# City of Columbia



# Ten Year Financial Trend Manual FY 2007 - FY 2016

# **Ten Year Trend Manual**

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FINANCE DEPARTMENT
ADMINISTRATION

May 15, 2017

Mr. Mike Matthes
City Manager
City of Columbia
Columbia, Missouri 65201

The City of Columbia Ten Year Trend manual has been prepared for the period FY 2007 to FY 2016. The purpose of this document is to enable the City to better understand the factors that affect the City's financial condition, and to present a clear picture of the City's financial strengths and weaknesses for review by Council, City management, credit rating agencies, and others. The format has been changed from previous years' documents in order to provide more information about each department and better organize the information that is provided.

There are a few changes to the layout and information in the document for this year:

- Previously, the Financial Trend Monitoring System was a separate section at the back of the
  document which included a variety of financial trends chosen by the International City/County
  Management Association (ICMA) to examine a City's financial condition. These trends have
  now been incorporated into the departments they are associated with so readers can find all of
  the information available about a department in one place.
- The source for the population estimates used throughout the document has been changed to the U.S. Census Bureau one year and five year American Community Survey Estimates. Since the City adopted a strategic plan that includes indicators by race, we have changed all of our population estimates to this new source since it provides that level of information.
- Information is included for each indicator that explains what causes the indicator to be rated as a positive, warning, or negative trend.

There are a few additions to the document for this year:

- Several of the indicators (expenses per capita in constant dollars, employees per thousand population, and fringe benefits as a percent of salaries and wages) have been added to each department's information.
- With regard to revenues by department, there is detailed information about each of the dedicated revenue sources so readers can examine the trends for each revenue source.
- For each department with personnel, there is now a detailed list of the number of full time equivalent (FTE) positions by year and an explanation of the changes that have occurred each year.
- There are now pages which show citizen survey information for FY 2007 FY 2016 for police, fire, municipal court, streets and sidewalks, water, electric, sewer, and solid waste.
- At the beginning of each department there is a one page dashboard which shows the indicators
  for that department, the trend indicator for last year and this year (<sup>3</sup> Positive trend, <sup>4</sup> Warning
  trend, or <sup>6</sup> Negative trend) and comments about the changes over the past ten years.

The document is still organized by the seven focus areas of administration, health and environment, parks and recreation, public safety, supporting activities, transportation, and utilities. We have added a

Community Trends section at the beginning of the document which examines trends in population, population by certain age groups, population density, median household income, poverty rates, unemployment rates, and jobs in the community.

# **Community Trend Indicators**

- Positive trends are observed for: population growth (average of 2.4% each year), percent of the population age 17 or under or age 65 or older (only increased 1.17%), population density (increased 11.41%), the overall unemployment rate (4.8% for FY 2016), and jobs in the community (16.43% increase).
- Warning trends are observed for overall median household income in constant dollars (decreased 1.77%), median household income by race in constant dollars (there is still a gap between Whites and Black or African Americans), the overall poverty rate (increased 11.93%), poverty rates by race (Columbia's poverty rates are still significantly above the state and national poverty rates), and unemployment rates by race (there is still a gap by race Whites 3.7% versus Black or African Americans 11.9% for FY 2016).
- There are no negative trends observed for this section.

#### **General Fund Revenue Indicators**

- Positive trends are observed for uncollected property taxes as a percent of net current property (below 0.28% for past ten years), temporary revenues as a percent of operating revenues (less than 5.90% for all years), appropriated fund balance (decreased from \$4.97 million in FY 2009 to \$0.65 million in FY 2016), and revenue surpluses (shortalls) estimated budget vs actual (estimates well within a 5% tolerance of actual revenues).
- Warning trends are observed for restricted revenues as a percent of operating revenues (percent is above 15%) and retail sales in constant dollars (6.31% growth is below growth of inflation 15.78%).
- Negative trends are observed for general fund revenues per capita in constant dollars (down 17.95%), general source revenues per capita in constant dollars (down 18.24%), total tax revenues per capita in constant dollars (down 16.03%), estimated loss in sales tax revenue due to online sales (\$11.9 million over past ten years), and transfers per capita in constant dollars (down 17.91%). For each of these negative indicators, the growth of online sales which do not collect local sales taxes is resulting in a decline in per capita constant dollars. The City's general fund revenue growth is not keeping pace with the growth of inflation or population. Sales taxes are considered a primary general funding source for the general fund (27% of total revenues) and public safety receives the largest portion of the general funding sources.

# **General Fund Expenditure Indicators**

- Positive trends are observed for general fund expenditures by function (public safety has increased from 51% to 52% of the total expenditures), percentage of expenditures over budget (no over budget amounts for the past ten years), and the LAGERS pension unfunded accrued liability and pension funding ratio (pension funding ratio is at 88.12% which is above the 80% GASB recommended level).
- There are no warning trends.
- Negative trends are observed for total expenditures per capita in constant dollars (down 18.29%), fringe benefits as a percentage of salaries and wages (49.17% for FY 2016 vs. 36.70% Bureau of Labor Statistics average fringe benefit percent for state and local governments) and general fund employees per thousand population (down 10.45% while the population increased 26.61%). The negative trends in expenditures per capita and employees per thousand population are a direct result of the lower growth in general fund revenues. Because the growth of the revenues have not kept pace with increases in inflation or population and because the City keeps expenditure growth in line with revenue growth, the City has not been able to add positions or other resources to the budgets to keep up with inflation or population growth. The high fringe benefit percent is due to inreases in pension and health

insurance costs. New pension plans effective in FY 2013 are helping to lower this percentage each year.

### **Public Safety Indicators**

- Some of the positive trends observed in public safety include: citizen satisfaction results in Fire for overall quality of local fire department services (85% in FY 2016) and how quickly fire department responds to emergencies (82% in FY 2016).
- Some of the warning trends observed in public safety include: police fleet replacement and addition levels; fleet maintenance costs; and citizen satisfaction survey results in Police for overall quality of local police services (52% in FY 2016), overall feeling of safety in the City (57% in FY 2016), and satisfaction with police efforts to prevent crime (51% in FY 2016).
- Some of the negative trends observed in public safety include: expenditures per capita in Police (down 15.04%), Fire (down 5.10%), and Municipal Court (down 9.32%); employees per thousand population in Police (down 13.68%) and Fire (down 15.17%); Police and Fire pension funding ratios and unfunded accrued pension liabilities (police funding ratio is 59.69% and fire is 60.43% compared to 80% recommended level); citizen satisfaction survey results in Police for how quickly police department responds to emergencies (47% in FY 2016); and other benchmark information in Police for priority 1 call response time (10.38 minutes in 2015 when benchmark cities have an average response time of 5.22 minutes).

### **Transportation Indicators**

- Some of the positive trends observed in transportation include: expenses per capita in Transit (up 16.62%), Airport (up 25.51%), and Parking (up 68.04%); and Parking Fund indicators for bond debt coverage ratio and ending cash and other resources.
- Some of the warning trends observed in transportation departments include: ending cash and other resources in transit and airport; and citizen satisfaction survey results in Streets and Sidewalks for overall condition of city sidewalks (50% in FY 2016) and snow removal on major city streets (63% in FY 2016).
- Some of the negative trends observed in transportation departments include: expenses per capita in constant dollars in Streets and Sidewalks (down 10.62%) and Parking Enforcement and Traffic Control (down 17.20%); employees per thousand population in Streets and Sidewalks (down 24.22%), Parking and Traffic Enforcement (down 10.78%), Airport (down 9.08%); estimated loss in sales tax revenue due to online sales growth in the past ten years in capital impovement sales tax (nearly \$3 million), transportation sales tax (nearly \$6 million), and public improvement fund for 4.1% of the 1% general sales tax (over \$510,000); debt service as a percent of net operating revenues in Parking; and citizen satisfaction survey results in Streets and Sidewalks for overall condition of city streets (33% in FY 2016).

# **Utility Indicators**

- Some of the positive trends observed in utility departments include: expenses per customer in constant dollars for water and electric (up 20.71%); expenses per capita in constant dollars for sewer (up 26.85%); maintenance effort per circuit mile and per customer for water and electric, total debt service as a percent of net operating revenues for water and electric; liquidity ratio for water and electric, sewer, solid waste, and storm water; and total bond debt coverage ratio for water and electric, sewer, and solid waste.
- Some of the warning trends observed in utility departments include: employees per thousand customers for water and electric; employees per thousand population for sewer and solid waste; and ending cash and other resources for water and electric, sewer, solid waste, and storm water.
- Some of the negative trends observed in the utility departments include: expenses per capita in constant dollars for storm water (down 19.63%); employees per thousand population in storm water (down 43.71%); and total debt service as a percent of net operating revenues in sewer.

#### Conclusion

The general fund department budgets have been negatively impacted by low revenue growth over the past ten years and have not kept pace with the growth of inflation and population. The growth in online sales which do not collect local sales taxes has negatively impacted the general fund departments, parks and recreation, capital projects, transit, and airport. Citizen satisfaction with the City is high in our utilities and fire but low in streets, sidewalks, and police. Management has kept the general fund expenditure growth in line with revenue growth. The utility departments continue to have a strong financial position with the exception of storm water where the revenues are not sufficient to handle the backlog of capital projects. It is hopeful that the financial information contained in this manual will provide a more efficient and better tool in analyzing the current financial and economic trends within the city organization.

Respectively Submitted

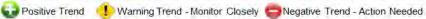
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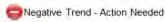
Michele Nix, CPA Director of Finance

# **Community Trends**

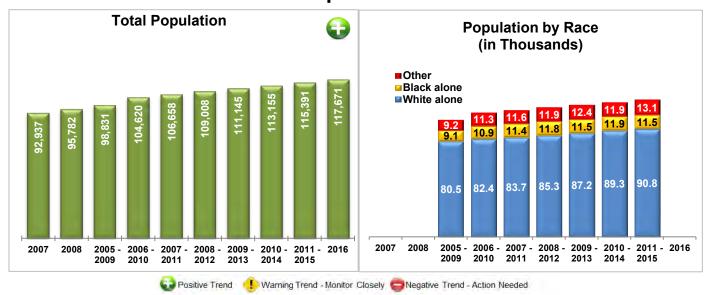
Indicator	2015	2016	Comments
Population	<b>()</b>	<b>(</b>	A decreasing rate of growth or a sudden increase in population are viewed as warning trends. The City's population has increased 26.61% over the past ten years with an average growth rate of 2.4% each year. The FY 2016 estimated population is 117,671. There is no warning trend observed.
Percent of Population Age 17 or Under or Age 65 or Older	•	<b>(1)</b>	An increasing percent of the population who falls in the age groups of 17 or under or 65 or older can indicate an increasing level of needs, both current and future. For the period shown, this age group percent of the total population has increased 1.17% to 27.69% of the total population in 2015 (latest data available) so there are no warning trends observed.
Population Density	<b>•</b>	<b>(</b>	A decreasing population density (fewer people per square mile) is considered to be a warning trend because it indicates an increase in cost for services per household. The city's population density has increased 11.41% over the past ten years to 1,778 people per square mile. As the density increases, the cost for services (police, fire, street maintenance) per household decrease. There is no warning trend observed.
Median Household Income in Constant Dollars	•	•	A declining median household income in constant dollars is considered to be a warning trend because it indicates median household income has not kept pace with inflation and can mean a greater dependency on governmental services. From 2009 to 2015, median household income in constant dollars decreased 1.77% so a warning trend is observed.
Median Household Income by Race in Constant Dollars	•	•	A significant gap between the median household income by race is considered to be a warning trend because it indicates some members of the community are less able than others to pay taxes which support our community and may have a higher dependency on governmental services. Over the past seven years, the gap between median household income in constant dollars by race has decreased from \$9,793 to \$7,827; however, the existence of the gap still indicates a warning trend.
Overall Poverty Rate	•	•	An increasing poverty rate is considered a warning trend because it can signal a future increase in the level and cost for services since low-income households have relatively higher needs and relatively lower personal wealth. The overall poverty rate for the City increased 11.93% from 2009 to 2015 and this indicates a warning trend which needs to be monitored. The 2015 overall poverty rate of 24.40% for Columbia is significantly higher than the State poverty rate of 15.60% and the National poverty rate of 15.50%.
Poverty Rate by Race	•	•	From 2009 to 2015, the poverty rate for Black or African Americans decreased 15.35%. The 2015 City poverty rate of 34.20% remains above the State poverty rate of 29.30% and the National poverty rate of 27.00%. From 2009 to 2015, the poverty rates for Whites increased 14.21%. The 2015 City poverty rate of 21.70% for Whites remains significantly above the State poverty rate of 13.20% and the National poverty rate of 12.70%.
Unemployment Rate	•	<b>(</b>	An increasing unemployment rate is considered to be a warning trend as it can be an early warning sign that overall economic activity will decline and governmental revenues may decline. The local unemployment rate was 6.2% in FY 2009 and fell to 4.8% in 2015. Columbia's unemployment rate of 4.8% is significantly lower than the State unemployment rate of 7.5% and the National unemployment rate of 8.3%.
Unemployment By Race	•	•!•	While the unemployment rates for both White and Black or African Americans decreased from 2009 to 2015, there still exists a significant difference between the rates by race. For this reason, a warning trend is observed. In 2015, the unemployment rate for Whites is 3.7% and the unemployment rate for Black or African Americans is 11.9%. It is interesting to note that there has been a significant decrease in the unemployment rate of Black or African Americans over the past three years (from 15.7% to 11.9%) and this corresponds to a significant decrease in the poverty rate for Black or African Americans (from 38.80% to 34.20%) during this same timeframe.
Jobs in the Community	<b>•</b>	0	There has been an overall increase in the number of jobs in the community (16.43% increase) over the past ten years. The number of jobs in FY 2016 is 102,862 which is slightly higher than the FY 2015 number of 102,761.







# **Population**



					Population by F	Race
A Warning Trend Is Observed		Estimated	Growth	White	Black	
When:	Year	Population *	Rate	Alone **	Alone **	Other **
There is a decreasing rate of succeth or	2007	92,937	0.00%	N/A	N/A	N/A
There is a decreasing rate of growth or a sudden increase in population	2008	95,782	3.06%	N/A	N/A	N/A
a sudden increase in population	2005 - <u>2009</u>	98,831	3.18%	80,549	9,127	9,155
	2006 - <u>2010</u>	104,620	5.86%	82,437	10,915	11,268
	2007 - <u>2011</u>	106,658	1.95%	83,674	11,394	11,590
Formulation:	2008 - <u>2012</u>	109,008	2.20%	85,292	11,768	11,948
Population (5 year ACS)	2009 - <u>2013</u>	111,145	1.96%	87,193	11,533	12,419
estimates where available, 1 year	2010 - <u>2014</u>	113,155	1.81%	89,322	11,897	11,936
ACS for years before 2009, and	2011 - <u>2015</u>	115,391	1.98%	90,781	11,530	13,080
estimated population for years	2016	117,671	1.98%	N/A	N/A	N/A
beyond the ACS estimate range		10 Yr % Chg	26.61%			

<sup>\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The exact relationship between population changes and other economic and demographic factors has not yet been made clear. However, the evidence seems to indicate that changes in population can have a direct effect on city revenues because population levels appear to be at least indirectly related to such issues as employment, income, and property value. Sudden and substantial increases in population can create immediate pressures for new capital outlays on infrastructure, and for higher levels of service. In the case of annexations, where much of the capital infrastructure is already in place, the pressure may not be as great. However, there still may need to be an expansion of operating programs.

A decline in population would, at first glance, appear to relieve the pressure for expenditures because there would be less population to service. In reality, however, a city is rarely able to reduce expenditures in the same proportion as it is losing population, at least not in the short run. First, many of a city's costs, such as debt service, pension and governmental mandates, are fixed and cannot be reduced in the short run.

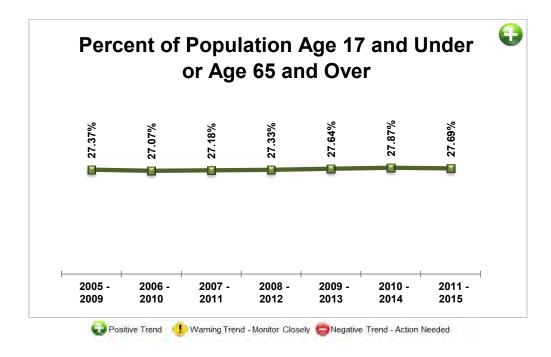
Second, if the out migration is composed of middle and upper income households, then the City is left with a more expensive type of population to service, the poor and the aged, who characteristically rely most heavily on government services. Finally, because of the interrelationship between population levels and other economic and demographic factors, a decline in population tends to have a cumulative negative affect on city revenues, the further the decline, the more adverse the affects on employment, income, housing and business activity.

**Analysis:** The City of Columbia has experienced positive, manageable population growth over the ten year period listed with an average growth of 2.40% each year. There are no warning trends associated with this indicator.

#### Source:

 Population Estimates: U.S. Census Bureau - American Community Survey estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

<sup>\*\*</sup> Self identified



		Percent of	Percent of	Total Percent of Population Age 17 and
A Warning Trend Is Observed When:	Year	Population Age 17 and Under *	Population Age 65 and Older *	Under or Age 65 and Older
	2007	N/A	N/A	N/A
The percentage of population age 17 or under or	2008	N/A	N/A	N/A
age 65 and older is increasing more than 5% over the period shown	2005 - <u>2009</u>	18.69%	8.68%	27.37%
the period shown	2006 - <u>2010</u>	18.57%	8.50%	27.07%
Formulation:	2007 - <u>2011</u>	18.58%	8.60%	27.18%
	2008 - <u>2012</u>	18.63%	8.70%	27.33%
Population Age 17 and under or 65 and older	2009 - <u>2013</u>	18.94%	8.70%	27.64%
Total Population	2010 - <u>2014</u>	18.97%	8.90%	27.87%
	2011 - <u>2015</u>	18.79%	8.90%	27.69%
	2016	N/A	N/A	N/A
	% Chq	0.54%	2.53%	1.17%

<sup>\*</sup> There is no ACS (American Community Survey) data available for 2007, 2008, or 2016. The other years represent ACS (American Community Survey) five year estimates.

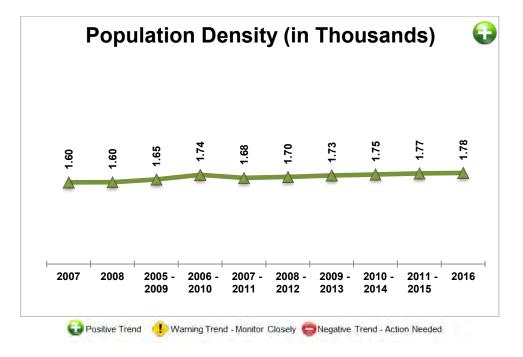
**Description:** The percentage of individuals living in the community who are age 17 or under or who are age 65 or older is a measure of the community's needs. The indicator helps to assess the level of needs, both current and future. These population groups tend to need more services than the average individual and do not have the income to pay for those services.

**Analysis:** During the period shown, there has been an overall increase in the percentage of the population who is age 17 or under or who are age 65 or older by only 1.17%; therefore, there are no warning trends associated with this indicator.

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#### Source:

 Population Estimates: U.S. Census Bureau - American Community Survey (ACS) estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml



A Warning Trend Is		Estimated	Square	Population
Observed When:	Year	Population *	Miles	Density
Danulation Daneity is decreasing 50/	2007	92,937	58.25	1,595
Population Density is decreasing 5% or more over the period shown	2008	95,782	59.92	1,598
of more over the period shown	2005 - <u>2009</u>	98,831	59.92	1,649
	2006 - <u>2010</u>	104,620	60.08	1,741
Formulation:	2007 - <u>2011</u>	106,658	63.36	1,683
-ormulation:	2008 - <u>2012</u>	109,008	64.13	1,700
Population	2009 - <u>2013</u>	111,145	64.26	1,730
Jurisdiction area in square miles	2010 - <u>2014</u>	113,155	64.74	1,748
	2011 - <u>2015</u>	115,391	65.20	1,770
	2016	117,671	66.20	1,778
	10 Yr % Chg	26.61%	13.65%	11.41%

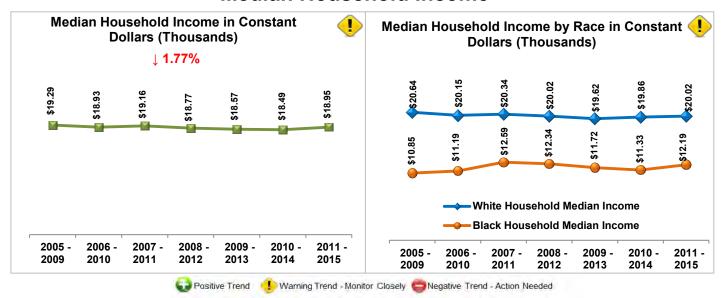
<sup>\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** One of the local conditions that affect the production of public goods and services is the population density within the community. This indicator measures the cost of providing services by a municipality or government. Some communities have compact areas with a higher population base. This makes the cost for services such as police, fire, street maintenance, etc. less costly per household.

**Analysis:** Population density trend is keeping pace with population and has increased by 11.41%. The city is keeping pace with fundamental services it provides. There are no warning trends observed with this indicator.

- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml
- Square miles: GIS Department, City of Columbia https://www.como.gov/CMS/app\_directory/description.php?id=102 (click on the table link to view information back to 1826)

# **Median Household Income**



A Warning Trend Is Observed	Fiscal	Median Household	Consumer Price	Median Household Income in	Inc	a's Median F ome in Cons Oollars by Ra	stant
When:	Year	Income *	Index	<b>Constant Dollars</b>	White *	Black *	Gap
Median household income in constant	2005 - <u>2009</u>	\$41,381	214.54	\$19,289	\$20,644	\$10,850	\$9,793
dollars is declining	2006 - <u>2010</u>	\$41,287	218.06	\$18,934	\$20,146	\$11,188	\$8,958
	2007 - <u>2011</u>	\$43,102	224.94	\$19,162	\$20,345	\$12,592	\$7,753
	2008 - <u>2012</u>	\$43,084	229.59	\$18,766	\$20,020	\$12,335	\$7,685
	2009 - <u>2013</u>	\$43,262	232.96	\$18,571	\$19,623	\$11,722	\$7,901
Formulation:	2010 - <u>2014</u>	\$43,776	236.74	\$18,491	\$19,862	\$11,332	\$8,529
Median household income	2011 - <u>2015</u>	\$44,907	237.02	\$18,947	\$20,017	\$12,189	\$7,827
Consumer Price Index	% Inc	8.52%	10.48%	(1.77%)	(3.04%)	12.34%	(20.08%)

<sup>\*</sup>ACS (American Community Survey) five year estimates. Race is self-identified

**Description:** Median household income is one measure of a community's ability to pay taxes: the higher the median household income, the more property tax and sales tax can be generated by the community. If income is more evenly distributed, a higher median household income will usually mean less dependency on governmental services such as transportation, recreation, and welfare. Credit rating firms use household and per capita income as an important measure of a local government's ability to pay on debt.

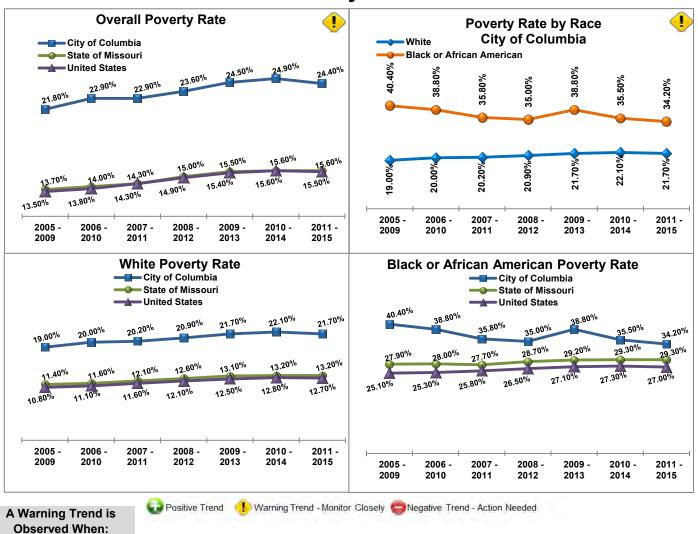
Median household income in constant dollars is taken from the American Community Survey using five years estimates. This methodology results in more conservative estimates and a smoother trend line.

**Analysis:** Overall median household income increased by 8.52% for the period shown, median household income in constant dollars decreased by 1.77% and the inflation rate increased 10.48%.

- · This indicates that the growth in median household income has not kept pace with the growth of inflation.
- Median household income in constant dollars for white households decreased 3.04%.
- Median household income in constant dollars for black or African American households increased 12.34% and the gap between white and black or African American median household income in constant dollars decreased 20.08%.
- The City adopted a strategic plan in FY 2015 which includes goals to decrease this gap over the next three years. Over the past seven years the gap between median household income in constant dollars by race has decreased from \$9,793 to \$7,827.

- US Census Bureau Five Year American Community Survey (ACS) Estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml
- Consumer Price Index: http://www.stats.bls.gov

# **Poverty Rate**



Poverty Rate is Increasing

	Columbia	Poverty Rate	by Race *	ce * State of Missouri Poverty Rate by Race *			United States Poverty Rate by Race *		
	Overall Rate	White Alone	Black Alone	Overall Rate	White Alone	Black Alone	Overall Rate	White Alone	Black Alone
2005 - <u>2009</u>	21.80%	19.00%	40.40%	13.70%	11.40%	27.90%	13.50%	10.80%	25.10%
2006 - <u>2010</u>	22.90%	20.00%	38.80%	14.00%	11.60%	28.00%	13.80%	11.10%	25.30%
2007 - <u>2011</u>	22.90%	20.20%	35.80%	14.30%	12.10%	27.70%	14.30%	11.60%	25.80%
2008 - <u>2012</u>	23.60%	20.90%	35.00%	15.00%	12.60%	28.70%	14.90%	12.10%	26.50%
2009 - <u>2013</u>	24.50%	21.70%	38.80%	15.50%	13.10%	29.20%	15.40%	12.50%	27.10%
2010 - <u>2014</u>	24.90%	22.10%	35.50%	15.60%	13.20%	29.30%	15.60%	12.80%	27.30%
2011 - <u>2015</u>	24.40%	21.70%	34.20%	15.60%	13.20%	29.30%	15.50%	12.70%	27.00%
% Chg	11.93%	14.21%	(15.35%)	13.87%	15.79%	5.02%	14.81%	17.59%	7.57%
*ACS (American Community Survey) five year estimates				-	** Self identifie	ed	•		

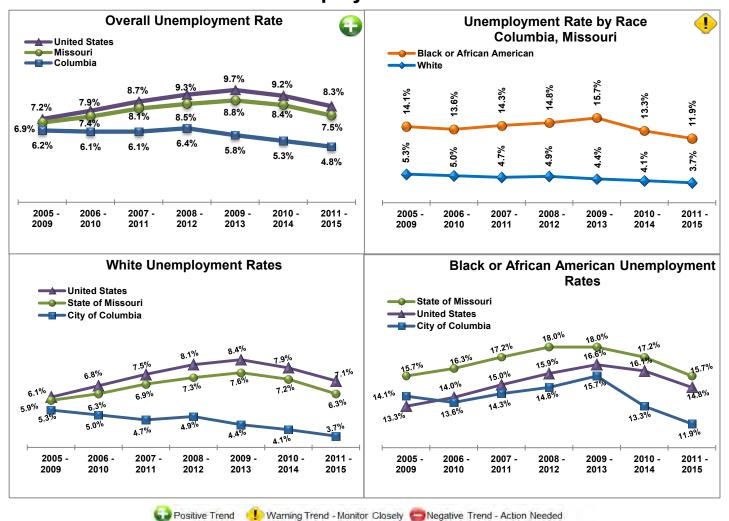
**Description:** An additional indicator to monitor changes in personal income is the increase in the poverty rate. Statistics for poverty are taken from the American Community Survey. These figures are calculated using five years of data. This indicator can signal a future increase in the level and cost for services because low-income households have relatively higher needs and relatively lower personal wealth.

**Analysis:** Information is available for 2009 to 2015. During this time Columbia's overall poverty rate increased 11.93%. Columbia's overall poverty rate has been significantly above both the Missouri and United State poverty rates for the period shown. This is a warning trend that will need to be closely monitored as an increase in poverty rate can indicate more demand for city services with less income to pay for those services. When examining the poverty rates by race, the poverty rate for Whites has increased by 14.21% over the past seven years while the poverty rate for Black or African Americans decreased 15.35%.

#### Source:

 US Census Bureau - One Year and Five Year American Community Survey Estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

# **Unemployment Rate**



A Warning Trend is Observed When: Unemployment rate is Increasing or there is a significant gap of unemployment by race

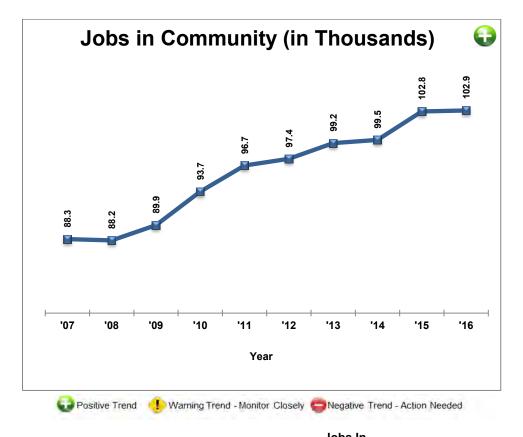
	City of Columbia Unemployment Rate by Race *							Unemplo	United States oyment Rate b	
	Overall Rate	White Alone	Black Alone	Overall Rate	White Alone	Black Alone	Overall Rate	White Alone	Black Alone	
2005 - <u>2009</u>	6.2%	5.3%	14.1%	6.9%	5.9%	15.7%	7.2%	6.1%	13.3%	
2006 - <u>2010</u>	6.1%	5.0%	13.6%	7.4%	6.3%	16.3%	7.9%	6.8%	14.0%	
2007 - <u>2011</u>	6.1%	4.7%	14.3%	8.1%	6.9%	17.2%	8.7%	7.5%	15.0%	
2008 - <del>2012</del>	6.4%	4.9%	14.8%	8.5%	7.3%	18.0%	9.3%	8.1%	15.9%	
2009 - <del>2013</del>	5.8%	4.4%	15.7%	8.8%	7.6%	18.0%	9.7%	8.4%	16.6%	
2010 - <del>2014</del>	5.3%	4.1%	13.3%	8.4%	7.2%	17.2%	9.2%	7.9%	16.1%	
2011 - <u>2015</u>	4.8%	3.7%	11.9%	7.5%	6.3%	15.7%	8.3%	7.1%	14.8%	

<sup>\*</sup>ACS (American Community Survey) five year estimates

**Description:** The unemployment rate is directly related to the levels of the business activity and personal income. Changes in rate of employment of the community's citizens are related to changes in personal income and thus, are a measure of and an influence on the community's ability to support its local business sector. Statistics for unemployment are taken from the American Community Survey which utilize five years of data and provide a more conservative estimate. An increase in the unemployment rate can be an early warning sign that overall economic activity will decline and thus, that governmental revenues may decline (or at least not increase at the expected rate), particularly sales tax revenues.

\*\* Self identified

Analysis: The City of Columbia's largest workforce sector is the education, health and social services area which has enabled the City to continue to stay well below the national and state unemployment rates. For the 2011-2015 period, the City's overall unemployment rate is 4.8% compared to the state's rate of 7.5% and the national unemployment rate of 8.3%. While there has been a decrease in unemployment rates for both White and Black or African American residents, there still remains a much higher unemployment rate for Black or African American residents (11.9%) versus White residents (3.7%) in Columbia. It is interesting to note the significant decrease in the unemployment rate for Black or African Americans corresponds to the decrease shown in the poverty rate for Black or African American residents shown on the previous page.



		Jobs In Community -
A Warning Trend Is	Fiscal	Civilian
Observed When:	Year	Labor Force
Number of jobs is	2007	88,344
Decreasing	2008	88,199
	2009	89,921
	2010	93,707
	2011	96,652
	2012	97,420
	2013	99,177
	2014	99,545
	2015	102,761
	2016	102,862
	10 Yr % Cha	16 43%

**Description:** Jobs in the community are referred to as the "employment base." Employment base is important because it is directly related to the levels of the business activity and personal income. Changes in the number of jobs provided by the community are a measure of and an influence on business activity.

If the employment base is growing, if it is sufficiently diverse to provide against short-run economic fluctuation, or downturn in one sector, and if it provides sufficient income to support the local business community, then it will have a positive influence on the city's financial condition. A decline in employment base as measured by the number of jobs, or the lack of employment, can be an early warning sign that overall economic activity will decline and thus, that governmental revenues may decline (or at least not increase at the expected rate), particularly sales tax revenues.

Analysis: The employment base has been sufficiently diverse to cushion against temporary economic downfalls in any particular sector, and most employment fluctuations have been associated with national manufacturing firms located in Columbia. Such jobs comprise less than 10% of the City's total work force and have been effected by the current economic factors on a national level. The City of Columbia's largest workforce sector is the education, health and social services area. The number of civilian jobs have increased 16.43% during this period. Overall employment measures are not a warning indicator; however, the high poverty rates need to be monitored closely moving forward to ensure our jobs are paying a living wage.

#### Source:

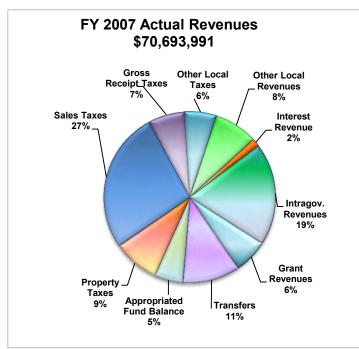
 Bureau of Labor Statistics Website http://www.bls.gov/eag/eag.mo\_columbia\_msa.htm - Obtained for the month of November

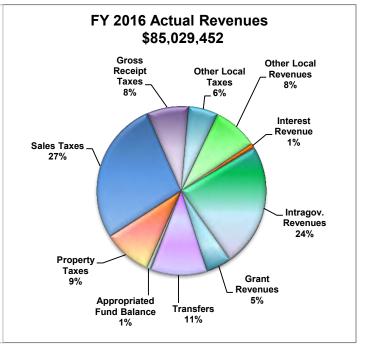
# **General Fund Revenue Trends**

Indicator	2015	2016	Comments
General Fund Revenues Per Capita (Constant Dollars)			Revenues per capita in constant dollars decreased 17.95% over the past ten years due to the economic downturn in FY 2009 and growth in online sales which do not collect local sales taxes. It is estimated that the City lost over \$11.9 million in general fund sales tax revenues during this timeframe. Budgets were cut over several years to reflect the lower revenue growth. The growth of online sales is projected to increase each year in the future and will continue to negatively impact the growth in general fund revenues.
General Source Revenues Per Capita (Constant Dollars)	•		General source revenues in constant dollars per capita decreased 18.24% over the past ten years. Public safety and transportation receive over 70% of the general source funding and this source has not kept pace with inflation and population growth.
Total Tax Revenues Per Capita (Constant Dollars)		•	Total tax revenues per capita in constant dollars decreased 14.51% over the past ten years. Sales tax is the largest portion of tax revenues and the increase in online sales which do not collect local sales tax has lowered the growth in this revenue and will continue to lower the growth in future years.
Sales Taxes Per Capita (Constant Dollars)			General Fund sales tax revenues per capita in constant dollars decreased 16.03% due to an economic downturn in FY 2009 and growth of online sales which do not collect local sales taxes. It is estimated that the City has lost over \$11.9 million in general fund revenues over the past ten years with the FY 2016 loss estimated at over \$2 million. Sales taxes are the largest general fund source (27%) and are used to fund critical services such as police, fire, and streets.
Estimated Loss in Sales Tax Revenue Due to Online Sales			The estimated percent of sales that are conducted online has grown from 3.4% to 8.1% over the past ten years. Since online sales do not collect local sales tax, it has been estimated the City lost over \$11.9 million in the general fund over the past ten years. The FY 2016 estimated loss is over \$2 million. Public safety receives about 69% of the total general source funding, so this loss to public safety for FY 2016 is estimated to be \$1.42 million which could have been used to support at least ten more public safety positions.
Uncollected Property Taxes as a Percent of Net Current Property Tax Levy	<b>(1)</b>	<b>•</b>	The City's uncollected property taxes as a percent of net current property tax has been below 0.28% for the past ten years. Credit rating firms consider a city will normally be unable to collect 2% to 3% of its property taxes each year. If uncollected property taxes fall in the 5% to 8% range, it is considered a negative factor.
Restricted Revenues as a Percent of Operating Revenues	•	•	Restricted revenues as a percent of operating revenues decreased 7.50% over the past ten years but the restricted revenue percentage is still above 15% so a warning trend is observed. Restricted revenues include gasoline tax, grant revenues, general and administrative fees, and transfers from transportation sales tax and parks sales tax. As the percent increases, it may cause the City to lose flexibility in allocating sources where the citizens request if the restricted revenues must be used in other areas.
Temporary Revenues as a Percent of Operating Revenues	•	•	Temporary revenues as a percent of operating revenues have ranged from 2.33% to 5.90% over the past ten years. A warning trend would occur if the temporary revenue percent were to increase to 15% or more of total revenues. Since the percent is so low, there is no warning trend observed.
Retail Sales in Constant Dollars	•	1	Retail sales in constant dollars have increased 6.31% which is below the 15.78% growth of inflation. The growth in online sales are negatively impacting this indicator.
Transfers Per Capita (Constant Dollars)			Transfers per capita in constant dollars decreased 17.91% while inflation increased 15.78% and population increased 26.61%. Since the largest transfers are used to support streets and parks and recreation operations, budgeted expenditures in these departments have not kept pace with inflation and population growth. Online sales are negatively impacting the amount available to support these operations.
Appropriated Fund Balance	0	•	The use of excess fund balance to support ongoing operations has decreased significantly over the past ten years and the City is only using excess fund balance to pay for pension plan changes from the pension solution developed in FY 2013. This amount will decrease each year.
Revenue Surpluses (Shortfalls) Estimated Budget vs. Actual	<b>•</b>	<b>()</b>	Revenue estimates have been well within a 5% tolerance range of actual revenues for the General Fund for all of the past ten years. This illustrates that the current forecasting techniques are producing revenue projections that are substantially better than 95% of actual revenues. In FY 2016 actual revenues were 1.11% higher than estimated revenues.



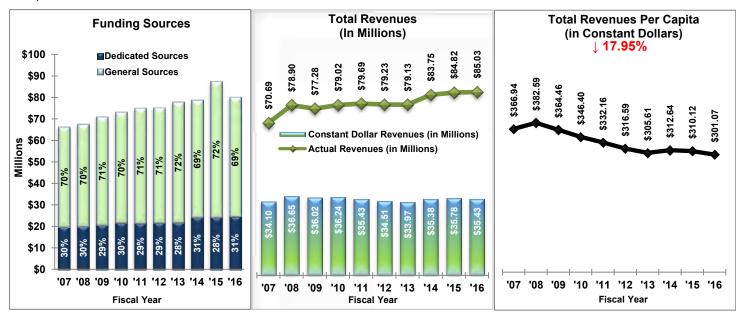
# **Total General Fund Revenues**





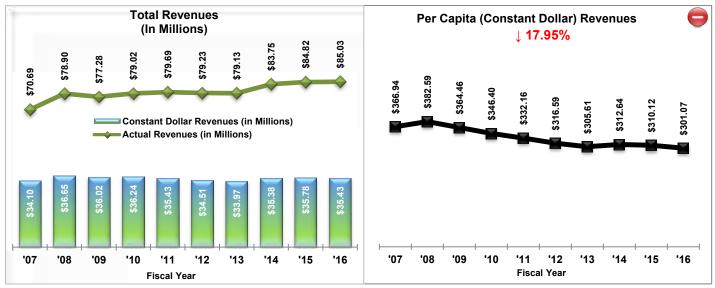
Over the past ten years, actual general fund revenues increased \$14.3 million or 20.3%. Most of the revenue sources are at the same percent of the total general fund revenues as they were in FY 2007 with just a few exceptions.

- Interest revenues decreased from 2% to 1% due to lower interest rates.
- Intragovernmental revenues increased from 19% to 24% due to increases in water and electric rates which are reflected in the PILOT (payment-in-lieu-of-taxes) amount.
- Grant revenues decreased from 6% to 5% due to lower amounts of federal and state grants being available and due to the movement of most of
  the public safety joint communications operation costs (the payment of costs was reflected in county grants) to the County after passage of the 911
  tax
- Appropriated fund balance decreased from 5% to 1% as the City began a program to reduce expenses to match the revenues available instead
  of relying on the use of appropriated fund balance for ongoing operational costs. In FY 2016 the only use of fund balance was to cover increases
  in the pension plans until the pension rates are reduced as a result of placing new employees (hired in FY 2013 or later) in a different pension
  plan.



- Dedicated funding sources have remained relatively stable at approximately 30% of total revenues for the past ten years. The large increase in FY 2015 for general sources was due to a \$5 million one-time use of excess fund balance to help fund police and fire pension liabilities.
- Total General Fund Revenues have increased over \$14.3 million over the past ten years; however revenues per capita in constant dollars
  decreased 17.95%. The primary reasons for the decrease are due to increases of online sales which do not collect local sales taxes and a
  downturn in the economy in FY 2009 which took several years for revenues to recover.

# **Total General Fund Revenues**



Trend Key: 10 Year % Change in Revenues Per Capita

Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

		Tatal	Canauman	Total Davenusa	Catinantad	Total Revenues Per
		Total	Consumer	Total Revenues	Estimated	Capita in Constant
	Year	Revenues*	Price Index	(Constant Dollars)	Population**	Dollars
	2007	\$70,693,991	207.30	\$34,102,263	92,937	\$366.94
	2008	\$78,898,068	215.30	\$36,645,132	95,782	\$382.59
Formulation:	2005 - <u>2009</u>	\$77,275,976	214.54	\$36,019,883	98,831	\$364.46
Total Revenues	2006 - <u>2010</u>	\$79,023,392	218.06	\$36,239,953	104,620	\$346.40
(Constant Dollars)	2007 - <u>2011</u>	\$79,689,322	224.94	\$35,427,081	106,658	\$332.16
Population	2008 - <u>2012</u>	\$79,233,087	229.59	\$34,510,687	109,008	\$316.59
	2009 - <u>2013</u>	\$79,129,363	232.96	\$33,966,931	111,145	\$305.61
	2010 - <u>2014</u>	\$83,750,410	236.74	\$35,376,535	113,155	\$312.64
	2011 - <u>2015</u>	\$84,816,620	237.02	\$35,784,584	115,391	\$310.12
	2016	\$85,029,452	240.01	\$35,427,462	117,671	\$301.07
	10 Yr % Chg	20.28%	15.78%	3.89%	26.61%	<b>17.95%</b>

<sup>\*</sup> Total Revenues = General Fund Revenues + Operating Transfers from Other Funds + Appropriated Fund Balance

**Description:** Examination of per capita revenue shows how revenues are changing relative to changes in the population level and rate of inflation. As population increases, it might be expected that the needs for services would increase proportionately, and therefore the level of per capita revenues should remain at least constant in real terms. If per capita revenues are decreasing, it could be that the City will be unable to maintain existing service levels unless it were to find new revenue sources or ways to save money. This reasoning assumes that the cost of services is directly related to population level.

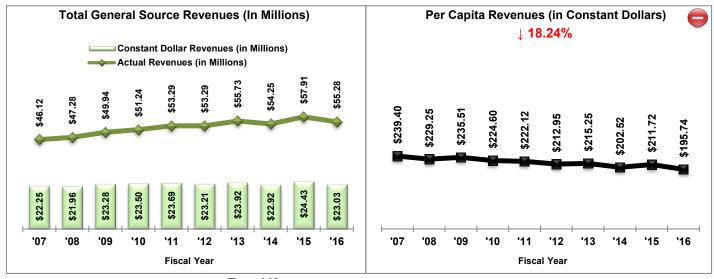
**Analysis:** Total general fund revenues increased 20.28%, constant dollar revenues increased 3.89%, and revenues per capita in constant dollars decreased 17.95% over the past ten years.

- Revenues per capita in constant dollars decreased each year from FY 2008 FY 2013 as a result of an economic downturn that began in FY 2009.
- In FY 2014, revenues per capita in constant dollars increased due to additional revenues received in sales tax, other local taxes, Payment-In-Lieu-Of-Taxes (P.I.L.O.T), revenues from other governmental units and interest.
- In FY 2015 FY 2016, although overall operating revenues increased slightly from FY 2014, the small increase in inflation reduced the
  operating revenues per capita.
- There is a warning trend associated with this indicator. Management has responded to this decline by reducing expenditures in an effort to get expenditures more in line with revenues. In future budgets, close monitoring of revenues will continue, expenditures will be reduced, and fees and service charges will be increased as needed.

- City of Columbia Financial Management Information Supplement FMIS Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: https://www.bls.gov/cpi/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

# **General Source Revenues**



Trend Key: 10 Year % Change in Revenues Per Capita

Warning Trend (0% to -5% change) Positive Trend (>0% change)

Negative Trend (>-5% change)

		Total General							
				Sources		Total General			
		Total General	Consumer	(Constant	<b>Estimated</b>	Sources Per Capita			
	Year	Sources *	Price Index	Dollars)	Population **	in Constant Dollars			
	2007	\$46,122,034	207.30	\$22,248,931	92,937	\$239.40			
	2008	\$47,277,172	215.30	\$21,958,436	95,782	\$229.25			
Formulation:	2005 - 2009	\$49,935,530	214.54	\$23,275,953	98,831	\$235.51			
General Source Revenues	2006 - 2010	\$51,237,458	218.06	\$23,497,385	104,620	\$224.60			
(Constant Dollars)	2007 - 2011	\$53,290,902	224.94	\$23,691,268	106,658	\$222.12			
Population	2008 - 2012	\$53,294,998	229.59	\$23,213,118	109,008	\$212.95			
	2009 - 2013	\$55,732,300	232.96	\$23,923,549	111,145	\$215.25			
	2010 - 2014	\$54,250,602	236.74	\$22,915,689	113,155	\$202.52			
	2011 - 2015	\$57,905,862	237.02	\$24,430,791	115,391	\$211.72			
	2016	\$55,280,845	240.01	\$23,032,726	117,671	\$195.74			
	10 Yr % Cha	19.86%	15.78%	3.52%	26.61%	<b>18.24%</b>			

<sup>\*</sup> Total General Sources = General Fund revenues that are not dedicated to any particular purpose. Does not include the one-time use of excess fund balance.

Description: General source revenues are those revenues that can be allocated to any general fund department and thus offer the City Council and management the ability to allocate these sources to areas that are deemed most important to the citizens. Examination of per capita revenue shows how revenues are changing relative to changes in the population level and rate of inflation. As population increases, it might be expected that the needs for services would increase proportionately, and therefore the level of per capita revenues should remain at least constant in real terms. If per capita revenues are decreasing, it could be that the City will be unable to maintain existing service levels unless it were to find new revenue sources or ways to save money. This reasoning assumes that the cost of services is directly related to population level.

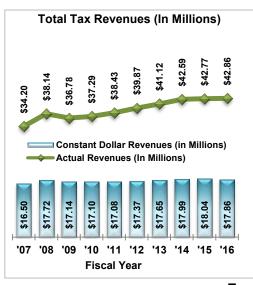
Analysis: General source revenues increased by \$9.2 million or 19.86%, constant dollar revenues increased 3.52%, and revenues per capita decreased 18.24% over the period shown.

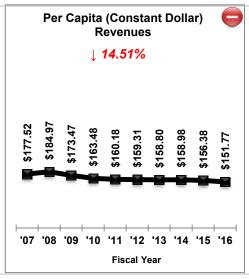
- Over 70% of general source revenues are used to fund public safety and transportation needs which our community indicates are their two top priorities on annual citizen surveys.
- The growth of these general source revenues have not kept pace with inflation or population growth and have hindered the city's ability to adequately fund public safety and transportation.
- The growth in online sales which do not collect local sales taxes has had a negative impact on general source revenues.
- Departments went through several years of budget cuts from FY 2011 FY 2014 in order to get expenditures in line with revenues.
- The City needs to identify additional sources to be able to fund the 20 general fund departments in the future.

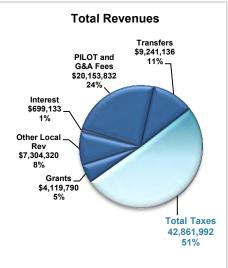
- City of Columbia Financial Management Information Supplement FMIS Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: https://www.bls.gov/cpi/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

# **Total Tax Revenues**







Tax

Trend Key: 10 Year % Change in Revenues Per Capita

Positive Trend (>0% change)

Warning Trend (0% to -5% change)

Negative Trend (>-5% change)

							Tax	Revenues
				Gross			Revenues in	Per Capita in
		Property		Receipt	Other Local	Total Tax	Constant	Constant
	Fiscal Year	Taxes	Sales Taxes	Taxes	Taxes	Revenues	Dollars	Dollars
	2007	\$6,168,905	\$18,947,028	\$4,789,100	\$4,296,580	\$34,201,613	\$16,498,607	\$177.52
	2008	\$6,644,677	\$19,913,543	\$7,558,607	\$4,027,044	\$38,143,871	\$17,716,368	\$184.97
	2005 - <u>2009</u>	\$6,812,948	\$18,427,197	\$7,737,824	\$3,803,358	\$36,781,327	\$17,144,514	\$173.47
	2006 - <u>2010</u>	\$6,893,193	\$18,794,534	\$7,776,443	\$3,829,765	\$37,293,935	\$17,102,916	\$163.48
	2007 - <u>2011</u>	\$6,876,040	\$19,891,980	\$7,813,556	\$3,848,379	\$38,429,955	\$17,084,612	\$160.18
Formulation:	2008 - <u>2012</u>	\$7,097,767	\$20,840,696	\$7,529,041	\$4,402,126	\$39,869,630	\$17,365,578	\$159.31
Tax Revenues	2009 - <u>2013</u>	\$7,228,203	\$21,627,785	\$7,761,494	\$4,500,831	\$41,118,313	\$17,650,375	\$158.80
(Constant Dollars)	2010 - <u>2014</u>	\$7,319,211	\$22,463,031	\$8,141,910	\$4,662,966	\$42,587,118	\$17,988,983	\$158.98
Population	2011 - <u>2015</u>	\$7,572,050	\$22,832,373	\$7,529,923	\$4,834,730	\$42,769,076	\$18,044,501	\$156.38
	2016	\$7,898,843	\$23,321,470	\$6,813,187	\$4,828,492	\$42,861,992	\$17,858,419	\$151.77
	10 Yr % Chg	28.04%	23.09%	42.26%	12.38%	25.32%	8.24%	<b>4.51%</b>

**Description:** Tax revenue accounts for 50% of the total general fund revenue sources. Total tax revenues include sales tax, property taxes, gross receipt taxes and other local taxes. Gross receipt taxes are collected from telephone, natural gas, electric, and cable television. Other local taxes include gasoline, cigarette, and motor vehicle taxes. A decrease in per capita tax revenue in constant dollars may indicate:

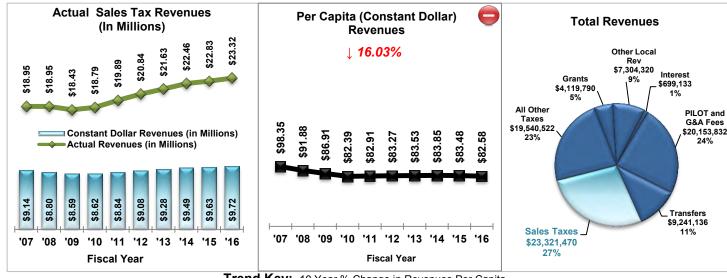
- 1. Decline in City's property value from age or neglect, decline in City's economic well being, or decreasing population
- 2. Inability of taxpayers to pay taxes or inefficient collection procedures
- 3. Appraisal practices which do not reassess property on a frequent enough basis to keep pace with the rate of inflation
- 4. A sales tax rate so high that consumers shop in other communities
- 5. Retail outlets relocating outside the community
- 6. Improper collection of sales tax by retailers
- 7. A rise in online sales to retailers who do not collect sales tax

**Analysis:** For the ten year period, total tax revenues increased over \$8.6 million or 25.32% while total tax revenue per capita in constant dollars decreased 14.51%. This is a significant concern since tax revenues comprise 51% of the total general fund revenue sources.

- Of the various types of taxes collected, sales taxes are the largest source. During the past ten years, sales taxes per capita decreased 16.03% due to two primary reasons. The economic downturn in FY 2009 caused sales tax revenues to decrease and it took several years for those revenues to return to the pre-recession amounts. Second, there has been significant growth in online sales taxes which do not collect local sales taxes. It is estimated the general fund has lost over \$11.9 million over the past ten years in sales tax revenues due to online sales.
- When tax revenues do not keep up with the growth in inflation and population, it hinders the City's ability to add needed staffing to critical areas such as public safety as well as funding of street maintenance to keep the quality of streets up to the level citizens expect. Public safety and streets receive about two thirds of the general sources in the general fund.
- The City will need to monitor this trend carefully and may need to identify another source of revenue to fund these critical city services.

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
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# Sales Tax Revenues



Trend Key: 10 Year % Change in Revenues Per Capita

Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Fiscal Year	Actual Sales Tax Revenue - General Fund	Consumer Price Index	Sales Taxes (Constant Dollars)	Estimated Population **	Sales Taxes per Per Capita (Constant	Per Capita Percent Change Over Previous Year
2007	\$18,947,028	207.30	\$9,139,907	92,937	\$98.35	(1.47%)
2008	\$18,947,469	215.30	\$8,800,374	95,782	\$91.88	(6.58%)
2005 - <u>2009</u>	\$18,427,197	214.54	\$8,589,286	98,831	\$86.91	(5.41%)
2006 - <u>2010</u>	\$18,794,534	218.06	\$8,619,132	104,620	\$82.39	(5.20%)
2007 - <u>2011</u>	\$19,891,980	224.94	\$8,843,278	106,658	\$82.91	0.63%
2008 - <u>2012</u>	\$20,840,696	229.59	\$9,077,354	109,008	\$83.27	0.43%
2009 - <u>2013</u>	\$21,627,785	232.96	\$9,283,905	111,145	\$83.53	0.31%
2010 - <u>2014</u>	\$22,463,031	236.74	\$9,488,481	113,155	\$83.85	0.38%
2011 - <u>2015</u>	\$22,832,373	237.02	\$9,633,100	115,391	\$83.48	(0.44%)
2016	\$23,321,470	240.01	\$9,716,874	117,671	\$82.58	(1.08%)
10 vr % Cha	23.09%	15.78%	6.31%	26.61%	<b>16.03%</b>	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

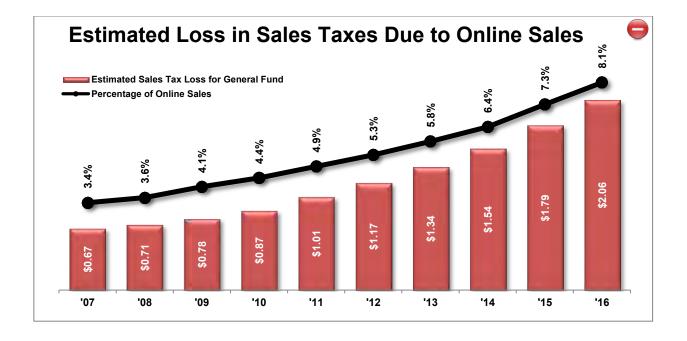
**Description:** A general sales tax is levied on all persons selling tangible personal property or rendering taxable services on a retail basis within the City limits. The City's entire portion of the tax amounts to a total of 2% gross retail receipts, of which 1% is for City General Revenues, 1/2% is a Transportation Sales Tax, 1/4% is Parks Sales Tax and 1/4% is for Capital Improvement Sales Tax. A portion of the 1% general sales tax is allocated to the General Fund and the rest (4.1% of the 1%) is allocated to capital projects and recorded in the Capital Projects Fund. The table above shows the amount that is allocated to the General Fund.

**Analysis:** Sales tax revenues in actual dollars increased 23.09%, constant dollar taxes increased 6.31% and per capita sales taxes decreased 16.03%.

- Decreases in actual sales tax dollars are reflected in FY 2007 FY 2010 as a result of the economic downturn as well as increases in inflation and population.
- Since FY 2010 constant dollar sales taxes have increased but per capita dollar growth has remained relatively flat. The growth has not kept up with increases in pension and health care costs and has hindered the City's ability to increase staffing in public safety to keep up with population growth.
- Also, the increasing growth in online sales, which are not subject to local sales taxes, have resulted in lower growth in sales tax revenues
  over the past ten years. It is estimated that online sales accounted for 3.4% of all retail sales in FY 2007 and grew to 8.1% of all retail sales
  in FY 2016. This equates to an estimated ten year loss of over \$11.9 million in the general fund over the past ten years and an estimated
  loss of sales tax revenue in the general fund of over \$2 million for FY 2016.
- Sales taxes account for 27% of the general fund revenues which makes this a major revenue source and close monitoring is merited.

Legal Authorizations: Local election: December 15, 1970; Ordinance 5276 (1970); pursuant to RSMo 144.010-144.510; Ordinance 9478 RSMo 94.600 et. Seq.

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- · Consumer Price Index Bureau of Labor Statistics: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml



A Warning Trend Is Observed		Actual Sales	Online Sales as a Percent	Estimated Loss of Sales
When:	Fiscal	Tax Revenue -	of Total Retail	Tax Revenue:
Online sales as a percent of total sales	Year	General Fund	Sales	General Fund
increase	2007	\$18,947,028	3.4%	\$671,950
	2008	\$18,947,469	3.6%	\$712,680
	2009	\$18,427,197	4.1%	\$777,802
	2010	\$18,794,534	4.4%	\$865,020
Formulation:	2011	\$19,891,980	4.9%	\$1,013,937
Estimated Dollar Amount of	2012	\$20,840,696	5.3%	\$1,166,375
Online Sales multiplied	2013	\$21,627,785	5.8%	\$1,337,742
by General Sales Tax Rate	2014	\$22,463,031	6.4%	\$1,535,934
	2015	\$22,832,373	7.3%	\$1,791,378
	2016	\$23,321,470	8.1%	\$2,064,746
	10 Year Total			\$11,937,564
	10 Yr % Chg	23.09%	137.47%	207.28%

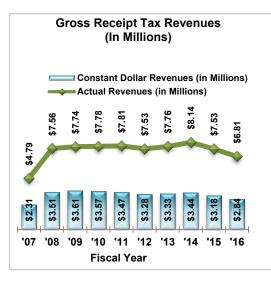
**Description:** The level of online sales can adversely impact a City. Currently, online sales are not subject to local sales taxes, so the City receives a lower amount of sales tax revenue because users choose to shop online instead of at brick and mortar stores. There is also a loss of property taxes as there are fewer brick and mortar stores operating and potentially a loss of jobs in the community. In addition, items ordered online are delivered by trucks that use and cause wear and tear on the streets. All of these factors can cause a significant negative factor for a city who relies on sales tax as a major revenue source.

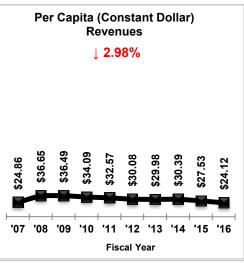
Analysis: Sales taxes are considered to be a major revenue source (27%) for the general fund operations which include major departments such as police, fire, health, and parks and recreation.

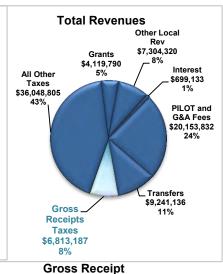
- It is estimated that nationally the percent of online sales increased 137.47% over the past ten years. Given the number of college students in the City, Columbia's growth in online sales may have been much higher than the national average.
- It is estimated that the City has lost over \$11.9 million in sales tax revenue in the general fund over the past ten years. The FY 2016 general fund loss is estimated at over \$2 million.
- Sales taxes are the primary funding source for public safety departments so this loss has kept the City from being able to add more
  positions each year to these critical departments or increase the amount of funding available for street maintenance. These two areas
  continue to be the top two areas that citizens want to see funding added according to annual citizen surveys.
- The prediction for the future is that the percentage of online sales will continue to increase, so the City will need to monitor this indicator
  closely. The City may need to explore other funding source options in the future to ensure adequate funding of general fund departments.
  The situation would improve with passage of a marketplace fairness act.

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- Online sales: http://www.census.gov/retail/#ecommerce

# **Gross Receipt Taxes**







			Boone		Total Actual	Gross Receipt Tax Revenues	Taxes Per Capita	Per Capita Percent
	Telephone	Natural	Electric	Cable TV	Gross Receipt	(Constant	(Constant	Change Over
Fiscal Year	GRT	Gas GRT	GRT	GRT	Taxes	Dollars)	Dollars) **	Previous Year
2007	\$1,193,660	\$2,982,279	\$613,161	\$0	\$4,789,100	\$2,310,227	\$24.86	8.65%
2008	\$3,455,201	\$3,101,588	\$727,768	\$274,050	\$7,558,607	\$3,510,684	\$36.65	47.43%
2005 - <u>2009</u>	\$3,488,366	\$3,240,771	\$825,255	\$183,432	\$7,737,824	\$3,606,755	\$36.49	(0.44%)
2006 - <u>2010</u>	\$3,710,320	\$2,872,683	\$917,470	\$275,970	\$7,776,443	\$3,566,260	\$34.09	(6.58%)
2007 - <u>2011</u>	\$3,758,097	\$2,808,579	\$964,031	\$282,849	\$7,813,556	\$3,473,633	\$32.57	(4.46%)
2008 - <u>2012</u>	\$3,760,160	\$2,400,690	\$1,085,419	\$282,772	\$7,529,041	\$3,279,342	\$30.08	(7.65%)
2009 - <u>2013</u>	\$3,753,165	\$2,689,605	\$1,042,614	\$276,110	\$7,761,494	\$3,331,685	\$29.98	(0.33%)
2010 - <u>2014</u>	\$3,678,731	\$3,064,837	\$1,102,041	\$296,301	\$8,141,910	\$3,439,178	\$30.39	1.37%
2011 - <u>2015</u>	\$3,339,520	\$2,797,750	\$1,093,448	\$299,205	\$7,529,923	\$3,176,915	\$27.53	(9.41%)
2016	\$3,250,767	\$2,158,176	\$1,118,284	\$285,960	\$6,813,187	\$2,838,710	\$24.12	(12.39%)
10 yr % Chg	172.34%	(27.63%)	82.38%		42.26%	22.88%	<b></b>	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Gross receipts taxes are collected from telephone, natural gas, electric, and cable television and are considered to be general funding sources for the general fund. The amounts can be allocated to any general fund budget. The gross receipts tax rate is 7% for persons engaged in the business of supplying telephone service, natural gas service, or electric service. Video service providers are imposed a 5% gross receipts tax. All of the telephone, natural gas, and electric gross receipts tax support General Fund operations while approximately 30% of the video service providers gross receipts tax goes to the General Fund and the remainder is allocated to the Community Relations Fund. Telephone and video service provider gross receipts tax growth are best predicted by population growth and the year-to-year relative cost of the service, natural gas and electric gross receipts taxes are more closely correlated to the weather, population growth, and the year-to-year relative cost of service.

**Analysis:** Gross receipt taxes increased 42.26% over the past ten years and gross receipt taxes per capita in constant dollars decreased 2.98%.

- In 2008 the City received a settlement agreement with major mobile phone carriers which required them to pay a business license tax on wireless communications as they do for land line services.
- The decrease shown in FY 2012 was due to a decrease in gross receipts from natural gas.
- The decrease shown in FY 2015 was due to a decrease in gross receipts from telephone and natural gas.
- The decrease shown in FY 2016 is due solely to the decrease in natural gas.
- Gross receipts taxes account for 8% of general fund revenue sources.
- There is a warning trend for this indicator since the actual gross receipt tax receipts decreased \$1.3 million or 16.32% from FY 2014 to FY 2016 and this is a general funding source which can be allocated to any general fund department. Public safety departments receive the largest percentage of general source funding.

**Legal Authorizations:** Telephone: City Code of Ordinances Chapter 26, Article V, Division 3

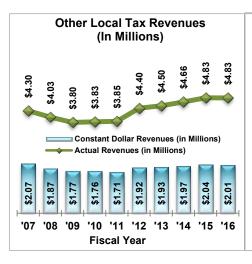
Natural Gas: City Code of Ordinances Chapter 26, Article V, Division 2; current rate is in Ordinance 6455

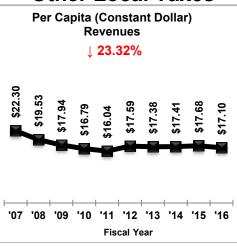
Electric: City Code of Ordinances Chapter 26, Article V, Division 4

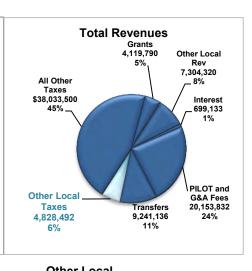
Video Service Provider Fee: City Code of Ordinances Chapter 10, Section 10-2

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
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# **Other Local Taxes**







						Other Local	
					Other Local Tax	Taxes per	
				<b>Total Actual</b>	Revenues	Capita	Per Capita Percent
	Gasoline	Cigarette	<b>Motor Vehicle</b>	Other Local	(Constant	(Constant	Change Over
Fiscal Year	Taxes	Taxes	Taxes	Taxes	Dollars)	Dollars) **	<b>Previous Year</b>
2007	\$2,470,496	\$666,131	\$1,159,953	\$4,296,580	\$2,072,639	\$22.30	9.91%
2008	\$2,412,509	\$731,629	\$882,906	\$4,027,044	\$1,870,408	\$19.53	(12.42%)
2005 - <u>2009</u>	\$2,343,747	\$652,968	\$806,643	\$3,803,358	\$1,772,821	\$17.94	(8.14%)
2006 - <u>2010</u>	\$2,377,582	\$619,780	\$832,403	\$3,829,765	\$1,756,322	\$16.79	(6.41%)
2007 - <u>2011</u>	\$2,338,524	\$627,666	\$882,189	\$3,848,379	\$1,710,854	\$16.04	(4.47%)
2008 - <u>2012</u>	\$2,717,154	\$602,577	\$1,082,395	\$4,402,126	\$1,917,386	\$17.59	9.66%
2009 - <u>2013</u>	\$2,737,913	\$610,294	\$1,152,624	\$4,500,831	\$1,932,019	\$17.38	(1.19%)
2010 - <u>2014</u>	\$2,799,621	\$580,375	\$1,282,970	\$4,662,966	\$1,969,657	\$17.41	0.17%
2011 - <u>2015</u>	\$2,896,360	\$564,849	\$1,373,521	\$4,834,730	\$2,039,798	\$17.68	1.55%
2016	\$2,884,004	\$544,198	\$1,400,290	\$4,828,492	\$2,011,788	\$17.10	(3.28%)
10 yr % Chg	16.74%	(18.30%)	20.72%	12.38%	(2.94%)	<b>23.32%</b>	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Other local taxes include gasoline, cigarette, and motor vehicle taxes. Gasoline taxes are dedicated funding sources and they provide funding for the construction and maintenance of highways. The City's portion is funneled through the state and has been seventeen cents per gallon for the period shown. Cigarette taxes (general source funding) are paid by every person selling, offering, or displaying cigarettes for sale within the City and the tax is ten cents per package. The motor vehicle tax has two components, a sales tax component and a license plate fee component. The motor vehicle sales tax (general funding source) is assessed on the cost of the vehicle and the City's portion is 1.5% or 1 1/2 cents per \$1.00. The license plate fee component (considered a dedicated source for the engineering of streets) varies depending on the total license plate fee, but the City's share is approximately \$12.50 per license plate.

**Analysis:** There has been an overall increase in other local taxes in actual dollars of 12.38%, but a decrease in constant dollars of 2.94% and a decrease in per capita revenues of 23.32% for the period shown.

- Gasoline taxes reflect a decrease in FY 2009 due to the economic downturn and it took until FY 2012 for receipts to be at the level they were before the downturn. Gasoline taxes are primarily a dedicated source for streets.
- Cigarette taxes reflected a decrease in FY 2009 and the receipts have never recovered to the level they were before the economic downturn. In addition, the City Council increased the legal age to purchase cigarettes from 18 to 21. Cigarette taxes are a general source that can be allocated to any department.
- Motor vehicle taxes experienced a large decrease in FY 2008 and it took until FY 2012 for the receipts to be at the level they were before
  the economic downturn. The license portion of motor vehicle taxes is a dedicated source for street engineering and the sales portion is a
  general source that can be allocated to any department.
- There is a warning trend for this indicator since the other local taxes per capita in constant dollars reflects a significant decrease over the
  past ten years. The per capita other local taxes in constant dollars decreased 3.28% from FY 2015 to FY 2016 due to lower receipts in
  gasoline taxes and cigarette taxes.

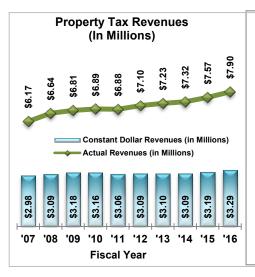
**Legal Authorizations:** Gasoline: Missouri Constitution, 1945; RSMo 142.009 & 142.803 Cigarette: City Code of Ordinances Chapter 26, Article III pursuant to RSMo 94.110;

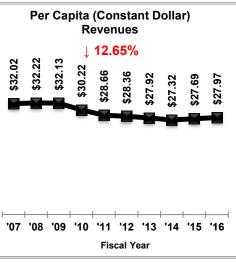
Current rate Ordinance 6135 State 149.192 RSMo

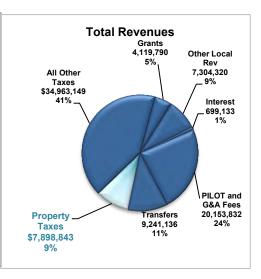
Motor Vehicle: Missouri Constitution Article IV Section 30(a)

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
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- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

# **Property Taxes**







Fiscal Year	Actual Property Taxes	Consumer Price Index	Property Taxes (Constant Dollars)	Estimated Population **	Property Taxes per Capita (Constant Dollars)	Per Capita Percent Change Over Previous Year
2007	\$6,168,905	207.30	\$2,975,835	92,937	\$32.02	10.07%
2008	\$6,644,677	215.30	\$3,086,198	95,782	\$32.22	0.62%
2005 - <u>2009</u>	\$6,812,948	214.54	\$3,175,652	98,831	\$32.13	(0.28%)
2006 - <u>2010</u>	\$6,893,193	218.06	\$3,161,203	104,620	\$30.22	(5.94%)
2007 - <u>2011</u>	\$6,876,040	224.94	\$3,056,847	106,658	\$28.66	(5.16%)
2008 - <u>2012</u>	\$7,097,767	229.59	\$3,091,497	109,008	\$28.36	(1.05%)
2009 - <u>2013</u>	\$7,228,203	232.96	\$3,102,766	111,145	\$27.92	(1.55%)
2010 - <u>2014</u>	\$7,319,211	236.74	\$3,091,666	113,155	\$27.32	(2.15%)
2011 - <u>2015</u>	\$7,572,050	237.02	\$3,194,688	115,391	\$27.69	1.35%
2016	\$7,898,843	240.01	\$3,291,047	117,671	\$27.97	1.01%
10 yr % Chg	28.04%	15.78%	10.59%	26.61%	12.65%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** General Property taxes include the following: real property taxes, individual property taxes, railroad and utility property taxes, financial institutions property taxes, and penalties and interest. Property tax payments are due in full on December 31st. Delinquent taxpayers are penalized by 4% if payment is received in January, and the penalty is increased 2% for each succeeding month until reaching a maximum of 20% (the October subsequent to the due date). Further, the property can be sold if payment is not made within 18 months.

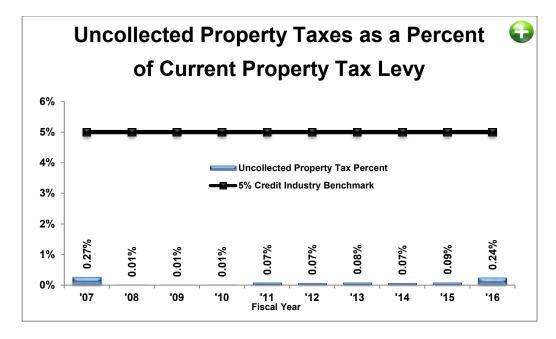
**Analysis:** Property taxes increased 28.04%, while constant dollar property taxes increased 10.59% and property taxes per capita decreased 12.65% for the period shown.

- Property taxes are a general funding source that can be allocated to any department budget.
- The general property tax rate has remained constant at \$0.41 per \$100 assessed valuation since FY 2002, and there has been no general obligation property tax levy.
- Property taxes are approximately 9% of the total General Fund revenue sources.
- There is a warning trend because there has been an overall decrease of 12.65% in the property taxes per capita in constant dollars over the past ten years indicating the revenues received have not kept pace with the growth of inflation or the growth in the population.

**Legal Authorizations:** Real and Personal Property: RSMo 137.100; City Ordinance Chapter 26 Section 2, current rate - Ordinance 012714 Railroad and Utility: Missouri Constitution 1945; RSMo 151.100-151.340 and RSMo 153.010-153.060 Financial Institutions: Missouri Constitution 1945; RSMo 148.010-148.540

Penalties and Interest: City Code of Ordinance Chapter 26 Sections 26-27; RsMo 137.100

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
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Trend Key: Uncollected Property Taxes as a Percent of Levy

Positive Trend (3 Most Recent Years <2%) Warning Trend (3 Most Recent Years 2%-5%) Negative Trend (3 Most Recent Years >5%)

	Fiscal Year	Net Current Property Tax Levy *	Allowance for Uncollected Property Taxes	Uncollected Property Taxes as a Percent of Levy
	2007	\$6,168,905	\$16,400	0.27%
	2008	\$6,644,677	\$574	0.01%
Formulation:	2009	\$6,812,948	\$370	0.01%
Allowance for Uncollected Property Taxes (Current Levy)	2010	\$6,893,193	\$565	0.01%
Net Property Tax Levy (Current Levy)	2011	\$6,876,040	\$5,115	0.07%
	2012	\$7,097,767	\$5,017	0.07%
	2013	\$7,228,203	\$5,888	0.08%
	2014	\$7,319,211	\$5,208	0.07%
	2015	\$7,572,050	\$6,482	0.09%
	2016	\$7,898,843	\$18,933	0.24%
	10 Yr % Chg	28.04%	15.45%	(9.84%)

<sup>\*</sup>Net Current Property Tax Levy = Total General Property Taxes (Real, Individual, Railroad, Financial and Penalties and Interest)

**Description:** Each year a certain percentage of the net current tax levy goes uncollected either because property owners are unable to pay or collection procedures are not as effective as they might be. If the percentage grows over time, it could be an indication of overall decline in economic health (local, regional or national). Such a trend is particularly troublesome to communities where property tax revenues make up large percentages of total revenues.

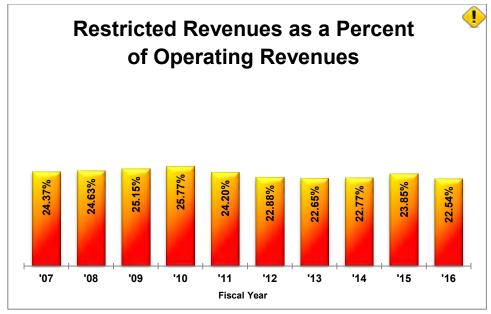
**Credit Industry Benchmarks:** Credit rating firms consider that a city will normally be unable to collect 2 to 3 percent of its property taxes each year. If uncollected property taxes as a percent of levy fall within a 5 to 8 percent range, credit rating firms consider this a negative factor.

**Analysis:** While the percent of uncollected property taxes have varied for the past ten years, it has always been significantly below the 2-3% rate deemed acceptable by the credit rating industry. There is no warning trend observed for this indicator.

Although the future trend of uncollected property taxes should be monitored closely, a factor which might lessen the trend somewhat is the fact that the total tax collections (current and past due) exceeded the net current tax levy for the past ten years.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/



Trend Key: Annual Restricted Revenue as a Percent of Total Revenues

Positive Trend (Restricted Rev <15% Oper Rev) Warning Trend (Restricted Rev 15%-25% Oper Rev) Negative Trend (Restricted Rev >25% Oper Rev)

			Restricted	Restricted
		Operating	Operating	Revenue as a
	Fiscal Year	Revenues *	Revenues**	Percent of Total
	2007	\$70,693,991	\$17,228,233	24.37%
	2008	\$78,898,068	\$19,436,404	24.63%
	2009	\$77,275,976	\$19,431,287	25.15%
Formulation:	2010	\$79,023,392	\$20,365,477	25.77%
Restricted Operating Revenues	2011	\$79,689,322	\$19,281,961	24.20%
Operating Revenues	2012	\$79,233,087	\$18,132,225	22.88%
	2013	\$79,129,363	\$17,921,928	22.65%
	2014	\$83,750,410	\$19,073,726	22.77%
	2015	\$84,816,620	\$20,230,662	23.85%
	2016	\$85,029,452	\$19,167,566	22.54%
	10 Yr % Cha	20 28%	11 26%	(7.50%)

<sup>\*</sup> Operating Revenues = General Fund Revenues + Operating Transfers from Other Funds + Appropriated Fund Balance

**Description:** A restricted revenue is one which is legally earmarked for a specific use as may be required by State law, ordinance, bond covenant or grant requirement. For example, our state requires gas tax revenues be used only for street maintenance or construction.

Should the percentage of restricted revenues increase, the City would lose freedom to adequately respond to changing conditions.

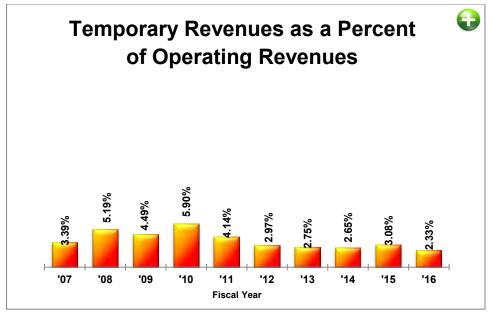
**Analysis:** For the period examined, restricted operating revenues as a percent of total operating revenues has remained relatively stable, varying between 22.54% and 25.77%.

- Since the restricted revenue percent falls in the range of 15% to 25%, this indicator has a warning trend observed. Once revenues get above 25%, they are considered to be major revenue sources in the general fund.
- For the most part, none of the city's restricted revenue sources can be used for public safety (other than an occasional grant), which is the largest portion of the general fund budget (over 50%) and highest rated need identified on citizen surveys.
- A concern with grants funding is that as grants end, the City must either delete the expenses that were paid for by the grant or take over the
  funding of the grant with general sources. For example, when the City receives grants to add police and fire positions, the City must agree to
  fund those positions with general sources once the grant ends. During this time period, there was a federal fire grant for five additional
  positions that the city must now fund as the grant has ended. This reduces the city's flexibility to allocate general sources to other areas as
  these grants end.

#### Source

 City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/

<sup>\*\*</sup> Restricted Operating Revenues = Gasoline Tax, Grant Revenues, Transfers from Special Road District Tax, Transportation Sales Tax, Park Sales Tax and General and Administrative Fees.



Trend Key: Annual Temporary Revenue as a Percent of Total Revenues

Positive Trend (Temp Rev <15% Oper Rev) Warning Trend (Temp Rev 15%-25% Oper Rev) Negative Trend (Temp Rev >25% Oper Rev)

	Fiscal Year	Temporary Revenues*	Operating Revenues **	Temporary Revenues as a Percent of Operating Revenues
	2007	\$2,393,224	\$70,693,991	3.39%
	2008	\$4,093,818	\$78,898,068	5.19%
	2009	\$3,469,203	\$77,275,976	4.49%
	2010	\$4,659,208	\$79,023,392	5.90%
Formulation:	2011	\$3,303,120	\$79,689,322	4.14%
Temporary Revenues	2012	\$2,350,639	\$79,233,087	2.97%
Operating Revenues	2013	\$2,172,618	\$79,129,363	2.75%
	2014	\$2,222,291	\$83,750,410	2.65%
	2015	\$2,615,748	\$84,816,620	3.08%
	2016	\$1,979,644	\$85,029,452	2.33%
* Temporary Revenues = Federal and State Grants	10 Yr % Chg	(17.28%)	20.28%	(31.23%)

<sup>\*\*</sup> Operating Revenues = General Fund Revenues + Operating Transfers from Other Funds + Appropriated Fund Balance

**Description:** A temporary revenue is one that may not continue in the same manner over time, such as an unrestricted federal grant or a loan from an external source. A continued substantial increase in dependence on such revenues may indicate the City's revenue base is becoming vulnerable.

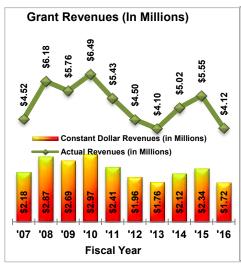
**Analysis:** A warning trend would occur when temporary revenues as a percent of operating revenues are increasing over total operating revenues. The ten year period listed shows slight increases or decreases primarily due to changes in grants received for the Health Department and Police Department.

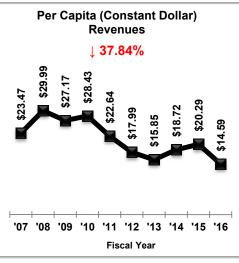
- Much of the temporary revenue in the Health Department has been for specific activities that can be discontinued when the revenue source ends. The City makes every effort to identify those programs when grants are received.
- In FY 2008 through FY 2011, the city received a large non-motorized grant from the federal government for projects that accommodate
  motorists, bicyclists and pedestrians.
- The City relies very little on temporary revenues and since they are such a small percentage of operating revenues, there is no warning trend observed for this indicator.

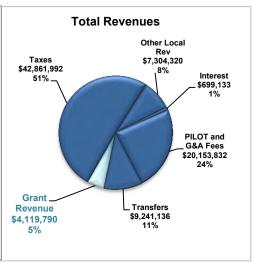
#### Source:

 City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/

# **Grant Revenues**







Actual Grant	Consumer Price	Grant Revenue	Estimated	Grant Revenues Per Capita	Per Capita Percent Change Over
Revenues	Index	(Constant Dollars)	Population**	(Constant Dollars)	Previous Year
\$4,521,170	207.30	\$2,180,979	92,937	\$23.47	19.62%
\$6,184,221	215.30	\$2,872,334	95,782	\$29.99	27.78%
\$5,761,569	214.54	\$2,685,583	98,831	\$27.17	(9.40%)
\$6,486,581	218.06	\$2,974,732	104,620	\$28.43	4.64%
\$5,431,036	224.94	\$2,414,448	106,658	\$22.64	(20.37%)
\$4,503,591	229.59	\$1,961,580	109,008	\$17.99	(20.54%)
\$4,103,531	232.96	\$1,761,475	111,145	\$15.85	(11.90%)
\$5,015,621	236.74	\$2,118,620	113,155	\$18.72	18.11%
\$5,550,225	237.02	\$2,341,669	115,391	\$20.29	8.39%
\$4,119,790	240.01	\$1,716,508	117,671	\$14.59	(28.09%)
(8.88%)	15.78%	(21.30%)	26.61%	<b>37.84%</b>	
	Revenues \$4,521,170 \$6,184,221 \$5,761,569 \$6,486,581 \$5,431,036 \$4,503,591 \$4,103,531 \$5,015,621 \$5,550,225 \$4,119,790	Revenues         Index           \$4,521,170         207.30           \$6,184,221         215.30           \$5,761,569         214.54           \$6,486,581         218.06           \$5,431,036         224.94           \$4,503,591         229.59           \$4,103,531         232.96           \$5,015,621         236.74           \$5,550,225         237.02           \$4,119,790         240.01	Revenues         Index         (Constant Dollars)           \$4,521,170         207.30         \$2,180,979           \$6,184,221         215.30         \$2,872,334           \$5,761,569         214.54         \$2,685,583           \$6,486,581         218.06         \$2,974,732           \$5,431,036         224.94         \$2,414,448           \$4,503,591         229.59         \$1,961,580           \$4,103,531         232.96         \$1,761,475           \$5,015,621         236.74         \$2,118,620           \$5,550,225         237.02         \$2,341,669           \$4,119,790         240.01         \$1,716,508	Revenues         Index         (Constant Dollars)         Population**           \$4,521,170         207.30         \$2,180,979         92,937           \$6,184,221         215.30         \$2,872,334         95,782           \$5,761,569         214.54         \$2,685,583         98,831           \$6,486,581         218.06         \$2,974,732         104,620           \$5,431,036         224.94         \$2,414,448         106,658           \$4,503,591         229.59         \$1,961,580         109,008           \$4,103,531         232.96         \$1,761,475         111,145           \$5,015,621         236.74         \$2,118,620         113,155           \$5,550,225         237.02         \$2,341,669         115,391           \$4,119,790         240.01         \$1,716,508         117,671	Actual Grant RevenuesConsumer Price IndexGrant Revenue (Constant Dollars)Estimated Population**Per Capita (Constant Dollars)\$4,521,170207.30\$2,180,97992,937\$23.47\$6,184,221215.30\$2,872,33495,782\$29.99\$5,761,569214.54\$2,685,58398,831\$27.17\$6,486,581218.06\$2,974,732104,620\$28.43\$5,431,036224.94\$2,414,448106,658\$22.64\$4,503,591229.59\$1,961,580109,008\$17.99\$4,103,531232.96\$1,761,475111,145\$15.85\$5,015,621236.74\$2,118,620113,155\$18.72\$5,550,225237.02\$2,341,669115,391\$20.29\$4,119,790240.01\$1,716,508117,671\$14.59

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Grant revenues include the following: federal grants, state grants and county grants. Federal grants consist of mass transit grants from the Department of Transportation, non-motorized grants, police grants, and stimulus grants. State grants cover diverse local service needs and provide funding for health, transportation, conservation, and police needs. County grants have a purpose of providing basic community services and are a reimbursement to the city for a portion of the functions performed by city employees/operations that also benefit the county which include Joint Communication (911), Public Health, Animal Control and notifications of county nuisance abatements. Federal and state grants are often received for a one to three year period with the City having to absorb the costs after the grant timeframe has expired.

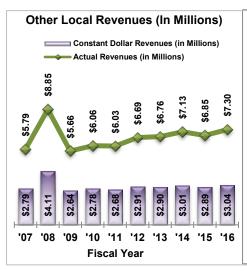
**Analysis:** For the period shown, grant revenues decreased 8.88% in actual dollars, 21.30% in constant dollars and 37.84% in per capita revenues. Grant revenues account for 5% of total general fund sources and are considered to be dedicated funding sources.

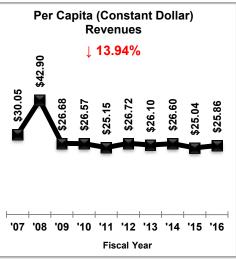
- The fluctuations in FY 2008 FY 2012 are primarily due to the City receiving a federal non-motorized grant which allowed the City to build a number of sidewalks, pedways, and trails with the goal to increase non-motorized activity within the community.
- In FY 2010 there was also an increase in WIC caseloads, immunizations, a large DWI enforcement grant, stimulus money for the prevention of homelessness, and a re-housing grant.
- In FY 2014 there was a change in funding for the joint communications operation. With the passage of a 9-1-1 tax in April, 2013, the County began paying the City for 100% of the expenses beginning January 1, 2014. Over the next few years, the County will build a new 9-1-1 operations center and the operation will move completely out of the City's budget. There was also a federal grant to fund three additional firefighters.
- In FY 2015 federal grant revenues doubled from FY 2014 due to a grant to purchase self contained breathing apparatus for the fire department.
- In FY 2016, grants ended for the purchase self contained breathing apparatus and funding for the three fire fighters. General sources will be
  used to continue to fund the three firefighters.

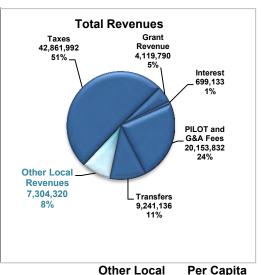
Legal Authorizations: Federal UMTA Act of 1964, Section 9; City Ordinance 11221

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov

# **Other Local Revenues**







Per Capita

		Licenses and		Misc.	Total Other Local	Other Local Tax Revenues (Constant	Revenues Per Capita (Constant	Percent Change Over Previous
Fiscal Year	Fines	Permits	Fees	Revenue	Revenues	Dollars)	Dollars) **	Year
2007	\$1,387,447	\$812,113	\$1,894,103	\$1,696,570	\$5,790,233	\$2,793,166	\$30.05	12.04%
2008	\$1,367,376	\$815,851	\$1,612,585	\$5,050,549	\$8,846,361	\$4,108,796	\$42.90	42.76%
2005 - <u>2009</u>	\$1,457,963	\$823,184	\$1,778,078	\$1,598,130	\$5,657,355	\$2,637,007	\$26.68	(37.81%)
2006 - <u>2010</u>	\$1,900,869	\$818,100	\$1,665,294	\$1,677,407	\$6,061,670	\$2,779,868	\$26.57	(0.41%)
2007 - <u>2011</u>	\$2,049,392	\$845,158	\$1,905,918	\$1,234,220	\$6,034,688	\$2,682,811	\$25.15	(5.34%)
2008 - <u>2012</u>	\$2,184,075	\$882,974	\$1,973,292	\$1,647,146	\$6,687,487	\$2,912,795	\$26.72	6.24%
2009 - <u>2013</u>	\$1,970,138	\$921,132	\$2,658,150	\$1,208,861	\$6,758,281	\$2,901,048	\$26.10	(2.32%)
2010 - <u>2014</u>	\$1,883,631	\$965,309	\$2,961,020	\$1,316,818	\$7,126,778	\$3,010,382	\$26.60	1.92%
2011 - <u>2015</u>	\$2,081,131	\$1,012,346	\$2,511,353	\$1,244,959	\$6,849,789	\$2,889,962	\$25.04	(5.86%)
2016	\$1,805,859	\$1,031,218	\$3,251,931	\$1,215,312	\$7,304,320	\$3,043,340	\$25.86	3.27%
10 yr % Chg	30.16%	26.98%	71.69%	(28.37%)	26.15%	8.96%	<b>4</b> 13.94%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

Description: Other local revenues include fines, fees, licenses and permits, fees and service charges, and miscellaneous revenues. Fines include costs associated with and penalties assessed for violation of any City ordinance. Fines include corporation court fines, uniform ticket fines, meter fines, and alarm violations. Fees include warrant fees, court fees, and impoundment fees. License and permit charges for business licenses, animal licenses, and liquor licenses. Fees and service charges are charged for the City's performance of construction inspections. street and sidewalk resurfacing (due to a person excavating them), animal control and health services. Miscellaneous Revenues include property sales, photocopies, auction revenues, and Housing Authority Payment-In-Lieu of Taxes as well as other miscellaneous sources of revenue.

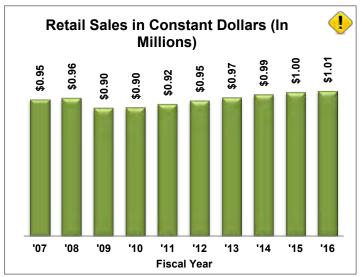
Analysis: Over the past ten years other local revenues in actual dollars increased 26.15%, constant dollar revenues increased 8.96%, and per capita revenues decreased 13.94%.

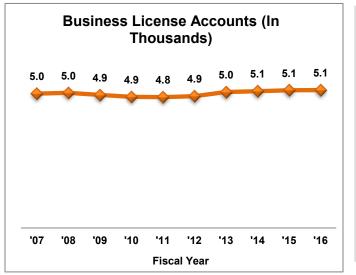
- FY 2008 miscellaneous revenues increased based on a one-time settlement agreement that was reached with major mobile phone carriers which now requires them to pay a "business license tax" on wireless communications.
- In FY 2011 fines increased due to a \$5 increase in parking fines which occurred during FY 2011 and red light camera fines.
- FY 2012 fines reflect a full year of the parking fine increase that began during FY 2011.
- In FY 2013 fees increased due to an increase Building and Site permit fees and a methodology change.
- FY 2015 reflects a full year of the municipal court fines which were effective July 1, 2014 and reflects a \$5 parking meter fine increase
- There were significant reductions in municipal court fines for FY 2015 and FY 2016 due to Senate Bill 5 enacted during FY 2015 which capped fines and costs for minor traffic offenses, required consideration of a person's ability to pay, prohibited jail sentences for failing to pay, and the court is no longer able to suspend a driver's license for failure to appear or failure to pay a fine for a minor traffic violation.
- FY 2015 fees are lower due to fewer building permits issued for construction.
- FY 2016 fees reflect an increase in building and site fees due to more permits being issued for construction.
- Other local revenues account for 8% of the general fund revenue sources.

