# City of Columbia

701 East Broadway, Columbia, Missouri 65201



Agenda Item Number: B 313-15
Department Source: Lawyy X

To: City Council From: City Manager & Staff

Council Meeting Date: 10/19/2015

**Re:** Initiative Petition to Amend Chapter 22 of the City Code to Prohibit the Use of Roll Carts for Residential Refuse and Recycling Collection and Prohibit the Purchase or Modification of Refuse Collection Vehicles Designed for Automated Residential Refuse and Recycling Roll Cart Pick Up

### **Documents Included With This Agenda Item**

Council memo, Resolution/Ordinance, Exhibits to Resolution/Ordinance **Supporting documentation includes:** Copy of Initiative Petition (page 1); City Clerk's Certification dated October 15, 2015

### **Executive Summary**

On October 15, 2015, the City Clerk certified the petition submitted by Mary Sapp contained a sufficient number of valid signatures of registered voters (certification attached) for an initiative under the City Charter. In response to the initiative petition, two separate bills have been prepared for Council consideration. One would amend Chapter 22 of the City Code to prohibit the use of roll carts for residential refuse and recycling collection, the other would submit the ordinance to the voters for consideration.

#### **Discussion**

The roll cart initiative ordinance would prohibit the use of roll carts for residential and recycling collection as well as prohibit the purchase or modification of refuse collection vehicles designed for automated residential and recycling roll cart refuse pickup.

Under Section 132 of the City Charter, within thirty days after certification of the initiative petition, the Council must either pass a proposed ordinance in the exact form proposed by the initiative petition or submit the ordinance (without alteration) to the voters at the next election provided for by state law "available for municipal elections purposes." Because the City Clerk certified the petition as sufficient on October 15, 2015, the Council must act on the petition on or before its meeting on November 2nd (the second Council meeting in November would be greater than 30 days).

Two bills have been prepared for Council consideration. One would enact the proposed ordinance and the other would place the initiative ordinance on the next election available for municipal elections purposes. There is a state-wide election on March 16, 2016 for the presidential preference primary; however, that date was established by the legislature in 2014 as the presidential primary and

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it is not clear whether March 16th is a date "available for municipal elections purposes" under the charter and state law. If not, the next available date would be three weeks later on April 5, 2016, which is known as the general municipal election day. Staff will continue to research the issue and will have an amendment sheet to insert the date of the election prior to final consideration of the bills on November 2nd in the event council desires to submit the issue to the voters.

### **Fiscal Impact**

Short-Term Impact: Unknown Long-Term Impact: Unknown

### Vision, Strategic & Comprehensive Plan Impact

<u>Vision Impact:</u> Community Facilities and Services, Governance and Decision Making

Strategic Plan Impact: Not Applicable

Comprehensive Plan Impact: Not Applicable

## **Suggested Council Action**

The Council should either pass the ordinance to prohibit the use of roll carts for residential and recycling collection or the ordinance to submit it to the voters for consideration at the next election available for municipal election purposes.

### **Legislative History**

Not applicable.

Department Approved

City Manager Approved

	Introduced by		
First Reading		Second Reading	
Ordinance No	·	Council Bill No.	<u>B 313-15</u>
	AN ORD	INANCE	
	amending Chapter 22 to repeal new Section 22-159 relating to prohibit roll carts for residential the purchase or modification designed for automated resident repeal and re-enact in place the relating to residential recycling for residential recycling collection of refuse collection of the collection of the collection of the collection automated residential recycling cime when this ordinance shall	residential refuse collection refuse collection and properties of refuse collection velocities are refuse pickereof a new Section 22-collection, to prohibit roll on and prohibit the purchaption vehicles designed roll cart pick-up; and fixing	on, to rohibit hicles up; to 159.1 carts ase or d for
BE IT ORDAI FOLLOWS:	NED BY THE COUNCIL OF 1	THE CITY OF COLUMB	IA, MISSOURI, AS
enacted in pla	ON 1. Section 22-159 is hereby ce thereof to read as follows [EX nafter with the new matter <u>und</u>	$(PLANATION:\ The\ existing)$	ng Section 22-159 is
Sec. 22-159.	Residential customers.		
disposable co	Rates. Residential service shal ntainers or in centralized con- he director, once weekly. The f	tainers set for grouped	residential units as
	nces, per month, per residentia (4) units)		
	nces, per month, per residentia uested discontinuance of a met		
	ed residential units having centre month		
	Refuse bags. Residential custor twenty-five (25) bags every six		

made available for sale to the customer at a cost and location to be determined by the director.

