services Department, which included the Animal Control Division, was in support of it, and hoped the Council would be supportive as well.

Mandy Evers explained she was also a volunteer with Unchained Melodies, and noted she had e-mailed the Council in support of this change in the ordinance. She agreed the proposed ordinance would help with enforcement, which had been the problem with the previous ordinance as no one wanted to be in a war with their neighbors. She commented that being chained was detrimental to the mental and physical well-being of dogs. It could also create noise issues because a chained dog would bark a lot, and if they were not supervised while being chained, they would continue to bark. She urged the Council to consider and support the proposed changes.

Mayor Treece asked if the other supporters of this ordinance in the group wanted to stand and be recognized. About 15 people stood.

Mr. Skala referred to a phrase in the ordinance indicating "provided with adequate food, water and shelter" and asked if including shelter would create a problem in terms of enforcement since there was not a description. Ms. Browning replied they were generally looking for ways to keep them out of the elements, such as shade. Mr. Skala understood it did not require a house or something of that nature. Ms. Browning replied no, and explained an animal control officer was capable of knowing what would be acceptable for the breed.

Mr. Trapp stated he appreciated Ms. Whitworth and her group for bringing this forward and for the work they did. He noted he had a lot of experience with chained dogs growing up on farms, and explained this was a great resource to refer someone when coming upon this situation. He thought Columbia had really great animal welfare organizations, and the bulk of the work that would fall upon City government was ably done by volunteers in a way that was much more humane, less expensive, and better for the animals involved. He stated this appeared to be a great change and he was happy to support it.

Mr. Thomas commented that he appreciated the work and advocacy of Ms. Whitworth on this particular policy change.

**B130-18 was given third reading with the vote recorded as follows: VOTING YES: TRAPP, SKALA, THOMAS, PITZER, PETERS, TREECE, RUFFIN. VOTING NO: NO ONE. Bill declared enacted, reading as follows:**

- B131-18 Amending Chapter 12 of the City Code to provide for additional protected categories and to update terminology.

The bill was given second reading by the Clerk.

Ms. Thompson provided a staff report.

Mayor Treece commented that he believed these were all good improvements that helped keep the City's ordinances reflective of the times, and pointed out he did not know of any type of discrimination that should be acceptable. He was proud Columbia was a leader in this effort.

Mr. Trapp stated he agreed with the comments of Mayor Treece. He commented that people sometimes wondered if laws like this were necessary, but when he had worked at True North, he had seen Columbia residents that were discriminated against in terms of employment because they had been victims of a crime. It was due to the actions of others of a stalking behavior, which was already disruptive and hard enough. He was glad to see this even though this law did not have the teeth of federal and state discrimination laws. He thought businesses wanted to abide by the law and that this would materially improve the lives of the citizens. It also sent the right kind of message.

**B131-18 was given third reading with the vote recorded as follows: VOTING YES: TRAPP, SKALA, THOMAS, PITZER, PETERS, TREECE, RUFFIN. VOTING NO: NO ONE. Bill declared enacted, reading as follows:**

## VII. CONSENT AGENDA

The following bills were given second reading and the resolutions were read by the Clerk.

- B116-18 Rezoning property located east of the terminus of Jenne Lane and north of US Highway 63 from PD (Planned District) to M-OF (Mixed-Use Office District) (Case No. 18-91).
- B117-18 Approving the Minor Plat of Central Addition Plat No. 2, a Replat in part of Lots 12 & 14 and all of Lot 13 in Central Addition to the City of Columbia, located on the northeast corner of the Fay Street and Hinkson Avenue intersection (Case No. 18-72).
- B118-18 Authorizing construction of the Ballenger Lane Improvement Project from Ria Street to Mexico Gravel Road; calling for bids through the Purchasing Division.
- B119-18 Authorizing the acquisition of easements for construction of the Ballenger Lane Improvement Project from Ria Street to Mexico Gravel Road.
- B120-18 Authorizing construction of the Bingham Road and Ridgeley Road PCCE #16 sanitary sewer improvement project; calling for bids through the Purchasing Division.
- B121-18 Authorizing an agreement for professional engineering services with Black & Veatch Corporation for the preliminary design, final design and bid

phase services for the Wastewater Treatment Plant Phase 2 Improvements  
- Digester Complex project.

- B122-18 Authorizing a license agreement with Logic, Inc. for the purchase of Wonderware software for the SCADA system at the Water Treatment Plant.
- B123-18 Authorizing a license agreement with Logic, Inc. for the purchase of Dream Report data analysis software to be used in conjunction with Wonderware software for the SCADA system at the Water Treatment Plant.
- B124-18 Accepting conveyances for sewer, drainage, and temporary construction purposes; accepting Stormwater Management/BMP Facilities Covenants.
- B125-18 Appropriating and transferring funds associated with the construction of Phase I of the Sports Fieldhouse project located in A. Perry Philips Park.
- B126-18 Appropriating funds associated with the construction of a replacement Hangar 350 structure to be located directly south of Taxiway C and west of Hangar 40 and construction of a connecting apron and taxiway at the Columbia Regional Airport.
- B127-18 Accepting grant funds from Petco Foundation Arson Dog Support for the purchase of equipment and supplies for the Fire Department Marshal Division Arson Dog; appropriating funds.
- B128-18 Authorizing Amendment No. 2 to the program services contract with the Missouri Department of Health and Senior Services for HIV Prevention services.
- B129-18 Authorizing installation of a suspended ceiling system in office areas at the Columbia/Boone County Public Health and Human Services facility; calling for bids through the Purchasing Division.
- R79-18 Authorizing an agreement for professional surveying services with Trekk Design Group, LLC for project design and/or construction services for public facility improvement projects which may include street, trail, transportation, sanitary sewer, storm sewer, airport, solid waste, electrical distribution, potable water distribution and parks and recreation

development projects.

