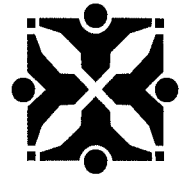


City of Columbia

701 East Broadway, Columbia, Missouri 65201



Agenda Item Number: B 113-15

Department Source: Finance

To: City Council

From: City Manager & Staff

Council Meeting Date: 5/4/2015

Re: Renewal of the City of Columbia's one-fourth of one percent capital improvement sales tax.

Documents Included With This Agenda Item

Council memo, Resolution/Ordinance, Exhibits to Resolution/Ordinance

Supporting documentation includes: Summary of Ward Check-in CIP Exercise

Executive Summary

Staff has prepared for Council's consideration an ordinance authorizing a special election on the proposition to renew the City of Columbia's one-fourth of one percent ($\frac{1}{4}$) capital improvement sales tax to fund various street, sidewalk, and building improvements and large capital equipment purchases over the next 10 years.

Discussion

In November of 2005 Columbia voters passed a ballot measure extending the one-fourth of one percent ($\frac{1}{4}$) capital improvement sales tax for a period of three (3) years to fund capital projects for the Fire Department (replacement of older fire trucks and other equipment, build and equip new stations) and for the Police Department (construction of a training facility) and to replace the emergency storm warning sirens. The voters also passed the measure to extend the tax for a period of seven (7) years for the purpose of funding capital improvements to improve major city streets to relieve traffic congestion and for sidewalk improvements to provide safe walking routes to schools and to improve accessibility in the downtown area for persons with disabilities. The current extension of the capital improvement sales tax for the above mentioned initiatives is set to expire on December 31, 2015.

In order for the City to continue funding major capital improvements to the streets, sidewalks, buildings and replacing fire trucks and other equipment, staff requests the City Council consider placing a renewal of the one-fourth of one percent ($\frac{1}{4}$) capital improvement sales tax on the August 4, 2015 ballot. The renewal of the one-fourth of one percent ($\frac{1}{4}$) capital improvement sales tax is anticipated to generate approximately \$63 million over the next 10 years.

To place the proposal on the August 4, 2015 ballot, an ordinance authorizing such action must be passed by Council no later than the May 18, 2015 council meeting.

City of Columbia

701 East Broadway, Columbia, Missouri 65201



Fiscal Impact

Short-Term Impact: Election cost to include proposition on the ballot. The Capital Improvement Sales Tax is anticipated to provide \$10,000,000 in revenue for fiscal years 2016 and 2017.

Long-Term Impact: The Capital Improvement Sales Tax is anticipated to provide \$53,000,000 in revenue for fiscal years 2018 through 2026.

Vision, Strategic & Comprehensive Plan Impact

Vision Impact: Community Facilities and Services, Governance and Decision Making, Development, and Transportation

Strategic Plan Impact: Customer Focused Government, Financial Health, Health, Safety and Wellbeing, Infrastructure

Comprehensive Plan Impact: Infrastructure, Mobility, Connectivity, and Accessibility, Livable & Sustainable Communities

Suggested Council Action

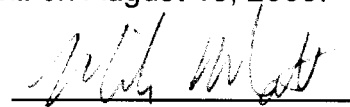
Adoption of the proposed legislation to place this referendum on the August 4, 2015 ballot.

Legislative History

Council Bill B-93-05A establishing Ordinance 018651 was presented to Council requesting a special election to consider multiple propositions to extend the parks sales tax, public safety sales tax and capital improvement sales tax and for an additional sales tax for streets and sidewalk and an increase in the development charge. Council approved the bill on August 15, 2005.



Department Approved



City Manager Approved

Introduced by _____

First Reading _____

Second Reading _____

Ordinance No. _____

Council Bill No. B 113-15

AN ORDINANCE

calling a special election in the City of Columbia, Missouri, to be held on Tuesday, August 4, 2015, on the question whether to extend the one-fourth of one percent capital improvement sales tax; directing notification of the election authority; describing the form of the notice of election; and fixing the time when this ordinance shall become effective.

BE IT ORDAINED BY THE COUNCIL OF THE CITY OF COLUMBIA, MISSOURI, AS FOLLOWS:

SECTION 1. A special election is hereby ordered to be held in the City of Columbia, Missouri, on Tuesday, August 4, 2015, on the following question:

PROPOSITION 1 CAPITAL IMPROVEMENT SALES TAX EXTENSION

Shall the municipality of Columbia, Missouri impose a sales tax of one-fourth of one percent, for a period of ten (10) years, for the purpose of funding capital improvements which may include the retirement of debt under previously authorized bonded indebtedness?*

This sales tax would continue the existing capital improvements sales tax scheduled to expire on December 31, 2015. the City intends to use this sales tax to improve city streets and sidewalks; construct, maintain and equip police and fire facilities; and replace major capital assets (fire trucks and other equipment).