- (c) Customer responsibility. It shall be the duty of every customer to place the daily accumulation of refuse in refuse bags which are securely closed or other disposable container for pickup, and it shall be the duty of every person placing garbage in any such bag or container, to eliminate, as far as possible, all water and liquid from such garbage before placing same in such bag or container.
- (d) Location of refuse or yard waste for pickup. All material to be removed by the city, or its authorized collector, shall be placed in an easily accessible location at the back of the curb, edge of the roadway or immediately adjacent to an alley, as the case may be. Material for disposal shall not be located within a building or structure. If more than one bag is necessary to hold the refuse accumulated at a customer's premises, or if more than one bag is used for the refuse from any one building, all bags shall be placed at the same location on the premises.
- (e) Unlawful to deposit other than refuse in bags for pickup. It shall be unlawful for any person to deposit in a container or bag from which refuse is to be removed by the city or its authorized collector, any material other than refuse as defined in this article. If any container or bag contains material other than refuse, the city or its authorized collector shall not be obliged to remove the contents of such container or bag.
- (f) Roll carts prohibited. Except as otherwise provided herein for centralized containers set for grouped residential units, the purchase of roll carts for residential refuse collection is hereby prohibited. There shall be no requirement for the use of residential roll carts for residential refuse collection from customers within the city. No roll carts shall be purchased or required for residential customers.
- (g) No automated refuse collection vehicles for roll carts. The purchase of new (or modification of existing) refuse collection vehicles designed or made for automated residential roll cart pick-up for residential refuse customers within the city is hereby prohibited.
  - (f)(h) Unlawful to place refuse at curb, when:
    - (1) It shall be unlawful for any person, partnership or corporation to place or allow any refuse, grass clippings, leaves or brush, to remain at the curb or edge of the roadway, or in any other open and unscreened area accessible to animals, on any day other than the scheduled day of collection of refuse for that location. The "day of collection" is hereby defined to be the period from 4:00 p.m. of the day preceding collection until 6:00 p.m. the day of collection.

- (2) The person or persons in whose name the refuse account is maintained and the owners of record of the property on which the refuse, garbage, or grass clippings, leaves or brush, is placed or allowed to remain shall be prima facie responsible for its placement and maintenance in violation hereof.
- (3) Violation of this subsection shall constitute a class "C" misdemeanor pursuant to the provisions of chapter 16, article II of this Code.
- (g)-(i) Dimensions and weight. All material for collection must be in a bag, disposable containers, or securely bound bundles not greater than four (4) feet in length, two (2) feet in diameter, and shall not exceed fifty (50) pounds total weight each.
- (h)(i) Collection and pickup. Residential refuse pickup shall be made once weekly according to a schedule on file with the director. Yard waste pickup shall be on a seasonal schedule to be prepared annually by the director. The director may vary the schedule and will post notice of any such variance because of weather conditions or other conditions which make the normal collection schedule impractical. When a holiday is observed on the normal day of collection, the collection will be made the following day or as approved and publicly announced by the director.
- (i)(k) Special pickup. A special pickup for residential customers will be provided on a continuous basis at no additional charge. This service is intended for disposal of quantities or items which are too large for regular pickup. All material for special collection shall be placed in a visible and easily accessible location not to extend more than fifteen (15) feet from the back of curb, edge of roadway or immediately adjacent to an alley, as the case may be. Materials resulting from the erection, destruction or major remodeling of a building, felled trees, large automobile parts, hazardous materials, etc., and items which cannot be handled by the special collection crew will not be picked up. Material meeting the special pickup criteria but placed for collection by owners of commercial businesses or rental property will be collected based on the commercial hand pickup service charge, provided previous arrangements are made.
- (j)(l) Suspension of bundle requirements. In the event of a storm which causes widespread tree damage, the requirement to bundle brush and tree trimmings for collection may be suspended by the director.
- (k)(m) House collection for physically disabled or handicapped:
  - (1) Any owner, occupant, tenant or lessee of a residential unit who, due to a physical disability or handicap, is unable to carry refuse to the curbline may receive house collection at the same service rate as curbside collection. A request for this service must be submitted in writing to the director. This request must include certification by a licensed health care provider of the applicant's physical disability or handicap.