- R80-18 Authorizing agreements with Lucky's Market Operating Company, LLC, TKG St. Peters Shopping Center, L.L.C. and University Centre, L.L.C. for the use of a parking lot located west of Providence Road and along both sides of Locust Street, and an agreement with Columbia Cemetery Association for the use of a part of the cemetery as a fallout safety zone, for the 2018 Fourth of July Celebration Event.
- R81-18 Authorizing an extension of the temporary closure of a portion of the sidewalk and three (3) parking spaces on the north side of Walnut Street, between Eighth Street and Ninth Street, to facilitate the construction of an office building at 807 E. Walnut Street.
- R82-18 Granting a temporary waiver from the requirements of Section 16-185 of the City Code to allow possession and consumption of alcoholic beverages for three Ninth Street Summerfest events.
- R83-18 Granting a temporary waiver from the requirements of Section 16-185 of the City Code to allow possession and consumption of alcoholic beverages for the annual Global First Responder/Rally in the Alley fundraising event.
- R84-18 Approving the Preliminary Plat of Hilltop Subdivision located east of the terminus of Jenne Lane and north of US Highway 63 (Case No. 18-90).
- The bills were given third reading and the resolutions were read with the vote recorded as follows: VOTING YES: TRAPP, SKALA, THOMAS, PITZER, PETERS, TREECE, RUFFIN. VOTING NO: NO ONE. Bills declared enacted and resolutions declared adopted, reading as follows:**

## **VIII. NEW BUSINESS**

- R85-18 Designating the east/west alley located south of the Missouri Theatre and between Eighth Street and Ninth Street "Historic Vianello Way."

The resolution was read by the Clerk.

Mayor Treece explained he had asked for this to come forward at the last meeting and noted he had spoken with the property owners of the Missouri Theatre and the building directly to the south on that alley. He stated this idea had actually come from the granddaughter of Maestro Vianello. He thought it would be a great way to honor his contribution and his and Lucy Vianello's work to save the Missouri Theatre, which was a jewel in the repertoire of the City and the downtown. As he had talked with Lucy Vianello, she had pointed out Hugo had gone through the door in that alley for 28 years. It was where all of the equipment was loaded on and off the stage. He thought this would be a great memorial to Maestro Vianello. Mr. Skala agreed.

Mayor Treece stated the Missouri Symphony was playing Verdi Requiem on June 16 and

he planned to make this announcement then. He thanked staff for rushing this through as it was timely to recognize Maestro Vianello as part of the Hot Summer Nights Festival. He noted it was one of those first class amenities that typically only larger cities had.

**The vote on R85-18 was recorded as follows: VOTING YES: TRAPP, SKALA, THOMAS, PITZER, PETERS, TREECE, RUFFIN. VOTING NO: NO ONE. Resolution declared adopted, reading as follows:**

## **IX. INTRODUCTION AND FIRST READING**

The following bills were introduced by the Mayor unless otherwise indicated, and all were given first reading.

- B132-18 Authorizing the construction of the Forum Boulevard and Green Meadows Road intersection improvement project; calling for bids through the Purchasing Division.
- B133-18 Authorizing the acquisition of easements for construction of the Forum Boulevard and Green Meadows Road Intersection Improvement Project.
- B134-18 Authorizing a right of use permit with The Curators of the University of Missouri for construction and maintenance of a steam distribution chase and manhole, chilled water distribution pipe, control conduit, domestic water pipe and telecom ductbank within portions of the Seventh Street and Elm Street rights-of-way.
- B135-18 Approving and ratifying the facility use agreement with The Curators of the University of Missouri and the Missouri State High School Activities Association relating to the MSHSAA State Music Festival as authorized by the City Council on April 16, 2018 by Resolution 54-18.
- B136-18 Appropriating insurance reimbursement funds received for the purchase of a replacement livestock trailer.
- B137-18 Authorizing an agreement with The Curators of the University of Missouri for the 2018 Missouri State Senior Games and Show-Me STATE GAMES.
- B138-18 Authorizing a participation agreement for state investment in local public health services and memorandum of understanding with the Missouri Department of Health and Senior Services relating to the Children's Health Insurance Program (CHIP) Health Services Initiatives (H.S.I.).
- B139-18 Authorizing Amendment No. 1 to the memorandum of understanding with the Missouri Department of Corrections to provide tuberculosis screening

and testing services.

- B140-18 Authorizing construction of repairs to portions of Runway 2-20 at the Columbia Regional Airport; calling for bids through the Purchasing Division.

## X. REPORTS

- REP47-18 City fiber optic business plan report.

Mr. Johnsen provided a staff report.

Mr. Skala commented that Magellan had played an integral role with producing reports and asked if there had been any thought to having them available for consulting purposes. Mr. Johnsen replied as of now, the plan was to have the work group come together. Having a consultant to help support this effort was likely an option they would recommend, but they wanted the work group to consider and be involved in determining the scope of services of the consultant.

Mr. Skala asked that trenching and rights-of-way be included as a possible amendment to this framework. Mr. Johnsen replied there had been recommendations in addition to the business plan, and he felt the work group could provide input on that issue as well. Mr. Skala understood this was the framework for the work group, and they would then be in the position to make some of those determinations. Mr. Johnsen stated that was correct. He pointed out they had tried to provide a recommendation of a well-rounded group.

Mr. Skala understood several private utilities had been suggested for the group, and thought they could be added to the non-voting ad-hoc list so the group could have more citizen advisers.

Mr. Johnsen stated they would appreciate direction on the establishment of this group.

Mayor Treece thought, generally speaking, affordable broadband could be a game changer for the economy as it could help jumpstart entrepreneurs, home-based businesses, etc. It would provide them the potential to compete on a much larger scale. He noted he wanted to preserve the private sector's competitiveness, and was not sure how best to do that. He was not sure if the City should be wholesale to their retail, and if they would light up the ends of the dark fiber. To the extent the City had that trunk line and capacity, he thought it was a public utility that should be shared and used.