Legal Authorizations: City Ordinance Chapter 14 Section 420 and Section 463; City Ordinance Chapter 16 Article II Division 5 and Article XV Section 114 and Section 116

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov

# **Retail Sales and Business License Accounts**





Trend Key: Ten Year Change in Retail Sales in Constant Dollars:

Positive Trend (10 Yr Growth >= Growth in CPI) Warning Trend (0% to Below Growth in CPI) Negative Trend (Negative change in 10 Yrs)

A Warning Trend Is Observed When:	Fiscal Year	Estimated Retail Sales	Retail Sales Growth	Consumer Price Index (CPI)	Retail Sales In Constant Dollars	Business License Accounts
Decline in business activity as	2007	\$1.975.706.800	1.31%	207.30	\$953.066.474	4,982
measured by retail sales	2008	\$2,076,490,400	5.10%	215.30	\$964,450,286	5,008
(Constant Dollars) or a reduction	2009	\$1,921,501,200	(7.46%)	214.54	\$895,650,261	4,933
in the number of business licenses	2010	\$1,959,805,400	1.99%	218.06	\$898,762,428	4,859
	2011	\$2,074,241,900	5.84%	224.94	\$922,135,290	4,849
Formulation:	2012	\$2,173,169,500	4.77%	229.59	\$946,543,621	4,886
Retail Sales (Constant Dollars)	2013	\$2,255,243,500	3.78%	232.96	\$968,081,860	5,040
	2014	\$2,342,346,600	3.86%	236.74	\$989,417,335	5,071
	2015	\$2,380,852,200	1.64%	237.02	\$1,004,494,220	5,104
	2016	\$2,431,853,000	2.14%	240.01	\$1,013,229,865	5,110
	10 Yr % Chg	23.09%	63.15%	15.78%	6.31%	2.57%

**Description:** The level of retail sales can affect the City's financial condition in two ways. First, it directly affects revenue yields to the extent that they are reliant on sales tax receipts. And second, the effect is indirect to the extent that changes in retail sales affect other demographic and economic areas such as employment base, personal income, etc. This in turn can create further declines in such business activity.

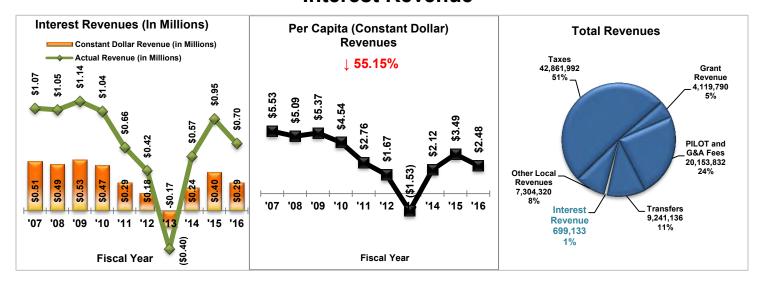
The number of business license accounts can affect the City's financial condition in two ways. First, it can assist in prediction of sales tax revenue yields and, second, it is an indication of business activity that could affect other demographic and economic areas, including the employment base, personal income levels and property values. Changes in business license activity tend to be cumulative.

**Analysis:** Estimated retail sales increased 23.09% and retail sales in constant dollars increased 6.31% over the ten year period while inflation increased 15.78%. The growth of retail sales in constant dollars have not kept pace with the growth in inflation. Sales tax figures continue to be closely monitored on a monthly basis. Retail sales growth has been slowing since 2011, while internet sales growth has been increasing. The increase in online sales has had a negative impact on the sales taxes collected as these sales are currently not subject to local sales taxes collection. Lower sales taxes collected have a negative impact on general fund departments that are primarily funded through sales taxes such as police and fire.

The number of business license accounts has increased by only 2.57% for the period shown. The total number of home occupations licensed in FY 2015 was 918 compared 911 in FY 2016. This is a decrease of 1% compared to the previous year.

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- · Business License Division in the City of Columbia
- Consumer Price Index: http://www.stats.bls.gov

# **Interest Revenue**



Fiscal Year	Actual Interest Revenue	Consumer Price Index	Interest Revenue (Constant Dollars)	Estimated Population*	Interest Revenues Per Capita (Constant Dollars)	Per Capita Percent Change Over Previous Year
2007	\$1,066,281	207.30	\$514,366	92,937	\$5.53	44.01%
2008	\$1,049,409	215.30	\$487,410	95,782	\$5.09	(7.96%)
2005 - <u>2009</u>	\$1,139,560	214.54	\$531,172	98,831	\$5.37	5.50%
2006 - <u>2010</u>	\$1,035,128	218.06	\$474,707	104,620	\$4.54	(15.46%)
2007 - <u>2011</u>	\$661,033	224.94	\$293,872	106,658	\$2.76	(39.21%)
2008 - <u>2012</u>	\$417,452	229.59	\$181,825	109,008	\$1.67	(39.49%)
2009 - <u>2013</u>	(\$397,290)	232.96	(\$170,540)	111,145	(\$1.53)	(191.62%)
2010 - <u>2014</u>	\$567,866	236.74	\$239,869	113,155	\$2.12	(238.56%)
2011 - <u>2015</u>	\$954,208	237.02	\$402,585	115,391	\$3.49	64.62%
2016	\$699,133	240.01	\$291,293	117,671	\$2.48	(28.94%)
10 yr % Chg	(34.43%)	15.78%	(43.37%)	26.61%	<b>⊸</b> 55.15%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Investment revenues on external investments are allocated to the various participating funds based on each fund's ending cash balance each month.

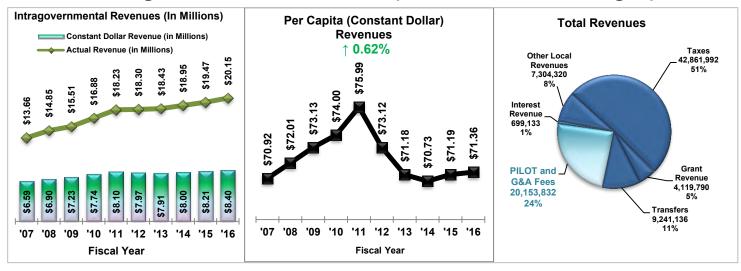
The majority of investment revenue comes from Pooled Cash and Investments which combines cash balances from all funds. These funds are invested in U.S. Treasury and Agency securities in compliance with investment policies adopted by the City Council and Department of Finance.

**Analysis:** Decreases in investment revenues are due to lower rate of return on investments and decreases in market value. Increases are due to increases in rates of return on investments and an increase in market values. While the trend has negative, this revenue source makes up just 1% of the total revenue in the general fund.

Legal Authorizations: Policy Resolution Council Bill #PR84-83 Section 4

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

# Intragovernmental Revenues (PILOT and G&A Charges)



	PILOT Revenues from Water and	General and Administrative	Total Intragovernmental	Intra-governmental Revenue (Constant	Intragovernmental Revenues Per Capita (Constant	Per Capita Percent Change Over Previous
Fiscal Year	Electric Utility	Charges	Revenues	Dollars)	Dollars) *	Year
2007	\$10,309,306	\$3,353,142	\$13,662,448	\$6,590,665	\$70.92	10.69%
2008	\$11,215,634	\$3,634,049	\$14,849,683	\$6,897,109	\$72.01	1.54%
2005 - <u>2009</u>	\$11,481,441	\$4,025,046	\$15,506,487	\$7,227,885	\$73.13	1.56%
2006 - <u>2010</u>	\$12,680,470	\$4,200,389	\$16,880,859	\$7,741,525	\$74.00	1.19%
2007 - <u>2011</u>	\$14,091,375	\$4,139,602	\$18,230,977	\$8,104,854	\$75.99	2.69%
2008 - <u>2012</u>	\$14,170,229	\$4,130,138	\$18,300,367	\$7,970,890	\$73.12	(3.78%)
2009 - <u>2013</u>	\$14,497,510	\$3,931,555	\$18,429,065	\$7,910,828	\$71.18	(2.65%)
2010 - <u>2014</u>	\$15,002,555	\$3,944,617	\$18,947,172	\$8,003,367	\$70.73	(0.63%)
2011 - <u>2015</u>	\$15,223,336	\$4,247,354	\$19,470,690	\$8,214,788	\$71.19	0.65%
2016	\$15,746,363	\$4,407,469	\$20,153,832	\$8,397,080	\$71.36	0.24%
10 yr % Chg	52.74%	31.44%	47.51%	27.41%	0.62%	

<sup>\*</sup> Per Capita calculations are based on estimated population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and the 2016 estimated is based on the growth between 2014 and 2015.

**Description:** Intragovernmental Charges come from two different sources. First, the Water and Electric Utility Fund pays the General Fund a payment-in-lieu-of-taxes (P.I.L.O.T.) annually which is an amount substantially equivalent to the sum which would be paid in gross receipt taxes if the utilities were owned privately. The tax is equal to 7% of gross receipts and there is a property tax component equivalent to 33.33% of net fixed assets multiplied by the total City tax rate. The second source is General and Administrative Charges which are charges for services performed by general fund departments (such as payroll, accounting, human resources, etc.) to departments outside of the general fund. The charges are computed on the basis of an estimated percentage of time the various general fund departments spend providing these services to the other funds.

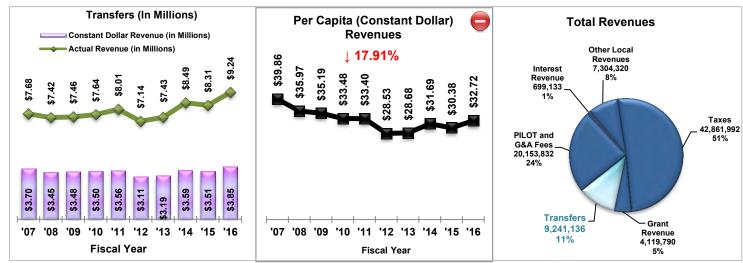
**Analysis:** Intragovernmental revenues increased in actual dollars by 47.51%, in constant dollars by 27.41%, and in per capita dollars by 0.62% over the past ten years.

- P.I.L.O.T. is the primary source of intragovernmental revenues (78%), and increases are generally due to major capital projects or expansions in the water and electric utilities which can increase the value of the funds' fixed assets and thus impact the property tax component of the P.I.L.O.T. payment. Also rates for water and electric increase, there are corresponding increases in the P.I.L.O.T. payment as well.
- There have been small increases in general and administrative charges over the years due to increases in the cost to provide the services to the other departments. Intragovernmental revenues account for 24% of general fund revenue sources and are considered to be a major revenue source. This revenue source has experienced an overall positive trend for the past ten years.

Legal Authorizations: City Charter- Chapter 99 Article XII Section 102; Current Tax Rate- Ordinance 6559

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

## **Transfers**



Trend Key: 10 Yr % Chg in Rev Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Figgal Vacu	Transfero	Consumer Price Index	Transfers (Constant	Estimated	Transfers Per Capita	Per Capita Percent Change Over Previous Year
Fiscal Year	Transfers	(CPI)	Dollars)	Population*	(Constant Dollars)	
2007	\$7,679,050	207.30	\$3,704,317	92,937	\$39.86	15.40%
2008	\$7,417,392	215.30	\$3,445,095	95,782	\$35.97	(9.76%)
2005 - <u>2009</u>	\$7,460,498	214.54	\$3,477,488	98,831	\$35.19	(2.17%)
2006 - <u>2010</u>	\$7,637,245	218.06	\$3,502,424	104,620	\$33.48	(4.86%)
2007 - <u>2011</u>	\$8,013,579	224.94	\$3,562,557	106,658	\$33.40	(0.24%)
2008 - <u>2012</u>	\$7,141,169	229.59	\$3,110,401	109,008	\$28.53	(14.58%)
2009 - <u>2013</u>	\$7,425,739	232.96	\$3,187,560	111,145	\$28.68	0.53%
2010 - <u>2014</u>	\$8,487,955	236.74	\$3,585,349	113,155	\$31.69	10.50%
2011 - <u>2015</u>	\$8,307,969	237.02	\$3,505,176	115,391	\$30.38	(4.13%)
2016	\$9,241,136	240.01	\$3,850,313	117,671	\$32.72	7.70%
10 vr % Cha	20.34%	15.78%	3.94%	26.61%	<b>17.91%</b>	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The City utilizes transfers as a mechanism to move funding from other funds into the general fund. Primarily these transfers are from special revenue funds such as the Transportation Sales Tax Fund and the Parks Sales Tax Fund to fund streets, engineering, and park operations in the general fund. These transfers are on-going transfers which are adjusted annually during the budget process. Other types of transfers include one time transfers such as funds donated into the contributions fund to fund specific general fund requests.

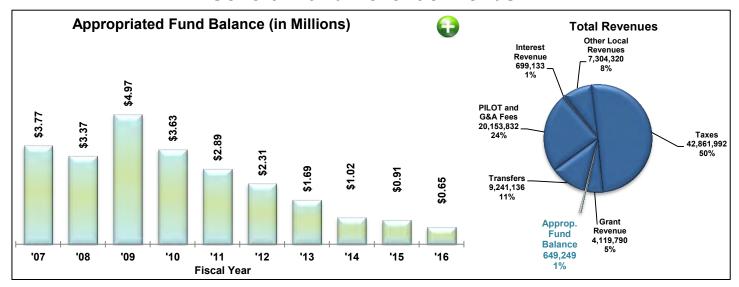
**Analysis:** Transfers increased in actual dollars by 20.34%, in constant dollars by 3.94%, and per capita dollars decreased by 17.91% for the period shown. Since the biggest of these transfers support street and parks operations, this is considered to be a negative trend.

- Transfers in FY 2015 decreased due to a one time transfer to close out the Sustainability fund and move it to the General Fund.
- Transfers in FY 2016 increased for capital projects related to the Records Management System (RMS) in Police, COFERs financial project, and the refinancing of the City Hall debt payment.
- The transfer from parks sales tax to support the general fund parks operation has increased by \$757,726 over the past ten years. As sales tax growth slowed, the City reduced general fund support and increased parks sales tax funding to make up the reduction and pay for any additional positions. While the permanent parks sales tax amount was sufficient to handle these increases over the past ten years, nearly all of the permanent parks sales tax has been allocated so there won't be much available in the future to cover increases in park operational costs and cuts to the parks operation may be required. There is also competition for these funds between parks operations and recreation services.
- The transfer from transportation sales to fund streets and engineering has increased only \$228,578 in the past ten years. The City was able to reallocate some general source funding from the PILOT payment made for the Columbia Energy Center to streets to increase street maintenance efforts; however that funding had to be reduced in FY 2017 to allow for increased funding in public safety. Since the transportation sales tax funding can be used to support either operations or capital for streets, transit, and airport, there is concern that low sales tax growth in the future as well as competing needs for the source may hinder the City's ability to increase this transfer to support and increase support in streets maintenance.
- Transfers make up 11% of general fund revenue sources.

Legal Authorizations: Annual Budget; Ordinance 016160 for FY 2000

- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

## **General Fund Revenue Trends**



**Trend Key:** Appropriated Fund Balance as a Percent of Total General Fund Revenues

Positive Trend (0% to <2% Total General Fd Rev) Warning Trend (2% to <5% Total General Fd Rev) Negative Trend (>5% Total General Fd Rev)

	<b>Appropriated</b>		Balance as a
	<b>Fund Balance</b>	<b>Total General Fund</b>	Percent to Total
Fiscal Year	Budgeted	Revenues	General Fund
2007	\$3,773,196	\$70,693,991	5.34%
2008	\$3,373,205	\$78,898,068	4.28%
2009	\$4,969,180	\$77,275,976	6.43%
2010	\$3,627,974	\$79,023,392	4.59%
2011	\$2,888,056	\$79,689,322	3.62%
2012	\$2,313,391	\$79,233,087	2.92%
2013	\$1,691,724	\$79,129,363	2.14%
2014	\$1,017,900	\$83,750,410	1.22%
2015	\$914,663	\$84,816,620	1.08%
2016	\$649,249	\$85,029,452	0.76%
10 yr % Chg	(82.79%)		

**Appropriated Fund** 

**Description:** Legal authorization is granted through adoption of the budget to appropriate a portion of excess fund balance to partially finance General Fund expenditures. Appropriated fund balance is the revenue source that has been used to close the gap between revenues and expenditures so the General Fund budget is balanced. For budgeting purposes, the City of Columbia has appropriated fund balance as a source in each of the last ten fiscal years.

**Analysis:** The City has a policy of maintaining a reserve of at least 20% of general fund expenditures as an emergency fund. Amounts in excess of that level can be appropriated into the next year's budget. These excess funds are like a savings or rainy day account for the City and they can be used to fund one-time expenditures or ongoing operational costs when revenues are lower than expenses. The City must be cautious in using these funds for ongoing operations as these funds can be depleted over time.

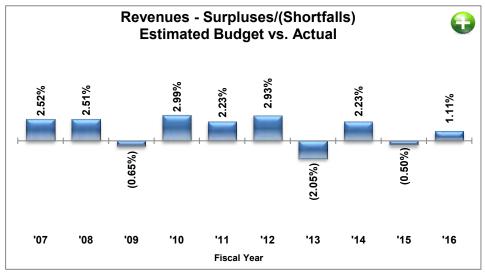
- The economic downturn in FY 2009 resulted in the largest budgeted amount of appropriated fund balance.
- For the period of FY 2010 to FY 2012, management implemented a plan to reduce reliance on appropriated fund balance as a general fund revenue source primarily through expenditure reductions. The plan involved reducing expenditures to get them in line with the revenues available. Moving forward, the only budgeted use of appropriated fund balance would be to fund the City's pension solution which moved employees hired on or after October 1, 2012, to new pension plans and chartered a course to increase the funding ratio of our four pension plans and reduce the unfunded accrued liabilities over time. In the early years of this solution, it was anticipated pension rates the City would have to pay would increase and then slowly decrease over time. It was decided that appropriated fund balance would be used to fund those increases so additional budget cuts were not required.
- In FY 2013, fund balance was used primarily due to the significant decrease in interest revenues.
- Management eliminated the use of appropriated fund balance as a revenue source in the FY 2014 budget other than to fund the City's pension solution.
- Generally a reduction in a revenue source is a warning trend, but in this case it is a positive trend. The City is no longer utilizing excess fund balance to fund on-going operational expenses.
- Appropriated Fund Balance makes up 1% of general fund revenue sources.

## Legal Authorizations: Annual Budget

#### Sources:

 City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/

## **General Fund Revenue Trends**



Trend Key: Revenue Deficits:

Positive Trend (Rev Deficits < 3% of Est) Warning Trend (Rev Deficits 3% to 5% of Est) Negative Trend (Rev Deficits >5% of Est)

			Estimated	Revenue	Surpluses (Deficits)
		Total	Budgeted	Surplus or	as a Percent of
	Fiscal Year	Revenues *	Revenues**	(Deficit)	Budgeted Revenues
	2007	\$70,693,991	\$68,959,148	\$1,734,843	2.52%
	2008	\$78,898,068	\$76,965,823	\$1,932,245	2.51%
Formulation:	2009	\$77,275,976	\$77,784,171	(\$508,195)	(0.65%)
Revenue Surplus/(Deficit)	2010	\$79,023,392	\$76,732,601	\$2,290,791	2.99%
Estimated Budgeted Revenues	2011	\$79,689,322	\$77,952,213	\$1,737,109	2.23%
	2012	\$79,233,087	\$76,979,571	\$2,253,516	2.93%
	2013	\$79,129,363	\$80,785,200	(\$1,655,837)	(2.05%)
	2014	\$83,750,410	\$81,927,186	\$1,823,224	2.23%
	2015	\$84,816,620	\$85,240,423	(\$423,803)	(0.50%)
	2016	\$85,029,452	\$84,100,002	\$929,450	1.11%
	10 Yr % Chg	20.28%	21.96%	(46.42%)	

<sup>\*</sup> Total Revenues = General Fund Revenues + Operating Transfers from Other Funds + Appropriated Fund Balance

**Description:** This indicator examines the difference between revenue estimates and revenues actually received during the fiscal year. Major discrepancies that continue year after year can be an indication of an erratic economy, inefficient collection procedures, or inaccurate estimating techniques. It can also be an indication that revenue estimates are being made optimistically high or conservatively low.

**Analysis:** Revenue estimates have been well within a 5% tolerance range of actual revenues for the General Fund for all of the years shown. This illustrates that the current forecasting techniques are producing revenue projections that are substantially better than 95% of actual revenues. FY 2016 actual revenues are 1.11% above the estimated budget.

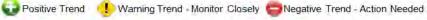
- City of Columbia Financial Management Information Supplement Exhibit B-3 http://www.como.gov/finance/accounting/financial-reports/
- City of Columbia Adopted Budget http://www.como.gov/finance/accounting/financial-reports/

<sup>\*\*</sup> Estimated Budgeted Revenues reflect mid-year revisions based on appropriations and current revenue trends

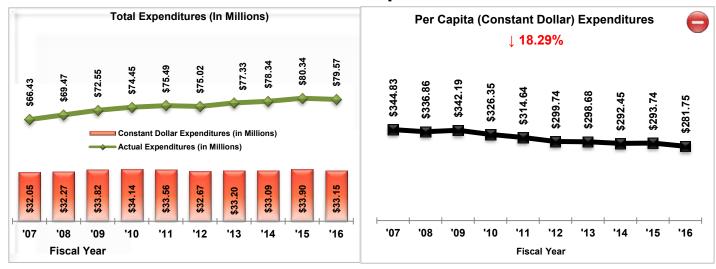
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# **General Fund Expenditure Trends**

Indicator	2015	2016	Comments
Total Expenditures Per Capita (in Constant Dollars)		•	For the past ten years, expenditures per capita (constant dollars) decreased 18.29% while inflation increased 15.78% and population increased 26.61%. A warning trend is observed because the City has not been able to add positions and other funding to critical areas such as public safety and transportation to keep up with growing population and service demands. A warning trend exists when operating expenditures (constant dollars) per capita are decreasing due to low revenue growth because inflation, population, and demand for services increase but the City does not have enough funding to increase expenditures such as additional staff to meet the growing service demands.
General Fund Expenditures By Function	•	•	Over the past ten years, public safety has increased from 51% to 52% while administrative decreased. Transportation (including streets) and Health and Environment has remained the same. Since public safety has increased and transportation has remained the same, there is no warning trend observed. A warning trend would exist if expenditures for one function as a percentage of all expenditures increased more than other functions.
Expenditures: Percentage (Over)/Under Budget	<b>(1)</b>	<b>•</b>	For the past ten years, actual expenditures have been below budgeted expenditures for all years. Departments do an excellent job of keeping expenditures in line with revenues. There is no warning trend observed. A warning trend would exist if there were consecutive years of actual expenditures over budgeted expenditures.
Fringe Benefits as a Percentage of Salaries and Wages	•		A warning trend would exist if the City's fringe benefit percent increased and/or is above the Bureau of Labor Statistics (BLS) fringe benefit percent for local and state government workers because higher fringe benefit costs hinder the City's ability to add new positions to handle population growth and service demand increases. For the past ten years the City's fringe benefit percent increased 12.56% and has been above the BLS fringe benefit percent for all years which indicates a warning trend. The City made changes in their pension plan in FY 2013 to help address the increasing fringe benefit percent. The FY 2016 fringe benefit percent is 49.17%.
LAGERS Pension Unfunded Accrued Liability and Pension Funding Ratio	•	0	A warning trend exists if the LAGERS pension unfunded accrued liability is increasing or if the pension funding ratio is below 80%. For FY 2016 the unfunded accrued liability decreased and the pension funding ratio is 88.12% which is above the 80% GASB recommended funding ratio.
General Fund Employees Per Thousand Population	•	•	For the past ten years, employees per thousand population decreased 10.45% while population increased 26.61%. Due to low revenue growth, the City has not been able to add positions to keep up with the growth in the population. This represents a warning trend that needs to be addressed.



## **General Fund Expenditures**



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

	Fiscal Year	Total Expenditures *	Consumer Price Index	Constant Dollar Expenditures	Estimated Population**	Per Capita Expenditures In Constant Dollars
	2007	\$66,433,681	207.30	\$32,047,121	92,937	\$344.83
	2008	\$69,468,759	215.30	\$32,265,579	95,782	\$336.86
	2005 - <u>2009</u>	\$72,554,174	214.54	\$33,818,956	98,831	\$342.19
	2006 - <u>2010</u>	\$74,450,327	218.06	\$34,142,756	104,620	\$326.35
Formulation:	2007 - <u>2011</u>	\$75,487,905	224.94	\$33,559,278	106,658	\$314.64
Total Expenditures (Constant Dollars)	2008 - <u>2012</u>	\$75,016,214	229.59	\$32,673,990	109,008	\$299.74
Population	2009 - <u>2013</u>	\$77,334,659	232.96	\$33,196,540	111,145	\$298.68
	2010 - <u>2014</u>	\$78,342,206	236.74	\$33,092,087	113,155	\$292.45
	2011 - <u>2015</u>	\$80,338,221	237.02	\$33,895,123	115,391	\$293.74
	2016	\$79,573,745	240.01	\$33,154,346	117,671	\$281.75
	10 Yr % Chg	19.78%	15.78%	3.45%	26.61%	(18.29%)

<sup>\*</sup> Total Expenditures = Total General Fund expenses including Operating Transfers to Other Funds less any one-time use of appropriated fund balance or general fund savings allocated to departments or by Council to specific projects.

**Description:** Expenditures per capita in constant dollars reflect changes in expenditures relative to changes in inflation and population. Increasing per capita expenditures above the growth of inflation and population can indicate that the cost of providing services is increasing at a pace beyond the community's ability to pay. In addition, if increases are occurring which cannot be explained by the addition of other services, it may indicate declining productivity--spending more to deliver the same level of services. Significant decreases in per capita expenditures may indicate the City's revenue sources are not keeping pace with increases in inflation and population.

**Analysis:** For the period shown, total expenditures in actual dollars increased 19.78%, in constant dollars increased 3.45%, while per capita expenditures in constant dollars decreased 18.29%. During this same time period, inflation increased 15.78% and population increased 26.61%. There are several reasons for this decline.

- In FY 2009, there was an economic downturn which impacted sales taxes, building permit receipts, and grants. It took several years for these
  sources to build back up to the pre-downturn amounts. This resulted in a lower growth of expenditures during this time.
- There has been a significant reduction in sales tax growth over the past ten years due to increases in online sales which do not collect local sales taxes. Within the general fund, sales tax receipts account for 27% of all revenue sources, so lower sales tax growth has caused a slower growth in expenditures.
- From FY 2011 through FY 2013, the City began to reduce its reliance on appropriated fund balance (excess fund balance) as a funding source. This resulted in several years of budget cuts in order to get expenditures more in line with the revenues that were available.
- The City's general fund expenditure growth over the past ten years has not kept pace with the growth of inflation or population. This has resulted in fewer new positions being added in the general fund.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

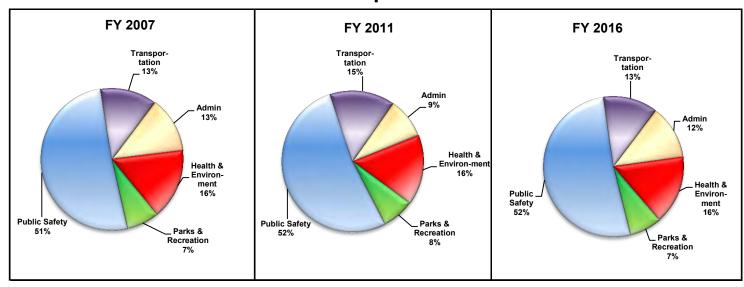
<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

# **General Fund Expenditures - By Department**

	Total Expenditures Per Capita Exp in Constant Dollars								
	FY			FY					
_	2007	2016	Inc/ (Dec)	% Change	2007	2016	% Change	Trend	Comments
City Council	\$218,006	\$194,190	(\$23,816)	(10.92%)	\$1.13	\$0.69	(39.24%)		
City Clerk	\$222,444	\$594,364	\$371,920	167.20%	\$1.15	\$2.10	82.27%	<b>1</b>	Higher election costs
City Manager	\$984,651	\$1,571,500	\$586,849	59.60%	\$5.11	\$5.56	8.87%	•	Sustainability, Trust, and Journey to Excellence moved into this budget.
Finance	\$3,078,028	\$4,256,087	\$1,178,059	38.27%	\$15.98	\$15.07	(5.68%)		
Human Resources	\$773,344	\$1,068,609	\$295,265	38.18%	\$4.01	\$3.78	(5.74%)		
Law	\$903,209	\$1,702,525	\$799,316	88.50%	\$4.69	\$6.03	28.59%	<b>1</b>	Added: Police Review Board, Human Rights, ADA Coordinator, increased focus on community dev, land use, planning and zoning matters
Public Works Administration	\$536,438	\$278,677	(\$257,761)	(48.05%)	\$2.78	\$0.99	(64.56%)		
City General	\$5,352,772	\$2,554,788	(\$2,797,984)	(52.27%)	\$27.78	\$9.05	(67.44%)		
Total Admin.	\$12,068,892	\$12,220,740	\$151,848	1.26%	\$62.64	\$43.27	(30.93%)		
Health & Human Services	\$6,762,299	\$7,183,565	\$421,266	6.23%	\$35.10	\$25.44	(27.53%)		
Economic Development	\$355,168	\$570,355	\$215,187	60.59%	\$1.84	\$2.02	9.55%		Additional dedicated funding from Convention and Visitors Bureau
Cultural Affairs	\$369,288	\$521,181	\$151,893	41.13%	\$1.92	\$1.85	(3.73%)		
Community Development	\$2,055,167	\$3,883,348	\$1,828,181	88.96%	\$10.67	\$13.75	28.90%	•	Positions moved from Public Works to create Building and Site development
Total Health & Environment	\$9,541,922	\$12,158,450	\$2,616,528	27.42%	\$49.53	\$43.05	(13.08%)		
Parks and Recreation	\$4,377,743	\$5,729,928	\$1,352,185	30.89%	\$22.72	\$20.29	(10.71%)		
Police	\$17,101,045	\$21,296,594	\$4,195,549	24.53%	\$88.76	\$75.41	(15.05%)		
Fire	\$12,460,527	\$17,336,359	\$4,875,832	39.13%	\$64.68	\$61.38	(5.09%)		
Municipal Court	\$682,203	\$905,282	\$223,079	32.70%	\$3.54	\$3.21	(9.48%)		
Public Safety	\$30,243,775	\$39,538,235	\$9,294,460	30.73%	\$156.98	\$140.00	(10.82%)		
PSJC	\$2,365,272	\$644,560	(\$1,720,712)	(72.75%)	\$12.28	\$2.28	(81.41%)		Transitioning over to the County
Emergency Management	\$187,349	\$0	(\$187,349)	(100.00%)	\$0.97	\$0.00	(100.00%)		Transitioned overto the County
Total Public Safety	\$32,796,396	\$40,182,795	\$7,386,399	22.52%	\$170.23	\$142.28	(16.42%)		
Streets and Engineering	\$6,441,705	\$8,442,739	\$2,001,034	31.06%	\$33.44	\$29.89	(10.59%)		
Parking Enforcement and Traffic	\$1,018,311	\$1,237,658	\$219,347	21.54%	\$5.29	\$4.38	(17.09%)		
Non-Motorized Grant (GF)	\$188,712	\$0	(\$188,712)	(100.00%)	\$0.98	\$0.00	(100.00%)		When first grant ended, second grant was put in separate fund
Total Transportation	\$7,648,728	\$9,680,397	\$2,031,669	26.56%	\$39.70	\$34.28	(13.66%)		
Total General Fund Exp **	\$66,433,681	\$79,972,310	\$13,538,629	20.38%	\$344.83	\$283.17	(17.88%)		

<sup>\*\*</sup> Total Exp on this page includes use of GF Savings by departments; previous page totals do not.

## **General Fund Expenditure Trends**



## A Warning Trend Is Observed When:

Operating expenditures for one function as a percentage of total net operating expenditures increase

## Formulation:

General Fund Operating Expenditures By Function

Net Operating Expenditures

Function	FY 2007	FY 2011	FY 2016
Administrative	\$7,578,158	\$6,087,274	\$9,615,642
Health & Environment	\$9,541,922	\$10,597,205	\$12,158,449
Parks & Recreation	\$4,377,743	\$4,900,109	\$5,729,928
Public Safety *	\$30,243,775	\$34,555,241	\$39,538,235
Transportation	\$7,648,728	\$9,832,705	\$9,680,396
Total Net Operating	\$59,390,326	\$65,972,534	\$76,722,650
Expenditures	Ψ03,030,020	Ψ00,312,004	Ψ7 0,7 22,000

Net Operating Expenditures = Total operating expenditures less operating transfers

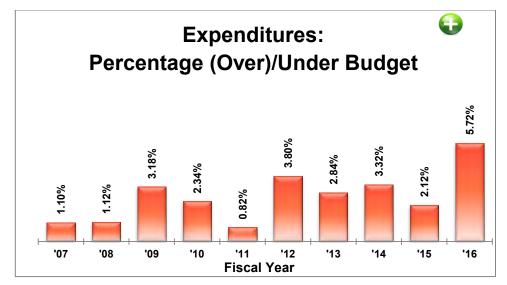
\* Public safety amounts do not include public safety joint communications and emergency management amounts.

**Description:** General Fund expenditures by function shows a more detailed breakdown of local government's general fund expenditures and can provide additional analysis of the cause of increase in spending over time. There should not be substantial increases over time in any one particular functional group.

**Analysis:** Increases occur if there is an increase in service or an addition of a new service. Increases in services or additional services should be offset by increases in revenues. Additional increases may be caused by mandated services which may be offset by state or federal funding.

The expenditures for all areas in the functional groups have been very stable over the 10 year span. There has been an overall increase in the percentage of expenses in the public safety and transportation areas. Management has allocated more funding to these areas as they are the top two areas identified in citizen surveys as the areas our citizens want us to fund. Health expenditures are offset by a 33% from the county. There is no warning trend observed for this indicator.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- City of Columbia Adopted Budget http://www.como.gov/finance/accounting/financial-reports/



**Trend Key:** Consecutive Years of Actual Expenditures over Budgeted Expenditures

Positive (0-1 years) Warning Trend (2-3 years) Negative Trend (>3 years)

	Fiscal	Total General Fund	Less: One- time Use of Excess	Net	Adopted Budget for	Amount (Over) / Under	Percent (Over) / Under
	Year	Expenditures *	General Fund	Expenditures	Expenditures **	Budget	Budget
•	2007	\$66,433,679		\$66,433,679	\$67,171,337	\$737,658	1.10%
	2008	\$69,468,759		\$69,468,759	\$70,258,112	\$789,353	1.12%
	2009	\$72,554,174		\$72,554,174	\$74,933,880	\$2,379,706	3.18%
	2010	\$74,450,327		\$74,450,327	\$76,232,748	\$1,782,421	2.34%
	2011	\$75,487,905		\$75,487,905	\$76,114,775	\$626,870	0.82%
Formulation:	2012	\$75,016,214		\$75,016,214	\$77,979,472	\$2,963,258	3.80%
Amount (Over) /	2013	\$77,581,172		\$77,581,172	\$79,852,405	\$2,271,233	2.84%
Under Budget	2014	\$78,565,522		\$78,565,522	\$81,262,646	\$2,697,124	3.32%
Budgeted Expenditures	2015	\$87,243,007	\$5,000,000	\$82,243,007	\$84,026,289	\$1,783,282	2.12%
	2016	\$79,972,309		\$79,972,309	\$84,825,464	\$4,853,155	5.72%

<sup>\*</sup> General Fund Expenditures = General Fund Expenditures + Operating Transfers to Other Funds

**Description:** This indicator examines the difference between budgeted expenditures and actual expenditures during the year. Major discrepancies that continue year after year can be an indication of an erratic economy, or inaccurate estimating techniques. It can also be an indication that expenditure estimates are being made optimistically low or conservatively high.

**Analysis:** The City has analyzed this indicator since FY 1977 and has consistently maintained actual expenditures under budget. This illustrates an ongoing effort to produce a reliable and consistent forecast of expenditures.

- In FY 2015, the Council made a decision to utilize \$5 million of excess General Fund reserves to reduce the unfunded accrued liability in the Police and Fire Pension Fund.
- In FY 2016 expenses were lower than budget by \$4.9 million due to departments being asked to come in under budget as it was projected
  that revenues would come in under budget. There were lower fuel costs and many of the general fund departments were required to hold
  vacant positions for 45 days before advertising to fill them in order to lower their costs.
- · There are no warning trends observed with this indicator.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- City of Columbia Adopted Budget http://www.como.gov/finance/accounting/financial-reports/

<sup>\*\*</sup> Budgeted Expenditures include all expense in the general fund approved by council at the time the budget was adopted. It does not include any mid-year appropriations

## General Fund Fringe Benefits as a Percentage of Salaries and Wages

## **Trend Key:**

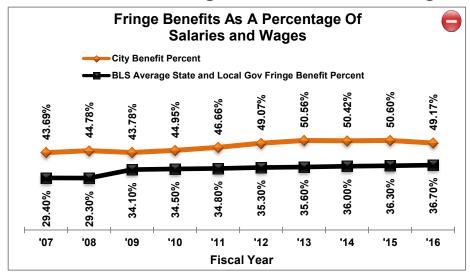
City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years

## Formulation:

Fringe Benefit Expenditures

Salaries and Wages



			Benefits as	Police Pension Pre FY 2013	Police Pension Post FY 2013	Fire Pension Pre FY 2013	Fire Pension Post FY 2013	LAGERS-
	Cost of	Salaries	a Percent of	Employee	Employee	Employee	Employee	General
Fiscal Year	Fringe Benefits *	And Wages	Salaries & Wages	Contribution Rate	Contribution Rate	Contribution Rate	Contribution Rate	Contribution Rate
2007	\$12,938,503	\$29,614,935	43.69%	30.54%	N/A	41.00%	N/A	13.90%
2008	\$13,541,730	\$30,238,708	44.78%	31.06%	N/A	41.50%	N/A	14.10%
2009	\$14,005,015	\$31,990,571	43.78%	29.61%	N/A	41.15%	N/A	13.90%
2010	\$14,549,596	\$32,365,554	44.95%	31.75%	N/A	44.70%	N/A	14.90%
2011	\$15,290,111	\$32,767,168	46.66%	34.48%	N/A	48.91%	N/A	15.10%
2012	\$16,137,998	\$32,884,365	49.07%	36.76%	N/A	54.26%	N/A	16.10%
2013	\$16,574,735	\$32,780,615	50.56%	39.73%	30.43%	58.68%	51.85%	17.10%
2014	\$16,766,410	\$33,251,258	50.42%	40.35%	31.35%	60.71%	53.88%	17.50%
2015	\$17,092,275	\$33,779,750	50.60%	40.85%	40.85%	58.82%	58.82%	16.60%
2016	\$17,298,116	\$35,177,017	49.17%	41.58%	41.58%	58.91%	58.91%	15.10%
10 Yr % Chg	33.69%	18.78%	12.56%	36.15%		43.68%		8.63%

<sup>\*</sup> Benefits: Pension Contributions, Life and Health Insurance, Social Security, Disability Insurance, Sick Leave Buyback Incentive,

Deferred Compensation, Service Awards, and retirement sick leave payments

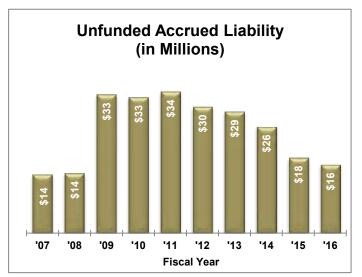
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City. Some benefits, such as life and health insurance, require immediate cash outlays, while pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city -- one that is not readily identifiable.

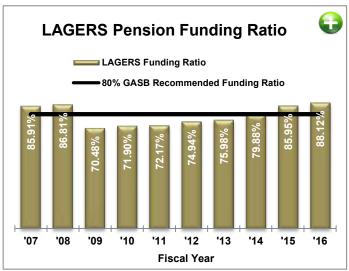
Analysis: For the period shown, fringe benefits as a percent of salaries and wages increased until FY 2013 and then began decreasing.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Police and Fire pension rates also increased significantly during this timeframe and employees hired after October 1, 2012 were put into different pension plans. Unlike the LAGERS pension plan, the police pension rate continued to increase over the whole ten years. The Fire pension rates do show some decrease in FY 2014 and FY 2015. The police and fire pension plans have a significant amount of unfunded actuarial accrued liability and a lower funding ratio than the LAGERS pension plan (see next page for more information). In FY 2015 the City Council utilized \$5 million of excess general fund balance to reduce some of the unfunded accrued liabilities in the police and fire pension plans. It will take a number of years to see a significant decrease in these rates.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City modified plan
  deductibles, offered a high deductible HSA (Health Savings Account) plan, and increased the City's HSA contribution to provide an incentive
  to employees to switch to the HSA.
- The City's fringe benefit percents have been significantly above the Bureau of Labor Statistics (BLS) state and local government fringe benefit rates for all ten years. The large increases in police and fire pension rates have hindered the city's ability to add positions in these critical areas to keep up with the growth of the population.
- This is a warning trend that the City will need to monitor closely.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release

## **LAGERS Pension Plan**





Trend Key: Positive Trend (Funding Ratio >= 80%) Warning Trend: (Funding Ratio 75%-79%) Negative Trend (Funding Ratio <75%)

	Fiscal Year	Actuarial value of assets	Entry age Actuarial value of Liability	Unfunded Accrued Liability *	Funding Ratio **	Contribution as a percent of ARC ***
	2007	\$85,845,307	\$99,928,652	\$14,083,345	85.91%	100%
	2008	\$94,738,017	\$109,130,457	\$14,392,440	86.81%	100%
	2009	\$79,437,495	\$112,714,076	\$33,276,581	70.48%	100%
	2010	\$83,456,094	\$116,078,778	\$32,622,684	71.90%	100%
Formulation:	2011	\$88,083,222	\$122,049,477	\$33,966,255	72.17%	100%
Entry Age Actuarial Accrued Liability	2012	\$90,666,624	\$120,989,156	\$30,322,532	74.94%	100%
<ul> <li>Actuarial Value of Assets</li> </ul>	2013	\$92,150,072	\$121,286,412	\$29,136,340	75.98%	100%
	2014	\$101,350,479	\$126,873,925	\$25,523,446	79.88%	100%
Actuarial Value of Assets	2015	\$110,635,335	\$128,723,961	\$18,088,626	85.95%	100%
Entry Age Actuarial Accrued	2016	\$121,905,923	\$138,338,738	\$16,432,815	88.12%	100%
Liability	10 Yr % Chg	42.01%	38.44%	16.68%	2.58%	0.00%

<sup>\*</sup> Pension obligation: Unfunded actuarial accrued liability

**Description:** Pension plans represent a significant expenditure obligation for local governments. Generally Accepted Accounting Principles (GAAP) require that the cost of defined benefit pension plans be accrued as an expense by employers, regardless of whether the employer funds the full obligation. The present value of the projected cost of pension benefits earned by employees is referred to as the "actuarial accrued liability." The difference between the projected cost and the value of the resources of the pension is the "unfunded actuarial accrued liability." The Annual Required Contribution (ARC) is an actuarially determined cost that includes both the cost of pension benefits earned by employees during the current period and an additional amount designed to amortize the unfunded actuarial accrued liability over time. The funding ratio expresses the actuarial value of pension plan resources as a percentage of the actuarial accrued liability. The Governmental Accounting Standards Board (GASB) recommends a funding ratio of 80%.

**Analysis:** In FY 2009 the value of the assets dropped substantially causing a large increase to the unfunded accrued liability amount. Pension costs have been and will continued to be closely monitored by City management. A decision was made to place all personnel hired on or after October 1, 2012 into a plan that requires increased years of service in order to collect full retirement benefits. The city experienced a 29% decrease in the unfunded accrued liability from FY 2014 to FY 2015 due to the pension changes in FY 2013.

The funding ratio dropped below the GASB recommended level from FY 2009 to FY 2014. Due to the changes described above, the ratio has been above the recommended level for FY 2015 and FY 2016. The City has fully funded the annual required contribution (ARC) for all years shown.

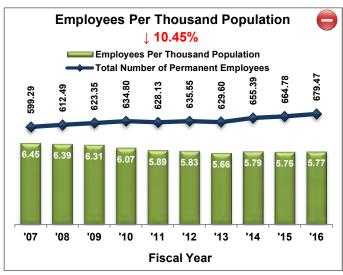
#### Sources:

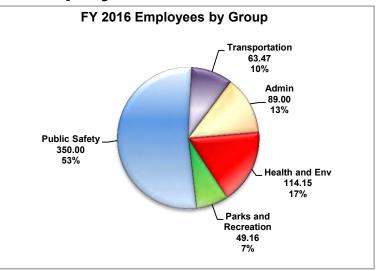
LAGERS Pension Actuarial Report

<sup>\*\*</sup> Funding ratio is the actuarial value of pension plan resources as a percentage of actuarial accrued liability

<sup>\*\*\*</sup> ARC: Annual required contribution: includes both the cost of pension benefits earned by employees during the current period and an additional amount designed to amortize the unfunded actuarial accrued liability over a period not to exceed 30 years.

## **General Fund Employees**





Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

				<b>Employees</b>	Totals w	ithout PSJC
		General		Per	General	Employees Per
		Fund	<b>Estimated</b>	Thousand	Fund	Thousand
	Fiscal Year	<b>Employees</b>	Population *	Population	Employees	Population
	2007	632.04	92,937	6.80	599.29	6.45
	2008	644.49	95,782	6.73	612.49	6.39
	2005 - <u>2009</u>	656.10	98,831	6.64	623.35	6.31
	2006 - <u>2010</u>	668.55	104,620	6.39	634.80	6.07
Formulation:	2007 - <u>2011</u>	662.48	106,658	6.21	628.13	5.89
Number of General Fund Employees	2008 - <u>2012</u>	669.40	109,008	6.14	635.55	5.83
Population (Divided by 1,000)	2009 - <u>2013</u>	664.35	111,145	5.98	629.60	5.66
	2010 - <u>2014</u>	683.14	113,155	6.04	655.39	5.79
	2011 - <u>2015</u>	664.78	115,391	5.76	664.78	5.76
	2016	679.47	117,671	5.77	679.47	5.77
	10 Yr % Chg	7.50%	26.61%	(15.09%)	13.38%	(10.45%)

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

## Description:

Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

## Analysis:

For the ten year period shown, the total number of general fund employees increased 80.18 FTE or 13.38%. Employees per thousand population decreased 10.45% while population increased 26.61%. This reflects the change in employees without including the Public Safety Joint Communications (PSJC) operation which was transitioned over to the County during FY 2015. The City has not had sufficient funding to add employees to keep up with population growth and increasing workloads. Below are some of the reasons for lower amounts of funding available to add employees.

- There has been low sales tax growth during the past ten years due to increases in online sales which do not collect local sales taxes.
- · There have been significant pension cost increases, particularly in police and fire over the past ten years.
- In FY 2009 there was an economic downturn which greatly reduced some of the general fund revenues.
- From FY 2011 through FY 2014, the City reduced its reliance on excess fund balance to fund ongoing expenses in the budget so a series of budget cuts were done over several years to get expenditures in line with revenues.
- There is a negative trend with this indicator. The City needs to explore other funding sources to be able to add positions to keep up with population and service demand increases in the future.

- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml
- City of Columbia Adopted Budget

## **General Fund Employees - By Department**

		Oen	Ciai i	unu		пріоу	CC3 - L	Jy i	Department
		ımber of Er	mployees			Employees Per Thousand Pop.		op.	
	FY	FY	FTE		FY	FY			
	2007	2016	Change	:	2007	2016	% Change	Trend	Comments
City Council	0.00	0.00							No permanent positions
City Clerk	2.00	3.00	1.00	(	0.02	0.03	18.47%	1	Added one Deputy City Clerk over the past ten years
City Manager	8.00	11.50	3.50	(	0.09	0.10	13.53%	•	Sustainability, and Trust positions moved into this budget.
Finance	36.25	51.10	14.85	(	0.39	0.43	11.33%	•	Increasing workloads, implementation of the COFERS software, and pension administration
Human Resources	8.00	9.16	1.16	(	0.09	0.08	(9.57%)		
Law	9.00	16.75	7.75	(	0.10	0.14	46.99%	•	Added: Police Review Board, Human Rights, ADA Coordinator, increased focus on community dev, land use, centralized litigation efforts, planning and zoning matters
Public Works Administration	6.15	1.30	(4.85)	(	0.07	0.01	(83.30%)		Allocated positions out to divisions supervised
City General	0.00	0.00							No permanent positions
Total Admin.	69.40	92.81	23.41	(	0.75	0.79	5.62%	•	
Health & Human Services	60.75	69.00	8.25	(	0.65	0.59	(10.29%)		
Economic Development	4.00	3.00	(1.00)	(	0.04	0.03	(40.76%)		
Cultural Affairs	2.75	3.00	0.25	(	0.03	0.03	(13.84%)		
Community Development	26.90	42.25	15.35	(	0.29	0.36	24.05%	•	Positions moved from Public Works to create Building and Site development
Total Health & Environment	94.40	117.25	22.85	,	1.02	1.00	(1.90%)		
Parks and Recreation	42.50	47.41	4.91	(	0.46	0.40	(11.90%)		
Police	183.00	200.00	17.00		1.97	1.70	(13.68%)		(12) sworn positions and (5) civilian positions that allow officers to focus on sworn officer duties
Fire	135.00	145.00	10.00		1.45	1.23	(15.17%)		
Municipal Court	8.90	12.00	3.10	(	0.10	0.10	6.49%		
Public Safety	326.90	357.00	30.10	;	3.52	3.03	(13.75%)		
PSJC									Not included in totals - Transitioning over to the County
Emergency Management									Not included in totals - Transitioning over to the County
Total Public Safety	326.90	357.00	30.10	;	3.52	3.03	(13.75%)		
Streets and Engineering	54.09	51.90	(2.19)	(	0.58	0.44	(24.22%)		Moved 6.25 FTE positions to Community Development for centralizing Building and Site Development
Parking Enforcement and Traffic	12.00	13.10	1.10	(	0.13	0.11	(13.78%)		
Non-Motorized Grant (GF)	0.00	0.00	0.00	(	0.00	0.00			
Total Transportation	66.09	65.00	(1.09)		0.71	0.55	(22.32%)		
Total General Fund	599.29	679.47	80.18	(	6.45	5.77	(10.45%)		

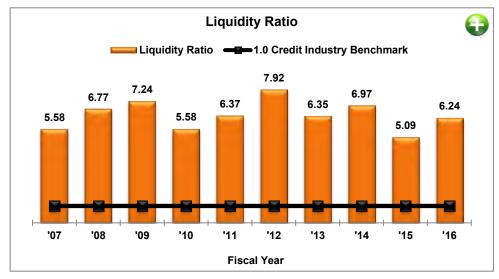
Note: Population growth over the past ten years = 26.61%

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# **Other General Fund Trends**

Indicator	2015	2016	Comments
Liquidity Ratio	<b>•</b>	0	The City's general fund liquidity ratio has been significantly above the 1.0 credit industry benchmark for all years shown. There is no warning trend observed for this indicator. The FY 2016 liquidity ratio is 6.24.
General Fund Percent of Revenues Over Expenditures	<b>•</b>	0	Over the past ten years, there have only been two years (FY 2009 and FY 2013) when revenues were below expenditures. For the past three years revenues have been above expenditures. There is no warning trend observed. The FY 2016 operating surplus was 5.18%.
General Fund Ending Cash and Other Resources	•	0	Ending cash and other resources has been above the 20% cash reserve target for all years shown. There is no warning trend observed. The FY 2016 ending cash and other resources is \$13,251,502 above the cash reserve target.

## **Other General Fund Trends**



Trend Key: Liquidity Ratio

Positive Trend (> 1.0 for 3 most current years) Warning Trend (>1 for 2 most current years) Negative Trend (<= 1 for most current year)

Cash. Marketable

	Se	Liquidity Coverage		
	Fiscal Year	Assets	Liabilities	Ratio
	2007	22,776,172.00	\$4,083,279	5.58
	2008	30,400,241.00	\$4,493,036	6.77
Formulation	2009	29,728,463.00	\$4,107,855	7.24
Formulation:	2010	31,739,450.00	\$5,685,015	5.58
Cash, Marketable Securities	2011	32,619,706.00	\$5,122,677	6.37
and Accounts Receivable	2012	33,661,252.00	\$4,252,393	7.92
Current Liabilities	2013	35,103,675.00	\$5,526,315	6.35
	2014	40,031,509.00	\$5,746,651	6.97
	2015	38,088,562.00	\$7,480,190	5.09
	2016	41,256,985.00	\$6,616,335	6.24
	10 Yr % Chg	81.14%	62.03%	11.79%

<sup>\*</sup> Applicable Receivables: Accounts Receivable, Net Taxes Receivable, Grants Receivable, Accrued Interest, Due from Other Funds, and Loans Receivable (less inventory and prepaid expenses)

**Description:** A good measure of a city's short-run financial condition is its cash position. "Cash position" includes cash, marketable securities, as well as other assets that can quickly be converted into cash. The level of such assets is referred to as liquidity. Liquidity is a measure of a City's ability to pay its short-term obligations. The immediate effect of insufficient liquidity is inability to pay bills in a timely manner. This can jeopardize the City's relationship with its vendors and can reduce the effectiveness and savings of the competitive bidding process associated with purchasing.

Low or steadily declining liquidity can indicate that the city has, or is, overextending itself in the long run. The first sign of a liquidity problem is a cash shortage. A standard ratio of liquidity used to analyze commercial entities is the quick ratio, or "acid test;" that is, cash, marketable securities, and accounts receivable (within 30 days) divided by current liabilities. If the ratio is approaching one, or less than one, the commercial entity is considered to be facing liquidity problems.

## **Credit Industry Benchmarks:**

If the ratio is less than one, it is considered to be a negative factor, but would be mitigated if a prior trend of three years or more indicates that the ratio will exceed one in the following year. A three-year trend of less than one would be considered a negative factor.

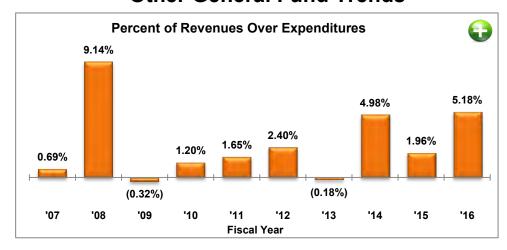
#### Analysis:

The General Fund liquidity ratio has been well over the 1.00 benchmark for the past ten years indicating that the City has maintained an adequate level of cash to pay its bills in a timely manner. There is no warning trend for this indicator.

#### Sources:

 City of Columbia Financial Management Information Supplement - FMIS Exhibit B-1 http://www.como.gov/finance/accounting/financial-reports/

## **Other General Fund Trends**



**Trend Key:** Consecutive Years of Deficit: Expenditures Over Revenues

Positive (0-1 years) Warning Trend (2-3 years) Negative Trend (>3 years)

Warning Trend: Increasing amount of	Fiscal	General Fund Operating Surplus /	One-Time Use of Excess General Fund	Net General Fund Operating Surplus /	Operating	General Fund Operating Surplus / (Deficit) As a Percentage of Operating
general fund operating	Year	(Deficit)*	Revenues	(Deficit)	Revenues **	Revenues
deficits as a percent of	2007	\$487,116		\$487,116	\$70,693,991	0.69%
operating revenues and	2008	\$7,214,312		\$7,214,312	\$78,898,068	9.14%
transfers	2009	(\$247,378)		(\$247,378)	\$77,275,976	(0.32%)
	2010	\$945,091		\$945,091	\$79,023,392	1.20%
Formulation:	2011	\$1,313,361		\$1,313,361	\$79,689,322	1.65%
Formulation.	2012	\$1,903,482		\$1,903,482	\$79,233,087	2.40%
General Fund Operating	2013	(\$143,533)		(\$143,533)	\$79,129,363	(0.18%)
(Deficits)/Surpluses	2014	\$4,166,988		\$4,166,988	\$83,750,410	4.98%
Operating Revenues	2015	(\$3,341,050)	\$5,000,000	\$1,658,950	\$84,816,620	1.96%
	2016	\$4,407,894		\$4,407,894	\$85,029,452	5.18%
	10 Yr % Chg	804.90%		804.90%	20.28%	652.34%

<sup>\*</sup> Not including encumbrances or appropriated fund balance

## **Description:**

An operating deficit will occur as operating expenditures exceed operating revenues. However, this does not necessarily mean the budget will be out of balance. Reserves (fund balances) and transfers are sometimes used to cover the difference. However, it does mean that the government is spending more than it is receiving. Continuing use of reserves and the unjustifiable transfer of funds to balance the deficit may indicate a revenue/expenditure problem. The existence of an operating deficit in one year is not cause for concern, but frequent and increasing deficits can indicate that current revenues are not supporting current expenditures and that serious problems may lie ahead.

## **Credit Industry Benchmarks:**

A current year operating deficit would be considered a minor warning signal, and the reasons and manner of funding would be carefully examined before it was even considered a negative factor. However, the following situations would be looked at with considerably more attention and would probably be considered negative factors:

- 1. Two consecutive years of operating fund deficits
- 2. A current year deficit greater than the previous year's deficit
- 3. A current operating fund deficit in two or more of the last five years
- 4. An abnormally large deficit (5% to 10% of operating revenues) in any one year.

#### Analysis:

For the period shown, there have been two years (FY 2009 and FY 2013) where there was a deficit between current year expenditures and revenues. In both of these years, the City used excess reserves from previous years to balance the budget. In FY 2008 the City was awarded a large non-motorized federal grant which caused a significant inflow of revenues. In FY 2014, the general fund operating surplus was significant primarily due to vacant positions not being filled throughout the city, departments being fiscally responsible with their budgets, and revenues coming in higher than budgeted. In FY 2015 the city used \$5 million of General Fund reserves to pay down police and fire pension fund liabilities. In FY 2012, the City adopted an incentive based budgeting policy which rewards departments for not spending all of their budget by allocating one-half of the savings back to departments to utilize for one-time expenses and allocating the other half to the Council for one-time expenses that they identify.

#### Source:

 City of Columbia Financial Management Information Supplement - FMIS Exhibit B-2 http://www.como.gov/finance/accounting/financial-reports/

<sup>\*\*</sup> Operating Revenues = General Fund Revenues + Operating Transfers from Other Funds + Appropriated Fund Balance

## **General Fund**

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					_
Sales Taxes	\$18,947,028	\$18,947,469	\$18,427,197	\$18,794,534	\$19,891,980
Property Taxes	\$6,168,905	\$6,644,677	\$6,812,948	\$6,893,193	\$6,876,040
Gross Receipts & Other Local Taxes*	\$9,085,680	\$11,585,651	\$11,541,182	\$11,606,208	\$11,661,935
Other Local Revenue	\$4,093,663	\$3,795,812	\$3,830,008	\$4,384,263	\$4,800,467
Intragovernmental Revenue +	\$13,662,448	\$14,849,683	\$15,506,487	\$16,880,859	\$18,230,977
Grant Revenue	\$4,521,170	\$6,184,221	\$5,761,569	\$6,486,581	\$5,431,035
Interest and Investment Revenue	\$1,066,281	\$1,049,409	\$1,139,560	\$1,035,128	\$661,033
Miscellaneous Revenue	\$1,696,570	\$5,050,549	\$1,827,347	\$1,677,407	\$1,234,220
Total Revenues	\$59,241,745	\$68,107,471	\$64,846,298	\$67,758,173	\$68,787,687
Expenditures:					
Personnel Services	\$44,097,293	\$45,363,898	\$47,438,856	\$48,525,898	\$49,614,553
Supplies & Materials	\$5,193,041	\$5,251,211	\$4,629,925	\$4,912,203	\$5,356,502
Travel & Training	\$348,081	\$290,196	\$309,802	\$337,876	\$276,651
Intragovernmental Charges	\$3,855,132	\$4,375,337	\$4,759,222	\$5,393,277	\$5,653,686
Utilities, Services & Other Misc.	\$8,694,098	\$9,987,340	\$10,681,105	\$10,903,886	\$9,314,010
Capital Additions	\$1,404,365	\$1,401,074	\$1,825,028	\$1,473,497	\$2,261,349
Interest & Lease Payment	\$3,446	\$2,515	\$1,552	\$554	\$554
Total Expenditures	\$63,595,456	\$66,671,571	\$69,645,490	\$71,547,191	\$72,477,305
Excess (Deficiency) of Revenues					
Over Expenditures	(\$4,353,711)	\$1,435,900	(\$4,799,192)	(\$3,789,018)	(\$3,689,618)
Other Financing Sources (Uses):					
Lease/Bond Proceeds	\$0	\$0	\$0	\$0	\$0
PILOT Transfers from Water and Electric +	\$0	\$0	\$0	\$0	\$0
Operating Transfers From Other Funds	\$7,679,050	\$7,417,392	\$7,460,498	\$7,637,245	\$8,013,579
Operating Transfers To Other Funds	(\$2,838,223)	(\$2,797,188)	(\$2,908,684)	(\$2,903,136)	(\$3,010,603)
Total Otr. Financing Sources (Uses)	\$4,840,827	\$4,620,204	\$4,551,814	\$4,734,109	\$5,002,976
Excess (Deficiency) of Revenues &					
Other Financing Sources Over					
Expenditures and Other Financing					
Uses	\$487,116	\$6,056,104	(\$247,378)	\$945,091	\$1,313,358
Unassigned Fund Balance - Beginning of Year	\$16,760,474	\$16,644,435	\$22,335,565	\$22,066,660	\$18,759,242
Adj. for Unrealized Gains & Reserves for Encumbrances	(\$116,039)	\$5,691,130	(\$268,905)	(\$3,307,418)	\$4,901,079
Unassigned Fund Balance, End of Year	\$16,644,435	\$22,335,565	\$22,066,660	\$18,759,242	\$23,660,321

## **Expenditures and Fund Balance**

<sup>\*</sup> Gross receipts taxes are collected from telephone, natural gas, electric, and cable television. Other local taxes include gasoline, cigarette, and motor vehicle taxes.

<sup>+</sup> PILOT (Payment-In-Lieu-Of-Taxes) which is paid by the City's Water and Electric utilities is reflected in Intragovernmental Revenues for FY 2007 - FY 2014. It is reflected in Other Financing Uses beginning in FY 2015 due to changes in accounting rules.

<sup>•</sup>City of Columbia Financial Management Information Supplement - FMIS Exhibit B-2 http://www.como.gov/finance/accounting/financial-reports/

## **Revenue and Expenditure Statement**

Actual	Actual	Actual	Actual	Actual
2012	2013	2014	2015	2016
\$20,840,696	\$21,627,785	\$22,463,031	\$22,832,373	\$23,321,470
\$7,097,767	\$7,228,203	\$7,319,211	\$7,572,050	\$7,898,843
\$11,931,167	\$12,262,325	\$12,804,876	\$12,364,653	\$11,641,679
\$5,040,341	\$5,549,420	\$5,809,960	\$5,604,830	\$6,089,008
\$18,300,367	\$18,429,065	\$18,947,172	\$4,247,354	\$4,407,469
\$4,503,591	\$4,103,531	\$5,015,621	\$5,550,225	\$4,119,790
\$417,452	(\$397,290)	\$567,866	\$954,208	\$699,133
\$1,412,146	\$1,208,861	\$1,316,818	\$1,244,959	\$1,215,312
\$69,543,527	\$70,011,900	\$74,244,555	\$60,370,652	\$59,392,704
\$50,506,344	\$50,932,904	\$51,530,857	\$52,400,651	\$53,759,759
\$4,960,400	\$5,933,258	\$6,194,860	\$7,258,674	\$5,332,465
\$322,479	\$362,881	\$486,167	\$483,571	\$483,319
\$5,680,625	\$5,924,596	\$6,162,145	\$6,567,226	\$7,345,176
\$9,503,325	\$9,337,379	\$8,966,470	\$14,548,384	\$9,024,917
\$765,509	\$1,482,056	\$1,644,068	\$1,611,530	\$1,744,541
\$80,507	\$80,508	\$80,507	\$0	\$0
\$71,819,189	\$74,053,582	\$75,065,074	\$82,870,036	\$77,690,177
(\$2,275,662)	(\$4,041,682)	(\$820,519)	(\$22,499,384)	(\$18,297,473)
(ψ2,213,002)	(\$4,041,002)	(\$020,519)	(\$22,433,304)	(\$10,237,473)
\$235,000	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$15,223,336	\$15,746,363
\$7,141,169	\$7,425,739	\$8,487,955	\$8,307,969	\$9,241,136
(\$3,197,024)	(\$3,527,590)	(\$3,500,448)	(\$4,372,969)	(\$2,282,132)
\$4,179,145	\$3,898,149	\$4,987,507	\$19,158,336	\$22,705,367
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\$1,903,483	(\$143,533)	\$4,166,988	(\$3,341,048)	\$4,407,894
¢22 660 224	\$25 055 904	¢26 350 007	¢20 000 506	¢2/ 150 106
\$23,660,321	\$25,955,804	\$26,350,897	\$28,889,506	\$24,159,186
\$2,295,483	\$395,093	\$2,538,609	(\$4,730,320)	\$5,086,778
•			,	•
#0E 0EE 004	<b>#00 050 007</b>	£20 000 E20	<b>604 450 400</b>	#00 04F 004
<u>\$25,955,804</u>	\$26,350,897	\$28,889,506	\$24,159,186	\$29,245,964

## **General Fund**

_	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes	\$18,947,028	\$18,947,469	\$18,427,197	\$18,794,534	\$19,891,980
Property Taxes	\$6,168,905	\$6,644,677	\$6,812,948	\$6,893,193	\$6,876,040
Gross Receipts & Other Local Taxes *	\$9,085,680	\$11,585,651	\$11,541,182	\$11,606,208	\$11,661,935
Intragovernmental Revenues **	\$13,662,448	\$14,849,683	\$15,506,487	\$16,880,859	\$18,230,977
Grants	\$4,521,170	\$6,184,221	\$5,761,569	\$6,486,581	\$5,431,035
Interest	\$1,066,281	\$1,049,409	\$1,139,560	\$1,035,128	\$661,033
Fees and Service Charges	\$0	\$0	\$0	\$0	\$0
Other Local Revenues ++	\$5,790,233	\$8,846,361	\$5,657,355	\$6,061,670	\$6,034,687
<del>-</del>	\$59,241,745	\$68,107,471	\$64,846,298	\$67,758,173	\$68,787,687
Other Funding Sources/Transfers ^	\$7,679,050	\$7,417,392	\$7,460,498	\$7,637,245	\$8,013,579
Total Financial Sources: Less					
Appropriated Fund Balance	\$66,920,795	\$75,524,863	\$72,306,796	\$75,395,418	\$76,801,266
Financial Uses Operating Expenses Operating Transfers to Other Funds Interest Expense Principal Payments Capital Additions Enterprise Revenues used for Capital Projects Total Expenditure Uses	\$62,187,645 \$2,838,223 \$3,446 \$0 \$1,404,365 \$0 \$66,433,679	\$65,267,982 \$2,797,188 \$2,515 \$0 \$1,401,074 \$0 \$69,468,759	\$67,818,910 \$2,908,684 \$1,552 \$0 \$1,825,028 \$0 <b>\$72,554,174</b>	\$70,073,140 \$2,903,136 \$554 \$0 \$1,473,497 \$0 <b>\$74,450,327</b>	\$70,215,402 \$3,010,603 \$554 \$0 \$2,261,349 \$0 <b>\$75,487,908</b>
Increase/(Decrease) to Cash	\$487,116	\$6,056,104	(\$247,378)	\$945,091	\$1,313,358
Unassigned Fund Balance Ending Cash and Other Resources	\$11,242,815 <b>\$11,242,815</b>	\$14,938,785 <b>\$14,938,785</b>	\$17,154,195 <b>\$17,154,195</b>	\$19,029,812 <b>\$19,029,812</b>	\$23,660,321 <b>\$23,660,321</b>
Cash Reserve Target	\$10,629,389	\$11,115,001	\$11,608,668	\$11,912,052	\$12,078,065
Cash Above/(Below) 20% requirement	\$613,426	\$3,823,784	\$5,545,527	\$7,117,760	\$11,582,256

<sup>\*</sup> Gross Receipts taxes are collected on telephone, natural gas, electric (Boone Electric), and Cable Franchise Fees. Other Local Taxes include Cigarette Tax, Gasoline Tax, and Motor Vehicle Tax.

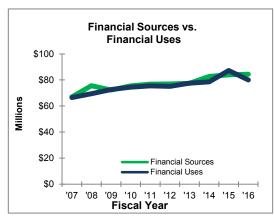
<sup>\*\*</sup> Intragovernmental Revenues include General and Administrative Charges which are charged to the funds outside of the General Fund for the centralized services that the Administrative Departments provide to those funds (such as payroll, accounts payable, etc.).

<sup>^</sup> Transfers include PILOT (Payment-In-Lieu-of-Taxes) which is an amount equal to the gross receipt tax that would be paid by the Water and Electric Fund if they were not a part of the City

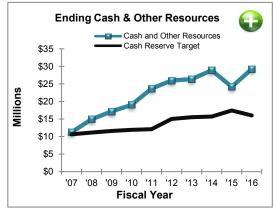
<sup>++</sup> Other Local Revenues include Licenses and Permits, Fines, and Fees in the General Fund, as well as miscellaneous revenues in all of the other funds.

## **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$20,840,696	\$21,627,785	\$22,463,031	\$22,832,373	\$23,321,470
\$7,097,767	\$7,228,203	\$7,319,211	\$7,572,050	\$7,898,843
\$11,931,167	\$12,262,325	\$12,804,876	\$12,364,653	\$11,641,679
\$18,300,367	\$18,429,065	\$18,947,172	\$4,247,354	\$4,407,469
\$4,503,591	\$4,103,531	\$5,015,621	\$5,550,225	\$4,119,790
\$417,452	(\$397,290)	\$567,866	\$954,208	\$699,133
\$0	\$0	\$0	\$0	\$0
\$6,452,487	\$6,758,281	\$7,126,778	\$6,849,789	\$7,304,320
\$69,543,527	\$70,011,900	\$74,244,555	\$60,370,652	\$59,392,704
\$7,376,169	\$7,425,739	\$8,487,955	\$23,531,305	\$24,987,499
<u>\$76,919,696</u>	\$77,437,639	\$82,732,510	\$83,901,957	\$84,380,203
\$70,973,173	\$72,491,018	\$73,340,499	\$81,258,506	\$75,945,636
\$3,197,024	\$3,527,590	\$3,500,448	\$4,372,969	\$2,282,132
\$80,507	\$80,508	\$80,507	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$765,509	\$1,482,056	\$1,644,068	\$1,611,530	\$1,744,541
\$0	\$0	\$0	\$0	\$0_
\$75,016,213	\$77,581,172	\$78,565,522	\$87,243,005	\$79,972,309
\$1,903,483	(\$143,533)	\$4,166,988	(\$3,341,048)	\$4,407,894
\$25,955,804	\$26,350,897	\$28,889,506	\$24,159,186	\$29,245,964
<u>\$25,955,804</u>	\$26,350,897	\$28,889,506	\$24,159,186	\$29,245,964
<b>#45.000.040</b>	045 540 004	<b>0.15 7.10 1.0.1</b>	047 440 004	<b>#45.004.400</b>
\$15,003,243	\$15,516,234	\$15,713,104	\$17,448,601	\$15,994,462
\$10,952,561	\$10,834,663	\$13,176,402	\$6,710,585	\$13,251,502



Total financial sources have been above total financial uses for all years except FY 2009, FY 2013, and FY 2015. In FY 2009 and FY 2013, the city used down some of the fund balance to make up the difference between revenues and expenses. In FY 2015, the City used \$5 million of excess fund balance to pay down police and fire pension unfunded liabilities.



Ending cash and other resources has been above the cash reserve target for all years. Council increased the cash reserve target from 16% of total expenditures to 20% of total expenditures in FY 2012. The significant decrease in cash and other resources in FY 2015 was due to a decision by Council to use \$5 million of excess fund balance to help pay down police and fire pension liabilities.

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# **Administrative Departments**

## **Description**

The City of Columbia has administrative departments which are funded with general city funds and provide centralized services (such as purchasing and accounting) to all of the departments. A portion of the cost of these operations is recovered from the departments outside of the General Fund in the form of a General and Administrative Fee. The allocation methodology was developed by our external auditors many years ago and is updated annually. The revenue from this fee comes into the General Fund and is used to offset the costs of the administrative departments. The remainder of these budgets are funded with general sources which means that the funding can be moved to any other department that is funded with general city funds.

## **City Council**

The Mayor and City Council act as the legislative and policy making body for the City of Columbia. Operating under a home rule charter, the Council uses various voluntary citizen boards, commissions, and task forces as well as public hearings in the development of City policy matters. According to the City Charter, the City Council is responsible for the appointment of the City Manager, City Clerk, and Municipal Judge.

## City Clerk

The City Clerk serves as the depository for all official records of the City, and the Clerk certifies City records for the courts, City departments, and citizens. The Clerk's office serves as a center for citizen inquiry, proclamation preparation and signing, and personal appearance requests. The Clerk maintains membership rosters for all boards and commissions.

## City Manager

The City Manager is responsible for the general administration of the City of Columbia, an annual statement of City programs and priorities, preparation of the annual budget, 5-year capital improvements plan, preparation of Council agendas and special staff reports, and program coordination and development. The City Manager is directly responsible to the City Council for the proper administration of all the City affairs as well as implementation of policies and programs adopted by the Council.

## **Finance Department**

Finance is responsible for the administration, direction, and coordination of all financial services of the City involving financial planning, budgeting, treasury management, investments, purchasing, accounting, payroll, business licensing, risk management, and utility customer services. With the exception of Utility Customer Services and Self Insurance, which are budgeted in other funds, all Finance Divisions are budgeted and accounted for in the General Fund.

## **Human Resources**

Human Resources is responsible for coordinating the efforts of all City departments in the recruitment, selection, hiring, evaluation, promotion, training and development of a diverse staff of qualified and dedicated employees to serve the citizens of Columbia. General pay and benefits administration, employee health and wellness programs, and drug and alcohol testing are also the responsibility of the Department.

## **Law Department**

Law is charged with managing all litigation in which the City is a party and advising the Council, the City boards and commissions, the City Manager, and department directors on legal matters. The Department is composed of two divisions: the City Counselor and staff manage the civil law of the City, and the City Prosecutor prosecutes ordinance violations.

## City General

City General accounts for non-departmental expenditures. These include various subsidies and transfers as well as other items which are not related to a specific department. Street Lighting is accounted for in this department until FY 2014. After that it was moved to the Street budget.

## **Public Works Administration**

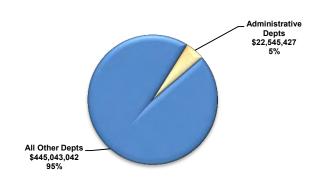
The Administration section provides management of all divisions and functions of the Department including Transit, Airport, Parking, Sewer, Custodial and Maintenance Services, Fleet Operations, Public Improvements, and Right-of-Way acquisition. Prior to FY 2017 Sewer, Solid Waste, Storm Water, and GIS were also divisions.

## Other General Capital Projects

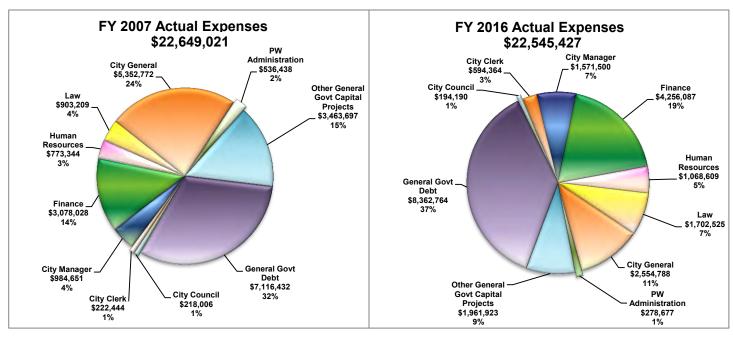
General government projects that are not associated with Streets and Sidewalks, Parks and Recreation, or Public Safety, are included in Other General Government Projects.

## **General Government Debt**

Debt Service Funds are used to account for the accumulation of resources and payment of general obligation bond principal and interest from governmental resources and special obligation bond principal and interest when the government is obligated in some manner for the payment.

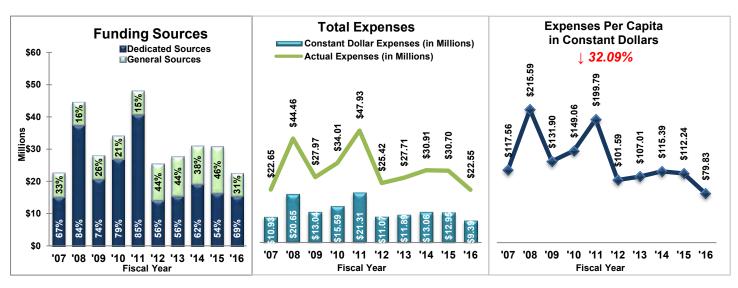


## **Administrative Departments - Summary**



FY 2016 actual expenses are \$103,594 below the FY 2007 expenses.

- City Council budget is lower due to budget cuts to get expenses in line with low revenue growth.
- City Clerk increased due to the addition of a Deputy City Clerk position in FY 2010.
- City Manager increased due to the Office of Sustainability, Trust Officer, and Journey to Excellence expenses moving into this department from other budgets.
- Finance increased due to several position increases to handle increased workload and implement the city's COFERS software project, and significant increases in intragovernmental charges.
- Law increased due to several organizational changes including providing support to the Police Citizen Review Board, Board of Adjustment,
  Planning and Zoning Commission, focus on community development, land use, and planning and zoning matters, centralization of the litigation
  function, movement of the Human Rights function from Health, and Human Services and movement of the ADA coordinator function from the
  City Manager's office.
- City General decreased due to movement of street lighting expenses to the Streets and Engineering budget in FY 2015, Journey to Excellence
  expenses to the City Manager's budget, and lower subsidy amount to Recreation Services.
- Other general capital project expenses can vary significantly from year to year based on the funding required for expenses.



The significant larger dedicated sources in FY 2008 through FY 2011 are due to capital project and debt service funding. Expenses per capita in constant dollars decreased 32.09% over the past ten years. This is primarily due to lower revenue growth, budget cuts to get expenses in line with revenues, and movement of some costs, such as street lighting costs, to other budgets.

# **City Council Trends**

General Fund Department

Indicator 2015 2016 Comments

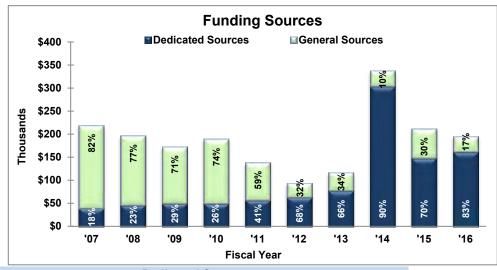
Expenses Per Capita in Constant Dollars





Expenses per capita decreased 38.94% over the past ten years while inflation increased 15.78% and population increased 26.61%. There was a downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and low general source growth (such as sales taxes).

## **City Council**



**Dedicated Sources** 

Fiscal Year	General and Administrative Charges	Grant Revenues	Transfers	Other Local Revenues	Total Dedicated Sources	Total General Sources	Total Revenues
2007	\$39.232	\$0	\$0	\$0	\$39.232	\$178.774	\$218.006
	¥ / -			•	, .	· - /	
2008	\$42,518	\$3,411	\$0	\$0	\$45,929	\$149,949	\$195,878
2009	\$47,093	\$2,589	\$0	\$0	\$49,682	\$122,261	\$171,943
2010	\$49,145	\$0	\$0	\$0	\$49,145	\$139,203	\$188,348
2011	\$48,433	\$3,660	\$0	\$4,797	\$56,890	\$81,056	\$137,946
2012	\$48,062	\$12,000	\$0	\$3,028	\$63,090	\$30,103	\$93,193
2013	\$72,734	\$0	\$0	\$4,279	\$77,013	\$39,043	\$116,056
2014	\$99,010	\$0	\$200,000	\$3,964	\$302,974	\$33,153	\$336,127
2015	\$137,190	\$7,320	\$0	\$3,108	\$147,618	\$62,896	\$210,514
2016	\$156,914	\$0	<b>\$0</b>	\$4,062	\$160,976	\$33,214	\$194,190
10 Yr % Chg	299.96%				310.32%	(81.42%)	(10.92%)

**Description:** The City Council is a general fund department which is funded by both general and dedicated sources. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. The dedicated sources include General and Administrative Charges, Federal and State Grants, and other local revenues which include Advertising Fees (for Board of Adjustment cases) and miscellaneous revenue. General and Administrative Charges are amounts charged to departments outside of the General Fund for services performed by General Fund departments.

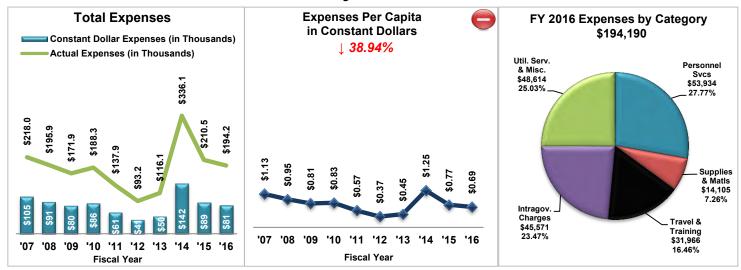
Analysis: Total revenues decreased over the ten year period by 10.92%.

- Funding sources for the City Council budget decreased from FY 2007 to FY 2012 due to the downturn in the economy which resulted in lower funding sources available to be allocated and budget cuts resulted.
- In FY 2014 there was an increase due to a one-time \$200,000 transfer of general fund savings which was allocated by the Council to provide support for Columbia Access Television.
- FY 2015 general sources include funding for a full year of Council stipends which began in April, 2014.

#### Source:

· City of Columbia Accounting System

## **City Council**



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Per Capita

Fiscal Year	Total Expenses	Consumer Price Index	Constant Dollar Expenses	Population**	Per Capita Expenses in Constant Dollars	Percent Change over Previous Year
2007	\$218,006	207.30	\$105,164	92,937	\$1.13	(12.40%)
2008	\$195,878	215.30	\$90,978	95,782	\$0.95	(15.93%)
2005 - <u>2009</u>	\$171,943	214.54	\$80,146	98,831	\$0.81	(14.74%)
2006 - <u>2010</u>	\$188,348	218.06	\$86,376	104,620	\$0.83	2.47%
2007 - <u>2011</u>	\$137,946	224.94	\$61,326	106,658	\$0.57	(31.33%)
2008 - <u>2012</u>	\$93,193	229.59	\$40,591	109,008	\$0.37	(35.09%)
2009 - <u>2013</u>	\$116,056	232.96	\$49,818	111,145	\$0.45	21.62%
2010 - <u>2014</u>	\$336,127	236.74	\$141,981	113,155	\$1.25	177.78%
2011 - <u>2015</u>	\$210,514	237.02	\$88,817	115,391	\$0.77	(38.40%)
2016	\$194,190	240.01	\$80,909	117,671	\$0.69	(10.39%)
10 Yr % Chg	(10.92%)	15.78%	(23.06%)	26.61%	(38.94%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The City Council budget includes expenses related to the City Council as well as various Boards and Commissions. Not all boards and commissions expenses are included in this budget. There are no permanent full-time positions allocated. Beginning in FY 2014, the Mayor and City Council members began receiving a stipend. Prior to that time, they did not receive any compensation from the City. It is important to examine the trend for actual expenses, constant dollar expenses, and expenses per thousand population. The constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per thousand population take into account both inflation and the growth in the population. The City Council also has an amount allocated each year with is called Council Reserve and that amount is reflected in the City General budget as it takes a vote of Council to allocate this funding either during the budget process or the following fiscal year.

**Analysis:** Total expenses decreased 10.92%, while constant dollar expenses decreased 23.06%, and expenses per capita decreased 38.94% over the past ten years.

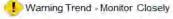
- There was an overall decrease in expenses from FY 2007 to FY 2013 due to several cost-cutting decisions such as the move to electronic
  agenda information which greatly reduced printing costs and a reduction of travel and training expenses by one half.
- In FY 2014 there was a significant increase of \$200,000 to support Columbia Access television (from one-time 2014 general fund savings)
  and the Council and Mayor began to receive voter approved stipends.
- In FY 2015 there was a decrease due to the Columbia Access television costs being moved to the Cultural Affairs budget.

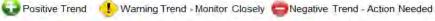
- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

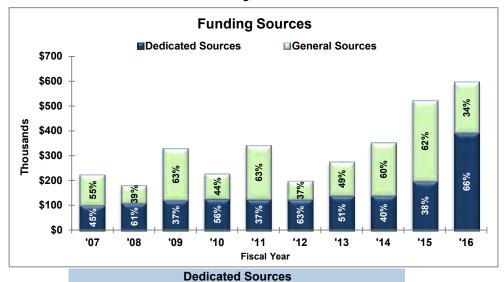
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# City Clerk Trends General Fund Department

Indicator	2015	2016	Comments
Expenses per Capita in Constant Dollars	<b>(</b>	<b>①</b>	Expenses per capita in constant dollars increased 82.61% over the past ten years. These increases are primarily in election costs. Without including election costs, the City Clerk's Office per capita expenses increased 31.51% due to the addition of a Deputy City Clerk position in FY 2010.
Fringe Benefits as a Percentage of Salaries and Benefits			Due to changes in the pension plan for employees hired after October 1, 2012, the fringe benefit percent has been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for local and state government employees since FY 2014.
Employees Per Thousand Population	•	•	The total number of employees increased by 1.00 FTE and the employees per thousand population increased by 18.47% over the past ten years. Population increased 26.61% during this same time period.







				Total		
		Other Local	Operating	Dedicated	<b>Total General</b>	Total
Fiscal Year	G&A Charges	Revenues	Transfers	Sources	Sources	Revenues
2007	\$100,930	\$0	\$0	\$100,930	\$121,514	\$222,444
2008	\$109,385	\$346	\$0	\$109,731	\$70,252	\$179,983
2009	\$121,154	\$248	\$0	\$121,402	\$206,987	\$328,389
2010	\$126,432	\$148	\$0	\$126,580	\$99,063	\$225,643
2011	\$124,602	\$131	\$0	\$124,733	\$216,059	\$340,792
2012	\$123,648	\$255	\$0	\$123,903	\$73,609	\$197,512
2013	\$139,570	\$92	\$0	\$139,662	\$134,240	\$273,902
2014	\$139,245	\$279	\$0	\$139,524	\$211,045	\$350,569
2015	\$196,228	\$302	\$0	\$196,530	\$324,050	\$520,580
2016	\$201,432	\$273	\$188,965	\$390,670	\$203,694	\$594,364
10 Yr % Chg	99.58%			287.07%	67.63%	167.20%

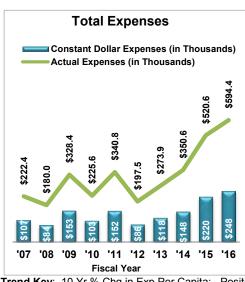
**Description:** The City Clerk is a general fund department that is funded with both dedicated and general sources. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding for this department primarily come from general and administrative charges that are charged to funds outside of the general fund for the services this department provides to them. The revenue sources for this department cover expenses for both the City Clerk's office and Election costs.

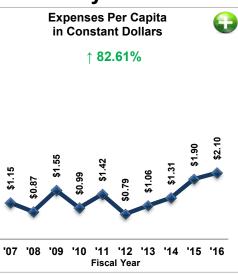
Analysis: For the period shown, the total revenue sources increased by \$0.37 million or 167.20%.

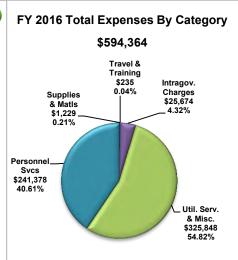
- In years where there are higher revenues, this budget paid for election costs associated with certain kinds of elections (council members, capital improvement sales tax, and other elections that benefit the general fund). The cost of elections can vary significantly from year to year as it is based on the number of entities that have issues on the ballots. The costs are highest when the City is the only entity on the ballot or when the City has an issue on a ballot that will have a high voter turnout, such as higher office election years.
- In FY 2012 FY 2014 there were lower sources required for the City Clerk's office due to most intragovernmental charges for general fund departments being reflected in the City General budget.
- FY 2015 and FY 2016 sources are higher due to a decision to reflect the City Clerk's intragovernmental charges (computer fees, custodial, maintenance, etc.) in this budget instead of in the City General budget to better reflect the actual cost of this department.
- In FY 2016 dedicated sources are higher due to transfers from Parks Sales Tax to pay for the November 2015 parks sales tax ballot and from Convention and Visitors Bureau to pay for the August 2016 ballot costs related to increasing the hotel/motel taxes by 1% temporarily for the airport terminal project.

#### Sources:

City of Columbia Accounting System







Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

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			Constant		Per Capita	Percent
	Total	Consumer	Dollars		Expenses in	Change Over
Fiscal Year	Expenses	Price Index	Expenses	Population**	<b>Constant Dollars</b>	Previous Year
2007	\$222,444	207.30	\$107,305	92,937	\$1.15	(28.13%)
2008	\$179,983	215.30	\$83,595	95,782	\$0.87	(24.35%)
2005 - <u>2009</u>	\$328,389	214.54	\$153,069	98,831	\$1.55	78.16%
2006 - <u>2010</u>	\$225,643	218.06	\$103,479	104,620	\$0.99	(36.13%)
2007 - <u>2011</u>	\$340,792	224.94	\$151,504	106,658	\$1.42	43.43%
2008 - <u>2012</u>	\$197,512	229.59	\$86,028	109,008	\$0.79	(44.37%)
2009 - <u>2013</u>	\$273,902	232.96	\$117,575	111,145	\$1.06	34.18%
2010 - <u>2014</u>	\$350,569	236.74	\$148,082	113,155	\$1.31	23.58%
2011 - <u>2015</u>	\$520,580	237.02	\$219,635	115,391	\$1.90	45.04%
2016	\$594,364	240.01	\$247,641	117,671	\$2.10	10.53%
10 Yr % Chg	167.20%	15.78%	130.78%	26.61%	82.61%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The City Clerk is a general fund department which includes expenses related to the City Clerk's office and the cost of City elections. It is important to examine the trend for actual expenses, constant dollar expenses, and expenses per thousand population. The constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per thousand population take into account both inflation and the growth in the population.

**Analysis:** Total expenses increased 167.20%, while constant dollar expenses increased 130.78%, and per capita expenses in constant dollars increased 82.61% for the period shown. The increase is primarily in the area of election costs. The City Clerk's Office per capita expenses increased 31.51% due to the addition of 1 position in FY 2010.

- The years that show significantly higher expenses are due to election costs. The cost of elections for a given year depends on the number of elections for City issues and the number of entities that have issues on those ballots. This is because election costs are divided among all of the entities with issues on the ballot. The costs are highest when the City is the only entity on the ballot, or when the City has an issue on a ballot that will have high voter turnout, such as higher office election years.
- For the years FY 2012 FY 2014, intragovernmental charges for the City Clerk's office were charged to the City General budget as was
  done in all of the general fund budgets during this timeframe.
- Beginning in FY 2015 intragovernmental charges were allocated back to departments instead of in the City General budget to better reflect the total cost of this department.
- · In FY 2015, election costs include the council member election in April and the extension of capital improvement sales tax in August.
- In FY 2016 election costs include the parks sales tax ballot in November, the council member election in April, the ballot in August to continue charging sales taxes on motor vehicles purchased outside of Missouri, and a temporary increase to the hotel/motel tax to help fund the airport terminal project.

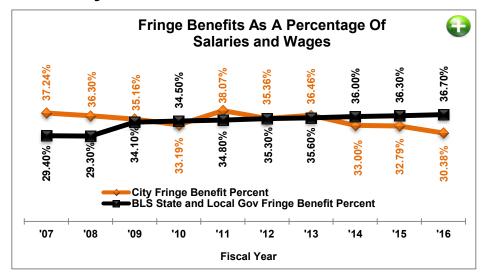
#### Sources:

 City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/

## Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



Fiscal Year	Cost of Fringe Benefits	Salaries and Wages	Benefits as a Percent of Salaries and Wages	LAGERS - General Contribution Rate	BLS State and Local Gov Fringe Benefit Percent
2007	\$29.674	\$79.681	37.24%	13.90%	29.40%
2008	\$30.177	\$83.135	36.30%	14.10%	29.30%
2009	\$29,624	\$84,264	35.16%	13.90%	34.10%
2010	\$33,778	\$101,785	33.19%	14.90%	34.50%
2011	\$40,835	\$107,272	38.07%	15.10%	34.80%
2012	\$47,476	\$134,253	35.36%	16.10%	35.30%
2013	\$52,300	\$143,460	36.46%	17.10%	35.60%
2014	\$54,753	\$165,929	33.00%	17.50%	36.00%
2015	\$58,211	\$177,505	32.79%	16.60%	36.30%
2016	\$56,243	\$185,135	30.38%	15.10%	36.70%
10 Yr % Chg	89.54%	132.35%	(18.42%)	8.63%	

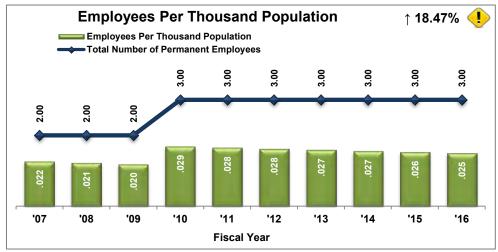
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** The cost of fringe benefits rose from 37.24% in FY 2007 to 38.07% in FY 2011 before they began decreasing. The FY 2016 fringe benefit percent is 30.38%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to reduce significant future increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a
  way to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA),
  and increased the City's HSA contribution to provide incentive to switch to HSAs.
- The City Clerk's fringe benefit percent has fallen below the comparative BLS fringe benefit percent since FY 2014 primarily due to the pension plan change in October, 2012.