- (2) Refuse to be collected from the house must be in bags and shall be located in plain view in an accessible location at ground level or on an open platform not more than four (4) feet above the ground level and so placed that they may be reached from the ground by the collector. Bags shall not be located within a building or structure. Collection will be made from only one location on the premises.
- (I)—(n) Major appliance pickup. The director shall establish a date and time for pickup of major appliances at curbside upon the payment of a fee of eighteen dollars and ninety-three cents (\$18.93) for appliances equipped for use of refrigerants, per appliance and twelve dollars and sixty-two cents (\$12.62) for appliances not requiring refrigerants, per appliance and receipt of a permit for each appliance to be picked up by the person desiring the pickup. The permit shall be nonrefundable and nontransferable. Upon the applicant's request, the permit fee may be charged to the applicant's utility account.
- (m)(o) Special pickup of unlawfully placed material. The city may remove refuse that is untimely placed or allowed to remain at the curb or edge of the roadway in violation of subsection (f) of this section. The city may remove yard waste that is improperly deposited at curbside for pickup in violation of section 22-158(b)(3). The fee for material removal service under this subsection shall be as follows:

The person(s) whose refuse or yard waste is being disposed of, the person(s) who unlawfully placed the refuse or yard waste, the occupant(s) of the property where a special pickup occurs and the owner(s) of the property, if different, shall be jointly and severally liable for payment of the special pickup fee. Normally, special pickup fees shall be billed initially to the city utility customer for the location where the special pickup was made.

SECTION 2. Section 22-159.1 is hereby repealed and a new Section 22-159.1 is hereby enacted in place thereof to read as follows: [EXPLANATION: The existing Section 22-159.1 is set forth hereinafter with the new matter <u>underlined</u> and deleted matter <del>struck through</del>]:

Sec. 22-159.1. - Residential recycling program.

- (a) As part of its basic service to residential customers, as set out in section 22-159, the city will also provide, by August 1, 1998, or as soon thereafter as is reasonably practicable, weekly pickup of recyclable material. The schedule for pickup shall be on file with the director. Any variances from the schedule shall be made in accordance with section 22-159(h)(i).
- (b) Duties of customer. It shall be the duty of the customer to place recyclable items in bags identified for that purpose at the curb as provided for residential pickup (section 22-159(d)). All recyclable items shall be separated and packaged according to rules promulgated by the director.

	(c)	Bags will be provided at the rate of eighteen (18) every four (4) months.
Comr	ningled	recycling bags will be provided to all customers not receiving centralized
picku	o and ha	aving access to curbside recycling. Additional bags will be made available for
sale t	o the cu	ustomer at a cost and location to be determined by the director.

- (d) No roll carts. Except as otherwise provided herein for centralized containers set for grouped residential units, the purchase of roll carts for residential recycling collection is hereby prohibited. There shall be no requirement for the use of residential roll carts for residential recycling collection from customers within the city. No roll carts shall be purchased or required for residential recycling customers.
- (e) <u>No automated refuse collection vehicles for roll carts</u>. The purchase of new (or modification of existing) refuse collection vehicles designed or made for automated residential roll cart pick-up for residential recycling customers within the city is hereby prohibited.

SECTION 2. This ordinance shall be in full force and effect from and after its passage.