Mr. Skala understood, typically, the idea was for the City to maintain the dark fiber and for leasing possibilities with regard to how to light up the ends. He thought that could save the private sector some money if they decided to tag along with some of that fiber in place. He noted those were ideas even Magellan had discussed, and felt they could be pursued further by this group.

Mr. Thomas asked for an estimate of the number of miles of broadband system they had across the City. Mr. Johnsen replied he did not know, and pointed out there were a lot of different fiber systems. Mr. Thomas stated he was asking about the City-owned system. Mr. Johnsen replied he did not have that number with him.

Mr. Thomas asked if they would duplicate what private companies were already doing or if this would provide a faster or larger bandwidth. Mr. Johnsen replied they had been trying to avoid that when they had started this because they felt it would be a better community service to not have to duplicate infrastructure down the same path. They could extend the use of infrastructure to anyone who needed to use it so the infrastructure they had would be more efficiently used. He thought the main intention was to better use the existing infrastructure, and to have a more universal service model to reach more of the community.

Mr. Thomas asked for clarification regarding the terms lit and dark. Mr. Johnsen replied whoever released the dark fiber lights essentially bought the communication on each end. Magellan had proposed a model for a lit person, such as the City whereby the City would light it and sell bandwidth. The reason was that it was a more efficient use of the infrastructure as opposed to someone using a limited bandwidth out of dark fiber with no one else having access to the dark fiber.

Mr. Thomas stated he liked the proposal and the suggestion of Mr. Skala of tweaking the potential membership of the advisory committee. It was an advisory committee to the Council so he thought they wanted a higher proportionate representation of residents of Columbia that had an interest and knowledge in this. He thought they should either reduce the number of industry representatives or put them into a more advisory, but non-voting capacity.

Bruce Alspaugh, 2815 Skyview Road, explained he was an electrical engineer that had worked in IT for over 25 years and noted he had served on the Google Fiber Task Force in 2010 along with Mike Brooks of REDI. He believed Mr. Brooks had seen the tremendous economic development potential Columbia had with better high speed broadband infrastructure that would serve the entire City and not just selected neighborhoods. When the Google Fiber project was awarded to Kansas City, he had suggested to Mr. Brooks that the City look into the possibility of hiring a consultant to investigate whether the existing City fiber could be better utilized. He stated he had waited eight long years for them to get to this point so he was excited to see this process moving forward, and noted he would be delighted to serve on the working group to help out however he could. As far as suggestions for the working group, he believed dig once and joint trenching policies should be included within the scope of the broadband committee that was being formed. He explained it had not been listed as one of the lettered items, and stated he wanted it included. He urged the Council to follow up on the suggestions of Mr. Skala and Mr. Thomas for the ISPs to be included as ad-hoc members of the committee. If they did that, they could expand participation to include all of the ISPs because they definitely wanted their involvement in the process. He was just concerned about them being in a position to hold up the process or slow down the process. He commented that he thought Magellan had done a good job of producing these reports, and felt it would be nice if the working group could leverage the expertise of the consultant on an as needed basis. He did not however want the consultant to run the show. He only wanted them to be available in case any questions arose. He also suggested a limited amount of funds be set aside in case a member of the committee wanted to see another community's roll out of fiber or to bring in an expert from another community to present to the committee. He stated he was fully supportive as he had been waiting eight years for this.

Edward Doyle, 1308 St. Michael Drive, noted he was in support of this and urged the Council to approve this committee. He thought they should light up the City to allow for more communication.

Mayor Treece noted Columbia had always been a leader in this area, and those that had lived here long enough might remember the Columbia Online Information Network (COIN). It was a free membership dial up server at the Library. He pointed out it had precipitated all of the private ISPs so having public internet was not something new to Columbia. This would only be a new higher speed version.

Mr. Skala commented that there had been some real success stories, and referred to Chattanooga, Tennessee. He noted the capacity to provide fiber had been the key to success for some of the small to medium sized cities in California as well. He did not feel it was a matter of competition and thought an argument could be made that it would facilitate some of the efforts of the private sector.

Mayor Treece asked Mr. Johnsen if he had what he needed. Mr. Johnsen replied yes.

REP48-18

State of the Community Outreach Unit.

Ms. Messina and Lieutenant Jones provided a staff report.

Mr. Pitzer asked for information about some the outreach that had been planned by the

community outreach unit (COU), such as the Xbox with a cop and the picnics, and how many events they tried to organize per year. Ms. Messina replied they did not have the number of events, but looking back at the COU schedule of events, it appeared as though they had been asked to attend several hundred and had likely attended 200-300. She noted they might have hosted some of the events, but others were hosted by other organizations. Lieutenant Jones explained it might just be showing up with a police car. He commented that there had been some internal strife, but these events had been part of the plan to try to jump start those contacts in the communities. It was not to throw a great party where everyone showed up for a hamburger. The events had been held so they could reach the people in the neighborhoods they felt would benefit from a relationship with the police and their other neighbors. He stated they had attended those events to make themselves available and give proximity to a police officer. He was not sure of the number of events, and thought there had been several hundred. Mr. Pitzer asked if there was a specific line item in the budget for the ones that were planned and they hosted. Lieutenant Jones replied there was an account for community oriented policing, but they did not draw much from it. The goal was to reach out to other partners in the community so the events were sponsored by or had involvement from many different entities. They tried not to spend a bunch of money. They preferred collaboration with other partners. He noted they appreciated the ability to purchase some of the things they needed, and pointed out they had not really asked for a lot. Ms. Messina stated those funds had been drawn down from some of the general fund savings.

Mr. Pitzer understood one of the COU officers lived in one of the areas he worked, and asked how that had occurred. Lieutenant Jones replied several interactions had been had with landlords in all of the neighborhoods services, and particularly in the north neighborhood. When they had first started, it had been a pretty distressed area, and the landlords were reaching out to them for ways to improve the area. He explained Officer Rodriguez had a relationship with those landlords, and they had asked for him to consider moving there. It worked out personally for him, and he was able to do it. He noted Officer Rodriguez liked living out there thus far.