*This language is required by state law. The City does not intend to use sales tax funds to retire debt under previously authorized bonded indebtedness.

SECTION 2. The City Clerk is hereby authorized and directed to notify the Clerk of the County Commission of Boone County, Missouri, of the adoption of this ordinance no later than 5 o'clock p.m. on May 26, 2015, and to include in the notification all of the terms and provisions required by Chapter 115, RSMo. as amended.

SECTION 3. The form of the notice of election shall be substantially as set forth on "Exhibit A" attached hereto.

SECTION 4. The election shall be held and conducted, and the results thereof canvassed and returned, in all respects in accordance with the laws of the State of Missouri and the Charter and Ordinances of the City of Columbia, Missouri.

SECTION 5. This ordinance shall be in full force and effect from and after its passage.

PASSED this _____ day of _____, 2015.

ATTEST:

City Clerk

Mayor and Presiding Officer

APPROVED AS TO FORM:

City Counselor

NOTICE OF SPECIAL ELECTION
City of Columbia, Missouri

Notice is hereby given to the qualified voters of the City of Columbia, Missouri, that the City Council of the City has called an election to be held in the City on Tuesday, August 4, 2015, commencing at six o'clock a.m. and closing at seven o'clock p.m., on the question contained in the following sample ballot:

OFFICIAL BALLOT
Special Election
City of Columbia, Missouri
Tuesday, August 4, 2015

PROPOSITION 1
CAPITAL IMPROVEMENT SALES TAX EXTENSION

Shall the municipality of Columbia, Missouri impose a sales tax of one-fourth of one percent, for a period of ten (10) years, for the purpose of funding capital improvements which may include the retirement of debt under previously authorized bonded indebtedness?*

This sales tax would continue the existing capital improvements sales tax scheduled to expire on December 31, 2015. the City intends to use this sales tax to improve city streets and sidewalks; construct, maintain and equip police and fire facilities; and replace major capital assets (fire trucks and other equipment).

*This language is required by state law. The City does not intend to use sales tax funds to retire debt under previously authorized bonded indebtedness.

☐ YES

☐ NO

If you are in favor of the question, place an "X" in the box opposite "YES". If you are opposed to the question, place an "X" in the box opposite "NO".

The election will be held at the following polling places in the City:

[polling places to be added by election authority]

Dated this _____ day of _____, 2015.

Wendy Noren
Clerk of the County Commission



SUPPORTING DOCUMENTS INCLUDED WITH THIS AGENDA ITEM ARE AS FOLLOWS:

Summary of Ward Check-in CIP Exercise

City of Columbia Ward Check-in CIP Exercise Results

Summary

This report summarizes the feedback gathered from the Capital Improvement Project, Ballot or Bust Exercise. The exercise was implemented during the regular Ward Check-in meetings from September, 2014 to January, 2015. Participants were given a \$60 million budget (approximate revenue from the Capital Improvement Sales Tax over 10 years), a list of potential projects with details and cost estimates, and blank projects sheets for creating their own projects. Participants worked in groups or as individuals and selected projects within the \$60 million budget. Staff was on hand to answer questions.

Results from the exercise were gathered on worksheets that are summarized in the tables below. The first table shows the number of times each participant(s) selected a project. Tables for each Ward Check-in are presented along with notes that accompanied each project, projects that were created by participants, and general comments that were collected from participants.

In general, participants favored projects that focused on the maintenance and/or improvement of existing facilities and infrastructure. The construction of sidewalks was also a focus of participants and it will be important for staff to communicate that the ballot has monies set aside for sidewalks (more than the last ballot) and that all road projects will involve the construction of sidewalks when they are non-existent, defunct, or in disrepair within the project site.

The idea of Municipal Service Centers was well received as innovative and as an effective and efficient use of City resources. After the exercise participants were in favor of the proposed use of the centers as they are currently laid out in the Draft CIP list of projects.

One project that staff considered to be a hard sale garnered wide support. Improvements to the Grissum building were supported by almost every participant. This may have occurred because staff was sure to communicate the need for the renovations and how the facility ties to the City's operations and maintenance crews. Fire vehicles, however, did not fare well with participants. Many participants only supported the replacement of just one truck. There will be a need to communicate age and wear and tear on trucks, and that they will be even older when they are replaced as they will be replaced over 10 years, not all at once. This is a good point to make with all projects that this ballot funds projects for the next 10 years.