Management will need to continue monitoring this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS. Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	2.00	92,937	0.022					
2008	2.00	95,782	0.021					
2005 - <u>2009</u>	2.00	98,831	0.020					
2006 - <u>2010</u>	3.00	104,620	0.029	1.00	1.00			ADDED: (1) Admin Support Assistant II to handle general citizen inquiries
2007 - <u>2011</u>	3.00	106,658	0.028					
2008 - <u>2012</u>	3.00	109,008	0.028					
2009 - <u>2013</u>	3.00	111,145	0.027					
2010 - <u>2014</u>	3.00	113,155	0.027					
2011 - <u>2015</u>	3.00	115,391	0.026					
2016	3.00	117,671	0.025					
10 Yr Cha	50.00%	26.61%	18.47%	1.00	1.00	0.00	0.00	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Personnel costs are 41% of total expenses for this department. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the ten year period shown, the total number of employees increased by 1.00 FTE and employees per thousand population increased 18.47% which is below the change in population of 26.61%. There have been no new positions added since FY 2010. The percent change amounts are large due to the fact that this department only has three permanent positions.

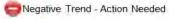
- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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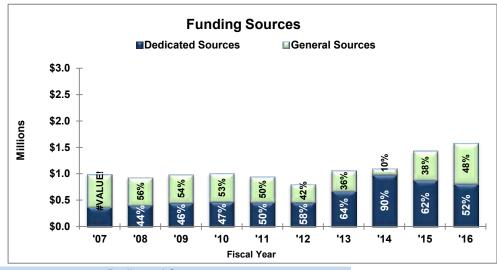
# City Manager Trends General Fund Department

Indicator	2015	2016	Comments	
Expenses Per Capita in Constant Dollars	•	•	Expenses per capita in constant dollars increased 8.81% over the past ten years due to several organizational changes including the movement of the Trust Office, Office of Sustainability, and Journey to Excellence costs into this budget from other budgets.	
Fringe Benefits as a Percentage of Salaries and Benefits  The fringe benefit percent has been lower than the Bureau of Labor Statistical average fringe benefit of all state and local governments for all years shown 2016 fringe benefit percent is 28.69%.				
Employees Per Thousand Population	•	•	The total number of employees increased by 3.50 FTE. Employees per thousand population increased 13.53% while population increased 26.61% during this same time period. Three positions were a result of the movement of the Office of Sustainability and the Trust Officer into this budget from other budgets.	





## **City Manager**



**Dedicated Sources** 

				Total	Total	
			Other Local	Dedicated	General	Total
Fiscal Year	Transfers	G&A Charges	Revenues	Sources	Sources	Revenues
2007	\$0	\$378,905	\$0	\$378,905	\$605,746	\$984,651
2008	\$0	\$410,648	\$0	\$410,648	\$515,504	\$926,152
2009	\$0	\$454,830	\$67	\$454,897	\$525,113	\$980,010
2010	\$0	\$474,644	\$45	\$474,689	\$528,294	\$1,002,983
2011	\$0	\$467,775	\$77	\$467,852	\$471,428	\$939,280
2012	\$0	\$464,193	\$116	\$464,309	\$333,082	\$797,391
2013	\$133,723	\$542,555	\$70	\$676,348	\$380,702	\$1,057,050
2014	\$370,273	\$602,737	\$13,113	\$986,123	\$104,953	\$1,091,076
2015	\$230,702	\$569,145	\$83,058	\$882,905	\$543,022	\$1,425,927
2016	\$229,571	\$520,549	\$62,554	\$812,674	\$758,826	\$1,571,500
10 Yr % Chg		37.38%		114.48%	25.27%	59.60%

**Description:** The City Manager budget is a general fund budget that is funded with both dedicated and general sources. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated sources for this department primarily come from General and Administrative (G&A) Charges which are charges to departments outside of the general fund for services the department provides to them. A second large source of dedicated funding comes from transfers from the capital projects fund to pay for a Project Manager position during the Columbia Financial Enterprise Resource Software (COFERS) software implementation project from FY 2013 to FY 2016, a transfer from the Convention and Visitors Bureau to fund an Event Specialist position, and transfers from other funds to support the Office of Sustainability from savings that have resulted in sustainability projects the office funded in prior years.

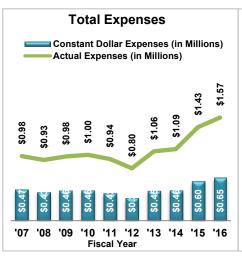
Analysis: For the period shown, total revenues increased 59.60% primarily due to some organizational changes within the department.

- Funding sources for the years FY 2007 through FY 2011 were higher because the GIS operation was included in the City Manager's budget.
   In FY 2012 it was moved into a separate fund and funding sources began coming from the other city departments that utilize the services of the department.
- The Office of Sustainability is reflected in the City Manager's budget from FY 2014 to FY 2016. Prior to that time, it was a separate fund because it was funded primarily through a federal grant. When the grant ended, the operation was moved into the City Manager's office along with some dedicated source transfers from other departments which reflect one half of the savings the departments experienced as a result of the sustainability projects that were funded by the grant. These transfers will continue until FY 2024.
- Beginning in FY 2013, the City began the COFERS project to replace all of the city's financial software packages. A project manager position was added and funding from the capital projects fund paid the salary and benefits for FY 2013 through FY 2016.
- In FY 2015, the Journey to Excellence budget was moved into the City Manager's budget from the City General budget as the Assistant City Manager provides oversight for this budget.
- In FY 2015 transfers began coming from the Convention and Visitor budget to fund an Event Specialist position.

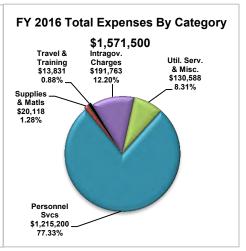
#### Source:

City of Columbia Accounting System

## **City Manager**







Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

					Per Capita	Per Capita
			Constant		Expenses in	Percent
	Total	Consumer	Dollar		Constant	Change Over
Fiscal Year	Expenses	Price Index	Expenses	Population**	Dollars	Previous Year
2007	\$984,651	207.30	\$474,988	92,937	\$5.11	6.46%
2008	\$926,152	215.30	\$430,162	95,782	\$4.49	(12.13%)
2005 - <u>2009</u>	\$980,010	214.54	\$456,802	98,831	\$4.62	2.90%
2006 - <u>2010</u>	\$1,002,983	218.06	\$459,966	104,620	\$4.40	(4.76%)
2007 - <u>2011</u>	\$939,280	224.94	\$417,571	106,658	\$3.92	(10.91%)
2008 - <u>2012</u>	\$797,391	229.59	\$347,311	109,008	\$3.19	(18.62%)
2009 - <u>2013</u>	\$1,057,050	232.96	\$453,747	111,145	\$4.08	27.90%
2010 - <u>2014</u>	\$1,091,076	236.74	\$460,875	113,155	\$4.07	(0.25%)
2011 - <u>2015</u>	\$1,425,927	237.02	\$601,606	115,391	\$5.21	28.01%
2016	\$1,571,500	240.01	\$654,764	117,671	\$5.56	6.72%
10 Yr % Chg	59.60%	15.78%	37.85%	26.61%	8.81%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The City Manager budget is a general fund department which includes expenses related to the City Manager's office, Office of Sustainability (FY 2014 - FY 2016), Trust Office (FY 2013 and beyond), COFERS project management (FY 2013 - FY 2016), and the Journey to Excellence budgets (FY 2015 and beyond). It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and the growth in the population.

**Analysis:** For the period shown, total expenses increased 59.60%, constant dollar expenses increased 37.85% and per capita expenses increased 8.81%. While these are significant increases, they are due to several organizational changes within the department.

- In FY 2012 the GIS operation moved from this budget into a separate fund. This resulted in a movement of 1 permanent position. In addition, there were budget cuts made to help close the gap between revenues and expenses in the General Fund and most of the intragovernmental charges were moved to the City General budget as was done in all of the general fund budgets during this timeframe.
- In FY 2013 the Trust Officer position was moved into the City Manager's budget from Community Development. In addition, the City began the COFERS software implementation project and a project manager (funded from the capital projects fund) was added to this budget.
- For FY 2014 to FY 2016 the Office of Sustainability is reflected in the City Manager's budget. It was moved here from a special revenue fund due to the ending of a federal grant. Part of the costs of the office are offset by transfers from other departments (outside the general fund) that experienced utility savings as a result of the sustainability projects that were funded by the grant. The department kept half of the savings and the Office of Sustainability utilizes the other half to help cover some of their expenses.
- In FY 2015, intragovernmental charges for the department of \$117,539 and the J2E (Journey to Excellence) budget were moved from City General to this department as well as the purchase of a new agenda management software.
- In FY 2016 a Deputy City Manager position (with most of the costs allocated to the utilities) was created and there were increases in self
  insurance fees related to an increase in claims.

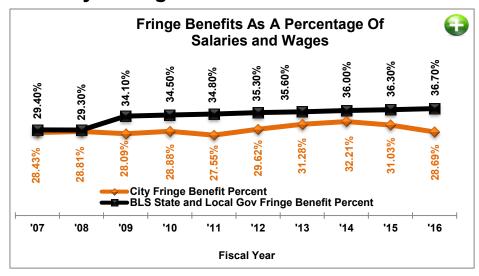
- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

## **City Manager**

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



			Benefits as a Percent of	LAGERS - General	BLS State and
	Cost of Fringe	Salaries and	Salaries and	Contribution	Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$170,356	\$599,252	28.43%	13.90%	29.40%
2008	\$169,320	\$587,745	28.81%	14.10%	29.30%
2009	\$181,255	\$645,282	28.09%	13.90%	34.10%
2010	\$186,307	\$645,148	28.88%	14.90%	34.50%
2011	\$153,081	\$555,657	27.55%	15.10%	34.80%
2012	\$167,545	\$565,608	29.62%	16.10%	35.30%
2013	\$231,278	\$739,494	31.28%	17.10%	35.60%
2014	\$247,234	\$767,597	32.21%	17.50%	36.00%
2015	\$262,825	\$846,945	31.03%	16.60%	36.30%
2016	\$268,892	\$937,199	28.69%	15.10%	36.70%
10 Yr % Chg	57.84%	56.39%	0.92%	8.63%	24.83%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

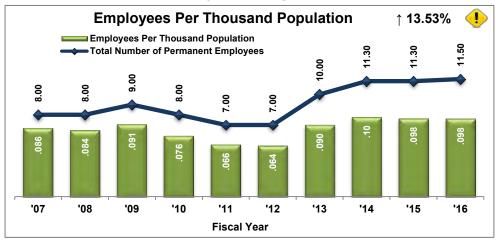
**Analysis:** The cost of fringe benefits rose from 28.43% in FY 2007 to 32.21% in FY 2014 before declining. Fringe benefits are 28.69% for FY 2016.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to reduce significant future increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As
  a way to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible Health Savings Account
  (HSA) plan, and increased the City's HSA contribution to provide incentive to switch to HSAs.
- The fringe benefit percent has been below the comparative BLS fringe benefit percent for all years shown.

Management will need to continue monitoring this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release

## **City Manager**



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	8.00	92,937	0.086					
2008	8.00	95,782	0.084					
2005 - <u>2009</u>	9.00	98,831	0.091	1.00	1.00			ADDED: (1) Business Ombudsman
2006 - <u>2010</u>	8.00	104,620	0.076	(1.00)		(1.00)		DELETED: (1) Business Ombudsman
2007 - <u>2011</u>	7.00	106,658	0.066	(1.00)			(1.00)	MOVED: (1) Sr Planner (GIS Coord) to new GIS Fund
2008 - <u>2012</u>	7.00	109,008	0.064		1.00	(1.00)		ADDED: (1) City Management Fellow, DELETED: (1) Asst to City Manager
2009 - <u>2013</u>	10.00	111,145	0.090	3.00	2.00		1.00	ADDED: (1) City Management Fellow and (1) Financial Project Manager, MOVED: (1) Trust Officer moved from Community Development
2010 - <u>2014</u>	11.30	113,155	0.100	1.30			1.30	MOVED: (2) positions from Sustainability Fund to CMO, (0.70) reassignments of CMO positions to other departments to reflect supervision of those departments
2011 - <u>2015</u>	11.30	115,391	0.098		1.00	(1.00)		ADDED: (1) Event Services Specialist, DELETED: (1) Sr ASA
2016	11.50	117,671	0.098	0.20	0.20			ADDED: (1) Deputy City Manager with 0.80 charged to Utilities Dept.
10 Yr Chg	43.75%	26.61%	13.53%	3.50	5.20	(3.00)	1.30	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

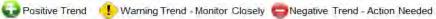
Analysis: The total number of positions increased by 3.50 FTE. Employees per thousand population increased 13.53% compared to a population growth of 26.61%. There have been several organization changes over the past ten years. In FY 2013 the Trust Specialist position was moved from Community Development to this budget and a Financial Project Manager was added to lead the City in the conversion of our legacy financial software to a new window based software (COFERS project) with the project paying for the position. In FY 2014 the Office of Sustainability was moved into this budget when the federal grant ended that had been funding the office. There are some utility savings in departments that implemented sustainability projects which will provide an offset to some of the costs. In FY 2016 a city-wide reorganization resulted in a Deputy City Manager position being added to provide oversight to Community Development, City utilities, and Public Works.

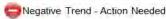
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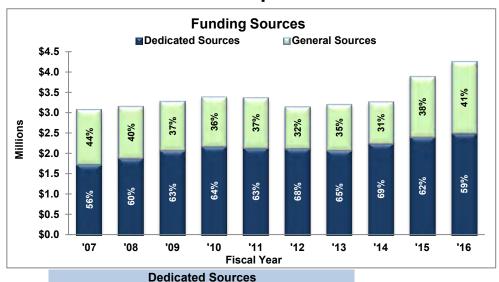
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# Finance Department Trends General Fund Department

	Indicator	2015	2016	Comments
i	Expenses Per Capita in Constant Dollars			Expenses per capita in constant dollars decreased 5.69% while inflation increased 15.78% and population increased 26.61% over the past ten years. This indicates expenses have not kept pace with the growth of inflation and population. This is primarily due to the downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and low general source growth (such as sales taxes).
F	ringe Benefits as a Percentage of Salaries and Benefits	<b>•</b>	<b>•</b>	The fringe benefit percent has been lower than the Bureau of Labor Statistics (BLS) average fringe benefit of all state and local governments for FY 2015 and FY 2016. The FY 2016 fringe benefit percent is 33.32%.
	Employees Per Thousand Population	•	•	The total number of employees increased 14.85 FTE. Employees per thousand population increased 11.33% while population increased 26.61% during this same time. Due to a lack of funding available, the department has not been able to add employees to keep up with the growing workload of the department. All Finance employees are at least partially offset by General and Administrative Charges which are charged to departments outside of the general fund for services this department provides to them.







**Total** G&A Other Local **Dedicated Total General Fiscal Year** Charges **Transfers** Revenues Sources Sources **Total Revenues** 2007 \$1,730,557 \$0 \$1,732,175 \$1,618 \$1,345,853 \$3,078,028 2008 \$1,875,533 \$0 \$8,765 \$1,884,298 \$1,269,338 \$3,153,636 2009 \$2,077,326 \$0 (\$1,595)\$2,075,731 \$1,199,171 \$3,274,902 2010 \$2,167,821 \$0 \$4,107 \$2,171,928 \$1,215,151 \$3,387,079 2011 \$2,136,449 \$0 (\$2,236)\$2,134,213 \$1.232.005 \$3,366,218 2012 \$2,120,087 \$0 \$2,401 \$2,122,488 \$1,019,511 \$3,141,999 2013 \$2,064,853 \$0 \$9,390 \$2,074,243 \$1,126,412 \$3,200,655 2014 \$2.040.945 \$188,573 \$11,091 \$2,240,609 \$1,023,077 \$3,263,686 2015 \$2,159,780 \$232,960 \$8,397 \$2,401,137 \$1,486,430 \$3,887,567 2016 \$2,252,333 \$231,398 \$8,438 \$2,492,169 \$1,763,918 \$4,256,087 30.15% 421.51% 43.88% 31.06% 38.27% 10 Yr % Chg

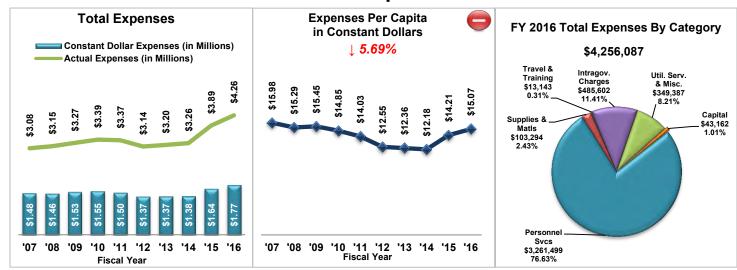
**Description:** The Finance Department is a general fund department which is funded by both general and dedicated sources. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. The dedicated sources include General and Administrative (G&A) charges, transfers, and other local revenues which include miscellaneous revenue received for sunshine requests and auction revenues. General and Administrative Charges are amounts charged to departments outside of the General Fund for services performed by this department.

Analysis: For the past ten years, total revenues increased 38.27%.

- The department received a transfer amount from the COFERS software implementation capital project for FY 2014 FY 2016 to pay for the cost of four positions necessary for implementation of the citywide software programs. As the project is completed, part of the future cost of these positions will be offset by G&A charges as these positions will be needed to handle additional workload within the department.
- Lower funding was received for G&A charges from FY 2012 to FY 2014 because most of the department's intragovernmental charges were charged to the City General budget during that timeframe.
- Revenue from G&A charges increased in FY 2015 due to the allocation of intragovernmental charges back to this budget in an effort to better reflect the total cost of this operation.
- General sources increased in FY 2015 due to the portion of intragovernmental charges that were added back to the budget but not recovered from G&A charges, and rising health insurance and pension costs.

#### Source:

City of Columbia Accounting system



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

							Per Capita
				Constant		Per Capita	Percent
		Total	Consumer	Dollars		Expenses in	Change Over
	Fiscal Year	Expenses	Price Index	Expenses	Population**	<b>Constant Dollars</b>	Previous Year
•	2007	\$3,078,028	207.30	\$1,484,818	92,937	\$15.98	1.27%
	2008	\$3,153,636	215.30	\$1,464,743	95,782	\$15.29	(4.32%)
	2005 - <u>2009</u>	\$3,274,902	214.54	\$1,526,498	98,831	\$15.45	1.05%
	2006 - <u>2010</u>	\$3,387,079	218.06	\$1,553,307	104,620	\$14.85	(3.88%)
	2007 - <u>2011</u>	\$3,366,218	224.94	\$1,496,503	106,658	\$14.03	(5.52%)
	2008 - <u>2012</u>	\$3,141,999	229.59	\$1,368,526	109,008	\$12.55	(10.55%)
	2009 - <u>2013</u>	\$3,200,655	232.96	\$1,373,908	111,145	\$12.36	(1.51%)
	2010 - <u>2014</u>	\$3,263,686	236.74	\$1,378,595	113,155	\$12.18	(1.46%)
	2011 - <u>2015</u>	\$3,887,567	237.02	\$1,640,185	115,391	\$14.21	16.67%
	2016	\$4,256,087	240.01	\$1,773,296	117,671	\$15.07	6.05%
	10 Yr % Chg	38.27%	15.78%	19.43%	26.61%	(5.69%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Finance Department is a general fund department with areas of operation including administration and budgeting, accounting, purchasing, treasury management, and business license. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and the growth in the population.

**Analysis:** Total expenses increased 38.27%, while expenses in constant dollars increased 19.43%, and per capita expenses in constant dollars decreased 5.69% for the period shown. Below are explanations of significant changes in expenses over this ten year period.

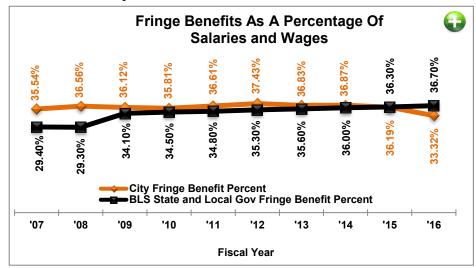
- FY 2012 reflects a significant decrease due to budget cuts necessary to help reduce the gap between general fund revenues and expenditures.
- Lower expenses for FY 2012 through FY 2014 are the result of many of the intragovernmental charges being charged to the City General budget as was done in all of the general fund departments during this timeframe.
- Positions were added during FY 2014 through FY 2015 in Budgeting and Accounting to handle increasing workloads and to assist with implementation of the new accounting software (COFERS project). The cost of these positions were covered by a transfer from the COFERS project during this time. Future costs will be partially offset by G&A charges from other departments which reflect the work these positions perform for the departments outside of the general fund and will help the department better manage increases in workload.
- In FY 2015 there was a \$425,313 increase in expenses due to intragovernmental charges being allocated back to departments from the City General budget to better reflect the total costs for the department. G&A charges to departments outside of the general fund help to pay a portion of these costs.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

## Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS State and Local Gov Fringe Benefit
Fiscal Year	Benefits	Wages	Wages	Rate	Percent
2007	\$553,842	\$1,558,173	35.54%	13.90%	29.40%
2008	\$570,285	\$1,559,940	36.56%	14.10%	29.30%
2009	\$612,213	\$1,695,173	36.12%	13.90%	34.10%
2010	\$637,404	\$1,779,933	35.81%	14.90%	34.50%
2011	\$648,407	\$1,771,046	36.61%	15.10%	34.80%
2012	\$719,781	\$1,922,981	37.43%	16.10%	35.30%
2013	\$720,462	\$1,955,971	36.83%	17.10%	35.60%
2014	\$745,311	\$2,021,666	36.87%	17.50%	36.00%
2015	\$785,638	\$2,170,800	36.19%	16.60%	36.30%
2016	\$808,313	\$2,425,600	33.32%	15.10%	36.70%
10 Yr % Chg	45.95%	55.67%	(6.25%)	8.63%	

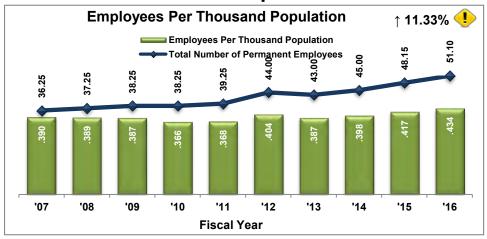
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average fringe benefit percent for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** The cost of fringe benefits rose from 35.54% in FY 2007 to 37.43% in FY 2012 before it began to decline. The FY 2016 fringe benefit percent is 33.32%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to reduce significant future increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a
  way to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA),
  and increased the City's HSA contribution to provide incentive to switch to HSAs.
- The fringe benefit percent has been below the comparative BLS fringe benefit percent since FY 2015.

Management will continue to monitor this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- · Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	36.25	92,937	0.390					-
2008	37.25	95,782	0.389	1.00	1.00			ADDED: (1) Admin Asst partially offset by G&A Fees to provide administrative support to the Finance Director
2005 - <u>2009</u>	38.25	98,831	0.387	1.00	1.00			ADDED: (1) Procurement Officer - partially offset by G&A charges
2006 - <u>2010</u>	38.25	104,620	0.366					
2007 - <u>2011</u>	39.25	106,658	0.368	1.00	1.00			ADDED: (1) Assistant Finance Director - partially offset by G&A charges
2008 - <u>2012</u>	44.00	109,008	0.404	4.75	4.75			ADDED: (1) Financial Analyst partially offset by G&A charges, (1) Financial Project Manager paid from COFERS project, (1) Cashier from temp, (1) ASA III and (.75) ASA II
2009 - <u>2013</u>	43.00	111,145	0.387	(1.00)	1.00	(0.50)	(1.50)	ADDED: (1) Accountant, DELETED: (0.50) Accounting Assistant, MOVED: (1) Financial Project Manager to City Manager's office, (0.5) Assistant Finance Director to other budgets
2010 - <u>2014</u>	45.00	113,155	0.398	2.00	2.00			ADDED: (1) Budget Analyst and (1) Sr Accountant - paid from COFERS project and after project partially offset by G&A charges
2011 - <u>2015</u>	48.15	115,391	0.417	3.15	3.25		(0.10)	ADDED: (1) Sr Budget Analyst and (1) Budget Supv paid from COFERS/G&A charges, (1) Pension Admin partially offset by G&A charges, and (0.25) Sr ASA converted from Temp help
2016	51.10	117,671	0.434	2.95	2.75		0.20	ADDED: (2) Accountant I partially offset by G&A charges and (0.75) Cashier converted from temporary help
10 Yr Chg	40.97%	26.61%	11.33%	14.85	16.75	(0.50)	(1.40)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

Analysis: The total number of positions increased 14.85 FTE and employees per thousand population increased 11.33% while population increased 26.61%. The Finance Department provides support to all of the other departments and, as those departments grow as well as the complexity of accounting rules and financial reporting needs increase, it causes increased workload for the department beyond what the existing staff can handle. In addition, conversion of all of the city's financial software, which occurred from FY 2013 through FY 2016, required additional personnel (which were paid for by the COFERS project) to successfully meet the implementation schedule. Cashiering added staff by converting temporary help to permanent positions as a result of growth in customers, longer drive thru hours and the addition of another drive thru lane. All Finance employees are at least partially offset by General and Administrative charges which are charged to departments outside of the general fund for services provided by the department.

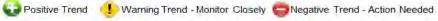
- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates

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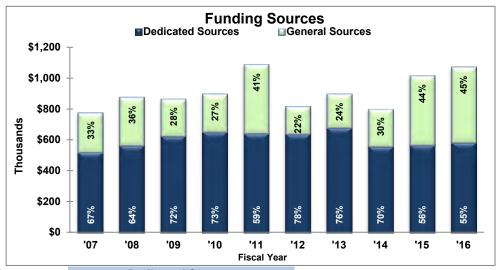
## **Human Resources Trends**

General Fund Department

Indicator	2015	2016	Comments				
Expenses Per Capita in Constant Dollars			Expenses per capita in constant dollars decreased 5.74% over the past ten years while inflation increased 15.78% and population increased 26.61%. This indicates expenses have not kept pace with the growth of inflation or population. This is primarily due to the downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and low general source growth (such as sales taxes).				
Fringe Benefits as a Percentage of Salaries and Benefits			The fringe benefit percent has been lower than the Bureau of Labor Statistics (BLS) average fringe benefit of all state and local governments for FY 2015 and FY 2016. The FY 2016 fringe benefit percent is 33.22%.				
Employees Per Thousand Population		•	The total number of employees increased by 1.16 FTE. Employees per thousand population decreased 9.57% while the population increased 26.61% during this same time. Due to a lack of funding available, the department has not been able to add employees to keep up with the increased number of positions citywide and the increasing turnover rate of employees. This has reduced capacity resulting in delayed response times to requests for service.				







**Dedicated Sources** 

			Total	Total	
Fiscal	Fiscal G&A Other Lo		Dedicated	General	Total
Year	Charges	Revenues	Sources	Sources	Revenues
2007	\$520,072	\$0	\$520,072	\$253,272	\$773,344
2008	\$563,641	\$0	\$563,641	\$310,935	\$874,576
2009	\$624,285	\$16	\$624,301	\$238,836	\$863,137
2010	\$651,480	\$9	\$651,489	\$243,816	\$895,305
2011	\$642,052	\$8	\$642,060	\$443,121	\$1,085,181
2012	\$637,135	\$130	\$637,265	\$177,315	\$814,580
2013	\$678,193	\$28	\$678,221	\$216,281	\$894,502
2014	\$556,585	\$69	\$556,654	\$240,869	\$797,523
2015	\$567,022	\$7	\$567,029	\$444,865	\$1,011,894
2016	\$582,257	\$304	\$582,561	\$486,048	\$1,068,609
10 Yr % Cha	11.96%		12.02%	91.91%	38.18%

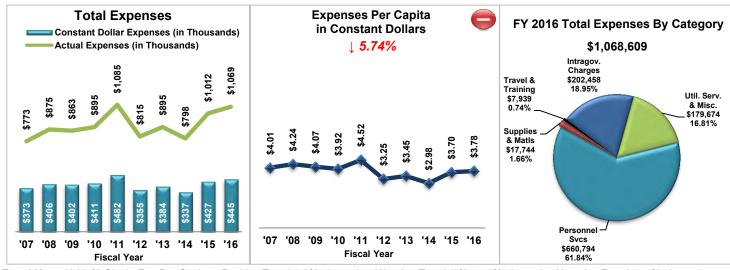
**Description:** The Human Resources Department is a general fund department which is funded by both general and dedicated sources. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. The dedicated sources primarily include General and Administrative (G&A) Charges and other local revenues which include miscellaneous revenue. General and Administrative Charges are amounts charged to departments outside of the General Fund for services performed by this department.

**Analysis:** Total revenues have increased 38.18% over the period shown.

- FY 2012 to FY 2014 reflect lower funding due to most of the department's intragovernmental charges being charged to the City General budget as was done in all general fund departments during that timeframe.
- In FY 2013 revenues were required to fund a city-wide classification and compensation study.
- In FY 2015, intragovernmental charges were moved back into the department's budget to better reflect the total cost of the department which required additional funding.

#### Source:

· City of Columbia Accounting system



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Per Capita

						i ci Gapita
	Total	Consumer	Constant Dollars		Per Capita Expenses in	Percent Change Over Previous
Fiscal Year	Expenses	Price Index	Expenses	Population**	Constant Dollars	Year
2007	\$773,344	207.30	\$373,055	92,937	\$4.01	0.50%
2008	\$874,576	215.30	\$406,207	95,782	\$4.24	5.74%
2005 - <u>2009</u>	\$863,137	214.54	\$402,325	98,831	\$4.07	(4.01%)
2006 - <u>2010</u>	\$895,305	218.06	\$410,585	104,620	\$3.92	(3.69%)
2007 - <u>2011</u>	\$1,085,181	224.94	\$482,433	106,658	\$4.52	15.31%
2008 - <u>2012</u>	\$814,580	229.59	\$354,798	109,008	\$3.25	(28.10%)
2009 - <u>2013</u>	\$894,502	232.96	\$383,972	111,145	\$3.45	6.15%
2010 - <u>2014</u>	\$797,523	236.74	\$336,877	113,155	\$2.98	(13.62%)
2011 - <u>2015</u>	\$1,011,894	237.02	\$426,923	115,391	\$3.70	24.16%
2016	\$1,068,609	240.01	\$445,235	117,671	\$3.78	2.16%
10 Yr % Chg	38.18%	15.78%	19.35%	26.61%	(5.74%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Human Resources is a general fund department which assists all departments with classification and compensation, compliance, employee performance, employee relations, labor relations, payroll support, recruitment and hiring. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and the growth in the population.

**Analysis:** For the period shown, total expenses increased 38.18%, constant dollar expenses increased 19.35% and expenses per capita in constant dollars decreased 5.74%.

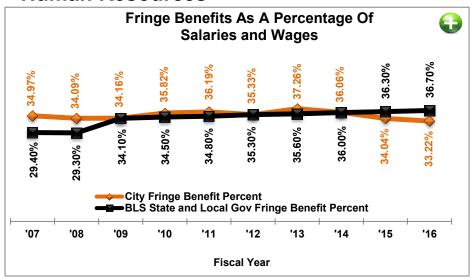
- In FY 2011 the increase was for development and implementation of the Supervisor's Apprenticeship, Manager's Journey and Services with Principles Training. As part of the implementation, employees were certified as trainers and have taken over the role of providing ongoing training.
- For FY 2012 to FY 2014, total expenses were lower due to movement of most of the intragovernmental charges to the City General budget as was done in all general fund budgets during this timeframe.
- FY 2013 included funding for a city-wide classification and compensation study.
- FY 2015 FY 2016 reflect intragovernmental charges being allocated back to the department to better reflect the total cost of the operation.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
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## Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



			Benefits as a Percent of	LAGERS - General	BLS State and Local Gov
Fiscal	Cost of Fringe	Salaries and	Salaries and	Contribution	Fringe Benefit
Year	Benefits	Wages	Wages	Rate	Percent
2007	\$133,038	\$380,439	34.97%	13.90%	29.40%
2008	\$144,695	\$424,490	34.09%	14.10%	29.30%
2009	\$154,229	\$451,505	34.16%	13.90%	34.10%
2010	\$162,165	\$452,719	35.82%	14.90%	34.50%
2011	\$166,464	\$459,979	36.19%	15.10%	34.80%
2012	\$161,687	\$457,587	35.33%	16.10%	35.30%
2013	\$166,982	\$448,209	37.26%	17.10%	35.60%
2014	\$164,327	\$455,663	36.06%	17.50%	36.00%
2015	\$154,782	\$454,770	34.04%	16.60%	36.30%
2016	\$164,060	\$493,825	33.22%	15.10%	36.70%
10 Yr % Chg	23.32%	29.80%	(5.00%)	8.63%	

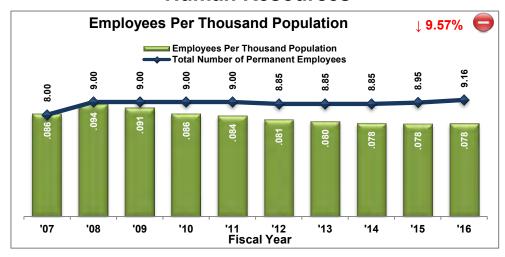
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** The cost of fringe benefits rose from 34.97% in FY 2007 to 37.26% in FY 2013 before beginning to decline. The FY 2016 fringe benefit percent is 33.22%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to reduce significant future increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a
  way to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA)
  plan, and increased the City's HSA contribution to provide incentive to switch to HSAs.
- The fringe benefit percent has been below the comparative BLS fringe benefit percent since FY 2015.

Management will need to continue monitoring this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	8.00	92,937	0.086					
2008	9.00	95,782	0.094	1.00	1.00			ADDED: (1) HR Specialist added to improve employee relation function
2005 - <u>2009</u>	9.00	98,831	0.091					
2006 - <u>2010</u>	9.00	104,620	0.086					
2007 - <u>2011</u>	9.00	106,658	0.084					
2008 - <u>2012</u>	8.85	109,008	0.081	(0.15)			(0.15)	REALLOCATION: Director to Employee Benefit Fund to reflect time spent
2009 - <u>2013</u>	8.85	111,145	0.080					
2010 - <u>2014</u>	8.85	113,155	0.078					
2011 - <u>2015</u>	8.95	115,391	0.078	0.10			0.10	REALLOCATION: from HR to Employee Benefit Fund
2016	9.16	117,671	0.078	0.21			0.21	REALLOCATION: from HR to Employee Benefit Fund
10 Yr Chg	14.50%	26.61%	(9.57%)	1.16	1.00	0.00	0.16	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the past ten years, the number of positions increased by 1.16 FTE. Employees per thousand population decreased 9.57% while population increased 26.61%. Due to a lack of funding available, the department has not be able to add employees to keep up with the increased number of positions citywide and the increasing turnover of employees. This has reduced capacity resulting in delayed response times to requests for service.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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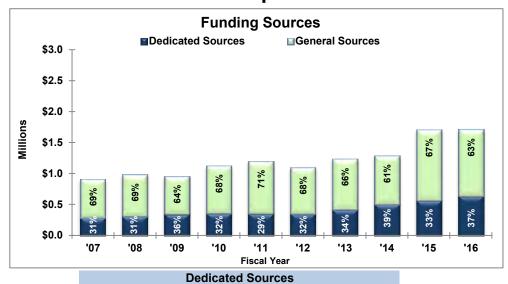
# Law Department Trends General Fund Department

Indicator	2015	2016	Comments		
Expenses Per Capita in Constant Dollars	<b>(</b>	<b>(</b>	Expenses per capita in constant dollars increased 28.57% over the past ten years due to several organizational changes which include a position added to work on legal issues associated with the Police Department, movement of the Human Rights function from Health and Human Services, movement of the ADA coordinator function from the City Manager's Office, additional staff to focus on community development, land use, and planning and zoning matters, staff to centralize litigation, and additional staff resources for the Board of Adjustment and Planning and Zoning Commission.		
Fringe Benefits as a Percentage of Salaries and Benefits	<b>6</b>	<b>6</b>	The fringe benefit percent has been lower than the Bureau of Labor Statistics (BLS) average fringe benefit of all state and local governments since FY 2009. The FY 2016 fringe benefit percent is 31.59%.		
Employees Per Thousand Population	<b>(</b>	<b>(</b>	The total number of employees increased by 7.75 FTE. Employees per thousand population increased 46.99% over the past ten years while population increased 26.61%. Several organizational changes occurred which resulted in additional staff needed: support for Citizen Police Review Board, fair housing activities previously handled by Health, case management for all City claims involving litigation which was previously handled by Risk Management, ADA coordinator function, and a position was added to focus on community development, land use, and planning and zoning matters.		



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				Total		
	G&A		Other Local	Dedicated	<b>Total General</b>	Total
Fiscal Year	Charges	Transfers	Revenues	Sources	Sources	Revenues
2007	\$282,335	\$0	\$650	\$282,985	\$620,224	\$903,209
2008	\$305,987	\$0	\$550	\$306,537	\$668,550	\$975,087
2009	\$338,909	\$0	\$152	\$339,061	\$608,410	\$947,471
2010	\$353,673	\$0	\$435	\$354,108	\$764,056	\$1,118,164
2011	\$348,554	\$0	\$353	\$348,907	\$839,494	\$1,188,401
2012	\$345,885	\$0	\$281	\$346,166	\$743,383	\$1,089,549
2013	\$413,600	\$0	\$204	\$413,804	\$812,495	\$1,226,299
2014	\$481,638	\$16,992	\$0	\$498,630	\$780,972	\$1,279,602
2015	\$544,936	\$13,220	\$6	\$558,162	\$1,139,652	\$1,697,814
2016	\$617,078	\$11,188	\$109	\$628,375	\$1,074,150	\$1,702,525
10 Yr % Chg	118.56%		(83.23%)	122.05%	73.19%	88.50%

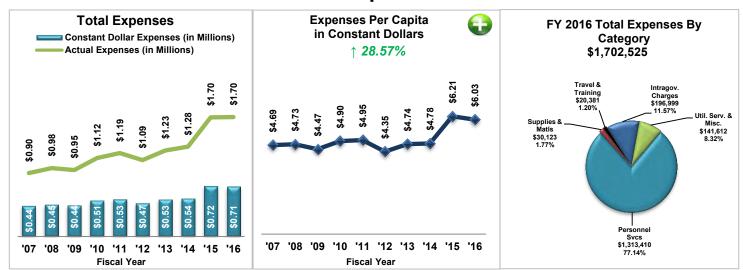
**Description:** The Law Department is a general fund department which is funded by both general and dedicated sources. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. The dedicated sources primarily include General and Administrative (G&A) Charges, transfers, and other local revenues (miscellaneous revenue). General and Administrative Charges are amounts charged to departments outside of the General Fund for services performed by this department. The Law Department also serves as the staff liaison for the Columbia Human Rights Commission and receives a transfer from the Community Development Block Grant Fund for housing activities conducted by the commission.

Analysis: For the period shown, total revenues increased 88.50%. Funding increased due to several significant organizational changes.

- In FY 2010 revenues increased to fund an additional 0.50 FTE Assistant City Counselor III to staff a Citizen Police Review Board.
- In FY 2011 lower funding was required due to the elimination of an Assistant City Counselor position. This was due to lower than anticipated number of red light camera citations.
- FY 2012 to FY 2014 reflect lower funding due to most of the department's intragovernmental charges being charged to the City General budget as was done in all of the general fund departments during that timeframe.
- In FY 2013 revenues increased due to a position being added to work primarily on legal issues associated with the Police Department and the movement of a 0.50 FTE Assistant City Counselor III position from Community Development Neighborhood Programs to the Law Department to focus on legal issues associated with the Police Department.
- In FY 2014 funding was moved from Public Health and Human Services to the Law Department to take over the Human Rights function and funding was moved from the City Manager's office to handle ADA coordination.
- In FY 2015 additional revenues were required to fund intragovernmental charges which were moved back into the department's budget to better reflect the total cost of the department.

#### Source

City of Columbia Accounting system



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

o /o og/۱	•	Canaumar	Constant Dollars	raning francis (o	Per Capita	Per Capita Percent Change
Fiscal Year	Total Expenses	Consumer Price Index	Expenses	Population**	Expenses in Constant Dollars	Over Previous Year
2007	\$903,209	207.30	\$435,701	92,937	\$4.69	3.76%
2008	\$975,087	215.30	\$452,891	95,782	\$4.73	0.85%
2005 - <u>2009</u>	\$947,471	214.54	\$441,635	98,831	\$4.47	(5.50%)
2006 - <u>2010</u>	\$1,118,164	218.06	\$512,788	104,620	\$4.90	9.62%
2007 - <u>2011</u>	\$1,188,401	224.94	\$528,321	106,658	\$4.95	1.02%
2008 - <u>2012</u>	\$1,089,549	229.59	\$474,563	109,008	\$4.35	(12.12%)
2009 - <u>2013</u>	\$1,226,299	232.96	\$526,399	111,145	\$4.74	8.97%
2010 - <u>2014</u>	\$1,279,602	236.74	\$540,509	113,155	\$4.78	0.84%
2011 - <u>2015</u>	\$1,697,814	237.02	\$716,317	115,391	\$6.21	29.92%
2016	\$1,702,525	240.01	\$709,356	117,671	\$6.03	(2.90%)
10 Yr % Chg	88.50%	15.78%	62.81%	26.61%	28.57%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Law Department is a general fund department which is charged with managing all litigation in which the City is an interested party, prosecuting municipal ordinance violations, drafting legislation, approving as to form all contracts, deeds, bonds and other documents signed in the name of the city, serving as the American with Disabilities Act (ADA) Coordinator and Human Rights Investigator, providing primary staff support for the Citizen Police Review Board, Disabilities Commission and Commission on Human Rights, and advising the City Council, City Boards and Commissions, City Manager, and department directors on legal matters.

It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and the growth in the population.

**Analysis:** Total expenses increased 88.50%, while constant dollar expenses increased 62.81%, and per capita expenses in constant dollars increased 28.57% for the period shown. There were several organizational changes that caused this significant increase.

- For FY 2012 FY 2014, most intragovernmental charges for the department were reflected in the City General budget.
- In FY 2013 an additional position was added to work primarily on legal issues associated with the Police Department and a 0.50 FTE was moved from Community Development to this department.
- In FY 2014, the Human Rights function was moved from Health and Human Services, and the ADA Coordinator function was moved from the City Manager's Office. This required an additional 1.50 FTE to handle the workload. During FY 2014 an Assistant City Counselor position was added to focus on community development, land use, planning and zoning matters and serve as an additional staff resource to the Board of Adjustment and the Planning and Zoning Commission.
- In FY 2015 intragovernmental charges were moved from the City General budget back to the Law Department to more accurately reflect the total cost of the department and there was an increase for litigation costs.
- FY 2016 includes additional litigation costs and costs to transition CodeMaster to Municode Ord Bank to create a permanent online collection of previous ordinances.

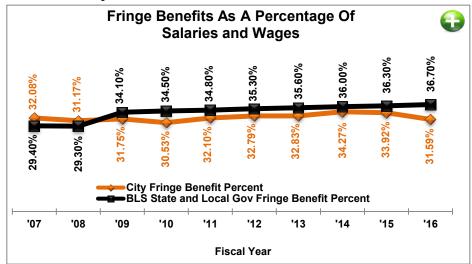
### Sources:

 City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/

## Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



			Benefits as a Percent of	LAGERS - General	BLS State and Local Gov
Fiscal	Cost of Fringe	Salaries	Salaries and	Contribution	Fringe Benefit
Year	Benefits	and Wages	Wages	Rate	Percent
2007	\$168,099	\$524,030	32.08%	13.90%	29.40%
2008	\$181,243	\$581,422	31.17%	14.10%	29.30%
2009	\$175,273	\$552,096	31.75%	13.90%	34.10%
2010	\$200,712	\$657,464	30.53%	14.90%	34.50%
2011	\$228,678	\$712,454	32.10%	15.10%	34.80%
2012	\$238,462	\$727,179	32.79%	16.10%	35.30%
2013	\$276,296	\$841,532	32.83%	17.10%	35.60%
2014	\$285,817	\$834,009	34.27%	17.50%	36.00%
2015	\$315,076	\$928,786	33.92%	16.60%	36.30%
2016	\$308,994	\$978,029	31.59%	15.10%	36.70%
10 Yr % Chg	83.82%	86.64%	(1.51%)	8.63%	24.83%

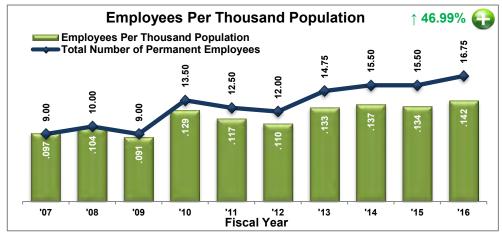
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent

**Analysis:** The cost of fringe benefits rose from 32.08% in FY 2007 to 34.27% in FY 2014 before beginning to decline. The FY 2016 fringe benefit percent is 31.59%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to reduce significant future increases, a decision was made to place all personnel hired on or after October 1, 2012 into
  a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future
  pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a way
  to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and
  increased the City's HSA contribution to provide incentive to switch to HSAs.
- The fringe benefit percent has been below the comparative BLS fringe benefit percent since FY 2009.

Management will need to continue monitoring this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	9.00	92,937	0.097					
2008	10.00	95,782	0.104	1.00	1.00			ADDED: (1) Assistant City Counselor III to provide overlap before long-term employee retires
2005 - <u>2009</u>	9.00	98,831	0.091	(1.00)		(1.00)		DELETED: (1) Assistant City Counselor III after long-term employee retired
2006 - <u>2010</u>	13.50	104,620	0.129	4.50	4.50			ADDED: (.5) Asst City Counselor III to staff Citizen Police Review Board, (2) Asst City Counselor II and (2) ASA for increased workload from Red Light cameras
2007 - <u>2011</u>	12.50	106,658	0.117	(1.00)		(1.00)		DELETED: (1) Assistant City Counselor II due to lower than anticipated number of red light camera citations
2008 - <u>2012</u>	12.00	109,008	0.110	(0.50)			(0.50)	DELETED: (.50) ASA III to fund reassignment of (1) Assistant City Counselor III to a Deputy City Counselor
2009 - <u>2013</u>	14.75	111,145	0.133	2.75	2.25		0.50	ADDED: (1) Assistant City Counselor II and (.25) Sr. ASA to take over fair housing activities previously performed by the Health Department, (1) Asst City Counselor III; MOVED: (.5) Assistant City Counselor from Community Development
2010 - <u>2014</u>	15.50	113,155	0.137	0.75	0.75			ADDED: (.75) Assistant City Counselor
2011 - <u>2015</u>	15.50	115,391	0.134					
2016	16.75	117,671	0.142	1.25	1.25			ADDED: (1) Paralegal and (.25) Sr ASA to handle case management for all City claims involving litigation (except workers compensation)
10 Yr Chg	86.11%	26.61%	46.99%	7.75	9.75	(2.00)	0.00	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Analysis:** Personnel increased by 7.75 FTE over the last ten years and employees per thousand population increased 46.99%. While this is a significant increase, it is primarily due to several organizational changes. In FY 2010, Law began providing support to the Citizen Police Review Board, and staff were added to handle the anticipated workload from implementing Red Light cameras. In FY 2013 Law took over the fair housing activities previously handled by Health. In FY 2016 Law took over case management for all City claims involving litigation (except workers' compensation) which was previously handled by Risk Management.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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# **City General Trends**

General Fund Department

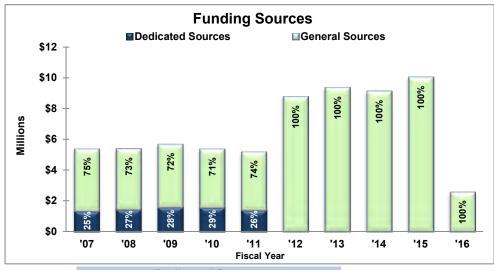
Indicator 2015 2016 Comments

General Fund Support for Parks At or Above 2001 Level Promised to Voters





When the Parks Sales Tax was passed by the voters in 2001, the City promised not to decrease general fund support for parks. The City has kept that promise (in actual dollars allocated) for each year since the ballot was passed.



**Dedicated Sources** 

			Total		
		Other Local	Dedicated	<b>Total General</b>	
Fiscal Year	Transfers	Revenues	Sources	Sources	<b>Total Revenues</b>
2007	\$1,314,054	\$0	\$1,314,054	\$4,038,718	\$5,352,772
2008	\$1,423,969	\$0	\$1,423,969	\$3,942,838	\$5,366,807
2009	\$1,508,578	\$60,000	\$1,568,578	\$4,087,486	\$5,656,064
2010	\$1,525,731	\$11,550	\$1,537,281	\$3,813,357	\$5,350,638
2011	\$1,339,925	\$27,457	\$1,367,382	\$3,799,643	\$5,167,025
2012	\$0	\$0	\$0	\$8,752,801	\$8,752,801
2013	\$0	(\$4,794)	(\$4,794)	\$9,345,384	\$9,340,590
2014	\$0	\$0	\$0	\$9,100,869	\$9,100,869
2015	\$0	\$1,250	\$1,250	\$10,013,966	\$10,015,216
2016	\$0	<b>\$0</b>	\$0	\$2,554,788	\$2,554,788
10 Yr % Chg			(100.00%)	(36.74%)	(52.27%)

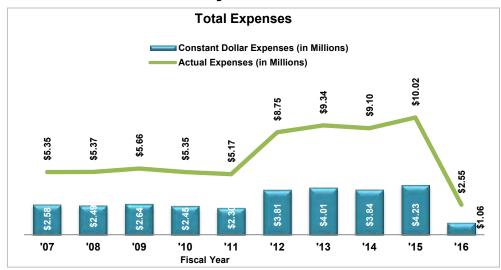
**Description:** City General is a general fund department. Dedicated sources of funding transfers (from the transportation sales tax to pay for street lighting from FY 2007 to FY 2014) and other local revenues (TIFF application fees and CID fees). Street lighting costs were moved to Streets and Engineering in FY 2015.

Analysis: Total revenues decreased 52.27% over the past ten years.

- Dedicated sources were reduced dramatically when the street lighting costs were no longer being offset by the transfer from transportation sales tax in FY 2012. Since that date, this fund has primarily been funded with general sources. The significant funding increase in FY 2012 through FY 2014 was due to the movement of intragovernmental charges from the other general fund departments into this budget.
- FY 2015 revenues increased due to a decision by the City Council to utilize \$5 million of excess General Fund balances to contribute to the Police and Fire pension funds to reduce the city's unfunded pension liability.
- In FY 2015 most of the general fund department intragovernmental charges were moved back to the individual budgets to better reflect the total cost of each department.

#### Source:

· City of Columbia Accounting system



			Constant		Per Capita
	Total	Consumer	Dollars		Expenses in
Fiscal Year	Expenses	Price Index	<b>Expenses</b>	Population**	<b>Constant Dollars</b>
2007	\$5,352,772	207.30	\$2,582,138	92,937	\$27.78
2008	\$5,366,807	215.30	\$2,492,676	95,782	\$26.02
2005 - <u>2009</u>	\$5,656,064	214.54	\$2,636,405	98,831	\$26.68
2006 - <u>2010</u>	\$5,350,638	218.06	\$2,453,791	104,620	\$23.45
2007 - <u>2011</u>	\$5,167,025	224.94	\$2,297,078	106,658	\$21.54
2008 - <u>2012</u>	\$8,752,801	229.59	\$3,812,362	109,008	\$34.97
2009 - <u>2013</u>	\$9,340,590	232.96	\$4,009,525	111,145	\$36.07
2010 - <u>2014</u>	\$9,100,869	236.74	\$3,844,246	113,155	\$33.97
2011 - <u>2015</u>	\$10,015,216	237.02	\$4,225,473	115,391	\$36.62
2016	\$2,554,788	240.01	\$1,064,451	117,671	\$9.05
10 Yr % Chg	(52.27%)	15.78%	(58.78%)	26.61%	(67.42%)

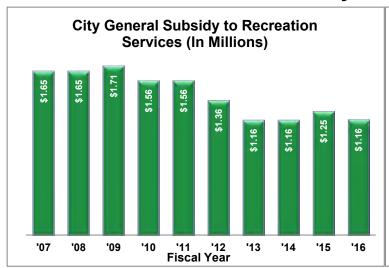
<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

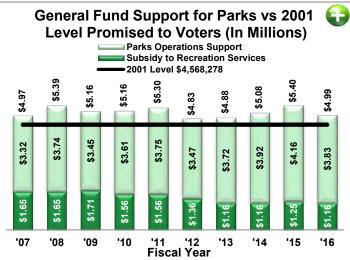
**Description:** City General is a general fund department. This budget includes non-departmental expenses such as subsidies and transfers, street lighting (FY 2007 - FY 2014), TIFF fees, Council Reserve, contingency, and other miscellaneous non-programmed expenses.

**Analysis:** Total expenses decreased 52.27%, while constant dollar expenses decreased 58.78%. There were several significant changes over the past ten years.

- Street lighting expenses were budgeted in City General until FY 2014. In FY 2015 these expenses were moved to Streets and Engineering.
- FY 2012 through FY 2014 reflect significant increases due to a management decision to reflect most of the intragovernmental charges for general fund departments in City General rather than in the individual budgets.
- In FY 2012 through FY 2015 there were payment-in-lieu-of-taxes (PILOT) payments made to the public school, library, and Boone
  County Family Resource. When the City purchased the Columbia Energy Center (CEC) in 2012, these entities began losing the
  property tax from this property. The City made decreasing PILOT payments to these entities for four years to give them time to adjust
  their budgets from this loss. The amount of the reduction in the PILOT each year was reallocated to Streets and Engineering to
  increase the streets maintenance budget.
- In FY 2015 expenses were reduced \$3.5 million due to intragovernmental charges being charged back to the individual departments in the general fund and to more accurately reflect the total costs for these departments.
- In FY 2015 expenses were increased \$5 million due to a Council decision to use excess general fund balance to make a one-time lump sum payment to the Police and Fire pension to help reduce the city's unfunded pension liability.
- In FY 2016 expenses are lower due to no further PILOT payment needed for the CEC and no transfer of general fund balance to the Police and Fire pension fund.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov





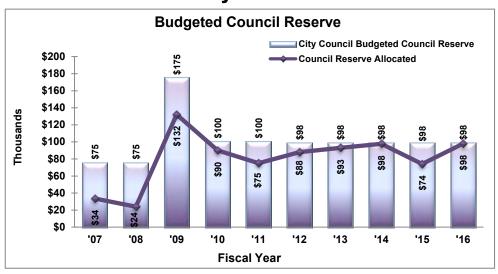
			<b>Actual Dollar</b>		
	Subsidy to		Total GF		Constant Dollar
	Recreation	GF Parks	Support for	Consumer	GF Support for
Fiscal Year	Services	Operations Support	Parks	Price Index	Parks
2007	\$1,652,510	\$3,317,109	\$4,969,619	207.30	\$2,397,308
2008	\$1,652,510	\$3,736,291	\$5,388,801	215.30	\$2,502,892
2009	\$1,705,910	\$3,451,500	\$5,157,410	214.54	\$2,403,972
2010	\$1,556,910	\$3,607,037	\$5,163,947	218.06	\$2,368,175
2011	\$1,556,910	\$3,746,589	\$5,303,499	224.94	\$2,357,750
2012	\$1,356,910	\$3,474,994	\$4,831,904	229.59	\$2,104,579
2013	\$1,156,910	\$3,718,684	\$4,875,594	232.96	\$2,092,889
2014	\$1,156,910	\$3,919,242	\$5,076,152	236.74	\$2,144,189
2015	\$1,246,038	\$4,156,068	\$5,402,106	237.02	\$2,279,177
2016	\$1,161,910	\$3,826,647	\$4,988,557	240.01	\$2,078,479
10 Yr % Chg	(29.69%)	15.36%	0.38%	15.78%	(13.30%)

**Description:** Recreation Services is an enterprise fund which recovers part of their costs through fees and user charges, and receives a subsidy from both the General Fund and the Parks Sales Tax Fund to cover costs that are not covered by the fees and service charges. The amount in the City General Department represents the amount of General Fund Subsidy to Recreation Services. The General Fund also provides general source funding to the Parks and Recreation budget, which is reflected in the Parks and Recreation section of this document.

When the Parks Sales Tax ballot was approved in FY 2001, voters were promised that the General Fund Support for Parks (which includes the subsidy to Recreation Services and the general sources to the Parks and Recreation budget) would not decrease below the 2001 level. Since then, the support given to the Parks and Recreation department has been maintained above the promised level in actual dollars.

**Analysis:** Over the past ten years, the general fund subsidy to Recreation Services decreased from \$1,652,510 to \$1,161,910. This was done to free up more general sources in the general fund to be allocated to public safety and other departments. In FY 2013, the decision was made to reduce the transfer by \$200,000 and replace the funds with an increased subsidy from Parks Sales Tax. The graph at the right shows that the City has maintained or exceeded its 2001 level for Parks and Recreation for the period shown.

- City of Columbia Annual Budget http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov



Fiscal Year	Budgeted Council Reserve	Council Reserve Allocated	Explanation of Amounts Allocated by Council either during the budget process or during the Fiscal Year
2007	\$75,000	\$33,500	Increase Youth Empowerment allocation (\$20,000); Increase dental care - pain relief (\$5,000); Transfer to EBF for reduced retiree premium increase (\$8,000); Adopt-a-spot funding for bulbs (\$500)
2008	\$75,000	\$24,000	Interpreting services for study circles, etc. (\$4,000); Increase options care program (\$10,000); Roots N Blues Festival seed money (\$10,000)
2009	\$175,000	\$132,100	Move funds to reallocation fund (\$125,000); Put reallocation funds not spent back into reserve (\$3,400); Increase Municipal Judge from 0.90 to 1.00 FTE (\$3,400)
2010	\$100,000	\$90,000	Increase CARE Program (\$25,000); Increase Social Service funding (\$25,000); Urban Empowerment Request (\$10,000); Blind Boone Highstepers (\$10,000); Humane Society (\$20,000)
2011	\$100,000	\$75,000	9-20-10 During budget review, Council decreased Council reserve by \$75,000 as well as other changes to department budgets in order to fund (4) firefighters for station 2, an additional police officer, add (2) Communications Operators in PSJC and temporary help. None of the \$25,000 remaining Council reserve was allocated during the year.
2012	\$98,000	\$88,000	Transfer to transit instead of doing paratransit fee increase (\$28,666); Airport terminal design (\$29,334); ECOMPI for consultation services for City zoning ordinance & subdivision regulations (\$30,000)
2013	\$98,000	\$93,000	Salute to Veterans sponsorship (\$5,000); Neighborhood Watch Program (\$3,000); Provide security at homeless shelters (\$10,000); Jobpoint (\$75,000)
2014	\$98,000	\$97,700	Bus shelters (\$15,230); Neighborhood Watch Program (\$6,000); Citizens Police Review Board to attend NACOLE Conf in KC, MO (\$3,320); Reservation at ARC for Youth Summit (\$150); Cable Access Television (\$72,000); Mayor's Task Force on Community Violence (\$1,000)
2015	\$98,000	\$74,100	Cable Access Television (\$50,000); Room at the Inn (\$3,600); Review of the Business Loop CID petition (\$20,000)
2016	\$98,000	\$98,000	Cable Access Television (\$50,000); (2) Youth Advisory Council attend National League of Cities Conference (\$1,500); Room at the Inn (\$3,500); to procure Land Trust Consult Services (\$19,000); Jobpoint (\$24,000)
10 Yr % Chg	30.67%	192.54%	

**Description:** City Council is given a budgeted amount each year they can use at their discretion for items not previously budgeted within another department or program. This allows the Council to make some changes to the budget without having to reduce another department's budgeted amount. Council can choose to either use up their reserve during budget work sessions in August and September prior to the adoption of the next year's budget, or the reserves can be allocated through a council meeting during the fiscal year. The Council's Reserve is budgeted in City General and amounts are transferred to other departmental budgets as they are approved by council. The graph above represents the amount of Council Reserve funds that were available in each fiscal year.

Analysis: This reserve has fluctuated from year to year dependent on fund availability and the amount of funds available from prior leftover reserves

- FY 2009 reflects an increase due to Council requesting departments reduce budgets and funds freed up were put into a reallocation fund. Council allocated much of these funds through the August and September work sessions prior to the adoption of the FY 2009 budget.
- In FY 2012 as general fund budgets made 2% cuts to their budgets to reduce the gap between revenues and expenses in the general fund, the Council agreed to reduce their Council reserve amount by 2% as well.
- Any council reserve amounts left over at the end of the fiscal year that have not been encumbered go back to the general fund balance.

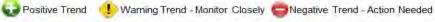
**Sources:** City of Columbia Annual Budget http://www.como.gov/finance/accounting/financial-reports/

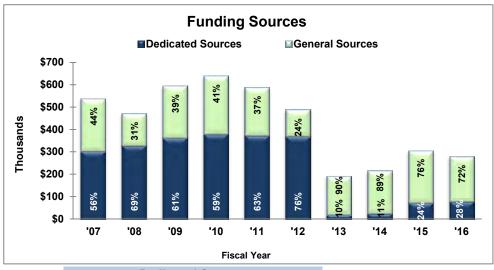
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## **Public Works Administration Trends**

General Fund Department

Indicator	2015	2016	Comments
Expenses Per Capita in Constant Dollars			Expenses per capita in constant dollars decreased 64.39% over the past ten years while inflation increased 15.78% and population increased 26.61%. This indicates the expenses have not kept pace with the growth of inflation or population. This is primarily due to the downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and low general source growth (such as sales taxes).
Fringe Benefits as a Percentage of Salaries and Benefits	<b>•</b>	<b>①</b>	The fringe benefit percent has been lower than the Bureau of Labor Statistics (BLS) average fringe benefit of all state and local governments since FY 2014. The FY 2016 fringe benefit percent is 32.01%.
Employees Per Thousand Population	•	•	The total number of employees decreased by 4.85 FTE. Employees per thousand population decreased 83.30% while the population increased 26.61% during this same time. Due to low general fund sources, Public Works began allocating some of their administration staff directly to the various public work divisions they provide oversight.





**Dedicated Sources** 

Fiscal Year	G&A Charges	Other Local Revenues	Total Dedicated Sources	Total General Sources	Total Revenues
2007	\$301,111	\$1,028	\$302,139	\$234,299	\$536,438
2008	\$326,337	\$330	\$326,667	\$143,755	\$470,422
2009	\$361,449	\$633	\$362,082	\$231,485	\$593,567
2010	\$377,194	\$822	\$378,016	\$260,299	\$638,315
2011	\$371,737	\$350	\$372,087	\$214,277	\$586,364
2012	\$368,889	\$121	\$369,010	\$118,484	\$487,494
2013	\$20,050	(\$35)	\$20,015	\$171,640	\$191,655
2014	\$24,457	\$124	\$24,581	\$191,054	\$215,635
2015	\$73,053	\$118	\$73,171	\$231,390	\$304,561
2016	\$77,134	\$1,122	\$78,256	\$200,421	\$278,677
10 Yr % Chg	(74.38%)	9.14%	(74.10%)	(14.46%)	(48.05%)

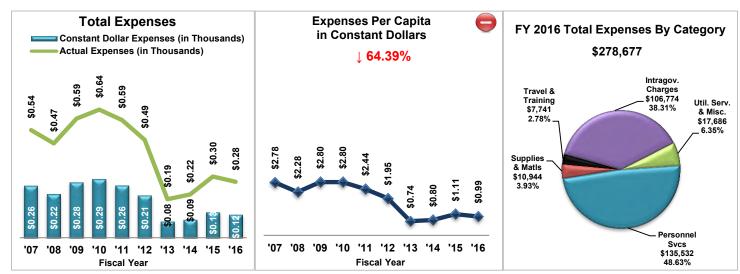
**Description:** Public Works Administration is a general fund department which is funded by both general and dedicated sources. Dedicated sources cannot be allocated to support other departments. General sources can be reallocated to other departments. Dedicated funding comes from general and administrative fees which are charged to departments outside the General Fund, other local revenues for copying charges, and auction revenues.

Analysis: For the past ten years, total revenues decreased 48.05% due to several organizational changes.

- For FY 2012 through FY 2014 most intragovernmental charges were reflected in the City General budget as was done in all general fund departments during this timeframe.
- FY 2013 sources are lower due to the allocation of administration personnel directly to the other Public Works division that are provided oversight.
- For FY 2015 additional general sources were required due to the movement of intragovernmental charges back to this budget to more
  accurately reflect the total cost of this budget.
- For FY 2016 funding sources were lower due to a reorganization which moved Sewer, Solid Waste and Storm Water from Public Works to the Utilities Department, and another reorganization which moved a Public Information Specialist to Community Relations to improve communication efforts.

#### Source:

City of Columbia Accounting system



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

					Per Capita	Per Capita
			Constant		Expenses in	Percent Change
	Total	Consumer	Dollars		Constant	Over Previous
Fiscal Year	Expenses	Price Index	Expenses	Population**	Dollars	Year
2007	\$536,438	207.30	\$258,774	92,937	\$2.78	7.34%
2008	\$470,422	215.30	\$218,493	95,782	\$2.28	(17.99%)
2005 - <u>2009</u>	\$593,567	214.54	\$276,673	98,831	\$2.80	22.81%
2006 - <u>2010</u>	\$638,315	218.06	\$292,730	104,620	\$2.80	0.00%
2007 - <u>2011</u>	\$586,364	224.94	\$260,677	106,658	\$2.44	(12.86%)
2008 - <u>2012</u>	\$487,494	229.59	\$212,332	109,008	\$1.95	(20.08%)
2009 - <u>2013</u>	\$191,655	232.96	\$82,269	111,145	\$0.74	(62.05%)
2010 - <u>2014</u>	\$215,635	236.74	\$91,085	113,155	\$0.80	8.11%
2011 - <u>2015</u>	\$304,561	237.02	\$128,496	115,391	\$1.11	38.75%
2016	\$278,677	240.01	\$116,111	117,671	\$0.99	(10.81%)
10 Yr % Chg	(48.05%)	15.78%	(55.13%)	26.61%	(64.39%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Public Works Administration is a general fund department. This budget provides the management for all of the divisions and functions of the Public Works Department including Transit, Airport, Sewer, Parking Solid Waste, Storm Water, Custodial and Maintenance Services, Fleet Operations, Public Improvements, and right-of-way acquisition. Sewer, Solid Waste, and Storm Water were moved from Public Works to the Utility Department in FY 2016.

**Analysis:** Total expenses decreased 48.05%, constant dollar expenses decreased 55.13%, and per capita expenses in constant dollars decreased 64.39% for the period shown. These decreases are due to several organizational changes.

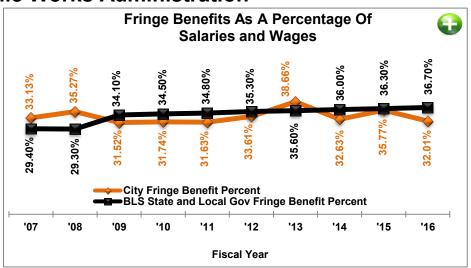
- For FY 2012 through FY 2014, most of the intragovernmental charges were reflected in the City General budget.
- In FY 2013, administration personnel time was directly allocated to the various divisions of Public Works.
- In FY 2015 intragovernmental charges were moved back into the budget to better reflect the total cost of the operation.
- In FY 2016 some personnel were moved to the Utilities Department due to a reorganization that moved Sewer, Solid Waste and Storm Water from Public Works to the Utility Department. There was also one position that was moved to Community Relations to centralize the city's communication efforts.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



Fiscal Year	Cost of Fringe Benefits	Salaries and Wages	Benefits as a Percent of Salaries and Wages	LAGERS - General Contribution Rate	BLS State and Local Gov Fringe Benefit Percent
2007	\$99,014	\$298,844	33.13%	13.90%	29.40%
2008	\$85,956	\$243,693	35.27%	14.10%	29.30%
2009	\$110,140	\$349,464	31.52%	13.90%	34.10%
2010	\$112,881	\$355,688	31.74%	14.90%	34.50%
2011	\$106,261	\$335,900	31.63%	15.10%	34.80%
2012	\$111,299	\$331,101	33.61%	16.10%	35.30%
2013	\$41,554	\$107,496	38.66%	17.10%	35.60%
2014	\$36,304	\$111,249	32.63%	17.50%	36.00%
2015	\$32,459	\$90,743	35.77%	16.60%	36.30%
2016	\$22,899	\$71,542	32.01%	15.10%	36.70%
10 Yr % Chg	(76.87%)	(76.06%)	(3.39%)	8.63%	

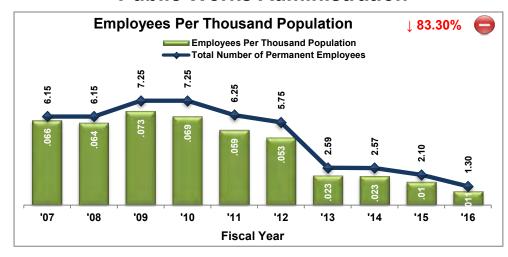
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** The fringe benefit percent rose from 33.13% in FY 2007 to 38.66% in FY 2013 before they began to decline. The FY 2016 percent is 32.01%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to reduce significant future increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a
  way to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA)
  plan, and increased the City's HSA contribution to provide incentive to switch to HSAs.
- The fringe benefit percent has been below the comparative BLS fringe benefit percent since FY 2014.

Management will need to continue monitoring this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	6.15	92,937	0.066					
2008	6.15	95,782	0.064					
2005 - <u>2009</u>	7.25	98,831	0.073	1.10	1.10			ADDED: (1) Asst Director and (0.10) Rate Analyst
2006 - <u>2010</u>	7.25	104,620	0.069					
2007 - <u>2011</u>	6.25	106,658	0.059	(1.00)			(1.00)	MOVED: Asst PW Director to various divisions
2008 - <u>2012</u>	5.75	109,008	0.053	(0.50)		(0.50)		DELETED: (0.50) ASA III
2009 - <u>2013</u>	2.59	111,145	0.023	(3.16)			(3.16)	MOVED: Allocated PW Administration staff out to the various PW departmental budgets to reflect time spent
2010 - <u>2014</u>	2.57	113,155	0.023	(0.02)			(0.02)	
2011 - <u>2015</u>	2.10	115,391	0.018	(0.47)			(0.47)	
2016	1.30	117,671	0.011	(0.80)			(0.80)	MOVED: City-wide reorg. moved Sewer, Solid Waste, and Storm Water from Public Works to Utilities Dept and moved Public Information Specialist to Community Relations department
10 Yr Cha	(78.86%)	26.61%	(83.30%)	(4.85)	1.10	(0.50)	(5.45)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** The total number of positions decreased by 4.85 FTE. Employees per thousand population decreased 83.30% while population increased 26.61%. This was due to several organizational changes. In FY 2013 the department began allocating staff directly to the various divisions of Public Works. In FY 2016 a reorganization resulted in some staff in administration being moved to the Utilities Department and other staff being moved to Community Relations Department.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

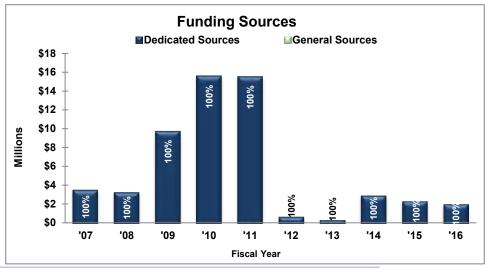
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# Other General Government Capital Projects

Capital Projects Fund

The Capital Projects Fund includes administrative, streets and sidewalks, parks and recreation, and public safety capital projects. This section focuses on only the administrative capital projects.

## **Other General Government Capital Projects**



#### **Dedicated Sources**

			Capital		Total	Total	
	Operating	Other Local	Project Fund		Dedicated	General	Total
Fiscal Year	Transfers	Revenue	Balance	<b>Bond Proceeds</b>	Sources	Sources	Revenues
2007	\$975,000	\$0	\$258,000	\$20,812,500	\$3,463,697	\$0	\$3,463,697
2008	\$650,000	\$0	\$0	\$0	\$3,201,632	\$0	\$3,201,632
2009	\$775,000	\$0	\$0	\$0	\$9,702,617	\$0	\$9,702,617
2010	\$525,000	\$0	\$0	\$0	\$15,536,368	\$0	\$15,536,368
2011	\$1,600,000	\$0	\$0	\$0	\$15,470,439	\$0	\$15,470,439
2012	\$700,000	\$0	\$0	\$0	\$626,469	\$0	\$626,469
2013	\$1,873,743	\$0	\$0	\$0	\$264,089	\$0	\$264,089
2014	\$500,000	\$0	\$0	\$0	\$2,851,487	\$0	\$2,851,487
2015	\$1,102,500	\$156,301	\$0	\$0	\$2,274,717	\$0	\$2,274,717
2016	\$935,000	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	\$1,961,923	<b>\$0</b>	\$1,961,923
10 Yr % Chg	(4.10%)				(43.36%)		(43.36%)

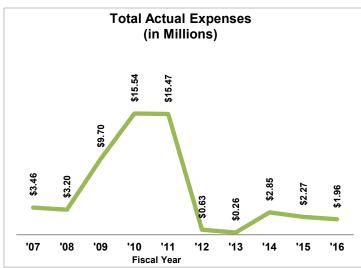
**Description:** Other general government projects include those general government projects that are not associated with Streets and Sidewalks, Parks and Recreation, or Public Safety. These projects are completely funded by dedicated funding sources which include transfers from special revenue sources such as the Public Improvement Fund, bond proceeds, and other local revenues.

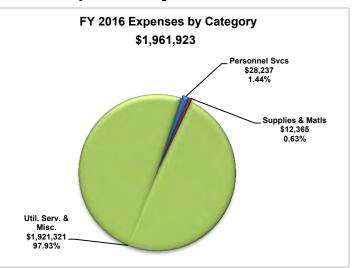
Analysis: The amount of funding can vary significantly from one year to another. FY 2009 - FY 2011 included funding for the renovation and expansion of the Daniel Boone Building.

#### Source:

City of Columbia Accounting system

## **Other General Government Capital Projects**





Fiscal Year	Total Expenses
2007	\$3,463,697
2008	\$3,201,632
2009	\$9,702,617
2010	\$15,536,368
2011	\$15,470,439
2012	\$626,469
2013	\$264,089
2014	\$2,851,487
2015	\$2,274,717
2016	\$1,961,923
10 Yr % Chg	(43.36%)

**Description:** Other general government projects include those general government projects that are not associated with Streets and Sidewalks, Parks and Recreation, or Public Safety. These projects are completely funded by dedicated funding source transfers from special revenue sources such as the Public Improvement Fund.

**Analysis:** Expenses vary from year to year, dependent on the projects scheduled and funded for that fiscal year. It is customary to have years of lower or higher expenses as there is no typical budget for this type of fund.

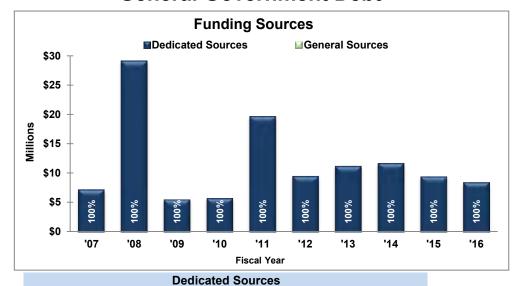
#### Sources:

· City of Columbia Accounting System

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Debt Service Funds

For each individual general government debt that issued, there is a separate debt service fund set up to track the accumulation of the resources and the payment of debt.



					Total		
	Other Local	Investment	Operating	Lease Bond	Dedicated	<b>Total General</b>	Total
Fiscal Year	Revenue	Revenue	Transfer	Proceeds	Sources	Sources	Revenues
2007	\$0	\$194,552	\$3,376,233	\$3,740,000	\$7,116,432	\$0	\$7,116,432
2008	\$0	\$214,411	\$4,330,071	\$26,997,067	\$29,115,077	\$0	\$29,115,077
2009	\$0	\$276,482	\$5,447,943	\$0	\$5,448,567	\$0	\$5,448,567
2010	\$0	\$280,174	\$8,521,588	\$0	\$5,662,392	\$0	\$5,662,392
2011	\$1,267,667	\$198,271	\$6,666,155	\$11,779,723	\$19,652,211	\$0	\$19,652,211
2012	\$1,740,808	\$109,124	\$5,961,456	\$2,500,000	\$9,423,498	\$0	\$9,423,498
2013	\$1,828,913	(\$55,315)	\$6,437,175	\$5,700,000	\$11,143,332	\$0	\$11,143,332
2014	\$1,786,851	\$115,650	\$6,417,822	\$0	\$11,625,092	\$0	\$11,625,092
2015	\$1,893,255	\$207,051	\$6,399,804	\$0	\$9,348,502	\$0	\$9,348,502
2016	\$1,755,731	\$102,692	\$9,119,704	\$19,279,838	\$8,362,764	\$0	\$8,362,764
10 Yr % Chg		(47.22%)	170.11%	415.50%	17.51%		17.51%

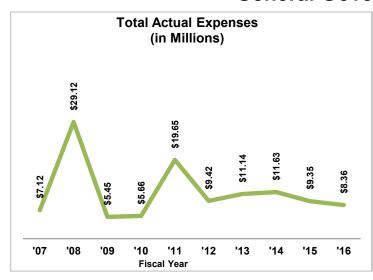
**Description:** Debt Service Funds are used to account for the accumulation of resources and payment of general obligation bond principal and Interest from governmental resources and special obligation bond principal and interest when the government is obligated in some manner for the payment. All of the funding is dedicated sources which cannot be allocated for any other purpose. Over the past ten years the following Debt Service funds have existed:

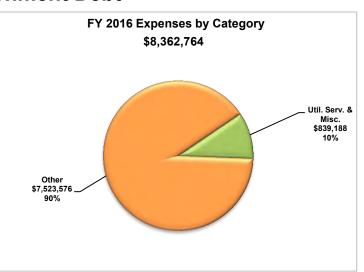
- 2006 SO Bonds
- · 2007A SO Bonds
- · 208B SO Bonds downtown government center
- Lemone Trust Note for purchase and renovation of Lemone Industrial Building
- MO Trans Finance Corp for improvements to the Stadium Blvd corridor from Broadway to I-70
- 2016 SO Refunding Bonds refinanced 2008B SO Bonds

**Analysis:** Dedicated Sources include Interest Revenue, Operating Transfers, and Other Local Revenues (lease payments from IBM). In FY 2008, special obligation bonds were issued to finance the construction of the City's downtown government center. Financing is to be provided by property tax and lease payments from departments who utilize the renovated and expanded space. In FY 2016, the 2008 S.O. Bond was refinanced to the 2016 S.O. Bond, saving the General Fund \$260,707.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit D-2 http://www.como.gov/finance/accounting/financial-reports/





	Total
Fiscal Year	Expenses
2007	\$7,116,432
2008	\$29,115,077
2009	\$5,448,567
2010	\$5,662,392
2011	\$19,652,211
2012	\$9,423,498
2013	\$11,143,332
2014	\$11,625,092
2015	\$9,348,502
2016	\$8,362,764
10 Yr % Chg	17.51%

**Description:** Debt Service Funds are used to account for the accumulation of resources and payment of general obligation bond principal and Interest from governmental resources and special obligation bond principal and interest when the government is obligated in some manner for the payment.

**Analysis:** In FY 2008, special obligation bonds were issued to finance the construction of the City's downtown government center. Financing is to be provided by property tax and lease payments from departments who utilize the renovated and expanded space. In FY 2016, the 2008 S.O. Bond was refinanced to the 2016 S.O. Bond, saving the General Fund \$260,707. It is customary to have years where expenses may be higher than normal, dependant on the status of issuance or maturity of bonds.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit D-2 http://www.como.gov/finance/accounting/financial-reports/

Revenues:	Actual FY 2007	Actual FY 2008	Actual FY 2009	Actual FY 2010
Property Taxes				
Investment Revenue Miscellaneous Revenue	\$194,552	\$214,411	\$276,482	\$280,174
Total Revenues	\$0 <b>\$194,552</b>	\$0 <b>\$214,411</b>	\$0 <b>\$276,482</b>	\$0 <b>\$280,174</b>
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Expenditures: Personnel Services Supplies & Materials Travel & Training Intragovernmental Charges				
Utilities, Services & Misc. Capital	\$37,180	\$238,954	\$661	\$661
Other	\$3,376,232	\$4,663,623	\$5,447,906	\$5,661,731
Total Expenditures	\$3,413,412	\$4,902,577	\$5,448,567	\$5,662,392
Excess (Deficiency) of Revenues Over Expenditures	(\$3,218,860)	(\$4,688,166)	(\$5,172,085)	(\$5,382,218)
Other Financing Sources (Uses):				
Lease/Bond Proceeds	\$3,740,000	\$26,997,067	\$0	\$0
Payment to Refunded Bond Escrow Agent	\$0	\$0	\$0	\$0
Operating Transfer From Other Funds Operating Transfer To Other Funds	\$3,376,233 (\$3,703,020)	\$4,330,071 (\$24,212,500)	\$5,447,943 \$0	\$8,521,588 \$0
Total Other Financing Sources (Uses):	\$3,413,213	\$7,114,638	\$5,447,943	\$8,521,588
Excess (Deficiency) of Revenues & Other Financing Sources Over Expenditures and Other Financing	\$194,353	\$2,426,472	\$275,858	\$3,139,370
Uses	ψ I <del>34</del> , 333	Ψ <b>∠,</b> Ψ <b>∠</b> 0,41∠	Ψ <i>Δ1</i> 3,030	φο, 1 <i>οσ,ο1</i> υ
Fund Balance	\$2,882,312	\$3,076,665	\$5,503,137	\$5,778,995
Fund Balance End of Period	\$3,076,665	\$5,503,137	\$5,778,995	\$8,918,365

City of Columbia Financial Management Information Supplement Exhibit D-2 http://www.como.gov/finance/accounting/financial-reports/

## Revenues, Expenditures, and Changes in Fund Balance

Actual FY 2011	Actual FY 2012	Actual FY 2013	Actual FY 2014	Actual FY 2015	Actual FY 2016
\$198,271	\$109,124	(\$55,315)	\$115,650	\$207,051	\$102,692
\$1,267,667	\$1,740,808	\$1,828,913	\$1,786,851	\$1,893,255	\$1,755,731
\$1,465,938	\$1,849,932	\$1,773,598	\$1,902,501	\$2,100,306	\$1,858,423
\$355,654	\$498,285	\$3,231,306	\$3,720,729	\$1,449,838	\$839,188
\$7,516,834	\$7,425,213	\$7,912,026	\$7,904,363	\$7,898,664	\$9,718,076
\$7,872,488	\$7,923,498	\$11,143,332	\$11,625,092	\$9,348,502	\$10,557,264
(\$6,406,550)	(\$6,073,566)	(\$9,369,734)	(\$9,722,591)	(\$7,248,196)	(\$8,698,841)
\$11,779,723	\$2,500,000	\$5,700,000	\$0	\$0	\$19,279,838
\$0	\$0	\$0	\$0	\$0	(\$19,039,585)
\$6,666,155	\$5,961,456	\$6,437,175	\$6,417,822	\$6,399,804	\$9,119,704
(\$11,779,723) <b>\$6,666,155</b>	(\$1,500,000) <b>\$6,961,456</b>	\$0 <b>\$12,137,175</b>	\$0 <b>\$6,417,822</b>	\$0 <b>\$6,399,804</b>	(\$5,979,433)
<b>\$6,666,133</b>	<b>\$6,361,436</b>	\$12,137,173	\$ <b>0,417,022</b>	<b>\$6,399,604</b>	\$3,380,524
\$259,605	\$887,890	\$2,767,441	(\$3,304,769)	(\$848,392)	(\$5,318,317)
\$8,918,365	\$9,177,970	\$10,065,860	\$12,833,301	\$9,528,532	\$8,680,140
\$9,177,970	\$10,065,860	\$12,833,301	\$9,528,532	\$8,680,140	\$3,361,823

Financial Sources	Actual FY 2007	Actual FY 2008	Actual FY 2009	Actual FY 2010
Financial Sources				
Sales Taxes				
Property Taxes				
Gross Receipts & Other Local Taxes				
Intragovernmental Revenues Grants				
Interest	\$194,552	\$214,411	\$276,482	\$280,174
Fees and Service Charges	,	,	, ,	, ,
Other Local Revenues	\$0	\$0	\$0	\$0
	\$194,552	\$214,411	\$276,482	\$280,174
Other Funding Sources/Transfers Total Financial Sources: Less	\$7,116,233	\$31,327,138	\$5,447,943	\$8,521,588
Appropriated Fund Balance	\$7,310,785	\$31,541,549	\$5,724,425	\$8,801,762
Appropriation I und Bulanoo	ψ1,010,100	ψο 1,0 + 1,0 + 0	ψ0,12-1,-120	ψο,οο 1,1 ο2
Financial Hass				
Financial Uses				
Operating Expenses	\$3,413,412	\$4,902,577	\$5,448,567	\$5,662,392
Operating Transfers to Other Funds	\$3,703,020	\$24,212,500	\$0	\$0
Interest Expense				
Principal Payments				
Capital Additions				
Enterprise Revenues used for Capital Projects  Total Expenditure Uses	\$7,116,432	\$29,115,077	\$5,448,567	\$5,662,392
Total Experiulture 03e3	ψ1,110,432	Ψ23,113,077	ψυ,ττυ,συτ	ψ5,002,032
Increase/(Decrease) to Cash		\$2,426,472	\$275,858	\$3,139,370
Beginning Cash and Other Resources	\$2,882,312	\$5,948,220	\$8,374,692	\$8,650,550
Cash and Cash Equivalents	\$3,065,908			
Projected Ending Cash and Other Resources	\$5,948,220	\$8,374,692	\$8,650,550	\$11,789,920

#### Source:

 City of Columbia Financial Management Information Supplement Exhibits D-1 and D-2 http://www.como.gov/finance/accounting/financial-reports/

## **Funding Sources and Uses**

Actual FY 2011	Actual FY 2012	Actual FY 2013	Actual FY 2014	Actual FY 2015	Actual FY 2016
\$198,271	\$109,124	(\$55,315)	\$115,650	\$207,051	\$102,692
\$1,267,667	\$1,740,808	\$1,828,913	\$1,786,851	\$1,893,255	\$1,755,731
\$1,465,938	\$1,849,932	\$1,773,598	\$1,902,501	\$2,100,306	\$1,858,423
\$18,445,878	\$8,461,456	\$12,137,175	\$6,417,822	\$6,399,804	\$28,399,542
\$19,911,816	\$10,311,388	\$13,910,773	\$8,320,323	\$8,500,110	\$30,257,965
\$7,872,488	\$7,923,498	\$11,143,332	\$11,625,092	\$9,348,502	\$10,557,264
\$11,779,723	\$1,500,000	\$0	\$0	\$0	\$5,979,433
\$19,652,211	\$9,423,498	\$11,143,332	\$11,625,092	\$9,348,502	\$16,536,697
\$259,605	\$887,890	\$2,767,441	(\$3,304,769)	(\$848,392)	\$13,721,268
\$11,789,920	\$12,049,525	\$12,937,415	\$15,704,856	\$12,400,087	\$11,551,695
\$12,049,525	\$12,937,415	\$15,704,856	\$12,400,087	\$11,551,695	\$25,272,963

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# Health and Environment

#### Description

The Health and Environment departments are a group of departments with a central mission to preserve, protect, and promote our community. These departments are diverse in that they receive their funding through one of two mechanisms: from general city funds or special revenue funds. These departments account for 3% of the total City budget.

The departments which receive general city funding include Public Health and Human Services, Community Development, Economic Development, and Cultural Affairs. While there is some funding from dedicated sources such as grants and fees and service charges, much of the funding for these departments is considered to be discretionary and, as such, can be moved from one department to any other general city funded department.

The departments that receive special revenue funding include the Convention and Visitors Bureau, Sustainability Fund, Community Development Block Grant Fund, and the Contributions Fund. The funding for these departments are dedicated and must be used to meet the specific needs of those departments.

#### **Health and Human Services**

Public Health and Human Services promotes and protects the health, safety, and well-being of the community.

#### **Economic Development**

Economic Development provides the necessary support to encourage and facilitate the growth of the economic base in Columbia.

#### **Cultural Affairs**

Cultural Affairs enhances the vitality of the city and the quality of life for all citizens by creating an environment wherein artists and cultural organizations can thrive by fostering opportunities for creative expression and the preservation and celebration of the City's multi-cultural heritage.

#### **Community Development**

The Office of Neighborhood Services, Building and Site Development and Planning have been combined into one department to better serve the public. The goal is customer service. Neighborhood Services improves the quality of life for Columbia's residents through fairly and swiftly enforcing city codes related to residential life and building a sense of community by offering valuable volunteer opportunities, and providing resources for neighborhood leaders to solve issues independently. Building and Site Development responds to our community's building safety needs in order to deliver an effective and efficient system of services, which minimizes risk to life, health and property. Planning provides long-range land use planning, transportation, housing, community and economic development planning services to the community.

#### **Community Development Block Grant**

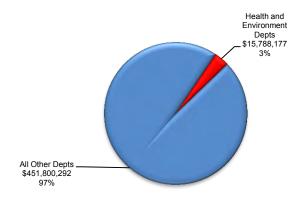
Community Development Block Grant Fund (CDBG) administers federal funding to improve low to moderate income neighborhoods through improvement of public infrastructure and community facilities, demolition of dilapidated buildings, and construction of replacement housing, assistance to home owners and prospective home buyers, and rehabilitation of existing housing.

#### **Convention and Visitors Bureau**

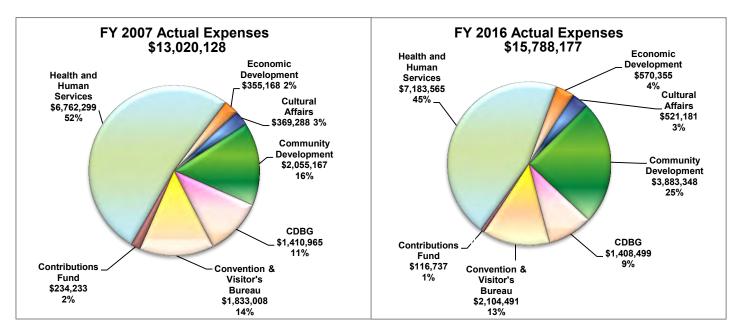
Convention and Visitors Bureau (CVB) promotes Columbia as a meeting, leisure and group tour destination through direct solicitations, tradeshow attendance, advertising and marketing.

#### **Contributions Fund**

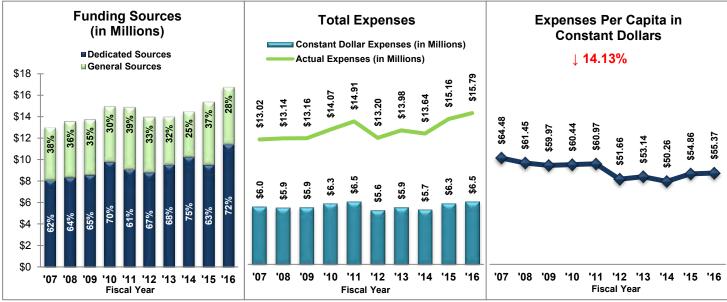
Contributions Fund manages donations to support and improve our community.



## **Health and Environment Departments - Summary**



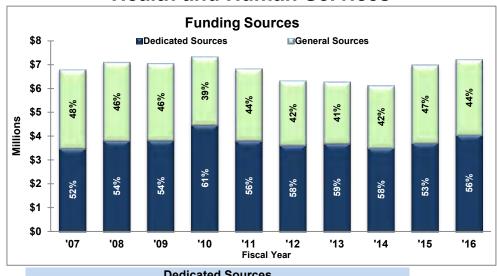
- Health and Human Services decreased due to the human rights function being moved to the Law Department and the Diversity Celebration event moved to the Cultural Affairs budget.
- Economic Development increased due to additional funding from the Convention and Visitors Bureau and general sources to grow the economic base in Columbia.
- Cultural Affairs increased due to the movement of the Diversity Celebration event from Health and Human Services, the department became the liaison for Columbia Access Television funding, and funding was added for curation of the Maplewood House Museum and the J.W. "Blind" Boone Home Museum.
- Community Development increased due to the movement of personnel and related costs from Protective Inspection in Public Works to create a
  one-stop shop for building and site development and creation of a neighborhood program division to focus on neighborhood issues and
  enforcement of rental house codes.
- CDBG decreased due to lower federal funding available.
- Convention and Visitor's Bureau increased to further develop the City's web presence, administer the tourism development program, and increase
  marketing efforts.
- The Contributions Fund varies from year to year based on the amounts that are donated to the City for specific purposes.



- Total funding sources increased \$2.8 million or 21.26% over the past ten years.
- Dedicated sources increased from 62% of all funding sources to 72% of all funding sources due to increased grant funds received in the Health
  and Human Services Department and due to a change in building and plan review fees to a permit fee multiplier system based on the ICC
  (International Code Council) standards which is tied to the current ICC valuation source. As the ICC valuations change each year, the fees are
  adjusted.
- Constant dollar expenses increased 8.72% while expenses per capita in constant dollars decreased 14.13%. This indicates that the growth in funding sources has not kept up with the growth in inflation or the growth in population. The City went through several years of budget cuts in the general fund from FY 2011 FY 2013 to reduce expenditures to be more in line with revenue sources.

# Health and Human Services Department Trends General Fund Department

Indicator	2015	2016	Comments
Expenses Per Capita in Constant Dollars			Expenses per capita in constant dollars decreased 27.52% over the past ten years while inflation increased 15.78% and population increased 26.61%. There was a downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and there has been low growth in general sources (such as sales taxes) which are used to fund this budget.
Fringe Benefits as a Percentage of Salaries and Benefits	<b>•</b>	•	Fringe benefits as a percent of salaries and benefits have been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments since FY 2014. The FY 2016 fringe benefit percent is 32.59%.
Employees Per Thousand Population			The total number of employees increased 8.25 FTE. Employees per thousand population decreased 10.29% while the population increased 26.61% during this same time. Due to a lack of funding available, the department has not been able to add employees to keep up with the growing workload of the department.