Mr. Pitzer asked Lieutenant Jones if more officers would be willing to do that, and not necessarily just those in the COU. Lieutenant Jones replied he believed so, and explained they currently had a courtesy officer program whereby large apartment complexes would provide reduced or free rent to officers to live in the complexes as security officers. It was an extra duty while they were not working for the City as they were paid by the complex through rent. It was considered an off-duty assignment and had been going on for years. He stated he could see it being attractive to other officers.

Mr. Pitzer asked for remaining obstacles or stumbling blocks in terms of the COU other than the number of officers. Lieutenant Jones replied it was a communication philosophy and building exercise for them. They were still learning. They not only worked with members of the community, but also with other officers in the Police Department who did not fully understand what they did. He commented that he would take some responsibility for the other officers not understanding. He explained he also had a command of patrol function, and they did not often have the time to have formal training regarding the COU. He noted part of it was that they were not yet organized enough as they were still learning what worked and did not work, and before training others, they needed to have that down. They had not communicated it the best, but had started. He explained on Wednesdays when all officers worked, they would assign officers to the COU. In addition, all incoming recruits were assigned to the COU for some shifts so they could see what the COU did. It was an education for them, and it was also sometimes an education for the COU officers to see what the patrol officers were dealing with because they had to respond to emergency calls on a continuous basis.

Mr. Skala commented that it had been particularly eye opening when the meetings had started being held in the east neighborhood. He noted some of those had been catered, and had quite a turnout with about 50-60 people. The meetings were now a bit scaled



back with only things like cookies, and they were staffed mostly by volunteers. Recently Ms. Messina created a flyer with a list of the events that would be occurring in the area, and they had gone door to door in those areas to encourage people to participate in some of the events. Generally speaking, they received a good welcome, although some people were still a bit reticent. He thought the dollars were being used wisely and the results were tangible. He was appreciative of all the officers did. The COU was definitely not a barbeque brigade. It was much more useful than that.

Mr. Thomas stated he thought this had been a great report and particularly liked reading the statement on page 5 defining the COU as the placement of officers into neighborhoods where, as guardians, they formed long-term relationships to open lines of communication and resolved community issues by incorporating citizen input, community partnerships, and problem-oriented policing. He felt that was an important statement of philosophy, and it captured what the Council had been looking for when they asked the Police Department to start a community policing program. He thought the goals listed under that statement also captured the highlights. He commented that he had also enjoyed the history of community policing to put it all into context in that it was not a new concept, but was a new iteration.

Mr. Thomas referred to the citizen satisfaction numbers whereby the City as a whole had been compared to the three neighborhoods, and asked if that information had been taken from the Direction Finder survey. Ms. Messina replied yes. Mr. Thomas understood she had just taken a subset that had been geocoded for those neighborhoods. Ms. Messina stated they made sure they had special samples in the three neighborhoods, but noted they were all random samples. Mr. Thomas felt the data was solid, and it showed there was clearly something different happening in those neighborhoods.

Mr. Thomas understood the positive impact had been less in the north neighborhood and asked for thoughts on why that might be. Lieutenant Jones replied he had a couple of ideas. He explained there had been a personnel change in the north neighborhood. One officer had been promoted and another officer recently left. They only had one officer working in the north neighborhood now. Mr. Thomas understood that was Officer Rodriguez, who actually lived there. Lieutenant Jones noted another part of it was communication. They lived in an age of social media and different outlets, and the result was that people sometimes thought there was a worse crime problem than there really was. He thought they had to do a better job of actually communicating what was actually happening in the neighborhood. He pointed out people in the north neighborhood used the Nextdoor app, and if one person heard a car backfire or a gunshot, 50 others then heard a gunshot or a car backfire by proxy. He reiterated he thought that was a part of it, and noted they had to continue the conversation in those neighborhoods to figure out the issues. Mr. Thomas asked Lieutenant Jones if he was hopeful they would see improved outcomes and perceptions over time with Officer Rodriguez living there. Lieutenant Jones replied he had in the area Officer Rodriguez lived, but the north neighborhood was larger than just the part where he lived. He commented that another officer combined with Officer Rodriguez should result in a positive impact. Ms. Messina pointed out some neighbors there were obsessive with caring about what happened in their neighborhood whether it related to Fourth of July activities, access to healthy foods, or providing activities for their kids. They were on all of them to help make it happen. Mr. Matthes commented that he believed another piece was a delayed satisfaction point where the City had announced a new police building in the neighborhood, but it would take years to get it built. He thought people's expectations had been heightened, and they now saw nothing but a sign. He thought construction would help perception issues.

Mayor Treece asked for the next milestone in the new precinct building. Mr. Matthes replied they were in the design phase now. Once the design was completed, they could bid and then build it. Mayor Treece asked when they expected that to happen. Mr. Matthes replied it would be built by 2019.

Mr. Skala asked if there had been any marking on the sign indicating it was coming in

2019. Mr. Matthes replied yes.

Mayor Treece asked Mr. Matthes if he expected that to come back to Council before the end of this year. Mr. Matthes replied he did.

Mr. Trapp commented that the data set was small so he was not sure about the validity of those numbers. His anecdotal experience from spending a lot of time in the focus area and the surrounding neighborhoods was that it had been transformational. He understood people were pleased. He agreed more work needed to be done, but it was qualitatively a different place. He had gone to a lot of doors there during his reelection campaign and it was a lot different than the previous three years. He noted people were eager to see the completion of the police station because the City had solicited input on it a couple of years ago. He commented that he thought the officers had done a great job. He understood it was hard to determine the impact of the COU officers compared to that of Glenn Cobbins and Judy Hubbard, the rest of the staff, the meetings, etc., but there was some energy and new leadership there. He felt it had been a great process. He noted it was important to change the facts on the ground as perceptions tended to lag behind.