PASSED this	day of, 2015.
ATTEST:	
City Clerk	Mayor and Presiding Officer
APPROVED AS TO FORM:	
City Counselor	

# City of Columbia 701 East Broadway, Columbia, Missouri 65201



# SUPPORTING DOCUMENTS INCLUDED WITH THIS AGENDA ITEM ARE AS FOLLOWS:

Copy of Initiative Petition (page 1); City Clerk's Certification dated October 15, 2015 INITIATIVE PETITION FOR SUBMISSION TO THE VOTERS OF THE CITY OF COLUMBIA, MISSOURI (Prohibition of Residential Refuse and Recycling Roll Carts and Automated Refuse Collection Vehicles)

**To the City Council of the City of Columbia, Missouri:** We, the undersigned registered voters of the city, pursuant to the City Charter, do hereby present to the City Council the following proposed ordinance and request such ordinance be adopted by the council or submitted to the voters of the city at the next election provided for by state law.

AN INITIATIVE PETITION TO REPEAL AND RE-ENACT IN PLACE THEREOF A NEW SECTION 22-159 RELATING TO RESIDENTIAL REFUSE COLLECTION, TO PROHIBIT ROLL CARTS FOR RESIDENTIAL REFUSE COLLECTION AND PROHIBIT THE PURCHASE OR MODIFICATION OF REFUSE COLLECTION VEHICLES DESIGNED FOR AUTOMATED RESIDENTIAL ROLL CART REFUSE PICK-UP; TO REPEAL AND RE-ENACT IN PLACE THEREOF A NEW SECTION 22-159.1 RELATING TO RESIDENTIAL RECYCLING COLLECTION, TO PROHIBIT ROLL CARTS FOR RESIDENTIAL RECYCLING COLLECTION AND PROHIBIT THE PURCHASE OR MODIFICATION OF REFUSE COLLECTION VEHICLES DESIGNED FOR AUTOMATED RESIDENTIAL RECYCLING ROLL CART PICK-UP; AND PROVIDING FOR AN EFFECTIVE DATE.

# BE IT ORDAINED BY THE PEOPLE OF THE CITY OF COLUMBIA:

SECTION 1. Section22-159 is hereby repealed and a new Section 22-159 is hereby enacted in place thereof to read as follows [EXPLANATION: The existing section 22-159 is set forth hereinafter with the new matter underlined and deleted matter struck through]:

## Sec. 22-159. - Residential customers.

- (a) Rates. Residential service shall consist of the removal of refuse, in bags or disposable containers or in centralized containers set for grouped residential units as approved by the director, once weekly. The fees for such service shall be as follows:
  - Residences, per month, per residential unit (single-family, duplex, apartment up to four (4) units) .....\$15.42
  - Residences, per month, per residential unit when property is vacant and owner has requested discontinuance of a metered service .....4.90
  - Grouped residential units having centralized collection containers, per unit, per month .....14.67
- (b) Refuse bags. Residential customers shall be provided refuse bags by the city at the rate of twenty-five (25) bags every six (6) months. Additional refuse bags will be made available for sale to the customer at a cost and location to be determined by the director.
- (c) Customer responsibility. It shall be the duty of every customer to place the daily accumulation of refuse in refuse bags which are securely closed or other disposable container for pickup, and it shall be the duty of every person placing garbage in any such bag or container, to eliminate, as far as possible, all water and liquid from such garbage before placing same in such bag or container.
- (d) Location of refuse or yard waste for pickup. All material to be removed by the city, or its authorized collector, shall be placed in an easily accessible location at the back of the curb, edge of the roadway or immediately adjacent to an alley, as the case may be. Material for disposal shall not be located within a building or structure. If more than one bag is necessary to hold the refuse accumulated at a customer's premises, or if more than one bag is used for the refuse from any one building, all bags shall be placed at the same location on the premises.
- (e) Unlawful to deposit other than refuse in bags for pickup. It shall be unlawful for any person to deposit in a container or bag from which refuse is to be removed by the city or its authorized collector, any material other than refuse as defined in this article. If any container or bag contains material other than

- refuse, the city or its authorized collector shall not be obliged to remove the contents of such container or bag.
- (f) Roll carts prohibited. Except as otherwise provided herein for centralized containers set for grouped residential units, the purchase of roll carts for residential refuse collection is hereby prohibited. There shall be no requirement for the use of residential roll carts for residential refuse collection from customers within the city. No roll carts shall be purchased or required for residential customers.
- (g) No automated refuse collection vehicles for roll carts. The purchase of new (or modification of existing) refuse collection vehicles designed or made for automated residential roll cart pick-up for residential refuse customers within the city is hereby prohibited.