Selected Projects

Projects	Project Number	Number of times selected						
		Ward 1	Ward 2	Ward 3	Ward 4	Ward 5	Ward 6	Total
Roads								
MM Rangeline – Rogers to Wilkes	1779		I		I	II	III	7
MM Green Meadows – Skylark Ln. to Oaklawn Dr.	1314		I		I	II	I	5
MM Garth – BL 70 to Thurman	1316	I	I		III	I		5
Forum & Green	187		I		II	III	II	8

City of Columbia Ward Check-in CIP Exercise Results

Meadows Intersection Impvt.								
Keene & St. Charles Intersection Impvt.	1747		I		I		I	3
Rock Quarry Rd – Grindstone to Stadium	115		I		I	I	III	6
Sinclair - Nifong Intersection Impvt.	190					III		3
Stadium Ext East to I-70	207		III					3
Nifong – Providence to Forum 4 Lanes	97		I			IIII	II	7
Broadway – Garth to West Blvd.	1015	II			II	I	III	8
Ash Street 4 Way Stop Removal	1525	I			I	I	II	5
New Haven – Lemone to Warren	1205					I		1
Forum – Chapel Hill to Woodrail 4 lane	1335		I		III	IIII	IIII	12
Clark – Woodland to Ballenger	1022	I	I		III	II	IIII	11
Discovery – Gans to New Haven	1155					I	II	3
Fire								0
Vehicles		III	III		I	II	IIIIII	16
Training Academy Repairs	1607	III	II			IIII	IIIIII	15
General Government								0
Grissum Renovations	1821	III	II		II	III	IIIIIIII	19
Municipal Service Centers		I						1
Northeast		II	I		II	I	IIII	11
Police						I	III	4
Fire		I	I				II	4
Salt Dome								0
Fuel Island							I	1
Southwest		I			I	IIII	III	9
Police								0
Fire								0
Salt Dome						I	II	3
Fuel Island						I	II	3

Ward 1

Date: September 9th, 2014

Location: City Hall, Conference Rooms 1A/1B

City of Columbia Ward Check-in CIP Exercise Results

Notes:

Selected Projects

Projects	Project Number	Number of times selected	Notes
Roads			
MM Rangeline – Rogers to Wilkes	1779		
MM Green Meadows – Skylark Ln. to Oaklawn Dr.	1314		
MM Garth – BL 70 to Thurman	1316	I	
Forum & Green Meadows Intersection Impvt.	187		
Keene & St. Charles Intersection Impvt.	1747		
Rock Quarry Rd – Grindstone to Stadium	115		
Sinclair - Nifong Intersection Impvt.	190		
Stadium Ext East to I-70	207		
Nifong – Providence to Forum 4 Lanes	97		
Broadway – Garth to West Blvd.	1015	II	
Ash Street 4 Way Stop Removal	1525	I	Group only wanted to improve Ash and Clinkscapes intersection.
New Haven – Lemone to Warren	1205		
Forum – Chapel Hill to Woodrail 4 lane	1335		
Clark – Woodland to Ballenger	1022	I	
Discovery – Gans to New Haven	1155		
Fire			
Vehicles		III	Funding for less than all vehicles requested
Training Academy Repairs	1607	III	
General Government			
Grissum Renovations	1821	III	
Municipal Service Centers		I	Unclear as to which center was supported
Northeast		II	
Police			
Fire		I	

City of Columbia Ward Check-in CIP Exercise Results

Salt Dome			
Fuel Island			
Southwest		I	
Police			
Fire			
Salt Dome			
Fuel Island			

Created Projects

- Elm Street between Providence and Hitt Street: Repave and four way stop at Elm and Tenth St.

Comments

Ward 1 participants did not show much support for road projects and instead commented on additional funding for sidewalks and road maintenance in the central city. One novel idea that came out of the groups was using the ballot to pay for resurfacing every street in the city.

Ward 2

Date: September 22th, 2014

Location: Cafeteria of Parkade Elementary, 111 Parkade Blvd, Columbia,

Notes:

Selected Projects

Projects	Project Number	Number of times selected	Notes/Comments
Roads			
MM Rangeline – Rogers to Wilkes	1779	I	
MM Green Meadows – Skylark Ln. to Oaklawn Dr.	1314	I	
MM Garth – BL 70 to Thurman	1316	I	
Forum & Green Meadows Intersection Impvt.	187	I	No roundabout
Keene & St. Charles Intersection Impvt.	1747	I	
Rock Quarry Rd – Grindstone to Stadium	115	I	
Sinclair - Nifong Intersection Impvt.	190		
Stadium Ext East to I-70	207	III	
Nifong – Providence to Forum 4 Lanes	97	I	