Mr. Ruffin commended the COU for the work they were doing in the First Ward. He stated they had always shown up when requested to attend special events, and the goodwill that had been established was amazing. He believed the impact of the COU extended beyond those strategic neighborhoods and reached the entire community. He explained a friend of his who had been the Director of the FACE of Boone County program had passed away, and Sergeant Mike Hestir spoke at her funeral, which had been held outside of Jefferson City and had included people from all over the State of Missouri, about the work they had done to impact the lives of children. The audience had really been enraptured by his presentation, and appreciative of the work he was doing as a police officer. He thought the goodwill that had been established across the board had been amazing. He believed many citizens outside of this area were now looking at the work of the COU and the goodwill that was a result of it. Lieutenant Jones thanked Mr. Ruffin for sharing that, and noted all of the COU officers were conducting themselves in the same way. He stated it was a privilege having those officers work for him as they really believed in what they were doing and were working toward something special.

Mr. Thomas thanked Lieutenant Jones for providing him the opportunity to ride along with Officer Anthony in the First Ward strategic area a few weeks ago. It had been an incredible pleasure and he had particularly enjoyed the fact they had parked the vehicle and had walked for a couple of hours. Clearly the relationships he had built with the people throughout that neighborhood were important. He understood there had been some fairly serious crimes under investigations, and Officer Anthony had demonstrated how those relationships were helping to collect information. He commented that it was also very clear that Officer Anthony really enjoyed his work, and thought the morale surveys of the COU officers would show a difference. He noted Officer Anthony had validated the internal strife Lieutenant Jones had mentioned, and felt that was a problem they needed to overcome. He asked Lieutenant Jones for recommendations for the report Sergeant Fox was working on as they started to look toward expanding the community policing model citywide. Lieutenant Jones replied he had already shared information with Sergeant Fox and the City Manager. It was not a secret that he was a little biased, but he felt what they were doing had been successful. It had been an experiment in some ways in that they had failed a couple of times, and there were things they had learned to do better. His recommendation was to look at what the COU had done in Columbia in terms of what had worked and what needed modification or to be changed. Columbia was its own community and they had to consider what worked here. It was great to have information from other places, but they also needed to see what worked here, and that needed to be the focus.

Mayor Treece commented that community policing was not only the right thing to do, but it was also paying tangible dividends in these neighborhoods. He noted he had spoken with one of the COU officers that had indicated he had spent about an hour with a

well-known kid in the community that maybe needed extra attention, and that officer had indicated the outlay for his time was likely about \$30-\$60 an hour, but it might have prevented an incident requiring ten officers to respond, which would have resulted in a cost of at least ten times that investment. He thought the work was paying economic dividends for the City. Every dollar invested in the COU could result in more on the budget side. He thanked Lieutenant Jones for the work of the COU.

REP49-18      Commission on Human Rights: Request to add veteran status as a protected category, the removal of religious exemptions from Chapter 12, and a citywide anti-bullying policy.

Ms. Thompson provided a staff report.

Mayor Treece asked Ms. Thompson if she anticipated more of these requests. Ms. Thompson replied she thought this was the last of the requests, but noted she was not certain.

Mayor Treece stated he was meeting with the Chair of the Commission on Human Rights, Zach Rubin, and a Commissioner, Amanda Hinnant, at some point this month to discuss other improvements they saw primarily with the Municipal Equality Index of the National Human Rights Campaign. He explained it was a measure of LGBTQ issues. He wondered if it would be timely to bring this back along with anything from that conversation so they were not making constant or rolling revisions. He noted he also agreed with the recommendation of Ms. Thompson to take these issues up separately.

Mr. Skala agreed they should hold off on these until after Mayor Treece met with them.

Ms. Thompson stated they would not bring forward anything other than Chapter 19 changes and would wait to hear from the Council regarding anything additional. Mayor Treece asked Ms. Thompson if she was suggesting these could be amendments to what they had approved tonight. Ms. Thompson replied the veteran status was fairly straightforward in that they would just add another protective category. The anti-bullying policy was more comprehensive and would affect more than just Chapter 12. The removal of religious exemptions from Chapter 12 was problematic legally because it was a category that existed at the state and federal levels so it would be in conflict with state and federal law.

REP50-18      Annual Water and Light Advisory Board report.

John Conway, the Chair of the Water and Light Advisory Board (WLAB), commented that by Charter the WLAB was required to submit an annual report to the Council and the people for the prior twelve month period. He noted the WLAB had been involved in the Integrated Water Resource Planning Committee and the Drinking Water Planning Work Group, which had taken a lot of effort outside of WLAB meetings. Some of the issues they had tackled had required them to form subcommittees to get into the technical details and provide information to the greater group. He stated they looked forward to the Integrated Electric Resource and Master Plan Task Force now, and noted they had the water bond election in front of them, which the WLAB had spent a lot of time discussing in terms of structure, etc.

REP51-18      Vision Zero Action Plan Annual Update.

Ms. Cole provided a staff report.

Mr. Thomas asked how many targeted safety inspections were anticipated to be completed per year. Ms. Cole replied they had not committed to a number. It would essentially be done as requested.

Ms. Cole continued the staff report.

Mr. Thomas asked if they were ahead of schedule on the local safety examinations worksheet. Ms. Cole replied they had discussed it, but she would not alter the March 2019 deadline at this time. Mr. Stone commented that in order to put together a document that would be producible for a long time, March was likely the right date. He

noted they would discuss the targeted safety inspections at a meeting tomorrow.

Ms. Cole continued the staff report.

Mr. Pitzer asked if the City had incorporated any of these policies. Ms. Cole replied they were not identical to the ones the City had. She understood the City had a policy with regard to safety belts and that the distracted driving policy was in the process of being rolled out. She did not think they had a drowsy driving policy. She reiterated these did not match what the City had in place. Mr. Pitzer commented that he thought this might be a good opportunity for the City to set an example for the community. Ms. Cole agreed. Mayor Treece noted that would be something similar to what MoDOT had done in terms of its zero phone use policy.

Mayor Treece asked about the next steps that needed to be accomplished. Ms. Cole referred to page 22, which listed the timeline for all of the initiatives.