		De	dicated Sourc	es			
				Fees and	Total	Total	
		Other Local		Service	Dedicated	General	Total
Fiscal Year	Transfers	Revenues	Grants	Charges	Sources	Sources	Revenues
2007	\$16,297	\$634,261	\$2,367,875	\$479,907	\$3,498,340	\$3,263,959	\$6,762,299
2008	\$11,870	\$743,123	\$2,579,902	\$477,324	\$3,812,219	\$3,262,215	\$7,074,434
2009	\$12,318	\$496,083	\$2,571,394	\$749,191	\$3,828,986	\$3,197,979	\$7,026,965
2010	\$12,777	\$688,336	\$3,162,915	\$608,698	\$4,472,726	\$2,827,233	\$7,299,959
2011	\$12,777	\$260,936	\$2,763,825	\$784,308	\$3,821,846	\$2,979,808	\$6,801,654
2012	\$12,783	\$517,635	\$2,312,927	\$785,850	\$3,629,195	\$2,678,832	\$6,308,027
2013	\$14,523	\$382,761	\$2,476,906	\$828,050	\$3,702,240	\$2,549,808	\$6,252,048
2014	\$14,693	\$289,083	\$2,410,657	\$804,343	\$3,518,776	\$2,580,078	\$6,098,854
2015	\$14,523	\$223,039	\$2,732,539	\$749,316	\$3,719,417	\$3,240,963	\$6,960,380
2016	\$14,699	\$272,566	\$3,006,671	\$759,114	\$4,053,050	\$3,130,515	\$7,183,565
10 Yr % Chg	(9.81%)	(57.03%)	26.98%	58.18%	15.86%	(4.09%)	6.23%

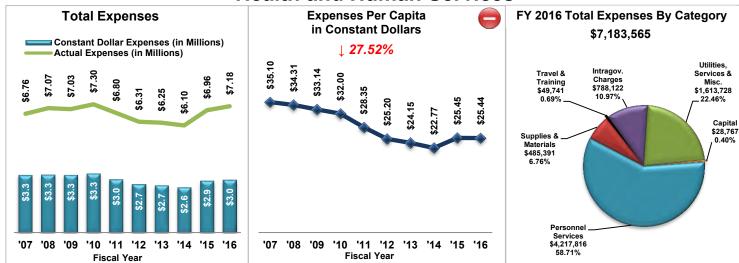
**Description:** The Health and Human Services Department is a general fund department that has both dedicated and general sources of funding. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding for this department primarily comes from grants (federal, state, and county); fees and service charges (birth and death certificates, animal control fees, inspection fees, and vaccination fees); other local revenues (Medicaid reimbursement, foundation payments for school based flu clinics, flu donations, etc.); and a transfer from the Utility Customer Services Fund for utility assistance program expenses).

**Analysis:** For the period shown, total revenues increased 6.23%, dedicated sources increased 15.86%, and general sources decreased 4.09%.

- There is a large decrease in other local revenues and a large increase in fees and service charges due to a change in the accounting
  for vaccination revenues. In FY 2007 FY 2010, these were reflected as other local revenues. Beginning in FY 2011, they were
  moved to the fees and service charges category.
- In FY 2012, there was a significant increase in other local revenues due to funds received from the Missouri Foundation for Health for health literacy programming and funds received from the Lichtenstein Foundation for a free school-based influenza vaccination program.
- In FY 2014, there was a decrease in other local revenues due to no longer receiving Missouri Foundation for Health funding.
- For the grants category, the largest dollar increase (\$432,413) for the past ten years has occurred in county grants. FY 2016 total county grants equal \$1,506,552. Primarily county grants are the contractually agreed upon percentages of costs the county reimburses the City for operating the Boone County Department of Public Health and Human Services. In FY 2016 county grants also includes \$20,021 for the Live Well Boone County grant.
- State grants increased \$137,455 over the past ten years with the FY 2016 amount of \$1,419,007. While the City has been able replace
  many of the state grants with new state grants when they expire, there is substantial risk that state budget cuts could reduce the
  availability of these grants and the City could be left with the decision to either fund the services from general revenue sources or cut
  the services.
- Federal grants increased \$68,929 with the FY 2016 amount at \$81,113. There have not been a lot of federal grant opportunities over the past ten years. The most significant federal grant received was in FY 2010 for the Homeless Prevention and Rapid Re-housing Program.

#### Sources

· City of Columbia Accounting System



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

	Total	Consumer	Constant Dollar	<b>.</b>	Per Capita Expenses in	Percent Change Over
Fiscal Year	Expenses	Price Index	Expenses	Population**	Constant Dollars	Previous Year
2007	\$6,762,299	207.30	\$3,262,083	92,937	\$35.10	6.59%
2008	\$7,074,434	215.30	\$3,285,804	95,782	\$34.31	(2.25%)
2005 - <u>2009</u>	\$7,026,965	214.54	\$3,275,409	98,831	\$33.14	(3.41%)
2006 - <u>2010</u>	\$7,299,959	218.06	\$3,347,745	104,620	\$32.00	(3.44%)
2007 - <u>2011</u>	\$6,801,654	224.94	\$3,023,777	106,658	\$28.35	(11.41%)
2008 - <u>2012</u>	\$6,308,027	229.59	\$2,747,518	109,008	\$25.20	(11.11%)
2009 - <u>2013</u>	\$6,252,048	232.96	\$2,683,743	111,145	\$24.15	(4.17%)
2010 - <u>2014</u>	\$6,098,854	236.74	\$2,576,182	113,155	\$22.77	(5.71%)
2011 - <u>2015</u>	\$6,960,380	237.02	\$2,936,621	115,391	\$25.45	11.77%
2016	\$7,183,565	240.01	\$2,993,027	117,671	\$25.44	(0.04%)
10 Yr % Chg	6.23%	15.78%	(8.25%)	26.61%	(27.52%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Columbia/Boone County Department of Public Health and Human Services includes the following divisions: administration, community health promotion, animal control, environmental public health, community health, WIC, social services and human services. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

**Analysis:** For the period shown, total expenses increased 6.23%, constant dollar expenses decreased 8.25%, and per capita expenses in constant dollars decreased 27.52%.

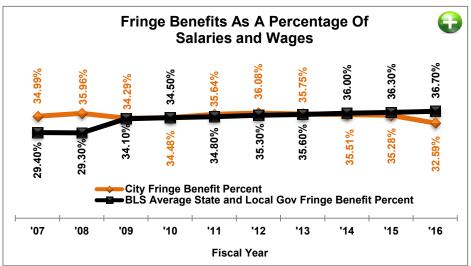
- For FY 2012 through FY 2014, most of the intragovernmental charges (custodial, maintenance, computer, etc.) were reflected in the City General budget as was done in all of the general fund departments during this timeframe.
- In FY 2014, the Human Rights function was moved to the Law Department and the Diversity Celebration event was moved to Cultural Affairs.
- In FY 2015, the intragovernmental charges were moved back into the Health and Human Services budget to better reflect the total cost
  of the operation.
- It should be noted that while the graphs show the actual expenses, they do not convey the demand for services. As the economic
  downturn hit in FY 2009, the need for Public Health and Human Services greatly increased; however the City was not able to fund the
  increased need.
- Management will need to continue to balance the general revenue sources with the need for these services throughout the general fund functions.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



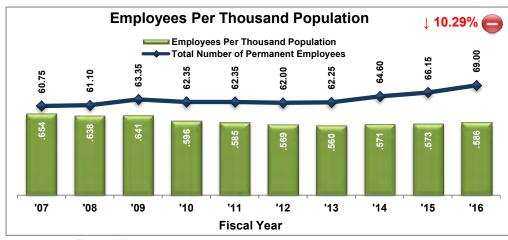
	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$908,566	\$2,596,484	34.99%	13.90%	29.40%
2008	\$963,341	\$2,678,953	35.96%	14.10%	29.30%
2009	\$958,474	\$2,794,798	34.29%	13.90%	34.10%
2010	\$945,168	\$2,741,588	34.48%	14.90%	34.50%
2011	\$947,162	\$2,657,481	35.64%	15.10%	34.80%
2012	\$972,832	\$2,696,330	36.08%	16.10%	35.30%
2013	\$970,810	\$2,715,482	35.75%	17.10%	35.60%
2014	\$1,000,568	\$2,817,462	35.51%	17.50%	36.00%
2015	\$1,039,442	\$2,946,170	35.28%	16.60%	36.30%
2016	\$1,023,077	\$3,138,879	32.59%	15.10%	36.70%
10 Yr % Chg	12.60%	20.89%	(6.85%)	8.63%	24.83%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages rose from 34.99% in FY 2007 to 36.08% in FY 2012 before they began declining. In FY 2016 fringe benefits are 32.59%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into
  a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future
  pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified the
  plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- The fringe benefit percent has been below the BLS average fringe benefit percent for all state and local governments since FY 2014.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	60.75	92,937	0.654					
2008	61.10	95,782	0.638	0.35	0.35		1.90	ADDED (.05) Nurse Practitioner, (.10) Social Services Specialist and (.2) Social Services Specialist MOVED: (1.9) Comm. Services to HHS
2005 - <u>2009</u>	63.35	98,831	0.641	2.25	2.25			ADDED (.5) ASA II, (1) Env. Health Specialist, and (.75) Human Rights Specialist (temp to permanent)
2006 - <u>2010</u>	62.35	104,620	0.596	(1.00)			(1.00)	MOVED: (1) Sr. Env. Health Spec. to Neighborhood Services Office
2007 - <u>2011</u>	62.35	106,658	0.585					
2008 - <u>2012</u>	62.00	109,008	0.569	(0.35)	1.65	(2.00)		ADDED: (1) Asst Director, (.15) Health Educator, (.50) Social Services Specialist. DELETED: (1) Sr Env Public Health Specialist and (1) Env. Public Health Specialist due to a reorganization
2009 - <u>2013</u>	62.25	111,145	0.560	0.25	1.00	(0.75)		ADDED: (1) Env. Health Spec. added mid- year w/ grant received, DELETED (.75) Human Rights Specialist as this activity was moved to the Law Dept and Law Dept added an employee to handle this function.
2010 - <u>2014</u>	64.60	113,155	0.571	2.35	3.25	(0.90)		ADDED: (1) Sr. Planner, (1) Animal Control Officer, (1) Social Services Specialist, (.10) Public Health Nurse, (.15) Health Educator. DELETED: (.90) Nurse Practitioner
2011 - <u>2015</u>	66.15	115,391	0.573	1.55	1.55			ADDED: (.5) ASA from Temp, (.05) Health Educ. from Temp, (1) Social Services Specialist
2016	69.00	117,671	0.586	2.85	2.85			ADDED: (1.85) Health Educator and (1) Social Services Clinic Specialist
10 Yr Chg	13.58%	26.61%	(10.29%)	8.25	12.90	(3.65)	0.90	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

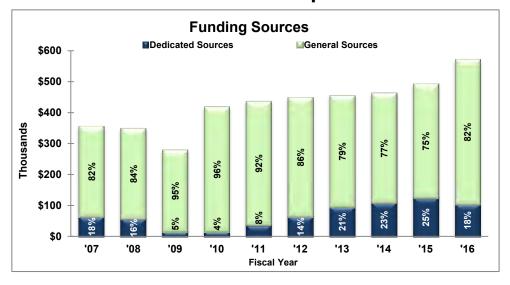
**Analysis:** For the period shown, there has been a total increase of 8.25 FTE positions. Employees per thousand population decreased 10.29% while population increased 26.61%. Positions are generally added when grants are received and deleted when the grant ends. They have also converted several positions from temporary to permanent during this timeframe. In FY 2013 a position was deleted as the activity was moved to the Law Department. There has not been enough general source funding available to keep up with the growing needs for public health services.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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# Economic Development Trends General Fund Department

	Indicator	2015	2016	Comments
	Expenses Per Capita in Constant Dollars	•	<b>1</b>	Expenses per capita in constant dollars increased 9.78% over the past ten years due to additional funding allocated from the Convention and Visitors Bureau.
F	Employees Per Thousand Population		<b>1</b>	Fringe benefits as a percent of salaries and benefits have been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments since FY 2015. The FY 2016 fringe benefit percent is 27.81%.
				The total number of employees decreased by 1.00 FTE. Employees per thousand population decreased 40.76% while there was a growth in population of 26.61% during this same time. Due to a lack of funding available, the department has not been able to add employees.



	U	edicated Source			
			Total		
		Other Local	Dedicated	<b>Total General</b>	Total
Fiscal Year	<b>Transfers</b>	Revenue	Sources	Sources	Revenues
2007	\$0	\$63,263	\$63,263	\$291,905	\$355,168
2008	\$0	\$56,195	\$56,195	\$291,989	\$348,184
2009	\$0	\$15,327	\$15,327	\$263,431	\$278,758
2010	\$0	\$15,417	\$15,417	\$402,360	\$417,777
2011	\$0	\$36,749	\$36,749	\$398,458	\$435,207
2012	\$0	\$63,746	\$63,746	\$384,586	\$448,332
2013	\$50,000	\$44,917	\$94,917	\$359,352	\$454,269
2014	\$50,000	\$57,968	\$107,968	\$353,952	\$461,920
2015	\$50,000	\$74,085	\$124,085	\$367,716	\$491,801
2016	\$50,000	\$53,514	\$103,514	\$466,841	\$570,355
10 Yr % Chg		(15.41%)	63.62%	59.93%	60.59%

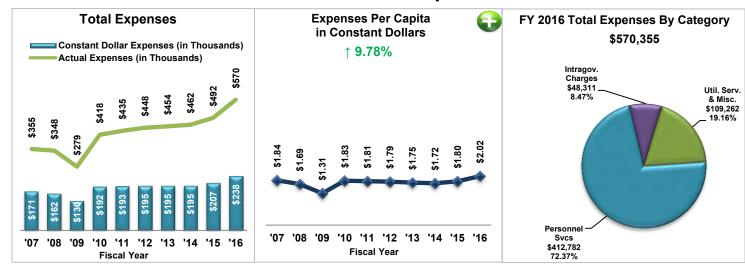
**Description:** The Economic Development Department is a general fund department that has both dedicated and general sources of funding. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding for this department primarily comes from other local revenues (reimbursement from REDI for temporary positions) and a transfer from Convention and Visitors Bureau to support economic development activities.

**Analysis:** For the period shown, total revenues increased 60.59%, dedicated sources increased 63.62%, and general sources increased 59.93%.

- Funding for FY 2009 decreased due to a reorganization of the department which resulted in a position being deleted. As this budget is primarily personnel costs (over 72%) this caused a significant decrease.
- In FY 2012 through FY 2014 there were lower revenues needed as intragovernmental charges (for custodial, maintenance, computers, etc.) were reflected in the City General budget as was done in all general fund departments during this timeframe.
- In FY 2015 the intragovernmental charges were moved back to this budget to better reflect the total cost of the operation.
- FY 2016 other local revenues from REDI were lower due to lower temporary help expenses experienced.

#### Source:

· City of Columbia Accounting System



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

					Per Capita	Per Capita
			Constant		Expenses In	Percent Change
	Total	Consumer	Dollars		Constant	<b>Over Previous</b>
Fiscal Year	Expenses	Price Index	Expenses	Population**	Dollars	Year
2007	\$355,168	207.30	\$171,330	92,937	\$1.84	0.55%
2008	\$348,184	215.30	\$161,718	95,782	\$1.69	(8.15%)
2005 - <u>2009</u>	\$278,758	214.54	\$129,935	98,831	\$1.31	(22.49%)
2006 - <u>2010</u>	\$417,777	218.06	\$191,592	104,620	\$1.83	39.69%
2007 - <u>2011</u>	\$435,207	224.94	\$193,478	106,658	\$1.81	(1.09%)
2008 - <u>2012</u>	\$448,332	229.59	\$195,275	109,008	\$1.79	(1.10%)
2009 - <u>2013</u>	\$454,269	232.96	\$194,999	111,145	\$1.75	(2.23%)
2010 - <u>2014</u>	\$461,920	236.74	\$195,117	113,155	\$1.72	(1.71%)
2011 - <u>2015</u>	\$491,801	237.02	\$207,493	115,391	\$1.80	4.65%
2016	\$570,355	240.01	\$237,638	117,671	\$2.02	12.22%
10 Yr % Chg	60.59%	15.78%	38.70%	26.61%	9.78%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Department of Economic Development provides the necessary support to encourage and facilitate the growth of the economic base in Columbia. This task includes working with the various local, regional and state economic development agencies, as well as educational institutions in an effort to attract new businesses, retain and expand existing businesses, and foster a stronger entrepreneurial ecosystem for business start-ups and emerging technologies. This department staffs Regional Economic Development Inc. (REDI) which provides additional operating funds.

**Analysis:** For the period shown, total expenses increased 60.59%, constant dollar expenses increased 38.70%, and per capita expenses in constant dollars increased 9.78%.

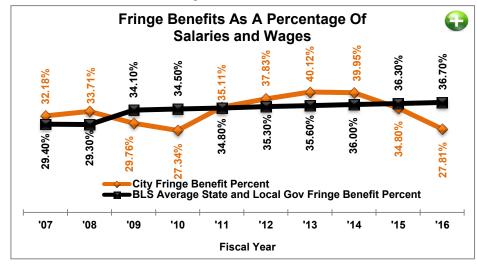
- For FY 2012 through FY 2014, most of the intragovernmental charges (custodial, maintenance, computer, etc.) were reflected in the City General budget.
- In FY 2015, the intragovernmental charges were moved back into this budget to better reflect the total cost of the operation.
- In FY 2016, there were lower temporary help expenses.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs

Negative Trend: > BLS rate for 3+ years



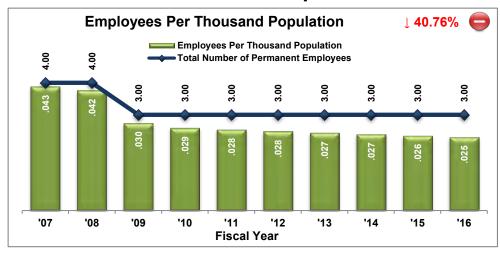
	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$70,230	\$218,248	32.18%	13.90%	29.40%
2008	\$73,024	\$216,623	33.71%	14.10%	29.30%
2009	\$47,864	\$160,848	29.76%	13.90%	34.10%
2010	\$73,451	\$268,704	27.34%	14.90%	34.50%
2011	\$95,182	\$271,060	35.11%	15.10%	34.80%
2012	\$102,815	\$271,760	37.83%	16.10%	35.30%
2013	\$109,261	\$272,324	40.12%	17.10%	35.60%
2014	\$107,754	\$269,754	39.95%	17.50%	36.00%
2015	\$92,920	\$267,028	34.80%	16.60%	36.30%
2016	\$78,053	\$280,686	27.81%	15.10%	36.70%
10 Yr % Chg	11.14%	28.61%	(13.58%)	8.63%	24.83%

Description: The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city - one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

Analysis: For the period shown, fringe benefits as a percent of salaries and wages rose from 32.18% in FY 2007 to 40.12% in FY 2013 before they began declining. In FY 2016 fringe benefits are 27.81%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an incentive to employees to switch to the HSA.
- The fringe benefit percent has been below the BLS average fringe benefit percent for all state and local governments since FY 2015.

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

			Employees Per	Change in			Positions	
	<b>Total Number</b>		Thousand	Number of	Positions	Positions	Reassigned	
Fiscal Year	of Employees	Population**	Population	Positions	Added	Deleted	Between Depts	Explanation
2007	4.00	92,937	0.043					
2008	4.00	95,782	0.042	0.00				
2005 - <u>2009</u>	3.00	98,831	0.030	(1.00)	1.00	(2.00)		ADDED: (1) Asst. Economic Development
								Director. DELETED: (1) Econ Dev Marketing
								Specialist and (1) Sr Econ Dev Specialist
2006 - <u>2010</u>	3.00	104,620	0.029	0.00				
2007 - <u>2011</u>	3.00	106,658	0.028	0.00				
2008 - <u>2012</u>	3.00	109,008	0.028	0.00				
2009 - <u>2013</u>	3.00	111,145	0.027	0.00				
2010 - <u>2014</u>	3.00	113,155	0.027	0.00				
2011 - <u>2015</u>	3.00	115,391	0.026	0.00				
2016	3.00	117,671	0.025	0.00				
10 Yr Chg	(25.00%)	26.61%	(40.76%)	(1.00)	1.00	(2.00)	0.00	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, there has been a total decrease of 1.00 FTE positions. Employees per thousand population decreased 40.76% while the population increased 26.61%. Due to low growth in general source funding, the City has not been able to add positions to this budget.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

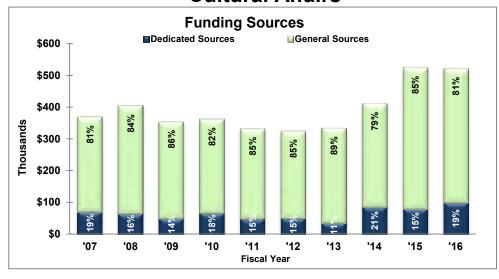
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# **Cultural Affairs Trends**

General Fund Department

Indicator	2015	2016	Comments
Expenses Per Capita in Constant Dollars	•		Expenses per capita in constant dollars decreased 3.65% over the past ten years while inflation increased 15.78% and population increased 26.61%. There was a downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and there has been low growth in general sources (such as sales taxes) which are used to fund this budget.
Fringe Benefits as a Percentage of Salaries and Benefits		•	Fringe benefits as a percent of salaries and benefits have been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments since FY 2014. The FY 2016 fringe benefit percent is 30.95%.
Employees Per Thousand Population		•	The total number of employees increased 0.25 FTE. Employees per thousand population decreased 13.84% while population increased 26.61% during this same time. Due to a lack of funding available, the department has not been able to add employees.





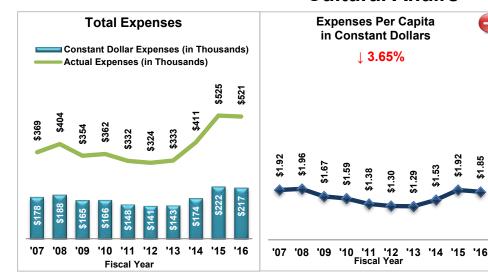
		De					
				Fees &	Total	Total	
Fiscal	Transfer	Other Local		Service	Dedicated	General	Total
Year	from CVB	Revenue	Grants	Charges	Sources	Sources	Revenues
2007	\$0	\$36,657	\$26,737	\$7,300	\$70,694	\$298,594	\$369,288
2008	\$0	\$23,873	\$33,394	\$6,895	\$64,162	\$339,706	\$403,868
2009	\$0	\$19,296	\$30,275	\$0	\$49,571	\$304,192	\$353,763
2010	\$0	\$15,951	\$50,319	\$0	\$66,270	\$295,456	\$361,726
2011	\$0	\$15,935	\$32,644	\$0	\$48,579	\$283,310	\$331,889
2012	\$0	\$18,861	\$31,137	\$0	\$49,998	\$274,130	\$324,128
2013	\$0	\$14,840	\$21,118	\$0	\$35,958	\$297,445	\$333,403
2014	\$0	\$31,505	\$21,731	\$31,821	\$85,057	\$325,754	\$410,811
2015	\$0	\$22,631	\$20,626	\$36,655	\$79,912	\$445,189	\$525,101
2016	\$30,000	\$19,229	\$12,567	\$36,929	\$98,725	\$422,456	\$521,181
10 Yr % Chg		(47.54%)	(53.00%)	405.88%	39.65%	41.48%	41.13%

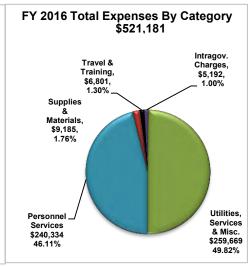
**Description:** The Office of Cultural Affairs is a general fund department that has both dedicated and general sources of funding. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding for this department primarily comes from fees and service charges (Diversity Breakfast ticket sales), a transfer from Convention and Visitors Bureau (funding for curation of the Maplewood House Museum and the Boone Home Museum), other local revenues (poster party and traffic box art) and a grant (from the Missouri Arts Council). The Office of Cultural Affairs was a part of a special revenue fund for FY 2002 through FY 2006. During this time, it was subsidized by the General Fund for the amount of expenses above the grants and other local revenues it received. As the availability of grant funding decreased, this office was moved in the General Fund in FY 2007.

**Analysis:** For the period shown, total revenues increased 41.13%, dedicated sources increased 39.65%, and general sources increased 41.48%.

- Beginning in FY 2014, the Diversity Breakfast celebration was moved from the Health Department to this budget. The ticket sales pay for
  the cost of the celebration. In years where the ticket sales exceed the costs, funds are transferred to the Contributions Fund until they are
  needed in a future year to cover additional costs.
- Beginning in FY 2016, there is a transfer from the Convention and Visitors Bureau to fund the curation of the Maplewood House Museum and the J.W. "Blind" Boone Home Museum.
- In FY 2014, under the leadership of a new director, the annual Poster Party was reimagined and generated additional funding. The goal will be to grow this event into a major fundraiser which will generate funds that will be added to the Columbia Arts Foundation.
- In FY 2016 there was lower grant funding received from the Missouri Arts Council.

- City of Columbia Accounting System
- Consumer Price Index: http://www.stats.bls.gov





Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

		Consumer	Constant		Per Capita Expenses	Per Capita Percent
Fiscal	Total	Price	Dollar		in Constant	Change Over
Year	Expenses	Index	Expenses	Population**	Dollars	Previous Year
2007	\$369,288	207.30	\$178,142	92,937	\$1.92	(9.00%)
2008	\$403,868	215.30	\$187,581	95,782	\$1.96	2.08%
2005 - <u>2009</u>	\$353,763	214.54	\$164,896	98,831	\$1.67	(14.80%)
2006 - <u>2010</u>	\$361,726	218.06	\$165,887	104,620	\$1.59	(4.79%)
2007 - <u>2011</u>	\$331,889	224.94	\$147,546	106,658	\$1.38	(13.21%)
2008 - <u>2012</u>	\$324,128	229.59	\$141,177	109,008	\$1.30	(5.80%)
2009 - <u>2013</u>	\$333,403	232.96	\$143,116	111,145	\$1.29	(0.77%)
2010 - <u>2014</u>	\$410,811	236.74	\$173,528	113,155	\$1.53	18.60%
2011 - <u>2015</u>	\$525,101	237.02	\$221,543	115,391	\$1.92	25.49%
2016	\$521,181	240.01	\$217,150	117,671	\$1.85	(3.65%)
10 Yr % Chg	41.13%	15.78%	21.90%	26.61%	(3.65%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Office of Cultural Affairs strives to create an environment where artists and cultural organizations thrive by advancing and supporting the arts and culture for the benefit of the citizens of Columbia. This office includes the following divisions: Administration, Creative Columbia, Diversity Breakfast, and Fundraising. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

**Analysis:** For the period shown, total expenses increased 41.13%, constant dollar expenses increased 21.90%, and per capita expenses in constant dollars decreased 3.65%.

- For FY 2012 through FY 2014, most of the intragovernmental charges (custodial, maintenance, computer, etc.) were reflected in the City General budget as was done in all general fund departments during this timeframe.
- In FY 2014 increases were due to the hiring of a new director and the movement of the Diversity Breakfast activity from the Health and Human Services budget to this budget.
- In FY 2015, the intragovernmental charges were moved back into this budget to better reflect the total cost of the operation.
- FY 2015 reflects the transfer of \$100,000 in one-time funding from council reserves to this budget as the Office of Cultural Affairs became the liaison between the City and CAT-TV.

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#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years

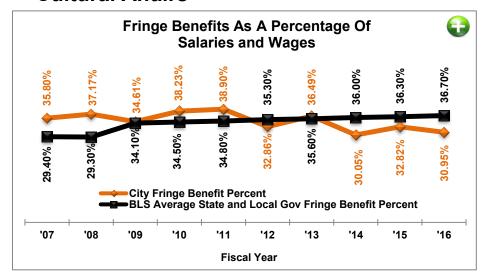


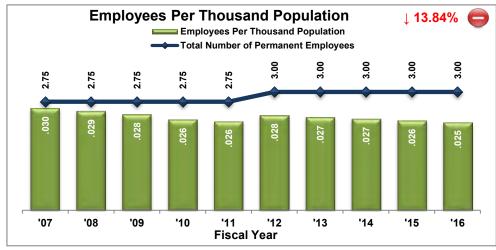
Fig. at Van	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$43,802	\$122,343	35.80%	13.90%	29.40%
2008	\$47,191	\$126,946	37.17%	14.10%	29.30%
2009	\$42,591	\$123,044	34.61%	13.90%	34.10%
2010	\$46,920	\$122,742	38.23%	14.90%	34.50%
2011	\$42,609	\$109,547	38.90%	15.10%	34.80%
2012	\$41,112	\$125,113	32.86%	16.10%	35.30%
2013	\$48,209	\$132,118	36.49%	17.10%	35.60%
2014	\$51,928	\$172,783	30.05%	17.50%	36.00%
2015	\$58,952	\$179,648	32.82%	16.60%	36.30%
2016	\$56,803	\$183,531	30.95%	15.10%	36.70%
10 Yr % Chg	29.68%	50.01%	(13.55%)	8.63%	

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages rose from 35.80% in FY 2007 to 38.90% in FY 2011 before they began declining. In FY 2016 fringe benefits are 30.95% of salaries and wages.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an incentive to employees to switch to the HSA.
- The fringe benefit percent has been below the BLS average fringe benefit percent for all state and local governments since FY 2014.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- · LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

			Employees Per	Change in			Positions	
	Total Number		Thousand	Number of	Positions	Positions	Reassigned	
Fiscal Year	of Employees	Population**	Population	Positions	Added	Deleted	Between Depts	Explanation
2007	2.75	92,937	0.030					
2008	2.75	95,782	0.029	0.00				
2005 - <u>2009</u>	2.75	98,831	0.028	0.00				
2006 - <u>2010</u>	2.75	104,620	0.026	0.00				
2007 - <u>2011</u>	2.75	106,658	0.026	0.00				
2008 - <u>2012</u>	3.00	109,008	0.028	0.25	0.25			ADDED: (.25) ASA II
2009 - <u>2013</u>	3.00	111,145	0.027	0.00				
2010 - <u>2014</u>	3.00	113,155	0.027	0.00				
2011 - <u>2015</u>	3.00	115,391	0.026	0.00				
2016	3.00	117,671	0.025	0.00				
10 Yr Chg	9.09%	26.61%	(13.84%)	0.25	0.25	0.00	0.00	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, there has been a total increase of 0.25 FTE positions. Employees per thousand population decreased 13.84% while the population increased 26.61%. Due to low growth in general source funding, the City has not been able to add positions to this budget.

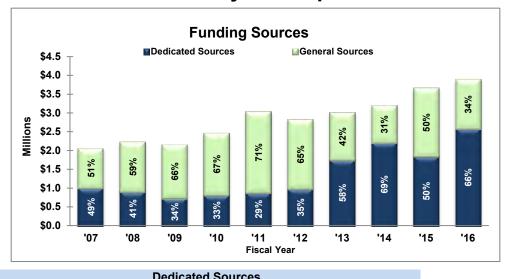
- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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# Community Development Trends General Fund Department

Indicator	2015	2016	Comments
Expenses Per Capita in Constant Dollars	<b> </b>	<b>(</b>	Expenses per capita in constant dollars increased 28.87% over the past ten years while inflation increased 15.78% and the population increased 26.61%. There have been a number of organizational changes over the past ten years that account for this increase. In FY 2010 the Neighborhood Programs division was created to focus on neighborhood issues and enforcement of rental house codes. In FY 2010 employees from Protective Inspection and Engineering were moved into this budget to create the Building and site Development division. In FY 2014 the solid waste volunteer program was moved into the Volunteer Program division of this budget.
Fringe Benefits as a Percentage of Salaries and Benefits	•	•	Fringe benefits as a percent of salaries and benefits have been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments since FY 2015. The FY 2016 fringe benefit percent is 33.90%.
Employees Per Thousand Population		•	The total number of employees increased 15.35 FTE. Employees per thousand population increased 24.05% while population increased 26.61% over this same time period. Most of the additions to the department were primarily due to the movement of protective inspection employees into Community Development to create a one-stop shop for development and neighborhood services employees into this department. If it had not been for those movements, the change in positions would have been an increase of 3.35 FTE and employees per thousand population would have decreased 11.18%.
Building and Site Development Service Charge Coverage	1	<b>()</b>	In FY 2013 the basis for the building permit and plan review fees was changed to a permit fee multiplier system based on ICC (International Code Council) standards and began being updated each year. This has resulted in the service charge meeting the 75% cost recovery for all years between FY 2013 and FY 2016 except FY 2015. The service charge coverage was lower for FY 2015 due to fewer number of permits issued for major projects.





Dedicated						
			Fees and	Total		
	Other Local		Service	Dedicated	<b>Total General</b>	Total
Transfers	Revenue	Grants	Charges	Sources	Sources	Revenues
\$0	\$14,851	\$156,955	\$832,304	\$1,004,110	\$1,051,057	\$2,055,167
\$0	\$3,178	\$211,554	\$688,919	\$903,651	\$1,325,332	\$2,228,983
\$0	\$2,663	\$176,470	\$558,233	\$737,366	\$1,417,113	\$2,154,479
\$35,500	\$2,062	\$197,113	\$577,224	\$811,899	\$1,648,328	\$2,460,227
\$0	\$5,242	\$213,674	\$661,925	\$880,841	\$2,147,611	\$3,028,452
\$19,397	\$10,213	\$211,072	\$741,574	\$982,256	\$1,838,364	\$2,820,620
\$8,691	\$35,300	\$148,923	\$1,548,841	\$1,741,755	\$1,264,014	\$3,005,769
\$123,933	\$36,282	\$200,597	\$1,842,490	\$2,203,302	\$992,232	\$3,195,534
\$134,238	\$48,043	\$133,881	\$1,522,547	\$1,838,709	\$1,810,686	\$3,649,395
\$117,319	\$28,815	\$102,525	\$2,321,688	\$2,570,347	\$1,313,000	\$3,883,347
	94.03%	(34.68%)	178.95%	155.98%	24.92%	88.96%
	\$0 \$0 \$0 \$35,500 \$0 \$19,397 \$8,691 \$123,933 \$134,238	Transfers         Other Local Revenue           \$0         \$14,851           \$0         \$3,178           \$0         \$2,663           \$35,500         \$2,062           \$0         \$5,242           \$19,397         \$10,213           \$8,691         \$35,300           \$123,933         \$36,282           \$134,238         \$48,043           \$117,319         \$28,815	Transfers         Revenue         Grants           \$0         \$14,851         \$156,955           \$0         \$3,178         \$211,554           \$0         \$2,663         \$176,470           \$35,500         \$2,062         \$197,113           \$0         \$5,242         \$213,674           \$19,397         \$10,213         \$211,072           \$8,691         \$35,300         \$148,923           \$123,933         \$36,282         \$200,597           \$134,238         \$48,043         \$133,881           \$117,319         \$28,815         \$102,525	Transfers         Other Local Revenue         Grants         Service Charges           \$0         \$14,851         \$156,955         \$832,304           \$0         \$3,178         \$211,554         \$688,919           \$0         \$2,663         \$176,470         \$558,233           \$35,500         \$2,062         \$197,113         \$577,224           \$0         \$5,242         \$213,674         \$661,925           \$19,397         \$10,213         \$211,072         \$741,574           \$8,691         \$35,300         \$148,923         \$1,548,841           \$123,933         \$36,282         \$200,597         \$1,842,490           \$134,238         \$48,043         \$133,881         \$1,522,547           \$117,319         \$28,815         \$102,525         \$2,321,688	Transfers         Revenue         Grants         Fees and Charges         Total Dedicated Sources           \$0         \$14,851         \$156,955         \$832,304         \$1,004,110           \$0         \$3,178         \$211,554         \$688,919         \$903,651           \$0         \$2,663         \$176,470         \$558,233         \$737,366           \$35,500         \$2,062         \$197,113         \$577,224         \$811,899           \$0         \$5,242         \$213,674         \$661,925         \$880,841           \$19,397         \$10,213         \$211,072         \$741,574         \$982,256           \$8,691         \$35,300         \$148,923         \$1,548,841         \$1,741,755           \$123,933         \$36,282         \$200,597         \$1,842,490         \$2,203,302           \$134,238         \$48,043         \$133,881         \$1,522,547         \$1,838,709           \$117,319         \$28,815         \$102,525         \$2,321,688         \$2,570,347	Transfers         Revenue         Grants         Charges         Dedicated Sources         Total General Sources           \$0         \$14,851         \$156,955         \$832,304         \$1,004,110         \$1,051,057           \$0         \$3,178         \$211,554         \$688,919         \$903,651         \$1,325,332           \$0         \$2,663         \$176,470         \$558,233         \$737,366         \$1,417,113           \$35,500         \$2,062         \$197,113         \$577,224         \$811,899         \$1,648,328           \$0         \$5,242         \$213,674         \$661,925         \$880,841         \$2,147,611           \$19,397         \$10,213         \$211,072         \$741,574         \$982,256         \$1,838,364           \$8,691         \$35,300         \$148,923         \$1,548,841         \$1,741,755         \$1,264,014           \$123,933         \$36,282         \$200,597         \$1,842,490         \$2,203,302         \$992,232           \$134,238         \$48,043         \$133,881         \$1,522,547         \$1,838,709         \$1,810,686           \$117,319         \$28,815         \$102,525         \$2,321,688         \$2,570,347         \$1,313,000

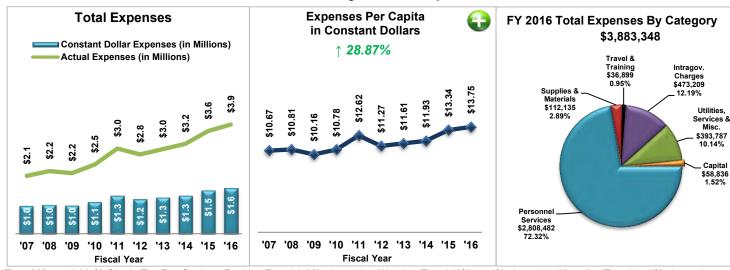
**Description:** Community Development is a general fund department that has both dedicated and general sources of funding. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding for this department primarily come from fees and service charges (planning and zoning fees, rental inspection fees, building permit fees, and mechanical license fees); transfers (from Solid Waste to fund solid waste volunteer services program and from CDBG to fund CDBG related inspector work); state planning grants; and other local revenues (nuisance abatement, auction revenues from sale of vehicles that were replaced).

**Analysis:** For the period shown, total revenues increased 88.96%, dedicated sources increased 155.98%, and general sources increased 24.92%. There have been several organizational changes that account for these significant increases.

- In FY 2014 there was a significant increase in Transfers as the Solid Waste Fund began transferring funds to the Volunteer Programs
  division to cover the costs of running their solid waste volunteer program. Previously it was budgeted in the Solid Waste Fund.
- The percent of dedicated revenues was much lower from FY 2007 through FY 2012 due to fewer permits being issued and building and site
  fees not being revised to meet cost recovery goals. The Council has a policy of obtaining a 75% cost recovery for building and site fees.
- In FY 2013 there was a significant increase in fees and service charges for building and plan review fees. The basis for the building permit and plan review fees was changed to a permit fee multiplier system based on ICC (International Code Council) standards which is tied to the current ICC valuation source. As the ICC valuations change each year, the fees will be adjusted.

#### Sources

· City of Columbia Accounting System



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

		Consumer Price	e Constant Dollar		Expenses in Constant	Per Capita Percent Change Over Previous
Fiscal Year	Total Expenses	Index	Expenses	Population**	Dollars	Year
2007	\$2,055,167	207.30	\$991,397	92,937	\$10.67	10.80%
2008	\$2,228,983	215.30	\$1,035,277	95,782	\$10.81	1.31%
2005 - <u>2009</u>	\$2,154,479	214.54	\$1,004,246	98,831	\$10.16	(6.01%)
2006 - <u>2010</u>	\$2,460,227	218.06	\$1,128,255	104,620	\$10.78	6.10%
2007 - <u>2011</u>	\$3,028,452	224.94	\$1,346,344	106,658	\$12.62	17.07%
2008 - <u>2012</u>	\$2,820,620	229.59	\$1,228,547	109,008	\$11.27	(10.70%)
2009 - <u>2013</u>	\$3,005,769	232.96	\$1,290,251	111,145	\$11.61	3.02%
2010 - <u>2014</u>	\$3,195,534	236.74	\$1,349,807	113,155	\$11.93	2.76%
2011 - <u>2015</u>	\$3,649,395	237.02	\$1,539,699	115,391	\$13.34	11.82%
2016	\$3,883,348	240.01	\$1,617,994	117,671	\$13.75	3.07%
10 Yr % Chg	88.96%	15.78%	63.20%	26.61%	28.87%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Community Development Department includes the following divisions: Planning and Zoning, Building and Site Development, Volunteer Programs, and Neighborhood Services.

**Analysis:** For the period shown, total expenses increased 88.96%, constant dollar expenses increased 63.20%, and per capita expenses in constant dollars increased 28.87%. There have been several organizational changes that have resulted in the significant increase over the past ten years.

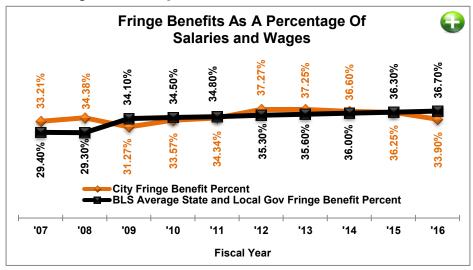
- În FY 2010 a 0.50 FTE Assistant City Counselor was added and (1) Sr. Environmental Health Specialist moved into the newly created Neighborhood Programs division in an effort to focus on neighborhood issues and the enforcement of rental house codes. There was also a Trust Specialist position added.
- In FY 2011 a number of positions were moved from Protective Inspection and Public Works Engineering to create the Building and Site Development Division.
- In FY 2012, two vacant positions were deleted in Building and Site due to budget reductions.
- For FY 2012 through FY 2014, most of the intragovernmental charges (custodial, maintenance, computer, etc.) were reflected in the City General budget as was done in all of the general fund departments during this timeframe.
- FY 2013 included the replacement of several vehicles which had been previously put off due to budget reductions.
- In FY 2014, the solid waste volunteer program was moved to the Volunteer Program division of Community Development in an effort to centralize volunteer programs. The Solid Waste Fund makes a transfer to this budget every year to offset the cost of running the program.
- In FY 2015, the intragovernmental charges were moved back into this budget to better reflect the total cost of the operation.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent
Positive Trend: = or < BLS rate for 1-2 yrs

Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



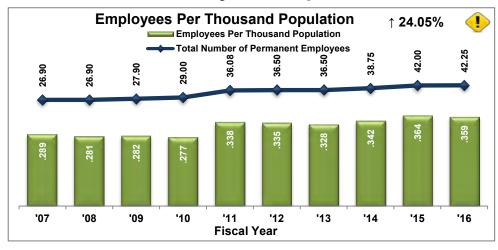
Final Van	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe Benefit
Fiscal Year	Benefits	Wages	Wages	Rate	Percent
2007	\$124,701	\$375,514	33.21%	13.90%	29.40%
2008	\$136,490	\$396,974	34.38%	14.10%	29.30%
2009	\$136,561	\$436,725	31.27%	13.90%	34.10%
2010	\$158,542	\$472,246	33.57%	14.90%	34.50%
2011	\$158,657	\$462,072	34.34%	15.10%	34.80%
2012	\$640,607	\$1,718,633	37.27%	16.10%	35.30%
2013	\$628,976	\$1,688,387	37.25%	17.10%	35.60%
2014	\$668,487	\$1,826,485	36.60%	17.50%	36.00%
2015	\$740,895	\$2,043,602	36.25%	16.60%	36.30%
2016	\$704,212	\$2,077,066	33.90%	15.10%	36.70%
10 Yr % Cha	464.72%	453.13%	2.10%	8.63%	

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 33.21% in FY 2007 to 37.27% in FY 2012 before they began declining. In FY 2016 fringe benefits are 33.90% of salaries and wages.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- The fringe benefit percent has been below the BLS average fringe benefit percent for all state and local governments since FY 2015.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- · LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

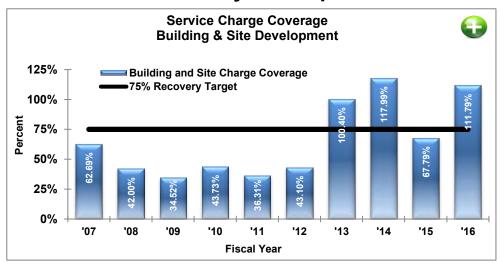
Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

<b>-</b>	Total Number	<b>-</b>	Employees Per Thousand	Change in Number of	Positions	Positions	Positions Reassigned	
Fiscal Year	of Employees	Population**	Population	Positions	Added	Deleted	Between Depts	Explanation
2007	26.90	92,937	0.289					
2008	26.90	95,782	0.281				(0.50)	MOVED: (0.50) Senior Inspector to CDBG
2005 - <u>2009</u>	27.90	98,831	0.282	1.00	1.00			ADDED: (1) Plan Reviewer for "one stop" system
2006 - <u>2010</u>	29.00	104,620	0.277	1.10	1.75	(3.00)	2.35	ADDED: (.50) Asst City Counselor Neighborhood Program, (.25) ASA II, (1) Trus Specialist, DELETED: (3) Building Inspectors REALLOCATED: (1) Neighborhood Coordinato from Community Relations
2007 - <u>2011</u>	36.08	106,658	0.338	7.08	0.50	(0.50)	7.08	ADDED: (0.5) ASA II-Neighborhood Services MOVED: (3) Eng Aide II, (1) Eng. Aide III, (.75 Eng Aide IV, (1) Arborist, (1) Eng. Manager from Protective Inspection
2008 - <u>2012</u>	36.50	109,008	0.335	0.42	1.00	(2.00)	1.42	ADDED: (1) Env. Health Specialist, DELETED (1) Building Construction Coordinator and (1 Chief Building Inspector due to budget reductions
2009 - <u>2013</u>	36.50	111,145	0.328		1.00		(1.00)	ADDED: (1) Sr ASA, MOVED: (1) Trus Specialist to City Manager, (.50) Asst City Counselor III moved to Law, (.50) Senior Code Enforcement Specialist moved from CDBG to Comm Dev)
2010 - <u>2014</u>	38.75	113,155	0.342	2.25	1.25		1.00	ADDED: (1) Bldg. Inspector due to increased volume, (.25) ASA, MOVED: (1) Vol. Program Spec. from Solid Waste for Volunteer program
2011 - <u>2015</u>	42.00	115,391	0.364	3.25	3.25			ADDED: (1) Code Enf. Specialist, (1) Engineering Specialist due to increase bldg volume, (1) Sr Planner to implement Columbia Imaginec Comprehensive Plan, (.25) Sr ASA for Building and Site Development
2016	42.25	117,671	0.359	0.25	0.25		0.10	ADDED: (.25) Addressing Specialist (remainder or position in GIS fund)
10 Yr Chg	57.06%	26.61%	24.05%	15.35	10.00	(5.50)	10.45	
		-				, ,		

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Analysis:** For the period shown, there has been a total increase of 15.35 FTE positions. Employees per thousand population increased 24.05% which is below the population growth of 26.61%. A number of positions have been moved into Community Development from other departments to create a one-stop shop for permitting and positions were added to focus on neighborhood issues and the enforcement of rental house codes. If these employees had not been moved into Community Development, there would have been an increase of 3.35 FTE and a decrease in the number of employees per thousand population by 11.18%.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml



Trend Key: 75% Cost Recovery

Positive Trend (>= 75% for at least 2 of last 3 years) Warning Trend: (<75% for 1 of last 3 years) Negative Trend (<75% Cost Recovery for 2 or more of the last 3 years)

Warning Trend:	Fiscal Year	Revenue from Fees and Service Charges*	Expenditures for Related Services**	Service Charge Coverage
Decreasing revenues from service charges	2007	\$615,557	\$981,906	62.69%
as a percent of total expenditures for	2008	\$443,802	\$1,056,780	42.00%
providing related services	2009	\$345,471	\$1,000,735	34.52%
	2010	\$355,700	\$813,443	43.73%
	2011	\$418,527	\$1,152,719	36.31%
Formulation:	2012	\$470,122	\$1,090,845	43.10%
Revenue from Fees & Service Charges	2013	\$1,175,202	\$1,170,478	100.40%
Expenditures for Related Services	2014	\$1,428,168	\$1,210,431	117.99%
	2015	\$1,006,877	\$1,485,350	67.79%
	2016	\$1,696,753	\$1,517,818	111.79%
	10 Yr % Chg	175.65%	54.58%	78.32%

<sup>\*</sup> Fees and Service Charges: Protective Inspection thru 2008, Building and Site Development 2009-present Revenues include Building, mechanical, plumbing and electrical permits and plan review fees.

**Description:** Service charge coverage refers to the extent which fees and charges cover costs of providing a service. As coverage declines, the burden on other revenues to support the services increases. The above charge focuses on the fees for building and site development.

**Analysis:** Council has adopted a policy to recover at least 75% of plan review, permitting and inspection costs associated with construction of residential and commercial development in the city.

Building permit fees and plan review fees were not increased from FY 1996 - FY 2012. The service charge recovery decreased from FY 2006 - FY 2009 due to the economic downturn resulting in fewer building permits processed, an additional position was placed in the Building and Site division which was not a part of the original recovery calculation, and management made the decision not to increase these fees during the economic downturn. The result was that the fees recovered were significantly less than 75% of expenses and there was an increasing amount of general revenue sources being used to support the operation.

The basis for the building permit and plan review fees was changed in FY 2013 to a permit fee multiplier system based on ICC (International Code Council) standards which is tied to the current ICC valuation source. As the ICC valuations change each year, the fees will be adjusted. The economy has seen improvement and the number of building permits have increased, therefore the service charge coverage increased above the 75% cost recovery from FY 2013-FY 2014. In FY 2015, the service charge coverage decreased below the 75% cost recovery due to fewer numbers of permits issued for major projects. In FY 2016 the number of building permits increased and the cost recovery increased.

#### Sources:

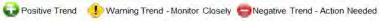
· City of Columbia Accounting System

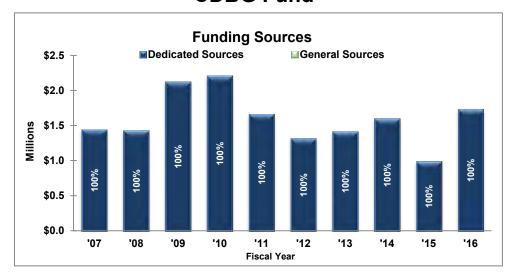
<sup>\*\*</sup> Expenditures for related services: Protective Inspection 2002-2008, Building and Site Development 2009-present. Expenditures are 85% of all operating expenses and capital outlay is not included.

# **CDBG Trends**

## Special Revenue Fund

Indicator	2015	2016	Comments
Expenses Per Capita in Constant Dollars			Expenses per capita in constant dollars decreased 31.83% over the past ten years while inflation increased 15.78% and population increased 26.61%. This budget is funded by the federal grants and there have been lower amounts available over this time period.
Fringe Benefits as a Percentage of Salaries and Benefits		<b>()</b>	Due to rising health insurance and pension costs, fringe benefits as a percentage of salaries and wages was above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments for all years except FY 2016. The FY 2016 fringe benefit percent is 33.03%
Employees Per Thousand Population			The total number of employees decreased by 0.10 FTE. Employees per thousand population decreased by 22.95% while population increased 26.61% over this same time period. Due to lower CDBG funding, the number of positions funded by this budget has decreased.





		Dedicate	d Sources				
				Total	Total		
Fiscal		Interest	Misc.	Dedicated	General	Total	
Year	Grants	Revenue	Revenues	Sources	Sources	Revenues	
2007	\$1,425,777	\$11,735	\$10	\$1,437,522	\$0	\$1,437,522	
2008	\$1,409,404	\$11,152	\$100	\$1,420,656	\$0	\$1,420,656	
2009	\$2,101,208	\$12,394	\$50	\$2,113,652	\$0	\$2,113,652	
2010	\$2,186,039	\$12,066	\$100	\$2,198,205	\$0	\$2,198,205	
2011	\$1,640,042	\$14,787	\$700	\$1,655,529	\$0	\$1,655,529	
2012	\$1,293,436	\$14,375	\$39	\$1,307,850	\$0	\$1,307,850	
2013	\$1,396,420	\$13,492	\$0	\$1,409,912	\$0	\$1,409,912	
2014	\$1,577,512	\$12,748	\$0	\$1,590,260	\$0	\$1,590,260	
2015	\$953,946	\$14,717	\$15,041	\$983,704	\$0	\$983,704	
2016	\$1,711,395	\$11,315	\$1,000	\$1,723,710	\$0	\$1,723,710	
10 Yr % Chg	20.03%		9900.00%	19.91%		19.91%	

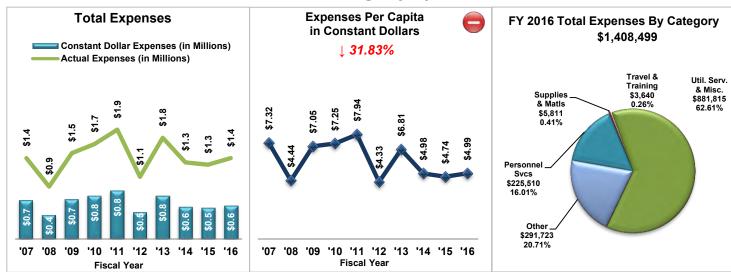
**Description:** The CDBG (Community Development Block Grant) Fund is a special revenue fund that tracks the revenues and expenditures associated with the federal CDBG grant the City applies for and receives each year. All of the revenues in this fund are considered to be dedicated and cannot be allocated to any other purpose. The dedicated funding sources for this fund include grants (federal block grant and NBRH Stabilization block grants and HOME block grants), interest revenue (for funds that are invested prior to being spent), and miscellaneous revenues (energy audits and program income).

**Analysis:** For the period shown, total revenues/dedicated revenues increased 19.91%. Revenues for this account are dependent upon progress of grant funded projects and the timing associated with drawing of funds from the Department of Housing and Urban Development in order to reimburse expenses. Variations in multi-year projects and the size and scope of projects completed within a fiscal year impact the level of variation in grant revenue drawn for completed projects.

- In FY 2009, there was a significant increase in grant funds due to the City being awarded the Neighborhood Stabilization (NSP) Program Grant. This was a one-time grant with expenditures in the years following the award.
- The decrease in grant funds from FY 2009 through FY 2011 are associated with the expenditure of NSP funding, as this was a one-time source of funds.
- In FY 2012 the decrease is associated with a significant turnover and reduction in staff and a reduced level project completion. Production levels rose in the following years, due to hiring of new staff, training and completion of more projects.
- In FY 2016, the increase is due to several large projects being completed including Garth Sidewalks, Gentry Estates Phase II and progress on the Columbia Housing Authority's Stuart Parker renovations.
- · The amount available varies from year to year based on the funding allocated to the program by the federal government.
- Part of the CDBG funds received can be used on administrative costs, including personnel. Prior to FY 2015, the City allocated 16% of
  funding toward administration. In FY 2015, the administration amount was increased to 18% in order to help fund a Housing Specialist
  position. HUD currently allows up to 20% of the City's annual CDBG allocation to go toward administration related expenses.
- The City must closely monitor these changes from year to year if the revenues for administration of the grant, which include personnel and other operating costs, decrease, the City may either have to make cuts to the personnel or fund more of these costs with General Fund general sources.

### Sources:

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

	Consumer	Constant		Per Capita Expenses	Per Capita Percent
Total	Price	Dollar		in Constant	Change Over
Expenses	Index	Expenses	Population**	Dollars	Previous Year
\$1,410,965	207.30	\$680,639	92,937	\$7.32	(2.53%)
\$915,073	215.30	\$425,016	95,782	\$4.44	(39.34%)
\$1,494,730	214.54	\$696,724	98,831	\$7.05	58.78%
\$1,654,260	218.06	\$758,640	104,620	\$7.25	2.84%
\$1,905,110	224.94	\$846,945	106,658	\$7.94	9.52%
\$1,083,109	229.59	\$471,758	109,008	\$4.33	(45.47%)
\$1,764,388	232.96	\$757,378	111,145	\$6.81	57.27%
\$1,334,032	236.74	\$563,501	113,155	\$4.98	(26.87%)
\$1,295,250	237.02	\$546,473	115,391	\$4.74	(4.82%)
\$1,408,499	240.01	\$586,850	117,671	\$4.99	5.27%
(0.17%)	15.78%	(13.78%)	26.61%	(31.83%)	
	Expenses \$1,410,965 \$915,073 \$1,494,730 \$1,654,260 \$1,905,110 \$1,083,109 \$1,764,388 \$1,334,032 \$1,295,250 \$1,408,499	Total         Price Index           \$1,410,965         207.30           \$915,073         215.30           \$1,494,730         214.54           \$1,654,260         218.06           \$1,905,110         224.94           \$1,083,109         229.59           \$1,764,388         232.96           \$1,334,032         236.74           \$1,295,250         237.02           \$1,408,499         240.01	Total         Price Index         Dollar Expenses           \$1,410,965         207.30         \$680,639           \$915,073         215.30         \$425,016           \$1,494,730         214.54         \$696,724           \$1,654,260         218.06         \$758,640           \$1,905,110         224.94         \$846,945           \$1,083,109         229.59         \$471,758           \$1,764,388         232.96         \$757,378           \$1,334,032         236.74         \$563,501           \$1,295,250         237.02         \$546,473           \$1,408,499         240.01         \$586,850	Total         Price Index         Dollar Expenses         Population**           \$1,410,965         207.30         \$680,639         92,937           \$915,073         215.30         \$425,016         95,782           \$1,494,730         214.54         \$696,724         98,831           \$1,654,260         218.06         \$758,640         104,620           \$1,905,110         224.94         \$846,945         106,658           \$1,083,109         229.59         \$471,758         109,008           \$1,764,388         232.96         \$757,378         111,145           \$1,334,032         236.74         \$563,501         113,155           \$1,295,250         237.02         \$546,473         115,391           \$1,408,499         240.01         \$586,850         117,671	Total ExpensesPrice IndexDollar ExpensesPopulation**Expenses in Constant Dollars\$1,410,965207.30\$680,63992,937\$7.32\$915,073215.30\$425,01695,782\$4.44\$1,494,730214.54\$696,72498,831\$7.05\$1,654,260218.06\$758,640104,620\$7.25\$1,905,110224.94\$846,945106,658\$7.94\$1,083,109229.59\$471,758109,008\$4.33\$1,764,388232.96\$757,378111,145\$6.81\$1,334,032236.74\$563,501113,155\$4.98\$1,295,250237.02\$546,473115,391\$4.74\$1,408,499240.01\$586,850117,671\$4.99

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Community Development Block Grant/HOME Program administers the Community Development Block Grant (CDBG) and HOME Investment Partnership programs by coordinating applications for the use of these funds with the Department of Housing and Urban Development (HUD), other city departments, and outside organizations.

The CDBG fund does make transfers out to other funds for various CDBG eligible expenses:

- · There are transfers to the Law Department to offset costs for fair housing activities.
- · There are transfers to Community Development's Neighborhood Services to pay for CDBG related project costs.
- There are transfers to the Capital Project Fund to pay for CDBG eligible capital projects.

**Analysis:** For the period shown, total expenses decreased 0.17%, constant dollar expenses decreased 13.78%, and per capita expenses in constant dollars decreased 31.83%. The amount of grant funding awarded can vary from year to year based on the funding allocated to the program by the federal government through a competitive process.

Expenditures of funds are dependent upon congressional budget approval, HUD's timeliness in awarding grant funds and completion of projects. Variations in expenses are also impacted by multi-year projects and the size and scope of projects completed within a fiscal year.

The federal budget follows the City's fiscal year of October 1st through September 30th, however the City typically does not receive a full release of funds from HUD until August or September of the fiscal for which the funds are allocated. The City must expend sufficient CDBG funds in order to maintain no more than 1.5 times its annual allocation, and this threshold is tested on November 1st of each year. The City must commit HOME funds to eligible projects through a formal agreement within 2 years of receiving grant funds and projects must be completed within 4 years of the initial funding commitment date.

### Sources:

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

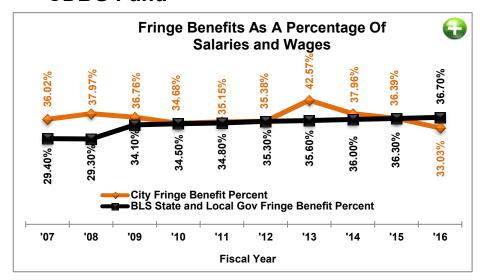
### **Trend Key:**

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs

Warning Trend: > BLS rate for 1-3 yrs

Negative Trend: > BLS rate for 3+ years



	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS State and Local Gov Fringe Benefit
Fiscal Year	Benefits	Wages	Wages	Rate	Percent
2007	\$72,297	\$200,724	36.02%	13.90%	29.40%
2008	\$78,503	\$206,760	37.97%	14.10%	29.30%
2009	\$74,506	\$202,703	36.76%	13.90%	34.10%
2010	\$84,044	\$242,317	34.68%	14.90%	34.50%
2011	\$84,327	\$239,935	35.15%	15.10%	34.80%
2012	\$58,540	\$165,439	35.38%	16.10%	35.30%
2013	\$63,215	\$148,488	42.57%	17.10%	35.60%
2014	\$50,790	\$133,811	37.96%	17.50%	36.00%
2015	\$51,669	\$141,968	36.39%	16.60%	36.30%
2016	\$55,997	\$169,512	33.03%	15.10%	36.70%
10 Yr % Chg	(22.55%)	(15.55%)	(8.28%)	8.63%	

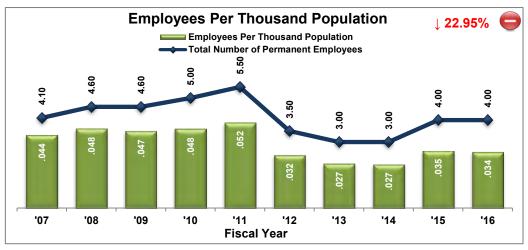
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 36.02% in FY 2007 to 42.57% in FY 2013 before they began declining. In FY 2016 fringe benefits are 33.03% of salaries and wages.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- · The fringe benefit percent fell below the BLS average fringe benefit percent for all state and local governments in FY 2016.

#### Sources:

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

	Total Number		Employees Per Thousand	Change in Number of	Positions	Positions	Positions Reassigned	
Fiscal Year	of Employees	Population**	Population	Positions	Added	Deleted	Between Depts	Explanation
2007	4.10	92,937	0.044					
2008	4.60	95,782	0.048	0.50	0.50			ADDED: (.5) Sr. Bldg. Inspector
2005 - <u>2009</u>	4.60	98,831	0.047					
2006 - <u>2010</u>	5.00	104,620	0.048	0.40	1.00		(0.60)	ADDED: (1) Planner, MOVED: (.5) Sr. Bldg. Inspector to Community Development Neighborhood Programs, (.1) Director of Planning to Community Development
2007 - <u>2011</u>	5.50	106,658	0.052	0.50			0.50	
2008 - <u>2012</u>	3.50	109,008	0.032	(2.00)		(2.00)		DELETED: (1) Planner - grant ended, (1) Bldg Inspector - outsourced inspections
2009 - <u>2013</u>	3.00	111,145	0.027	(0.50)			(0.50)	MOVED: (.5) Sr. Code Enf. Specialist to Community Development
2010 - <u>2014</u>	3.00	113,155	0.027					
2011 - <u>2015</u>	4.00	115,391	0.035	1.00	1.00			ADDED: (1) Housing Specialist to increase the level of services provided
2016	4.00	117,671	0.034					
10 Yr Chg	(2.44%)	26.61%	(22.95%)	(0.10)	2.50	(2.00)	(0.60)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, there has been a total decrease of 0.10 FTE positions. Employees per thousand population decreased 22.95% while the population increased 26.61%.

- Due to reductions in the administration funding from the block grants, there has been a need to decrease the number of personnel budgeted in this fund
- In FY 2012, one grant funded position (Planner) was deleted when the grant ended.
- A Building inspector position was deleted in FY 2010 as it was more cost effective to outsource the inspection function.
- In FY 2013 the allocation of the Senior Code Enforcement Specialist was moved to Community Development and CDBG pays them when CDBG eligible services are performed.
- In FY 2015 a Housing Specialist was added to increase the level of internal housing program services provided is funded through a combination of program income and an increase in the available CDBG administration funding

### Source:

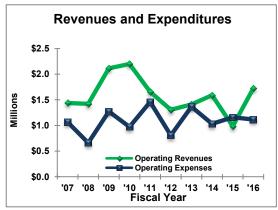
- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

# **Community Development Block Grant (CDBG) Fund**

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					
Grant Revenue	\$1,425,777	\$1,409,404	\$2,101,208	\$2,186,039	\$1,640,042
Investment Revenue	\$11,735	\$11,152	\$12,394	\$12,066	\$14,787
Miscellaneous Revenue	\$10	\$100	\$50	\$100	\$700
Total Revenues	\$1,437,522	\$1,420,656	\$2,113,652	\$2,198,205	\$1,655,529
Expenditures					
Personnel Services	\$273,025	\$285,269	\$277,214	\$326,363	\$329,735
Materials and Supplies	\$8,018	\$5,921	\$8,190	\$8,876	\$3,808
Travel and Training	\$247	(\$966)	(\$335)	\$1,558	\$261
Intragovernmental	\$35,839	\$36,708	\$38,539	\$42,466	\$66,061
Utilities, Services and Miscellaneous	\$748,793	\$333,349	\$948,920	\$593,606	\$1,059,458
Total Expenditures	\$1,065,922	\$660,281	\$1,272,528	\$972,869	\$1,459,323
Excess (Deficiency) of Revenues					
Over Expenditures	\$371,600	\$760,375	\$841,124	\$1,225,336	\$196,206
Other Financing Sources (Uses):					
Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfer To Other Funds	(\$345,043)	(\$254,792)	(\$222,202)	(\$681,391)	(\$445,787)
Total Other Financing Sources (Uses)	(\$345,043)	(\$254,792)	(\$222,202)	(\$681,391)	(\$445,787)
Excess (Deficiency) of Revenues And Other Financing Sources Over					
Expenditures and Other Financing Uses	\$26,557	\$505,583	\$618,922	\$543,945	(\$249,581)
Fund Balance Beginning of Year	\$5,769,281	\$5,795,838	\$6,301,421	\$6,920,343	\$7,464,288
Fund Balance End of Year	\$5,795,838	\$6,301,421	\$6,920,343	\$7,464,288	\$7,214,707

## Revenue, Expenditures, and Changes in Fund Balance

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$1,293,436	\$1,396,420	\$1,577,512	\$953,946	\$1,711,395
\$14,375	\$13,492	\$12,748	\$14,717	\$11,315
\$39	\$0	\$0	\$15,041	\$1,000
\$1,307,850	\$1,409,912	\$1,590,260	\$983,704	\$1,723,710
\$232,925	\$211,706	\$184.601	\$193,640	\$225,510
\$3,970	\$5,238	\$5,064	\$13,035	\$5,81
\$2,000	\$285	\$727	\$6,350	\$3,640
\$0	\$0	\$0	\$244	\$(
\$567,810	\$1,148,704	\$840,816	\$946,875	\$881,81
\$806,705	\$1,365,933	\$1,031,208	\$1,160,144	\$1,116,77
\$501,145	\$43,979	\$559,052	(\$176,440)	\$606,934



Operating revenues were above operating expenses for all years except FY 2015. It should be noted that there can be timing differences between the spending of the funds and the drawdown and receipt of the grant funds. There are some non-operating expenses, which consist of transfers to other funds for CDBG eligible expenses, that are not included in the operating expense numbers. To get a more accurate picture of the operation, please refer to the Revenues Over (Under) Expenditures graph below which includes total revenues and expenditures.

\$0 (\$276,404) (\$276,404)	\$0 (\$398,455) (\$398,455)	\$0 (\$302,824) (\$302,824)	\$0 (\$135,106) (\$135,106)	\$0 (\$291,723) (\$291,723)
\$224,741	(\$354,476)	\$256,228	(\$311,546)	\$315,211
\$7,214,707	\$7,439,448	\$7,084,972	\$7,341,200	\$7,029,657

		Revenues Over (Under) Expenditures
	\$0.8	Т
	\$0.6	
	\$0.4	+ / T
Millions	\$0.2	·/ \
Ξ	\$0.0	
	(\$0.2)	+ <b>Y V V</b>
	(\$0.4)	
	(\$0.6)	
		'07 '08 '09 '10 '11 '12 '13 '14 '15 '16 Fiscal Year

\$7,439,448 \$7,084,972 \$7,341,200 \$7,029,657 \$7,344,868

The net income or loss each year is due, in large part, to the timing of the expenses, grant draw down and receipt of grant funds. When the expenses occur in one year but the reimbursement grant funds are not received until the next fiscal year, there will be a net loss in the first year and net income in the next year.

# **Community Development Block Grant (CDBG) Fund**

-	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes Gross Receipts & Other Local Taxes					
Intragovernmental Revenues					
Grants	\$1,425,777	\$1,409,404	\$2,101,208	\$2,186,039	\$1,640,042
Interest (w/o GASB 31 Adjustment)	\$11,735	\$11,152	\$12,394	\$12,066	\$14,787
Fees and Service Charges					
Other Local Revenues ++	\$10	\$100	\$50	\$100	\$700
	\$1,437,522	\$1,420,656	\$2,113,652	\$2,198,205	\$1,655,529
Other Funding Sources/Transfers^	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$1,437,522	\$1,420,656	\$2,113,652	\$2,198,205	\$1,655,529
Financial Uses					
Operating Expenses	\$1,065,922	\$660,281	\$1,272,528	\$972,869	\$1,459,323
Operating Transfers to Other Funds	\$345,043	\$254,792	\$222,202	\$681,391	\$445,787
Interest and Other Non-Oper Cash Exp	\$0	\$0	\$0	\$0	\$0
Principal Payments	\$0 #0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 #0
Capital Additions	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Ent. Revenues used for Capital Projects  Total Financial Uses	\$1,410,965	\$915,073	\$1,494,730	\$1,654,260	\$1,905,110
10(0) 1 1110110101 0363	Ψ1,410,303	ψ313,073	ψ1,494,730	ψ1,004,200	ψ1,303,110
Financial Sources Over/					
(Under) Financial Uses	\$26,557	\$505,583	\$618,922	\$543,945	(\$249,581)
Ending Cash and Other Resources #	\$25,717	\$95,272	\$43,269	\$209,367	\$211,767

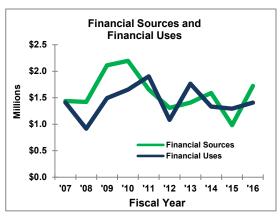
<sup>#</sup> Ending Cash and Other Resources is equal to cash and cash equivalents

<sup>++</sup> Other Local Revenues include miscellaneous revenues.

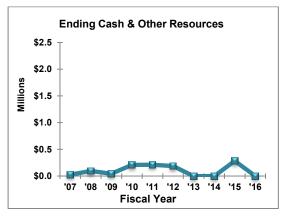
<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

## **Financial Sources and Uses Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$1,293,436	\$1,396,420	\$1,577,512	\$953,946	\$1,711,395
\$14,375	\$13,492	\$12,748	\$14,717	\$11,315
\$39	\$0	\$0	\$15,041	\$1,000
\$1,307,850	\$1,409,912	\$1,590,260	\$983,704	\$1,723,710
\$0	\$0	\$0	\$0	\$0
ΨΟ	ΨΟ	ΨΟ	ΨΟ	ΨΟ
\$1,307,850	\$1,409,912	\$1,590,260	\$983,704	\$1,723,710
ψ1,001,000	ψ1,400,01 <u>2</u>	ψ1,000,200	ψοσο, το τ	ψ1,720,710
\$806,705	\$1,365,933	\$1,031,208	\$1,160,144	\$1,116,776
\$276,404	\$398,455	\$302,824	\$135,106	\$291,723
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$1,083,109	\$1,764,388	\$1,334,032	\$1,295,250	\$1,408,499
\$224,741	(\$354,476)	\$256,228	(\$311,546)	\$315,211
\$187,530	\$0	\$0	\$283,990	\$0



Financial Sources vs. financial uses provides a more complete view of the revenues and expenditures for a given year since total financial uses include both operating and non-operating expenses. In years where there are more financial uses than financial sources, expenses have occurred, but we have not received the reimbursement grant funding.



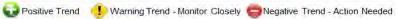
The ending cash and other resources varies from year to year based on the expenses that occurred and the reimbursement grant funding that has been received. The timing of each may occur in different fiscal years. There is no cash reserve target for this fund because the purpose of the fund is to expend all of the resources it receives over time and not to hold back a certain percentage of them for future operating costs. The City must monitor the amount of the grant funding awarded each year to ensure personnel and other administrative costs can still be covered by the amount awarded. If it is not sufficient, expenses must either be reduced or reallocated and paid by the Community Development department in the General Fund.

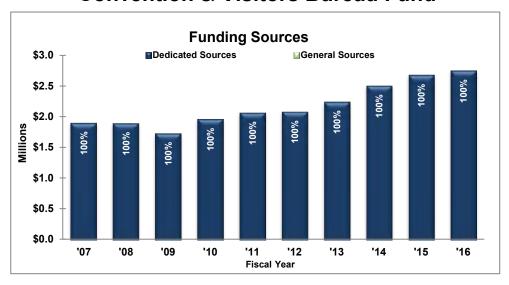
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# **Convention and Visitors Bureau Trends**

Special Revenue Fund

Indicator	2015	2016	Comments
Operating Expenses per Capita in Constant Dollars	1	<b>①</b>	Operating expenses per capita increased 7.80% over the past ten years. There were decreases in FY 2009 and FY 2010 due to the downturn in the economy which negatively impacted hotel/motel tax receipts. FY 2015 included costs for renovations at the Walton Building and FY 2016 included election costs to temporarily increase the City's lodging tax from 4% to 5% for airport improvements, transfers to Cultural Affairs for curation of the Maplewood House Museum and Blind Boone Museum, and an additional position to help generate local income by attracting youth and amateur athletic events to Columbia.
Fringe Benefits as a Percentage of Salaries and Benefits	•	<b>•</b>	Fringe benefits as a percent of salaries and benefits have been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments since FY 2014. The FY 2016 fringe benefit percent is 32.47%.
Employees Per Thousand Population	•	•	The total number of employees increased by 2.25 FTE. Employees per thousand population increased by 4.37% which is below to the population growth of 26.61% during this same time.
Tourism Related Expenditures: Boone County vs State of Missouri	•	<b>()</b>	For the past ten years, tourism related expenditures in Boone County increased 43.03% vs the state of Missouri increase at 36.76%. As the City draws more visitors, those visitors spend money and generate revenues in lodging, food services, recreation, airlines, car rental companies, gas stations, and retail businesses.
Tourism Related Employment: Boone County vs State of Missouri	0	0	For the past ten years tourism related employment in Boone County increased 22.42% compared to the tourism related employment growth in the state of Missouri growth of 4.89%.
Ending Cash and Other Resources	<b>•</b>	<b>•</b>	For the past ten years, ending cash and other resources has been above the cash reserve target. The increase in FY 2016 was due to the return of the unused airport revenue guarantee to the Convention and Visitors Bureau Fund.





			Dedicate	d Sources				
	Other Local					Total	Total	
Fiscal	Taxes	Grant	Investment	Misc.		Dedicated	General	Total
Year	(Hotel/Motel)	Revenues	Revenue	Revenues	Transfers	Sources	Sources	Revenues
2007	\$1,771,438	\$0	\$67,970	\$52,381	\$0	\$1,891,789	\$0	\$1,891,789
2008	\$1,801,787	\$0	\$54,530	\$28,087	\$0	\$1,884,404	\$0	\$1,884,404
2009	\$1,658,366	\$0	\$42,336	\$19,936	\$0	\$1,720,638	\$0	\$1,720,638
2010	\$1,897,885	\$0	\$45,917	\$12,091	\$22,503	\$1,955,893	\$0	\$1,955,893
2011	\$1,952,631	\$50,462	\$39,444	\$16,253	\$0	\$2,058,790	\$0	\$2,058,790
2012	\$2,006,968	\$21,209	\$27,496	\$21,104	\$0	\$2,076,777	\$0	\$2,076,777
2013	\$2,153,251	\$90,435	(\$29,296)	\$19,951	\$5,000	\$2,234,341	\$0	\$2,234,341
2014	\$2,365,746	\$78,756	\$33,615	\$21,504	\$0	\$2,499,621	\$0	\$2,499,621
2015	\$2,496,339	\$84,456	\$73,998	\$18,404	\$8,000	\$2,673,197	\$0	\$2,673,197
2016	\$2,555,875	\$52,030	\$117,070	\$19,272	<b>\$0</b>	\$2,744,247	\$0	\$2,744,247
10 Yr % Chg	44.28%		72.24%	(63.21%)		45.06%		45.06%

**Description:** The Convention and Visitors Bureau Fund is a special revenue fund that accounts for the receipt and related expenses of the hotel/motel tax. All of the funding is considered to be dedicated for tourism related expenses and cannot be allocated for other purposes.

The primary funding source for Convention and Visitors Bureau is other local taxes (hotel/motel tax). In FY 2016, the City has a 4% hotel/motel tax of which two percent is designated for the enhancement or development of festivals, events, and attractions. The original hotel/motel tax was 2% and was dedicated to operating costs. In 1999 an additional 2% hotel/motel tax was passed with 1% going toward operations and 1% to be used for tourism development funds. At the end of FY 2016, an additional 1% temporary hotel/motel tax (effective January 1, 2017) was passed to help fund airport improvements.

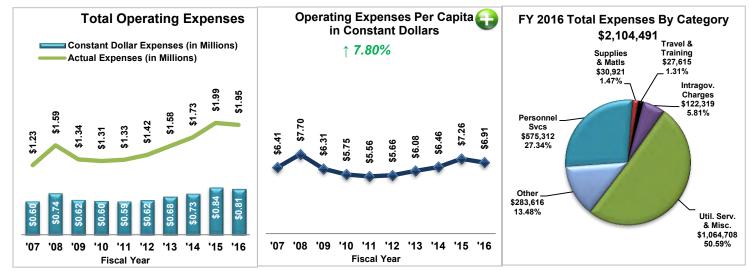
The other dedicated funding sources include interest revenue, grants (state grants for marketing), and miscellaneous revenues (reimbursement from the Chamber of Commerce for shared expenses at the Walton Building, sponsorships, and certified tourism ambassador training).

Analysis: For the period shown, total revenues/dedicated revenues increased 45.06%.

- In FY 2009 there was a decrease in hotel/motel taxes due to the downturn in the economy. By FY 2010 the amount collected was slightly
  above the pre-recession receipt level. Hotel/motel tax receipts have been growing at least two percent for every year since FY 2010.
- The Convention and Visitors Bureau began to receive one-year state cooperative marketing grants in FY 2011. The grants are applied for
  each year through a competitive process and the award amounts vary each year.

### Sources:

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

	Total	Less: Tourism Dev. Funds	Total Operating	Consumer	Constant Dollar		Per Capita Expenses in Constant	Per Capita Percent Change Over
Fiscal Year	Expenses	Allocated	Expenses	Price Index	Expenses	Population**	Dollars	<b>Previous Year</b>
2007	\$1,833,008	\$598,426	\$1,234,582	207.30	\$595,553	92,937	\$6.41	(31.88%)
2008	\$2,051,866	\$463,232	\$1,588,634	215.30	\$737,860	95,782	\$7.70	20.12%
2005 - <u>2009</u>	\$1,785,898	\$448,282	\$1,337,616	214.54	\$623,490	98,831	\$6.31	(18.05%)
2006 - <u>2010</u>	\$1,589,912	\$279,269	\$1,310,643	218.06	\$601,058	104,620	\$5.75	(8.87%)
2007 - <u>2011</u>	\$1,611,768	\$278,719	\$1,333,049	224.94	\$592,627	106,658	\$5.56	(3.30%)
2008 - <u>2012</u>	\$1,682,641	\$266,082	\$1,416,559	229.59	\$616,995	109,008	\$5.66	1.80%
2009 - <u>2013</u>	\$1,800,078	\$225,013	\$1,575,065	232.96	\$676,110	111,145	\$6.08	7.42%
2010 - <u>2014</u>	\$1,903,092	\$171,998	\$1,731,094	236.74	\$731,222	113,155	\$6.46	6.25%
2011 - <u>2015</u>	\$2,145,438	\$158,629	\$1,986,809	237.02	\$838,245	115,391	\$7.26	12.38%
2016	\$2,104,491	\$151,699	\$1,952,792	240.01	\$813,629	117,671	\$6.91	(4.82%)
10 Yr % Chg	14.81%	(74.65%)	58.17%	15.78%	36.62%	26.61%	7.80%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Convention and Visitor's Bureau promotes Columbia as a meeting, leisure and group tour destination through direct solicitations, tradeshow attendance, advertising and marketing. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

**Analysis:** For the period shown, total operating expenses increased 58.17%, constant dollar expenses increased 36.62%, and per capita expenses in constant dollars increased 7.80%.

- In FY 2009 and FY 2010 expenses were decreased in due to the downturn the economy and lower hotel/motel tax receipts.
- In FY 2013 expenses were higher due to increased publishing and advertising which were partially offset by a Department of Tourism grant.
- FY 2015 expenses included a transfer to the capital project fund to pay for some renovations to the exterior of the Walton Building which
  included replacement of cedar siding, insulation, and windows. The costs were shared between the City and the Chamber of
  Commerce.
- FY 2016 expenses include a transfer of \$68,059 to the General Fund to pay for part of the August 2016 special election to temporarily increase the City's lodging tax from 4% to 5% to help fund airport improvements; \$30,000 in transfers to Cultural Affairs for curation of the Maplewood House Museum and the Blind Boone Museum; and an additional tourism services specialist position to help generate local income by attracting youth and amateur athletic events to Columbia.

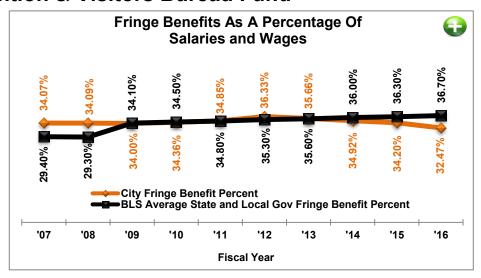
#### Sources

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



			Benefits as a Percent of	LAGERS - General	BLS Average State and Local
	Cost of Fringe	Salaries and	Salaries and	Contribution	Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$115,216	\$338,199	34.07%	13.90%	29.40%
2008	\$123,119	\$361,125	34.09%	14.10%	29.30%
2009	\$138,491	\$407,324	34.00%	13.90%	34.10%
2010	\$143,492	\$417,640	34.36%	14.90%	34.50%
2011	\$132,074	\$378,984	34.85%	15.10%	34.80%
2012	\$137,804	\$379,325	36.33%	16.10%	35.30%
2013	\$132,460	\$371,410	35.66%	17.10%	35.60%
2014	\$144,144	\$412,839	34.92%	17.50%	36.00%
2015	\$137,821	\$403,009	34.20%	16.60%	36.30%
2016	\$141,016	\$434,297	32.47%	15.10%	36.70%
10 Yr % Chg	22.39%	28.41%	(4.69%)	8.63%	

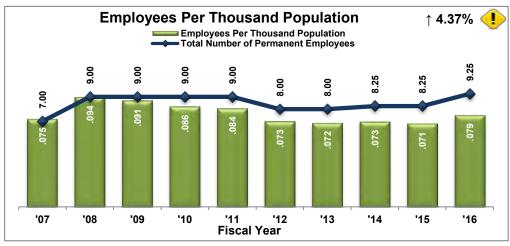
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 34.07% in FY 2007 to 36.33% in FY 2012 before they began declining. In FY 2016 fringe benefits are 32.47%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- The fringe benefit percent has been below the BLS average fringe benefit percent for state and local governments for the past three years.

#### Sources:

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- · LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	7.00	92,937	0.075					
2008	9.00	95,782	0.094	2.00	2.00			ADDED: (1) Tourism Services Specialist, (1) Web & Communications Coordinator
2005 - <u>2009</u>	9.00	98,831	0.091					
2006 - <u>2010</u>	9.00	104,620	0.086					
2007 - <u>2011</u>	9.00	106,658	0.084					
2008 - <u>2012</u>	8.00	109,008	0.073	(1.00)		(1.00)		DELETED: (1) Tourism Services Specialist
2009 - <u>2013</u>	8.00	111,145	0.072					
2010 - <u>2014</u>	8.25	113,155	0.073	0.25			0.25	REALLOCATION: (.25) Asst. City Manager split between CVB and Community Relations
2011 - <u>2015</u>	8.25	115,391	0.071					_
2016	9.25	117,671	0.079	1.00	1.00			ADDED: (1) Tourism Services Specialist to focus on selling Columbia as a sports destination and work closely with Parks and Recreation to seek out and secure more sporting events and tournaments in Columbia and generate additional revenue
10 Yr Chg	32.14%	26.61%	4.37%	2.25	3.00	(1.00)	0.25	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, there has been a total increase of 2.25 FTE positions. Employees per thousand population increased 4.37% compared to the growth in population of 26.61%.

- In FY 2008, two additional positions were added to further develop the City's web presence and to handle the administration of the tourism development program.
- In FY 2012, one position was deleted in order to be able to fund two other positions being reassigned to higher paid positions.
- · In FY 2014, the City began allocating out the Assistant City Manager directly to the departments that are provided oversight.
- In FY 2016, and additional position was added to focus on generating local income by attracting youth and amateur athletic events to Columbia.

### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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Trend Key: 10 Yr % Boone County: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

	Tourism Relat	ted Expenditures		Tourism Related Employment		
Fiscal				State of		
Year	<b>Boone County</b>	State of Missouri	<b>Boone County</b>	Missouri		
2007	\$288,565,303	\$9,578,624,317	9,697	293,584		
2008	\$299,160,307	\$10,058,934,016	9,599	293,310		
2009	\$302,259,565	\$10,082,854,596	9,557	287,666		
2010	\$306,953,115	\$9,950,488,775	9,461	281,253		
2011	\$321,946,425	\$10,251,565,194	9,796	279,599		
2012	\$340,153,454	\$10,922,746,696	10,338	281,313		
2013	\$354,185,092	\$11,062,867,731	10,652	285,114		
2014	\$368,416,307	\$11,624,596,823	11,145	290,734		
2015	\$395,907,381	\$12,413,690,975	11,404	297,129		
2016	\$412,739,526	\$13,100,000,000	11,871	307,937		
10 Yr % Chg	43.03%	36.76%	22.42%	4.89%		

**Description:** The market for travelers is every bit as competitive as the beverage business or the market for new cars. As the City draws more visitors, those visitors spend money and generate revenues in lodging, food services, recreation, airlines, car rental companies, gas station and retail businesses. These sales support jobs for Columbia residents and contribute tax revenue to the local government. The City collects a lodging tax from visitors (hotel/motel tax) and also sales taxes on goods purchased (which benefit public safety, parks and recreation, streets and sidewalks, transit, and airport). The graphs above show the tourism related expenditures and employment numbers for Boone County versus the state of Missouri.

**Analysis:** For the period shown, Boone County's total expenditures increased 43.03% compared to the state's increase of 36.76%. Tourism related employment for Boone County has grown 22.42% while the state's tourism related employment has grown only 4.89%. The Convention and Visitors Bureau's increased focus on comprehensive destination marketing, visitor experience, and convention and sports sales has resulted in increased visitorship and per party spend. Now an accredited destination marketing organization, the Convention and Visitors Bureau is attracting increased visitor numbers, resulting in growing tourism-related spending.

#### Source:

https://industry.visitmo.com/research/researchandreports/annualreports.aspx

_	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues					
Other Local Taxes (Hotel/Motel)					
3% for Operations	\$1,328,579	\$1,351,340	\$1,243,775	\$1,423,414	\$1,464,473
1% Tourism Development Funds	\$442,859	\$450,447	\$414,591	\$474,471	\$488,158
1% Temporary for Airport Terminal project	\$0	\$0	\$0	\$0	\$0
Grant Revenues	\$0	\$0	\$0	\$0	\$50,462
Investment Revenue	\$67,970	\$54,530	\$42,336	\$45,917	\$39,444
Other Miscellaneous Revenues	\$52,381	\$28,087	\$19,936	\$12,091	\$16,253
Total Revenues	\$1,891,789	\$1,884,404	\$1,720,638	\$1,955,893	\$2,058,790
Expenditures					
Personnel Services	\$454,389	\$486,331	\$546,488	\$564,149	\$511,156
Materials and Supplies	\$50,171	\$52,171	\$31,924	\$33,723	\$33,718
Travel and Training	\$7,607	\$9,689	\$5,477	\$6,087	\$7,688
Intragovernmental Utilities, Services and Miscellaneous	\$69,828	\$77,145	\$89,651	\$104,081 \$860,873	\$106,752
Capital Additions	\$1,228,613	\$1,128,509	\$1,049,262	\$869,872	\$940,454
Interest & Lease Payment					
Total Expenditures	\$1,810,608	\$1,753,845	\$1,722,802	\$1,577,912	\$1,599,768
Excess (Deficiency) of Revenues					
Over Expenditures	\$81,181	\$130,559	(\$2,164)	\$377,981	\$459,022
Other Financing Sources (Uses):					
Operating Transfer From Other Funds	\$0	\$0	\$0	\$22,503	\$0
Operating Transfer To Other Funds	(\$22,400)	(\$298,021)	(\$63,096)	(\$12,000)	(\$12,000)
Restructuring of Financing	\$0	(2222.224)	\$0	\$0	\$0
Total Otr. Financing Sources (Uses)	(\$22,400)	(\$298,021)	(\$63,096)	\$10,503	(\$12,000)
Excess (Deficiency) of Revenues & Other Financing Sources Over					
Expenditures and Other Financing Uses	\$58,781	(\$167,462)	(\$65,260)	\$388,484	\$447,022
Fund Balance Beg of Year	\$1,040,984	\$1,099,765	\$932,303	\$867,043	\$1,255,527
Fund Balance End of Year	\$1,099,765	\$932,303	\$867,043	\$1,255,527	\$1,702,549

### Source:

City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/

## **Revenue and Expenditure Statement**

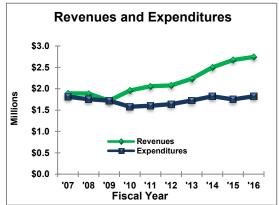
Actual	Actual	Actual	Actual	Actual
2012	2013	2014	2015	2016
\$1,505,226	\$1,614,938	\$1,774,310	\$1,872,254	\$1,916,906
\$501,742	\$538,313	\$591,436	\$624,085	\$638,969
\$0	\$0	\$0	\$0	\$0
\$21,209	\$90,435	\$78,756	\$84,456	\$52,030
\$27,496	(\$29,296)	\$33,615	\$73,998	\$117,070
\$21,104	\$19,951	\$21,504	\$18,404	\$19,272
\$2,076,777	\$2,234,341	\$2,499,621	\$2,673,197	\$2,744,247
\$518,080	\$504,225	\$557,147	\$542,427	\$575,312
\$22,128	\$48,388	\$24,567	\$18,913	\$30,921
\$9,826	\$10,467	\$7,919	\$24,865	\$27,615
\$116,187	\$116,404	\$113,773	\$125,199	\$122,319
\$972,950	\$1,044,394	\$1,118,466	\$1,038,838	\$1,064,708
\$1,639,171	\$1,723,878	\$1,821,872	\$1,750,242	\$1,820,875
\$437,606	\$510,463	\$677,749	\$922,955	\$923,372
\$0	\$5,000	\$0	\$8,000	\$0
(\$43,470)	(\$76,200)	(\$81,220)	(\$395,196)	(\$283,616)
\$0	\$0	\$0	\$0	\$0
(\$43,470)	(\$71,200)	(\$81,220)	(\$387,196)	(\$283,616)
\$394,136	\$439,263	\$596,529	\$535,759	\$639,756
\$1,702,549	\$2,096,685	\$2,535,948	\$3,294,012	\$3,829,771
		******		

\$3,294,012

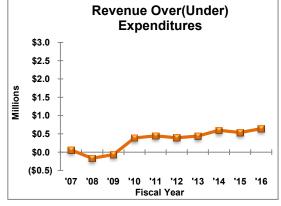
\$3,829,771

\$2,096,685

\$2,535,948



Revenues were above expenditures for all years except FY 2009 which was during an economic downturn. Because one percent of the hotel/motel tax is dedicated for tourism development funds, it is expected that these funds will be accumulated over time and then the balance be spent down on a few projects. The revenue collected for the tourism development funding is included in the Revenues section but the some of the use of these funds appears down in the other financing uses section. In order to get a more complete picture of total revenues and expenses, refer to the Revenues Over (Under) Expenditure graph below.



The graph shows the impact of revenues that are collected per year and total expenditures that are paid out. There has been an overall growth in the revenues over expenditures since FY 2010. Since one percent of the hotel/motel tax is dedicated for tourism development funding, this graph indicates that those funds are being collected and accumulated for future projects.