City of Columbia Ward Check-in CIP Exercise Results

Broadway – Garth to West Blvd.	1015		
Ash Street 4 Way Stop Removal	1525		
New Haven – Lemone to Warren	1205		
Forum – Chapel Hill to Woodrail 4 lane	1335	I	
Clark – Woodland to Ballenger	1022	I	
Discovery – Gans to New Haven	1155		
Fire			
Vehicles		III	Replace 4 of 8, Replace 4 of 8, Only \$1 million for replacements
Training Academy Repairs	1607	II	
General Government			
Grissum Renovations	1821	II	Use internal engineers to save money on study.
Municipal Service Centers			
Northeast		I	
Police			
Fire		I	
Salt Dome			
Fuel Island			
Southwest			
Police			
Fire			
Salt Dome			
Fuel Island			

Created Projects

None

Comments

Ward 2 was the only Check-in where groups supported the Stadium extensions project. In general participants were more focused on road improvements across the entire city, not just in Ward 2, than other Ward participants.

Ward 3

Date: October 22nd, 2014

Location: Library of Blue Ridge Elementary, 3700 Woodland Drive

Notes: Only one person attended. They were not interested in doing the exercise.

City of Columbia Ward Check-in CIP Exercise Results

Selected Projects

Projects	Project Number	Number of times selected	Notes
Roads			
MM Rangeline – Rogers to Wilkes	1779		
MM Green Meadows – Skylark Ln. to Oaklawn Dr.	1314		
MM Garth – BL 70 to Thurman	1316		
Forum & Green Meadows Intersection Impvt.	187		
Keene & St. Charles Intersection Impvt.	1747		
Rock Quarry Rd – Grindstone to Stadium	115		
Sinclair - Nifong Intersection Impvt.	190		
Stadium Ext East to I-70	207		
Nifong – Providence to Forum 4 Lanes	97		
Broadway – Garth to West Blvd.	1015		
Ash Street 4 Way Stop Removal	1525		
New Haven – Lemone to Warren	1205		
Forum – Chapel Hill to Woodrail 4 lane	1335		
Clark – Woodland to Ballenger	1022		
Discovery – Gans to New Haven	1155		
Fire			
Vehicles			
Training Academy Repairs	1607		
General Government			
Grissum Renovations	1821		
Municipal Service Centers			
Northeast			
Police			
Fire			
Salt Dome			
Fuel Island			

City of Columbia Ward Check-in CIP Exercise Results

Southwest			
Police			
Fire			
Salt Dome			
Fuel Island			

Created Projects

Comments

Ward 4

Date: November 12th, 2014

Location: Fairview Elementary School

Notes: Groups were large as this Check-in was well attended with 30+ in attendance.

Selected Projects

Projects	Project Number	Number of times selected	Notes
Roads			
MM Rangeline – Rogers to Wilkes	1779	I	
MM Green Meadows – Skylark Ln. to Oaklawn Dr.	1314	I	
MM Garth – BL 70 to Thurman	1316	III	
Forum & Green Meadows Intersection Impvt.	187	II	
Keene & St. Charles Intersection Impvt.	1747	I	
Rock Quarry Rd – Grindstone to Stadium	115	I	
Sinclair - Nifong Intersection Impvt.	190		
Stadium Ext East to I-70	207		
Nifong – Providence to Forum 4 Lanes	97		
Broadway – Garth to West Blvd.	1015	II	
Ash Street 4 Way Stop Removal	1525	I	
New Haven – Lemone to Warren	1205		
Forum – Chapel Hill to	1335	III	No widening

City of Columbia Ward Check-in CIP Exercise Results

Woodrail 4 lane			
Clark – Woodland to Ballenger	1022	III	
Discovery – Gans to New Haven	1155		
Fire			
Vehicles		I	Replace only 1 truck
Training Academy Repairs	1607		
General Government			
Grissum Renovations	1821	II	
Municipal Service Centers			
Northeast		II	
Police			
Fire			
Salt Dome			
Fuel Island			
Southwest		I	
Police			
Fire			
Salt Dome			
Fuel Island			

Created Projects

- Expand Transit services and purchase smaller buses - \$5 million.
- Sidewalk Infill: example would be south side of Broadway from Clinkscates to Stadium - \$4 million.
- Expand Transit - \$5 million
- Sidewalk Infill - \$4 million
- Neighborhood Road Maintenance - \$10 million
- Sidewalks - \$3 million

Comments

A few participants were interested in using the CIST for transit and sidewalk infill. Very few groups considered public safety needs. Most participants like the municipal service center idea.