Mr. Thomas asked about the fatality and severe injury reduction targets. Ms. Cole referred to page 23, and explained the group overwhelmingly opted to start out for the first few years with less aggressive reduction targets and to have them become increasing more aggressive as they proceeded further into the action plan and more people became aware of their efforts. She stated the thicker green bars were the five year rolling averages for fatalities and the thin blue line above it showed the actual numbers for each year. Based on the reduction targets set, the thick purple bars were the five year rolling average targets they wanted to hit moving forward in order to reach zero by 2030. The same was true on the next page in terms of serious injuries, except that they were more aggressive targets because the numbers were higher. They were aiming for a ten percent reduction in fatalities for 2018-2020. It then went to a 15 percent reduction all of the way to 35 percent reductions, and then tapered back down as they came closer to the year 2030. Mr. Thomas understood that as time rolled on, they would look really closely at the actual numbers and projections. Ms. Cole stated they would look at those annually, and had the flexibility to adjust them if necessary.

Mr. Thomas thanked those working on this for the great work as they had created an ambitious action plan for three years. He noted he especially liked the website and all of the information on it to include the interactive crash map as it allowed them to really look at the locations to gain a lot of insight as to what might be causing the crashes and how they could eventually eliminate them.

**REP52-18 Youth Advisory Council 2017- 2018 Report to City Council.**

Mayor Treece noted they had received a verbal report at the previous meeting from Kristine Cho and Kieran Malloy.

**REP53-18 Intra-Departmental Transfer of Funds Request.**

Mayor Treece understood this report had been provided for informational purposes.

## **XI. GENERAL COMMENTS BY PUBLIC, COUNCIL AND STAFF**

Lynn Maloney commented that the COU report had been really encouraging in terms of the effectiveness of that report, and she appreciated Mayor Treece pointing out the economic benefits of actual crime prevention. She stated this had been done without any increase in the budget to the Police Department. She wondered why the Police Chief and Deputy Chiefs were not present. They had heard the rank and file did not understand community policing and had not bought into it yet, and believed the leadership needed to buy into it. She commented that Sergeant Fox would need to create a magical and robust plan to transform the Police Department without leadership or the rank and file being on board with community policing.

Peggy Placier, 209 S. Greenwood Avenue, stated she believed the voice of a police chief in the transformation of a department was important. She commented that the response to the Vehicle Stops Report had been terribly discouraging, and hoped the Council would

demand an explanation. She suggested they ask for more than just a rationalization, and thought an explanation of why the data was worse was needed. As encouraging as the COU report had been, it had started with an introduction by Ms. Messina, and not the Police Chief. She wondered where his voice was in putting forward that vision and saying it was something he valued, encouraged, and nurtured. She agreed Ms. Messina and Lieutenant Jones were great advocates, but wondered where they were without his voice. In contrast, the report from the City of Cleveland, which was under a descent decree that created an amazing focusing effect on city government, had begun with the vision of the Police Chief. The Cleveland Police Chief had indicated the wellness model posited that a body's health was not only dependent on identifying an event or condition and immediately reacting to it as it was also dependent on a maintenance plan to prevent conditions to occur in the first place. That vision continued to indicate that the community needed nourishment and exercise to sustain itself healthily, that they would identify and deliver those services that promoted nourishment and exercise, the wellness model was the community policing model, and that every officer was a community policing officer. She suggested reading that report as it was comprehensive and well organized, and pointed out she had sent it to Sergeant Fox. She thought the vision of the Chief at the start was essential. She understood there was not a descent decree in Columbia, but asked the Council to use its power to bring the Police Chief into the conversation.

Chad McLaurin explained he resided in the Second Ward and noted he had heard some good words from the City Council. He only questioned whether it was being heard beyond these doors. He commented that numbers and ratios told the story, and pointed out the black community was being pulled over 500 percent of the time, which was terrible for any black person in Columbia. He would not mind if they said they had a problem in Columbia with policing the black community, but that was not the message being received. He understood the City Manager had been quoted as saying that they continued to look at the data and had not seen an apparent pattern of profiling. He wondered what constituted an apparent pattern of profiling if they were not looking at the dissimilarities in the way they were treated based upon raw data, and what it would take to convince the City Manager that there might be a problem. He asked if they were looking for problems or ways to improve because he was not seeing it and was sure the black community was not feeling it. He had a ton of respect for Lieutenant Jones and felt the COU was a great model and a great step forward, but they were not getting that message from leadership. They were not getting it from the City Manager or the Police Chief. He wondered how the organization would change if they were not getting it from those places. He questioned their priorities and intent because to him it was painfully apparent there was a problem in this community as well as in this country. The way they treated some of their citizens was appalling to him. He did not feel anyone could say they did not see a pattern when there were blatant disparities in the figures. Ten percent of the population was bearing the burden of half of the policing efforts, and he did not see any way that could be justified. At best, he expected leadership to say they had problems with a trend going the opposite direction of progress. He felt they needed to acknowledge they had problems or that they were concerned, and that they would look into it deeper. The idea of not seeing patterns or the value of diving deeper into the issue told him they valued money, but not the black community.

Eugene Elkin, 3406 Range Line Street, commented that in 1996 or 1997, Habitat for Humanity had arrived in Indian Hills as the first four houses facing south when entering into the subdivision were Habitat for Humanity homes, and mentioned the locations of others as well. The goal had been for ownership of homes to improve neighborhoods. He understood it was difficult for a single parent to keep kids clothed and fed, and those kids would likely be on the street causing trouble. He suggested plain clothes officers attend

events so people saw them as human beings and that the police officers were there to help.

Mr. Elkin stated he did not like to be laughed at when speaking, and asked the Council to take him seriously on his suggestion of wind turbines on the Missouri River as an investment.

Mr. Elkin commented that Columbia needed homeless shelters and more assistance for low income individuals, such as Habitat for Humanity, as that might assist with the problem with police officers as the number needed might be reduced.