\$4,469,527

·	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes					
Total Hotel/Motel Tax Receipts	\$1,771,438	\$1,801,787	\$1,658,366	\$1,897,885	\$1,952,631
Intragovernmental Revenues					
Grants	\$0	\$0	\$0	\$0	\$50,462
Interest (w/o GASB 31 Adjustment)	\$59,091	\$49,070	\$27,738	\$63,035	\$40,187
Fees and Service Charges Other Local Revenues ++	\$52,381	\$28,087	\$19,936	\$12,091	\$16,253
Other Local Revenues ++	\$1,882,910	\$1,878,944	\$1,706,040	\$1,973,011	\$2,059,533
Other Funding Sources/Transfers^	\$0	\$0	\$0	\$22,503	\$0
Less: 1% Tax for Tourism Dev.	(\$442,859)	(\$450,447)	(\$414,591)	(\$474,471)	(\$488,158)
Less: 1% Temporary tax for Airport	\$0	\$0	\$0	\$0	\$0
Total Financial Sources (for operations)	\$1,440,051	\$1,428,497	\$1,291,449	\$1,521,043	\$1,571,375
Financial Uses Operating Expenses	\$1,810,608	\$1,753,845	\$1,722,802	\$1,577,912	\$1,599,768
Operating Expenses Operating Transfers to Other Funds	\$1,810,608	\$298,021	\$63,096	\$1,377,912	\$1,599,700
Interest and Other Non-Oper Cash Exp	\$22, <del>4</del> 00 \$0	\$0,021	\$03,090 \$0	\$12,000	\$12,000
Principal Payments	\$0	\$0 \$0	\$0	\$0	\$0 \$0
Capital Additions	\$0	\$0	\$0	\$0	\$0
Ent. Revenues used for Capital Projects	\$0	\$0	\$0	\$0	\$0
Less: Tourism Dev. Expenditures	(\$598,426)	(\$463,232)	(\$448,282)	(\$279,269)	(\$278,719)
Less: Temporary Tax Exp for Airport	\$0	\$0	\$0	\$0	\$0
Total Financial Uses (for operations)	\$1,234,582	\$1,588,634	\$1,337,616	\$1,310,643	\$1,333,049
Financial Sources for Operations Over/					
(Under) Financial Uses for Operations	\$205,469	(\$160,137)	(\$46,167)	\$210,400	\$238,326
Ending Cash and Other Resources #	\$830,721	\$641,845	\$591,097	\$756,848	\$951,525
Cash Reserve Target (20% of Fin.Uses)	\$246,916	\$317,727	\$267,523	\$262,129	\$266,610
Cash Above/(Below) Cash Reserve Target	\$583,805	\$324,118	\$323,574	\$494,719	\$684,915

<sup>#</sup> Ending Cash and Other Resources is equal to unrestricted cash and cash equivalents

### Source:

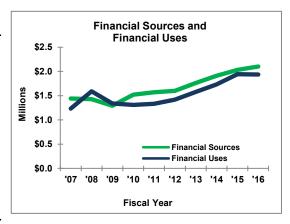
<sup>++</sup> Other Local Revenues include miscellaneous revenues in all of the other funds.

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

City of Columbia Financial Management Information Supplement Exhibit C-1 and C-2 http://www.como.gov/finance/accounting/financial-reports/

## **Financial Sources and Uses Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$2,006,968	\$2,153,251	\$2,365,746	\$2,496,339	\$2,555,875
\$21,209	\$90,435	\$78,756	\$84,456	\$52,030
\$53,194	\$30,919	\$35,972	\$46,972	\$111,516
\$21,104	\$19,951	\$21,504	\$18,404	\$19,272
\$2,102,475	\$2,294,556	\$2,501,978	\$2,646,171	\$2,738,693
\$0	\$5,000	\$0	\$8,000	\$0
(\$501,742)	(\$538,313)	(\$591,436)	(\$624,085)	(\$638,969)
\$0	\$0	\$0	\$0	\$0
\$1,600,733	\$1,761,243	\$1,910,542	\$2,030,086	\$2,099,724



Financial sources for operations have been above financial uses for all years since FY 2010.

	\$1,639,171	\$1,723,878	\$1,821,872	\$1,750,242	\$1,820,875
	\$43,470	\$76,200	\$81,220	\$395,196	\$283,616
	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
	(\$266,082)	(\$225,013)	(\$171,998)	(\$203,129)	(\$168,199)
	\$0	\$0	\$0	\$0	\$0_
Ξ	\$1,416,559	\$1,575,065	\$1,731,094	\$1,942,309	\$1,936,292
	\$184,174	\$186,178	\$179,448	\$87,777	\$163,432
	\$184,174 \$1,089,246	\$186,178 \$373,232	\$179,448 \$594,478	\$87,777 \$614,169	\$163,432 \$1,676,940
	·	·	·	,	



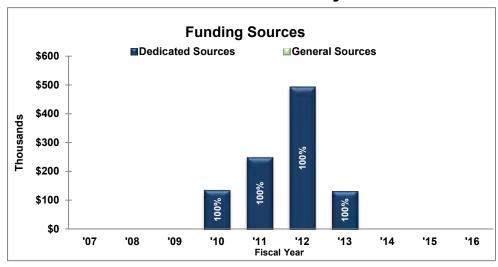
Ending cash and other resources have been above the cash reserve target for all years shown. The significant decrease in FY 2013 was due to \$800,000 being transferred to the Central Missouri Air Service Fund to provide a revenue guarantee for American Airlines to service the Columbia Regional Airport. These funds, if not used during the time of the agreement, were to be returned to the fund. In FY 2016, there was no revenue guarantee in effect and the City did not have to pay the revenue guarantee; therefore the funds were returned to the Convention and Visitors Bureau and resulted in a significant increase to ending cash and other resources.

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# **Sustainability Fund**

Special Revenue Fund

The Office of Sustainability was accounted for a separate special revenue fund for FY 2010 through FY 2013 while it was primarily funded by a federal grant. In FY 2014 it was moved to the City Manager's Office in the general fund. In FY 2017 it was moved to a separate budget in the general fund.



		Dedicated	d Sources			
				Total	Total	
Fiscal			Interest	Dedicated	General	Total
Year	Transfers	Grants	Revenue	Sources	Sources	Revenues
2007	\$0	\$0	\$0	\$0	\$0	\$0
2008	\$0	\$0	\$0	\$0	\$0	\$0
2009	\$0	\$0	\$0	\$0	\$0	\$0
2010	\$53,024	\$132,998	\$1,537	\$187,559	\$0	\$187,559
2011	\$100,000	\$246,318	\$1,502	\$347,820	\$0	\$347,820
2012	\$100,000	\$489,526	\$2,008	\$591,534	\$0	\$591,534
2013	\$69,352	\$133,730	(\$3,130)	\$199,952	\$0	\$199,952
2014	\$0	\$0	\$0	\$0	\$0	\$0
2015	\$0	\$0	\$0	\$0	\$0	\$0
2016	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	\$0

**Description:** The Sustainability Fund is a special revenue fund that accounts for the receipt and related expenses of the Office of Sustainability. All of the funding is considered to be dedicated funding which cannot be used for any other purpose. The dedicated funding sources consist of federal grants (Energy Efficiency and Conservation Block Grant), Transfers (general fund-grant matching and from water, electric, recreation services, transit, sewer, solid waste, and fleet operations for savings generated from sustainability projects funded by the Office of Sustainability, and interest revenue.

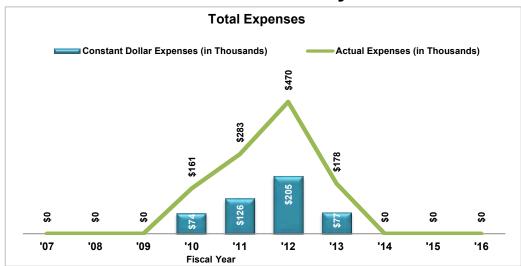
The grant was utilized from FY 2010 until FY 2013 to complete a number of sustainability related projects and one half of the utility savings that occurred from these projects were transferred from the departments into this fund to continue the operation of this office.

Analysis: Grant funding was higher in FY 2011 and FY 2012 when most of the projects were completed

- FY 2013 transfers are lower due to the lower grant matching amount needed. Departments that benefitted from the sustainability projects began transferring one half of the savings into this fund in FY 2013.
- When the grant ended, there was no longer a need to keep the operation in a separate fund, so the budget was moved into the
  general fund in the City Manager's budget. Utility savings from departments were moved into the City Manager's budget to help
  offset some of the expenses.

### Source:

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/



		Consumer	Constant
Fiscal	Total	Price	Dollar
Year	Expenses	Index	Expenses
2007	\$0	207.30	\$0
2008	\$0	215.30	\$0
2009	\$0	214.54	\$0
2010	\$161,363	218.06	\$74,001
2011	\$283,488	224.94	\$126,029
2012	\$469,747	229.59	\$204,603
2013	\$178,474	232.96	\$76,611
2014	\$0	236.74	\$0
2015	\$0	237.02	\$0
2016	<b>\$0</b>	240.01	<b>\$0</b>

**Description:** Expenses for the Office of Sustainability consisted primarily of personnel costs and contractual service costs to retrofit many of the city facilities to achieve greenhouse gas energy and other sustainable targeted reduction goals. Staff and consultants gathered data on all of the facilities, identified projects, and compared utility bills after the retrofits to determine the savings generated. Once utility savings were calculated, the departments that benefitted from the projects transferred one half of the savings back to the office to cover future operational expenses.

**Analysis:** Expenses occurred in this fund from FY 2010 to FY 2013. After the ending of the grant, the office was moved into the general fund into the City Manager's budget.

- In FY 2010 staff and consultants were hired to assess the city facilities and identify potential projects.
- In FY 2011 projects began and utility data gathered after the projects identified the savings from the projects.
- In FY 2013, departments began to transfer half of the utility savings into this fund.
- In FY 2014, the federal grant ended and the office was moved into the City Manager's budget.

#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					
Other Local Taxes	\$0	\$0	\$0	\$0	\$0
Grant Revenue	\$0	\$0	\$0	\$132,998	\$246,318
Investment Revenue	\$0	\$0	\$0	\$1,537	\$1,502
Miscellaneous Revenue	\$0	\$0	\$0	\$0	\$0
Total Revenues	\$0	\$0	\$0	\$134,535	\$247,820
Expenditures:					
Personnel Services	\$0	\$0	\$0	\$41,546	\$64,326
Materials and Supplies	\$0	\$0	\$0	\$1,310	\$18,820
Travel and Training	\$0	\$0	\$0	\$1,889	\$376
Intragovernmental	\$0	\$0	\$0	\$25,300	\$14,189
Utilities, Services and Miscellaneous	\$0	\$0	\$0	\$91,318	\$185,777
Capital Outlay	\$0	\$0	\$0	\$0	\$0
Total Expenditures	\$0	\$0	\$0	\$161,363	\$283,488
Excess (Deficiency) of Revenues					
Over Expenditures	\$0	\$0	\$0	(\$26,828)	(\$35,668)
Other Financing Sources (Uses):					
Operating Transfer From Other Funds	\$0	\$0	\$0	\$53,024	\$100,000
Operating Transfer To Other Funds	<u>\$0</u>	\$0	\$0	\$0	\$0
Total Otr. Financing Sources (Uses)	\$0	\$0	\$0	\$53,024	\$100,000
Excess (Deficiency) of Revenues &					
Other Financing Sources Over Expenditures and Other Financing Uses	\$0	\$0	\$0	\$26,196	\$64,332
Fund Balance Beg of Year	\$0	\$0	\$0	\$0	\$26,196
Fund Balance End of Year	\$0	\$0	\$0	\$26,196	\$90,528

#### Sources

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/

# **Revenue and Expenditure Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	<b>\$</b> 0	\$0	\$0
\$489,526	\$133,730	\$0	<b>\$</b> 0	\$0
\$2,008	(\$3,130)	\$0	<b>\$</b> 0	\$0
\$0	\$0	\$0	\$0	\$0
\$491,534	\$130,600	\$0	\$0	\$0
\$87,659	\$69,185	\$0	\$0	\$0
\$542	\$49,534	\$0	\$0	\$0
\$994	\$1,381	\$0	\$0	\$0
\$5,706	\$15,601	\$0	\$0	\$0
\$353,816	\$42,773	\$0	\$0	\$0
\$21,030	\$0	\$0	\$0	\$0
\$469,747	\$178,474	\$0	\$0	\$0
\$21,787	(\$47,874)	\$0	\$0	\$0
\$100,000	\$69,352	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$100,000	\$69,352	\$0	\$0	\$0
\$121,787	\$21,478	\$0	\$0	\$0
\$90,528	\$212,315	\$233,793	\$0	\$0
\$212,315	\$233,793	\$0	\$0	\$0
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	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources Sales Taxes					
Property Taxes Gross Receipts & Other Local Taxes Intragovernmental Revenues	\$0	\$0	\$0	\$0	\$0
Grants	\$0	\$0	\$0	\$132,998	\$246,318
Interest (w/o GASB 31 Adjustment) Fees and Service Charges	\$0	\$0	\$0	\$2,635	\$1,568
Other Local Revenues ++	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$135,633	\$247,886
Other Funding Sources/Transfers^	\$0	\$0	\$0	\$53,024	\$100,000
Total Financial Sources: Less Appropriated Fund Balance	\$0	\$0	\$0	\$188,657	\$347,886
Financial Uses Operating Expenses Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp Principal Payments Capital Additions Ent. Revenues used for Capital Projects Total Financial Uses	\$0 \$0 \$0 \$0 \$0 \$0 <b>\$0</b>	\$0 \$0 \$0 \$0 \$0 \$0 <b>\$0</b>	\$0 \$0 \$0 \$0 \$0 \$0 <b>\$0</b>	\$161,363 \$0 \$0 \$0 \$0 \$0 \$0 \$0	\$283,488 \$0 \$0 \$0 \$0 \$0 \$0
Financial Sources Over/ (Under) Financial Uses	\$0	\$0	\$0	\$27,294	\$64,398
Ending Cash and Other Resources #	\$0	\$0	\$0	\$12,998	\$109,077
Cash Reserve Target (20% Fin. Uses)	\$0	\$0	\$0	\$32,273	\$56,698
Cash Above/(Below) Cash Reserve Target	\$0	\$0	\$0	(\$19,275)	\$52,379

<sup>#</sup> Ending Cash and Other Resources is equal to cash and cash equivalents

### Sources:

<sup>++</sup> Other Local Revenues include miscellaneous revenues in all of the other funds.

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

City of Columbia Financial Management Information Supplement Exhibits C-1 and C-2 http://www.como.gov/finance/accounting/financial-reports/

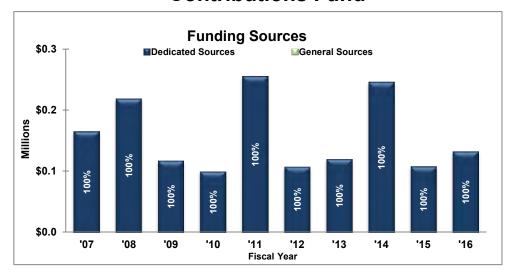
## **Financial Sources and Uses Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$0
\$489,526	\$133,730	\$0	\$0	\$0
\$4,451	\$4,883	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$493,977	\$138,613	\$0	\$0	\$0
\$100,000	\$69,352	\$0	\$0	\$0
\$593,977	\$207,965	\$0	\$0	\$0
\$469,747 \$0	\$178,474 \$0	\$0 \$0	\$0 \$0	\$0 \$0
\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
\$0	<b>\$</b> 0	\$0	\$236,905	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$469,747	\$178,474	\$0	\$236,905	\$0
\$124,230	\$29,491	\$0	(\$236,905)	\$0
\$207,975	\$236,905	\$0	\$0	\$0
\$93,949	\$35,695	\$0	\$47,381	\$0
\$114,026	\$201,210	\$0	(\$47,381)	\$0

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Special Revenue Fund

The Contributions Fund is a special revenue fund that accounts for the receipt of donations to the City and the transfers out to other budgets to spend the funds according to the request of the donor.



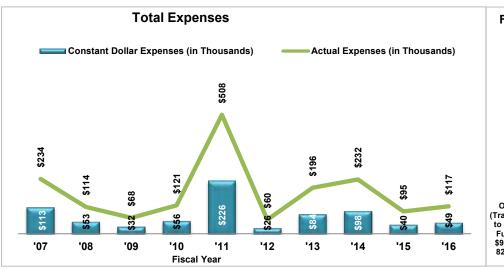
	D	edicated Sourc	es		
			Total	Total	
Fiscal	Interest	Misc.	Dedicated	General	Total
Year	Revenue	Revenues	Sources	Sources	Revenues
2007	\$42,674	\$121,681	\$164,355	\$0	\$164,355
2008	\$39,264	\$178,515	\$217,779	\$0	\$217,779
2009	\$42,572	\$73,629	\$116,201	\$0	\$116,201
2010	\$36,468	\$61,926	\$98,394	\$0	\$98,394
2011	\$18,325	\$236,175	\$254,500	\$0	\$254,500
2012	\$10,379	\$95,978	\$106,357	\$0	\$106,357
2013	(\$7,932)	\$126,862	\$118,930	\$0	\$118,930
2014	\$10,992	\$233,873	\$244,865	\$0	\$244,865
2015	\$18,295	\$88,546	\$106,841	\$0	\$106,841
2016	\$13,151	\$118,067	\$131,218	\$0	\$131,218

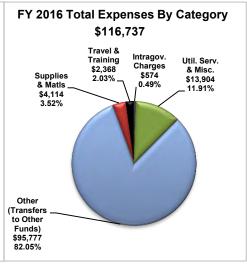
**Description:** The Contributions Fund is a special revenue fund that accounts for the receipt of donations to the City and the transfers out to other budgets to spend the funds according to the request of the donor. There are three aspects to the Contributions Fund: The Columbia Trust which includes gifts directly to the city, Share the Light, which allows donations to a variety of programs through the utility bill, and the New Century Fund which is a separate 501(c)(3) organization with a board appointment by the City Council. Project numbers are assigned to each donation so the City can ensure it is spent for the intended purpose.

Analysis: The amount of revenues received from year to year can vary significantly and they are completely related to the amount of donations the City receives.

#### Sources

 City of Columbia Financial Management Information Supplement Exhibit H-5 http://www.como.gov/finance/accounting/financial-reports/





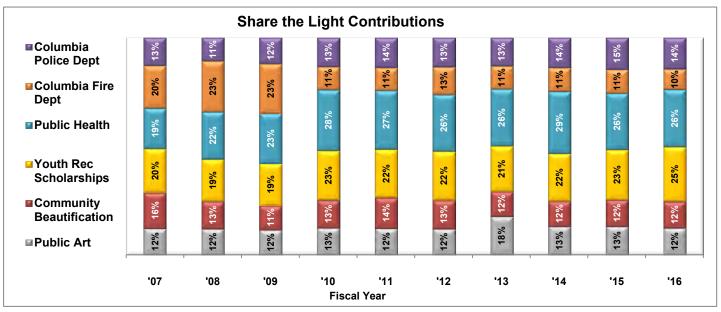
		Consumer	<b>Constant Dollar</b>
Fiscal Year	<b>Total Expenses</b>	Price Index	Expenses
2007	\$234,233	207.30	\$112,992
2008	\$114,150	215.30	\$53,018
2005 - <u>2009</u>	\$68,020	214.54	\$31,705
2006 - <u>2010</u>	\$121,301	218.06	\$55,628
2007 - <u>2011</u>	\$507,877	224.94	\$225,784
2008 - <u>2012</u>	\$59,575	229.59	\$25,948
2009 - <u>2013</u>	\$196,247	232.96	\$84,241
2010 - <u>2014</u>	\$231,843	236.74	\$97,931
2011 - <u>2015</u>	\$95,316	237.02	\$40,214
2016	\$116.737	240.01	\$48.638

**Description:** There are three aspects to the Contributions Fund: The Columbia Trust which includes gifts directly to the city, Share the Light, which allows donations to a variety of programs through the utility bill, and the New Century Fund which is a separate 501(c)(3) organization with a board appointment by the City Council. Project numbers are assigned to each donation so the City can ensure it is spent for the intended purpose.

**Analysis:** The majority of the expenses for this fund are operating transfers of accumulated donated funds to the specific fund or department designated by the donor. Thus the expenses can vary significantly from year to year.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit H-5 http://www.como.gov/finance/accounting/financial-reports/ (THIS PAGE INTENTIONALLY LEFT BLANK)



		Community	Youth Rec		Columbia	Columbia	
Fiscal Year	Public Art	Beautification	Scholarships	Public Health	Fire Dept	Police Dept	Total
2007	\$2,109	\$2,815	\$3,478	\$3,202	\$3,375	\$2,186	\$17,165
2008	\$2,150	\$2,226	\$3,440	\$3,879	\$4,142	\$1,893	\$17,730
2009	\$2,103	\$1,996	\$3,469	\$4,154	\$4,107	\$2,144	\$17,973
2010	\$1,923	\$1,966	\$3,485	\$4,315	\$1,620	\$2,050	\$15,359
2011	\$1,874	\$2,129	\$3,377	\$4,112	\$1,610	\$2,078	\$15,180
2012	\$1,822	\$1,989	\$3,392	\$3,946	\$1,917	\$2,026	\$15,092
2013	\$2,906	\$1,890	\$3,429	\$4,308	\$1,748	\$2,126	\$16,407
2014	\$2,098	\$1,840	\$3,477	\$4,548	\$1,738	\$2,189	\$15,890
2015	\$2,026	\$1,878	\$3,517	\$3,992	\$1,678	\$2,232	\$15,323
2016	\$1,916	\$1,875	\$3,863	\$4,057	\$1,469	\$2,203	\$15,383
10 Yr % Chg	(9.15%)	(33.39%)	11.07%	26.70%	(56.47%)	0.78%	(10.38%)

### **Description:**

Share the Light is a program that allows City of Columbia utility customers to contribute to specific city projects through their monthly utility bill. Donations can be made to six areas: public art, community beautification, youth recreation scholarships, public health, fire protection, and crime prevention. Share the Light provides additional funds for projects that are above and beyond the basic services of city government – improving quality of life in our community. City of Columbia utility customers can contribute by marking their return envelope or participation form with the area of giving they would like to support and identify if they would like to contribute one time or on a monthly basis.

#### Analysis

For the past ten years, there has been an overall decrease in the donations through the Share the Light program of \$1,782 or 10.38%. The largest increase has occurred in public health and the largest decrease has occurred in the fire department area. The amounts can vary significantly from year to year as the program is voluntary and customers can choose to make one-time donations or monthly donations. When a department wants to utilize these funds, an ordinance is taken to Council to appropriate the funds into the department's budget.

#### Source:

· City of Columbia Accounting System

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					
Other Local Taxes	\$0	\$0	\$0	\$0	\$0
Revenue from other govt. units	\$0	\$0	\$0	\$0	\$0
Investment Revenue	\$42,674	\$39,264	\$42,572	\$36,468	\$18,325
Miscellaneous Revenue	\$121,681	\$178,515	\$73,629	\$61,926	\$236,175
Total Revenues	\$164,355	\$217,779	\$116,201	\$98,394	\$254,500
Expenditures					
Personnel Services	\$0	\$0	\$0	\$0	\$0
Materials and Supplies	\$649	\$713	\$1,594	\$1,738	\$4,897
Travel and Training	\$0	\$0	\$0	\$0	\$0
Intragovernmental	\$7,716	\$895	\$555	\$538	\$522
Utilities, Services and Miscellaneous	\$354	\$417	\$2,216	\$4,422	\$5,069
Total Expenditures	\$8,719	\$2,025	\$4,365	\$6,698	\$10,488
Excess (Deficiency) of Revenues					
Over Expenditures	\$155,636	\$215,754	\$111,836	\$91,696	\$244,012
Other Financing Sources (Uses):					
Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfer To Other Funds	(\$225,514)	(\$112,125)	(\$63,655)	(\$114,603)	(\$497,389)
Total Otr. Financing Sources (Uses)	(\$225,514)	(\$112,125)	(\$63,655)	(\$114,603)	(\$497,389)
Excess (Deficiency) of Revenues & Other Financing Sources Over					
Expenditures and Other Financing Uses	(\$69,878)	\$103,629	\$48,181	(\$22,907)	(\$253,377)
Fund Balance Beg of Year	\$809,543	\$739,665	\$843,294	\$891,475	\$868,568
Fund Balance End of Year	\$739,665	\$843,294	\$891,475	\$868,568	\$615,191

Note: In FY 2007, the Office of Volunteer Services was moved into the General Fund.

### Source:

City of Columbia Financial Management Information Supplement Exhibit H-5 http://www.como.gov/finance/accounting/financial-reports/

# **Revenue and Expenditure Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$10,379	(\$7,932)	\$10,992	\$18,295	\$13,151
\$95,978	\$126,862	\$233,873	\$88,546	\$118,067
\$106,357	\$118,930	\$244,865	\$106,841	\$131,218
\$0	\$0	\$0	\$0	\$0
\$2,340	\$3,512	\$2,737	\$2,075	\$4,114
\$0	\$2,600	\$2,148	\$2,162	\$2,368
\$3,703	\$663	\$3,712	\$1,110	\$574
\$2,355	\$12,167	\$2,660	\$19,841	\$13,904
\$8,398	\$18,942	\$11,257	\$25,188	\$20,960
\$97,959	\$99,988	\$233,608	\$81,653	\$110,258
\$0	\$0	\$0	\$0	\$0
(\$51,177)	(\$177,305)	(\$220,586)	(\$70,128)	(\$95,777)
(\$51,177)	(\$177,305)	(\$220,586)	(\$70,128)	(\$95,777)
\$46,782	(\$77,317)	\$13,022	\$11,525	\$14,481
¥ .0,. 0 <u>–</u>	(4,6)	Ψ.ο,σ==	Ψ,σ=σ	ψ,.σ.
\$615,191	\$661,973	\$584,656	\$597,678	\$609,203
\$661,973	\$584,656	\$597,678	\$609,203	\$623,684
		17.7		· · · · · · · ·

# **Contributions Fund**

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources Sales Taxes					
Property Taxes Gross Receipts & Other Local Taxes Intragovernmental Revenues	\$0	\$0	\$0	\$0	\$0
Revenue from other govt units	\$0	\$0	\$0	\$0	\$0
Interest (w/o GASB 31 Adjustment)	\$37,118	\$34,474	\$28,746	\$54,170	\$18,556
Fees and Service Charges	,	. ,	. ,	. ,	. ,
Other Local Revenues ++	\$121,681	\$178,515	\$73,629	\$61,926	\$236,175
	\$158,799	\$212,989	\$102,375	\$116,096	\$254,731
Other Funding Sources/Transfers^	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$158,799	\$212,989	\$102,375	\$116,096	\$254,731
Financial Uses					
Operating Expenses	\$8,719	\$2,025	\$4,365	\$6,698	\$10,488
Operating Transfers to Other Funds	\$225,514	\$112,125	\$63,655	\$114,603	\$497,389
Interest and Other Non-Oper Cash Exp	\$0	\$0	\$0	\$0	\$0
Principal Payments	\$0	\$0	\$0	\$0	\$0
Capital Additions	\$0	\$0	\$0	\$0	\$0
Ent. Revenues used for Capital Projects	\$0	\$0	\$0	\$0	\$0
Total Financial Uses	\$234,233	\$114,150	\$68,020	\$121,301	\$507,877
Financial Sources Over/					
(Under) Financial Uses	(\$75,434)	\$98,839	\$34,355	(\$5,205)	(\$253,146)
Ending Cash and Other Resources #	\$739,665	\$843,260	\$877,615	\$302,914	\$235,750

<sup>#</sup> Ending Cash and Other Resources is equal to Assigned Fund Balance

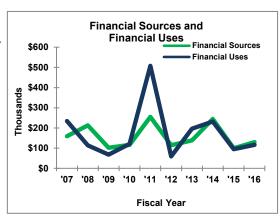
<sup>++</sup> Other Local Revenues include miscellaneous revenues in all of the other funds.

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

City of Columbia Financial Management Information Supplement Exhibits H-1 and H-5 http://www.como.gov/finance/accounting/financial-reports/

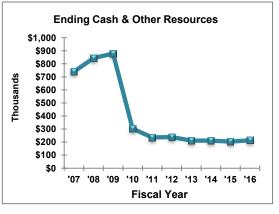
## **Financial Sources and Uses Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016	
\$0	\$0	\$0	\$0	\$0	
Ψ0	Ψΰ	Ψ	Ψ	Ψ	
\$0	\$0	\$0	\$0	\$0	
\$18,534	\$12,071	\$11,072	\$11,542	\$11,556	
\$95,978	\$126,862	\$233,873	\$88,546	\$118,067	
\$114,512	\$138,933	\$244,945	\$100,088	\$129,623	
\$0	\$0	\$0	\$0	\$0	
\$114,512	\$138,933	\$244,945	\$100,088	\$129,623	



Financial sources represent donations by citizens through a variety of different programs. Financial uses represent the transfer of the accumulated funds for a specific project to the responsible departmental budget. In years where financial sources are above financial uses, donations are being accumulated. In years where financial uses are above financial sources, accumulated balances are being transferred to a departmental budget to be spent according to the purpose of the donation.

	(, , ,	. ,	. ,	. ,
\$54,937	(\$57,314)	\$13,102	\$4,772	\$12,886
\$59,575	\$196,247	\$231,843	\$95,316	\$116,737
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$51,177	\$177,305	\$220,586	\$70,128	\$95,777
\$8,398	\$18,942	\$11,257	\$25,188	\$20,960



There has been an overall decrease in ending cash and other resources due to accumulated funds being transferred to respective departmental budgets to be spent. There is no cash reserve target for this fund because the purpose of the fund is to track the donations coming in and the transfers of the donations to the respective departmental budgets to be spent.

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# Parks and Recreation

## Description

The Parks and Recreation Department oversees over 3,300 acres of park land and maintains 74 parks and recreation facilities. A wide array of sports, recreation activities, lessons, and special events are available for citizens of all ages. Open space, parks, and trails provide opportunities to enjoy the natural beauty of Columbia. Within this section, there are four budgets which support the parks and recreation activities in the City. Each of these budgets has a separate funding mechanism and are accounted for differently. The Parks and Recreation -General Fund Operations budget is a part of the General Fund, and as such, receives a large portion of its funding from general city funds which are discretionary and can be moved from one department to any other general city funded department. The Recreation Services Fund is classified as an Enterprise Fund and therefore, is to be operated as a business through the charging of fees for services. Funding is all dedicated and cannot be moved to other departments. The Capital Projects Fund reflects the capital projects for Parks and Recreation. Funding cannot be moved to other departments. The Parks Sales Tax Fund is classified as a Special Revenue Fund and the funding received is to be used for parks purposes.

# Parks & Recreations - General Fund Operations

This budget accounts for the parks and recreation program areas that do not have revenue producing capabilities. This includes Administration, a portion of Park Planning and Development, a portion of Park Management and Operations, and the C.A.R.E. program.

#### Recreation Services Fund

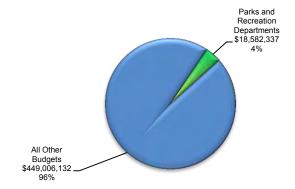
The Recreation Services Fund includes the Recreation Services Division and those costs in the Parks Services Division which are necessary for operation of facilities within Recreation Services. This includes group and individual programming to promote a high quality of life through positive cultural, psychological, emotional, and physiological development. The sections included in this fund are Sports Programming, Aquatics; Community Recreation, Golf, Senior/Life Enrichment/ Special Events Programs, Special Olympics Adaptive, and the Activity and Recreation Center (ARC). While this fund does charge users for services, this fund does not recover enough funding from fees to offset all of the costs. The rest of the costs are covered through subsidies received both from the General Fund and the Parks Sales Tax Fund. As a part of a master plan, target cost recovery ratios have been determined. The department is working to reach these recovery targets over a period of time and will require future fee increases to users.

## **Capital Projects Fund**

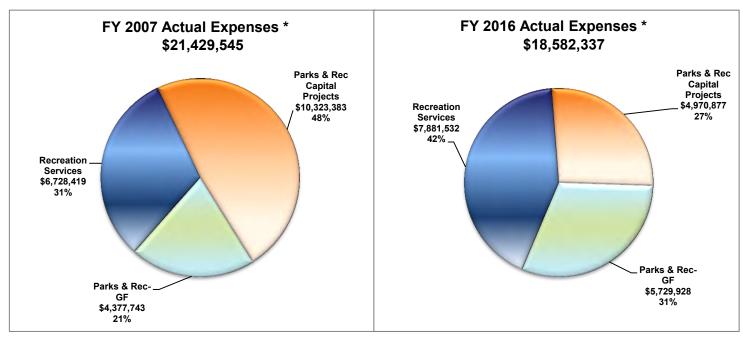
The general government capital projects related to the parks system are included in the Capital Projects Fund.

### Parks Sales Tax Fund

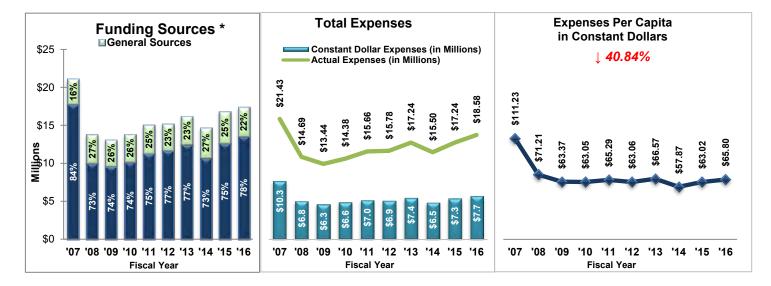
In November of 2000, the voters of the City of Columbia passed a Local Parks Sales Tax in the amount of a one-quarter of one percent (for five years), and a one-eighth of one percent thereafter, on retail sales made in the City. These funds must be used for parks purposes. The current one-eighth of one percent temporary sales tax was approved for a six year extension by Columbia voters in November, 2015. The six year extension will continue to be used to fund renovation/ improvements to existing parks, acquisition/development of parks and additional trails and greenbelts. As a part of the original passage of the parks sales tax, the City made a commitment to the voters to maintain its General Fund support of parks at the FY 2001 budgeted level or above.



## **Parks & Recreation Departments - Summary**



Total Actual expenses decreased \$2.8 million from FY 2007 to FY 2016 due to lower capital project funding required in FY 2016. Both the Parks and Recreation General Fund Operation and the Recreation Services budgets increased over this period primarily due to pension and health insurance costs, fuel costs, vehicle maintenance costs, and intragovernmental charge increases.



The significant funding and expense that occurred in FY 2007 was the purchase of the 302 acre Crane property (Gans Creek Recreation Area) for \$8 million. For the past ten years there has been an overall increase in dedicated source funding from the parks sales tax due to positions being added which were funded by parks sales tax and lower amounts of general source funding available in the general fund. Per capita expenses in Parks and Recreation decreased 10.70% and per capita expenses in Recreation Services decreased 21.83% during this timeframe. There was a total of four positions deleted due to lower funding being available.

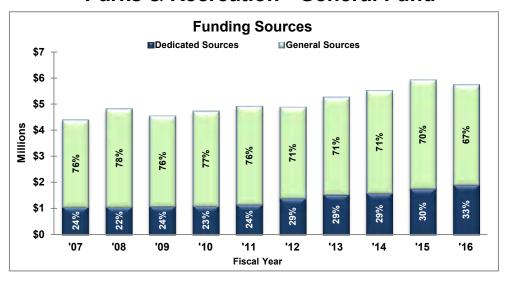
<sup>\*</sup> These graphs do not include Park Sales Tax Fund as money from this fund is transferred into the other three funds and is already reflected in the expenses of those funds.

# **Parks and Recreation Trends**

General Fund Department

Indicator	2015	2016	Comments
Expenses Per Capita	•	0	Expenses per capita in constant dollars decreased 10.70% over the past ten years while inflation increased 15.78% and population increased 26.61%. There was a downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and there has been low growth in general sources (such as sales taxes) which are used to fund this budget.
Fringe Benefits as a Percentage of Salaries and Benefits	•	0	Fringe benefits as a percent of salaries and benefits were above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments until FY 2016. The FY 2016 fringe benefit percent is 36.69%.
Employees Per Thousand Population	•	•	The total number of employees increased by 4.91 FTE. Employees per thousand population decreased by 11.90% while the population increased 26.61% during this same time. Due to low growth of general source funding in the general fund, the only positions that have been added over the past ten years have been completely funded by the permanent parks sales tax. A future concern exists because nearly all of the permanent parks sales tax is being allocated and slow growth in the tax (due to increases in online sales which do not collect local sales taxes), along with future increases in operating costs will make it difficult to fund additional positions as the number of park acres increase.
Acres Per Maintenance Employee	•	•	For the period shown, the total number of park acres increased by 506 or 17.77%. The number of park maintenance employees have only increased by 1.00 FTE or 3.57%. The number of acres per maintenance employees increased from 101.71 to 115.66 or 13.71%. The recommended number of acres per maintenance employee is 90. The City has been above the level for all of the past ten years. A lack of general source funding and slow growth in the permanent parks sales tax will make it difficult to add more maintenance positions in the future.
Miles of Trails Per Maintenance Employee	•	•	For the period shown, the number of miles of trails increased by 17.07 miles or 45.52%. The number of trail maintenance employees has remained the same at 1.00 FTE. For FY 2016, the number of trail miles per employee is 54.47. The recommended number of trail miles per maintenance employee is 15 miles. The City has been significantly above this recommended level for all of the past ten years. In response to this, the City has had to utilize more paved trails versus dirt trails which require less maintenance. Low growth in general source funding and the permanent parks sales tax will make it difficult to add more maintenance positions in the future.
Percent of CARE Applicants Placed	1	•	Due to a lack of growth in general source funding, the total amount allocated for the CARE program has remained relatively stable during the past ten years. The program has been able to fund less than one half of the applicants that apply. In FY 2016 the funding allowed for 44% of the applicants to take part in the program.
Percent of Summer CARE Placements Completing the Program	•	<b>•</b>	For the ten year period shown, the percent of CARE placements successfully completing the program has been at or above 91%. For FY 2016, there was a 99% completion rate.





		Dedicate				
	Operating	Grant	Other Local	Dedicated	<b>Total General</b>	Total
Fiscal Year	Transfers	Revenues	Revenues	Sources	Sources	Revenues
2007	\$1,030,000	\$7,526	\$23,108	\$1,060,634	\$3,317,109	\$4,377,743
2008	\$1,030,000	\$8,943	\$22,459	\$1,061,402	\$3,736,291	\$4,797,693
2009	\$1,045,000	\$13,744	\$26,285	\$1,085,029	\$3,451,500	\$4,536,529
2010	\$1,045,000	\$12,254	\$42,157	\$1,099,411	\$3,607,037	\$4,706,448
2011	\$1,055,450	\$32,466	\$65,604	\$1,153,520	\$3,746,589	\$4,900,109
2012	\$1,253,912	\$12,010	\$127,753	\$1,393,675	\$3,474,994	\$4,868,669
2013	\$1,421,499	\$5,000	\$101,245	\$1,527,744	\$3,718,684	\$5,246,428
2014	\$1,486,437	\$20,918	\$78,114	\$1,585,469	\$3,919,242	\$5,504,711
2015	\$1,654,212	\$8,464	\$89,237	\$1,751,913	\$4,156,068	\$5,907,981
2016	\$1,787,726	\$29,219	\$86,335	\$1,903,280	\$3,826,648	\$5,729,928
10 Yr % Chg	73.57%	288.24%	273.62%	79.45%	15.36%	30.89%

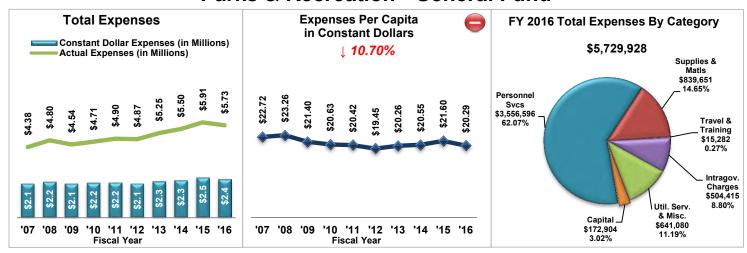
**Description:** The Parks and Recreation Department is a general fund department that has both dedicated and general sources of funding. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding for this department primarily comes from an operating transfer from the Parks Sales Tax Fund. Other dedicated source amounts come from grant revenues and other local revenues which include auction revenues and funding from Boone County Family Resources for the CARE program. When the parks sales tax ballot was passed in FY 2001, the City made a promise to the voters that we would not lower the amount of general fund support for parks (the amount used to fund Parks and Recreation plus the amount used to subsidize Recreation Services) and the City has kept that promise. Refer to the City General pages in the Administrative section for the yearly calculation of general fund support for parks.

**Analysis:** For the period shown, total revenues increased 30.89%, dedicated sources increased 79.45% and general sources increased 15.36%. Due to budget cuts to balance the general fund and positions added, there was an increase in funding from parks sales tax used to support parks and recreation FY 2012 – FY 2016.

- For FY 2012 FY 2014, most of the department's intragovernmental charges (fees paid for custodial, building maintenance, computers, etc.) were paid out of the City General budget. This resulted in lower funding reflected in the Parks and Recreation budget.
- In FY 2013, funding from parks sales tax increased to fund an additional Groundskeeper II position and additional summer temporary help.
- In FY 2014, funding from parks sales tax increased to fund an additional Parks and Facilities Specialist position.
- In FY 2015, funding from parks sales tax increased to fund an additional Park Ranger position and fleet replacement. Other increases in FY 2015 were due to reallocation of most of the department's intragovernmental charges from the City General budget back to this budget in order to better reflect the total cost of the operation.
- In FY 2016 total funding sources decreased due to the elimination of a Park Ranger position as a result of necessary budget cuts to balance the general fund.

### Source:

· City of Columbia Accounting System



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

						Per Capita
			Constant		Per Capita	Percent
	Total	Consumer	Dollars		Expenses in	Change Over
Fiscal Year	Expenses	Price Index	<b>Expenses</b>	Population**	<b>Constant Dollars</b>	Previous Year
2007	\$4,377,743	207.30	\$2,111,791	92,937	\$22.72	10.24%
2008	\$4,797,693	215.30	\$2,228,345	95,782	\$23.26	2.38%
2005 - <u>2009</u>	\$4,536,529	214.54	\$2,114,567	98,831	\$21.40	(8.00%)
2006 - <u>2010</u>	\$4,706,448	218.06	\$2,158,367	104,620	\$20.63	(3.60%)
2007 - <u>2011</u>	\$4,900,109	224.94	\$2,178,417	106,658	\$20.42	(1.02%)
2008 - <u>2012</u>	\$4,868,669	229.59	\$2,120,593	109,008	\$19.45	(4.75%)
2009 - <u>2013</u>	\$5,246,428	232.96	\$2,252,072	111,145	\$20.26	4.16%
2010 - <u>2014</u>	\$5,504,711	236.74	\$2,325,214	113,155	\$20.55	1.43%
2011 - <u>2015</u>	\$5,907,981	237.02	\$2,492,609	115,391	\$21.60	5.11%
2016	\$5,729,928	240.01	\$2,387,371	117,671	\$20.29	(6.06%)
10 Yr % Chg	30.89%	15.78%	13.05%	26.61%	(10.70%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Parks and Recreation Department is a general fund department with areas of operation including administration, CARE (Career Awareness and Related Experience), planning and development, and parks management. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

**Analysis:** For the period shown, total expenses increased 30.89%, constant dollar expenses increased 13.05%, and per capita expenses decreased 10.70%.

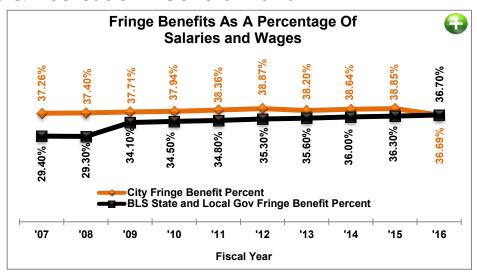
- FY 2008 included the addition of staff to assist with planning and on-site project management for the increasing number of capital projects funded through the 2005 ballot issue.
- In FY 2009 there were budget cuts due to the downturn in the economy.
- In FY 2011 increases were associated with higher intragovernmental charges and fuel costs.
- In FY 2013 a Groundskeeper II position (funded by parks sales tax) was added and there was an increase in summer temporary help. There were increases due to markups now being charged to the department on labor, parts, and fuel and getting equipment on a regular maintenance schedule. The vehicle maintenance function was consolidated into fleet operations.
- In FY 2014 a Parks and Facilities specialist position (funded by parks sales tax) was added.
- In FY 2015, there were increases due to an additional Park Ranger Supervisor position, fleet replacement, vehicle maintenance (due to Public Works fleet labor rate increase), and there was a reallocation of most of the department's intragovernmental charges in the amount of \$179,612 from the City General budget back to this budget in order to better reflect the total cost of the operation. From FY 2012 to FY 2014 most of the intragovernmental charges were reflected in the City General budget.
- In FY 2016 there was a total decrease in expenses due to the elimination of a Park Ranger position, temporary help funding, and lower fleet replacement funding as a result of necessary budget cuts to balance the general fund.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



			Benefits as a Percent of	LAGERS - General	BLS State and Local
Fiscal	Cost of Fringe	Salaries and	Salaries and	Contribution	Gov Fringe Benefit
Year	Benefits	Wages	Wages	Rate	Percent
2007	\$636,259	\$1,707,592	37.26%	13.90%	29.40%
2008	\$669,321	\$1,789,638	37.40%	14.10%	29.30%
2009	\$705,155	\$1,870,163	37.71%	13.90%	34.10%
2010	\$703,418	\$1,854,160	37.94%	14.90%	34.50%
2011	\$714,899	\$1,863,577	38.36%	15.10%	34.80%
2012	\$760,467	\$1,956,683	38.87%	16.10%	35.30%
2013	\$749,655	\$1,962,331	38.20%	17.10%	35.60%
2014	\$754,111	\$1,951,709	38.64%	17.50%	36.00%
2015	\$806,499	\$2,076,036	38.85%	16.60%	36.30%
2016	\$654,229	\$1,783,221	36.69%	15.10%	36.70%
10 Yr % Chg	2.82%	4.43%	(1.54%)	8.63%	

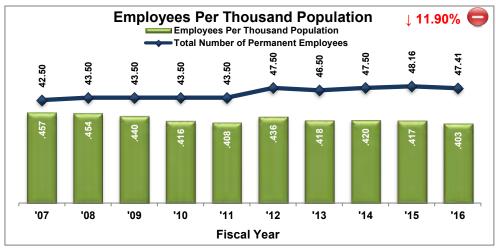
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** The fringe benefit percent rose from 37.26% in FY 2007 to 38.85% in FY 2015 before it began declining. The FY 2016 percent is 36.69%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has
  modified the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA
  contribution to provide an incentive to employees to switch to the HSA.
- The fringe benefit percent was above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments until FY 2016.

#### Sources

Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

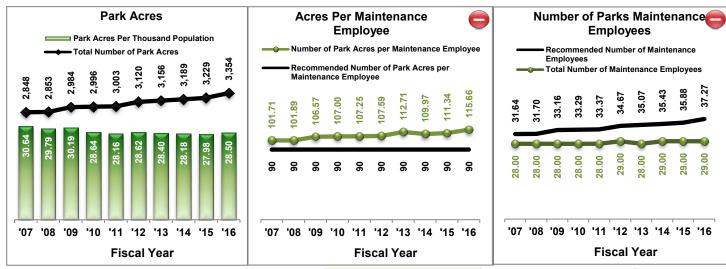
Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	42.50	92,937	0.457	1 001110110	Auduu	Doiotou	Bothoon Bopto	Explanation
2008	43.50	95,782	0.454	1.00	1.00			ADDED: (1) Engineering Aide IV
2009	43.50	98,831	0.440	1.00	1.00			
2010	43.50	104,620	0.416					
2011	43.50	106,658	0.408					
2012	47.50	109,008	0.436	4.00	4.00			ADDED: (1) Park Ranger, (1) Grounds Keeper I, (1) Asst Dir of Parks and Recreation- funded with Parks Sales Tax, (1) ASA II in CARE funded with building rental savings and temp help savings
2013	46.50	111,145	0.418	(1.00)	1.00		(2.00)	ADDED: (1) Added Grounds Keeper II funded with Parks Sales Tax, MOVED: (1) Vehicle Mechanic and (1) Vehicle Maintenance Supervisor to Fleet Operations who will now provide fleet services
2014	47.50	113,155	0.420	1.00	1.00			ADDED: (1) Parks and Facilities Specialist funded by Parks Sales Tax
2015	48.16	115,391	0.417	0.66	1.00		(0.34)	ADDED: (1) Park Ranger Supervisor - funded by Parks Sales Tax
2016	47.41	117,671	0.403	(0.75)	0.25	(1.00)		DELETE: (1) Park Ranger due to budget cuts
10 Yr Chg	11.55%	26.61%	(11.90%)	4.91	8.25	(1.00)	(2.34)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, the total number of employees increased by 4.91 FTE. Employees per thousand population decreased by 11.90% while population increased 26.61%. All of the positions that were added were funded by the permanent parks sales tax. Some staff additions to support the park growth resulting from the renewal of the 2005 parks sales tax were delayed until 2012, pending the payoff of the Crane property purchase. There are future concerns with this indicator because nearly all of the permanent parks sales tax is being allocated and slow growth in the tax (due to increases in internet sales which do not collect local sales taxes), along with future increases in operating costs will make it difficult to fund additional positions as the number of park acres increase. Over the past ten years the number of park acres have increased by 506 or 17.77%. The number of park maintenance employees have only increased 3.57%.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml



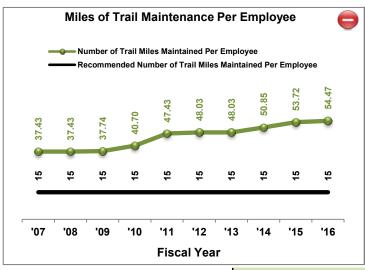
				Parks Maintenance		Recom	]	
Fiscal Year	Park Acres	Population**	Park Acres per 1,000 Population	Number of Employees	Acres per Maint. Employee	Acres per Maint. Employee	Number of Employees	Number of Employees Short of Recommended Number
2007	2,848	92,937	30.64	28.00	101.71	90.00	31.64	3.64
2008	2,853	95,782	29.79	28.00	101.89	90.00	31.70	3.70
2005 - <u>2009</u>	2,984	98,831	30.19	28.00	106.57	90.00	33.16	5.16
2006 - <u>2010</u>	2,996	104,620	28.64	28.00	107.00	90.00	33.29	5.29
2007 - <u>2011</u>	3,003	106,658	28.16	28.00	107.25	90.00	33.37	5.37
2008 - <u>2012</u>	3,120	109,008	28.62	29.00	107.59	90.00	34.67	5.67
2009 - <del>2013</del>	3,156	111,145	28.40	28.00	112.71	90.00	35.07	7.07
2010 - <u>2014</u>	3,189	113,155	28.18	29.00	109.97	90.00	35.43	6.43
2011 - <u>2015</u>	3,229	115,391	27.98	29.00	111.34	90.00	35.88	6.88
2016	3,354	117,671	28.50	29.00	115.66	90.00	37.27	8.27
10 Yr % Chg	17.77%	26.61%	(6.98%)	3.57%	13.71%		17.79%	127.20%

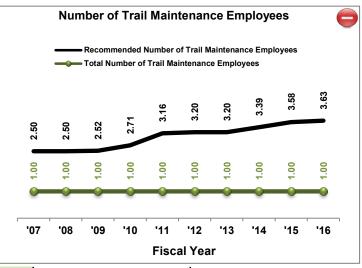
<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** As a part of each extension of the temporary parks sales tax, additional park acres become a part of the city's park system. As those park acres are added, park maintenance staff need to be added in order to ensure they are property maintained. Two important indicators to monitor are the number of park acres per maintenance employee and the number of maintenance employees. The City has a diverse park system that requires basic core levels of service ranging from natural areas that require quarterly maintenance to highly developed and visited parks that require daily maintenance. It is recommended that the core level of service be kept at 90 acres per maintenance employee to ensure proper maintenance of our growing park system.

#### Analysis:

- For the period shown, the total number of park acres increased by 506 or 17.77%.
- The number of park maintenance employees have only increased by 1.00 FTE or 3.57%. The number of acres per maintenance employees increased from 101.71 to 115.66 or 13.71%. The recommended level is 90 acres per maintenance employee.
- Using the recommended level of 90 acres per maintenance employee, the City has been understaffed between 3.64 to 8.27 employees over this timeframe.
- In FY 2006 there were 89 acres per maintenance employee which was in line with the recommended staffing level. In FY 2007, the City purchased 460 more acres consisting of Philips Park and Gans Creek Recreation Area) and this increased the acres per maintenance employee to above 100 acres per employee. At the time of the purchase, some of the permanent parks sales tax was used to purchase the Gans property. The department planned to add maintenance employees when the debt was paid off in FY 2011; however, there was an economic downturn in FY 2009 and increases in online sales which do not collect local sales taxes have kept the growth low and only one additional maintenance employee was added over the past ten years.
- As all of the permanent parks sales tax becomes allocated in the next few years, additional sources will need to be identified to add staff to continue maintaining the parks system.





		Trail Maintenance		Recom	]	
Fiscal Year	Number of Miles	Number of Employees	Miles per Maint. Employee	Trail Miles Per Maint. Employee	Number of Employees	Employees Short of Recommended Number
2007	37.43	1.00	37.43	15.00	2.50	1.50
2008	37.43	1.00	37.43	15.00	2.50	1.50
2005 - <u>2009</u>	37.74	1.00	37.74	15.00	2.52	1.52
2006 - <u>2010</u>	40.70	1.00	40.70	15.00	2.71	1.71
2007 - <u>2011</u>	47.43	1.00	47.43	15.00	3.16	2.16
2008 - <u>2012</u>	48.03	1.00	48.03	15.00	3.20	2.20
2009 - <u>2013</u>	48.03	1.00	48.03	15.00	3.20	2.20
2010 - <u>2014</u>	50.85	1.00	50.85	15.00	3.39	2.39
2011 - <u>2015</u>	53.72	1.00	53.72	15.00	3.58	2.58
2016	54.47	1.00	54.47	15.00	3.63	2.63
10 Yr % Chg	45.52%	0.00%	45.52%		45.52%	75.97%

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** As a part of each extension of the temporary parks sales tax, additional trail miles become a part of the city's trail system. As miles of trails are added, park maintenance staff need to be added in order to ensure they are property maintained. Two indicators that are important to monitor are the number of trail miles per maintenance employee and the number of trail maintenance employees. It is recommended with the trail system that we have with a mix of trail surfaces (gravel, concrete, and nature) that the city have one maintenance employee for each 15 miles of trails.

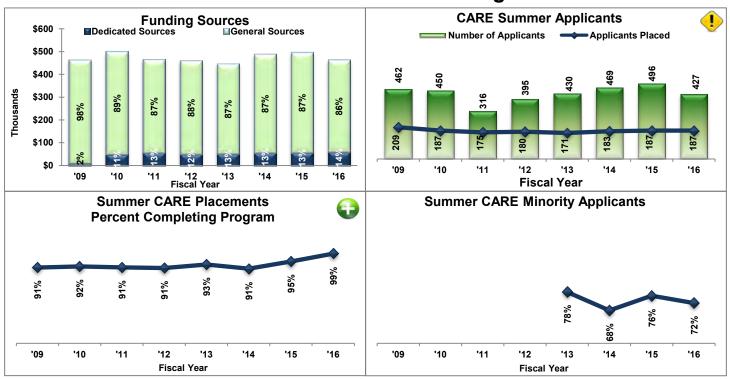
#### Analysis:

- For the period shown, the total number of trail miles increased by 17.04 or 45.52%. The number of trail maintenance employees has remained at 1.00 FTE.
- With a recommended level of one maintenance employee for every 15 miles of trails, the city should have 3.63 FTE positions performing
  this function to ensure proper maintenance of the trails. The City has been understaffed by 1.50 to 2.63 FTE positions over the past ten
  years.
- The permanent parks sales tax has been used to add maintenance employees; however due to the downturn in the economy, the slow growth in sales taxes due to online sales which do not collect local sales taxes, and the increases in other operating costs, the City has not been able to add more parks maintenance staff from the parks sales tax funding or general source.
- As all of the permanent parks sales tax becomes allocated in the next few years, additional sources will need to be identified to add staff to continue maintaining the parks system.

#### Source:

 City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/

## Parks & Recreation - CARE Program



	Total Dedicated	Total General	Total	Number of		Percent	Minority Applicant	# Completed	Percent Completed	Number of Work Site
Fiscal Year	Sources	Sources	Expenses	Applicants	Placed	Placed	Percent	Program	Program	Partners
2009	\$9,370	\$451,418	\$460,788	462	209	45%	N/A	191	91%	N/A
2010	\$47,493	\$450,020	\$497,513	450	187	42%	N/A	172	92%	154
2011	\$54,369	\$408,447	\$462,816	316	175	55%	N/A	160	91%	99
2012	\$49,036	\$408,314	\$457,350	395	180	46%	N/A	164	91%	121
2013	\$50,747	\$392,850	\$443,597	430	171	40%	78%	159	93%	104
2014	\$54,782	\$431,046	\$485,828	469	183	39%	68%	166	91%	92
2015	\$55,237	\$438,197	\$493,434	496	187	38%	76%	177	95%	99
2016	\$58,344	\$403,102	\$461,446	427	187	44%	72%	185	99%	90
% Chg	522.67%	(10.70%)	0.14%	(7.58%)					8.25%	

**Description:** The CARE (Career Awareness and Related Experience) Program hires at-risk 14 to 20 years olds who live in the City of Columbia and/or attend a Columbia school and places them at local businesses (work site partners), where they gain much needed real-world hands-on work experience while getting paid. All of the trainees' wages are paid by the CARE program. The goal of the program is to get the youth ready to enter the workforce and become productive, self-sufficient citizens. Since 1982, the CARE program has provided comprehensive services for Columbia's at-risk youth that include: job readiness training, paid real-world hands-on work experience, mentoring, career exploration, and money management training. There are several programs within CARE that include: an eight-week summer program which allows trainees the opportunity to work for minimum wage for up to 20 hours per week; a program funded by the Boone County Family Resources for Boone County residents with developmental disabilities, and several school year programs (art gallery program, Missouri Option Program partnership, Douglass High School Partner in Education collaboration, and other Columbia Public Schools' cooperative efforts). The summer program is the largest of the programs.

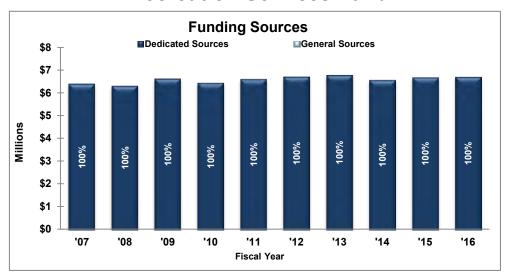
Analysis: The CARE program is funded primarily from general fund sources with some funding coming from grants, Boone County Family Resources, gallery receipts, and the Office of Cultural Affairs. The amount of expenses since FY 2009 has remained fairly stable. Of the applicants that apply, which can be over 400 for the summer program, the CARE program only has enough funds for about 187 (less than half of the applicants) per summer. For those who are accepted into the program, over 91% of them complete the whole eight week program, with FY 2016 showing a 99% completion rate. In FY 2013, the program began to track demographic information about the applicants and the percent of minorities within the program have been above 70% for all years except FY 2014. In FY 2016 there were 90 work site partners that offered trainees work with the various types of work (barbershop/salon, car detailing, childcare center, community center, hospital/health care setting, library, office setting, pet groomer, restaurant, retail store, and school age children programs).

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- City of Columbia Annual Parks and Recreation report https://www.como.gov/ParksandRec/About\_Us/annual\_reports.php

# **Recreation Services Trends**

## Enterprise Fund

Indicator	2015	2016	Comments
Expenses Per Capita		•	Expenses per capita decreased 21.83% while inflation increased 15.78% and the population increased 26.61% over the same time period. The increase in expenses has not kept pace with inflation or the growth in the population. The subsidy from the general fund was decreased over \$490,000 and was replaced with parks sales taxes funding. Nearly all of the permanent parks sales tax now being allocated each year so it will be difficult to fund additional positions or increases in operating costs in the future from this source. There has been low growth in both the general sales tax and the parks sales tax due to the economic downturn in FY 2009 and growth in online sales which do not collect local sales taxes.
Fringe Benefits as a Percentage of Salaries and Benefits		•	Fringe benefits as a percent of salaries and benefits were above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments until FY 2016. The FY 2016 fringe benefit percent is 35.78%.
Employees Per Thousand Population	•	•	The total number of employees decreased by 2.91 FTE. Employees per thousand population decreased by 27.36% while the population increased 26.61% during this same time. Three vacant positions have been deleted in an effort to lower expenses and meet cost recovery goals. Low growth in the general sales tax and the parks sales tax will make it difficult to add positions in the future.
Subsidies from the General Fund and Parks Sales Taxes	•!•	•	Over the past ten years the total subsidy received from the general fund and parks sales tax has only increased by \$1,601 or 0.07%. Due to budget cuts necessary in the general fund, the subsidy was decreased and replaced with parks sales tax funding. Nearly all of the permanent parks sales tax has been allocated and general sales tax growth is low. It will be difficult to meet future rising operational costs (utilities, fuel, intragovernmental charges, pensions) and services may be impacted.
Ending Cash and Other Resources	•	•	Ending cash and other resources reflects an overall decline for the past ten years. Expenses have increased over \$1.2 million while total subsidies from the general fund and parks sales tax have increased only \$1,601. There have been fee increases of \$291,175. Due to operating increases (pensions, health insurance, fuel, utilities, and intragovernmental charges) there have been several years where total financial uses have been above financial sources. In FY 2016, the ending cash and other resources is below the cash reserve target. The fund will either need to identify other revenue sources or begin to cut services to stay within the funding they have available.



	Dedicated Sources							
	Fees &					Total	Total	
	Service	Operating	Interest	Grant	Other Local	Dedicated	General	Total
Fiscal Year	Charges	Transfers	Revenue	Revenue	Revenues	Sources	Sources	Revenues
2007	\$3,952,786	\$2,278,510	\$136,798	\$0	\$9,310	\$6,377,404	\$0	\$6,377,404
2008	\$3,848,181	\$2,322,218	\$101,535	\$0	\$14,491	\$6,286,425	\$0	\$6,286,425
2009	\$4,120,606	\$2,362,160	\$100,321	\$0	\$15,678	\$6,598,765	\$0	\$6,598,765
2010	\$4,079,714	\$2,217,135	\$87,750	\$0	\$24,925	\$6,409,524	\$0	\$6,409,524
2011	\$4,136,896	\$2,352,590	\$54,333	\$0	\$38,590	\$6,582,409	\$0	\$6,582,409
2012	\$4,373,766	\$2,256,015	\$29,070	\$0	\$29,201	\$6,688,052	\$0	\$6,688,052
2013	\$4,429,863	\$2,281,586	(\$29,556)	\$0	\$73,786	\$6,755,679	\$0	\$6,755,679
2014	\$4,205,270	\$2,234,516	\$30,128	\$0	\$65,648	\$6,535,562	\$0	\$6,535,562
2015	\$4,145,589	\$2,385,646	\$50,828	\$0	\$75,768	\$6,657,831	\$0	\$6,657,831
2016	\$4,243,961	\$2,282,547	\$35,654	\$6,470	\$110,333	\$6,678,965	\$0	\$6,678,965
10 Yr % Chg	7.37%	0.18%	(73.94%)		1085.10%	4.73%		4.73%

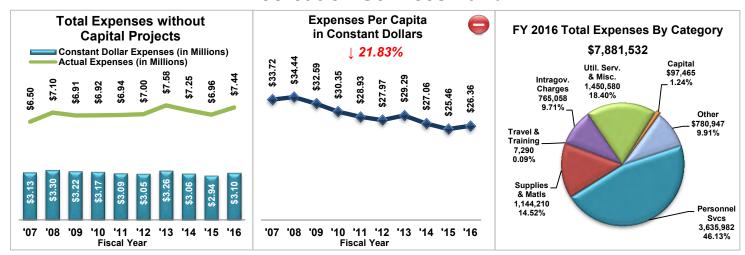
**Description:** The Recreation Services Fund is an enterprise fund that is funded by dedicated sources and a subsidy from general fund general sources. While the general fund Parks and Recreation budget funds the parks planning, parks management and CARE programs, Recreation Services funds a broad spectrum of leisure services including sports programming, aquatics, community recreation, golf, OAK tours, 50 plus, community special events, life enrichment programs and classes, adapted community recreation, adapted sports/Special Olympics, and the Activity and Recreation Center (ARC). There are also some capital projects associated with this fund. As an enterprise fund, Recreation Services charges user fees for the services they offer and those cover about 60% of the costs. The remaining costs are covered by interest revenue and subsidies from the General Fund and the Parks Sales Tax.

Analysis: For the period shown, total revenues increased 4.73%.

- Fees and service charges increased 7.37%, while total operating transfers (from the general fund and parks sales tax) increased only 0.18%.
- Due to lower growth in sales tax revenues in both the general fund and parks sales tax because of rising online sales as well as competing needs for these revenues in both the general fund and the parks sales tax, these subsidies were not able to increase much over the past ten years.
- This is a future concern because as operating costs increase in the department, and the subsidies are not able to increase to
  cover these costs, leisure activities will be impacted as existing cash balances are now below the cash reserve target for this
  fund.
- · Ending cash and other resources is below the cash reserve target for FY 2016.

#### Sources:

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

	Expenses				Constant		Per Capita	Per Capita Percent Change
	without Capital	Capital	Total	Consumer	Dollars		Expenses in	Over Previous
Fiscal Year	Projects	<b>Projects</b>	Expenses	Price Index	<b>Expenses</b>	Population**	<b>Constant Dollars</b>	Year
2007	\$6,495,556	232,863	\$6,728,419	207.30	\$3,133,409	92,937	\$33.72	(12.42%)
2008	\$7,102,678	103,517	\$7,206,195	215.30	\$3,298,922	95,782	\$34.44	2.14%
2005 - <u>2009</u>	\$6,909,174	37,868	\$6,947,042	214.54	\$3,220,505	98,831	\$32.59	(5.37%)
2006 - <u>2010</u>	\$6,922,956	64,806	\$6,987,762	218.06	\$3,174,852	104,620	\$30.35	(6.87%)
2007 - <u>2011</u>	\$6,941,105	269,959	\$7,211,064	224.94	\$3,085,772	106,658	\$28.93	(4.68%)
2008 - <u>2012</u>	\$7,001,294	304,359	\$7,305,653	229.59	\$3,049,477	109,008	\$27.97	(3.32%)
2009 - <u>2013</u>	\$7,582,959	214,171	\$7,797,130	232.96	\$3,255,048	111,145	\$29.29	4.72%
2010 - <u>2014</u>	\$7,248,541	134,274	\$7,382,815	236.74	\$3,061,815	113,155	\$27.06	(7.61%)
2011 - <u>2015</u>	\$6,963,841	150,264	\$7,114,105	237.02	\$2,938,082	115,391	\$25.46	(5.91%)
2016	\$7,443,401	438,131	\$7,881,532	240.01	\$3,101,288	117,671	\$26.36	3.53%
10 Yr % Chg	14.59%	88.15%	17.14%	15.78%	(1.03%)	26.61%	(21.83%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Recreation Services Fund is an enterprise fund with areas of operation including park services, recreation, and the Recreation Center. It is important to examine the trends for actual expenses (without capital projects), constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

Analysis: For the period shown, total expenses without capital projects increased 14.59%, constant dollar expenses decreased 1.03%, and per capita expenses decreased 21.83%. The increase in the actual expenses have not kept pace with the inflation rate or the growth in population. While fees are adjusted each year in an effort to meet cost recovery goals, the fund is not able to charge fees to cover all of their costs. The subsidy from the parks sales tax cannot continue to grow at the pace it did in the previous ten years because nearly all of the permanent parks sales tax funding has been allocated. The subsidy from the general fund has not been able to grow because it has so many departments (police, fire, streets, etc.) competing for these scarce resources. For many of the past ten years, the operations have been using down cash to a level that is now below its cash reserve target. As future operating expense increases occur (increases in pension, health insurance, utilities, intragovernmental charges) the City will need to identify other resources to allocate to this budget or services will need to be decreased.

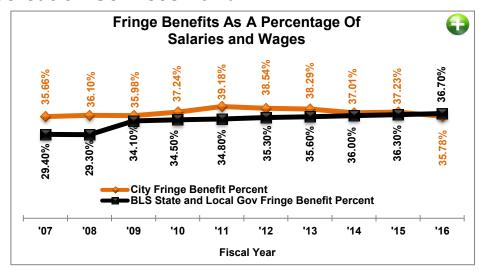
- FY 2008 increased due to replacement of capital equipment per the city's replacement schedule, and to relocate the Life Enrichment/50+ Program from the Parkade Center to the Stephens Lake Activity Center.
- In FY 2010, two positions (Recreational Supervisor and Recreation Specialist) were eliminated in order to offset increased expenses.
- FY 2013 increased due to the purchase and renovation of the Water-Moss Memorial Wildlife Area. A four year loan will be utilized to make the necessary renovations. Once the loan is paid, the department will save approximately \$110,000 per year on rent.
- FY 2016 increased due to an 8.8% increase in Intragovernmental charges, scheduled equipment replacement, and golf cart purchases. A
  vacant Recreation Specialist position was deleted in order to lower costs.

- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



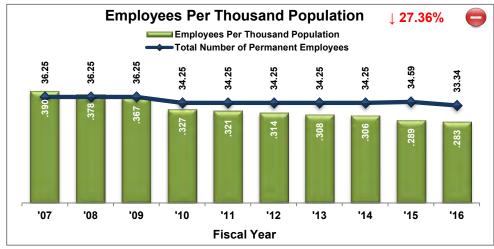
Fiscal Year	Cost of Fringe Benefits	Salaries and Wages	Benefits as a Percent of Salaries and Wages	LAGERS - General Contribution Rate	BLS State and Local Gov Fringe Benefit Percent
2007	\$552,004	\$1,548,078	35.66%	13.90%	29.40%
2008	\$576,539	\$1,597,210	36.10%	14.10%	29.30%
2009	\$576,148	\$1,601,218	35.98%	13.90%	34.10%
2010	\$568,692	\$1,527,277	37.24%	14.90%	34.50%
2011	\$595,205	\$1,519,211	39.18%	15.10%	34.80%
2012	\$577,363	\$1,498,039	38.54%	16.10%	35.30%
2013	\$587,870	\$1,535,151	38.29%	17.10%	35.60%
2014	\$579,357	\$1,565,266	37.01%	17.50%	36.00%
2015	\$560,655	\$1,506,072	37.23%	16.60%	36.30%
2016	\$548,914	\$1,534,145	35.78%	15.10%	36.70%
10 Yr % Chg	(0.56%)	(0.90%)	0.34%	8.63%	

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** The fringe benefit percent increased from 35.66% in FY 2007 to 39.18% in FY 2011 before it began to decrease. The FY 2016 fringe benefit percent is 35.78%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has
  modified the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution
  to provide an incentive to employees to switch to the HSA.
- The FY 2016 fringe benefit percent is below the BLS average fringe benefit percent for state and local governments.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	36.25	92,937	0.390					
2008	36.25	95,782	0.378					
2009	36.25	98,831	0.367					
2010	34.25	104,620	0.327	(2.00)		(2.00)		DELETED: (1) Recreation Supervisor in OAK Tours, Senior, Classes/Events and Adapted Community Recreation, (1) Recreation Specialist in Golf/Concessions
2011	34.25	106,658	0.321					
2012	34.25	109,008	0.314					
2013	34.25	111,145	0.308					
2014	34.25	113,155	0.306					
2015	34.59	115,391	0.289	0.34			0.34	MOVED: part of Maintenance Technician position from General Fund Parks to Recreation Services - funded with Parks Sales Tax
2016	33.34	117,671	0.283	(1.25)	0.25	(1.00)	(0.50)	ADDED: (.25) Custodian converted from temp help; DELETED: (1) Recreation Specialist at the ARC
10 Yr Chg	(8.03%)	26.61%	(27.36%)	(2.91)	0.25	(3.00)	(0.16)	

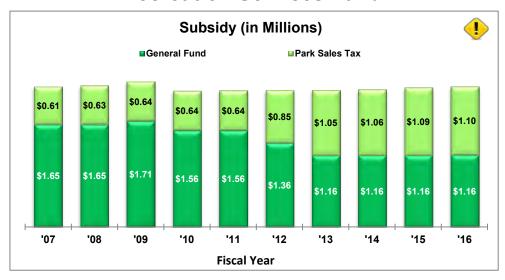
<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

Analysis: For the period shown, the total change in number of employees reflects a decrease of 2.91 FTE. Due to the economic downturn and the slow growth in general funding sources such as sales taxes, the employees per thousand population decreased 27.36%. The department has responded by eliminating vacant positions in areas where they have not been meeting cost recovery goals. The slow growth of the general sales tax and parks sales tax (due to increasing online sales which do not collect local sales tax) will greatly impact the department's ability to add employees in the future and may result in decreases in services.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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Subsidy - General Subsidy - Park

Fiscal Year	Fund	Sales Tax	<b>Total Subsidy</b>
2007	\$1,652,510	\$610,000	\$2,262,510
2008	\$1,652,510	\$628,300	\$2,280,810
2009	\$1,705,910	\$637,725	\$2,343,635
2010	\$1,556,910	\$637,725	\$2,194,635
2011	\$1,556,910	\$644,105	\$2,201,015
2012	\$1,356,910	\$850,105	\$2,207,015
2013	\$1,156,910	\$1,050,105	\$2,207,015
2014	\$1,156,910	\$1,060,606	\$2,217,516
2015	\$1,156,910	\$1,091,288	\$2,248,198
2016	\$1,161,910	\$1,102,201	\$2,264,111
10 Yr % Chg	(29.69%)	80.69%	0.07%

**Description:** While the Recreation Services Fund charges fees for the many leisure activities they provide, they are not able to set the fees at the level necessary to cover all of their operating expenses. Cost recovery goals have been set for each area (aquatics, golf, community recreation, etc.) and fees are adjusted each year to reach those cost recovery goals. Approximately 40% of funding for recreation services comes from subsidies – one from the general fund and one from the parks sales tax.

Analysis: For the period shown, the total of the two subsidies has increased only \$1,601 or 0.07%.

- The amount of subsidy coming from the general fund decreased by \$490,600 as a downturn in the economy and lower growth in the general sales tax resulted in more funding needed within the general fund to pay for services such as police, fire, health, streets, etc. The City was able to increase the subsidy coming from the parks sales tax to cover this decrease from the general fund; however, nearly all (99.70%) of the permanent parks sales tax has been allocated.
- It will be difficult to increase either of these two subsidies in the future unless the sales tax growth rate increases. If the subsidies are not able to increase to help cover future operating cost increases (pension rates, health insurance rates, intragovernmental charges), the department may need to reduce or eliminate some of the services it offers.

#### Sources:

 City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/

_	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
Activity Fees	\$2,848,413	\$2,689,577	\$2,876,307	\$2,898,624	\$2,905,049
User Fees	\$123,830	\$124,603	\$127,090	\$120,985	\$123,756
Capital User Fees	\$52,914	\$82,560	\$67,979	\$66,011	\$73,569
Golf Course Improvement Fees	\$145,950	\$134,315	\$149,554	\$127,061	\$127,215
Rentals	\$429,651	\$452,712	\$483,261	\$489,565	\$521,579
Sales	\$398,115	\$421,965	\$415,421	\$372,834	\$380,157
Other Misc. Operating Revenues	(\$46,087)	(\$57,551)	\$994	\$4,634	\$5,571
Total Operating Revenues	\$3,952,786	\$3,848,181	\$4,120,606	\$4,079,714	\$4,136,896
Operating Expenses:					
Personnel Services ***	\$3,423,264	\$3,569,204	\$3,529,001	\$3,455,672	\$3,482,233
Materials and Supplies	\$855,125	\$888,424	\$862,468	\$889,678	\$914,745
Travel and Training	\$9,619	\$9,020	\$8,544	\$6,159	\$5,626
Intragovernmental	\$529,767	\$584,611	\$611,460	\$672,126	\$695,221
Utilities, Services and Miscellaneous	\$952,248	\$1,095,224	\$1,146,489	\$1,173,805	\$1,115,115
Total Operating Expenses	\$5,770,023	\$6,146,483	\$6,157,962	\$6,197,440	\$6,212,940
Operating Income (Loss) Before Depreciation	(\$1,817,237)	(\$2,298,302)	(\$2,037,356)	(\$2,117,726)	(\$2,076,044)
Depreciation	(\$571,206)	(\$608,303)	(\$616,795)	(\$619,955)	(\$618,723)
Operating Income	(\$2,388,443)	(\$2,906,605)	(\$2,654,151)	(\$2,737,681)	(\$2,694,767)
Non-Operating Revenues:					
Revenue from Other Gov. Units	\$0	\$0	\$0	\$0	\$0
Investment Revenue	\$136,798	\$101,535	\$100,321	\$87,750	\$54,333
Miscellaneous Revenue	\$9,310	\$14,491	\$15,678	\$24,925	\$38,590
Total Non-Operating Revenues	\$146,108	\$116,026	\$115,999	\$112,675	\$92,923
Non-Operating Expenses:	<b>#00.407</b>	<b>#00.000</b>	¢40 500	¢40.007	<b>#7.00</b> 5
Interest Expense	\$28,497	\$23,632	\$18,539	\$13,207	\$7,625
Loss on Disposal of Fixed Assets	\$16,985	\$0	\$0	\$0	\$7,182
Miscellaneous Expense	\$46,380	\$26,357	\$30,414	\$33,322	\$37,743
Total Non-Operating Expenses	\$91,862	\$49,989	\$48,953	\$46,529	\$52,550
Operating Transfers:					
Operating Transfers From Other Funds **	\$16,000	\$41,408	\$18,525	\$22,500	\$151,575
Subsidy - General Fund	\$1,652,510	\$1,652,510	\$1,705,910	\$1,556,910	\$1,556,910
Subsidy - Park Sales Tax	\$610,000	\$628,300	\$637,725	\$637,725	\$644,105
CIP - Parks Sales Tax	\$0	\$0	\$0	\$0	\$0 \$0
Operating Transfers To Other Funds  Total Operating Transfers	(\$1,500) <b>\$2,277,010</b>	(\$220,355) <b>\$2,101,863</b>	\$0 <b>\$2,362,160</b>	(\$25,000) <b>\$2,192,135</b>	\$0 <b>\$2,352,590</b>
Total Operating Translers	φ2,211,010	Ψ2,101,003	φ <b>2</b> ,302,100	φ2,192,133	φ <b>2</b> ,332,330
Net Income/(Loss) Transferred					
to Fund Equity	(\$57,187)	(\$738,705)	(\$224,945)	(\$479,400)	(\$301,804)
Beginning Retained Earnings*	\$15,295,105	\$15,237,918	\$14,499,213	\$14,274,268	\$13,794,868
Ending Retained Earnings	\$15,237,918	\$14,499,213	\$14,274,268	\$13,794,868	\$13,493,064
Total Contributed Capital	\$2,779,698	\$2,779,698	\$2,779,698	\$2,779,698	\$2,779,698
Ending Fund Equity	\$18,017,616	\$17,278,911	\$17,053,966	\$16,574,566	\$16,272,762

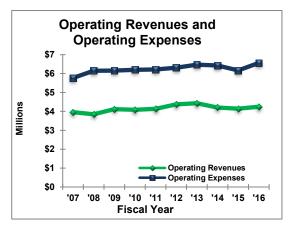
<sup>\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

<sup>\*\*</sup>FY 2015 includes General Fund transfer to project C46071 for ARC Improvements.

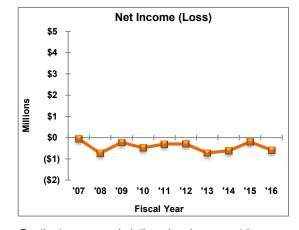
<sup>\*\*\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adj. for Pensions and GASB 16 Adj. for Vacation Liability

## **Net Income Statement**

Actual 2012	Actual 2013	Actual Actual 2014 2015		Actual 2016
\$2,965,148	\$3,021,816	\$2,805,283	\$2,820,959	\$2,900,080
\$122,772	\$125,761	\$123,514	\$130,644	\$120,439
\$71,861	\$72,274	\$64,769	\$29,507	\$28,428
\$139,040	\$124,675	\$114,825	\$58,677	\$59,040
\$605,416	\$591,022	\$574,965	\$599,229	\$623,401
\$457,958	\$494,315	\$520,481	\$503,622	\$508,459
\$11,571	\$0	\$1,433	\$2,951	\$4,114
\$4,373,766	\$4,429,863	\$4,205,270	\$4,145,589	\$4,243,961
<b>,</b> ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	<b>,</b> .,, .	<b>,</b> ,,_ , ,,_ ,	<b>,</b> ,, , , , , , , , , , , , , , , , , ,	<b>,</b> ,,,,,
¢2.402.670	<b>CO E44 444</b>	¢2.450.000	¢2 240 047	#2 62E 002
\$3,482,678	\$3,514,414	\$3,450,989	\$3,348,047	\$3,635,982
\$990,093	\$1,019,827	\$1,055,803	\$1,032,942	\$1,020,471
\$4,325	\$5,357	\$6,110	\$6,143	\$7,290
\$677,500	\$716,514	\$690,490	\$702,872	\$765,058
\$1,156,886	\$1,217,511	\$1,223,429	\$1,078,671	\$1,131,793
\$6,311,482	\$6,473,623	\$6,426,821	\$6,168,675	\$6,560,594
(\$1,937,716)	(\$2,043,760)	(\$2,221,551)	(\$2,023,086)	(\$2,316,633)
(\$632,575)	(\$641,449)	(\$669,669)	(\$680,143)	(\$688,325)
(\$2,570,291)	(\$2,685,209)	(\$2,891,220)	(\$2,703,229)	(\$3,004,958)
			**	<b>*</b> 0.4 <b>7</b> 0
\$0	\$0	\$0	\$0	\$6,470
\$29,070	(\$29,556)	\$30,128	\$50,828	\$35,654
\$29,201	\$73,786	\$65,648	\$75,768	\$110,333
\$58,271	\$44,230	\$95,776	\$126,596	\$152,457
\$1,901	\$0	\$5,809	\$4,286	\$2,622
\$0	\$7,083	\$1,298	\$1,199	\$0
\$41,949	\$3,865	\$0	\$4,723	\$4,395
\$43,850	\$10,948	\$7,107	\$10,208	\$7,017
\$49,000	\$74,571	\$17,000	\$137,448	\$18,436
\$1,356,910	\$1,156,910	\$1,156,910	\$1,156,910	\$1,161,910
\$850,105	\$1,050,105	\$1,060,606	\$1,091,288	\$1,102,201
\$0	\$0	\$0	\$0	\$80,000
\$0	(\$352,287)	(\$49,079)	\$0	(\$90,000)
\$2,256,015	\$1,929,299	\$2,185,437	\$2,385,646	\$2,272,547
(\$299,855)	(\$722,628)	(\$617,114)	(\$201,195)	(\$586,971)
\$13,493,064	\$13,193,209	\$15,914,444	\$15,297,330	\$15,096,135
\$13,193,209	\$12,470,581	\$15,297,330	\$15,096,135	\$14,509,164
\$2,779,698	\$2,779,698	\$0	\$0	\$0
\$15,972,907	\$15,250,279	\$15,297,330	\$15,096,135	\$14,509,164



For the ten year period operating revenues have been below operating expenses. The department utilizes cost recovery goals when setting fees for their services; however they are not able to recover all of the costs. They receive a subsidy from both the general fund and parks sales tax to help make up the difference and these are reflected in the Operating Transfers section of the net income statement. The gap between operating expenses and operating revenues has increased from \$1,817,237 in FY 2007 to \$2,316,633 in FY 2016.



For the ten year period, there has been a net loss for each year. The growth in the subsidies is not able to cover the growth in the expenses because of low sales tax growth (due to online sales not being subject to local sales taxes), competing needs with other areas (police, fire, health, streets) for the general funds, and parks operations and capital projects competing for the parks sales tax. This is a negative warning trend that will need to be dealt with in future budgets to ensure the department does not deplete all of their cash.

_	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources Sales Taxes Property Taxes Gross Receipts & Other Local Taxes					
Intragovernmental Revenues Grants	\$0	\$0	\$0	\$0	\$0
Interest (w/o GASB 31 Adjustment)	\$118,363	\$90.079	\$65,480	\$129,756	\$55,228
Fees and Service Charges	\$3,952,786	\$3,848,181	\$4,120,606	\$4,079,714	\$4,136,896
Other Local Revenues ++	\$9,310	\$14,491	\$15,678	\$24,925	\$38,590
_	\$4,080,459	\$3,952,751	\$4,201,764	\$4,234,395	\$4,230,714
Other Funding Sources/Transfers^	\$2,278,510	\$2,322,218	\$2,362,160	\$2,217,135	\$2,352,590
Total Financial Sources: Less					
Appropriated Fund Balance	\$6,358,969	\$6,274,969	\$6,563,924	\$6,451,530	\$6,583,304
Financial Uses Operating Expenses (w/o GASB 68/16 Adj) Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp Principal Payments Capital Additions Ent. Revenues used for Capital Projects Total Financial Uses	\$5,756,806 \$1,500 \$74,877 \$0 \$60,965 \$0 <b>\$5,894,148</b>	\$6,146,387 \$220,355 \$49,989 \$0 \$77,548 \$0 <b>\$6,494,279</b>	\$6,154,836 \$0 \$48,953 \$0 \$85,464 \$0 \$6,289,253	\$6,191,361 \$25,000 \$46,529 \$119,075 \$34,032 \$0 \$6,415,997	\$6,211,661 \$0 \$45,368 \$124,658 \$56,892 \$0 \$6,438,579
Financial Sources Over/ (Under) Uses	\$464,821	(\$219,310)	\$274,671	\$35,533	\$144,725
Current Assets Less: Current Liabilities* Ending Cash and Other Resources	\$2,526,513 \$393,578 <b>\$2,132,935</b>	\$2,191,343 \$342,397 <b>\$1,848,946</b>	\$2,294,980 \$407,786 <b>\$1,887,194</b>	\$2,172,185 \$402,972 <b>\$1,769,213</b>	\$2,143,137 \$402,997 <b>\$1,740,140</b>
Total Financial Uses	\$5,894,148	\$6,494,279	\$6,289,253	\$6,415,997	\$6,438,579
Cash Reserve Target (20% Fin. Uses)	\$1,178,830	\$1,298,856	\$1,257,851	\$1,283,199	\$1,287,716
Cash Above/(Below) Cash Reserve Target	\$954,105	\$550,090	\$629,343	\$486,014	\$452,424

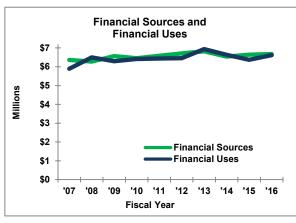
<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

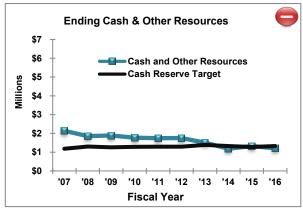
<sup>\*</sup>FY 2014 was restated for GASB 68 Accounting and Financial Reporting for Pensions.

## **Financial Sources and Uses**

	tual )12	Actual 2013	Actual 2014	Actual 2015	Actual 2016
•	\$0 .53.793	\$0	\$0 \$20.700	\$0 \$33.500	\$6,470
	53,783	\$37,809	\$30,790	\$32,500	\$30,386
	373,766 329,201	\$4,429,863 \$73,786	\$4,205,270 \$65,648	\$4,145,589 \$75,768	\$4,243,961 \$110,333
	56,750	\$4,541,458	\$4,301,708	\$4,253,857	\$4,391,150
<b>Ψ4,</b> 4	30,730	φ <del>4</del> ,541,456	\$4,301, <i>1</i> 00	\$4,255,65 <i>1</i>	\$4,391,130
\$2.2	256,015	\$2,281,586	\$2,234,516	\$2,385,646	\$2,282,547
¥-,-	,	<b>4</b> 2,201,000	Ψ=,=σ :,σ : σ	ψ=,σσσ,σ.σ	<b>4</b> =,===,=
\$6,7	12,765	\$6,823,044	\$6,536,224	\$6,639,503	\$6,673,697
<b>¢</b> 6.2	000 000	¢6 476 776	¢6 419 650	¢6 160 550	¢6 226 205
φ0,2	99,908. \$0	\$6,476,776 \$352,287	\$6,418,652 \$49,079	\$6,160,550 \$0	\$6,326,305
•	ەن 43,850	\$3,865	\$5,809	\$9,009	\$90,000 \$7,017
	98,117	\$0	\$61,978	\$94,334	\$95,997
	313,387	\$104,652	\$95,865	\$104,815	\$97,464
*	\$0	\$0	\$0	\$0	\$0
\$6,4	55,262	\$6,937,580	\$6,631,383	\$6,368,708	\$6,616,783
\$2	57,503	(\$114,536)	(\$95,159)	\$270,795	\$56,914
<b>¢</b> 2.2	10,046	\$2,013,830	\$1,684,500	\$1,837,817	\$1,606,250
	63,247	\$506,469	\$503,210	\$511,361	\$401,641
	46,799	\$1,507,361	\$1,181,290	\$1,326,456	\$1,204,609
				. ,, .,	
\$6,4	55,262	\$6,937,580	\$6,631,383	\$6,368,708	\$6,616,783
<b>.</b>		A4 A6	<b>* * * * * * * * * *</b>	A4 A=4 = 46	A4 A42 A
\$1,2	91,052	\$1,387,516	\$1,326,277	\$1,273,742	\$1,323,357
\$4	55,747	\$119,845	(\$144,987)	\$52,714	(\$118,748)
•	•		. , ,		. , -,



For the ten year period total financial sources have been above financial uses for all years except FY 2008, FY 2013 and FY 2014. The department actively manages expenses when revenues are lower due to weather and demand for services. Fees are examined each year and adjusted to help reach recovery goals. Both FY 2015 and FY 2016 have resulted in financial sources above financial uses.



The ending cash and other resources experienced an overall decline for the ten year period, from \$2,132,935 in FY 2007 to \$1,204,609 (43.5% decrease) in FY 2016. The ending cash and other resources fell below the cash reserve target in FY 2014, but was above the cash reserve target in FY 2015. In FY 2016, the ending cash and other resources is \$118,748 below the cash reserve target. This budget will need to lower expenses in future years to ensure the fund does not deplete cash in the fund.

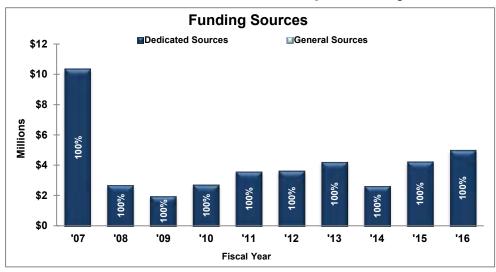
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# **Parks and Recreation Capital Projects**

Capital Projects Fund

The Capital Projects Fund includes administrative, streets and sidewalks, parks and recreation, and public safety capital projects. This section focuses on just the parks and trail capital projects.

## Parks & Recreation - Capital Projects



	Dedicated Sources							
		Forced				Other		
Fiscal	Grant	Account	Capital	Operating		Local	<b>Total Dedicated</b>	Total
Year	Revenue	Labor	Contributions	Transfer	<b>Donations</b>	Revenue	Sources	Revenues
2007	\$126,000	\$77,000	\$0	\$2,329,000	\$0	\$0	\$10,323,383	\$10,323,383
2008	\$5,559,880	\$70,000	\$0	\$2,370,000	\$13,042	\$0	\$2,681,450	\$2,681,450
2009	\$0	\$85,000	\$0	\$2,015,000	\$0	\$0	\$1,953,290	\$1,953,290
2010	\$0	\$35,000	\$0	\$2,215,000	\$0	\$0	\$2,688,848	\$2,688,848
2011	\$0	\$0	\$0	\$1,855,000	\$0	\$0	\$3,552,995	\$3,552,995
2012	\$0	\$0	\$28,780	\$2,617,240	\$0	\$0	\$3,608,993	\$3,608,993
2013	\$0	\$0	\$74,861	\$2,899,320	\$0	\$0	\$4,192,750	\$4,192,750
2014	\$0	\$0	\$161,465	\$2,848,000	\$0	\$0	\$2,615,254	\$2,615,254
2015	\$321,037	\$0	\$0	\$2,461,811	\$0	\$58,465	\$4,213,044	\$4,213,044
2016	\$1,135,825	\$0	\$0	\$3,095,000	\$0	<b>\$0</b>	\$4,970,877	\$4,970,877
10 Yr % Chg	801.45%			32.89%			(51.85%)	(51.85%)

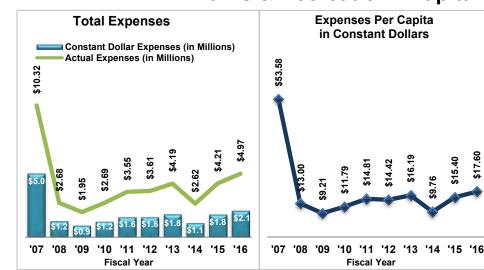
**Description:** Capital projects related to the General Fund Parks and Recreation operations are reflected in the Capital Projects Fund not in the general fund as is required by general accounting standards. Each project is assigned a unique project number that tracks the various revenue sources and expenses associated with the project during its life. Projects are taken to and approved by the voters in a ballot issue every five or six years to extend a 1/8 cent temporary parks sales tax. Some specific projects are identified at the time of the ballot and other amounts are set aside in annual projects for specific projects to be identified later. Projects are usually completed or well underway before another ballot issue is taken to the public. Parks sales tax is the primary funding source and is reflected as an operating transfer from the Parks Sales Tax Fund. Forced account labor reflects labor which will be provided by the operating department. Many of the capital projects utilize staff during the off-season when their normal workload is lower. Other local revenues are generally donations received from the public. All of the revenue sources for this fund are dedicated and cannot be allocated to another budget. The total revenues may be above the total expenses in years where funds are being appropriated for a project, but the expenses will occur over more than one year.