#### (f) (h) Unlawful to place refuse at curb, when:

- (1) It shall be unlawful for any person, partnership or corporation to place or allow any refuse, grass clippings, leaves or brush, to remain at the curb or edge of the roadway, or in any other open and unscreened area accessible to animals, on any day other than the scheduled day of collection of refuse for that location. The "day of collection" is hereby defined to be the period from 4:00 p.m. of the day preceding collection until 6:00 p.m. the day of collection.
- (2) The person or persons in whose name the refuse account is maintained and the owners of record of the property on which the refuse, garbage, or grass clippings, leaves or brush, is placed or allowed to remain shall be prima facie responsible for its placement and maintenance in violation hereof.
- (3) Violation of this subsection shall constitute a class "C" misdemeanor pursuant to the provisions of chapter 16, article II of this Code.
- (g) (i) Dimensions and weight. All material for collection must be in a bag, disposable containers, or securely bound bundles not greater than four (4) feet in length, two (2) feet in diameter, and shall not exceed fifty (50) pounds total weight each.
- (h) (i) —Collection and pickup. Residential refuse pickup shall be made once weekly according to a schedule on file with the director. Yard waste pickup shall be on a seasonal schedule to be prepared annually by the director. The director may vary the schedule and will post notice of any such variance because of weather conditions or other conditions which make the normal collection schedule impractical. When a holiday is observed on the normal day of collection, the collection will be made the following day or as approved and publicly announced by the director.
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- (j)(l)-Suspension of bundle requirements. In the event of a storm which causes widespread tree damage, the requirement to bundle brush and tree trimmings for collection may be suspended by the director.
- (k)(m)-House collection for physically disabled or handicapped:
  - (1) Any owner, occupant, tenant or lessee of a residential unit who, due to a physical disability or handicap, is unable to carry refuse to the curbline may receive house collection at the same service rate as curbside collection. A request for this service must be submitted in writing to the director. This

- request must include certification by a licensed health care provider of the applicant's physical disability or handicap.
- (2) Refuse to be collected from the house must be in bags and shall be located in plain view in an accessible location at ground level or on an open platform not more than four (4) feet above the ground level and so placed that they may be reached from the ground by the collector. Bags shall not be located within a building or structure. Collection will be made from only one location on the premises.
- (1) (n)—Major appliance pickup. The director shall establish a date and time for pickup of major appliances at curbside upon the payment of a fee of eighteen dollars and ninety-three cents (\$18.93) for appliances equipped for use of refrigerants, per appliance and twelve dollars and sixty-two cents (\$12.62) for appliances not requiring refrigerants, per appliance and receipt of a permit for each appliance to be picked up by the person desiring the pickup. The permit shall be nonrefundable and nontransferable. Upon the applicant's request, the permit fee may be charged to the applicant's utility account.
- (m)(o) Special pickup of unlawfully placed material. The city may remove refuse that is untimely placed or allowed to remain at the curb or edge of the roadway in violation of subsection (f) (h) of this section. The city may remove yard waste that is improperly deposited at curbside for pickup in violation of section 22-158(b)(3). The fee for material removal service under this subsection shall be as follows: Special pickup .....\$ 50.00
  - The person(s) whose refuse or yard waste is being disposed of, the person(s) who unlawfully placed the refuse or yard waste, the occupant(s) of the property where a special pickup occurs and the owner(s) of the property, if different, shall be jointly and severally liable for payment of the special pickup fee. Normally, special pickup fees shall be billed initially to the city utility customer for the location where the special pickup was made.
- SECTION 2. Section22-159.1 is hereby repealed and a new Section 22-159.1 is hereby enacted in place thereof to read as follows [EXPLANATION: The existing section 22-159.1 is set forth hereinafter with the new matter underlined and deleted matter struck through]:

## Sec. 22-159.1. - Residential recycling program.

- (a) As part of its basic service to residential customers, as set out in section 22-159, the city will also provide, by August 1, 1998, or as soon thereafter as is reasonably practicable, weekly pickup of recyclable material. The schedule for pickup shall be on file with the director. Any variances from the schedule shall be made in accordance with section 22-159(h)(i).
- (b) Duties of customer. It shall be the duty of the customer to place recyclable items in bags identified for that purpose at the curb as provided for residential pickup (section 22-159(d)). All recyclable items shall be separated and packaged according to rules promulgated by the director.
- (c) Bags will be provided at the rate of eighteen (18) every four (4) months. Commingled recycling bags will be provided to all customers not receiving centralized pickup and having access to curbside recycling. Additional bags will be made available for sale to the customer at a cost and location to be determined by the director.
- (d) No roll carts. Except as otherwise provided herein for centralized containers set for grouped residential units, the purchase of roll carts for residential recycling collection is hereby prohibited. There shall be no requirement for the use of residential roll carts for residential recycling collection from customers within the city. No roll carts shall be purchased or required for residential recycling customers.

(e) No automated refuse collection vehicles for roll carts. The purchase of new (or modification of existing) refuse collection vehicles designed or made for automated residential roll cart pick-up for residential recycling customers within the city is hereby prohibited.

SECTION 3. Effective Date. This ordinance shall be effective immediately upon passage by the city council or approval of a majority of the voters voting thereon at a special election called for such purpose.

	Date	Printed Name	Registered Voting	Zip	Signature
	Date	(must be legible)	Address (Street Address)	Code	Signature
1	7/31	DL. Beford	2263 Concordia	652 <u>0_</u> 3	NRBA
2	7/31	Beshay Pour	(30) Inddrigt	652 <u>८</u> 3	R
3	7/3/(	Deve Wilnit	1015 Plymouth	652 <u>03</u>	Devo Helmot
4	1/31	Melissa Bysh	\$3104 Crawford	652 <u>03</u> _	melson
5	7-3(	Anthony Gray	90 E. Leslielane	652 <u>0</u> 2	authorities
6	7/31	Nellia Boyt	609 west Blud 15	652 <u>03</u> -	Nellantstill
7	\$2	Donna Haley	22 ANDERSON	652 <u>0</u> 3	how & Alley
8	8/2	Cally Genotles	102 Edgewood	652	Cathy V. Geritle /
9	6/2	Kath Othenser	511 Westwood	652	Kyp Offici
10	<b>N</b>	Hanlesin	511 WESTWOOD	652 <u>02</u>	Lengar Din
HANK OTTINGER					
Statement of Circulator: I, LISA KULAGE (Printed name of circulator) being first duly sworn, state that all of the above signatures were affixed in my presence and to the best of my knowledge and belief each signature is the genuine signature of the person whose name it purports to be and I believe each signer to be a legal voter of the City of Columbia, Missouri.					
Signature of Circulator August August 2015.  Subscribed and sworn to before me this 4 day of 445 2015.					
	y Seal)	worn to before the this	T day of 1 100 M )		Z.

MARY L. HUSSMANN
Notary Public - Notary Seel
State of Missouri, Boone County
Commission #15816100
Commission Expires: June 10, 2019

My Commission Expires\_

# CITY OF COLUMBIA, MISSOURI

Office of City Clerk

# CERTIFICATION RE: INITIATIVE PETITION – PROHIBITION OF RESIDENTIAL REFUSE AND RECYCLING ROLL CARTS AND AUTOMATED REFUSE COLLECTION VEHICLES

Per Section 130 of the Charter of the City of Columbia, Missouri, I, Sheela Amin, City Clerk in and for the City of Columbia, County of Boone, State of Missouri, hereby certify today, October 15, 2015, that the initiative petition involving the prohibition of residential refuse and recycling roll carts and automated refuse collection vehicles has been signed by a sufficient number of registered voters, as it has been signed by 3,486 City of Columbia registered voters.

The required number of City of Columbia registered voter signatures needed is equal in number to at least 20 percent of the number of votes cast for the council member-at-large at the last regular municipal election, which by my calculation comes to 2,567 signatures (12,835 x 20%).

This certification does not waive any rights or obligations the City may have, on behalf of itself or others, to claim or declare deficiencies in the form, content or subject matter of the petition.

Given under my hand and seal of said City this 15th day of October, 2015.

(seal)

Sheela Amin City Clerk

City of Columbia, Missouri