Mr. Elkin asked the Council to look into the percentage of the total City budget going to the airport.

Mr. Skala understood a suggestion had been made at one time regarding the use of low water bridges for the new trail that would be constructed in the area between Old 63 and the University, and it had been rejected in the favor of high span bridges. He thought the reasons had to do with timing and the involvement of the Corps of Engineers. He commented that he thought there might have been some changes, to include a large span bridge being enlarged quite a bit due to the topography. He asked for a report showing the difference in expense and if this had changed since the actions taken by the City Council. He noted he also wanted the report to include the comparisons between high span bridges and low water crossings.

Mr. Skala thanked staff for the improvements that were forthcoming on Ballenger Lane.

Mr. Trapp commented that they had made appointments to the Fair Housing Task Force at the last meeting, and wondered if they might want to make additional appointments. He pointed out a representative of the Columbia Board of Realtors had not been appointed even though it had been a category they had identified. He stated realtors had a special role with regard to fair housing. They had been supportive and had heavily participated in the fair housing events the City had engaged in every year. In addition, they had access to grant money the City might be able to resource for fair housing activities. He explained he liked the eight people they had appointed, and wanted to add Rhonda Carlson, who had been the only Board of Realtor representative that had applied. He noted he had also received a call from Karen Hayes who had applied but had not indicated a specific category on her application, and she seemed to be more of an intriguing applicant than he had realized. He understood she had lived in the County, but had not realized she had lived on Demaret Drive, and that area really captured some of what they were looking for with the three central city blocks they had identified. He felt she would be a great representative for low income people as she had been a lifelong renter and was a working class individual. He suggested Rhonda Carlson and Karen Hayes unless the Council thought there might be another way to rectify the omission.

Mayor Treece noted the appointment process had been awkward, and by the end of that process, they had just been looking for four votes. He was happy to do whatever, but thought the resolution might be numerically specific as to how many people they could appoint.

Mr. Skala stated he did not have any objection to this, but if it was something they did, he thought they should open up the application process so that they might receive applications from other realtors or other people in addition to that of Ms. Carlson and Ms. Hayes. He did not think they should single out anyone in particular.

Mr. Trapp explained he was okay with any process, but thought they might want to keep timeliness in mind as they would likely hold the first meeting in July. He did not believe they wanted to delay the beginnings of the Task Force because it tied into the five year action plan. He pointed out he had brought this up in case they needed a resolution to come forward at the next meeting to allow the additional members. He commented that changing the resolution, noticing the vacancies, waiting for applications to be submitted,

and then making appointments would be too long of a process. He noted the other reason he thought it would be appropriate to appoint Ms. Hayes was because there had not been as much African-American representation as they might have hoped.

Mayor Treece asked for a simple resolution changing the number of that Task Force to include two more members. The Council could then decide whether to include more than two or less than two if they wanted. They could also then decide whether they wanted to readvertise or go with the people mentioned. He stated he would not change any of the other language.

Mr. Thomas commented that if they decided to make the additional appointments, those members could join the process later, such as the second meeting of the Task Force.

Mr. Trapp formally asked for staff to bring back the Henderson Branch sewer extension for reconsideration after the 90-day period.

Mayor Treece stated he would like for there to be some additional facts when it came back.

Mr. Trapp pointed out it would provide time to potentially get that last annexation agreement.

Mr. Skala stated he was not sure it was just about an annexation agreement. He thought there was more to it than that.

Mr. Trapp explained he would like it considered by the full Council.

Mr. Thomas commented that he always appreciated the scheduled public comments as it was an excellent opportunity for different issues to be placed before them and that he encouraged people to make scheduled public comments, but noted he also felt it was important for them to have the true facts. As a result, he wanted to correct a number of statements made earlier that were not accurate. He understood it had been stated that the full 35 acres would be developed, and that was not true. Only a ten-foot wide trail would be placed on a very narrow strip of those 35 acres. He understood someone had indicated it was pristine, untouched wilderness, and noted that was untrue as well as there were two large sewer pipes under the ground already. In addition, the trail would mostly go over those sewer pipes. He commented that it had also been implied that the project would eradicate wildlife from the area, but there had actually been great evidence that wildlife would continue to coexist happily along bike trails. He pointed out the same argument had been made about the Scotts Branch trail several years ago, and the Audubon Society had campaigned strongly against it saying it would deter birds and ruin opportunities for people to engage in nature. He understood their position had completely changed, and they now designated certain trails as great birding trails. He noted they now saw the benefit of building pedestrian/bicycle access through natural areas to help people access those areas and appreciate nature.

Mr. Thomas stated he could not tell Mr. Elkin the exact the proportion of the budget that went toward the airport, but understood about 25 percent of the total revenues from the transportation sales tax, which was about \$10-\$12 million annually, was received by the airport. As a result, \$2-\$3 million from that regressive sales tax was used to subsidize operations at the airport.

Mr. Thomas commented that they had received a letter from Habitat for Humanity in early May asking about reducing permitting, connection, and development fees for affordable housing, and asked if anyone had responded.

Ms. Peters stated she had not responded, but had seen it. She noted a question she had was how much were those fees for properties built by local community organizations.

Mr. Thomas thought they had passed an ordinance waiving or reducing some of those fees. He asked staff for a report with regard to the fees charged and waived now.

Mr. Matthes asked for a copy of the letter. Mr. Thomas replied he would provide it.

Mr. Thomas stated he supported the idea of waiving or reducing connection and development fees for affordable housing as part of the strategy to encourage affordable housing, but they needed to have viable development and connection fees first in order to then be able to waive them. He commented that they had that in one or two areas, but not the others. He noted he would like to see a long term strategy to develop the correct growth impact fees for new development and to then draw them back down for affordable housing at the same time.