Ward 5

Date: December 17th, 2014

Location: Mill Creek Elementary School, Cafeteria

Notes: 5 in attendance each group was only one person

City of Columbia Ward Check-in CIP Exercise Results

Selected Projects

Projects	Project Number	Number of times selected	Notes
Roads			
MM Rangeline – Rogers to Wilkes	1779	II	
MM Green Meadows – Skylark Ln. to Oaklawn Dr.	1314	II	
MM Garth – BL 70 to Thurman	1316	I	
Forum & Green Meadows Intersection Impvt.	187	III	Use Stoplight not Roundabout
Keene & St. Charles Intersection Impvt.	1747		
Rock Quarry Rd – Grindstone to Stadium	115	I	
Sinclair - Nifong Intersection Impvt.	190	III	
Stadium Ext East to I-70	207		
Nifong – Providence to Forum 4 Lanes	97	IIII	
Broadway – Garth to West Blvd.	1015	I	
Ash Street 4 Way Stop Removal	1525	I	
New Haven – Lemone to Warren	1205	I	
Forum – Chapel Hill to Woodrail 4 lane	1335	IIII	
Clark – Woodland to Ballenger	1022	II	
Discovery – Gans to New Haven	1155	I	
Fire			
Vehicles		II	Replace only 1 of 8 trucks, Replace only oldest truck
Training Academy Repairs	1607	IIII	
General Government			
Grissum Renovations	1821	III	
Municipal Service Centers			
Northeast		I	
Police		I	
Fire			

City of Columbia Ward Check-in CIP Exercise Results

Salt Dome			
Fuel Island			
Southwest		III	
Police			
Fire			
Salt Dome		I	
Fuel Island		I	

Created Projects

- One participant used \$28 million of the \$60 million available for Stormwater and Sewer projects.
- One participant used \$42 million for sewer and stormwater maintenance

Comments

Instead of choosing projects one participant ranked projects based on a high, medium, low priority scale. Two participants were interested in using revenues from the CIST for sewer and stormwater projects.

Ward 6

Date: January 21st, 2015

Location: Hillcrest Community Center, Room D, 1907 Hillcrest Dr.

Notes:

Selected Projects

Projects	Project Number	Number of times selected	Notes
Roads			
MM Rangeline – Rogers to Wilkes	1779	III	
MM Green Meadows – Skylark Ln. to Oaklawn Dr.	1314	I	
MM Garth – BL 70 to Thurman	1316		
Forum & Green Meadows Intersection Impvt.	187	II	
Keene & St. Charles Intersection Impvt.	1747	I	
Rock Quarry Rd – Grindstone to Stadium	115	III	Sidewalks
Sinclair - Nifong Intersection Impvt.	190		
Stadium Ext East to I-70	207		
Nifong – Providence to	97	II	

City of Columbia Ward Check-in CIP Exercise Results

Forum 4 Lanes			
Broadway – Garth to West Blvd.	1015	III	
Ash Street 4 Way Stop Removal	1525	II	
New Haven – Lemone to Warren	1205		
Forum – Chapel Hill to Woodrail 4 lane	1335	IIII	
Clark – Woodland to Ballenger	1022	IIII	
Discovery – Gans to New Haven	1155	II	
Fire			
Vehicles		IIIIII	Replace 4 trucks, Replace 4 trucks, Replace 2 trucks, Replace 1 truck, Replace 1 truck
Training Academy Repairs	1607	IIIIII	
General Government			
Grissum Renovations	1821	IIIIIIII	
Municipal Service Centers			
Northeast		IIII	
Police		III	
Fire		II	
Salt Dome			
Fuel Island		I	
Southwest		III	
Police			
Fire			
Salt Dome		II	
Fuel Island		II	

Created Projects

- \$5 million for sidewalks
- Springs Ct – Rte PP \$6.3 million
- Set aside money to work with MODOt to fix the I-70 And 63 connection
- Route KK – part the City intends to annex, fix so people going to new school can safely get to the central city.
- Tie in municipal fiber installation
- Sidewalk installs for major scenic roads that lack them.
- Study Stadium connector to I-70 - \$10 million

Comments

One group did not have sufficient time to address road projects but did leave comments: Agree with others on Clark Lane. General Principles : help prevent miles driven by heavy vehicles, increase energy

City of Columbia Ward Check-in CIP Exercise Results

efficiency for long term savings, give all parts of Columbia something, but if some areas have to go without try to make sure they are wealthier areas.

“When you ask for money on the ballot – show pictures of the dilapidated Grissum Building. Show the work environment to sell this capital improvement ballot.”

“Improve sidewalks for ADA before build(ing) new (sidewalks).”