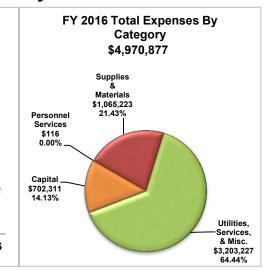
**Analysis:** The total revenue sources vary widely from year to year depending on the size and timing of the capital projects. The City has had sufficient park sales tax receipts to fund all of the voter approved capital projects currently scheduled for completion. In November 2015 voters approved a six year extension of the 1/8 cent temporary parks sales tax. There are no warning trends observed for this indicator.

#### Source:

· City of Columbia Accounting System

## **Parks & Recreation - Capital Projects**





	Total	Consumer	Constant Dollar		Per Capita Expenses in Constant	Per Capita Percent Change Over Previous
Fiscal Year	Expenses	Price Index	Expenses	Population**	Dollars	Year
2007	\$10,323,383	207.30	\$4,979,924	92,937	\$53.58	267.99%
2008	\$2,681,450	215.30	\$1,245,431	95,782	\$13.00	(75.74%)
2005 - <u>2009</u>	\$1,953,290	214.54	\$910,468	98,831	\$9.21	(29.15%)
2006 - <u>2010</u>	\$2,688,848	218.06	\$1,233,100	104,620	\$11.79	28.01%
2007 - <u>2011</u>	\$3,552,995	224.94	\$1,579,537	106,658	\$14.81	25.61%
2008 - <u>2012</u>	\$3,608,993	229.59	\$1,571,930	109,008	\$14.42	(2.63%)
2009 - <u>2013</u>	\$4,192,750	232.96	\$1,799,772	111,145	\$16.19	12.27%
2010 - <u>2014</u>	\$2,615,254	236.74	\$1,104,695	113,155	\$9.76	(39.72%)
2011 - <u>2015</u>	\$4,213,044	237.02	\$1,777,506	115,391	\$15.40	57.79%
2016	\$4,970,877	240.01	\$2,071,112	117,671	\$17.60	14.29%
10 Yr % Chg	(51.85%)	15.78%	(58.41%)	26.61%	(67.15%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Capital projects for Parks and Recreation include the purchase of land for future parks or trails, field improvements for existing baseball/softball fields, development and construction of neighborhood parks, renovation or construction of park playgrounds, and development and construction of new trails.

**Analysis:** The expenses vary widely from year to year depending on the size and timing of the capital projects. All of the funding for a capital project must be appropriated for a capital project before a construction contract can be awarded even though the construction may take place over more than one year. The department has had sufficient parks sales tax receipts to fund all of the voter approved capital projects currently scheduled for completion. In November 2015 voters approved a six year extension of the 1/8<sup>th</sup> cent temporary parks sales tax. There are no warning trends observed.

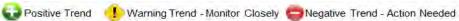
- City of Columbia Accounting System
- · Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

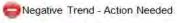
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# **Parks Sales Tax Trends**

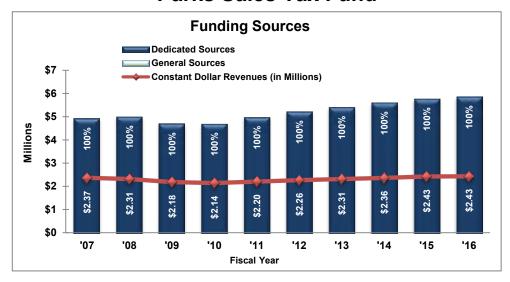
Special Revenue Fund

Indicator	2015	2016	Comments
Constant Dollar Parks Sales Tax Revenues	!	•	Over the past ten years, constant dollar revenues in this fund have remained relatively stable, increasing just 2.79% while inflation increased 15.78%. The low growth is due to increasing online sales which do not collect local sales tax. Parks sales tax provides funding to the Parks and Recreation operation in the general fund, Recreation Services, and capital projects. When the growth of this revenue is low, there is not enough funding to allocate to offset operating costs increases experienced over this timeframe. Nearly all of the permanent parks sales tax has already been allocated to operations (99.70%), so future operational cost increases will not be able to be offset by the growth in parks sales tax receipts.
Estimated Loss in Parks Sales Tax Due to Online Shopping	•		Over the past ten years, it is estimated that online sales have grown over 137.5%. Since online sales do not collect local sales taxes, the City estimates a loss of nearly \$3 million in parks sales tax over this same timeframe. Half of this loss could have been used to fund parks operations and recreation services. The FY 2016 estimated loss of parks sales tax is \$517,182. Future estimates show a continued increase in the percentage of commerce that will be done online and that will continue to impact the parks sales tax available to fund the parks operations and recreation services budgets.
Permanent Parks Sales Tax Not Yet Allocated to Operations	•		The amount of permanent parks sales tax allocated has increased from 64.77% in FY 2007 to 99.70% in FY 2016. Over the past ten years, the low growth of general source revenues in the general fund has resulted in increased use of permanent parks sales tax to make up th difference. There is concern that the growth in operational costs in the parks operations and recreation services budgets will not be able to be funded by the remaining amount of permanent parks sales tax to be allocated and cuts will have to be made in these budgets to get expenses in line with the revenues available. These cuts will most likely impact services offered by the department to their customers.





## **Parks Sales Tax Fund**



	Dedicated Sources								
		Other T			Total			Constant	
		Interest	Local	Operating	Dedicated	Total	Consumer Price	Dollars	
Fiscal Year	Sales Taxes	Revenue	Revenues	Transfers	Sources	Revenues	Index	Revenues	
2007	\$4,745,782	\$161,656	\$0	\$0	\$4,907,438	\$4,907,438	207.30	\$2,367,312	
2008	\$4,965,703	\$11,050	\$0	\$0	\$4,976,753	\$4,976,753	215.30	\$2,311,511	
2009	\$4,599,880	\$1,096	\$0	\$80,000	\$4,680,976	\$4,680,976	214.54	\$2,181,897	
2010	\$4,674,563	\$0	\$0	\$0	\$4,674,563	\$4,674,563	218.06	\$2,143,744	
2011	\$4,949,003	\$9,140	\$0	\$0	\$4,958,143	\$4,958,143	224.94	\$2,204,217	
2012	\$5,193,354	\$4,566	\$0	\$0	\$5,197,920	\$5,197,920	229.59	\$2,264,001	
2013	\$5,398,029	(\$8,160)	\$0	\$0	\$5,389,869	\$5,389,869	232.96	\$2,313,646	
2014	\$5,576,587	\$9,990	\$0	\$0	\$5,586,577	\$5,586,577	236.74	\$2,359,794	
2015	\$5,716,160	\$31,028	\$6,708	\$0	\$5,753,896	\$5,753,896	237.02	\$2,427,599	
2016	\$5,841,610	\$3,144	(\$4,333)	\$0	\$5,840,421	\$5,840,421	240.01	\$2,433,407	
10 Yr % Chg	23.09%	(98.06%)			19.01%	19.01%	15.78%	2.79%	

**Description:** The Parks Sales Tax Fund is a special revenue fund that is used to record the receipts for both the one-eighth permanent parks sales tax and the one-eighth cent temporary sales tax. Both of these sales taxes are dedicated and must be used for parks purposes. The parks sales tax was originally approved by voters in November 2000 and the temporary 1/8<sup>th</sup> cent parks sales tax is taken to voters to be extended every five or six years with the latest extension approved in November 2015.

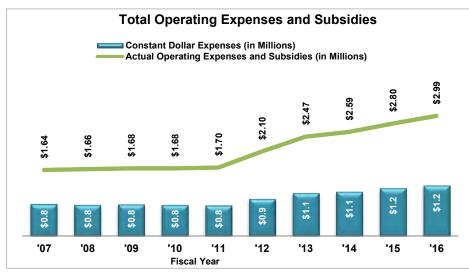
Parks sales tax receipts are placed in this fund as they are received. Transfers are used to move the funds to the General Fund to support parks operations, to the Recreation Services Fund to support those operations, and to the Capital Projects Fund to fund voter approved capital projects. All of the funds are invested until they are transferred out and earn interest revenue.

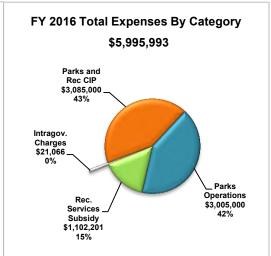
Analysis: Total parks sales tax receipts increased 23.09% over the past ten years.

- Although the economic downturn and online sales (not subject to local sales taxes) have resulted in lower sales tax growth, the
  receipts have been sufficient to fund all of the voter approved capital projects during this timeframe.
- · Nearly all of the permanent parks sales tax has been allocated to the general fund parks operations and recreation services.
- There is concern that future growth will not be sufficient to offset increases in operating expenses (pension, health insurance, intragovernmental, utilities).

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov

## Parks Sales Tax Fund





Fiscal Year	Total Expenses	Capital Project and Debt Exp	Operating Expenses and Subsidies	Consumer Price Index	Constant Dollars Expenses
2007	\$7,864,943	\$6,223,233	\$1,641,710	207.30	\$791,949
2008	\$5,044,797	\$3,384,696	\$1,660,101	215.30	\$771,053
2005 - <u>2009</u>	\$4,590,551	\$2,906,837	\$1,683,714	214.54	\$784,813
2006 - <u>2010</u>	\$4,915,974	\$3,232,287	\$1,683,687	218.06	\$772,135
2007 - <u>2011</u>	\$4,526,573	\$2,826,213	\$1,700,360	224.94	\$755,920
2008 - <u>2012</u>	\$4,722,202	\$2,617,240	\$2,104,962	229.59	\$916,835
2009 - <u>2013</u>	\$5,371,736	\$2,899,320	\$2,472,416	232.96	\$1,061,305
2010 - <u>2014</u>	\$5,439,157	\$2,848,000	\$2,591,157	236.74	\$1,094,516
2011 - <u>2015</u>	\$5,055,499	\$2,258,214	\$2,797,285	237.02	\$1,180,189
2016	\$5,995,993	\$3,005,000	\$2,990,993	240.01	\$1,246,195
10 Yr % Chg	(23.76%)	(51.71%)	82.19%	15.78%	57.36%

**Description:** The Parks Sales Tax Fund transfers funds from the permanent parks sales tax to the General Fund to support parks operations, to the Recreation Services Fund to support those operations, and funds from the temporary parks sales tax to the Capital Projects Fund to fund voter approved capital projects.

**Analysis:** Total expenses decreased over the past ten years by 23.76% (due to capital projects funded), operating expenses and subsidies increased 82.19%, and inflation increased 15.78%.

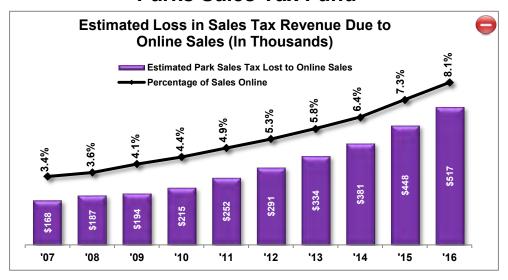
- There was a larger expense in FY 2007 due to the purchase of the Crane Property (Gans).
- FY 2007 FY 2011 include transfers for the Crane Property (Gans) debt payments.
- FY 2012 FY 2015 include larger transfers to the Capital Projects Fund to fund voter approved capital projects.
- Operating expenses and subsidies (transfers) to general fund parks operations and recreation services fund have increased 82.19%. The subsidies to the General Fund and Recreation Services Fund were increased in FY 2012, FY 2013, and FY 2015 so fewer general fund sources were used to support these budgets.

Nearly all of the permanent parks tax have been allocated between the General Fund and the Recreation Services Fund. There is concern that the future growth of the permanent parks sales tax will not be sufficient to fund the operating increases (pension, health insurance, intragovernmental charges, utilities) in the those operations.

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates

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## Parks Sales Tax Fund



A Warning Trend Is Observed When: Online sales as a percent of total	Fiscal Year	Actual Parks Sales Tax Revenue	Online Sales as a Percent of Total Retail Sales	Estimated Loss of Parks Sales Tax Revenue
sales increase	2007	\$4,745,782	3.4%	\$168,308
	2008	\$4,965,703	3.6%	\$186,777
	2009	\$4,599,880	4.1%	\$194,159
	2010	\$4,674,563	4.4%	\$215,147
	2011	\$4,949,003	4.9%	\$252,261
Formulation:	2012	\$5,193,354	5.3%	\$290,652
Estimated Dollar Amount of	2013	\$5,398,029	5.8%	\$333,884
Online Sales multiplied by	2014	\$5,576,587	6.4%	\$381,305
Parks Sales Tax Rate	2015	\$5,716,160	7.3%	\$448,477
	2016	\$5,841,610	8.1%	\$517,182
	10 Yr Loss			\$2,988,153
	10 Yr % Chg	23.1%	137.5%	207.3%

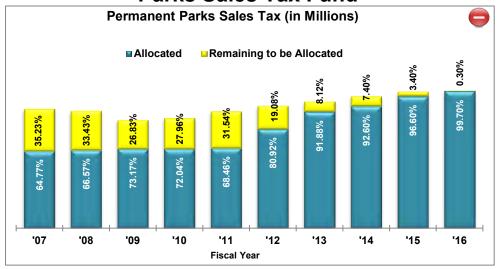
**Description:** The permanent parks sales tax provides support both to the General Fund's Parks Department and to the Recreation Services Fund. The temporary parks sales tax funds capital projects for Parks and Recreation. The ability of the City to fund these operations depends heavily on current and future growth of the parks sales tax. Currently online sales are not subject to local sales taxes; therefore, a growth in online sales causes a loss in sales tax revenue for the City. This can inhibit the City's ability to add positions to maintain our parks, complete the parks capital projects promised on the ballot issue and can result in the City needing to decrease or eliminate certain services if an additional funding source cannot be identified. This indicator attempts to quantify what the annual and ten year loss might be from more people shopping on-line.

#### Analysis:

- Data obtained from the <a href="www.census.gov">www.census.gov</a> website estimate the percentage of all sales that are done online. For the ten year period the percentage of online sales has increased from 3.4% in FY 2007 to 8.1% in FY 2016.
- Using the actual parks sales tax collections during this same time period, it is estimated that the City has lost nearly \$3 million over the past ten years in parks sales tax funding as a result of increasing on-line sales which do not collect local sales taxes. The City believes this is a conservative estimate.
- In FY 2016, the estimated loss is \$517,182 with approximately one half of the amount attributed to the permanent parks sales tax (which funds operational costs) and the other half of the temporary parks sales tax (which funds capital projects). If the City had those additional funds each year, they could either free up more general sources in the General Fund to go to other departments (police, fire, streets, etc.) and/or additional staff could be added to support the parks operations.
- · Since sales tax is a major funding source of parks operations and recreation services, the rising percent of online sales is a negative trend.

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Online sales: http://www.census.gov/retail/#ecommerce

## **Parks Sales Tax Fund**



Fiscal Year	Amount Received	Amount Allocated	Amount of Permanent Parks Sales Tax Left to Be Allocated	Percent of Permanent Parks Sales Tax Allocated	Percent Remaining to Be Allocated
2007	\$2,534,547	\$1,641,710	\$892,837	64.77%	35.23%
2008	\$2,493,902	\$1,660,101	\$833,801	66.57%	33.43%
2009	\$2,301,036	\$1,683,714	\$617,322	73.17%	26.83%
2010	\$2,337,282	\$1,683,687	\$653,595	72.04%	27.96%
2011	\$2,483,642	\$1,700,360	\$783,282	68.46%	31.54%
2012	\$2,601,243	\$2,104,962	\$496,281	80.92%	19.08%
2013	\$2,690,855	\$2,472,416	\$218,439	91.88%	8.12%
2014	\$2,798,284	\$2,591,157	\$207,127	92.60%	7.40%
2015	\$2,895,816	\$2,797,285	\$98,531	96.60%	3.40%
2016 10 Yr % Chg	\$2,919,616 <i>15.2%</i>	\$2,910,993 77.3%	\$8,623	99.70%	0.30%

**Description:** The permanent parks sales tax was passed by voters in November, 2000 at one-quarter of one percent (for five years), and one-eighth of one percent thereafter. The collection of this tax commenced on April 1, 2011. Originally this tax was used to fund the purchase of Stephens Lake Park. After that the permanent parks sales tax began supporting the growth of the entire Parks and Recreation Department, including additional staff to maintain the parks as they were added to the system, increases to utilities, training, materials and supplies, and all cost of living increases for the past fifteen years. Operating transfers are used to move part of the funds each year to the parks operations in the general fund, part to the Recreation Services Fund, and a small portion is used to pay some intragovernmental charges.

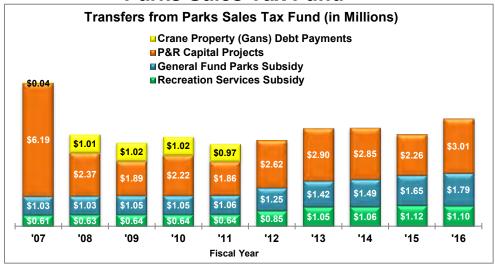
Analysis: For the past ten years the amount allocated increased by \$1,269,283 or 77.3%.

- There have been a total of 6.66 FTE added in the parks operation area that were funded by the permanent parks sales tax.
- The subsidy to the General Fund increased over the past ten years as this source was used to replace general sources in the Parks budget that were reallocated to other areas. General sources were reallocated to other General Fund budgets such as public safety and streets.
- The subsidy to the Recreation Services Fund also increased over the past ten years as this source was used to replace general sources which were used to subsidize this budget as well. This allowed general sources which had been used to subsidize recreation services to be freed up and reallocated to other General Fund budgets such as public safety and streets.
- In FY 2016, \$120,905 was used as a one-time expense to pay for the election costs associated with the extension of the temporary parks sales tax. This amount will be available in future years to allocate to ongoing operations.
- Since there has been low general source revenue growth in the general fund and increased transfers have been required from the permanent parks sales tax, there is a big concern that future increases in operating costs will not be able to be funded with the remaining permanent parks sales tax. This will mean that the parks operations and recreation services budgets will need to be cut to get expenses in line with revenues.

#### Source:

· City of Columbia Accounting System

## **Parks Sales Tax Fund**



Fiscal Year	Crane Property (Gans) Debt Payments	Parks and Rec Capital Projects	General Fund Parks Subsidy	Recreation Services Subsidy	Total Transfers Out of Parks Sales Tax Fund
2007	\$38,233	\$6,185,000	\$1,030,000	\$610,000	\$7,863,233
2008	\$1,014,696	\$2,370,000	\$1,030,000	\$628,300	\$5,042,996
2009	\$1,016,837	\$1,890,000	\$1,045,000	\$637,725	\$4,589,562
2010	\$1,017,287	\$2,215,000	\$1,045,000	\$637,725	\$4,915,012
2011	\$971,213	\$1,855,000	\$1,055,450	\$644,105	\$4,525,768
2012	\$0	\$2,617,240	\$1,253,912	\$850,105	\$4,721,257
2013	\$0	\$2,899,320	\$1,421,499	\$1,050,105	\$5,370,924
2014	\$0	\$2,848,000	\$1,486,437	\$1,060,606	\$5,395,043
2015	\$0	\$2,258,214	\$1,654,212	\$1,123,288	\$5,035,714
2016	\$0	\$3,005,000	\$1,787,726	\$1,102,201	\$5,894,927
10 Yr % Chg	(100.00%)	(51.41%)	73.6%	80.7%	(25.03%)

**Description:** The Parks Sales Tax Fund serves as a depository for both the permanent and temporary parks sales taxes. Operating transfers are used to move the funds from this fund to the appropriate fund to be spent. The amount of the transfers can vary from year to year as it is common to build up funds over time for capital projects and then appropriate them to be spent in a given year. Debt service needs also vary from year to year depending on the outstanding debt amount and associated principal and interest payments. Parks sales tax funds are also used to subsidize the parks operations in the general fund and recreation services.

Analysis: For the past ten years total transfers out of the parks sales tax have decreased 25.03%.

- Crane Property (Gans) debt transfers occurred from FY 2007 through FY 2011 when the debt was paid off.
- · Transfers from capital projects varied from year to year depending on the timing and size of voter approved projects.
- The subsidy to the General Fund increased over the past ten years as this source was used to replace general sources in the Parks budget. General sources were reallocated to other General Fund budgets such as public safety and streets.
- The subsidy to the Recreation Services Fund also increased over the past ten years as this source was used to replace general sources which were used to subsidize this budget as well. This allowed general sources which had been used to subsidize recreation services to be freed up and reallocated to other General Fund budgets such as public safety and streets.

#### Source:

City of Columbia Accounting System

## **Parks Sales Tax Fund**

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					
Sales Tax	\$4,745,782	\$4,965,703	\$4,599,880	\$4,674,563	\$4,949,003
Investment Revenue	\$161,656	\$11,050	\$1,096	\$0	\$9,140
Miscellaneous Revenue	\$0	\$0	\$0	\$0	\$0
Total Revenues	\$4,907,438	\$4,976,753	\$4,600,976	\$4,674,563	\$4,958,143
Expenditures:					
Personal Services	\$0	\$0	\$0	\$0	\$0
Materials and Supplies	\$0	\$0	\$0	\$0	\$0
Travel and Training	\$0	\$0	\$0	\$0	\$0
Intragovernmental	\$1,710	\$1,801	\$989	\$962	\$805
Utilities, Services and Miscellaneous	\$0	\$0	\$0	\$0	\$0
Total Expenditures	\$1,710	\$1,801	\$989	\$962	\$805
Excess (Deficiency) of					
Revenues Over Expenditures	\$4,905,728	\$4,974,952	\$4,599,987	\$4,673,601	\$4,957,338
Other Financing Sources (Uses):	¢0	Ф.О.	<b>#00.000</b>	ΦO	ФО.
Operating Transfer From Other Funds	\$0	\$0	\$80,000	\$0	\$0
Stephen's Lake Debt Payments	(\$38,233)	(\$1,014,696)	(\$1,016,837)	(\$1,017,287)	(\$971,213)
General Fund Parks Operations	(\$1,030,000)	(\$1,030,000)	(\$1,045,000)	(\$1,045,000)	(\$1,055,450)
Parks CIP	(\$6,185,000)	(\$2,370,000)	(\$1,890,000)	(\$2,215,000)	(\$1,855,000)
Recreation Services Subsidy	(\$610,000)	(\$628,300)	(\$637,725)	(\$637,725)	(\$644,105)
Recreation Services - CIP	(ψο το, σσο) \$0	ξ0 \$0	ξ007,720) \$0	\$0	\$0
Total Oper. Transfers To Other Funds	(\$7,863,233)	(\$5,042,996)	(\$4,589,562)	(\$4,915,012)	(\$4,525,768)
Total Otr. Financing Sources (Uses)	(\$7,863,233)	(\$5,042,996)	(\$4,509,562)	(\$4,915,012)	(\$4,525,768)
Excess (Deficiency) of					
Revenues Over Expenditures	(\$2,957,505)	(\$68,044)	\$90,425	(\$241,411)	\$431,570
Beginning Fund Balance	\$3,586,332	\$628,827	\$560,783	\$651,208	\$409,797
Ending Fund Balance	\$628,827	\$560,783	\$651,208	\$409,797	\$841,367

## **Revenue and Expenditure Statement**

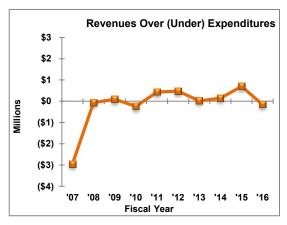
Actual	Actual	Actual	Actual	Actual
2012	2013	2014	2015	2016
\$5,193,354	\$5,398,029	\$5,576,587	\$5,716,160	\$5,841,610
\$4,566	(\$8,160)	\$9,990	\$31,028	\$3,144
\$0	\$0	\$0	\$6,708	(\$4,333
\$5,197,920	\$5,389,869	\$5,586,577	\$5,753,896	\$5,840,421
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$945	\$812	\$44,114	\$19,785	\$21,066
\$0	\$0	\$0	\$0	\$0
\$945	\$812	\$44,114	\$19,785	\$21,066
\$5,196,975	\$5,389,057	\$5,542,463	\$5,734,111	\$5,819,355
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
(\$1,253,912)	(\$1,421,499)	(\$1,486,437)	(\$1,654,212)	(\$1,787,726
(\$2,617,240)	(\$2,899,320)	(\$2,848,000)	(\$2,258,214)	(\$3,005,000
(\$850,105)	(\$1,050,105)	(\$1,060,606)	(\$1,123,288)	(\$1,102,201
\$0	\$0	\$0	\$0	(\$80,000
(\$4,721,257)	(\$5,370,924)	(\$5,395,043)	(\$5,035,714)	(\$5,974,927
(\$4,721,257)	(\$5,370,924)	(\$5,395,043)	(\$5,035,714)	(\$5,974,927
\$475,718	\$18,133	\$147,420	\$698,397	(\$155,572
\$841,367	\$1,317,085	\$1,335,218	\$1,482,638	\$2,181,035

\$1,482,638

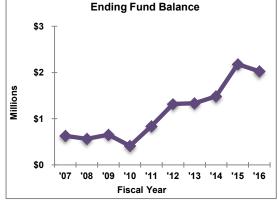
\$2,181,035

\$1,317,085

\$1,335,218



For the period shown, the years of revenues under expenditures are years when transfers out to other funds are larger than the parks sales tax receipts. This is a common practice where funds are accumulated for a number of years and then transferred out for large expenses such as for capital projects. The large amount of revenues under expenditures in FY 2007 was due to the purchase of the Crane property.



For the period shown, fund balance reflects an overall increase. In November 2015, voters approved an extension of the temporary parks sales tax and funds are being accumulated for large projects in future years.

\$2,025,463

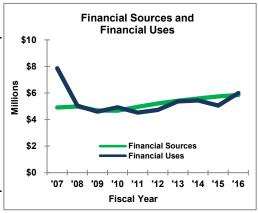
## **Parks Sales Tax Fund**

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes	\$4,745,782	\$4,965,703	\$4,599,880	\$4,674,563	\$4,949,003
Property Taxes					
Gross Receipts & Other Local Taxes					
Intragovernmental Revenues Grants					
Interest (w/o GASB 31 Adjustment)	\$166,377	\$10,833	(\$1,932)	(\$11,906)	\$9,026
Fees and Service Charges	,,-	, -,	(+ ,= - ,	(, ,===,	* - / -
Other Local Revenues	\$0	\$0	\$0	\$0	\$0
	\$4,912,159	\$4,976,536	\$4,597,948	\$4,662,657	\$4,958,029
Other Funding Sources/Transfers <sup>^</sup>	\$0	\$0	\$80,000	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$4,912,159	\$4,976,536	\$4,677,948	\$4,662,657	\$4,958,029
Financial Uses					
Operating Expenses	\$1,710	\$1,801	\$989	\$962	\$805
Operating Transfers to Other Funds	\$7,863,233	\$5,042,996	\$4,589,562	\$4,915,012	\$4,525,768
Interest and Other Non-Oper Cash Exp	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Principal Payments Capital Additions	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Ent. Revenues used for Capital Projects	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Total Financial Uses	\$7,864,943	\$5,044,797	\$4,590,551	\$4,915,974	\$4,526,573
Financial Sources Over/					
(Under) Financial Uses	(\$2,952,784)	(\$68,261)	\$87,397	(\$253,317)	\$431,456
Ending Cash and Other Resources #	\$167,111	\$0	\$0	\$0	\$76,931

<sup>#</sup> Ending Cash and Other Resources is equal to cash and cash equivalents ^ Other Funding Sources and Transfers do not include Capital Contributions

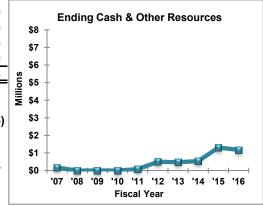
## **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$5,193,354	\$5,398,029	\$5,576,587	\$5,716,160	\$5,841,610
\$12,316	\$13,474	\$11,546	\$20,533	\$17,240
\$0	\$0	\$0	\$6,708	(\$4,333)
\$5,205,670	\$5,411,503	\$5,588,133	\$5,743,401	\$5,854,517
\$0	\$0	\$0	\$0	\$0
\$5,205,670	\$5,411,503	\$5,588,133	\$5,743,401	\$5,854,517



For the period shown, the years where funding uses are above funding sources indicate years when transfers of previously accumulated funds are transferred for capital projects. In FY 2007, funds were transferred to the capital projects fund to purchase the Crane property.

\$21,066	\$19,785	\$44,114	\$812	\$945
\$5,974,927	\$5,035,714	\$5,395,043	\$5,370,924	\$4,721,257
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0_	\$0	\$0	\$0	\$0
\$5,995,993	\$5,055,499	\$5,439,157	\$5,371,736	\$4,722,202
(\$141,476)	\$687,902	\$148,976	\$39,767	\$483,468
\$1,170,925	\$1,306,692	\$539,139	\$470,629	\$501,026



For the period shown, ending cash and other resources reflects an overall increase. Since there are no expenditures in this fund other than intragovernmental charges, there is no cash reserve target established.

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# **Public Safety Departments**

### **Description**

The City has five departments that are grouped together as Public Safety Departments. These include Police, Fire ,Emergency Management, Public Safety Joint Communications, and Municipal Court. All of these departments are accounted for in the City's General Fund. While there are some grant revenues to help offset the costs of these operations, most of the funding is classified as general sources and can be moved from one department to any other department that is funded with general sources.

#### **Police**

The Police Department serves as the primary law enforcement agency for the City. Its mission is to reduce crime and improve public safety by enforcing the law, solving problems, and encouraging citizen responsibility for community safety and quality of life. Dedicated funding sources include grants and a reimbursement from the School District to partially offset the cost of the School Resource Officers.

#### Fire

The Fire Department is charged with protecting lives and property from fire, explosion, hazardous materials and other natural or man-made disasters, or any other situation that threatens the well-being of citizens. Dedicated funding sources include grants and a reimbursement from the University to partially offset the cost of an assistant fire marshal.

## Public Safety Joint Communications (PSJC)

Public Safety Joint Communications (PSJC) operates the 9-1-1 Operations Center which handles all of the 9-1-1 emergency calls as well as the non-emergency calls for the Columbia/Boone County area. PSJC currently dispatches for ten user agencies in our area which include the Columbia Fire Department, Boone County Fire Protection District, Southern Boone County Fire Protection District, Columbia Police Department, Boone County Sheriff's Department, Ashland Police Department, Hallsville Police Department, Sturgeon Department, Boone Hospital Ambulance Service, and University Hospital Ambulance Service. In addition, we also provide assistance to other public safety agencies in Dedicated funding sources area. reimbursement from the Boone County Sheriff, Boone County Fire Protection District, Boone Hospital, University Hospital, and Southern Boone County; payment from Boone County for a .75 FTE position; and federal Homeland Security grants.

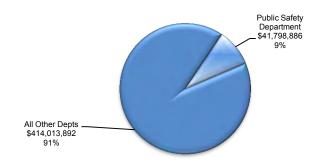
The citizens approved a county 911 tax in April, 2013 which will eventually move the operation to the county once a new center is built.

### **Emergency Management**

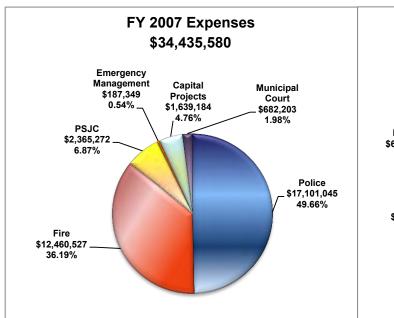
Emergency Management strives to ensure proper plans are in place for the various multi-hazards that may impact Boone County at any time. The mission is to prepare, mitigate, respond and recover from disasters through coordination efforts between public safety, public services, government agencies, and the citizens of our community. Dedicated funding sources include SEMA and other state grant funding and a 33% cost reimbursement funding from Boone County.

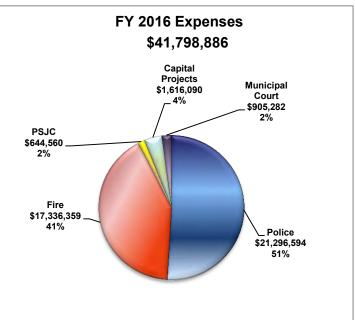
### **Municipal Court**

Municipal Court processes violations of City ordinances resulting from citizen complaints, traffic violations, and misdemeanor arrests. Activities include processing traffic violations and recording convictions, collection of fines, scheduling of trials, preparation of dockets, serving subpoenas, and issuing and service of warrants for traffic violations and other charges. There are no dedicated funding sources for this department.



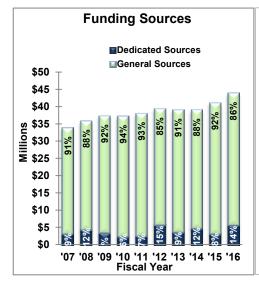
## **Public Safety Departments - Summary**

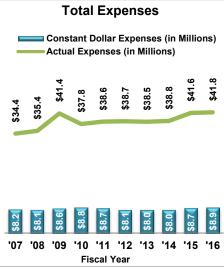


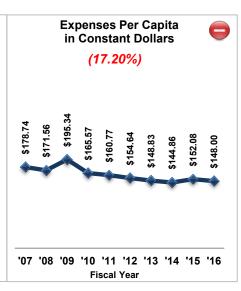


Actual expenses increased \$7.4 million or 21.38% over the past ten years.

- Emergency Management is no longer a City department. Beginning in FY 2013, the Boone County Fire Protection District took over leadership of the Office of Emergency Management. At that time, the city began to pay their portion of the cost to that entity. With the passage of Proposition 1 in April 2013, Boone County took over control and sole financial responsibility for this operation on January 1, 2014.
- The PSJC operation costs are significantly lower in FY 2016 from FY 2007 due to passage of a county 911 tax in April, 2013. At that time all of
  the costs of this operation began to be reimbursed by the County and a plan was put in place to transition over the operation of the 911 center to
  the County. All personnel transferred over to the County in January, 2015. Remaining expenses will transfer over the County upon completion of
  the new 911 center.
- Police and Fire have a greater percentage of the total expenses in FY 2016 than they had in FY 2007.





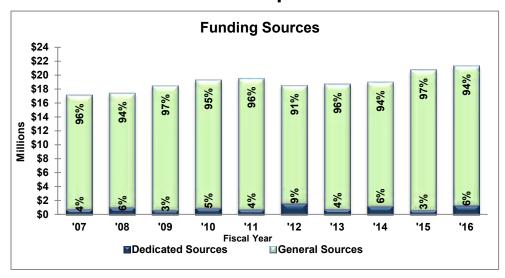


- Funding for Public Safety departments primarily comes from general sources such as sales taxes.
- Dedicated sources are primarily grants in the operating departments and capital improvement sales tax in the capital projects section. The large
  increase in dedicated sources for FY 2009 was due to a significant amount of capital project expenses related to the Police Training Facility,
  construction of Fire Stations 7 and 9, and a CAD interface upgrade.
- Total actual expenses increased 21.38%; however expenses in constant dollars per thousand population decreased 17.20% over the ten year
  period indicating the growth in expenses has not kept up with the increase in inflation and population growth.
- A slower growth in general source revenues like sales tax, coupled with increases in pension costs and health insurance costs have hindered
  the City's ability to add personnel and other expenses to keep up with the growth in inflation and population.

# **Police Department Trends**

General Fund Department

Indicator	2015	2016	Comments
Expenses Per Capita		•	Expenses per Capita in constant dollars decreased 15.04% over the past ten years while inflation increased 15.78% and population increased 26.61%. There was a downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and there has been low growth in general sources (such as sales taxes) which are used to fund this budget.
Police Fleet Replacement and Additions	•	•	Due to lower funding available and the fleet changing over to SUVs from cars, the City has not been able to adequately fund fleet replacements for the past ten years. The recommended annual replacement plan requires \$600,000 in funding. As officers and cars are added, this amount increases.
Fleet Maintenance Costs	•	•	Due to lower funding available for fleet replacements, fleet maintenance costs have increased over 50% in the past ten years because the department is having to keep cars past their ideal replacement time.
Fringe Benefits as a Percentage of Salaries and Benefits	•		Fringe benefits as a percentage of salaries and wages has been significantly above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments for all years shown. The pension plan was changed in FY 2013 for new hires, but it will take years for the fringe benefit percentage to decrease down to the BLS average. The FY 2016 fringe benefit percent is 56.03%.
Employees Per Thousand Population	•	•	The total number of employees increased by 17.00 FTE. Employees per thousand population decreased 13.68% while the population increased 26.61% during this same time. The Police Department is funded 94% from general sources such as sales tax. The low growth due of sales taxes (due to increases in online sales which do not collect local sales tax) has negatively impacted the City's ability to add positions to keep up with the growth in the population.
Unfunded Accrued Pension Liability			The unfunded accrued pension liability increased over \$16 million or 98.23%. To help address this issue, the City changed the pension plan for new hires in FY 2013, but it will take years for the unfunded accrued liability to decrease significantly. In FY 2015, the City also used a \$2 million one-time transfer of excess general fund balance into this fund to help lower the liability. In FY 2016 the liability decreased \$1.4 million.
Police Pension Funding Ratio	•	0	Over the past ten years, the funding ratio decreased from 65.07% to 59.69%. The Governmental Accounting Standards Board (GASB) recommended funding ratio is 80%. There was improvement in the ratio for FY 2016 due to the Council's decision to utilize \$2 million in excess general fund reserves to make a one-time contribution to the plan.
Citizen Survey: Overall Quality of Local Police Services	•	•	Citizen satisfaction with the overall quality of local police services decreased from 76% in FY 2007 to 52% in FY 2016. When looking at benchmark data, the City's satisfaction rating is significantly lower than state and national satisfaction ratings.
Citizen Survey: How Quickly Police Department Responds to Emergencies	•	0	Citizen satisfaction with how quickly the police department responds to emergencies decreased from 69% in FY 2007 to 47% in FY 2016. When looking at benchmark data, the City's satisfaction rating is significantly lower than state and national satisfaction ratings.
Citizen Survey: Overall Feeling of Safety in the City	•	•	Citizen satisfaction with feeling safe in the City decreased from 71% in FY 2007 to 57% in FY 2016. There is no benchmark data available.
Citizen Survey: Satisfaction with Police Efforts to Prevent Crime	•	•	Citizen satisfaction with police efforts to prevent crime decreased from 63% in FY 2007 to 51% in FY 2016. When looking at benchmark data, the City's satisfaction rating has been significantly below state and national for FY 2014 and FY 2015, and is just slightly above national ratings for FY 2016.
Calls for Police Services	•	•	Over the past ten years, the number of calls for service have increased 7%. When comparing the calls for service with other benchmark cities with a population between 100,000 and 170,000, the City had the third highest number of calls at 76,539 for calendar year 2015 (latest benchmark data available).
Priority 1 Call Response Time	•		The City's response time on priority one calls in calendar year 2015 was 10.38 minutes which is the highest compared to than other benchmark cities with a population between 100,000 and 170,000. The average response time of benchmark cities was 5.22 minutes.



		Dedicated				
			Other	Total		
Fiscal	Grant	Misc.	Local	Dedicated	General	Total
Year	Revenues	Revenues	Taxes	Sources	Sources	Revenues
2007	\$175,194	\$269,147	\$300,000	\$744,341	\$16,356,704	\$17,101,045
2008	\$211,001	\$166,338	\$644,844	\$1,022,183	\$16,349,007	\$17,371,190
2009	\$238,286	\$373,379	\$0	\$611,665	\$17,832,827	\$18,444,492
2010	\$637,438	\$309,939	\$0	\$947,377	\$18,327,348	\$19,274,725
2011	\$351,720	\$349,460	\$0	\$701,180	\$18,802,269	\$19,503,449
2012	\$370,734	\$339,903	\$875,003	\$1,585,640	\$16,915,802	\$18,501,442
2013	\$332,301	\$183,574	\$225,900	\$741,775	\$17,941,713	\$18,683,488
2014	\$292,932	\$341,959	\$560,920	\$1,195,811	\$17,786,506	\$18,982,317
2015	\$292,198	\$306,781	\$0	\$598,979	\$20,139,877	\$20,738,856
2016	\$274,686	\$305,519	\$726,219	\$1,306,424	\$19,990,170	\$21,296,594
10 Yr % Chg	56.79%	13.51%	142.07%	75.51%	22.21%	24.53%

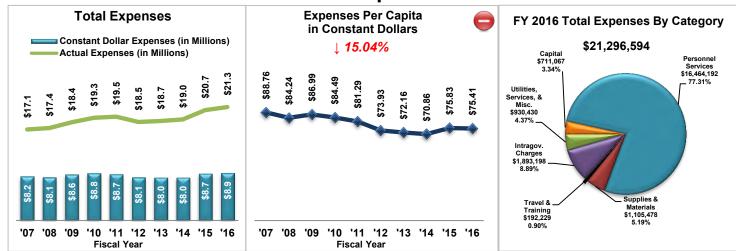
**Description:** The Police Department is a general fund department that has both dedicated and general sources of funding. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding for this department primarily come from grant revenues, miscellaneous revenues (reimbursement from school for school resource officers, reimbursement from the University for football game traffic control, photo copies for the public, police training funds, and auction revenues), and other local taxes (gasoline tax).

**Analysis:** For the period shown, total revenues increased 24.53%.

- The police department is primarily funded by general sources such as sales tax. There has been a lower sales tax growth
  due to increased online sales which are not subject to local sales taxes which has hindered the city's ability to increase
  funding for the police department.
- Grant revenues can vary significantly from year to year as many grants only cover one or two fiscal years. The big decrease in FY 2011 was due to a stimulus grant ending and lower DWI unit grant funding.
- In years where miscellaneous revenues are lower, there are fewer police cars being replaced and thus lower auction revenues received.
- In years where there is an amount for other local taxes (gasoline taxes) shown, there were lower expenses in streets and engineering (where gasoline tax is applied first) so a part of the gasoline taxes were allocated to police.

#### Source:

City of Columbia Accounting System



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Per Capita

Per Canita

				rei Capita	rei Capita
		Constant		Expenses in	Percent Change
Total	Consumer	Dollar		Constant	<b>Over Previous</b>
Expenses	Price Index	Expenses	Population**	Dollars	Year
\$17,101,045	207.30	\$8,249,419	92,937	\$88.76	2.60%
\$17,371,190	215.30	\$8,068,253	95,782	\$84.24	(5.09%)
\$18,444,492	214.54	\$8,597,348	98,831	\$86.99	3.26%
\$19,274,725	218.06	\$8,839,346	104,620	\$84.49	(2.87%)
\$19,503,449	224.94	\$8,670,550	106,658	\$81.29	(3.79%)
\$18,501,442	229.59	\$8,058,470	109,008	\$73.93	(9.05%)
\$18,683,488	232.96	\$8,020,041	111,145	\$72.16	(2.39%)
\$18,982,317	236.74	\$8,018,213	113,155	\$70.86	(1.80%)
\$20,738,856	237.02	\$8,749,834	115,391	\$75.83	7.01%
\$21,296,594	240.01	\$8,873,211	117,671	\$75.41	(0.55%)
24.53%	15.78%	7.56%	26.61%	(15.04%)	
	\$17,101,045 \$17,371,190 \$18,444,492 \$19,274,725 \$19,503,449 \$18,501,442 \$18,683,488 \$18,982,317 \$20,738,856 \$21,296,594	Expenses         Price Index           \$17,101,045         207.30           \$17,371,190         215.30           \$18,444,492         214.54           \$19,274,725         218.06           \$19,503,449         224.94           \$18,501,442         229.59           \$18,683,488         232.96           \$18,982,317         236.74           \$20,738,856         237.02           \$21,296,594         240.01	Total ExpensesConsumer Price IndexDollar Expenses\$17,101,045207.30\$8,249,419\$17,371,190215.30\$8,068,253\$18,444,492214.54\$8,597,348\$19,274,725218.06\$8,839,346\$19,503,449224.94\$8,670,550\$18,501,442229.59\$8,058,470\$18,683,488232.96\$8,020,041\$18,982,317236.74\$8,018,213\$20,738,856237.02\$8,749,834\$21,296,594240.01\$8,873,211	Total         Consumer Price Index         Dollar Expenses         Population***           \$17,101,045         207.30         \$8,249,419         92,937           \$17,371,190         215.30         \$8,068,253         95,782           \$18,444,492         214.54         \$8,597,348         98,831           \$19,274,725         218.06         \$8,839,346         104,620           \$19,503,449         224.94         \$8,670,550         106,658           \$18,501,442         229.59         \$8,058,470         109,008           \$18,683,488         232.96         \$8,020,041         111,145           \$18,982,317         236.74         \$8,018,213         113,155           \$20,738,856         237.02         \$8,749,834         115,391           \$21,296,594         240.01         \$8,873,211         117,671	Total Expenses         Consumer Price Index         Dollar Expenses         Population**         Dollars           \$17,101,045         207.30         \$8,249,419         92,937         \$88.76           \$17,371,190         215.30         \$8,068,253         95,782         \$84.24           \$18,444,492         214.54         \$8,597,348         98,831         \$86.99           \$19,274,725         218.06         \$8,839,346         104,620         \$84.49           \$19,503,449         224.94         \$8,670,550         106,658         \$81.29           \$18,501,442         229.59         \$8,058,470         109,008         \$73.93           \$18,683,488         232.96         \$8,020,041         111,145         \$72.16           \$18,982,317         236.74         \$8,018,213         113,155         \$70.86           \$20,738,856         237.02         \$8,749,834         115,391         \$75.83           \$21,296,594         240.01         \$8,873,211         117,671         \$75.41

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

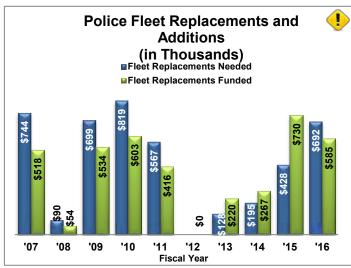
**Description:** The Police Department is a general fund department with areas of operation including administration, operations, administrative support and operations support. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

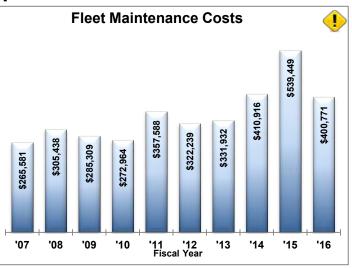
**Analysis:** For the period shown, total expenses increased 24.53%, constant dollar expenses increased 7.56%, and per capita expenses decreased 15.04%. The growth in the police department's budget has not kept pace with the growth of inflation and population. The primary reason for this is the department is funded largely by general sources of which sales tax is the largest source. There has been a lower sales tax growth (due to increased online sales which are not subject to local sales taxes) and this has not allowed the city to increase the police department budget as much as was needed to keep pace with inflation and population growth.

- Personnel costs are over 77% of this budget and the largest increase over the past ten years has been in the personnel costs area. There has been an overall increase in personnel of \$2,731,552 and 17 FTE positions added. Pension costs have increased \$919,147 during this timeframe. Due to the rising pension costs, the city made the decision to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits and this should help to lower pension increases in the future. Low sales tax growth (due to online sales which do not collect local sales tax) and rising pension costs have kept the city from being able to fund more new positions.
- Expenses were higher in FY 2009 due the addition of four police officers to create the Street Crimes Unit and to higher fleet replacement costs.
- Expenses were lower from FY 2012 through FY 2014 because intragovernmental charges were reflected in the City General budget instead of this budget.
- Beginning in FY 2015 intragovernmental charges were allocated back to the department in order to better reflect the total cost of this department.

#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml





	Fleet	Fleet	Funding	Total Fleet
Fiscal	Replacements	Replacements	Short of	Maintenance
Year	Needed	Funded	Need	Costs
2007	\$744,015	\$518,131	(\$225,884)	\$265,581
2008	\$90,000	\$53,538	(\$36,462)	\$305,438
2009	\$699,000	\$533,702	(\$165,298)	\$285,309
2010	\$819,000	\$602,794	(\$216,206)	\$272,964
2011	\$567,000	\$416,053	(\$150,947)	\$357,588
2012	\$0	\$0	\$0	\$322,239
2013	\$128,000	\$219,884	\$91,884	\$331,932
2014	\$195,000	\$266,563	\$71,563	\$410,916
2015	\$428,000	\$729,861	\$301,861	\$539,449
2016	\$692,000	\$585,141	(\$106,859)	\$400,771
10 Yr % Chg			•	50.90%

**Description:** Fleet replacements include licensed vehicles with an estimated useful life in excess of one year and an initial cost of \$5,000 or more. The amount of fleet replacement dollars can vary from year to year and is based on the life and mileage of the vehicles. It is important to replace worn-out vehicles on a regular basis to minimize maintenance costs and vehicle downtime. In addition, new vehicles are added to the fleet as additional positions are approved. This increases the size of the fleet and the amount needed to adequately fund future fleet replacement needs. When economic downturns occur or budget cuts are needed to balance the general fund, one of the short-term decisions that can be made is to delay the replacement of fleet. When this decision is made, the hope is that the economic downturn or budget cut will be temporary and fleet replacements will be able to resume in the following year.

**Analysis:** For the period shown, total fleet replacements funding has fallen short of the needed amount in six of the past ten years, with the total shortage over the ten years being \$436,348.

- The economic downturn in FY 2009 and budget cuts needed in FY 2012 through FY 2014 to balance the general fund resulted in lower amounts of funding being available to replace fleet in all departments.
- Lower growth of sales taxes (due to increased online sales which do not collect local sales taxes) is another reason for lower
  available funding for fleet replacements. Using national average figures for the percentage of online sales, the City estimates it
  has lost over \$11.9 million in general fund sales taxes over the past ten years, with the FY 2016 loss estimated at \$2 million. If
  the City had not lost those funds, the fleet replacement plan could have been adequately funded.
- During this timeframe there have also been significant increases in pension and health insurance costs which have also resulted in fewer resources for fleet replacements.
- There has been an overall increase in maintenance costs of 50.90% during this same timeframe. When replacements are not funded as needed, more expensive maintenance costs (such as engine or transmission replacements) often occur.
- There is no dedicated funding source for police fleet replacements. The City needs to identify additional resources that can be used to adequately fund the police fleet replacement plan need of at least \$600,000 per year.

#### Source:

· City of Columbia Accounting System

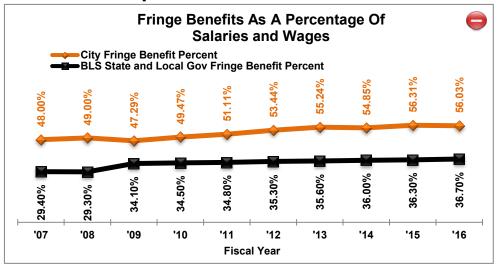
## Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs

Warning Trend: > BLS rate for 1-3 yrs

Negative Trend: > BLS rate for 3+ years



Fiscal	Cost of Fringe Benefits	Salaries And	Fringe Benefits As a Percent of Salaries & Benefits	Police Pension Rate Pre FY 2013	Post FY 2013 Pension Rate	BLS State and Local Gov Fringe Benefit Percent
		Wages				
2007	\$4,378,789	\$9,122,399	48.00%	30.54%	N/A	29.40%
2008	\$4,656,989	\$9,503,369	49.00%	31.06%	N/A	29.30%
2009	\$4,728,015	\$9,998,569	47.29%	29.61%	N/A	34.10%
2010	\$4,857,668	\$9,819,457	49.47%	31.75%	N/A	34.50%
2011	\$5,210,960	\$10,195,490	51.11%	34.48%	N/A	34.80%
2012	\$5,376,557	\$10,060,723	53.44%	36.76%	N/A	35.30%
2013	\$5,389,847	\$9,756,331	55.24%	39.73%	30.43%	35.60%
2014	\$5,344,450	\$9,743,825	54.85%	40.35%	31.35%	36.00%
2015	\$5,693,394	\$10,110,703	56.31%	40.85%	40.85%	36.30%
2016	\$5,847,610	\$10,436,307	56.03%	41.58%	41.58%	36.70%
10 Yr % Chg	33.54%	14.40%	16.73%	36.15%		24.83%

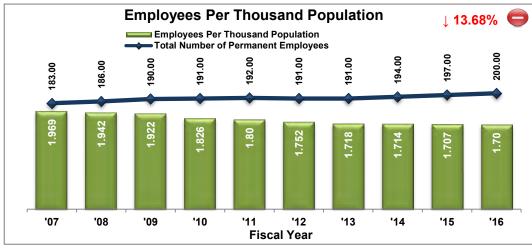
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare the city's fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased 16.73%. The FY 2016 fringe benefit percent is 56.03%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the police pension rate increased from 30.54% to 36.76%. In
  an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a
  pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future
  pension rate increases. The pension contribution rate is 41.58% for FY 2016.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide
  an incentive to employees to switch to the HSA.
- The city's fringe benefit percent has been significantly above the Bureau of Labor Statistics (BLS) average state and local government fringe benefit percent for all years shown.

#### Sources:

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	183.00	92,937	1.969					
2008	186.00	95,782	1.942	3.00	3.00			ADDED: (2) Lts added to improve internal communication. (1) Lt to create Professional Standards Unit
2009	190.00	98,831	1.922	4.00	4.00			ADDED: (4) Officers to create Street Crimes Unit
2010	191.00	104,620	1.826	1.00	1.00			ADDED: (1) Deputy Police Chief to function as the second in command
2011	192.00	106,658	1.800	1.00	1.00			ADDED: (1) Public Information Officer (civilian position) added to expand outreach efforts
2012	191.00	109,008	1.752	(1.00)		(1.00)		DELETED: (1) civilian position
2013	191.00	111,145	1.718	,		,		
2014	194.00	113,155	1.714	3.00	3.00			ADDED: (3) Officers added to increase community policing efforts
2015	197.00	115,391	1.707	3.00	3.00			ADDED: (2) officers and (1) Civilian Investigative Technician
2016	200.00	117,671	1.700	3.00	3.00			ADDED: (3) civilian positions to allow (3) officer positions to focus on sworn officer duties
10 Yr Chg	9.29%	26.61%	(13.68%)	17.00	18.00	(1.00)		

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

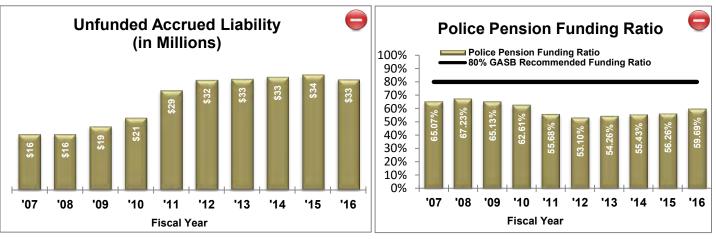
**Description:** Personnel costs are 77% of total expenses for this department. The employees per thousand population is an important indicator when looking at the increases in positions over time. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing, or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the ten year period shown, the total number of positions increased by 17.00. Employees per thousand population decreased 13.68% while population increased 26.61%. This indicates the growth of the police department staff has not kept up with the growth in the population for this period. There has been low revenue growth and significant increases in pension costs and health insurance rates. The Police department has added 12 sworn positions over this period to improve internal communication, create a Professional Standards Unit, create a Street Crimes Unit, and increase community policing efforts. A total of five civilian positions, which cost significantly less than the cost of officers, have been added to allow five existing sworn positions to focus on sworn officer duties.

#### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

## Pension Unfunded Accrued Liability and Funding Ratio: Police (General Fund)



**Trend Key:** Positive Trend (Funding Ratio >= 80%) Warning Trend: (Funding Ratio 75%-79%) Negative Trend (Funding Ratio <75%)

	Actuarial	Entry age Actuarial	Unfunded Accrued		Employer's Contribution as
Fiscal	value of	Accrued	Liability	Funding	a percent of
Year	assets	Liability	(UAL) *	Ratio **	ARC ***
2007	\$30,689,136	\$47,163,350	\$16,474,214	65.07%	100%
2008	\$33,792,282	\$50,267,213	\$16,474,931	67.23%	100%
2009	\$35,143,685	\$53,963,403	\$18,819,718	65.13%	100%
2010	\$35,759,187	\$57,118,412	\$21,359,225	62.61%	100%
2011	\$36,987,824	\$66,426,426	\$29,438,602	55.68%	100%
2012	\$36,776,070	\$69,262,789	\$32,486,719	53.10%	100%
2013	\$38,862,427	\$71,627,366	\$32,764,939	54.26%	100%
2014	\$41,564,868	\$74,992,992	\$33,428,124	55.43%	100%
2015	\$43,868,797	\$77,970,501	\$34,101,704	56.26%	100%
2016	\$48,364,215	\$81,021,262	\$32,657,047	59.69%	100%
10 Yr % Chg	57.59%	71.79%	98.23%	(8.26%)	0.00%

<sup>\*</sup>Pension obligation: Unfunded actuarial accrued liability = Entry age actuarial accrued liability minus actuarial value of assets

**Description:** Pension plans represent a significant expenditure obligation for local governments. Generally accepted accounting principles (GAAP) require that the cost of defined benefit pension plans be accrued as an expense by employers, regardless of whether the employer funds the full obligation. The present value of the projected cost of pension benefits earned by employees is referred to as the "actuarial accrued liability." The difference between the projected cost and the value of the resources of the pension is the "unfunded actuarial accrued liability." The annual required contribution (ARC) is an actuarially determined cost that includes both the cost of pension benefits earned by employees during the current period and an additional amount designed to amortize the unfunded actuarial accrued liability over time. The funding ratio expresses the actuarial value of pension plan resources as a percentage of the actuarial accrued liability. The Governmental Accounting Standards Board (GASB) recommends a funding ratio of 80%.

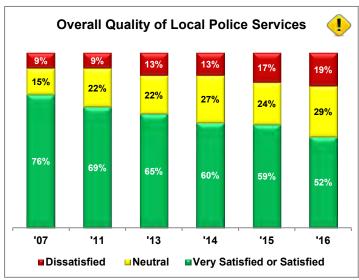
Analysis: The unfunded accrued liability increased significantly from FY 2007 - FY 2013 due to pension plan changes and investment income earned on pension assets decreasing due to the economic downturn. In FY 2013 different pension plans were created for new hires which have different benefits and years of service requirements than previously hired employees. Over time, these changes will not only stop the growth in unfunded liabilities, but they will begin to decrease them. It is anticipated that this may take up to twenty years to resolve. As the graph on the left indicates, there has been a slowing in the liability increase since the pension changes were made and FY 2016 shows a decrease in the liability. The funding ratio has been below the GASB recommended level for all ten years. Changes mentioned above will help to raise the funding ratio to the GASB recommended level in the future. The City has fully funded the annual required contribution (ARC) for all years shown. In FY 2015, the City Council and management made the decision to utilize \$2 million of excess General Fund reserves to make a one-time contribution into the Police and Fire pension fund to lower the police portion of the liability. This resulted in a decrease in the unfunded accrued liability for FY 2016 and the funding ratio increasing to 59.69%.

#### Sources:

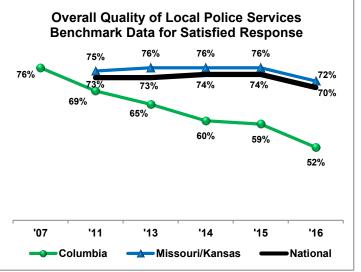
- City of Columbia Financial Management Information Supplement FMIS
- HTE report for salary expenditures only (Chart 14)
- · City of Columbia Police and Firemen's Retirement Fund actuarial report

<sup>\*\*</sup> Funding ratio is the actuarial value of pension plan resources as a percentage of actuarial accrued liability

<sup>\*\*\*</sup> ARC: Annual required contribution: includes both the cost of pension benefits earned by employees during the current period and an additional amount designed to amortize the unfunded actuarial accrued liability over a period not to exceed 30 years.



Verv



**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

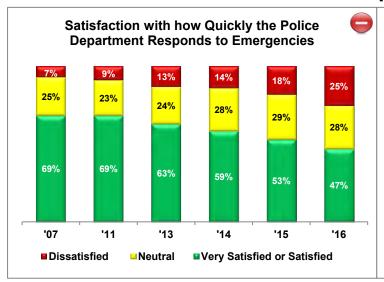
	Satisfied or			Benchmark Data for Satisfied Responses				
Fiscal Year	Satisfied	Neutral	Dissatisfied	Columbia	Missouri/Kansas	National		
2007	76%	15%	9%	76%				
2011	69%	22%	9%	69%	75%	73%		
2013	65%	22%	13%	65%	76%	73%		
2014	60%	27%	13%	60%	76%	74%		
2015	59%	24%	17%	59%	76%	74%		
2016	52%	29%	19%	52%	72%	70%		

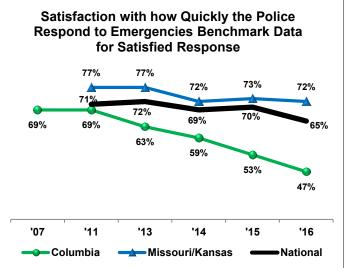
**Description:** The City of Columbia began taking Customer Satisfaction Surveys in the Spring of 2003. The surveys became annual surveys in FY 2013. The purpose of the survey is to help the City in its efforts to identify concerns from residents, respond to these concerns, and assess the overall satisfaction of citizens. The surveys also help determine priorities based on citizen input and measures strategic performance. Survey packets are sent to a random sampling of residents within the City of Columbia.

#### Analysis:

- In FY 2007, the percentage of citizens satisfied with the overall quality of local police services decreased significantly from 76% in FY 2007 to 52% in FY 2016.
- Looking at benchmark data, Columbia's satisfaction rating has been lower than the state and national ratings and Columbia's satisfaction rating has been falling while the other benchmark data shows little change in the satisfaction level.
- In FY 2015, the city used a focus group to try to obtain specific reasons for the decline in satisfaction. Some of the feedback obtained show the public is not satisfied with the response time and they don't believe that the city has enough officers. The city added public safety as a focus area in the FY 2015 strategic plan and is working to improve this area over the next few years.
- During this time the growth in the city's general sales tax (which is used heavily to fund police) has slowed due to increasing online sales which do not collect local sales taxes. Pension increases of nearly \$1 million over the past ten years has used up some of the sales tax dollar growth. The Police Department does not have any ongoing dedicated sources to fund additional positions and pension increases. The department has dealt with the low number of additional officers by shifting non-sworn officer work to civilian positions and identifying services that they no longer need to offer; however the number of calls for service per officer continues to increase each year.

#### Source:





**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

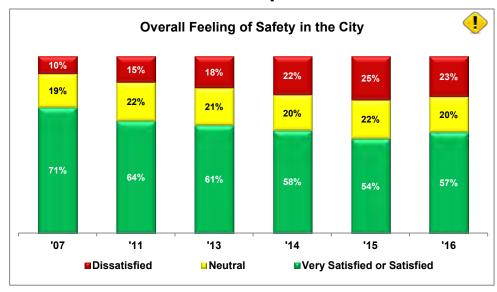
	<b>Very Satisfied</b>			Benchmark Data for Satisfied Responses			
Fiscal Year	or Satisfied	Neutral	Dissatisfied	Columbia	Missouri/Kansas	National	
2007	69%	25%	7%	69%			
2011	69%	23%	9%	69%	77%	71%	
2013	63%	24%	13%	63%	77%	72%	
2014	59%	28%	14%	59%	72%	69%	
2015	53%	29%	18%	53%	73%	70%	
2016	47%	28%	25%	47%	72%	65%	

**Description:** The City of Columbia began taking Customer Satisfaction Surveys in the Spring of 2003. The purpose of the survey is to help the City in its efforts to identify concerns from residents, respond to these concerns, and assess the overall satisfaction of citizens. The surveys also help determine priorities based on citizen input and measures strategic performance. Survey packets are sent to a random sampling of residents within the City of Columbia.

#### **Analysis**

- The percentage of citizens satisfied with how quickly the police respond to emergencies declined from 69% in FY 2007 to 47% in FY 2016 and the percentage of dissatisfied citizens has more than doubled.
- Looking at benchmark data, the City was close to state and national ratings in FY 2011 but has dropped significantly below both in the years since. For FY 2016, Columbia's satisfaction rating for response time was 47% versus 72% for state and 65% for national ratings.
- In FY 2015, the city utilized a focus group to try to obtain specific reasons for the drop in satisfaction. Some of the feedback obtained believe it takes too long for officers to respond and they believe the city does not have enough officers.
- During FY 2015 the city utilized two officers per car in an effort to keep officers safe. There was increasing violence against officer statewide and nationally during this period. In FY 2016 the number of officers per car was reduced from two to one.
- During this time the growth in the city's general sales tax (which is used heavily to fund police) has slowed due to increasing online sales which do not collect local sales taxes. Pension increases of nearly \$1 million over the past ten years have used up some of the sales tax growth. Police does not have any ongoing dedicated sources to fund additional positions. The department has dealt with the low number of additional officers by shifting non-sworn officer work to civilian positions and identifying services that they no longer need to offer; however the number of calls for service per officer continues to increase each year.

#### Source



**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

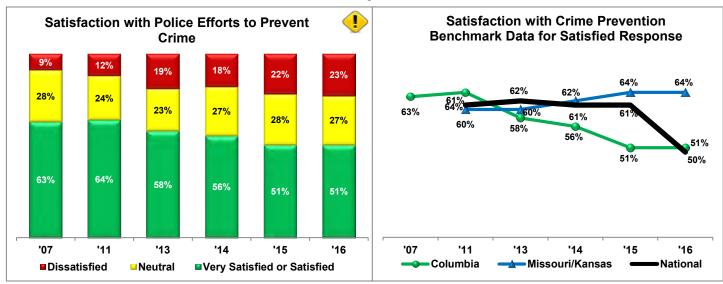
	Very Satisfied		
Fiscal Year	or Satisfied	Neutral	Dissatisfied
2007	71%	19%	10%
2011	64%	22%	15%
2013	61%	21%	18%
2014	58%	20%	22%
2015	54%	22%	25%
2016	57%	20%	23%

**Description:** The City of Columbia began taking Customer Satisfaction Surveys in the Spring of 2003. The purpose of the survey is to help the City in its efforts to identify concerns from residents, respond to these concerns, and assess the overall satisfaction of citizens. The surveys also help determine priorities based on citizen input and measures strategic performance. Survey packets are sent to a random sampling of residents within the City of Columbia. The surveys were conducted annually beginning in FY 2013.

**Analysis:** The percentage of citizens who have an overall feeling of safety in the City decreased from 71% tin FY 2007 to 57% in FY 2016 and the percentage of dissatisfied citizens has more than doubled

- There is no state or national benchmark data available for this indicator.
- In FY 2015, the city utilized a focus group to try to obtain specific reasons for the drop in satisfaction. Some of the feedback obtained
  indicate an increase in car thefts and break-ins, hearing gunfire in their neighborhood, and fewer police cars out at one time because
  there are two officers in each car.
- The FY 2015 strategic plan included public safety as one of the strategic areas and three neighborhoods were identified to provide resources in. There was an improvement in satisfaction from 54% in FY 2015 to 57% in FY 2016.
- During this time the growth in the city's general sales tax (which is used heavily to fund police) has slowed due to increasing online sales which do not collect local sales taxes. Pension increases of nearly \$1 million over the past ten years have used up some of the sales tax growth. Police does not have any ongoing dedicated sources to fund additional positions. The department has dealt with the low number of additional officers by shifting non-sworn officer work to civilian positions and identifying services that they no longer need to offer; however the number of calls for service per officer continues to increase each year.

#### Source:



**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

	Satisfied or			Benchmark Data for Satisfied Responses				
Fiscal Year	Satisfied	Neutral	Dissatisfied	Columbia	Missouri/Kansas	National		
2007	63%	28%	9%	63%				
2011	64%	24%	12%	64%	60%	61%		
2013	58%	23%	19%	58%	60%	62%		
2014	56%	27%	18%	56%	62%	61%		
2015	51%	28%	22%	51%	64%	61%		
2016	51%	27%	23%	51%	64%	50%		

**Description:** The City of Columbia began taking Customer Satisfaction Surveys in the Spring of 2003. The purpose of the survey is to help the City in its efforts to identify concerns from residents, respond to these concerns, and assess the overall satisfaction of citizens. The surveys also help determine priorities based on citizen input and measures strategic performance. Survey packets are sent to a random sampling of residents within the City of Columbia. The survey were conducted annually beginning in FY 2013.

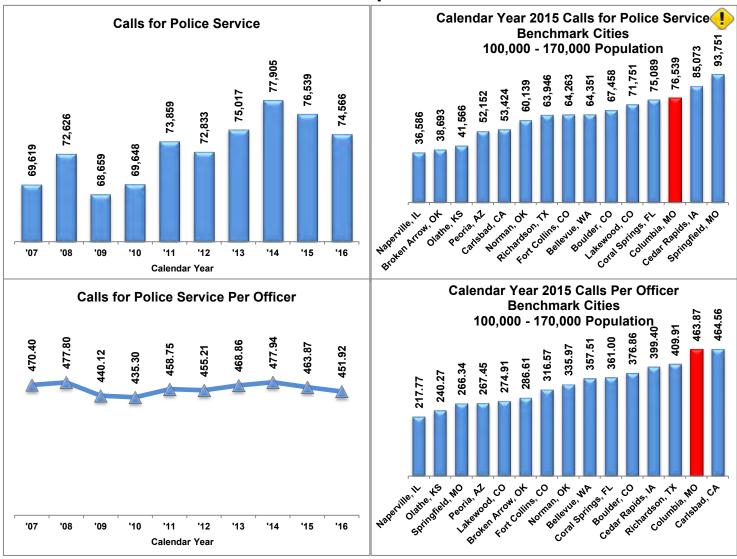
**Analysis:** The percentage of citizens satisfied with police efforts to prevent crime decreased from 63% tin FY 2007 to 51% in FY 2016 and the percentage of dissatisfied citizens has more than doubled.

- Looking at benchmark data, the City was above the state and national ratings in FY 2011 but dropped significantly below both in the years since. For FY 2016 only 51% of citizens are satisfied with police efforts to prevent crime.
- · In FY 2015, the city added public safety to the strategic plan and is working to improve this indicator over the next few years.
- During this time the growth in the city's general sales tax (which is used heavily to fund police) has slowed due to increasing online sales which do not collect local sales taxes. Pension increases of nearly \$1 million over the past ten years have used up some of the sales tax growth. Police does not have any ongoing dedicated sources to fund additional positions. The department has dealt with the low number of additional officers by shifting non-sworn officer work to civilian positions and identifying services that they no longer need to offer; however the number of calls for service per officer continues to increase each year.

#### Source:

 DirectionFinder Survey by ETC Institute http://www.como.gov/survey-results/

Very



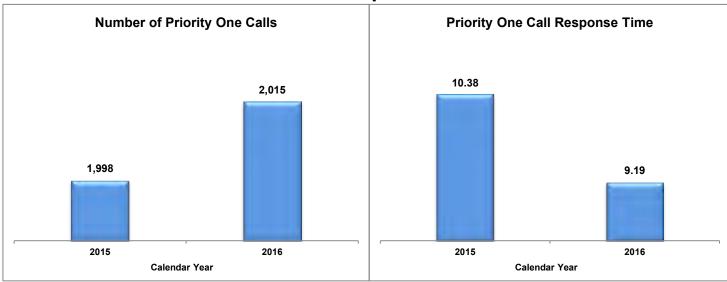
**Description:** Two indicators that measure the workload for police officers are calls for police service and calls per officer. As each of these indicators increase, it may reveal a need for additional police officers or the response time to citizens will suffer. The City participates in an annual survey of benchmark cities which began in 2011.

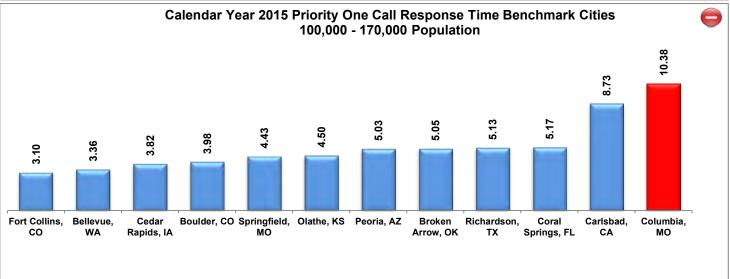
**Analysis:** For the past ten years, the City has added 17.00 FTE positions which represents an 9.29% increase in staffing. During this same time, the population for the City has increased by 26.61%. Staffing increases have not kept up with population growth.

- The calls for police service show an overall increase of 4,947 or 7.11%. In a comparison of calendar year 2015 calls for service with benchmark cities with a population between 100,000 and 170,000, Columbia's number of calls of 76,539 ranked the third highest out of 15 cities.
- The number of calls for service per police officer show a decrease of 470.40 in FY 2007 to 451.92 in FY 2016. When comparing the City's calls for service per officer for FY 2015 (the latest information available for benchmark cities), the City's 463.87 calls per officer ranked the second highest among the 15 benchmark cities.
- Citizen surveys reveal a fall in the satisfaction with how quickly the police responds to emergencies from 69% in 2007 to 53% in 2015 and shows Columbia significantly lower than the national and state benchmark data.

#### Sources:

Police Benchmark City Survey DirectionFinder Survey by ETC Institute





**Description:** Priority one calls are emergency calls for police services which require immediate response and there is reason to believe that an immediate threat to life exists. The call response time is the amount of time it takes the officer to get to the emergency after being notified by dispatch. For the City of Columbia, prior to calendar year 2015, the calls were categorized in different priority groups, so we are not able to report yearly call response times prior to 2015.

**Analysis:** For calendar year 2015, the priority one call response time was 10.38 minutes and in FY 2016, that time has been reduced to 9.19 minutes, or an 11% reduction. This reduction was achieved by reducing the number of officers per car from two to one in FY 2016.

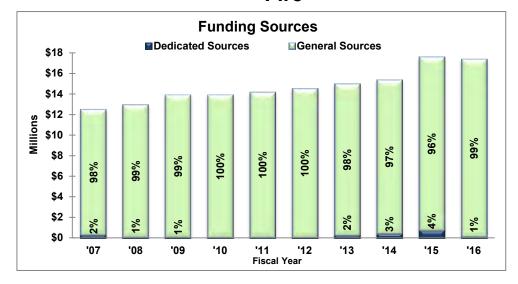
- When compared to other benchmark cities with a population between 100,000 and 170,000 population, Columbia's priority one call
  response time was significantly higher than the other cities. The average response time of all of these cities was 5.22 minutes. It should
  be noted that Lakewood, Colorado; Naperville, Illinois; and Norman, Oklahoma do not track call response time and are thus not included
  in the graph. The department has a goal of 5 minutes or less for priority one call response.
- Citizen surveys reveal a fall in the satisfaction with how quickly the police responds to emergencies from 69% in 2007 to 53% in 2015 and shows Columbia significantly lower than the national and state benchmark data.

#### Sources:

Police Benchmark City Survey DirectionFinder Survey by ETC Institute (THIS PAGE INTENTIONALLY LEFT BLANK)

# Fire Department Trends General Fund Department

Indicator	2015	2016	Comments
Expenses Per Capita		•	Expenses per capita decreased 5.10% while inflation increased 15.78% and the population increased 26.61%. This is primarily due to downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and low general source growth (such as sales taxes).
Fringe Benefits as a Percentage of Salaries and Benefits		•	Fringe benefits as a percent of salaries and benefits has been significantly above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments for the past ten years. The pension plan was changed in FY 2013 for new hires, but it will take years for the fringe benefit percentage to decrease. For FY 2016, the fringe benefit percentage is 68.99%.
Employees Per Thousand Population			The total number of employees increased by 10.00 FTE. Employees per thousand population decreased 15.17% while population increased 26.61% during this same time. The Fire Department is funded 99% from general sources such as sales tax and the low growth due to increases in online sales which do not collect local sales tax have negatively impacted the City's ability to add more positions during this timeframe.
Unfunded Accrued Pension Liability		•	Over the past ten years, the unfunded accrued pension liability has increased over \$21 million or 84.55%. The City changed the pension plan for new hires in FY 2013, but it will take years for the unfunded accrued liability to decrease significantly. In FY 2015, the Council utilized \$3 million of excess fund balance to pay down some of the unfunded pension liability. In FY 2016 the liability decreased \$2.4 million.
Police Pension Funding Ratio			Over the past ten years, the funding ratio has decreased from 63.84% to 60.43%. The Governmental Accounting Standards Board (GASB) recommended funding ratio is 80%. There was improvement in the ratio for FY 2016 due to the Council's decision to utilize \$3 million in excess general fund reserves to make a one-time contribution to the plan.
Citizen Survey: Overall Quality of Local Fire Department Services	<b>(1)</b>	<b>()</b>	Citizen satisfaction with the overall quality of local fire services increased from 84% in FY 2007 to 85% in FY 2016. When looking at benchmark data, the City's satisfaction rating trends closely with state and national data for most of the years. In FY 2016, the City's rating is higher than national ratings but lower than state ratings.
Citizen Survey: How Quickly Fire Department Responds to Emergencies	<b>(1)</b>	<b>(1)</b>	Citizen satisfaction with how quickly the fire department responds to emergencies decreased from 84% in FY 2007 to 82% in FY 2016. When looking at benchmark data, the City's satisfaction rating is lower than state ratings for 2016, but tracks very closely with national benchmark data. Due to low sales tax growth, the City did not have enough funding to build or staff one additional fire station that was approved in the 2005 capital improvement sales tax ballot.



	D	edicated Source	es		
			Total	Total	
Fiscal	Grant	Misc	Dedicated	General	Total
Year	Revenues	Revenues	Sources	Sources	Revenues
2007	\$232,940	\$67,114	\$300,054	\$12,160,473	\$12,460,527
2008	\$49,354	\$32,090	\$81,444	\$12,832,540	\$12,913,984
2009	\$0	\$80,571	\$80,571	\$13,794,836	\$13,875,407
2010	\$0	\$48,484	\$48,484	\$13,823,920	\$13,872,404
2011	\$0	\$59,315	\$59,315	\$14,071,424	\$14,130,739
2012	\$2,636	\$64,369	\$67,005	\$14,417,340	\$14,484,345
2013	\$194,296	\$63,919	\$258,215	\$14,671,451	\$14,929,666
2014	\$366,410	\$64,135	\$430,545	\$14,895,311	\$15,325,856
2015	\$679,228	\$63,995	\$743,223	\$16,805,943	\$17,549,166
2016	\$60,527	\$53,817	\$114,344	\$17,222,015	\$17,336,359
10 Yr % Chg	(74.02%)	(19.81%)	(61.89%)	41.62%	39.13%

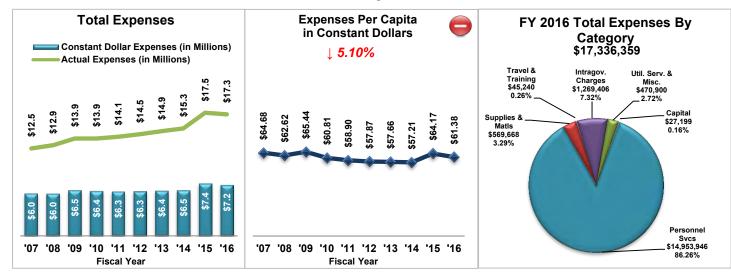
**Description:** The Fire Department is a General Fund department whose primary funding source is general revenue sources. The areas of operation include administration, emergency services, departmental services and fire marshal's division. The primary dedicated funding sources are grant revenue and reimbursement from the University of Missouri for fire services.

**Analysis:** Dedicated Sources include Federal and State Grants, Fines for Fire Alarm Violations and Miscellaneous Revenue. For the ten year period, total revenues increased 39.13% with dedicated sources decreasing 61.89% and general sources increasing 41.62%.

- A federal grant was received to fund 5 firefighter positions in FY 2013. The grant funded six months of FY 2013, a full year of FY 2014 and six months of FY 2015.
- In FY 2015, the grant was extended for 3 of the firefighter positions for the remaining six months of FY 2015 and six months of FY 2016. General source revenues paid the cost when the grants ended.
- General source revenues fund 99% of the Fire Department's expenses in FY 2016.

#### Sources:

City of Columbia Accounting System



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

		Consumer	Constant		Per Capita Expenses	Per Capita Percent
Fiscal	Total	Price	Dollar		in Constant	Change Over
Year	Expenses	Index	Expenses	Population**	Dollars	<b>Previous Year</b>
2007	\$12,460,527	207.30	\$6,010,867	92,937	\$64.68	4.73%
2008	\$12,913,984	215.30	\$5,998,051	95,782	\$62.62	(3.18%)
2005 - <u>2009</u>	\$13,875,407	214.54	\$6,467,606	98,831	\$65.44	4.50%
2006 - <u>2010</u>	\$13,872,404	218.06	\$6,361,854	104,620	\$60.81	(7.08%)
2007 - <u>2011</u>	\$14,130,739	224.94	\$6,282,032	106,658	\$58.90	(3.14%)
2008 - <u>2012</u>	\$14,484,345	229.59	\$6,308,787	109,008	\$57.87	(1.75%)
2009 - <u>2013</u>	\$14,929,666	232.96	\$6,408,682	111,145	\$57.66	(0.36%)
2010 - <u>2014</u>	\$15,325,856	236.74	\$6,473,708	113,155	\$57.21	(0.78%)
2011 - <u>2015</u>	\$17,549,166	237.02	\$7,404,087	115,391	\$64.17	12.17%
2016	\$17,336,359	240.01	\$7,223,182	117,671	\$61.38	(4.35%)
10 Yr % Chg	39.13%	15.78%	20.17%	26.61%	(5.10%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Fire Department is a General Fund department whose primary funding source is general revenue sources. The areas of operation include administration, emergency services, departmental services and fire marshal's division. The primary dedicated funding sources are grant revenue and reimbursement from the University of Missouri for fire services.

**Analysis:** For the ten year period, total expenses increased 39.13% while constant dollar expenses increased 20.17% and per capita expense decreased 5.10%.

- Personnel costs account for nearly 80% of the total expenses and increases come from the addition of positions and changes in salaries and benefits.
- While the cost of new and replacement fire trucks, as well as, construction of new fire stations is accounted for in the capital projects fund, the operating costs of new fire stations is accounted for in the Fire Department's operating budget. Extensions of the capital improvement sales tax, which is approved by voters every ten years, provide capital project funding.
- The City opened one new fire station (#9) and relocated one fire station (#7) during this ten year period. However, due to the
  economic downturn, one additional fire station approved by voters was not able to be built.
- Within the Fire Department, pension costs significantly increased during this timeframe and this resulted in the City not being
  able to fully staff station #2 until FY 2015 when (4) Firefighters were added.
- The FY 2013 budget addressed the pension issue by placing all new employees into a different pension plan.
- FY 2015 total expenses increased significantly due to four additional firefighters, the purchase of self contained breathing
  apparatus, intragovernmental charges being allocated to the departments, and funds for a co-op agreement with Boone County
  Fire District being moved to this budget from the City General budget.
- Close monitoring is needed for this department since it relies so heavily on general sources to ensure fire stations are adequately staffed as they are built.

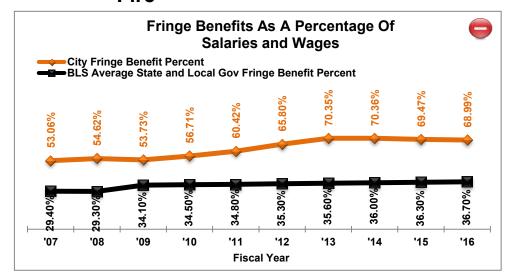
#### Sources

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	Fire Pension Pre FY 2013 Employee	Fire Pension Post FY 2013 Employee	BLS Average State and Local Gov Fringe Benefit
Fiscal Year	Benefits	Wages	Wages	<b>Contribution Rate</b>	<b>Contribution Rate</b>	Percent
2007	\$3,724,905	\$7,020,130	53.06%	41.00%	N/A	29.40%
2008	\$3,958,233	\$7,246,544	54.62%	41.50%	N/A	29.30%
2009	\$4,222,261	\$7,858,177	53.73%	41.15%	N/A	34.10%
2010	\$4,419,076	\$7,792,439	56.71%	44.70%	N/A	34.50%
2011	\$4,651,434	\$7,698,735	60.42%	48.91%	N/A	34.80%
2012	\$5,099,261	\$7,749,092	65.80%	54.26%	N/A	35.30%
2013	\$5,444,678	\$7,739,222	70.35%	58.68%	51.85%	35.60%
2014	\$5,666,805	\$8,054,448	70.36%	60.71%	53.88%	36.00%
2015	\$5,785,695	\$8,328,361	69.47%	58.82%	58.82%	36.30%
2016	\$6,103,976	\$8,847,260	68.99%	58.91%	58.91%	36.70%
10 Yr % Chg	63.87%	26.03%	30.03%	43.68%		

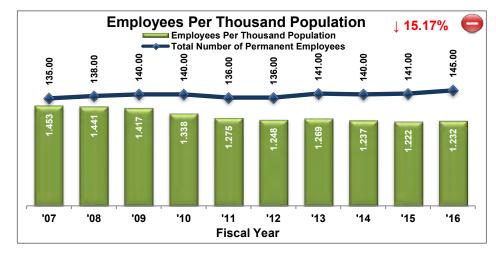
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 53.06% in FY 2007 to 70.36% in FY 2014 before they began declining. The fringe benefit percent is 68.99% for FY 2016.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2014, the fire pension rate increased from 41% to 60.71%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. The pension contribution rate is 58.91% for FY 2016.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide
  an incentive to employees to switch to the HSA.
- The City's fringe benefit percent has been significantly above the Bureau of Labor Statistics (BLS) average state and local government fringe benefit percent for all years shown.

#### Sources:

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

	Total Number		Employees Per Thousand	Change in	Positions	Positions	Positions	
Fiscal Year	of Employees	Population**	Population	Number of Positions	Added	Deleted	Reassigned Between Depts	Explanation
2007	135.00	92,937	1.453					
2008	138.00	95,782	1.441	3.00	3.00			ADDED: (3) Firefighters
2009	140.00	98,831	1.417	2.00	2.00			ADDED: (2) Firefighters
2010	140.00	104,620	1.338	0.00				
2011	136.00	106,658	1.275	(4.00)		(4.00)		DELETED: (4) Vacant Firefighter due to budget cuts
2012	136.00	109,008	1.248	0.00				
2013	141.00	111,145	1.269	5.00	5.00			ADDED: (5) Firefighters (SAFER grant funded)
2014	140.00	113,155	1.237	(1.00)		(1.00)		DELETED: (1) Vacant and unfunded Division Chief
2015	141.00	115,391	1.222	1.00	1.00			ADDED: (1) Firefighter
2016	145.00	117,671	1.232	4.00	4.00			ADDED: (4) Firefighters
10 Yr Chg	7.41%	26.61%	(15.17%)	10.00	15.00	(5.00)	0.00	

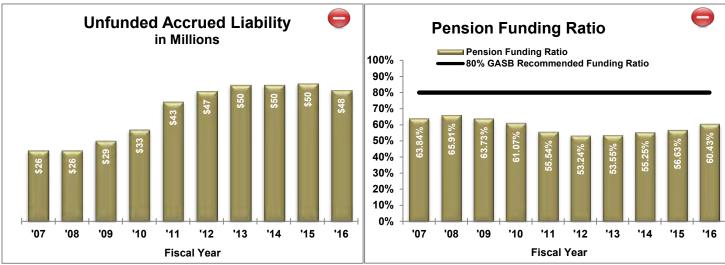
<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Personnel costs are over 86% of total expenses for this department. The employees per thousand population is an important indicator when looking at the increases in positions over time. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing, or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the ten year period shown, the total number of positions increased by 10. Employees per thousand employees decreased 15.17% while the growth in population has been 26.61%, This indicates that the number of employees added has not kept up with the growth in the population for this period. The City has not been able to add positions to keep up with population growth due to lower growth in revenues, such as sales taxes which are a primary funding source and significant increases in pension costs and health insurance rates. The table above shows the positions that were added over the past ten years. Due to budget cuts positions were deleted in FY 2011 and FY 2014; however a grant in FY 2013 allowed the city to add back the positions. The city does have the necessary staffing to keep all of the fire stations open on a consistent basis; however, engine 2 at fire station #2 does occasionally have to be closed when there is a shortage of available staff.

#### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml



Trend Key: Positive Trend (Funding Ratio >= 80%) Warning Trend: (Funding Ratio 75%-79%) Negative Trend (Funding Ratio <75%)

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	Actuarial	Entry age Actuarial	Unfunded Accrued		Employer's Contribution as
Fiscal	value of	Accrued	Liability	Funding	a percent of
Year	assets	Liability	(UAL)	Ratio **	ARC ***
2007	\$45,651,998	\$71,509,818	\$25,857,820	63.84%	100%
2008	\$49,976,390	\$75,827,181	\$25,850,791	65.91%	100%
2009	\$51,502,482	\$80,817,591	\$29,315,109	63.73%	100%
2010	\$52,295,939	\$85,635,565	\$33,339,626	61.07%	100%
2011	\$54,288,533	\$97,740,285	\$43,451,752	55.54%	100%
2012	\$53,951,012	\$101,338,847	\$47,387,835	53.24%	100%
2013	\$57,179,657	\$106,779,915	\$49,600,258	53.55%	100%
2014	\$61,190,565	\$110,758,321	\$49,567,756	55.25%	100%
2015	\$65,440,925	\$115,552,694	\$50,111,769	56.63%	100%
2016	\$72,876,702	\$120,598,202	\$47,721,500	60.43%	100%
10 Yr % Chg	59.64%	68.65%	84.55%	(5.34%)	0.00%

<sup>\*</sup>Pension obligation: Unfunded actuarial accrued liability = Entry age actuarial accrued liability minus actuarial value of assets

**Description:** Pension plans represent a significant expenditure obligation for local governments. Generally Accepted Accounting Principles (GAAP) require that the cost of defined benefit pension plans be accrued as an expense by employers, regardless of whether the employer funds the full obligation. The present value of the projected cost of pension benefits earned by employees is referred to as the "actuarial accrued liability." The difference between the projected cost and the value of the resources of the pension is the "unfunded actuarial accrued liability." The Annual Required Contribution (ARC) is an actuarially determined cost that includes both the cost of pension benefits earned by employees during the current period and an additional amount designed to amortize the unfunded actuarial accrued liability over time. The funding ratio expresses the actuarial value of pension plan resources as a percentage of the actuarial accrued liability. The Governmental Accounting Standards Board (GASB) recommends a funding ratio of 80%.

Analysis: The unfunded actuarial liability has increased significantly from FY 2007 - FY 2013 due to pension plan changes and investment income earned on pension assets decreasing due to the economic downturn. In FY 2013 pension plans were created for new hires that have different benefits and years of service requirements than previously hired employees. Over time, this will not only stop the increase in unfunded accrued actuary liabilities, but will begin to decrease them. It is anticipated that this may take up to twenty years to resolve. As the graph above indicates, there has been slowing in the increase in the liability since the changes were made. The funding ratio has been below the GASB recommended level for all ten years. Changes mentioned above will help to raise the funding ratio to the GASB recommended level in the future. The City has fully funded the annual required contribution (ARC) for all years shown. In FY 2015, the City Council and management made the decision to utilize \$3 million of excess General Fund reserves to make a one-time contribution into the Police and Fire pension fund to lower the fire portion of the liability. This decreased both the unfunded accrued liability and increased the funding ratio for FY 2016 to 60.43% which is the highest it has been since FY 2011.

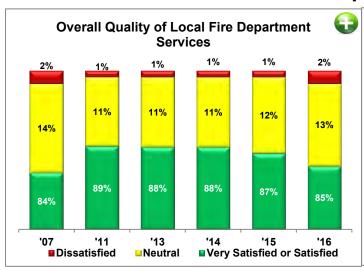
#### Sources:

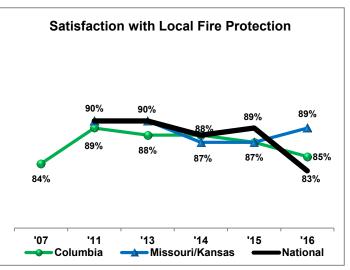
- · City of Columbia Financial Management Information Supplement FMIS
- HTE report for salary expenditures only (Chart 14)
- City of Columbia Police and Firemen's Retirement Fund actuarial report

<sup>\*\*</sup> Funding ratio is the actuarial value of pension plan resources as a percentage of actuarial accrued liability

<sup>\*\*\*</sup> ARC: Annual required contribution: includes both the cost of pension benefits earned by employees during the current period and an additional amount designed to amortize the unfunded actuarial accrued liability over a period not to exceed 30 years.