Mr. Thomas explained he had been disappointed with the Vehicle Stops Report data for 2017, and while he appreciated the City issuing a press release acknowledging it, he did not think it went far enough. He stated he wanted to ask staff to do a much more thorough analysis of the data and provide an explanation based on information they did not have at the Council level and that the public did not have as it was information that could really only come out of the internal workings of the Police Department. The information he wanted included how they did their jobs on a detailed level in terms of when and why they stopped vehicles, where they patrolled, what was an investigative stop, how license violations were gathered, etc.

Mr. Thomas handed out a spreadsheet. Mayor Treece asked if Mr. Thomas wanted the Police Chief to step in prior to proceeding. Mr. Thomas asked if he was here. Mr. Matthes replied he did not believe so. Mr. Thomas stated he had not expected him to be here, but noted he planned to provide the spreadsheet to the City Manager and Police Chief as it was a simplified version of some of the data from the Vehicle Stops Report. It showed as had been stated that an African-American in Columbia had a 4.3 times greater chance of being stopped by the police than a white person. The data was then broken down to the different types of stops the police officer had recorded for each of the occurrences. The highest disproportion in the categories he had reviewed involved investigative stops. African-Americans had more than nine times the likelihood of being stopped compared to a white person. He stated he did not know exactly what an investigate stop was or the circumstances, instructions, etc. that led to investigative stops. He noted he would like to understand that. He commented that he also wanted an internal investigation to solve this puzzle so they could explain why they had these enormous disproportions. Once they understood the reasons, they could then determine if they felt they were legitimate or not. For those they did not feel were legitimate, they could discuss policy, training, and personnel changes to address them. He believed this was a part of the transparent and trust building process they should be engaging in as part of community policing.

Mr. Thomas understood Mr. Matthes had indicated there were a couple of things they were doing already that had not been included in the press release and asked him to share those. Mr. Matthes replied an enormous amount of work had been done in the past year and one-half, and it was ongoing. He explained they had conducted a citywide listening tour that had resulted in a number of meetings on a monthly basis with the NAACP. In addition, staff had been meeting internally on a monthly basis. He pointed out a very lengthy report had been given about all of the recommendations, what had been heard, and what they had done thus far to make changes in the process and to bring more understanding around these numbers. He provided the consent search process as one example of an administrative change they had made, and thought they had seen a reduction in the number of consent searches. He commented that the changes made around bias-free policing had not had a chance to make an impact yet. The bias-free policing policy had been in existence since 2014 and changes had been made to it in January, but since it was so late in the reporting year, it would not impact these numbers. They hoped it would make an impact in the next reporting cycle. He stated there had been other changes as well, and noted there was a ton of information out there in terms of what had happened and what they were working toward. He wanted to assure everyone that they cared about this deeply, and pointed out he had been



disappointed by the numbers increasing. He commented that they were not done working on it, and stated he expected an improvement next year.

Ms. Peters suggested a two-hour pre-council meeting be held on the Vehicle Stops Report as opposed to a report at the end of a regular council meeting. She wondered if it could be done on July 16. Mr. Thomas recommended they provide staff the time to answer the questions unless they thought a work session was needed to clarify the questions. Ms. Peters noted the July date was six weeks away, and if necessary, it could be done in August. She commented that they had talked about this for three years, and seemed to still have the same issues. She thought it would be helpful if they could explain the data and the issues. Mr. Thomas stated he was open to that as he wanted to do something.

Mr. Skala agreed there would be great value in doing something like that so they could understand what was going on, particularly as it related to this latest report.

Ms. Peters stated she thought the questions of Mr. Thomas were good and the same questions they all had. Mayor Treece commented that the problem was that they had these same questions every year. Ms. Peters felt they needed to have more conversation about it, and not just at the end of the meeting.

Mr. Thomas noted he thought things were progressing. He explained he had been at the NAACP meeting a month or two ago and he had been very impressed with Deputy Chief Schlude and Deputy Chief Gordon discussing the detailed decision making process during the planning and execution of a SWAT raid in response to a question. It was the kind of level of information they almost never heard from police officers. They felt comfortable sharing it, and there had not been any hint of defensiveness. He thought it had been refreshing, and was hopeful they would have a good conversation if they gave them the challenge to explain the data with specificity. He thought they were all in agreement for a work session and that the only question involved the timing.

Mr. Ruffin stated he believed it was a good idea, and felt it needed to be done as soon as possible because people had questions. As Council Members, they needed to be equipped to provide some informed responses. He noted he had already been stopped by several people concerned about the report that wanted to know what the City was doing.

Mr. Matthes commented that they would schedule it as soon as they could, and noted they had a ton of information they could share. They would also work on answering the questions that were yet to be answered.

Mr. Thomas reiterated he thought they needed to know the nuts and bolts, such as what had led to a stop for an equipment violation, the decisions that put officers in certain locations, etc.

Mr. Ruffin stated he had received correspondence from Loaves and Fishes at the Wilkes Boulevard Church as they were concerned about the dangerous activity that was happening in the evening when serving meals and had requested some police presence. He explained they had policies in place that limited the type of activities that were allowed on the property, but no way of enforcing them as the volunteers were afraid to intervene so it was increasingly difficult for them to staff the evening meals. He asked if the issue could be revisited by at least having a police vehicle drive by periodically and sporadically.

Mr. Ruffin referred to the scheduled public comment regarding the zoning issue involving an embalming business being so close to a residential neighborhood. He had not heard of this until he had received an e-mail from the two gentlemen that had spoken. He asked if there would be an opportunity for the Council to step into this process. He also wanted to know if this was going to happen, when it would happen, what could be done to respond to the concerned residents, etc.

Mayor Treece stated he did not recall embalming being an allowed use in M-C and what

M-C was in the new development code.

Mr. Matthes noted staff would research it and respond to everyone.

Ms. Peters thanked Deputy Chief Schlude and Lieutenant Bolinger as they had met with her, Mr. Ruffin, and a number of concerned citizens on Saturday. They had done a wonderful job explaining the decision making process and listening to the concerns of those citizens.

## **XII. ADJOURNMENT**

Mayor Treece adjourned the meeting without objection at 10:01 p.m.