## **Fire Department**





**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

Very Satisfied				Benchmark Data for Satisfied Responses			
Fiscal Year	or Satisfied	Neutral	Dissatisfied	Columbia	Missouri/Kansas	National	
2007	84%	14%	2%	84%			
2011	89%	11%	1%	89%	90%	90%	
2013	88%	11%	1%	88%	90%	90%	
2014	88%	11%	1%	88%	87%	88%	
2015	87%	12%	1%	87%	87%	89%	
2016	85%	13%	2%	85%	89%	83%	

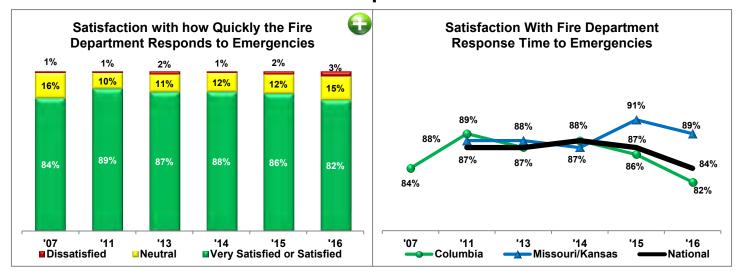
**Description:** The City of Columbia began taking Customer Satisfaction Surveys in the Spring of 2003. The purpose of the survey is to help the City in its efforts to identify concerns from residents, respond to these concerns, and assess the overall satisfaction of citizens. The surveys also help determine priorities based on citizen input and measures strategic performance. Survey packets are sent to a random sampling of residents within the City of Columbia.

**Analysis:** Since FY 2007, the percentage of citizens satisfied with the overall quality of local fire department services increased from 84% in FY 2007 to 89% in FY 2011. Since that time, the percentage has slowly declined to 85% in FY 2016. The Fire Department continues to have a high satisfaction rating from the citizens.

- Looking at benchmark data, the City is above the national ratings but below the state ratings.
- It should be noted that fire apparatus replacement and fire station additions are reflected in the capital projects fund and are approved by the voters with the extension of each capital improvement sales tax ballot. They are not funded with general sales taxes.

#### Source

## **Fire Department**



Key: Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

Satisfied or			Benchmark Data for Satisfied Responses			
Fiscal Year	Satisfied	Neutral	Dissatisfied	Columbia	Missouri/Kansas	National
2007	84%	16%	1%	84%		
2011	89%	10%	1%	89%	88%	87%
2013	87%	11%	2%	87%	88%	87%
2014	88%	12%	1%	88%	87%	88%
2015	86%	12%	2%	86%	91%	87%
2016	82%	15%	3%	82%	89%	84%

**Description:** The City of Columbia began taking Customer Satisfaction Surveys in the Spring of 2003. The purpose of the survey is to help the City in its efforts to identify concerns from residents, respond to these concerns, and assess the overall satisfaction of citizens. The surveys also help determine priorities based on citizen input and measures strategic performance. Survey packets are sent to a random sampling of residents within the City of Columbia.

**Analysis:** Since FY 2007, the percentage of citizens satisfied with the overall quality of local fire department services has been above 80% with FY 2016 showing a rating of 82%. The percentage of dissatisfied citizens has ranged from 1% to 3%.

- Looking at benchmark data, the City has been in line with state and national benchmark data for FY 2011 through FY 2014. Benchmark data was not available in FY 2007. For FY 2016, the City's satisfaction rating of 82% is below both the state and national ratings.
- During this time the growth in the city's general sales tax (which is used heavily to fund fire) has slowed due to increasing online sales which do not collect local sales taxes. In addition, pension increases of over \$2.3 million for the past ten years have used up some of the sales tax growth. It has been challenging to increase fire staffing.
- The 2005 capital improvement sales tax ballot included an additional fire station and staffing; however, due to the economic downturn in FY 2009 and low sales tax growth, there was not enough generated to build or staff the station.

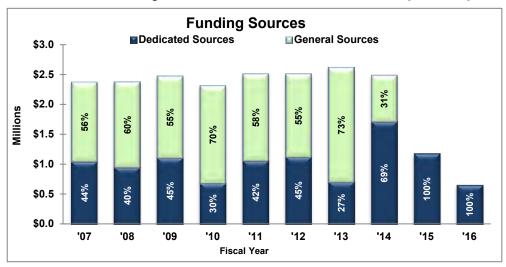
#### Source:

## **Public Safety Joint Communications Trends**

General Fund Department

Public Safety Joint Communications has been paid for 100% by the County since January, 2013. While the operation is in a City building, some costs are being run through the City's books and reimbursed quarterly by the County.

## **Public Safety Joint Communications (PSJC)**



				Total	Total	
Fiscal	County	Grant	Misc	Dedicated	General	Total
Year	Reimbursement	Revenues	Revenues	Sources	Sources	Revenues
2007	\$992,736	\$0	\$49,917	\$1,042,653	\$1,322,619	\$2,365,272
2008	\$936,785	\$8,500	\$258	\$945,543	\$1,421,900	\$2,367,443
2009	\$1,100,025	\$0	\$2,279	\$1,102,304	\$1,361,012	\$2,463,316
2010	\$680,949	\$0	\$128	\$681,077	\$1,625,596	\$2,306,673
2011	\$1,000,782	\$44,728	\$7,704	\$1,053,214	\$1,448,125	\$2,501,339
2012	\$1,009,934	\$107,186	\$1,291	\$1,118,411	\$1,384,063	\$2,502,474
2013	\$682,173	\$19,806	\$47	\$702,026	\$1,905,664	\$2,607,690
2014	\$1,702,376	\$0	\$557	\$1,702,933	\$776,060	\$2,478,993
2015	\$1,169,126	\$0	\$271	\$1,169,397	\$0	\$1,169,397
2016	\$644,025	<b>\$0</b>	\$535	\$644,560	<b>\$</b> 0	\$644,560
10 Yr % Chg	(35.13%)		(98.93%)	(38.18%)	(100.00%)	(72.75%)

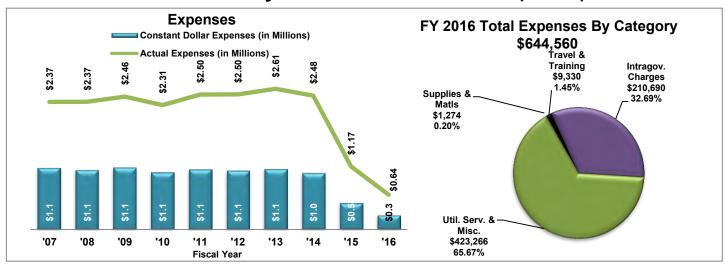
**Description:** The Public Safety Joint Communications (PSJC) Department is a General Fund department which received the majority of its funding from general revenue sources until FY 2013 when voters approved a county 911 tax and the department began to be transitioned over to the county.

**Analysis:** The citizens approved a county 911 tax in April 2013 which will eventually move the operation to the county once a new center is built. Beginning in January 2013, the county began reimbursing the city for all PSJC related expenses. All personnel were transferred over to the county in January 2015. The center will still operate on city property until the new building is constructed.

#### Source:

· City of Columbia Accounting system

## **Public Safety Joint Communications (PSJC)**



Expenses do NOT include Encumbrances

Fiscal	Total	Consumer Price	Constant Dollar		Per Capita Expenses in Constant	Per Capita Percent Change Over
Year	Expenses	Index	Expenses	Population**	Dollars	Previous Year
2007	\$2,365,272	207.30	\$1,140,990	92,937	\$12.28	6.60%
2008	\$2,367,443	215.30	\$1,099,587	95,782	\$11.48	(6.51%)
2005 - <u>2009</u>	\$2,463,316	214.54	\$1,148,201	98,831	\$11.62	1.22%
2006 - <u>2010</u>	\$2,306,673	218.06	\$1,057,835	104,620	\$10.11	(12.99%)
2007 - <u>2011</u>	\$2,501,339	224.94	\$1,112,008	106,658	\$10.43	3.17%
2008 - <u>2012</u>	\$2,502,474	229.59	\$1,089,975	109,008	\$10.00	(4.12%)
2009 - <u>2013</u>	\$2,607,690	232.96	\$1,119,372	111,145	\$10.07	0.70%
2010 - <u>2014</u>	\$2,478,993	236.74	\$1,047,137	113,155	\$9.25	(8.14%)
2011 - <u>2015</u>	\$1,169,397	237.02	\$493,375	115,391	\$4.28	(53.73%)
2016	\$644,560	240.01	\$268,555	117,671	\$2.28	(46.73%)
10 Yr % Chg	(72.75%)	15.78%	(76.46%)	26.61%	(81.43%)	,

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Public Safety Joint Communications Department (PSJC) is a General Fund department which is being transitioned over to the County.

Analysis: The citizens approved a county 911 tax in April 2013 which will eventually move the operation to the county once a new center is built.

- Beginning in January 2013, the county began reimbursing the city for all PSJC related expenses.
- Expenses dropped significantly in FY 2015 due to all of the PSJC personnel being transferred over to the county in January 2015. The center will still operate on city property until the new building is constructed.
- · In FY 2016 other expenses were transitioned over to the county.

#### Sources:

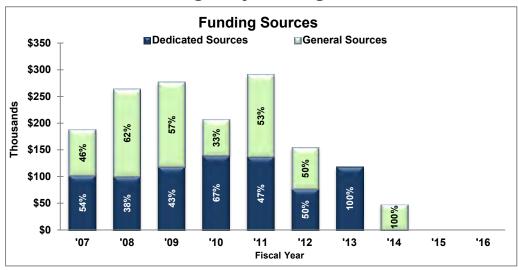
- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- · Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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# **Emergency Management**General Fund Department

The Office of Emergency Management was transitioned over to the County in January, 2014.

## **Emergency Management**



	Dedi	cated Sources			
			Total	Total	
Fiscal	County		Dedicated	General	Total
Year	Reimbursement	Grants	Sources	Sources	Revenues
2007	\$61,069	\$40,570	\$101,637	\$85,712	\$187,349
2008	\$58,778	\$41,081	\$99,859	\$163,008	\$262,867
2009	\$69,796	\$48,105	\$117,900	\$157,785	\$275,685
2010	\$62,103	\$76,466	\$138,568	\$67,443	\$206,011
2011	\$60,223	\$76,147	\$136,370	\$153,730	\$290,100
2012	\$46,006	\$30,497	\$76,503	\$77,097	\$153,600
2013	\$0	\$117,312	\$117,312	\$0	\$117,312
2014	\$0	\$0	\$0	\$47,348	\$47,348
2015	\$0	\$0	\$0	\$0	\$0
2016	\$0	\$0	\$0	<b>\$0</b>	\$0
10 Yr % Chg					

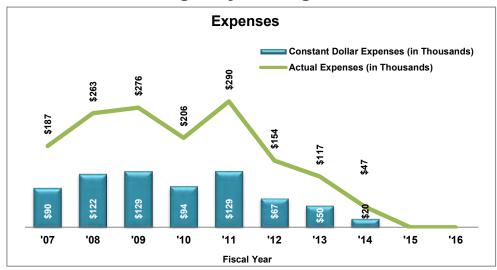
**Description:** The Emergency Management Department was a General Fund department. Dedicated funding came from grant revenues from the state and county. The County reimburses the City for services rendered.

**Analysis:** Beginning in FY 2013, the Boone County Fire Protection District took over leadership of the Office of Emergency Management. At that time, the city began to pay their portion of the cost to that entity. With the passage of Proposition 1 in April 2013, Boone County took over control and sole financial responsibility for this operation on January 1, 2014.

#### Source

· City of Columbia Accounting system

## **Emergency Management**



Expenses do NOT include Encumbrances

Fiscal	Total	Consumer Price	Constant Dollar		Per Capita Expenses in Constant	Per Capita Percent Change Over
Year	Expenses	Index	Expenses	Population**	Dollars	Previous Year
2007	\$187,349	207.30	\$90,376	92,937	\$0.97	11.49%
2008	\$262,867	215.30	\$122,092	95,782	\$1.27	30.93%
2005 - <u>2009</u>	\$275,685	214.54	\$128,502	98,831	\$1.30	2.36%
2006 - <u>2010</u>	\$206,011	218.06	\$94,476	104,620	\$0.90	(30.77%)
2007 - <u>2011</u>	\$290,100	224.94	\$128,968	106,658	\$1.21	34.44%
2008 - <u>2012</u>	\$153,600	229.59	\$66,902	109,008	\$0.61	(49.59%)
2009 - <u>2013</u>	\$117,312	232.96	\$50,357	111,145	\$0.45	(26.23%)
2010 - <u>2014</u>	\$47,348	236.74	\$20,000	113,155	\$0.18	(60.00%)
2011 - <u>2015</u>	\$0	237.02	\$0	115,391	\$0.00	(100.00%)
2016	\$0	240.01	\$0	117,671	\$0.00	, ,
10 Yr % Chg		15.78%		26.61%		

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

Description: The Emergency Management Department was a General Fund department.

**Analysis:** Beginning in FY 2013, the Boone County Fire Protection District took over leadership of the Office of Emergency Management. At that time, the city began to pay their portion of the cost to that entity. With the passage of Proposition 1 in April 2013, Boone County took over control and sole financial responsibility for this operation on January 1, 2014.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
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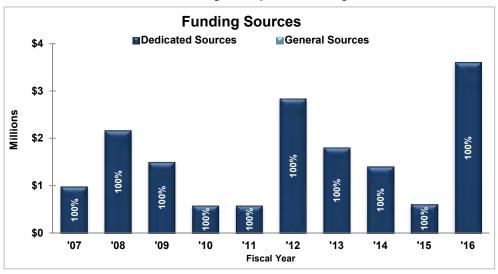
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# **Public Safety Capital Projects**

Capital Projects Fund

The Capital Projects Fund includes administrative, streets and sidewalks, parks and recreation, and public safety capital projects. This section focuses on just the public safety capital projects.

## **Public Safety Capital Projects**



	De	dicated Sour			
		Other	Total	Total	
Fiscal		Local	Dedicated	General	Total
Year	Transfers	Revenues	Sources	Sources	Revenues
2007	\$965,000	\$8,330	\$973,330	\$0	\$973,330
2008	\$2,160,000	\$0	\$2,160,000	\$0	\$2,160,000
2009	\$1,402,000	\$91,250	\$1,493,250	\$0	\$1,493,250
2010	\$575,000	\$0	\$575,000	\$0	\$575,000
2011	\$575,000	\$0	\$575,000	\$0	\$575,000
2012	\$2,599,230	\$229,975	\$2,829,205	\$0	\$2,829,205
2013	\$1,705,000	\$90,992	\$1,795,992	\$0	\$1,795,992
2014	\$1,396,000	\$0	\$1,396,000	\$0	\$1,396,000
2015	\$601,476	\$0	\$601,476	\$0	\$601,476
2016	\$3,592,000	\$0	\$3,592,000	<b>\$0</b>	\$3,592,000
10 Yr % Chg	272.23%		269.04%		269.04%

**Description:** Capital projects for Police, Fire, PSJC and Emergency Management are accounted for in the Capital Projects Fund. The primary funding sources include operating transfers (capital improvement sales tax) and other local revenues (part of the general sales tax that is designated for capital projects).

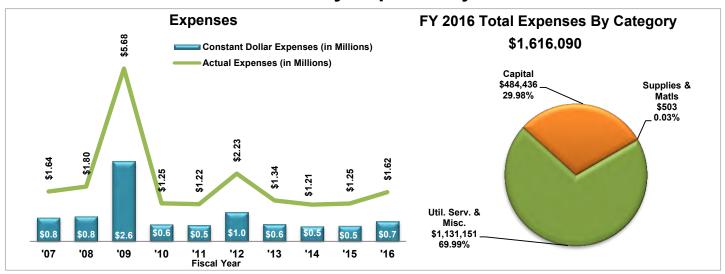
**Analysis:** The total sources can vary significantly from year to year due to the size and timing of capital projects. All of the funding for a capital project must be appropriated before a construction contract can be awarded or a fire apparatus can be ordered, even though the completion of the project may take several years.

- In FY 2008 there was funding for an additional fire station and fire truck.
- In FY 2012 there was an increase to fund a new records management system in police and a radio system enhancement and siren upgrades in PSJC. Fire replaced one ladder truck.
- In FY 2016 there was increased funding for major fire station repairs, training academy repairs, and a replacement fire truck
  for Fire and funding for downtown police building renovations as well as design funding for the police precinct/municipal
  service center north. All of these projects are funded by the capital improvement sales tax passed in 2015.

#### Source:

· City of Columbia Accounting system

## **Public Safety Capital Projects**



		Consumer	Constant		Per Capita Expenses	Per Capita Percent
Fiscal	Total	Price	Dollar		in Constant	Change Over
Year	Expenses	Index	Expenses	Population**	Dollars	<b>Previous Year</b>
2007	\$1,639,184	207.30	\$790,730	92,937	\$8.51	17.54%
2008	\$1,799,631	215.30	\$835,860	95,782	\$8.73	2.59%
2005 - <u>2009</u>	\$5,680,864	214.54	\$2,647,965	98,831	\$26.79	206.87%
2006 - <u>2010</u>	\$1,249,289	218.06	\$572,921	104,620	\$5.48	(79.54%)
2007 - <u>2011</u>	\$1,224,488	224.94	\$544,364	106,658	\$5.10	(6.93%)
2008 - <u>2012</u>	\$2,228,592	229.59	\$970,683	109,008	\$8.90	74.51%
2009 - <u>2013</u>	\$1,344,525	232.96	\$577,148	111,145	\$5.19	(41.69%)
2010 - <u>2014</u>	\$1,205,335	236.74	\$509,139	113,155	\$4.50	(13.29%)
2011 - <u>2015</u>	\$1,245,413	237.02	\$525,446	115,391	\$4.55	1.11%
2016	\$1,616,090	240.01	\$673,343	117,671	\$5.72	25.71%
10 Yr % Chg	(1.41%)	15.78%	(14.85%)	26.61%	(32.78%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Capital projects for Police, Fire, PSJC and Emergency Management are accounted for in the Capital Projects Fund.

**Analysis:** For the period shown, total expenses have varied significantly from year to year due to the cost of the various capital projects being constructed or fire apparatus being purchased.

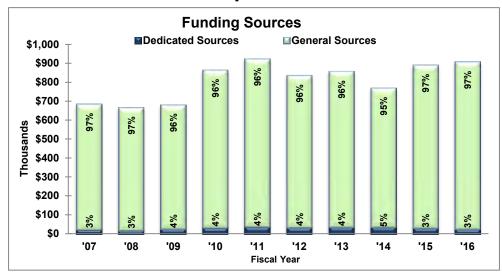
- From the FY 2005 capital improvement sales tax, one additional fire station and fire apparatus were not able to be completed due to an economic downturn which resulted in lower funding generated in the capital improvement sales tax.
- In FY 2008 there was funding for an additional fire station and fire truck.
- In FY 2012 there was an increase to fund a new records management system in police and a radio system enhancement and siren upgrades in PSJC. Fire replaced one ladder truck.
- In FY 2016 there was increased funding for major fire station repairs, training academy repairs, and a replacement fire
  truck for Fire and funding for downtown police building renovations as well as design funding for the police
  precinct/municipal service center north. All of these projects are funded by the capital improvement sales tax passed in
  2015.

- City of Columbia Accounting System
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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# Municipal Court Trends General Fund Department

Indicator	2015	2016	Comments
Expenses Per Capita			Expenses per capita decreased 9.32% while inflation increased 15.78% and the population increased 26.61%. There was a downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and low general source growth (such as sales taxes).
Fringe Benefits as a Percentage of Salaries and Benefits		•	Fringe benefits as a percent of salaries and benefits was above the Bureau of Labor Statistics (BLS) average state and local government fringe benefit percent for FY 2007 to FY 2015. The City's fringe benefit percent dropped below the BLS fringe benefit percent in FY 2016. The FY 2016 fringe benefit percent is 37.63%.
Employees Per Thousand Population	•	•	The total number of employees increased by 3.10 FTE. Employees per thousand population increased 6.49% while the population increased 26.61% during this same time. Due to low general fund sources, no additional staff have been added since FY 2010.
Citizen Survey: Overall Quality of Municipal Court Department Services			Citizen satisfaction with the overall quality of municipal court department services decreased from 50% in FY 2007 to 42% in FY 2016. Municipal Court is working to improve their services by extending office hours (7:30 AM to 5:30 PM) beginning in March, 2017; an additional docket with language interpreter was added in March, 2017; and evening court arraignments will be available on the first and third Wednesday of each month beginning in April, 2017.



	Dedicated	Sources				
			Total			
Fiscal	Other Local	Dedicated	General	Total		
Year	Revenue	Sources	Sources	Revenues		
2007	\$20,989	\$20,989	\$661,214	\$682,203		
2008	\$17,256	\$17,256	\$647,071	\$664,327		
2009	\$25,237	\$25,237	\$653,118	\$678,355		
2010	\$30,986	\$30,986	\$830,348	\$861,334		
2011	\$36,276	\$36,276	\$884,777	\$921,053		
2012	\$32,940	\$32,940	\$800,386	\$833,326		
2013	\$35,676	\$35,676	\$819,450	\$855,126		
2014	\$35,304	\$35,304	\$731,177	\$766,481		
2015	\$30,404	\$30,404	\$857,494	\$887,898		
2016	\$24,650	\$24,650	\$880,632	\$905,282		
10 Yr % Chg	17.44%	17.44%	33.18%	32.70%		

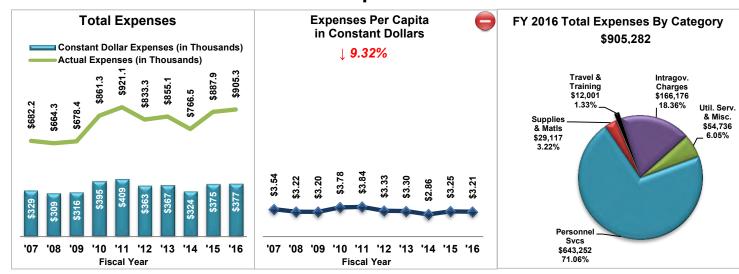
**Description:** The Municipal Court Department is a general fund department that has both dedicated and general sources of funding. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding for this department primarily come from miscellaneous revenues (bond forfeitures and shoplifters offender program). While the Municipal Court collects a number of fees and fines (municipal court fines, red light camera fines, DWI fees, ticket fines, warrant fees, court fees, and parking meter fines), these are all considered to be general sources and are allocated to the various general fund departments.

Analysis: For the period shown, total revenues increased 32.70%. For FY 2016, 97% of the budget is funded by general sources

- Large increases in general source revenue occurred in FY 2010 and FY 2011 as staff and operating costs were added when the City implemented the red light camera program.
- Revenues were lower in FY 2012 through FY 2014 due to lower funding needed for the red light camera operations and
  most of the intragovernmental charges were reflected in the City General budget. In November 2013, the court stayed
  prosecution pending Red Light Camera tickets at the request of the City Prosecutor.
- In FY 2015, funding sources were increased due to the intragovernmental charges being put back in this budget to reflect the total cost of the operation.
- Municipal Court has no control over the number of cases that are filed with their office. The number of cases can increase or decrease significantly from year to year.

#### Source:

· City of Columbia Accounting system



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

		Consumer	Constant		Per Capita Expenses	Per Capita Percent
Fiscal	Total	Price	Dollar		in Constant	Change Over
Year	Expenses	Index	Expenses	Population**	Dollars	Previous Year
2007	\$682,203	207.30	\$329,090	92,937	\$3.54	1.72%
2008	\$664,327	215.30	\$308,554	95,782	\$3.22	(9.04%)
2005 - <u>2009</u>	\$678,355	214.54	\$316,195	98,831	\$3.20	(0.62%)
2006 - <u>2010</u>	\$861,334	218.06	\$395,006	104,620	\$3.78	18.13%
2007 - <u>2011</u>	\$921,053	224.94	\$409,468	106,658	\$3.84	1.59%
2008 - <u>2012</u>	\$833,326	229.59	\$362,963	109,008	\$3.33	(13.28%)
2009 - <u>2013</u>	\$855,126	232.96	\$367,070	111,145	\$3.30	(0.90%)
2010 - <u>2014</u>	\$766,481	236.74	\$323,765	113,155	\$2.86	(13.33%)
2011 - <u>2015</u>	\$887,898	237.02	\$374,609	115,391	\$3.25	13.64%
2016	\$905,282	240.01	\$377,185	117,671	\$3.21	(1.23%)
10 Yr % Chg	32.70%	15.78%	14.61%	26.61%	(9.32%)	•

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Municipal Court Department is a general fund department with areas of operation including court and traffic operations. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

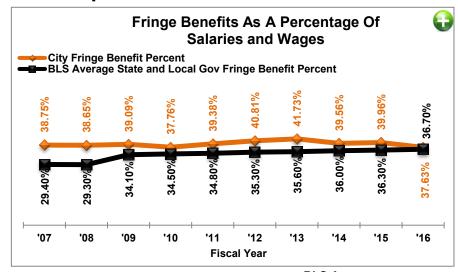
**Analysis:** For the period shown, total expenses increased 32.70%, constant dollar expenses increased 14.61%, and per capita expenses decreased 9.32%.

- Personnel costs are over 71% of this budget and the largest increase over the past ten years has been in the personnel costs
  area. There have been a total of 3.10 FTE added to the budget to handle increasing workloads for a total number of
  employees of 12.00 FTE.
- Large increases occurred in FY 2010 and FY 2011 as staff and operating costs were added when the City implemented the red light camera program.
- Costs were lower in FY 2012 through FY 2014 due to lower funding needed for the red light camera operations, budget cuts
  and most of the intragovernmental charges being reflected in the City General budget. In November 2013, the court stayed
  prosecution pending Red Light Camera tickets at the request of the City Prosecutor.
- In FY 2015, there was an increase due to the intragovernmental charges being put back in this budget to reflect the total cost
  of the operation.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

Trend Key: City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



					BLS Average
	046		Benefits as a	LAGERS -	State and
	Cost of		Percent of	General	Local Gov
	Fringe	Salaries and	Salaries and	Contribution	Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit
2007	\$130,866	\$337,692	38.75%	13.90%	29.40%
2008	\$135,410	\$350,373	38.65%	14.10%	29.30%
2009	\$141,303	\$361,496	39.09%	13.90%	34.10%
2010	\$155,109	\$410,810	37.76%	14.90%	34.50%
2011	\$181,125	\$459,984	39.38%	15.10%	34.80%
2012	\$195,758	\$479,731	40.81%	16.10%	35.30%
2013	\$206,526	\$494,862	41.73%	17.10%	35.60%
2014	\$188,836	\$477,401	39.56%	17.50%	36.00%
2015	\$186,776	\$467,403	39.96%	16.60%	36.30%
2016	\$174,011	\$462,443	37.63%	15.10%	36.70%
10 Yr % Chg	32.97%	36.94%	(2.90%)	8.63%	

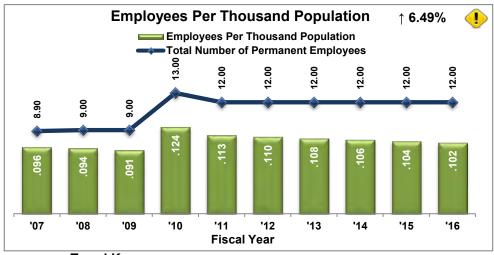
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 38.75% in FY 2007 to 41.73% in FY 2013 before they began declining. The fringe benefit percent is 37.63% for FY 2016.

- Pension costs are the largest cost of the fringe benefits. For the ten year period shown, LAGERS-General pension contribution rates have increased 8.63%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a
  way to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA)
  plan, and increased the City's HSA contribution to provide incentive to switch to HSAs.
- The City's fringe benefit percent has been above the Bureau of Labor Statistics (BLS) average state and local fringe benefit percent for all FY 2007 to FY 2015 and is lower than the BLS average for FY 2016.

Management will need to continue monitoring this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

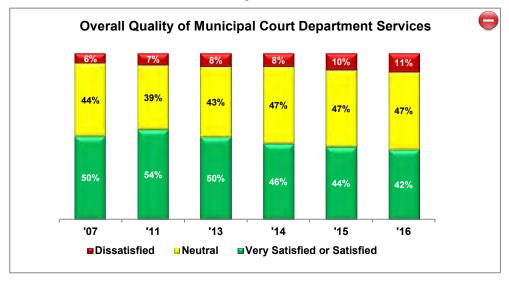
	Total Number		Employees Per Thousand	Change in Number of	Positions	Positions	Positions Reassigned	
Fiscal Year	of Employees	Population**	Population	Positions	Added	Deleted	Between Depts	Explanation
2007	8.90	92,937	0.096					
2008	9.00	95,782	0.094	0.10	0.10			ADDED: (.10) Municipal Judge (from .90 to 1.00)
2009	9.00	98,831	0.091					
2010	13.00	104,620	0.124	4.00	4.00			ADDED: (3) ASA II and (1) ASA III
2011	12.00	106,658	0.113	(1.00)		(1.00)		DELETED: (1) ASA deleted due to lower red-light camera violations than expected
2012	12.00	109,008	0.110					
2013	12.00	111,145	0.108					
2014	12.00	113,155	0.106					
2015	12.00	115,391	0.104					
2016	12.00	117,671	0.102					
10 Yr % Chg	34.83%	26.61%	6.49%	3.10	4.10	(1.00)	(0.00)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Personnel costs are over 71% of total expenses for this department. The employees per thousand population is an important indicator when looking at the increases in positions over time. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing, or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the ten year period shown, the total number of positions has increased by 3.10 FTE. Employees per thousand increased 6.49% while the population increased 26.61%. In FY 2008 the Municipal Judge's position was increased to full time due to increasing workloads. Positions added in FY 2010 were due to increasing workloads and the implementation of the red light camera program. A position was deleted in FY 2011 due to lower red light camera workload. There have not been any new positions added since FY 2010.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Very Satisfied or Satisfied	Neutral	Dissatisfied
2007	50%	44%	6%
2011	54%	39%	7%
2013	50%	43%	8%
2014	46%	47%	8%
2015	44%	47%	10%
2016	42%	47%	11%

**Description:** The City of Columbia began taking Customer Satisfaction Surveys in the Spring of 2003. The purpose of the survey is to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of citizens. The surveys also help determine priorities based on citizen input and measure strategic performance. Survey packets are sent to a random sampling of residents within the City of Columbia. Beginning in FY 2013, the city began conducting the survey annually.

**Analysis:** The percentage of citizens who are satisfied with the quality of the municipal court department services decreased from 50% in FY 2007 to 42% in FY 2016 and the percentage of dissatisfied citizens increased from 6% to 11%.

- There are no state or national benchmark data available for this indicator.
- · A wedding docket was added in September, 2015 which is free to the public, and allows equal access to everyone.
- Looking to the future, Municipal Court will improve their services in several areas. In March, 2017 the court's office hours will be extended (7:30 AM 5:30 PM) and an additional docket with an available language interpreter will be added so there will be two dockets of this type per month. On April 5, 2017, the court will begin offering evening court arraignments on the first and third Wednesday each month with hearings beginning at 5:30 pm.

#### Source:

 DirectionFinder Survey by ETC Institute http://www.como.gov/survey-results/



# Supporting Activity Departments

#### **Description**

Supporting activity departments are those departments that provide goods and services to other City departments on a cost-reimbursement basis. These departments are classified as Internal Service Funds.

The most significant revenue to these departments is the fees and service charges they receive from providing goods services to other City funds. All of the funding sources within these funds are dedicated and cannot be moved from one department to another.

In the City departments which receive goods and services from supporting activity departments, the fees are accounted for in the Intragovernmental Charges category. A brief discussion of the methodology used to recover these charges is included in each department's section.

### **Employee Benefit Fund**

The Employee Benefit Fund accounts for the transactions and reserves associated with the City's medical, dental, prescription drug, life and long-term disability programs for City employees, plus other benefits such as safety and service awards and sick leave buyback. Employee health and wellness programs are also managed through this fund. Coverage for health, dental, and prescription drug plans are self-insured. Other coverages are placed with commercial insurance carriers.

#### Self Insurance Fund

The Self-Insurance Reserve Fund accounts for the transactions and reserves associated with the City's Self-Insurance Program. This program provides coverage for the City's workers' compensation, and property and casualty claims. Claims administration is managed by the City Finance Department.

#### Custodial & Building Maintenance Fund

Custodial and Building Maintenance Services Fund provides custodial services to City Hall, Howard Building, Gentry Building, Sanford Kimpton (Health) Building, Wabash and Grissum Building. Building maintenance is provided to these facilities as well as the Walton Building, police buildings (excluding Training Facility) and other City facilities.

#### Fleet Operations Fund

The Fleet Operations Division provides preventive maintenance, mechanical repair, repair parts, acquisition support, and fuel for the vehicles and equipment belonging to the Public Works Department, the Police Department, the Fire Department and other City departments.

#### GIS (Geospatial Information Systems)

The Geospatial Information Services Fund (GIS) is responsible for developing, coordinating, and supporting the use of geospatial technologies, such as, computer mapping, geographic information systems, global positioning systems, remote sensing, and the accompanying spatial data across all City departments. These functions improve data quality and control, improve the quality of information and ease of information access, and reduce duplication of data and effort, all of which help the City accurately and reliably serve the public.

#### Information Technology Fund

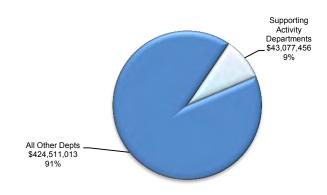
Information Technology (I.T.) is responsible for support and administration of AS/400 midrange computers, a Wide Area Network (WAN), Local Area Networks (LANs), telecommunications (PBX), City's Web-site, personal computers (PCs), and workstations throughout all City departments. I.T. provides systems development, system enhancements, upgrades, repairs and consulting in regards to individual department needs. I.T. also works to improve the operational efficiencies of the City as a whole.

### **Community Relations Fund**

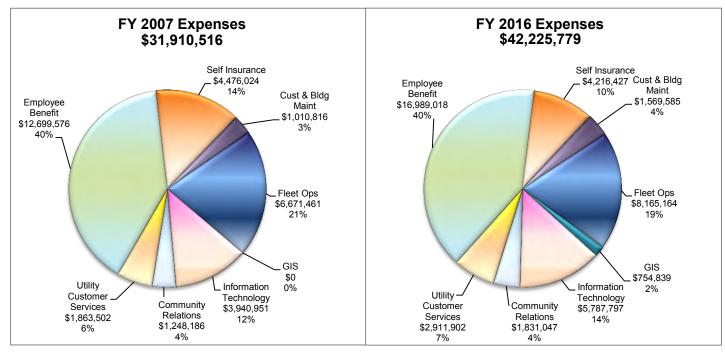
The Community Relations Department provides direct technical and consultation services for City agencies, City Council and the public. Its umbrella covers coordination of communications strategies; print and broadcast outlets; and central document support services. It has become increasingly responsible for operation and facilitation of the City's communications network (excluding telecommunications) and meeting facilities.

## **Utility Customer Services Fund**

The Utility Customer Services (UCS) Division is responsible for all billing related activities for the City's electric, water, sewer, solid waste, and storm water enterprise activities. As the City's primary interface to the customers, UCS staff handles all inquiries and service orders from customers and related City departments in an efficient and customer friendly manner. Our goal is to make it easy for our customers to interact with UCS and the City of Columbia.

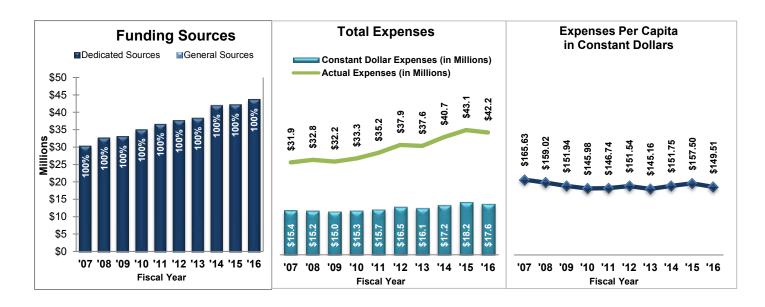


## **Supporting Activity Departments - Summary**



Total Expenses increased by \$10.3 million from FY 2007 to FY 2016.

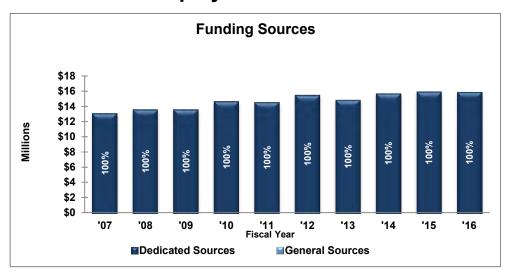
- The largest increase occurred in Employee Benefit Fund, which experienced rising health insurance premiums and medical claims over the ten year period, as well as the addition of the City University in FY 2014.
- Information Technology increased \$2 million as personnel costs increased to service the growing technological needs of the city.
- Fleet Operations increased due to the consolidation of fleet services for all city operations and resulted in employees formerly assigned to Water and Electric as well as Parks and Recreation being reassigned to Fleet Operations.



All funding sources for Supporting Activities are dedicated, and primarily arise from fees and service charges collected from other departments for the services provided. Over the ten year period, constant dollar expenses have risen by \$2.2 million; however, per capita expenses in constant dollars have decreased 9.73%. The reduction in per capita expenses in constant dollars reflects that services provided are not keeping pace with inflation and population growth of the city.

# Employee Benefit Fund Trends Internal Service Fund

Indicator	2015	2016	Comments
Fringe Benefits as a Percentage of Salaries and Benefits	<b>1</b>	<b>(1)</b>	Fringe benefits as a percent of salaries and benefits have been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments since FY 2013. The FY 2016 fringe benefit percent is 33.25%.
Employees Per Thousand Population	<b>(1)</b>	•	The total number of employees increased by 3.84 FTE. Employees per thousand population increased 80.07% while population increased 26.61% during this same time. Several positions have been added to analyze and manage health and wellness plans and to begin the City University training program.
Ending Cash and Other Resources			Due to rising claims costs, ending cash and other resources has fallen below the cash reserve target for FY 2015 and FY 2016. Health insurance rates will need to be increased in future budgets to ensure the financial health of this fund.



		I	<b>Dedicated Source</b>	S			
	Fees and	Misc.		Transfers			
	Service	Operating	Non-Operating	From Other	<b>Total Dedicated</b>	<b>Total General</b>	
Fiscal Year	Charges	Revenue	Revenue	Funds	Sources	Sources	<b>Total Sources</b>
2007	\$10,706,134	\$2,201,546	\$82,653	\$45,400	\$13,035,733	\$0	\$13,035,733
2008	\$10,692,775	\$2,742,204	\$96,838	\$0	\$13,531,817	\$0	\$13,531,817
2009	\$10,748,645	\$2,683,204	\$101,567	\$0	\$13,533,416	\$0	\$13,533,416
2010	\$11,541,769	\$2,930,210	\$133,458	\$0	\$14,605,437	\$0	\$14,605,437
2011	\$11,701,901	\$2,259,706	\$548,793	\$0	\$14,510,400	\$0	\$14,510,400
2012	\$11,695,396	\$2,252,634	\$1,480,163	\$0	\$15,428,193	\$0	\$15,428,193
2013	\$11,976,757	\$2,406,825	\$346,589	\$55,000	\$14,785,171	\$0	\$14,785,171
2014	\$12,780,901	\$2,564,784	\$296,877	\$0	\$15,642,562	\$0	\$15,642,562
2015	\$13,077,185	\$2,607,115	\$184,165	\$0	\$15,868,465	\$0	\$15,868,465
2016	\$13,140,361	\$2,559,323	\$136,115	\$0	\$15,835,799	\$0	\$15,835,799
10 Yr % Chg	22.74%	16.25%	64.68%	(100.00%)	21.48%		21.48%

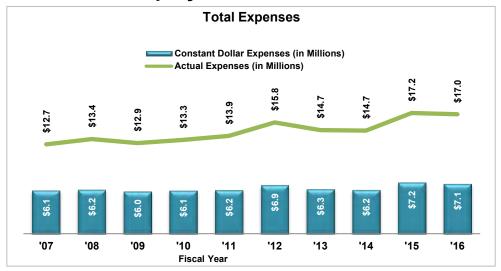
**Description:** The Employee Benefit Fund is an internal service fund that accounts for the transactions and reserves associated with the City's medical, vision, prescription drug, Medicare supplement, life and long-term disability, 401(a), Post Employment Health Plan, Cafeteria Plan, and Employee Recognition programs for City employees and retirees. All funding sources for this fund are dedicated and cannot be allocated to another department's budget. Dedicated funding sources include fees and service charges (insurance premiums for employee and retiree health insurance premiums, and intragovernmental charges to other city departments for employee wellness and City University).

**Analysis:** For the period shown, total revenue sources increased \$2.8 million or 21.48%. The primary increase in this fund comes from fees and service charges, which closely relates to the cost of services provided to city employees.

- In FY 2010 there was a significant increase in health insurance premiums for both employees and retirees.
- In FY 2014, departments began to be charged for the City U training program that began in mid-FY 2013. There were also significant increases in employee and retiree health premiums.
- Rising medical claims costs and insurance premiums have required higher service charges to pay for the cost of employee health insurance. In FY 2013, management increased contributions into Health Savings Accounts to encourage more employees to move to the high deductible plans. HSA enrollment has increased since FY 2013, which has helped slow the growth of medical claims costs and premiums.
- 401(a) administration fees are typically paid for through interest revenue and fund balance.

#### Sources

· City of Columbia Financial Management Information Supplement Exhibit G-2



			0		Per Capita	Per Capita
Fiscal	Total	Consumer	Constant Dollar		Expenses in Constant	Percent Change Over Previous
Year	Expenses	Price Index	Expenses	Population**	Dollars	Year
2007	\$12,699,576	207.30	\$6,126,182	92,937	\$65.92	5.85%
2008	\$13,442,840	215.30	\$6,243,684	95,782	\$65.19	(1.11%)
2005 - <u>2009</u>	\$12,881,189	214.54	\$6,004,181	98,831	\$60.75	(6.81%)
2006 - <u>2010</u>	\$13,329,993	218.06	\$6,113,105	104,620	\$58.43	(3.82%)
2007 - <u>2011</u>	\$13,898,810	224.94	\$6,178,924	106,658	\$57.93	(0.86%)
2008 - <u>2012</u>	\$15,817,531	229.59	\$6,889,469	109,008	\$63.20	9.10%
2009 - <u>2013</u>	\$14,728,529	232.96	\$6,322,342	111,145	\$56.88	(10.00%)
2010 - <u>2014</u>	\$14,667,768	236.74	\$6,195,729	113,155	\$54.75	(3.74%)
2011 - <u>2015</u>	\$17,159,382	237.02	\$7,239,635	115,391	\$62.74	14.59%
2016	\$16,989,018	240.01	\$7,078,463	117,671	\$60.15	(4.13%)
10 Yr % Chg	33.78%	15.78%	15.54%	26.61%	(8.75%)	

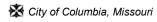
<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Employee Benefit Fund is an internal service fund that accounts for the transactions and reserves associated with the City's medical, dental, vision, prescription drug, Medicare supplement, life and long-term disability, 401(a), Post Employment Health Plan, Cafeteria Plan, and Employee Recognition programs for City employees and retirees. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and the growth in the population.

**Analysis:** Total expenses increased 33.78%, while constant dollar expenses increased 15.54% and per capita expenses in constant dollars decreased 8.75% for the period shown.

- The City U, a training program open to all city employees, began mid-FY 2013 and reflects a full year of costs in FY 2014.
- Medical claims and insurance premiums have been steadily rising over the ten year period. A sharp rise of \$1.8 million in medical claims
  from FY 2011 to FY 2012 lead to management increasing contributions to Health Savings Accounts to encourage employees to move to
  the high deductible plan available. Employee movement from higher cost plans to HSAs resulted in lower claims cost in FY 2013 and FY
  2014.
- Higher prescription drug costs and claims costs in FY 2015 resulted in several plan design changes in FY 2016. Management will
  continue to monitor these costs and recommend future plan changes to manage future increases.

- City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/
- · Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml



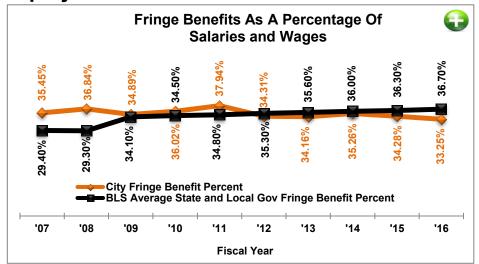
#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs

Warning Trend: > BLS rate for 1-3 yrs

Negative Trend: > BLS rate for 3+ years



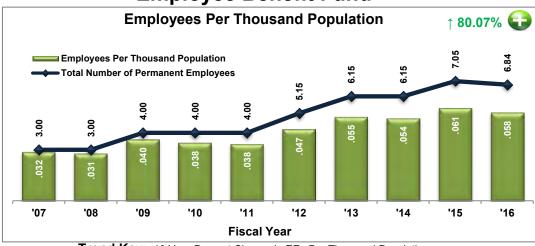
	Cost of Fringe	Salaries and	Benefits as a Percentage of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$44,156	\$124,573	35.45%	13.90%	29.40%
2008	\$47,306	\$128,426	36.84%	14.10%	29.30%
2009	\$53,434	\$153,166	34.89%	13.90%	34.10%
2010	\$65,986	\$183,176	36.02%	14.90%	34.50%
2011	\$71,012	\$187,188	37.94%	15.10%	34.80%
2012	\$61,226	\$178,431	34.31%	16.10%	35.30%
2013	\$80,852	\$236,706	34.16%	17.10%	35.60%
2014	\$96,907	\$274,830	35.26%	17.50%	36.00%
2015	\$112,066	\$326,946	34.28%	16.60%	36.30%
2016	\$113,350	\$340,871	33.25%	15.10%	36.70%
10 Yr % Chg	156.70%	173.63%	(6.19%)	8.63%	24.83%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as life and health insurance, require immediate cash outlays, and others, like pension benefits, can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city -- one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 35.45% in FY 2007 to 37.94% in FY 2011 before it began decreasing. The FY 2016 fringe benefit percent is 33.25%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an incentive to employees to switch to the HSA.
- The City's fringe benefit percent has been below the Bureau of Labor Statistics (BLS) average state and local government fringe benefit percent since FY 2013.

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- · LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	3.00	92,937	0.032					
2008	3.00	95,782	0.031					
2009	4.00	98,831	0.040	1.00	1.00			ADDED: (1) HR Coordinator to analyze and manage health and wellness plans data, work with the City's benefits consultant and prepare management reports
2010	4.00	104,620	0.038					
2011	4.00	106,658	0.038					
2012	5.15	109,008	0.047	1.15	1.00		0.15	ADDED: (1) HR Tech, MOVED (0.15) HR Director from Human Resources
2013	6.15	111,145	0.055	1.00	1.00			ADDED: (1) Training Coordinator to start City University program
2014	6.15	113,155	0.054					
2015	7.05	115,391	0.061	0.90			0.90	REALLOCATED: parts of positions from Human Resources
2016	6.84	117,671	0.058	(0.21)			(0.21)	REALLOCATED: parts of positions to Human Resources
10 Yr Chg	128.00%	26.61%	80.07%	3.84	3.00	0.00	0.84	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, there has been an increase of 3.84 FTE. Employees per thousand population increased 80.07% while the population increased 26.61%. Several organizational changes have occurred which have resulted in positions being added.

- In 2009, a position was added to analyze and manage health and wellness plans data and prepare management reports.
- In 2012, a technician position was added and split between Human Resources and Employee Benefit Fund tol increase customer service and efficiency.
- The formation of the City U training program resulted in a position added in FY 2013.
- · In other years time was reallocated between Human Resources and Employee Benefit Fund to reflect workload changes in each area.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

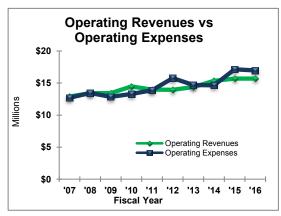
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
Fees & Service Charges	\$10,706,134	\$10,692,775	\$10,748,645	\$11,541,769	\$11,701,901
Misc. Operating Revenues	\$2,201,546	\$2,742,204	\$2,683,204	\$2,930,210	\$2,259,706
Total Operating Revenues	\$12,907,680	\$13,434,979	\$13,431,849	\$14,471,979	\$13,961,607
Operating Expenses:	<b>#204.055</b>	0000 004	<b>#054.744</b>	<b>#0.40.500</b>	<b>#070 500</b>
Personnel Services *	\$231,655	\$232,381	\$251,714	\$342,593	\$379,592
Materials and Supplies	\$22,334	\$36,741	\$30,403	\$15,828 *F20	\$18,158
Travel and Training	\$474 \$50,698	\$588 \$56,312	\$2,427 \$66,506	\$520 \$70,203	\$3,297 \$68,681
Intragovernmental Utilities, Services and Miscellaneous	\$12,394,415	\$13,116,818	\$12,508,223	\$70,203 \$12,878,981	\$13,407,214
	\$12,394,415 \$12,699,576	\$13,442,840	\$12,859,273	\$13,308,125	\$13,876,942
Total Operating Expenses	\$12,099,576	\$13,44 <b>2,</b> 040	\$12,059,273	\$13,306,125	<b>\$13,076,942</b>
Operating Income (Loss) Before	<b>#</b> 000 404	(07.004)	<b>#570.570</b>	04 400 054	204.005
Depreciation	\$208,104	(\$7,861)	\$572,576	\$1,163,854	\$84,665
Depreciation	\$0	\$0	\$0	\$0	\$0
Operating Income (Loss)	\$208,104	(\$7,861)	\$572,576	\$1,163,854	\$84,665
Non-Operating Revenues:					
Investment Revenue	\$77,316	\$90,109	\$96,684	\$126,386	\$102,554
Miscellaneous Revenue	\$5,337	\$6,729	\$4,883	\$7,072	\$446,239
Total Non-Operating Revenues	\$82,653	\$96,838	\$101,567	\$133,458	\$548,793
Operating Transfers:					
Operating Transfer From Other Funds	\$45,400	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	\$0	\$0	(\$21,916)	(\$21,868)	(\$21,868)
Total Operating Transfers	\$45,400	\$0	(\$21,916)	(\$21,868)	(\$21,868)
Net Income (Loss) Before Capital Contribution	\$336,157	\$88,977	\$652,227	\$1,275,444	\$611,590
Capital Contributions	\$0	\$0	\$0	\$0	\$0_
Net Income (Loss)	\$336,157	\$88,977	\$652,227	\$1,275,444	\$611,590
Amortization of Contributions	\$0	\$0	\$0	\$0	\$0
Net Income (Loss) Transferred	#000 45T	#CO 077	#0F0 00T	<b>**</b> 075 444	#044 F00
To Retained Earnings	\$336,157	\$88,977	\$652,227	\$1,275,444	\$611,590
Beginning Retained Earnings**	\$703,319	\$1,039,476	\$1,128,453	\$1,780,680	\$3,056,124
Ending Retained Earnings	\$1,039,476	\$1,128,453	\$1,780,680	\$3,056,124	\$3,667,714

<sup>\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adjustment for Pensions

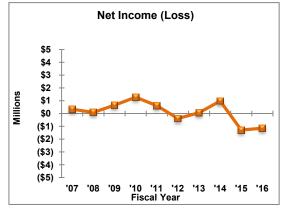
<sup>\*\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

## **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$11,695,396	\$11,976,757	\$12,780,901	\$13,077,185	\$13,140,361
\$2,252,634	\$2,406,825	\$2,564,784	\$2,607,115	\$2,559,323
\$13,948,030	\$14,383,582	\$15,345,685	\$15,684,300	\$15,699,684
\$410,213	\$571,218	\$1,014,935	\$1,221,699	\$506,866
\$65,246	\$83,125	\$73,125	\$47,641	\$54,187
\$1,954	\$9,383	\$15,127	\$7,820	\$18,536
\$436	\$858	\$465	\$2,931	\$2,732
\$15,292,915	\$14,042,077	\$13,533,181	\$15,857,423	\$16,384,829 <b>\$16,967,150</b>
\$15,770,764	\$14,706,661	\$14,636,833	\$17,137,514	
(\$1,822,734)	(\$323,079)	\$708,852	(\$1,453,214)	(\$1,267,466)
\$0	\$0	\$0	\$0	\$0
(\$1,822,734)	(\$323,079)	\$708,852	(\$1,453,214)	(\$1,267,466)
\$67,959 \$1,412,204	(\$58,820) \$405,409	\$82,618 \$214,259	\$135,276 \$48,889	\$67,944 \$68,171
\$1,480,163	\$346,589	\$296,877	\$184,165	\$136,115
\$0	\$55,000	\$0	\$0	\$0
(\$46,767)	(\$21,868)	(\$30,935)	(\$21,868)	(\$21,868)
(\$46,767)	\$33,132	(\$30,935)	(\$21,868)	(\$21,868)
(\$389,338)	\$56,642	\$974,794	(\$1,290,917)	(\$1,153,219)
\$0	\$0	\$0	\$0	\$0
(\$389,338)	\$56,642	\$974,794	\$0 (\$1,290,917)	(\$1,153,219)
\$0	\$0	\$0	\$0	\$0
(\$389,338)	\$56,642	\$974,794	(\$1,290,917)	(\$1,153,219)
\$3,667,714	\$3,278,376	\$3,469,968	\$4,444,762 <b>\$3,153,845</b>	\$3,153,845
\$3,278,376	\$3,335,018	\$4,444,762	\$3,153,845	\$2,000,626



Operating revenues have fallen below operating expenses for half of the years shown. This indicates that the fees collected for employee and retiree insurance have not kept pace with the rising costs of claims. Plan design changes were made in FY 2016 which should help control claim increases and the City will rebid out health insurance in FY 2017.



The fund shows a net loss for the past two years due to rising claims costs. Future design changes and premium increases will be needed to improve the financial health of this fund.

-	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes Property Taxes					
Gross Receipts & Other Local Taxes					
Intragovernmental Revenues					
Grants					
Interest (w/o GASB 31 Adjustment)	\$64,440	\$79,901	\$61,850	\$180,132	\$104,401
Fees and Service Charges	\$12,907,680	\$13,434,979	\$13,431,849	\$14,471,979	\$11,701,901
Other Local Revenues ++	\$5,337	\$6,729	\$4,883	\$7,072	\$2,705,945
	\$12,977,457	\$13,521,609	\$13,498,582	\$14,659,183	\$14,512,247
Other Funding Sources/Transfers <sup>^</sup>	\$45,400	\$0	\$0	\$0	\$0
Total Financial Sources: Less	\$13,022,857	\$13,521,609	\$13,498,582	\$14,659,183	\$14,512,247
Financial Uses					
Operating Expenses (w/o GASB 16 and 68 Adj)	\$12,694,995	\$13,440,626	\$12,863,106	\$13,304,771	\$13,875,881
Operating Transfers to Other Funds	\$0	\$0	\$21,916	\$21,868	\$21,868
Interest and Other Non-Oper Cash Exp	\$0 \$0	\$0 \$0	\$0 \$0	\$0 £0	\$0 \$0
Principal Payments	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Capital Additions Ent. Revenues used for Capital Projects	\$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Total Financial Uses	\$12,694,995	\$13,440,626	\$12,885,022	\$13,326,639	\$13,897,749
Financial Sources Over/	4447	***	4010 -00	44 000 544	****
(Under) Financial Uses	\$327,862	\$80,983	\$613,560	\$1,332,544	\$614,498
Current Assets	\$2,206,686	\$2,290,500	\$2,621,217	\$3,987,690	\$4,696,711
Less: Current Liabilities**	\$280,123	\$2,290,500	\$160,581	\$3,967,090	\$285,301
Ending Cash and Other Resources **	\$1,926,563	\$2,076,864	\$2,460,636	\$3,683,525	\$4,411,410
=	T.10-01000	<del>7-121 919 91</del>	<del></del>	70,000,000	<del>+ ., ,</del>
Cash Reserve Target (% of Fin. Uses)# # (20% for FY 2006 - FY 2013, 25% for FY 2014 - FY 2016)	\$2,538,999	\$2,688,125	\$2,577,004	\$2,665,328	\$2,779,550
Cash Above/(Below) Cash Reserve Target**	(\$612,436)	(\$611,261)	(\$116,368)	\$1,018,197	\$1,631,860

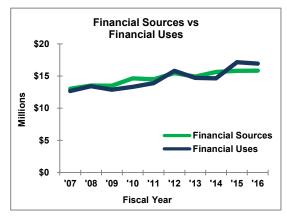
<sup>\*\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

## **Financial Sources and Uses**

Actual	Actual	Actual	Actual	Actual
2012	2013	2014	2015	2016
\$118,398	\$78,526	\$82,760	\$83,933	\$72,003
\$11,695,397	\$11,976,757	\$12,780,901	\$13,077,185	\$13,140,361
\$3,664,836	\$2,812,234	\$2,779,043	\$2,656,004	\$2,627,494
<b>\$15,478,631</b>	<b>\$14,867,517</b>	<b>\$15,642,704</b>	\$15,817,122	<b>\$15,839,858</b>
\$0	\$55,000	\$0	\$0	\$0
\$15,478,631	\$14,922,517	\$15,642,704	\$15,817,122	\$15,839,858



Financial sources have been lower than financial uses for five of the past ten years. The health insurance premiums being charged have not been sufficient to cover rising claims costs.

	\$15,777,285	\$14,703,978	\$14,622,440	\$17,136,581	\$16,927,377
	\$46,767	\$21,868	\$30,935	\$21,868	\$21,868
	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
	\$15,824,052	\$14,725,846	\$14,653,375	\$17,158,449	\$16,949,245
,					
	(\$345,421)	\$196,671	\$989,329	(\$1,341,327)	(\$1,109,387)
	\$4,505,052	\$4,529,009	\$5,495,134	\$4,491,116	\$3,284,111
	\$326,663	\$266,091	\$290,730	\$336,307	\$295,370
•	\$4,178,389	\$4,262,918	\$5,204,404	\$4,154,809	\$2,988,741
	\$3,164,810	\$2,945,169	\$3,663,344	\$4,289,612	\$4,237,311
	\$1,013,579	\$1,317,749	\$1,541,060	(\$134,803)	(\$1,248,570)



Due to rising claims costs, the cash reserve target was increased from 20% to 25% in FY 2014. For FY 2015 and FY 2016 ending cash and other resources has been below the cash reserve target. This will need to be addressed in future budgets to ensure the fund's financial condition improves.

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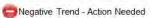
## **Self Insurance Reserve Fund Trends**

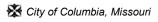
Internal Service Fund

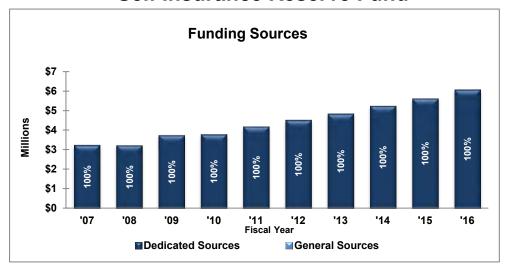
Indicator	2015	2016	Comments
Fringe Benefits as a Percentage of Salaries and Benefits	•	•	Fringe benefits as a percent of salaries and benefits have been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments since FY 2014. The FY 2016 fringe benefit percent is 34.80%.
Employees Per Thousand Population		•	The total number of employees increased 1.30 FTE. Employees per thousand population increased 13.21% while population increased 26.61%. The only increases in FTEs have resulted from moving parts of positions from other budgets into this budget.
Ending Cash and Other Resources	<b>(</b>	<b>•</b>	Ending cash and other resources has been above the cash reserve target for this fund since FY 2012. The large increase in FY 2016 is due to an investment being invested with the pooled cash and thus is now included in cash and other resources. Since this investment is available to pay claims, future budget charges to departments can be reduced.











	Dedicated Sources						
				Transfers	Total	Total	
	User	Investment	Misc.	from Other	Dedicated	General	Total
Fiscal Year	Charges	Revenue	Revenue	Funds	Sources	Sources	Revenues
2007	\$2,828,610	\$374,810	\$0	\$0	\$3,203,420	\$0	\$3,203,420
2008	\$2,944,239	\$248,164	\$0	\$0	\$3,192,403	\$0	\$3,192,403
2009	\$3,303,866	\$79,260	\$325,876	\$0	\$3,709,002	\$0	\$3,709,002
2010	\$3,700,336	\$19,603	\$31,419	\$0	\$3,751,358	\$0	\$3,751,358
2011	\$4,070,362	\$29,159	\$47,500	\$0	\$4,147,021	\$0	\$4,147,021
2012	\$4,436,696	\$4,348	\$37,957	\$0	\$4,479,001	\$0	\$4,479,001
2013	\$4,837,151	(\$68,887)	\$30,099	\$0	\$4,798,363	\$0	\$4,798,363
2014	\$5,082,233	\$67,741	\$55,258	\$0	\$5,205,232	\$0	\$5,205,232
2015	\$5,332,960	\$132,548	\$114,651	\$0	\$5,580,159	\$0	\$5,580,159
2016	\$5,759,704	\$209,784	\$63,101	<b>\$0</b>	\$6,032,589	\$0	\$6,032,589
10 Yr % Chg	103.62%	(44.03%)			88.32%		88.32%

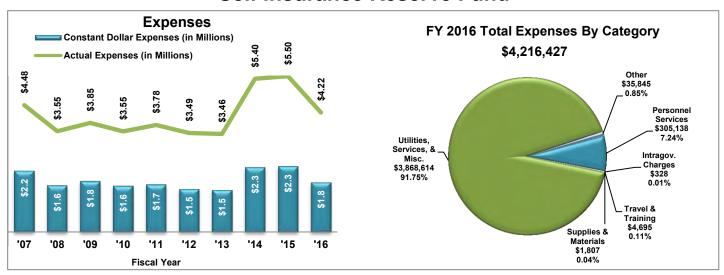
**Description:** The Self Insurance Fund is an internal service fund that accounts for the transactions and reserves associated with the city's self insurance program. This program provides coverage for the city's workers' compensation and property and casualty claims. The primary dedicated funding source is self insurance charges that are charged to each fund based on three components: 50% of the cost is based on the department's five year claims cost history; 30% is based on the department's workers' compensation exposure as determined by industry standards and rates based on job duties; and 20% is based on the department's vehicle exposure which is determined by the number and types of vehicles.

Analysis: For the period shown, total revenue sources increased by \$2.8 million or 88.32%.

- The use of five year claims history helps to smooth the user charge calculations over time. This explains why user charges show steady increases while expenses (shown on the next page) fluctuate from year to year.
- Management closely monitors this fund to ensure it is properly funded and premium and claim cost increases are minimized. As
  part of the annual budget process, the fees to departments are adjusted to ensure the financial health of the fund.

#### Source

 City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/



					Per Capita	Per Capita
			Constant		Expenses in	Percent Change
	Total	Consumer	Dollar		Constant	Over Previous
Fiscal Year	Expenses	<b>Price Index</b>	Expenses	Population**	Dollars	Year
2007	\$4,476,024	207.30	\$2,159,201	92,937	\$23.23	21.77%
2008	\$3,552,398	215.30	\$1,649,953	95,782	\$17.23	(25.83%)
2005 - <u>2009</u>	\$3,847,864	214.54	\$1,793,567	98,831	\$18.15	5.34%
2006 - <u>2010</u>	\$3,545,676	218.06	\$1,626,039	104,620	\$15.54	(14.38%)
2007 - <u>2011</u>	\$3,775,710	224.94	\$1,678,548	106,658	\$15.74	1.29%
2008 - <u>2012</u>	\$3,493,574	229.59	\$1,521,658	109,008	\$13.96	(11.31%)
2009 - <u>2013</u>	\$3,458,276	232.96	\$1,484,493	111,145	\$13.36	(4.30%)
2010 - <u>2014</u>	\$5,402,957	236.74	\$2,282,232	113,155	\$20.17	50.97%
2011 - <u>2015</u>	\$5,497,148	237.02	\$2,319,276	115,391	\$20.10	(0.35%)
2016	\$4,216,427	240.01	\$1,756,771	117,671	\$14.93	(25.72%)
10 Yr % Chg	(5.80%)	15.78%	(18.64%)	26.61%	(35.73%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Self Insurance Fund is an internal service fund that accounts for the transactions and reserves associated with the city's self insurance program. This program provides coverage for the city's workers' compensation and property and casualty claims. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and the growth in the population.

Analysis: Total expenses decreased 5.80%, constant dollar expenses decreased 18.64%, and per capita expenses decreased 35.73%.

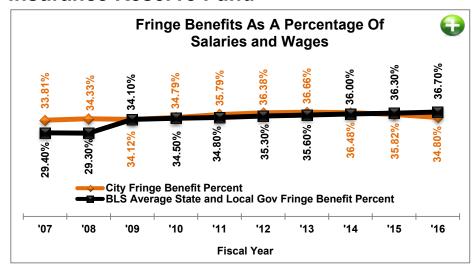
- The largest expense in this budget is for claims and the amount each year is dependent on the size and number of claims in a given year. This can cause significant fluctuations from year to year.
- In FY 2014 there was an increase of \$1.8 million in claims costs.
- In FY 2016 there was a decrease of \$1.1 million in claims costs.

- City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



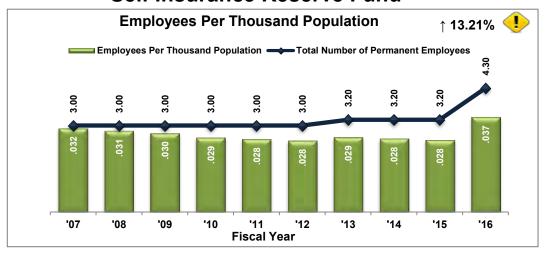
	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$43,430	\$128,457	33.81%	13.90%	29.40%
2008	\$47,577	\$138,597	34.33%	14.10%	29.30%
2009	\$49,124	\$143,993	34.12%	13.90%	34.10%
2010	\$49,856	\$143,312	34.79%	14.90%	34.50%
2011	\$51,469	\$143,792	35.79%	15.10%	34.80%
2012	\$50,345	\$138,379	36.38%	16.10%	35.30%
2013	\$60,532	\$165,124	36.66%	17.10%	35.60%
2014	\$60,344	\$165,406	36.48%	17.50%	36.00%
2015	\$62,357	\$174,072	35.82%	16.60%	36.30%
2016	\$79,657	\$228,909	34.80%	15.10%	36.70%
10 Yr % Chg	83.41%	78.20%	2.93%	8.63%	24.83%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as life and health insurance, require immediate cash outlays, and others, like pension benefits, can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city -- one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 33.81% in FY 2007 to 36.66% in FY 2013, before beginning to decline. The fringe benefit percent for FY 2016 is 34.80%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- The City's fringe benefit percent has been below the Bureau of Labor Statistics (BLS) average state and local government fringe benefit percent since FY 2014.

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

			<b>Employees Per</b>	Change in			Positions	
Fiscal Year	Total Number of Employees	Population**	Thousand Population	Number of Positions	Positions Added	Positions Deleted	Reassigned Between Depts	Explanation
2007	3.00	92,937	0.032	Positions	Added	Deleteu	Detween Depts	(1) Risk Manager, (1) Risk Management Specialist, and (1) Senior Administrative Support Assistant
2008	3.00	95,782	0.031					
2009	3.00	98,831	0.030					
2010	3.00	104,620	0.029					
2011	3.00	106,658	0.028					
2012	3.00	109,008	0.028					
2013	3.20	111,145	0.029	0.20			0.20	REALLOCATION: (.2) Asst Finance Director from Finance budget
2014	3.20	113,155	0.028					
2015	3.20	115,391	0.028					
2016	4.30	117,671	0.037	1.10			1.10	REALLOCATION: (1) Risk Management Specialist moved from Public Works, changed allocation of Assistant Finance Director
10 Yr Chg	43.33%	26.61%	13.21%	1.30			1.30	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, there has been an increase of 1.30 FTE. Employees per thousand population increased 13.21% while population increased 26.61%. Beginning in FY 2013, part of the Assistant Finance Director's time was allocated to Self Insurance to reflect oversight responsibility. In FY 2016, a Risk Management Specialist moved from Public Works to this budget to centralize risk management efforts citywide.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

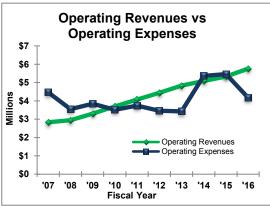
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
User Charges	\$2,828,610	\$2,944,239	\$3,303,866	\$3,700,336	\$4,070,362
Misc. Operating Revenue	\$0	\$0	\$0	\$0	\$0
Total Operating Revenues	\$2,828,610	\$2,944,239	\$3,303,866	\$3,700,336	\$4,070,362
Operating Expenses:	\$474.047	¢407.050	<b>#404 400</b>	<b>#404.040</b>	<b>#407.040</b>
Personnel Services *	\$174,017	\$187,252	\$194,436	\$191,810 \$7,070	\$197,613
Materials and Supplies Travel and Training	\$2,924 \$5,910	\$2,571 \$3,629	\$8,402 \$4,534	\$7,273 \$4,870	\$5,184 \$4,005
Intragovernmental	\$3,910 \$31,923	\$3,629 \$41,220	\$4,524 \$42,797	\$4,870 \$41,994	\$52,460
Utilities, Services and Miscellaneous	\$4,255,250	\$3,317,226	\$3,597,705	\$3,263,884	\$3,480,603
Total Operating Expenses	\$4,470,024	\$3,551,898	\$3,847,864	\$3,509,831	\$3,739,865
Operating Income (Loss) Before					
Depreciation	(\$1,641,414)	(\$607,659)	(\$543,998)	\$190,505	\$330,497
Depreciation	(\$6,000)	(\$500)	\$0	\$0	\$0
Operating Income (Loss)	(\$1,647,414)	(\$608,159)	(\$543,998)	\$190,505	\$330,497
Non-Operating Revenues:	#074 040	<b>#040.404</b>	<b>#70.000</b>	040.000	<b>#00.450</b>
Investment Revenue	\$374,810	\$248,164	\$79,260	\$19,603	\$29,159
Revenue from Other Gov Units Miscellaneous Revenue	\$0 \$0	\$0 \$0	\$0 \$325,876	\$0 \$31,410	\$0 \$47.500
Total Non-Operating Revenues	\$374,810	\$248,164	\$405,136	\$31,419 \$51,022	\$47,500 \$76,659
Non-Operating Expenses:					
Interest Expense	\$0	\$0	\$0	\$0	\$0
Miscellaneous Expenses	<b>\$</b> 0	\$0	\$0	\$0	\$0_
Total Non-Operating Expenses	\$0	\$0	\$0	\$0	\$0
Operating Transfers: Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	\$0	\$0	\$0	(\$35,845)	(\$35,845)
Total Operating Transfers	\$0	\$0	\$0	(\$35,845)	(\$35,845)
Net Income (Loss) Before Capital Contribution	(\$1,272,604)	(\$359,995)	(\$138,862)	\$205,682	\$371,311
Capital Contributions	(04.070.004)	(#050,005)	(0.100.000)	<b>#005.000</b>	0074.044
Net Income (Loss)	(\$1,272,604)	(\$359,995)	(\$138,862)	\$205,682	\$371,311
Amortization of Contributions	\$0	\$0	\$0	\$0	\$0
Net Income (Loss) Transferred To Retained Earnings	(\$1,272,604)	(\$359,995)	(\$138,862)	\$205,682	\$371,311
Beginning Retained Earnings**	\$3,967,811	\$2,695,207	\$2,335,212	\$2,196,350	\$2,402,032
Ending Retained Earnings	\$2,695,207	\$2,335,212	\$2,196,350	\$2,402,032	\$2,773,343

<sup>\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adjustment for Pensions

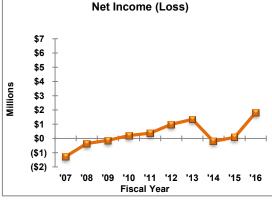
<sup>\*\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

## **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$4,436,696	\$4,837,151	\$5,082,233	\$5,332,960	\$5,759,704
\$0	\$0	\$0	\$0	\$0
\$4,436,696	\$4,837,151	\$5,082,233	\$5,332,960	\$5,759,704
\$195,056	\$225,730	\$229,936	\$241,627	\$305,138
\$5,810	\$7,456	\$6,635	\$10,108	\$1,807
\$1,421	\$9,799	\$2,401	\$3,964	\$4,695
\$251	\$255	\$304	\$275	\$328
\$3,255,191	\$3,179,191	\$5,123,105	\$5,205,329	\$3,868,614
\$3,457,729	\$3,422,431	\$5,362,381	\$5,461,303	\$4,180,582
\$978,967	\$1,414,720	(\$280,148)	(\$128,343)	\$1,579,122
\$0	\$0	\$0	\$0	\$0
\$978,967	\$1,414,720	(\$280,148)	(\$128,343)	\$1,579,122
\$4,348	(\$68,887)	\$67,741	\$132,548	\$209,784
\$0	\$0	\$0	\$0	\$0
\$37,957	\$30,099	\$55,258	\$114,651	\$63,101
\$42,305	(\$38,788)	\$122,999	\$247,199	\$272,885
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
(\$35,845)	(\$35,845)	(\$40,576)	(\$35,845)	(\$35,845)
(\$35,845)	(\$35,845)	(\$40,576)	(\$35,845)	(\$35,845)
\$985,427	\$1,340,087	(\$197,725)	\$83,011	\$1,816,162
\$985,427	\$1,340,087	(\$197,725)	\$83,011	\$1,816,162
\$0	\$0	\$0	\$0	\$0
\$985,427	\$1,340,087	(\$197,725)	\$83,011	\$1,816,162
\$2,773,343 <b>\$3,758,770</b>	\$3,758,770 <b>\$5,098,857</b>	\$5,156,474 <b>\$4,958,749</b>	\$4,958,749 <b>\$5,041,760</b>	\$5,041,760 <b>\$6,857,922</b>



Because the self insurance fee charged to departments uses a five year average of claims costs, the operating revenue line is substantially smoother than operating expense line. In FY 2016, a large decrease in claims resulted in operating revenues being substantially more than operating expenses.



In FY 2007 and FY 2014 there were significant claims costs which impacted the net income. Due to the five year claims average being used to recover fees from the city departments, it generally takes a couple of years to recover when claims costs are significantly higher than were forecasted.

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources Sales Taxes					
Property Taxes Gross Receipts & Other Local Taxes Intragovernmental Revenues					
Grants	\$0	\$0	\$0	\$0	\$0
Interest (w/o GASB 31 Adjustment)	\$350,427	\$269,847	\$64,983	\$14,911	\$29,850
Fees and Service Charges	\$2,828,610	\$2,944,239	\$3,303,866	\$3,700,336	\$4,070,362
Other Local Revenues ++	\$0	\$0	\$325,876	\$31,419	\$47,500
	\$3,179,037	\$3,214,086	\$3,694,725	\$3,746,666	\$4,147,712
Other Funding Sources/Transfers	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$3,179,037	\$3,214,086	\$3,694,725	\$3,746,666	\$4,147,712
Financial Uses					
Operating Expenses (w/o GASB 68 Adj)	\$4,467,900	\$3,550,827	\$3,846,550	\$3,511,194	\$3,737,517
Operating Transfers to Other Funds	\$0	\$0	\$0	\$35,845	\$35,845
Interest and Other Non-Oper Cash Exp	\$0	\$0	\$0	\$0	\$0
Principal Payments	\$0	\$0	\$0	\$0	\$0
Capital Additions	\$0	\$0	\$0	\$0	\$0
Ent. Revenues used for Capital Projects	<b>\$0</b>	\$0	\$0	\$0	\$0
Total Financial Uses	\$4,467,900	\$3,550,827	\$3,846,550	\$3,547,039	\$3,773,362
Financial Sources Over/					
(Under) Financial Uses	(\$1,288,863)	(\$336,741)	(\$151,825)	\$199,627	\$374,350
Current Assets	\$340,352	\$1,270,547	\$895,769	\$1,909,181	\$2,488,274
Less: Current Liabilities**	\$34,838	\$197,382	\$19,727	\$24,795	\$34,366
Ending Cash and Other Resources **	\$305,514	\$1,073,165	\$876,042	\$1,884,386	\$2,453,908
Cash Reserve Target (Claims Amount)	\$3,368,668	\$2,376,150	\$2,628,868	\$2,261,340	\$2,468,169
Cash Above/(Below) Cash Reserve Target**	(\$3,063,154)	(\$1,302,985)	(\$1,752,826)	(\$376,954)	(\$14,261)

<sup>\*\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

<sup>++</sup> Other Local Revenues include Miscellaneous Revenue.

## **Financial Sources and Uses**

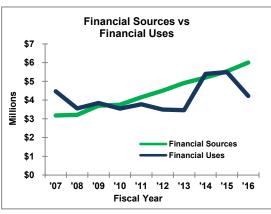
**64 104 010** 

\$9,609,730

**CE 4EC 440** 

\$2,915,201

Actual 2012			Actual 2015	Actual 2016	
\$0	\$0	\$0	\$0	\$0	
\$25,715	\$45,573	\$65,304	\$85,553	\$184,312	
\$4,436,696	\$4,837,151	\$5,082,233	\$5,332,960	\$5,759,704	
\$37,957	\$30,099	\$55,258	\$114,651	\$63,101	
\$4,500,368	\$4,912,823	\$5,202,795	\$5,533,164	\$6,007,117	
\$0	\$0	\$0	\$0	\$0	
\$4,500,368	\$4,912,823	\$5,202,795	\$5,533,164	\$6,007,117	



Significant claims in FY 2007 resulted in financial uses above financial sources. After that self insurance fees were adjusted and sources were above uses. In FY 2016, there was a significant decrease in claims so the financial sources are above the financial uses.

\$3,4	154,215	\$3,422,361	\$5,358,201	\$5,456,112	\$4,184,010	
9	35,845	\$35,845	\$40,576	\$35,845	\$35,845	
	\$0	\$0	\$0	\$0	\$0	
	\$0	\$0	\$0	\$0	\$0	
	\$0	\$0	\$0	\$0	\$0	
	\$0	\$0	\$0	\$0	\$0	
\$3,4	190,060	\$3,458,206	\$5,398,777	\$5,491,957	\$4,219,855	
\$1,0	10,308	\$1,454,617	(\$195,982)	\$41,207	\$1,787,262	
\$3.1	183,829	\$4,559,945	\$5,562,545	\$6,488,000	\$12,033,948	
	S25,868	\$35,892	\$34,191	\$40,572	\$29,985	
	57,961	\$4,524,053	\$5,528,354	\$6,447,428	\$12,003,963	
\$2,1	64,133	\$1,888,957	\$3,698,037	\$3,532,227	\$2,394,233	

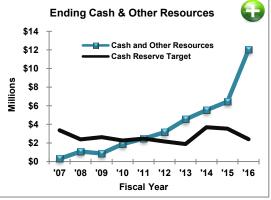
\$1,830,317

**CE 2E0 201** 

**62 422 264** 

\$2,635,096

CO 4E4 04E



In FY 2016, ending cash and other resources increased by \$5.6 million due to the movement of approximately \$3.5 million of investments to the cash and cash equivalents line in the Annual Financial Report. These funds are invested with the City's pooled cash investments. Since these funds are now available to pay claims, future increases to departments will be able to be reduced.

\$993,828

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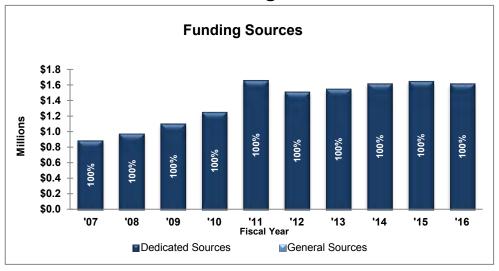
# **Custodial and Building Maintenance Fund Trends**

Internal Service Fund

Indicator		2015 2016		Comments				
	Fringe Benefits as a Percentage of Salaries and Benefits	•	•	Fringe benefits as a percent of salaries and benefits have been above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments for all years shown. The FY 2016 fringe benefit percent is 40.52%. Changes were made to the pension plan for employees hired after October 1, 2012 which will help lower this percent in the future. There has been a steady decrease in the fringe benefit percent since that change was made				
	Employees Per Thousand Population	0	•	The total number of employees increased by 7.07 FTE. Employees per thousand population increased 32.16% primarily due to the addition of the Grissum and Wabash buildings for custodial services, and the expansion of the Daniel Boone Building.				
	Ending Cash and Other Resources	•	•	Ending cash and other resources has been above the cash reserve target for the entire ten year period. The fund is building up cash reserves for several future expenses which will include a building facilities manager and funding for a study of all of the city buildings so long-term maintenance schedules can be developed.				



## **Custodial and Building Maintenance Fund**



	Dedicated		dicated Sour	ces				
	Custodial	Maintenance	Utility			Total	Total	
Fiscal	User	User	User	Investment	Misc.	Dedicated	General	Total
Year	Charges	Charges	Charges	Revenue	Revenue	Sources	Sources	Revenues
2007	\$288,963	\$321,477	\$232,112	\$35,900	\$2,001	\$880,453	\$0	\$880,453
2008	\$331,130	\$350,656	\$255,323	\$27,742	\$3,450	\$968,301	\$0	\$968,301
2009	\$470,096	\$429,479	\$165,857	\$24,642	\$4,175	\$1,094,249	\$0	\$1,094,249
2010	\$469,995	\$519,035	\$235,654	\$19,975	\$0	\$1,244,659	\$0	\$1,244,659
2011	\$589,484	\$659,061	\$382,860	\$14,760	\$4,119	\$1,650,284	\$0	\$1,650,284
2012	\$561,513	\$638,281	\$293,000	\$10,404	\$12	\$1,503,210	\$0	\$1,503,210
2013	\$597,241	\$647,242	\$303,025	(\$9,105)	\$2,946	\$1,541,349	\$0	\$1,541,349
2014	\$604,860	\$678,490	\$312,652	\$13,115	\$0	\$1,609,117	\$0	\$1,609,117
2015	\$614,251	\$679,446	\$322,552	\$23,124	\$0	\$1,639,373	\$0	\$1,639,373
2016	\$601,652	\$665,039	\$322,552	\$19,481	\$89	\$1,608,813	<b>\$</b> 0	\$1,608,813
10 Yr % Chg	108.21%	106.87%	38.96%	(45.74%)	(95.55%)	82.73%		82.73%

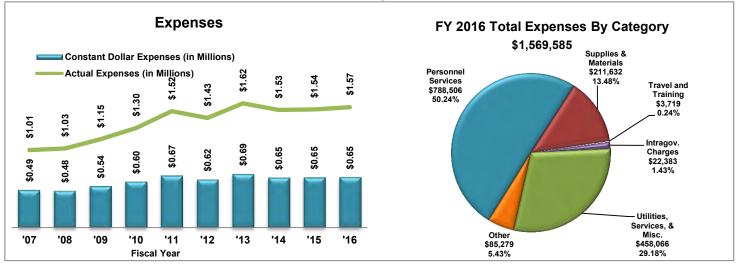
**Description:** The Custodial and Building Maintenance Department Fund is an internal service fund that accounts for the provision of custodial services and building maintenance used by other City departments. All of the funding is dedicated and cannot be allocated to another department.

**Analysis:** For the period shown, total revenues increased \$728,360 or 82.73%. Custodial and maintenance user charges are calculated each year as a part of the annual budget process based on anticipated expenses and overall financial goals.

- In FY 2009, the custodial and building maintenance revenues increased as services were offered at the Grissum Building and Wabash Station.
- In FY 2011, custodial, building maintenance, and utility revenues increased due to the extra space in the Daniel Boone building from the renovation project and the addition of custodial and maintenance staff.
- In FY 2015 custodial user charges increased due to increases in cleaning supply costs for green clean certification that were passed onto the departments.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/



Fiscal Year	Total Expenses	Consumer Price Index	Constant Dollar Expenses	Population**	Per Capita Expenses in Constant Dollars	Per Capita Percent Change Over Previous Year
2007	\$1.010.816	207.30	\$487.610	92,937	\$5.25	0.59%
2008	\$1.030.051	215.30	\$478,419	95,782	\$4.99	(4.95%)
2005 - 2009	\$1,150,861	214.54	\$536,439	98,831	\$5.43	8.82%
2006 - <u>2010</u>	\$1,297,550	218.06	\$595,054	104,620	\$5.69	4.79%
2007 - <u>2011</u>	\$1,516,422	224.94	\$674,148	106,658	\$6.32	11.07%
2008 - <del>2012</del>	\$1,428,977	229.59	\$622,404	109,008	\$5.71	(9.65%)
2009 - <u>2013</u>	\$1,618,207	232.96	\$694,629	111,145	\$6.25	9.46%
2010 - <u>2014</u>	\$1,533,669	236.74	\$647,828	113,155	\$5.73	(8.32%)
2011 - <u>2015</u>	\$1,540,889	237.02	\$650,109	115,391	\$5.63	(1.75%)
2016	\$1,569,585	240.01	\$653,967	117,671	\$5.56	(1.24%)
10 Yr % Chg	55.28%	15.78%	34.12%	26.61%	5.90%	•

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description**: The Custodial and Building Maintenance Department Fund is an internal service fund that provides custodial services to city buildings downtown, along with the Sanford Kimpton (Health), Wabash and Grissum Buildings. Building maintenance services are provided to these facilities as well as the Walton Building, police building, and other city facilities. For downtown City buildings that have multiple departments in them, there is also the allocation of utility bill charges to the various departments in those buildings on the basis of square feet utilized.

It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and the growth in the population.

**Analysis**: Total expenses increased 55.28%, constant dollar expenses increased 34.12%, and per capital expenses increased 5.90% during the period shown.

- In FY 2009 expenses increased as custodial and building maintenance began being charged to the Grissum Building and Wabash Station.
- In FY 2011, renovations to the Daniel Boone building and construction of the new City Hall were completed. Additional staff and
  operating expenses were added to maintain the new space.
- In FY 2013, Public Works administration staff were allocated to this budget, the cost of janitorial supplies for green clean certification was higher, the roof was repaired on the Howard building and the exterior of the Armory building was painted.
- In FY 2016, there was a maintenance assistant position added, and increases in janitorial supply costs.

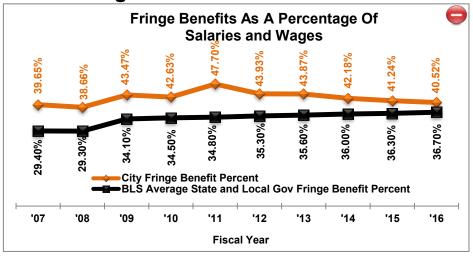
### Sources:

- City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of		Benefits as a Percent of	LAGERS - General	BLS Average
	Fringe	Salaries	Salaries and	Contribution	State and
Fiscal Year	Benefits	and Wages	Wages	Rate	Local Gov
2007	\$133,524	\$336,768	39.65%	13.90%	29.40%
2008	\$137,987	\$356,910	38.66%	14.10%	29.30%
2009	\$181,620	\$417,782	43.47%	13.90%	34.10%
2010	\$171,415	\$402,117	42.63%	14.90%	34.50%
2011	\$230,016	\$482,196	47.70%	15.10%	34.80%
2012	\$203,737	\$463,746	43.93%	16.10%	35.30%
2013	\$222,916	\$508,142	43.87%	17.10%	35.60%
2014	\$204,206	\$484,126	42.18%	17.50%	36.00%
2015	\$206,591	\$500,975	41.24%	16.60%	36.30%
2016	\$199,245	\$491,715	40.52%	15.10%	36.70%
10 Yr % Chg	49.22%	46.01%	2.20%	8.63%	24.83%

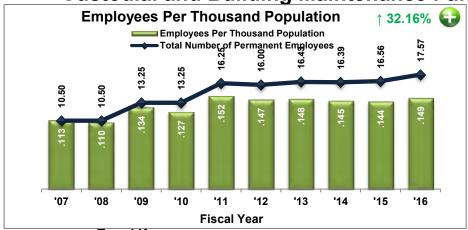
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as life and health insurance, require immediate cash outlays, and others, like pension benefits, can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city -- one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 39.65% in FY 2007 to 47.70% in FY 2011 and then began decreasing. The FY 2016 fringe benefit percent is 40.52%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- · The fringe benefit percent has been above the BLS average fringe benefit percent for state and local government for the past ten years.

### Sources:

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	10.50	92,937	0.113					
2008	10.50	95,782	0.110					
2009	13.25	98,831	0.134	2.75	1.75		1.00	ADDED: (1.75) Custodians for Grissum and Wabash Buildings, REALLOCATED (1) Custodian from Public Works
2010	13.25	104,620	0.127					
2011	16.25	106,658	0.152	3.00	3.00			ADDED: (1) Bldg Maintenance Mech and (2) Custodians for additional space after Daniel Boone Building remodel
2012	16.00	109,008	0.147	(0.25)			(0.25)	MOVED: (.25) Bldg Regulations Supervisor to Community Development
2013	16.43	111,145	0.148	0.43			0.43	REALLOCATION of Public Works Administration staff to individual divisions
2014	16.39	113,155	0.145	(0.04)			(0.04)	MOVED: (.04) Senior ASA to Community Relations
2015	16.56	115,391	0.144	0.17			0.17	REALLOCATION: from Public Works Administration
2016	17.57	117,671	0.149	1.01	1.02	(0.25)	0.24	ADDED: (1) Maintenance Assistant, (.02) Deputy City Manager, DELETED (.25) Assistant PW Director, REALLOCATION: PW Admin staff from reorg of Utilities
10 Yr Chg	67.33%	26.61%	32.16%	7.07	5.77	(0.25)	1.55	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period, there has been an increase of 7.07 FTE. Employees per thousand population increased 32.16%. A number of organizational changes have caused these increases. In FY 2009, cleaning and maintenance were added to the Grissum Building and Wabash Station. In 2011, positions were added to handle the additional space in the Daniel Boone Building after the renovation. In 2013, the Public Works administrative staff began to be allocated across all the various divisions. In 2016, an additional maintenance assistant was added to help maintain our aging portfolio of buildings.

### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

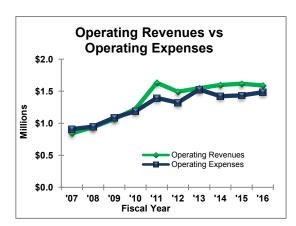
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
Custodial User charges	\$288,963	\$331,130	\$470,096	\$469,995	\$589,484
Bldg. Maint. User Charges	\$321,477	\$350,656	\$429,479	\$519,035	\$659,061
Utility User Charges	\$232,112	\$255,323	\$165,857	\$235,654	\$382,860
Total Operating Revenues	\$842,552	\$937,109	\$1,065,432	\$1,224,684	\$1,631,405
Operating Expenses:					
Personnel Services *	\$482,649	\$514,538	\$605,294	\$600,807	\$731,465
Materials and Supplies	\$104,212	\$105,922	\$129,656	\$156,594	\$168,836
Travel and Training	\$0	\$1,477	\$508	\$1,255	\$2,376
Intragovernmental	\$76,180	\$82,511	\$77,000	\$95,478	\$114,380
Utilities, Services and Miscellaneous	\$243,647	\$243,251	\$276,012	\$333,492	\$376,823
Total Operating Expenses	\$906,688	\$947,699	\$1,088,470	\$1,187,626	\$1,393,880
Operating Income (Loss) Before					
Depreciation	(\$64,136)	(\$10,590)	(\$23,038)	\$37,058	\$237,525
Depreciation	(\$8,708)	(\$10,905)	(\$12,656)	(\$13,209)	(\$15,813)
Operating Income (Loss) *	(\$72,844)	(\$21,495)	(\$35,694)	\$23,849	\$221,712
Non-Operating Revenues:				440.000	• = • •
Investment Revenue	\$35,900	\$27,742	\$24,642	\$19,975	\$14,760
Revenue from Other Gov Units	\$0	\$0	\$0	\$0	\$0
Miscellaneous Revenue	\$2,001	\$3,450	\$4,175	\$0	\$4,119
Total Non-Operating Revenues	\$37,901	\$31,192	\$28,817	\$19,975	\$18,879
Non-Operating Expenses:	•	•	•		•
Interest Expense	\$0	\$0	\$0	\$0	\$0
Loss on Disposal of Assets	\$0	\$0	\$0	\$0	\$0
Miscellaneous Expenses	\$1,600	\$8,164	\$0	\$0	\$1,899
Total Non-Operating Expenses	\$1,600	\$8,164	\$0	\$0	\$1,899
<b>Operating Transfers:</b> Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	\$0 \$0	\$0 \$0	\$0 \$0	\$0 (\$69,646)	\$0 (\$69,646)
Total Operating Transfers	\$0 \$0	\$0 \$0	\$0 \$0	(\$69,646)	(\$69,646)
Net Income (Loss) Transferred					
To Retained Earnings	(\$36,543)	\$1,533	(\$6,877)	(\$25,822)	\$169,046
Beginning Retained Earnings**	\$351,106	\$314,563	\$316,096	\$309,219	\$283,397
Ending Retained Earnings	\$314,563	\$316,096	\$309,219	\$283,397	\$452,443
Contributed Capital	\$380,000	\$380,000	\$380,000	\$380,000	\$380,000
Ending Fund Equity	\$694,563	\$696,096	\$689,219	\$663,397	\$832,443

<sup>\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adjustment for Pensions

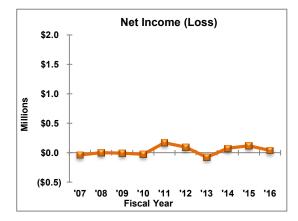
<sup>\*\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

### **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$561,513	\$597,241	\$604,860	\$614,251	\$601,652
\$638,281	\$647,242	\$678,490	\$679,446	\$665,039
\$293,000	\$303,025	\$312,652	\$322,552	\$322,552
\$1,492,794	\$1,547,508	\$1,596,002	\$1,616,249	\$1,589,243
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\$688,227	\$759,390	\$715,387	\$728,290	\$788,506
\$188,054	\$226,922	\$222,679	\$196,734	\$211,632
\$1,631	\$7,310	\$6,955	\$7,483	\$3,719
\$62,441	\$61,757	\$60,979	\$20,864	\$22,383
\$381,051	\$471,574	\$417,513	\$482,593	\$458,066
\$1,321,404	\$1,526,953	\$1,423,513	\$1,435,964	\$1,484,306
\$171,390	\$20,555	\$172,489	\$180,285	\$104,937
(\$17,358)	(\$19,647)	(\$16,266)	(\$15,484)	(\$15,633)
\$154,032	\$908	\$156,223	\$164,801	\$89,304
\$10,404	(\$9,105)	\$13,115	\$23,124	\$19,481
\$0	\$0	\$0	\$0	\$0
\$12	\$2,946	\$0	\$0	\$89
\$10,416	(\$6,159)	\$13,115	\$23,124	\$19,570
\$0	\$0	\$0	\$0	\$0
\$0	\$1,961	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$1,961	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
(\$69,646)	(\$69,646)	(\$93,890)	(\$69,646)	(\$69,646)
(\$69,646)	(\$69,646)	(\$93,890)	(\$69,646)	(\$69,646)
\$94,802	(\$76,858)	\$75,448	\$118,279	\$39,228
\$452,443	\$547,245	\$1,168,353	\$1,243,801	\$1,362,080
\$547,245	\$470,387	\$1,243,801	\$1,362,080	\$1,401,308
\$380,000	\$380,000	\$0	\$0	\$0
\$927,245	\$850,387	<b>\$1,243,801</b>	\$1,362,080	<b>\$1,401,308</b>



Operating revenues have been greater than operating expenses since FY 2010. Prior to FY 2010, management decided to recover lower amounts from departments and use up some of the excess cash in the fund. Operating revenues and expenses have increased due to services being provided at additional buildings (Grissum and Wabash) and increased space to service (Daniel Boone building after renovations).



There was a net loss in four of the past ten years. It is not the goal of an internal service fund such as the Custodial and Building Maintenance Fund to generate a lot of net income. The primary goal is to recover their costs. Prior to FY 2010, management decided to recover lower amounts from departments in order to use up some of the excess cash in the fund. In FY 2011 there was a large net income due to utility costs coming in lower than were estimated for the renovated Daniel Boone Building space.

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources Sales Taxes Property Taxes Gross Receipts & Other Local Taxes					
Intragovernmental Revenues Grants					
Interest (w/o GASB 31 Adjustment)	\$31,383	\$24,547	\$16,855	\$30,713	\$15,025
Fees and Service Charges	\$842,552	\$937,109	\$1,065,432	\$1,224,684	\$1,631,405
Other Local Revenues ++	\$2,001	\$3,450	\$4,175	\$0	\$4,119
Total Financial Sources	\$875,936	\$965,106	\$1,086,462	\$1,255,397	\$1,650,549
Other Funding Sources/Transfers^	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$875,936	\$965,106	\$1,086,462	\$1,255,397	\$1,650,549
Financial Uses					
Operating Expenses (w/o GASB 16 and 68 Adj)	\$907,946	\$942,791	\$1,091,664	\$1,182,829	\$1,395,374
Operating Transfers to Other Funds	\$0	\$0	\$0	\$69,646	\$69,646
Interest and Other Non-Oper Cash Exp	\$1,600	\$8,164	\$0	\$0	\$1,899
Principal Payments	\$0	\$0	\$0	\$0	\$0
Capital Additions	\$93,820	\$63,283	\$49,735	\$27,069	\$35,184
Ent. Revenues used for Capital Projects	\$0	\$0 \$4.044.232	\$0 \$4.444.300	\$0 \$4.070.544	\$0
Total Financial Uses	\$1,003,366	\$1,014,238	\$1,141,399	\$1,279,544	\$1,502,103
Financial Sources Over/ (Under) Financial Uses	(\$127,430)	(\$49,132)	(\$54,937)	(\$24,147)	\$148,446
(chaci) i manetal cocc	(\$127,400)	(ψ40,102)	(\$0-1,001)	( <b>\P</b> =+, 1+1)	Ψ140,440
Current Assets	\$617,417	\$583,332	\$515,703	\$467,374	\$618,252
Less: Current Liabilities**	\$95,469	\$104,064	\$83,822	\$75,175	\$76,938
Ending Cash and Other Resources **	\$521,948	\$479,268	\$431,881	\$392,199	\$541,314
Cash Reserve Target (20% of Fin. Uses)	\$200,673	\$202,848	\$228,280	\$255,909	\$300,421
	•	•			
Cash Above/(Below) Cash Reserve Target**	\$321,275	\$276,420	\$203,601	\$136,290	\$240,893

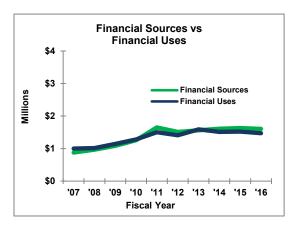
<sup>\*\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

<sup>++</sup> Other Local Revenues include miscellaneous revenues

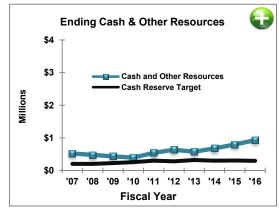
<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

### **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016	
\$19,047	\$13,747	\$13,139	\$14,908	\$17,189	
\$1,492,794	\$1,547,508	\$1,596,002	\$1,616,249	\$1,589,243	
\$12	\$2,946	\$0	\$0	\$89	
\$1,511,853	\$1,564,201	\$1,609,141	\$1,631,157	\$1,606,521	
\$0	\$0	\$0	\$0	\$0	
ΨΟ	ΨΟ	ΨΟ	ΨΟ	ΨΟ	
<u>\$1,511,853</u>	\$1,564,201	\$1,609,141	\$1,631,157	<u>\$1,606,521</u>	
\$1,320,098	\$1,520,993	\$1,418,758	\$1,434,868	\$1,402,714	
\$69,646	\$69,646	\$93,890	\$69,646	\$69,646	
\$0	\$1,961	\$0	\$0	\$0	
\$0	\$0	\$0	\$0	\$0	
\$20,569	<b>\$</b> 0	<b>\$</b> 0	\$19,795	\$0	
\$0	\$0 \$4 503 600	\$0 \$4.542.648	\$0	\$0 \$4,472,360	
\$1,410,313	\$1,592,600	\$1,512,648	\$1,524,309	\$1,472,360	
\$101,540	(\$28,399)	\$96,493	\$106,848	\$134,161	
¢724 072	<b>PEO2 446</b>	<b>CO11 11E</b>	<b>\$905.946</b>	£1 000 411	
\$731,873 \$98,968	\$693,416 \$115,761	\$811,445 \$133,837	\$895,846 \$99,752	\$1,028,411 \$97,252	
\$632,905	\$577,655	\$677,608	\$796,094	\$931,159	
¢202.022	¢240 522	¢202 522	<b>#204.000</b>	£20.4.470	
\$282,063	\$318,520	\$302,530	\$304,862	\$294,472	
\$350,842	\$259,135	\$375,078	\$491,232	\$636,687	



Financial sources were below financial uses for FY 2007 through FY 2010 due to a decision by management to recover lower amounts from departments in order to use up some of the excess cash in the fund. In FY 2013, financial uses were higher due to using excess cash balances to repair the roof on the Howard building and paint the exterior of the Armory building.



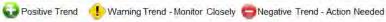
For FY 2007 through FY 2010 management recovered lower amounts from departments in order to use up some excess cash in the fund. The ending cash and other resources has been above the cash reserve target for all ten years. We are currently building up cash to save up for future costs which will include a building facilities manager and funding for a study of all of the city buildings so long-term maintenance schedules can be developed.

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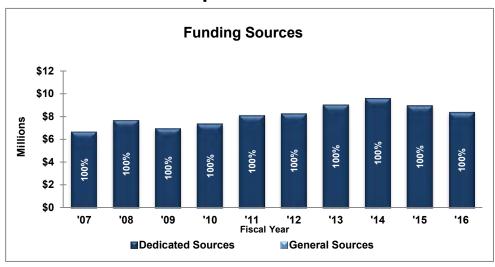
# Fleet Operations Fund Trends Internal Service Fund

Indicator	2015	2016	Comments
Fringe Benefits as a Percentage of Salaries and Benefits		•	Fringe benefits as a percent of salaries and benefits have been above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments for all years prior to FY 2015. The FY 2016 fringe benefit percent is 34.11%.
Employees Per Thousand Population	•	1	The total number of employees increased by 12.33 FTE. Employees per thousand population increased by 16.58% while population increased 26.61%. The increases were due to the addition of a third shift and the consolidation of fleet operations within the city. The current staffing level still results in a backlog of work which must be sent outside of the organization to be repaired.
Percentage of Eligible Vehicles Converted to CNG	•	•	In year three of the city's plan to convert 15% of the eligible vehicles to compressed natural gas (CNG), the City is at 9.5% which is over 63% of the way toward the goal. As the city replaces vehicles, they will continue to convert more of them to CNG.
Ending Cash and Other Resources	•	•	Ending cash and other resources fell below the cash reserve target for FY 2013 - FY 2015 due to the building of a parks maintenance fleet building and the purchase of land for the CNG facility. FY 2016 is above the cash reserve target by \$181,884.









		De	edicated Sour	ces					
				Transfers	Total	Total			
Fiscal	User	Investment	Misc.	from Other	Dedicated	General	Total		
Year	Charges	Revenue	Revenue	Funds	Sources	Sources	Revenues		
2007	\$6,535,915	\$24,063	\$68,107	\$0	\$6,628,085	\$0	\$6,628,085		
2008	\$7,557,805	\$18,414	\$63,936	\$0	\$7,640,155	\$0	\$7,640,155		
2009	\$6,856,593	\$21,410	\$40,925	\$0	\$6,918,928	\$0	\$6,918,928		
2010	\$7,228,728	\$28,401	\$60,932	\$0	\$7,318,061	\$0	\$7,318,061		
2011	\$7,954,852	\$26,422	\$78,239	\$0	\$8,059,513	\$0	\$8,059,513		
2012	\$8,088,141	\$18,333	\$118,607	\$0	\$8,225,081	\$0	\$8,225,081		
2013	\$8,878,315	(\$22,879)	\$121,548	\$8,134	\$8,985,118	\$0	\$8,985,118		
2014	\$9,274,757	\$11,318	\$154,406	\$110,000	\$9,550,481	\$0	\$9,550,481		
2015	\$8,787,919	\$21,667	\$107,864	\$0	\$8,917,450	\$0	\$8,917,450		
2016	\$8,251,065	\$23,878	\$73,887	<b>\$0</b>	\$8,348,830	\$0	\$8,348,830		
10 Yr % Chg	26.24%	(0.77%)	8.49%		25.96%		25.96%		

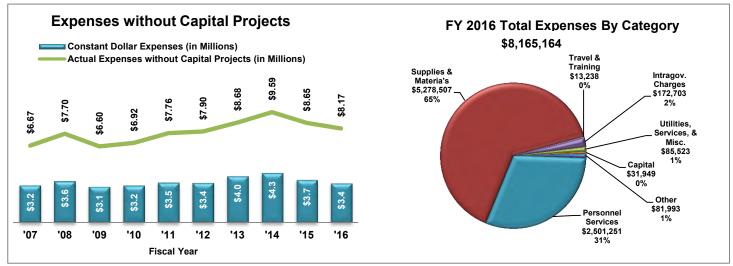
**Description:** The Fleet Operations Fund is an internal service fund that provides preventive maintenance, mechanical repair, repair parts, acquisition support, and fuel for the vehicles and equipment belonging to City departments. All of the funding for this fund is dedicated and cannot be allocated to any other department. The primary dedicated funding source is fees and service charges for labor, parts, outside work authorizations and fuel that is charged to departments based on usage of fleet goods and services. Other funding sources include miscellaneous revenue (tower rentals, metal recycling), special fuel tax refund, external CNG sales, interest revenue, and transfers.

Analysis: For the period shown, total revenues increased \$1.7 million or 25.96%.

- In FY 2009 user charges were lower due to lower fuel prices.
- In FY 2010 through FY 2011 user charges were higher due to fuel prices.
- In FY 2013 and FY 2014 user charges for parts, labor, and outside work authorizations were higher due to fleet operations beginning to provide mechanical services to Parks and Recreation in FY 2013 and Water and Electric in FY 2014.
- In FY 2014 there was an operating transfer from the transit fund to allow fleet to purchase two paratransit vehicles
- In FY 2015 and FY 2016 user charges were lower due to lower fuel prices.

#### Source

 City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/



	Expenses						Per Capita	Per Capita
	without				Constant		Expenses in	Percent
	Capital	Capital	Total	Consumer	Dollar		Constant	Change Over
Fiscal Year	Projects	<b>Projects</b>	<b>Expenses</b>	Price Index	Expenses	Population**	Dollars	<b>Previous Year</b>
2007	\$6,671,461	\$0	\$6,671,461	207.30	\$3,218,264	92,937	\$34.63	4.38%
2008	\$7,699,729	\$10,275	\$7,710,004	215.30	\$3,581,002	95,782	\$37.39	7.97%
2005 - <u>2009</u>	\$6,604,695	\$65,033	\$6,669,728	214.54	\$3,108,894	98,831	\$31.46	(15.86%)
2006 - <u>2010</u>	\$6,918,100	\$72,620	\$6,990,720	218.06	\$3,205,929	104,620	\$30.64	(2.61%)
2007 - <u>2011</u>	\$7,759,462	\$15,987	\$7,775,449	224.94	\$3,456,692	106,658	\$32.41	5.78%
2008 - <u>2012</u>	\$7,902,422	\$8,991	\$7,911,413	229.59	\$3,445,887	109,008	\$31.61	(2.47%)
2009 - <u>2013</u>	\$8,675,230	\$687,278	\$9,362,508	232.96	\$4,018,934	111,145	\$36.16	14.39%
2010 - <u>2014</u>	\$9,585,833	\$570,035	\$10,155,868	236.74	\$4,289,883	113,155	\$37.91	4.84%
2011 - <u>2015</u>	\$8,652,068	\$120,513	\$8,772,581	237.02	\$3,701,199	115,391	\$32.08	(15.38%)
2016	\$8,165,164	<b>\$</b> 0	\$8,165,164	240.01	\$3,402,010	117,671	\$28.91	(9.88%)
10 Yr % Chg	22.39%		22.39%	15.78%	5.71%	26.61%	(16.52%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description**: Fleet operations provides preventive maintenance, mechanical repair, repair parts, acquisition support, and fuel for all the vehicles and equipment in the City. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and the growth in the population.

**Analysis**: For the period shown, total expenses increased 22.39%, constant dollar expenses increased 5.71% and per capita expenses in constant dollars decreased 16.52%.

- In FY 2008 the increase was primarily in fuel due to higher fuel costs and outside work authorizations (work sent outside of the fleet operations facility to be repaired).
- In FY 2009 three positions were added to begin a third shift. This resulted in a significantly lower amount of work needing to be sent outside. Fuel costs were also significantly lower.
- · In FY 2010 fuel costs increased.
- In FY 2011 fuel costs increased and three more positions were added to the third shift.
- In FY 2012 fuel and parts costs increased and there was a decrease in outside work authorizations.
- In FY 2013 fleet began servicing the Parks and Recreation Department. Two positions were transitioned over from Parks and Recreation and parts costs increased. In addition, fuel costs were higher.
- In FY 2014 fleet began servicing the Water and Electric Department. Two positions were moved over from Water and Electric and two
  positions were added. Parts and outside work authorizations increased.
- In FY 2015, one position was added and fuel costs were significantly lower.
- In FY 2016 fuel costs were significantly lower.

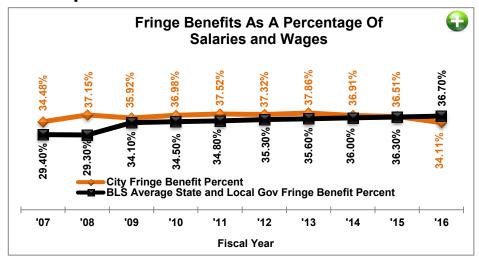
### Sources:

- City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of		Benefits as a Percent of	LAGERS - General	BLS Average
	Fringe	Salaries and	Salaries and	Contribution	State and
Fiscal Year	Benefits	Wages	Wages	Rate	Local Gov
2007	367,117	1,064,591	34.48%	13.90%	29.40%
2008	393,201	1,058,520	37.15%	14.10%	29.30%
2009	407,934	1,135,726	35.92%	13.90%	34.10%
2010	422,093	1,141,369	36.98%	14.90%	34.50%
2011	453,215	1,207,915	37.52%	15.10%	34.80%
2012	480,803	1,288,462	37.32%	16.10%	35.30%
2013	520,552	1,374,773	37.86%	17.10%	35.60%
2014	571,722	1,548,969	36.91%	17.50%	36.00%
2015	607,801	1,664,563	36.51%	16.60%	36.30%
2016	577,368	1,692,756	34.11%	15.10%	36.70%
10 Yr % Chg	57.27%	59.01%	(1.09%)	8.63%	24.83%

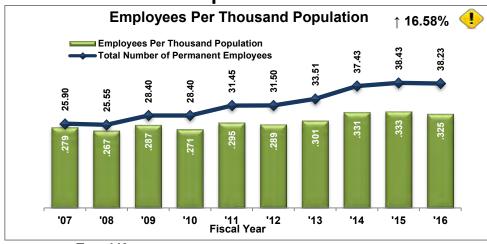
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as life and health insurance, require immediate cash outlays, and others, like pension benefits, can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city -- one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 34.48% in FY 2007 to 37.86% in FY 2013 and then began decreasing. For FY 2016 the fringe benefit percent is 34.11%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- · The fringe benefit percent was above the BLS average fringe benefit percent for state and local governments until FY 2016.

#### Sources:

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	25.90	92,937	0.279					
2008	25.55	95,782	0.267	(0.35)			(0.35)	REALLOCATED: Administrative staff to other Public Works divisions
2009	28.40	98,831	0.287	2.85	3.00		(0.15)	ADDED: (2) Vehicle Mechs and (1) Vehicle Maint Supv I to move to 24 hour operations, (.05) Rate Analyst
2010	28.40	104,620	0.271					
2011	31.45	106,658	0.295	3.05	3.00		0.05	ADDED: (1) Vehicle Mech, (1) Stores Clerk, and (1) ASA III added to third shift
2012	31.50	109,008	0.289	0.05	0.10		(0.05)	ADDED: (0.10) Risk Mgmt Spec added to plan and promote safety programs throughout the Public Works Department
2013	33.51	111,145	0.301	2.01			2.01	MOVED: (2) FTE positions from Parks and Recreation - centralizing fleet maintenance operations
2014	37.43	113,155	0.331	3.92	2.00		1.92	ADDED: (2) Vehicle Mechanics; MOVED (2) FTE from Water and Electric - centralizing fleet maintenance operations
2015	38.43	115,391	0.333	1.00	1.00			ADDED: (1) Vehicle Maintenance Supervisor
2016	38.23	117,671	0.325	(0.20)	0.03		(0.23)	ADDED: (.03) Deputy City Manager; REALLOCATED: Public Works admin staff time due to reorganization that moved Sewer, Solid Waste, and Storm Water out of Public Works and into the Utilities Department
10 Yr Chg	47.61%	26.61%	16.58%	12.33	9.13		3.20	•

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

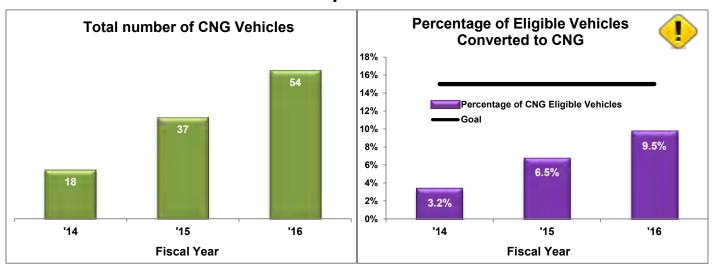
**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the past ten years, the number of positions increased by 12.33 FTE. Employees per thousand population increased 16.58% while the population increased 26.61%. These significant increases are due to several organizational changes over the past ten years. In FY 2009 and FY 2010 positions were added to move the operation to a 24 hour operation. This resulted in savings to the departments as the City's vehicle labor and parts rates are significantly lower than sending work outside of the City. In FY 2013 and FY 2014, staff were transferred from the Parks and Recreation and Water and Electric departments to centralize fleet maintenance across all city departments.

### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

Fiscal Year	Number of CNG vehicles	Percent of CNG Eligible Vehicles	CNG Percent Goal	Royalty Received
2007	0	0%		_
2008	0	0%		
2009	0	0%		
2010	0	0%		
2011	0	0%		
2012	0	0%		
2013	0	0%		
2014	18	3.2%	15%	
2015	37	6.5%	15%	\$7,854
2016	54	9.5%	15%	\$16,283

### **Description:**

The City contracted with Clean Energy to open a compressed natural gas (CNG) facility which opened in August, 2014. The benefits of CNG include reduced fuel costs, lower maintenance costs, and more environmentally friendly operations. The City set a goal of converting 15% of its fleet to CNG. As a part of the agreement, the City agreed to pay Clean Energy if the total number of gasoline gallon equivalents fell below 15,000 per month and the City would receive a royalty if the gasoline gallon equivalents was above 15,000 per month.

#### Analysis

The Čity of Columbia has added 54 CNG vehicles to the fleet since FY 2014. With the addition of 17 more CNG vehicles in FY 2016, the City has reached 9.5% of all eligible vehicles are currently CNG vehicles, over halfway to it's goal of 15%. The CNG station usage has continued to grow and the City has received royalty checks from FY 2015 through FY 2016.

### Sources:

Fleet Operations Department

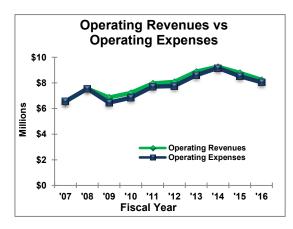
_	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
User Charges	\$6,535,915	\$7,557,805	\$6,856,593	\$7,228,728	\$7,954,852
Total Operating Revenues	\$6,535,915	\$7,557,805	\$6,856,593	\$7,228,728	\$7,954,852
Operating Expenses:					
Personnel Services *	\$1,471,985	\$1,480,502	\$1,569,904	\$1,578,543	\$1,698,651
Materials and Supplies	\$4,724,760	\$5,630,020	\$4,435,386	\$4,767,766	\$5,517,620
Travel and Training	\$2,775	\$5,669	\$2,177	\$3,056	\$1,781
Intragovernmental	\$308,365	\$363,753	\$400,745	\$439,199	\$438,607
Utilities, Services and Miscellaneous	\$51,567	\$67,957	\$50,959	\$53,443	\$51,843
Total Operating Expenses	\$6,559,452	\$7,547,901	\$6,459,171	\$6,842,007	\$7,708,502
Operating Income (Loss) Before					
Depreciation	(\$23,537)	\$9,904	\$397,422	\$386,721	\$246,350
Depreciation	(\$24,264)	(\$25,514)	(\$26,579)	(\$37,234)	(\$37,180)
Operating Income (Loss)	(\$47,801)	(\$15,610)	\$370,843	\$349,487	\$209,170
Non-Operating Revenues:					
Investment Revenue	\$24,063	\$18,414	\$21,410	\$28,401	\$26,422
Revenue from Other Gov Units	\$0	\$0	\$0	\$0	\$0
Miscellaneous Revenue	\$68,107	\$63,936	\$40,925	\$60,932	\$78,239
Total Non-Operating Revenues	\$92,170	\$82,350	\$62,335	\$89,333	\$104,661
Non-Operating Expenses:					
Interest Expense	\$4,135	\$3,018	\$1,862	\$665	\$0
Loss on disposal of fixed assets	\$0	\$0	\$0	\$0	\$0
Miscellaneous Expenses	\$4,428	\$1,305	\$0	\$0	\$3,275
Total Non-Operating Expenses	\$8,563	\$4,323	\$1,862	\$665	\$3,275
Operating Transfers:					
Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	(\$32,394)	(\$72,042)	(\$33,667)	(\$38,194)	(\$3,330)
Total Operating Transfers	(\$32,394)	(\$72,042)	(\$33,667)	(\$38,194)	(\$3,330)
Net Income (Loss) Transferred					
To Retained Earnings	\$3,412	(\$9,625)	\$397,649	\$399,961	\$307,226
Beginning Retained Earnings**	\$678,907	\$682,319	\$672,694	\$1,070,343	\$1,470,304
Ending Retained Earnings	\$682,319	\$672,694	\$1,070,343	\$1,470,304	\$1,777,530
Contributed Capital	\$281,705	\$281,705	\$281,705	\$281,705	\$281,705
Ending Fund Equity	\$964,024	\$954,399	\$1,352,048	\$1,752,009	\$2,059,235

<sup>\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adjustment for Pensions

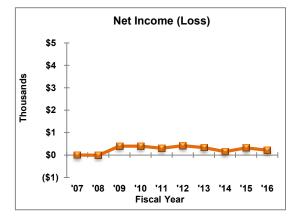
<sup>\*\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

### **Net Income Statement**

Actual			Actual	Actual
2012	2013	2014	2015	2016
\$8,088,141	\$8,878,315	\$9,274,757	\$8,787,919	\$8,251,065
\$8,088,141	\$8,878,315	\$9,274,757	\$8,787,919	\$8,251,065
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\$1,789,772	\$1,935,106	\$2,164,313	\$2,304,057	\$2,501,251
\$5,749,497	\$6,407,329	\$6,724,131	\$5,949,146	\$5,278,507
\$225	\$300	\$3,098	\$21,806	\$13,238
\$160,568	\$172,843	\$197,221	\$173,369	\$172,703
\$62,634	\$75,867	\$79,203	\$68,707	\$75,603
\$7,762,696	\$8,591,445	\$9,167,966	\$8,517,085	\$8,041,302
0005 445	4000 070	<b>0.100 70.1</b>	<b>*</b> 070 004	#000 <b>7</b> 00
\$325,445	\$286,870	\$106,791	\$270,834	\$209,763
(#20 COC)	(#4C ECO)	(#4C 002)	( <b>¢</b> EO 677)	(# <b>7</b> 0.00)
(\$38,606)	(\$46,569)	(\$46,803)	(\$59,677)	(\$76,368)
\$286,839	\$240,301	\$59,988	\$211,157	\$133,395
\$18,333	(\$22,879)	\$11,318	\$21,667	\$23,878
\$0	\$0	\$0	\$0	\$0
\$118,607	\$121,548	\$154,406	\$107,864	\$73,887
\$136,940	\$98,669	\$165,724	\$129,531	\$97,765
, , , , ,	, ,	,,	, ,,,,,	, , , , ,
\$0	\$0	\$0	\$0	\$0
\$0	\$7,700	\$119,431	\$14,174	\$9,920
\$0	\$0	\$0	\$0	\$0_
\$0	\$7,700	\$119,431	\$14,174	\$9,920
ΦO	<b>CO 424</b>	¢110 000	<b>ው</b> ስ	<b>#</b> 0
\$0 (\$3.330)	\$8,134	\$110,000	\$0 (\$5,635)	\$0 (\$5,635)
(\$3,330)	(\$5,349) \$2,785	(\$60,240)	(\$5,625)	(\$5,625)
(\$3,330)	\$2,785	\$49,760	(\$5,625)	(\$5,625)
\$420,449	\$334,055	\$156,041	\$320,889	\$215,615
Φ4 <b>777</b> 500	<b>#0.407.070</b>	Φ0 FF4 000	#0.707.00 <i>4</i>	#4.000.050
\$1,777,530	\$2,197,979	\$3,551,323	\$3,707,364	\$4,028,253
\$2,197,979 \$281,705	\$2,532,034 \$281,705	\$3,707,364	\$4,028,253 \$0	\$4,243,868 \$0
\$281,705 \$2,479,684	\$281,705 \$2,843,730	\$0 \$3.707.364	\$0 \$4,029,253	\$0 \$4 243 868
<u>\$2,479,684</u>	\$2,813,739	\$3,707,364	\$4,028,253	<b>\$4,243,868</b>



Operating revenues have been above operating expenses for all years except FY 2007. As a part of the annual budget process, the financial health of the fund is examined and increases are made in fuel, parts, and labor rates as needed.



There has been a net income for all years except FY 2008. In FY 2008 there were higher fuel costs and outside work authorizations.

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources Sales Taxes Property Taxes					
Gross Receipts & Other Local Taxes Intragovernmental Revenues Grants					
Interest (w/o GASB 31 Adjustment)	\$20,486	\$15,402	\$13,274	\$38,270	\$26,976
Fees and Service Charges	\$6,535,915	\$7,557,805	\$6,856,593	\$7,228,728	\$7,954,852
Other Local Revenues ++	\$68,107	\$63,936	\$40,925	\$60,932	\$78,239
Total Financial Sources	\$6,624,508	\$7,637,143	\$6,910,792	\$7,327,930	\$8,060,067
Other Funding Sources/Transfers^	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$6,624,508	\$7,637,143	\$6,910,792	\$7,327,930	\$8,060,067
F1					
Financial Uses Operating Expenses (w/o GASB 16 and 68 Adj)	\$6,551,914	\$7,545,822	\$6,460,872	\$6,846,795	\$7,699,887
Operating Transfers to Other Funds	\$32,394	\$72,042	\$33,667	\$38,194	\$3,330
Interest and Other Non-Oper Cash Exp	\$8,563	\$4,323	\$1,862	\$665	\$3,275
Principal Payments	\$0	\$0	\$0	\$0	\$0
Capital Additions	\$46,788	\$49,949	\$83,416	\$0	\$7,175
Ent. Revenues used for Capital Projects	\$0	\$10,275	\$65,033	\$0	\$0
Total Financial Uses	\$6,639,659	\$7,682,411	\$6,644,850	\$6,885,654	\$7,713,667
Financial Sources Over/					
(Under) Financial Uses	(\$15,151)	(\$45,268)	\$265,942	\$442,276	\$346,400
Current Assets	\$1,034,578	\$1,171,746	¢1 154 070	\$1,693,424	\$1,971,429
Less: Current Liabilities**	\$437,249	\$1,171,740 \$617,448	\$1,154,078 \$324,000	\$498,771	\$452,258
Ending Cash and Other Resources**	\$597,329	\$554,298	\$830,078	\$1,194,653	\$1,519,171
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Cash Reserve Target (20% of Fin. Uses)	\$1,327,932	\$1,536,482	\$1,328,970	\$1,377,131	\$1,542,733
Cash Above/(Below) Cash Reserve Target**	(\$730,603)	(\$982,184)	(\$498,892)	(\$182,478)	(\$23,562)

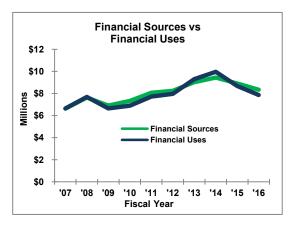
<sup>\*\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

<sup>++</sup> Other Local Revenues include miscellaneous revenues

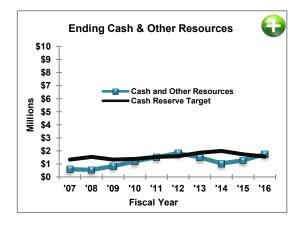
<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

### **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual Actual 2014 2015		Actual 2016
\$36,676	\$26,935	\$15,010	\$13,684	\$20,573
\$8,088,141	\$8,878,315	\$9,274,757	\$8,787,919	\$8,251,065
\$118,607	\$121,548	\$154,406	\$107,864	\$73,887
\$8,243,424	\$9,026,798	\$9,444,173	\$8,909,467	\$8,345,525
\$0	\$8,134	\$110,000	\$0	\$0
\$8,243,424	\$9,034,932	\$9,554,173	\$8,909,467	\$8,345,525
\$7,761,107	\$8,577,696	\$9,139,664	\$8,499,110	\$7,824,290
\$3,330	\$5,349 \$7,700	\$60,240	\$5,625	\$5,625
\$0 \$0	\$7,700	\$0 \$0	\$0 \$0	\$0 \$0
\$0 \$07.700	\$0 \$24.467	\$0 #404.303	\$0 \$55.507	\$0
\$97,790 \$100,000	\$24,167 \$687,278	\$191,393 \$570,035	\$55,507 \$120,513	\$31,949 \$0
\$100,000 \$7,962,227	\$9,302,190	\$570,035 <b>\$9,961,332</b>	\$8,680,755	\$7,861,864
\$1,902,221	ψ3,302,190	ψ3,301,332	ψ0,000,733	<del>\$1,001,004</del>
\$281,197	(\$267,258)	(\$407,159)	\$228,712	\$483,661
<b>4201,107</b>	(4201,200)	(\$401,100)	<b>4220,7 12</b>	Ψ-100,001
\$2,292,507	\$2,314,564	\$1,754,958	\$1,954,254	\$2,327,094
\$463,973	\$814,295	\$716,048	\$686,138	\$572,837
\$1,828,534	\$1,500,269	\$1,038,910	\$1,268,116	\$1,754,257
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\$1,592,445	\$1,860,438	\$1,992,266	\$1,736,151	\$1,572,373
\$236,089	(\$360,169)	(\$953,356)	(\$468,035)	\$181,884



There have been four of the past ten years where financial uses were higher than financial sources. In all of these years the uses included higher capital addition and capital project costs. There have been several large cash outlays that have been needed in the past several years to build a fleet management building for Parks and Recreation, purchase land for a CNG facility, and replacement of the city's accounting software (COFERS project).



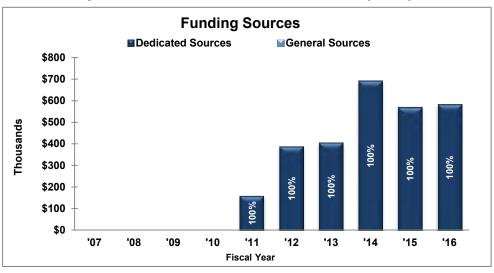
Ending cash and other resources was below the cash reserve target from FY 2007 through FY 2011. During that time charges to departments were increased to improve the financial condition of the fund. In FY 2012 through FY 2014 cash was used to build a new fleet maintenance building for parks and recreation. In FY 2013 land was purchased for the CNG facility. These significant uses of cash caused the ending cash and other resources to fall below the cash reserve target. FY 2016 shows ending cash and other reserves above the cash reserve target.

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Internal Service Fund

Indicator	2015	2016	Comments
Fringe Benefits as a Percentage of Salaries and Benefits	<b>1</b>	•	Fringe benefits as a percent of salaries and benefits have been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local government for all years shown. The FY 2016 fringe benefit percent is 30.50%.
Employees Per Thousand Population	<b>(1)</b>	<b>•</b>	The total number of employees increased by 6.26 FTE. Employees per thousand population increased by 62.12%. GIS was put into a separate fund in FY 2011 and most of the position changes have been the result of reallocating positions from other budgets.
Ending Cash and Other Resources	<b>(</b>	<b>•</b>	Ending cash and other resources has been above the cash reserve target since FY 2012. Ending cash and other resources is currently being built up to pay for several large projects which include LiDAR, topo, aerial imagery, and natural resources inventory.





Fiscal Year	Interest Revenue	Fees & Service Charges	Other Local Revenues	Grants	Operating Transfer	Total Dedicated Sources	Total General Sources	Total Revenues
'07	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
'08	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
'09	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
'10	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0
'11	\$884	\$0	\$0	\$20,865	\$134,096	\$155,845	\$0	\$155,845
'12	\$578	\$322,004	\$0	\$62,847	\$0	\$385,429	\$0	\$385,429
'13	(\$2,020)	\$324,130	\$0	\$81,046	\$0	\$403,156	\$0	\$403,156
'14	\$4,282	\$615,315	\$15	\$69,373	\$0	\$688,985	\$0	\$688,985
'15	\$13,228	\$473,528	\$564	\$79,456	\$0	\$566,776	\$0	\$566,776
'16	\$8,646	\$487,194	\$55	\$84,824	\$0	\$580,719	<b>\$0</b>	\$580,719
5 Yr % Chg	1395.85%	51.30%		34.97%		50.67%		50.67%

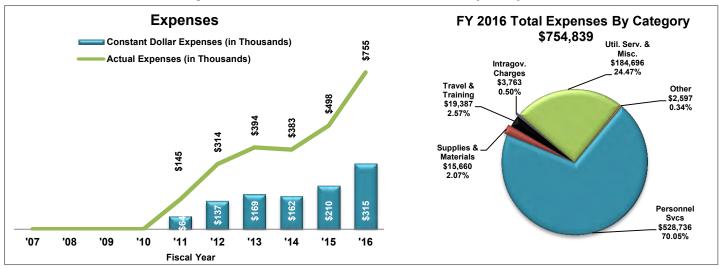
**Description:** The GIS fund is used to account for the provision of geospatial technologies including computer mapping, geographic information systems, global positioning systems, remote sensing and the accompanying spatial data to all City departments. All of the funding is considered to be dedicated and cannot be allocated to any other department. The primary funding source is the GIS fee which is a fee charged to all user departments based on the number of network computers in each department. Other dedicated sources include grants (planning grant for eligible activities), interest revenue, and other local revenues (sunshine requests and copies).

**Analysis:** The GIS Fund was established during FY 2011 when expenses were moved from the Information Technology and City Manager's budgets.

- · FY 2012 reflects a full year of operations.
- Revenues were higher in FY 2014 due to a change in the fee calculation to include funding for several large projects (aerial
  image, topographic and planimetric data collection). After that year, the GIS fees began to include partial funding for these
  projects each year to minimize the impact on user department budgets.

### Source:

 City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/



						Per Capita	
				Constant		Expenses in	Per Capita Percent
		Total	Consumer	Dollars		Constant	Change Over
	Fiscal Year	<b>Expenses</b>	Price Index	Expenses	Population**	Dollars	Previous Year
_	2007	\$0	207.30	\$0	92,937	\$0.00	
	2008	\$0	215.30	\$0	95,782	\$0.00	
	2005 - <u>2009</u>	\$0	214.54	\$0	98,831	\$0.00	
	2006 - <u>2010</u>	\$0	218.06	\$0	104,620	\$0.00	
	2007 - <u>2011</u>	\$144,748	224.94	\$64,350	106,658	\$0.60	
	2008 - <u>2012</u>	\$313,722	229.59	\$136,644	109,008	\$1.25	108.33%
	2009 - <u>2013</u>	\$393,509	232.96	\$168,917	111,145	\$1.52	21.60%
	2010 - <u>2014</u>	\$382,941	236.74	\$161,756	113,155	\$1.43	(5.92%)
	2011 - <u>2015</u>	\$498,407	237.02	\$210,281	115,391	\$1.82	27.27%
	2016	\$754,839	240.01	\$314,503	117,671	\$2.67	46.70%
	5 Yr % Chg	140.61%	4.54%	130.16%	7.95%	113.60%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The GIS fund is responsible for developing, coordinating, and supporting the use of geospatial technologies such as computer mapping, geographic information systems, global positioning systems, remote sensing, and the accompanying spatial data across all City departments. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

**Analysis:** For the past five years, total expenses increased 140.61%, constant dollar expenses increased 130.16%, and per capita expenses increased 113.60%.

- The GIS Fund was started during FY 2011. FY 2012 reflects a full year of operation.
- Personnel costs are over 70% of this budget and the largest increase over the past ten years has been in the personnel costs area. The total number of positions has increased from 3.50 FTE to 6.26 FTE.
- FY 2016 includes costs for Lidar topos for aerial imagery and mapping.

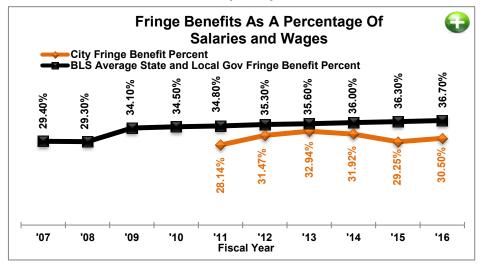
### Sources:

- City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of		Benefits as a Percent of	LAGERS - General	BLS Average
	Fringe	Salaries and	Salaries and	Contribution	State and Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$0	\$0		13.90%	29.40%
2008	\$0	\$0		14.10%	29.30%
2009	\$0	\$0		13.90%	34.10%
2010	\$0	\$0		14.90%	34.50%
2011	\$28,158	\$100,062	28.14%	15.10%	34.80%
2012	\$64,317	\$204,377	31.47%	16.10%	35.30%
2013	\$78,927	\$239,628	32.94%	17.10%	35.60%
2014	\$69,761	\$218,539	31.92%	17.50%	36.00%
2015	\$83,620	\$285,897	29.25%	16.60%	36.30%
2016	\$111,733	\$366,354	30.50%	15.10%	36.70%
10 Yr % Chg				8.63%	24.83%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

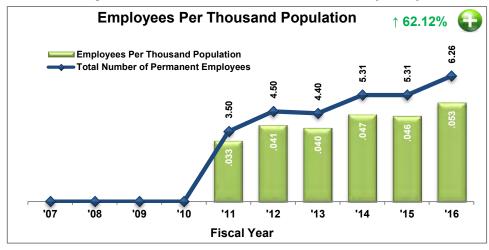
**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 28.14% in FY 2011 to 32.94% in FY 2013 before they began declining. The fringe benefit percent is 30.50% for FY 2016.

- Pension costs are the largest cost of the fringe benefits. For the ten year period shown, LAGERS-General pension contribution rates have increased 8.63%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a way to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide incentive to switch to HSAs.
- · The fringe benefit percent has been below the BLS average fringe benefit percent for state and local government for all years shown.

Management will need to continue monitoring this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

#### Sources:

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007								
2008								
2009								
2010								
2011	3.50	106,658	0.033	3.50	1.00		2.50	ADDED: (1) GIS Technician, REALLOCATED: (.5) Sr. Planner from City Manager to GIS Support Coordinator, (1) Systems Analyst from IT to a GIS Enterprise Systems Administrator, (1) Engineering Aide IV from PW Engineering to GIS Manager
2012	4.50	109,008	0.041	1.00	1.00			ADDED: (1) GIS Technician
2013	4.40	111,145	0.040	(0.10)			(0.10)	REALLOCATION: Public Works Administration staff to the various divisions and (.30) City-wide Services Manager to Public Works Engineering (over Survey)
2014	5.31	113,155	0.047	0.91			0.91	REALLOCATION: (1) position from Information Technology, (.01) Sr ASA to Community Relations, and (.08) Asst PW Director position reclassified as a Bus Supervisor in Transit
2015	5.31	115,391	0.046					a Day Caper root in Francis
2016	6.26	117,671	0.053	0.95	0.76		0.19	ADDED: (.75) Addressing Specialist - split with Community Development, (.01) Deputy City Manager, REALLOCATION: (.30) City-wide Geospatial Services Manager from Engineering and various PW Admin staff due to reorganization that moved Sewer, Storm Water, and Solid Waste from Public Works to the Utilities Department
Chg since '11	78.86%	10.33%	62.12%	6.26	2.76	0.00	3.50	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Employees per thousand population is an important indicator when looking at the increases in positions over time. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing, or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** Since the fund began in FY 2011, the total number of positions has increased 6.26 FTE. Employees per thousand increased 62.12%. The budget was started with 2.50 FTE positions being allocated from other departments and one additional employee. As the department developed and the workload expanded, additional employees were added and/or reallocated from other departments. In FY 2016 an Addressing Specialist position was added which will help maintain accurate and authoritative addresses for the City in multiple databases. This position is split with Community Development in the general fund.

#### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

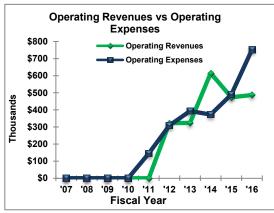
_	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
User Charges	\$0	\$0	\$0	\$0	\$0
Total Operating Revenues	\$0	\$0	\$0	\$0	\$0
Operating Expenses:					
Personnel Services **	\$0	\$0	\$0	\$0	\$134,899
Materials and Supplies	\$0	\$0	\$0	\$0	\$4,578
Travel and Training	\$0	\$0	\$0	\$0	\$3,115
Intragovernmental	\$0	\$0	\$0	\$0	\$0
Utilities, Services and Miscellaneous	\$0	\$0	\$0	\$0	\$2,156
Total Operating Expenses	\$0	\$0	\$0	\$0	\$144,748
Operating Income (Loss) Before	•				(\$444.740)
Depreciation	\$0	\$0	\$0	\$0	(\$144,748)
Depreciation	\$0	\$0	\$0	\$0	\$0
Operating Income (Loss)	\$0	\$0	\$0	\$0	(\$144,748)
Non-Operating Revenues:					
Investment Revenue	\$0	\$0	\$0	\$0	\$884
Revenue from Other Gov Units	\$0	\$0	\$0	\$0	\$20,865
Miscellaneous Revenue	\$0	\$0	\$0	\$0	\$0
Total Non-Operating Revenues	\$0	\$0	\$0	\$0	\$21,749
Non-Operating Expenses:					
Interest Expense	\$0	\$0	\$0	\$0	\$0
Miscellaneous Expenses	\$0	\$0	\$0	\$0	\$0
Total Non-Operating Expenses	\$0	\$0	\$0	\$0	\$0
Operating Transfers:	ФО.	ФО.	ФО.	ФО.	<b>#</b> 404.000
Operating Transfer From Other Funds	\$0 *0	\$0 #0	\$0 \$0	\$0 \$0	\$134,096
Operating Transfers To Other Funds	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$134,096
Total Operating Transfers	Φυ	ΦΟ	Φυ	ΦΟ	\$134,096
Net Income (Loss) Before Capital Contribution	\$0	\$0	\$0	\$0	\$11,097
Capital Contributions	\$0	\$0	\$0	\$0	\$0
Net Income (Loss)	\$0	\$0	\$0	\$0	\$11,097
Amortization of Contributions	\$0	\$0	\$0	\$0	\$0
Net Income (Loss) Transferred					
To Retained Earnings	\$0	\$0	\$0	\$0	\$11,097
Beginning Retained Earnings *	\$0	\$0	\$0	\$0	¢Λ
Ending Retained Earnings	\$0	ΨΟ	Ψ0	Φυ	\$0 <b>\$11,097</b>

<sup>\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

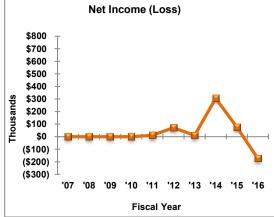
<sup>\*\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adj. for Pensions and GASB 16 Adj. for Vacation Liability

### **Net Income Statement**

Actual 2012	Actual 2013	Actual Actual 2014 2015		Actual 2016
\$322,004	\$324,130	\$615,315	\$473,528	\$487,194
\$322,004	\$324,130	\$615,315	\$473,528	\$487,194
\$282,449	\$332,502	\$330,490	\$392,895	\$528,736
\$13,149	\$12,515	\$16,992	\$25,651	\$15,660
\$9,558	\$10,675	\$11,670	\$17,615	\$19,387
\$447	\$3,786	\$6,440	\$7,622	\$3,763
\$3,631	\$34,031	\$6,965	\$45,752	\$184,696
\$309,234	\$393,509	\$372,557	\$489,535	\$752,242
\$12,770	(\$69,379)	\$242,758	(\$16,007)	(\$265,048)
\$0	\$0	\$0	(\$1,082)	(\$2,597)
\$12,770	(\$69,379)	\$242,758	(\$17,089)	(\$267,645)
, ,	, ,		,	,
\$578	(\$2,020)	\$4,282	\$13,228	\$8,646
\$62,847	\$81,046	\$69,373	\$79,456	\$84,824
\$0	\$0	\$15	\$564	\$55
\$63,425	\$79,026	\$73,670	\$93,248	\$93,525
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
(\$4,488)	\$0	(\$10,384)	\$0	\$0
(\$4,488)	\$0	(\$10,384)	\$0	\$0
\$71,707	\$9,647	\$306,044	\$76,159	(\$174,120)
\$0	\$0	\$0	\$0	\$0_
\$71,707	\$9,647	\$306,044	\$76,159	(\$174,120)
\$0	\$0	\$0	\$0	\$0
\$71,707	\$9,647	\$306,044	\$76,159	(\$174,120)
\$11,097	\$82,804	\$194,435	\$500,479	\$576,638
\$82,804	\$92,451	\$500,479	\$576,638	\$402,518
	,,			, . – ,



For the period shown, operating expenses were lower than operating revenues in FY 2011, FY 2013, FY 2015, and FY 2016. In FY 2011, the fund was started by transferring funds from the City Manager and Information Technology departments, which is reflected in the Operating Transfers section of this statement. In the other years, there were payments for large projects (aerial photography, LiDAR, and topographic and planimetric data) which were paid partially by existing fund balances. Since these projects have a significant cost, the GIS fee collected from user departments include a portion of the costs each year so there is sufficient funding available to pay for the projects as they are needed.



For the period shown, there has been a net income for all years except FY 2016. In FY 2016, there was a payment for Lidar topos for aerial imagery and mapping which caused the total expenses to be above the total revenues. Beginning in FY 2014, the GIS fee charged to departments began collecting a portion of this cost each year so there would be sufficient funding to pay for the project in FY 2016. It is a common practice for funds such as this one to build up balances over time and then use down the balance to pay for a large project.

<u>-</u>	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources Sales Taxes Property Taxes Cross Possists & Other Legal Taxes					
Gross Receipts & Other Local Taxes Intragovernmental Revenues					
Grants	\$0	\$0	\$0	\$0	\$20,865
Interest (w/o GASB 31 Adjustment)	\$0	\$0	\$0	\$0	\$901
Fees and Service Charges	\$0	\$0	\$0	\$0	\$0
Other Local Revenues ++	\$0	\$0	\$0	\$0	\$0
·	\$0	\$0	\$0	\$0	\$21,766
Other Funding Sources/Transfers^	\$0	\$0	\$0	\$0	\$134,096
Total Financial Sources: Less					
Appropriated Fund Balance	\$0	\$0	\$0	\$0	\$155,862
Financial Uses Operating Expenses (w/o GASB 68/16 Adj) Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp Principal Payments Capital Additions Ent. Revenues used for Capital Projects Total Financial Uses	\$0 \$0 \$0 \$0 \$0 \$0 \$0	\$0 \$0 \$0 \$0 \$0 \$0 <b>\$0</b>	\$0 \$0 \$0 \$0 \$0 \$0 <b>\$0</b>	\$0 \$0 \$0 \$0 \$0 \$0 \$0	\$136,597 \$0 \$0 \$0 \$0 \$0 \$0 <b>\$136,597</b>
Financial Sources Over/ (Under) Financial Uses	\$0	\$0	\$0	\$0	\$19,265
Current Assets	\$0	\$0	\$0	\$0	\$32,211
Less: Current Liabilities*	\$0	\$0	\$0	\$0	\$21,114
Ending Cash and Other Resources	\$0	\$0	\$0	\$0	\$11,097
Cash Reserve Target (20% Fin. Uses)	\$0	\$0	\$0	\$0	\$27,319
Cash Above/(Below) Cash Reserve Target	\$0	\$0	\$0	\$0	(\$16,222)

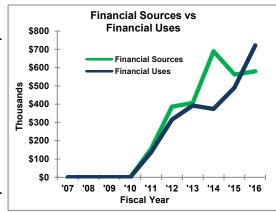
<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

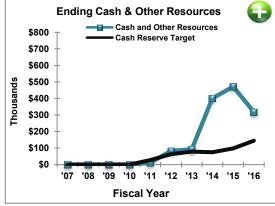
<sup>\*</sup>FY 2014 was restated for GASB 68 Accounting and Financial Reporting for Pensions.

### **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$62,847	\$81,046	\$69,373	\$79,456	\$84,824
\$1,499	\$1,349	\$4,430	\$8,749	\$7,580
\$322,004	\$324,130	\$615,315	\$473,528	\$487,194
\$0	\$0	\$15	\$564	\$55
\$386,350	\$406,525	\$689,133	\$562,297	\$579,653
\$0	\$0	\$0	\$0	\$0
\$386,350	\$406,525	\$689,133	\$562,297	\$579,653
\$310,837	\$392,972	\$364,192	\$483,093	\$721,520
\$4,488	\$0	\$10,384	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$7,790	\$0
\$0	\$0	\$0	\$0	\$0
\$315,325	\$392,972	\$374,576	\$490,883	\$721,520
\$71,025	\$13,553	\$314,557	\$71,414	(\$141,867)
\$110,579	\$119,858	\$439,859	\$560,521	\$375,941
\$27,775	\$27,407	\$38,695	\$88,457	\$57,702
\$82,804	\$92,451	\$401,164	\$472,064	\$318,239
\$63,065	\$78,594	\$74,915	\$98,177	\$144,304
\$19,739	\$13,857	\$326,249	\$373,887	\$173,935



For the period shown, financial sources have been above financial uses for all years except FY 2016. In FY 2016, there was a payment for Lidar topos for aerial imagery and mapping which caused the total uses to be above the total sources. The graph shows that in FY 2014 and FY 2015, the GIS fee charged to departments was higher than the uses in order to begin building up balances to fund this project. In FY 2016, the expenses for the project were incurred. It is a common practice for funds such as this one to build up balances over time and then use down the balance to pay for a large project.

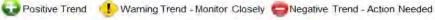


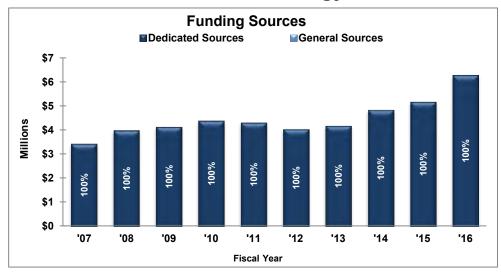
The ending cash and other resources has been above the cash reserve target for all years except FY 2011. For the period shown, there was a buildup of cash and other resources from FY 2011 through FY 2015 and then a use of some of that cash in FY 2016. Each year the GIS fee charged to user departments collects an amount above its operational costs in order to accumulate funds necessary to pay for several of the reoccurring large project costs (LiDAR, topo, aerial imagery, and natural resources inventory). It is a common practice for funds such as this one to build up balances over time and then use down the balance to pay for a large project.

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# Information Technology Fund Trends Internal Service Fund

Indicator	2015	2016	Comments
Fringe Benefits as a Percentage of Salaries and Benefits	<b>(</b>	•	Fringe benefits as a percent of salaries and benefits have been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local government since FY 2009. The FY 2016 fringe benefit percent is 29.89%.
Employees Per Thousand Population	•	•	The total number of employees increased by 11.20 FTE. Employees per thousand population increased by 15.84% while population increased 26.61%. Several positions were moved into this budget during this time as the city centralized help desk operations citywide, moved the e-government function to this department, and funded several Water and Electric dedicated employees due to increased regulations.
Ending Cash and Other Resources	•	•	Ending cash and other resources has been above the cash reserve target since FY 2008. Fees to departments are increased a little each year to build up balances over several years to pay for significant capital items and the computer replacement plan.





	Dedicated Sources							
						Total	Total	
		Interest	Fees & Service	Other Local	Operating	Dedicated	General	
Fiscal Year	Grants	Revenue	Charges	Revenues	Transfers	Sources	Sources	<b>Total Revenues</b>
2007	\$0	\$52,951	\$3,338,801	\$9,682	\$0	\$3,401,434	\$0	\$3,401,434
2008	\$0	\$52,361	\$3,904,424	\$2,678	\$0	\$3,959,463	\$0	\$3,959,463
2009	\$0	\$77,002	\$4,018,240	\$7,987	\$0	\$4,103,229	\$0	\$4,103,229
2010	\$0	\$84,789	\$4,264,037	\$4,699	\$0	\$4,353,525	\$0	\$4,353,525
2011	\$5,000	\$58,686	\$4,215,966	\$2,290	\$0	\$4,281,942	\$0	\$4,281,942
2012	\$0	\$16,862	\$3,983,822	\$7,574	\$0	\$4,008,258	\$0	\$4,008,258
2013	\$0	(\$27,958)	\$4,092,766	\$5,278	\$80,576	\$4,150,662	\$0	\$4,150,662
2014	\$0	\$27,814	\$4,781,757	\$922	\$0	\$4,810,493	\$0	\$4,810,493
2015	\$0	\$56,352	\$4,955,094	\$10,364	\$125,217	\$5,147,027	\$0	\$5,147,027
2016	\$0	\$40,823	\$6,211,450	\$4,405	<b>\$0</b>	\$6,256,678	<b>\$0</b>	\$6,256,678
10 Yr % Cha		(22.90%)	86.04%	(54.50%)		83.94%		83.94%

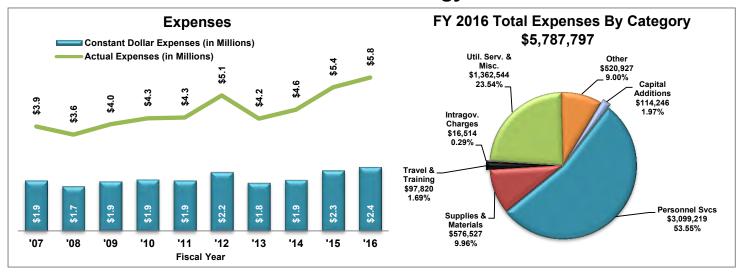
**Description:** The Information Technology (IT) Fund is an internal service fund that is responsible for support and administration of the AS/400 system, a Wide Area Network (WAN), Local Area Networks (LANs), telecommunications (PBX), personal computers (PCs), and workstations throughout all City departments. IT also provides systems development, system enhancements, upgrades, repairs, and consulting for departments. Telecommunication charges are based on the number of telephones per department. The rest of the budget is charged back to user departments on the basis of the number of network computers. The goal of an internal service fund is to recover the cost of providing the service. All of the funding is considered to be dedicated and cannot be allocated to another budget.

Analysis: For the period shown, total revenues have increased \$2.9 million or 83.4%.

- FY 2008 reflects an increase in fees and service charges due to an additional position for GIS, computer replacement fees
  increasing due to more computers being covered by the plan and the cost per item increasing, and IT support and maintenance
  fees increasing.
- FY 2009 reflects an increase due to the addition of a Business Analyst position to assist departments with document imaging and records management/retention.
- FY 2012 reflects a decrease in fees and service charges due to movement of GIS personnel and operating costs out of the IT fund and into the GIS fund.
- FY 2013 reflects an increase in transfers due to the addition of four positions mid-year to support water and electric operations.
   Water and Electric transferred the cost of these four positions for the rest of the year to IT.
- FY 2014 reflects an increase in fees and service charges due to the full cost of the four dedicated water and electric support
  positions added during FY 2013.
- FY 2015 reflects a transfer from the Columbia Financial Enterprise Resource Software (COFERS) capital project to the IT Fund for capital assets purchased (load balancers, storage for the COFERS databases, and a server cluster host).
- FY 2016 reflects an increase in fees and service charges due to maintenance costs associated with Munis, Kronos, and Advanced (new software with the COFERS project) and still needing to pay for HTE software maintenance (the old financial software) until all modules are converted over to the new software packages.

### Sources:

 City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/



					Per Capita	Per Capita
			Constant		Expenses in	Percent Change
	Total	Consumer	Dollars		Constant	<b>Over Previous</b>
Fiscal Year	Expenses	Price Index	Expenses	Population**	Dollars	Year
2007	\$3,940,951	207.30	\$1,901,086	92,937	\$20.46	6.97%
2008	\$3,633,973	215.30	\$1,687,841	95,782	\$17.62	(13.88%)
2005 - <u>2009</u>	\$4,022,613	214.54	\$1,875,021	98,831	\$18.97	7.66%
2006 - <u>2010</u>	\$4,250,095	218.06	\$1,949,084	104,620	\$18.63	(1.79%)
2007 - <u>2011</u>	\$4,278,464	224.94	\$1,902,055	106,658	\$17.83	(4.29%)
2008 - <u>2012</u>	\$5,112,041	229.59	\$2,226,596	109,008	\$20.43	14.58%
2009 - <u>2013</u>	\$4,237,808	232.96	\$1,819,114	111,145	\$16.37	(19.87%)
2010 - <u>2014</u>	\$4,574,623	236.74	\$1,932,341	113,155	\$17.08	4.34%
2011 - <u>2015</u>	\$5,418,020	237.02	\$2,285,891	115,391	\$19.81	15.98%
2016	\$5,787,797	240.01	\$2,411,482	117,671	\$20.49	3.43%
10 Yr % Chg	46.86%	15.78%	26.85%	26.61%	0.15%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Information Technology (IT) department is responsible for the design, implementation and maintenance of the City's computing resources, application development, and telephone services. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

**Analysis:** For the past ten years, total expenses increased 46.86%, constant dollar expenses increased 26.85%, and per capita expenses increased 0.15%. There have been several organizational changes associated with this significant increase.

- In FY 2010, the IT Department began providing computer support to the Police Department. Two positions were transferred from the Police Department.
- In FY 2012 a \$1 million transfer of excess cash was made from IT to the COFERS capital project to provide some of the funding for the
  citywide financial software replacement. In addition, the E-government function was moved from the Community Relations budget to IT
  and a position was transferred from the Community Relations budget..
- FY 2014 reflects a full year of costs for the four water and electric dedicated employees that were added during FY 2013. Water and Electric pays the full cost of these positions.
- FY 2016 reflects the maintenance cost for the new COFERS financial project software being implemented as well as the old financial software. The City will continue to pay maintenance costs on the old financial software until all modules have been transitioned over to the new software and a system has been designed to access the old system information.

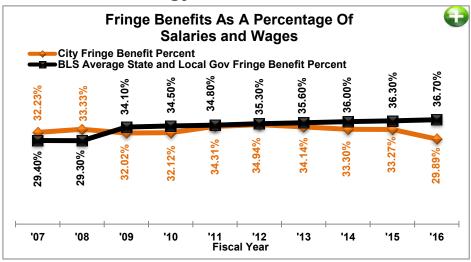
#### Sources

- City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of		Benefits as a Percent of	LAGERS - General	BLS Average State and Local
	Fringe	Salaries and	Salaries and	Contribution	Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$441,808	\$1,370,697	32.23%	13.90%	29.40%
2008	\$478,470	\$1,435,455	33.33%	14.10%	29.30%
2009	\$496,459	\$1,550,453	32.02%	13.90%	34.10%
2010	\$550,043	\$1,712,423	32.12%	14.90%	34.50%
2011	\$588,392	\$1,714,939	34.31%	15.10%	34.80%
2012	\$590,356	\$1,689,551	34.94%	16.10%	35.30%
2013	\$608,631	\$1,782,853	34.14%	17.10%	35.60%
2014	\$659,266	\$1,979,638	33.30%	17.50%	36.00%
2015	\$703,465	\$2,114,501	33.27%	16.60%	36.30%
2016	\$667,500	\$2,233,359	29.89%	15.10%	36.70%
10 Yr % Chg	51.08%	62.94%	(7.27%)	8.63%	24.83%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

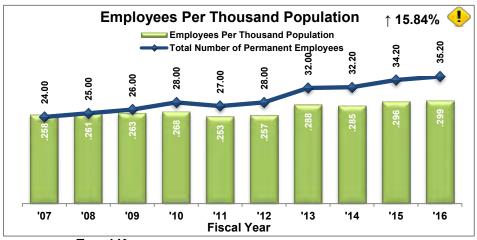
**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 32.23% in FY 2007 to 34.94% in FY 2012 before they began declining. The fringe benefit percent is 29.89% for FY 2016.

- Pension costs are the largest cost of the fringe benefits. For the ten year period shown, LAGERS-General pension contribution rates have increased 8.63%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a
  way to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible health savings account (HSA)
  plan, and increased the City's HSA contribution to provide incentive to switch to HSAs.
- The fringe benefit percent has been below the BLS average fringe benefit percent for state and local government since FY 2009.

Management will need to continue monitoring this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

#### Sources:

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	24.00	92,937	0.258					
2008	25.00	95,782	0.261	1.00	1.00			ADDED: (1) Systems Analyst to assist with maintenance of GIS address database
2009	26.00	98,831	0.263	1.00	1.00			ADDED: (1) Business Analyst
2010	28.00	104,620	0.268	2.00	2.00			MOVED: (1) Systems Analyst and (1) Systems Support Analyst from Police as IT began supporting Police computers.
2011	27.00	106,658	0.253	(1.00)			(1.00)	MOVED: (1) Systems Analyst that handled GIS addressing to the newly formed GIS Fund
2012	28.00	109,008	0.257	1.00			1.00	MOVED: (1) Systems Analyst (E-Government) from Community Relations to IT
2013	32.00	111,145	0.288	4.00	5.00	(1.00)		ADDED: (2) Systems Analyst and (1) Systems Support Analyst to support and be paid for by Water and Electric, (1) Assistant Director of Information Technology, (1) Systems Support Analyst; DELETED: (1) ASA II
2014	32.20	113,155	0.285	0.20	1.00		(0.80)	ADDED: (1) Technical Trainer; REALLOCATION: (.20) Deputy City Manager from CMO to IT; MOVED (1) Systems Analyst to GIS
2015	34.20	115,391	0.296	2.00	2.00			ADDED: (1) Cyber Security Analyst to support and be paid for by Water and Electric, (1) Stores Clerk
2016	35.20	117,671	0.299	1.00	1.00			ADDED: (1) Database Administrator
10 Yr Chg	46.67%	26.61%	15.84%	11.20	13.00	(1.00)	(0.80)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Analysis:** For the period shown, there has been an increase of 11.20 FTE. Employees per thousand population increased 15.84% while the population increased 26.61%. There are several organizational changes that are responsible for this large increase.

- In FY 2010, the IT Department began providing computer support to the Police Department and two positions were transferred over from Police.
- In FY 2012, the E-government (web page) function was moved from Community Relations to IT and one position was transferred from the Community Relations budget.
- In FY 2013, the IT Department began providing computer support to the Water and Electric Department and four positions were added that have been, and will continue to be paid by the Water and Electric fund.
- In FY 2015 an additional water and electric dedicated position was added to handle cyber security.
- In FY 2016 an additional Database Administrator position was added to help monitor and maintain numerous databases for the CIty

#### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates

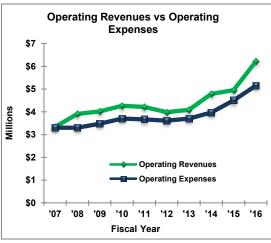
_	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
User Charges	\$3,338,801	\$3,904,424	\$4,018,240	\$4,264,037	\$4,215,966
Total Operating Revenues	\$3,338,801	\$3,904,424	\$4,018,240	\$4,264,037	\$4,215,966
Operating Expenses:					
Personnel Services **	\$1,852,157	\$1,953,762	\$2,092,835	\$2,292,441	\$2,348,757
Materials and Supplies	\$374,892	\$302,611	\$294,492	\$304,149	\$260,285
Travel and Training	\$51,224	\$46,562	\$38,988	\$38,159	\$22,172
Intragovernmental	\$139,761	\$149,538	\$166,848	\$175,351	\$199,010
Utilities, Services and Miscellaneous	\$885,255	\$846,561	\$884,273	\$893,948	\$834,408
Total Operating Expenses	\$3,303,289	\$3,299,034	\$3,477,436	\$3,704,048	\$3,664,632
Operating Income (Loss) Before					
Depreciation	\$35,512	\$605,390	\$540,804	\$559,989	\$551,334
Depreciation	(\$307,015)	(\$273,532)	(\$274,092)	(\$223,969)	(\$189,288)
Operating Income (Loss) *	(\$271,503)	\$331,858	\$266,712	\$336,020	\$362,046
Non-Operating Revenues:					
Investment Revenue	\$52,951	\$52,361	\$77,002	\$84,789	\$58,686
Revenue from Other Gov Units	\$0	\$0	\$0	\$0	\$5,000
Miscellaneous Revenue	\$9,682	\$2,678	\$7,987	\$4,699	\$2,290
Total Non-Operating Revenues	\$62,633	\$55,039	\$84,989	\$89,488	\$65,976
Non-Operating Expenses:					
Interest Expense	\$0	\$0	\$0	\$0	\$0
Loss on disposal of fixed assets	\$0	\$0	\$0	\$0	\$0
Miscellaneous Expenses	\$0	\$0	\$0	\$762	\$0
Total Non-Operating Expenses	\$0	\$0	\$0	\$762	\$0
Operating Transfers:					
Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	\$0	\$0	\$0	(\$173,520)	(\$219,518)
Total Operating Transfers	\$0	\$0	\$0	(\$173,520)	(\$219,518)
Net Income (Loss) Transferred	(\$200 070\	£206 007	¢254.704	¢254 220	\$200 E04
To Retained Earnings	(\$208,870)	\$386,897	\$351,701	\$251,226	\$208,504
Beginning Retained Earnings *	\$1,133,906	\$925,036	\$1,311,933	\$1,663,634	\$1,914,860
Ending Retained Earnings	\$925,036	\$1,311,933	\$1,663,634	\$1,914,860	\$2,123,364
Contributed Capital	\$434,763 \$4,350,700	\$434,763 \$4,746,606	\$434,763	\$434,763 \$2349,633	\$434,763 \$2,559,437
Ending Fund Equity =	\$1,359,799	\$1,746,696	\$2,098,397	\$2,349,623	\$2,558,127

<sup>\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

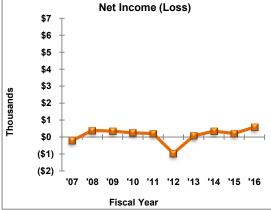
<sup>\*\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adj. for Pensions and GASB 16 Adj. for Vacation Liability

### **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$3,983,822	\$4,092,766	\$4,781,757	\$4,955,094	\$6,211,450
\$3,983,822	\$4,092,766	\$4,781,757	\$4,955,094	\$6,211,450
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\$2,313,828	\$2,431,106	\$2,660,086	\$2,842,126	\$3,099,219
\$444,564	\$387,969	\$370,291	\$302,754	\$576,527
\$8,112	\$29,389	\$35,610	\$76,068	\$97,820
\$11,297	\$11,594	\$11,124	\$12,764	\$16,514
\$836,695	\$840,982	\$896,060	\$1,270,675	\$1,362,544
\$3,614,496	\$3,701,040	\$3,973,171	\$4,504,387	\$5,152,624
\$369,326	\$391,726	\$808,586	\$450,707	\$1,058,826
(\$180,121)	(\$182,118)	(\$188,747)	(\$207,070)	(\$246,980)
\$189,205	\$209,608	\$619,839	\$243,637	\$811,846
\$16.862	(\$27.05 <u>8</u> )	\$27 <b>8</b> 14	<b>\$56.352</b>	\$40,823
\$16,862 \$0	(\$27,958) \$0	\$27,814 \$0	\$56,352 \$0	\$40,823 \$0
\$7,574	\$5,278	\$922	\$10,364	\$4,405
\$24,436	(\$22,680)	\$28,736	\$66,716	\$45,228
Ψ2 1, 100	(\$22,000)	Ψ20,700	ψου, ε το	Ψ10,220
\$906	\$1,660	\$1,373	\$864	\$427
\$2,974	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$3,880	\$1,660	\$1,373	\$864	\$427
\$0	\$80,576	\$0	\$125,217	\$0
(\$1,173,520)	(\$194,520)	(\$301,022)	(\$223,520)	(\$273,520)
(\$1,173,520)	(\$113,944)	(\$301,022)	(\$98,303)	(\$273,520)
(\$963,759)	\$71,324	\$346,180	\$211,186	\$583,127
\$2,123,364	\$1,159,605	\$2,321,533	\$2,667,713	\$2,878,899
\$1,159,605	\$1,230,929	\$2,667,713	\$2,878,899	\$3,462,026
\$434,763	\$434,763	\$0	\$0	\$0
\$1,594,368	\$1,665,692	\$2,667,713	\$2,878,899	\$3,462,026



For the period shown, operating revenues have been above operating expenses for all years shown. A portion of the user fees include an amount to add/replace capital items (which are not reflected on the net income statement).



For the period shown, there has only been a net loss in FY 2007 and FY 2012. In FY 2007 the net loss was due to depreciation expenses and higher telephone expenses. In FY 2012 the net loss was due to a \$1 million transfer to the COFERS capital project to provide some of the funding for the project.

## **Information Technology Fund**

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes					
Gross Receipts & Other Local Taxes					
Intragovernmental Revenues					
Grants	\$0	\$0	\$0	\$0	\$5,000
Interest (w/o GASB 31 Adjustment)	\$46,046	\$43,642	\$48,736	\$123,519	\$59,720
Fees and Service Charges	\$3,338,801	\$3,904,424	\$4,018,240	\$4,264,037	\$4,215,966
Other Local Revenues ++	\$9,682	\$2,678	\$7,987	\$4,699	\$2,290
	\$3,394,529	\$3,950,744	\$4,074,963	\$4,392,255	\$4,282,976
Other Funding Sources/Transfers <sup>^</sup>	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$3,394,529	\$3,950,744	\$4,074,963	\$4,392,255	\$4,282,976
Financial Uses	40.000.005		<b>*** *** ***</b>	<b>#</b> 0.000.400	<b>***</b> *** <b>***</b>
Operating Expenses (w/o GASB 68/16 Adj)	\$3,306,035	\$3,304,684	\$3,467,287	\$3,669,493	\$3,665,793
Operating Transfers to Other Funds	\$0	\$0	\$0	\$173,520	\$219,518
Interest and Other Non-Oper Cash Exp	\$0 \$0	\$0 \$0	\$0 \$0	\$762	\$0 ***
Principal Payments	\$0	\$0 \$04.407	\$0	\$0	\$0
Capital Additions	\$330,647	\$61,407	\$271,085	\$147,796	\$205,026
Ent. Revenues used for Capital Projects  Total Financial Uses	\$0	\$0	\$0 \$2.739.373	\$0 \$2,004,574	\$0 \$4,000,337
i otai Financiai Uses	\$3,636,682	\$3,366,091	\$3,738,372	\$3,991,571	\$4,090,337
Financial Sources Over/					
(Under) Financial Uses	(\$242,153)	\$584,653	\$336,591	\$400,684	\$192,639
Current Assets	\$937,066	\$1,517,184	\$1,832,773	\$2,299,730	\$2,398,096
Less: Current Liabilities *	\$287,229	\$268,325	\$229,206	\$370,976	\$276,576
Ending Cash and Other Resources	\$649,837	\$1,248,859	\$1,603,567	\$1,928,754	\$2,121,520
Cash Reserve Target (20% Fin. Uses)	\$727,336	\$673,218	\$747,674	\$798,314	\$818,067
Cash Above/(Below) Cash Reserve Target	(\$77,499)	\$575,641	\$855,893	\$1,130,440	\$1,303,453

<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

<sup>\*</sup>FY 2014 was restated for GASB 68 Accounting and Financial Reporting for Pensions.

### **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$0
\$34,156	\$25,936	\$28,624	\$34,726	\$36,870
\$3,983,822	\$4,092,766	\$4,781,757	\$4,955,094	\$6,211,450
\$7,574	\$5,278	\$922	\$10,364	\$4,405
\$4,025,552	\$4,123,980	\$4,811,303	\$5,000,184	\$6,252,725
\$0	\$80,576	\$0	\$125,217	\$0
\$4,025,552	\$4,204,556	\$4,811,303	\$5,125,401	\$6,252,725
				_
\$3,619,737	\$3,676,306	\$3,942,429	\$4,462,640	\$4,959,978
\$1,173,520	\$194,520	\$301,022	\$223,520	\$273,520
\$3,880	\$1,660	\$1,373	\$864	\$427
\$0	\$26,741	\$41,265	\$94,811	\$24,001
\$140,024	\$158,470	\$110,310	\$482,179	\$114,246
\$0	\$0	\$0	\$0	\$0
\$4,937,161	\$4,057,697	\$4,396,399	\$5,264,014	\$5,372,172
(\$911,609)	\$146,859	\$414,904	(\$138,613)	\$880,553
(\$911,009)	ψ140,03 <i>3</i>	\$414,50 <del>4</del>	(\$130,013)	<b>\$000,333</b>
\$1,462,099	\$1,603,210	\$2,018,092	\$2,055,629	\$2,952,110
\$319,316	\$393,170	\$404,363	\$520,492	\$535,580
<u>\$1,142,783</u>	\$1,210,040	\$1,613,729	\$1,535,137	\$2,416,530
\$987,432	\$811,539	\$879,280	\$1,052,803	\$1,074,434
Ψ301,432	ΨΟ 1 1,009	ψ01 3,200	ψ1,002,000	Ψ1,077,734

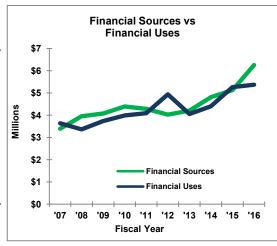
\$734,449

\$482,334

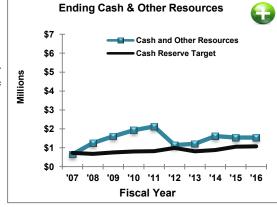
\$1,342,096

\$155,351

\$398,501



For the period shown, financial sources have been above financial uses for all years except FY 2007, FY 2012, and FY 2015. In FY 2007 there was an increased amount spent on capital items. In FY 2012 there was a \$1 million transfer to the COFERS capital project to provide some of the funding for the project. In FY 2015, capital additions were higher. The capital addition needs vary from year to year. The fees charged to departments are based on an average amount needed so funds may be built up for several years before they are spent down in one year for capital items.

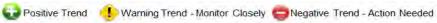


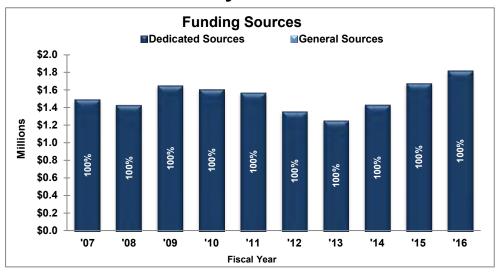
The ending cash and other resources have been above the cash reserve target for all years except FY 2007. In FY 2007 higher capital needs caused the ending cash and other resources to drop below the cash reserve target. Funding was built up from FY 2008 until FY 2012 when cash above the cash reserve target was transferred to the COFERS capital project to help pay for the citywide financial software project. Ending cash and other resources is currently being built up to pay for several significant capital items needed in the near future.

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# Community Relations Fund Trends Internal Service Fund

Indicator	2015	2016	Comments
Fringe Benefits as a Percentage of Salaries and Benefits	•	•	Fringe benefits as a percent of salaries and benefits has tracked close to the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments for most of the ten year period shown. In FY 2016, the fringe benefit percent is 34.69% and is below the BLS average fringe benefit percent.
Employees Per Thousand Population	!	•	The total number of employees increased by 6.75 FTE. Employees per thousand population increased 24.35% while the population increased 26.61%. The contact center was created during this timeframe and there was a reallocation of employees from other departments to begin centralizing communication efforts citywide. Additional positions will be required in the contact center to handle all department calls.
Ending Cash and Other Resources			Ending cash and other resources has been above the cash reserve target for the entire ten year period.





			Dedicated	Sources				
Fiscal Year	Cable Franchise Gross Receipts	Interest Revenue	Fees & Service Charges	Other Local Revenues	Operating Transfer	Total Dedicated Sources	Total General Sources	Total Revenues
2007	\$604.544	\$83.175	\$786.913	\$153	\$10,262	\$1.485.047	\$0	\$1,485,047
2008	\$560,108	\$81,981	\$779,936	\$91	\$0	\$1,422,116	\$0	\$1,422,116
2009	\$733,726	\$75,338	\$828,042	\$6,430	\$0	\$1,643,536	\$0	\$1,643,536
2010	\$643,931	\$60,593	\$893,516	\$2,126	\$0	\$1,600,166	\$0	\$1,600,166
2011	\$659,982	\$36,922	\$865,918	\$115	\$0	\$1,562,937	\$0	\$1,562,937
2012	\$659,801	\$22,216	\$617,723	\$52	\$50,000	\$1,349,792	\$0	\$1,349,792
2013	\$644,257	(\$15,846)	\$569,313	\$122	\$50,000	\$1,247,846	\$0	\$1,247,846
2014	\$691,368	\$23,339	\$624,446	\$36,630	\$50,000	\$1,425,783	\$0	\$1,425,783
2015	\$698,146	\$39,514	\$775,676	\$153	\$155,000	\$1,668,489	\$0	\$1,668,489
2016	\$667,240	\$30,705	\$1,062,903	\$720	\$50,000	\$1,811,568	<b>\$0</b>	\$1,811,568
10 Yr % Chg	10.37%	(63.08%)	35.07%	370.59%	387.23%	21.99%		21.99%

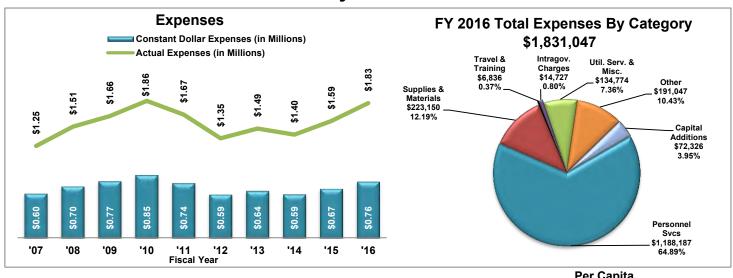
**Description:** The Community Relations Fund is an internal service fund that provides direct technical and consultation services for the City departments, City Council and the public. Its umbrella covers coordination of communications strategies; print and broadcast outlets; and central document support services. All of the funding sources are dedicated and cannot be allocated to another department. The largest dedicated funding source is fees and service charges which include a fee charged to all of the user departments to support this budget as well as printing and postage charges for items the document support services area processes. Other dedicated sources include a portion of the cable franchise fees received, an operating transfer (from Electric for the printing of the City Source newsletter that is sent to all utility customers), interest revenue, and miscellaneous revenue.

Analysis: For the period shown, total revenues increased 21.99%.

- Revenues for printing services decreased over \$92,000 or 74.45% during this period as the City has shifted more to use of digital files instead of printed copies. Council packets as well as financial reports such as the Annual Budget, Capital Improvement Plan, and Comprehensive Annual Report are now primarily distributed in digital format.
- Revenue from postage decreased 26.80%.
- Receipts from cable franchise fees increased 10.37% or \$62,696 during this time period.
- The community relations fees collected from user departments to support this budget increased \$412,131 or 80.11% during this
  period due to several organizational changes. Beginning in FY 2013, a city contact center was created to handle customer calls
  for Solid Waste. It was expanded in FY 2014 through FY 2016 with staff added and more department calls being handled. In
  FY 2016 the City began centralizing their communication efforts and there was a transfer of a position from Public Works to
  Community Relations.
- The significant operating transfer increase in FY 2015 was from FY 2014 general fund savings that Council allocated to Community Relations (\$5,000 for closed captioning of City Channel programs and \$100,000 to conduct focus group research/strategic plan expenses).

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/



						rei Capita
			Constant		Per Capita	Percent Change
	Total	Consumer	Dollars		Expenses in	<b>Over Previous</b>
Fiscal Year	<b>Expenses</b>	Price Index	<b>Expenses</b>	Population**	<b>Constant Dollars</b>	Year
2007	\$1,248,186	207.30	\$602,116	92,937	\$6.48	48.50%
2008	\$1,511,129	215.30	\$701,862	95,782	\$7.33	13.12%
2005 - <u>2009</u>	\$1,655,060	214.54	\$771,457	98,831	\$7.81	6.55%
2006 - <u>2010</u>	\$1,860,655	218.06	\$853,292	104,620	\$8.16	4.48%
2007 - <u>2011</u>	\$1,674,307	224.94	\$744,338	106,658	\$6.98	(14.46%)
2008 - <u>2012</u>	\$1,352,631	229.59	\$589,151	109,008	\$5.40	(22.64%)
2009 - <u>2013</u>	\$1,485,640	232.96	\$637,723	111,145	\$5.74	6.30%
2010 - <u>2014</u>	\$1,401,043	236.74	\$591,807	113,155	\$5.23	(8.89%)
2011 - <u>2015</u>	\$1,586,163	237.02	\$669,211	115,391	\$5.80	10.90%
2016	\$1,831,047	240.01	\$762,904	117,671	\$6.48	11.72%
10 Yr % Chg	46.70%	15.78%	26.70%	26.61%	0.00%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Community Relations Department helps the City Council, City Manager and City agencies with internal and external communications. The service areas include the Community Relations Office, Document Support Services, The City Channel, Event Services, and the Contact Center. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

**Analysis:** For the past ten years, total expenses increased 46.70%, constant dollar expenses increased 26.70%, and per capita expenses are the same as they were in FY 2007.

- In FY 2008, expenses increased due to capital addition costs in the City Channel to replace the three editing systems.
- In FY 2009 there was a \$200,000 payment to CAT (Columbia Access Television) for operation of the public access channel. This was the second year of a six year agreement.
- In FY 2010 capital additions were up in the City Channel and the Community Relations budget began transferring \$119,561 per year to help pay for the 2008B special obligation bonds that were issued to fund downtown building renovations. Each department that has space in these buildings will pay a part of the bond payment based on the number of square feet they occupy. This payment will continue through FY 2028
- In FY 2012 expenses were lower due to the movement of the e-government activity to the Information Technology department and the elimination of one administrative position.
- In FY 2013 the City started the Contact Center which included two additional positions and operating expenses.
- In FY 2014 expenses decreased due to the six year agreement to provide Columbia Access Television funding ended.
- In FY 2015 expenses increased due to capital items needed for the City Channel and an additional position added for the Contact Center.
- In FY 2016 expenses were higher due to the addition of 2 positions for the Contact Center, converting a temporary position in the City
  Channel to a permanent position, and movement of one community relations specialist position from Public Works into the Community
  Relations Office as a part of a reorganization to centralize communication efforts.

- City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

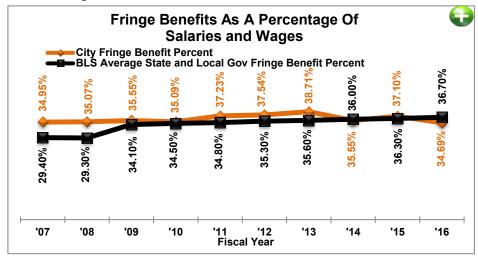
#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs

Warning Trend: > BLS rate for 1-3 yrs

Negative Trend: > BLS rate for 3+ years



	Cost of		Benefits as a Percent of	LAGERS - General	BLS Average State and Local
	Fringe	Salaries and	Salaries and	Contribution	Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$158,812	\$454,365	34.95%	13.90%	29.40%
2008	\$184,165	\$525,088	35.07%	14.10%	29.30%
2009	\$193,934	\$545,578	35.55%	13.90%	34.10%
2010	\$181,544	\$517,337	35.09%	14.90%	34.50%
2011	\$187,403	\$503,355	37.23%	15.10%	34.80%
2012	\$173,680	\$462,675	37.54%	16.10%	35.30%
2013	\$181,790	\$469,560	38.71%	17.10%	35.60%
2014	\$206,925	\$582,106	35.55%	17.50%	36.00%
2015	\$209,048	\$563,468	37.10%	16.60%	36.30%
2016	\$272,272	\$784,783	34.69%	15.10%	36.70%
10 Yr % Chg	71.44%	72.72%	(0.74%)	8.63%	24.83%

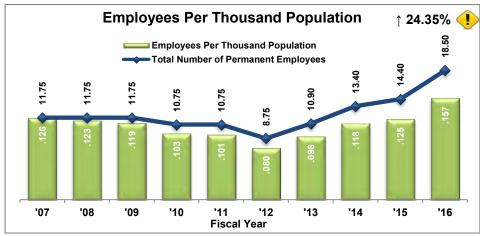
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 34.95% in FY 2007 to 38.71% in FY 2013 before they began declining. The fringe benefit percent is 34.69% for FY 2016.

- Pension costs are the largest cost of the fringe benefits. For the ten year period shown, LAGERS-General pension contribution rates have increased 8.63%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a way to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible health savings account (HSA) plan, and increased the City's HSA contribution to provide incentive to switch to HSAs.
- The fringe benefit percent has tracked closely with the BLS average fringe benefit percent for state and local government with the FY 2016 fringe benefit percent being below the BLS benchmark.

Management will need to continue monitoring this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

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			<b>Employees</b>	Change in			Positions	
Fiscal	Total Number		Per Thousand	Number of	Positions	Positions	Reassigned	
Year	of Employees	Population**	Population	Positions	Added	Deleted	Between Depts	Explanation
2007	11.75	92,937	0.126					
2008	11.75	95,782	0.123					
2009	11.75	98,831	0.119					
2010	10.75	104,620	0.103	(1.00)			(1.00)	MOVED: (1) Neighborhood Coordinator to Community Development - Neighborhood Programs
2011	10.75	106,658	0.101					
2012	8.75	109,008	0.080	(2.00)		(1.00)	(1.00)	DELETED: (1) ASA I; MOVED: (1) E-Government Coordinator to IT
2013	10.90	111,145	0.098	2.15	2.25	(0.10)		ADDED: (2) CSR II to start the Contact Center, (.25) ASA II; DELETED (.10) ASA II deleted to fund (.65) Public Communications Specialist
2014	13.40	113,155	0.118	2.50	1.25		1.25	ADDED: (1) Audio Visual Tech, (.25) Video Engineering Specialist, MOVED: (1) CSR II from Public Works to Contact Center, REALLOCATION: (.25) Assistant City Manager
2015	14.40	115,391	0.125	1.00	1.00			ADDED: (1) Contact Center Technician
2016	18.50	117,671	0.157	4.10	3.00		1.10	ADDED: (1) Customer Service Rep II and (1) Contact Center Manager to the Contact Center; (1) Videographer converted from temp help; MOVED (1) Community Relations Specialist from Public Works to begin centralizing communication efforts, (0.10) Business Services Manager from Finance will provide oversight over Document Support Services
10 Yr Chg	57.45%	26.61%	24.35%	6.75	7.50	(1.10)	0.35	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** Over the past ten years, the number of positions increased by 6.75 FTE. Employees per thousand population increased 24.35% while the population increased 26.61%. This large increase is due to several organizational changes. In FY 2013 the City created a contact center. Five additional positions were added from FY 2011 - FY 2016 and one position was transferred over from the Public Works Department. The Community Relations Office is beginning to centralize communication efforts and will transition existing community relations specialist positions in departments over to this department. In FY 2016 one position was transferred from the Public Works Department.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

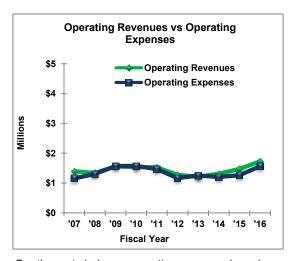
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					_
User Charges	\$786,913	\$779,936	\$828,042	\$893,516	\$865,918
Gross Receipts Tax	\$604,544	\$560,108	\$733,726	\$643,931	\$659,982
Total Operating Revenues	\$1,391,457	\$1,340,044	\$1,561,768	\$1,537,447	\$1,525,900
Operating Expenses:					
Personnel Services **	\$672,556	\$798,942	\$856,419	\$805,571	\$784,063
Materials and Supplies	\$234,625	\$240,945	\$203,369	\$249,337	\$209,983
Travel and Training	\$2,553	\$2,088	\$5,421	\$2,774	\$294
Intragovernmental	\$137,269	\$171,248	\$161,801	\$186,934	\$196,261
Utilities, Services and Miscellaneous	\$110,438	\$92,492	\$345,294	\$332,030	\$278,377
Total Operating Expenses	\$1,157,441	\$1,305,715	\$1,572,304	\$1,576,646	\$1,468,978
Operating Income (Loss) Before					
Depreciation	\$234,016	\$34,329	(\$10,536)	(\$39,199)	\$56,922
Depreciation	(\$34,325)	(\$27,934)	(\$39,805)	(\$48,234)	(\$55,153)
Operating Income (Loss)	\$199,691	\$6,395	(\$50,341)	(\$87,433)	\$1,769
Non-Operating Revenues:					
Investment Revenue	\$83,175	\$81,981	\$75,338	\$60,593	\$36,922
Revenue from Other Gov Units	\$0	\$0	\$0	\$0	\$0
Miscellaneous Revenue	\$153	\$91	\$6,430	\$2,126	\$115
Total Non-Operating Revenues	\$83,328	\$82,072	\$81,768	\$62,719	\$37,037
Non-Operating Expenses:	<b>#</b> 0	ФО.	Φ0	Φ0	<b>#</b> 0
Interest Expense	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Loss on Disposal of Assets Miscellaneous Expenses	\$0 \$0	\$0 \$0	\$0 \$16,722	\$0 \$535	\$0 \$0
Total Non-Operating Expenses	\$0 \$0	\$0 \$0	\$16,722	\$535 \$535	\$0 \$0
Operating Transfers:					
Operating Transfers.  Operating Transfer From Other Funds	\$10,262	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	\$0	\$0	\$0	(\$119,563)	(\$119,562)
Total Operating Transfers	\$10,262	\$0	\$0	(\$119,563)	(\$119,562)
Net Income (Loss) Transferred To Retained Earnings	\$293,281	\$88,467	\$14,705	(\$144,812)	(\$80,756)
Beginning Retained Earnings *	\$1,588,942	\$1,882,223	\$1,970,690	\$1,985,395	\$1,840,583
Ending Retained Earnings	\$1,882,223	\$1,970,690	\$1,985,395	\$1,840,583	\$1,759,827
Contributed Capital	\$0	\$0	\$0	\$0	\$0
Ending Fund Equity	\$1,882,223	\$1,970,690	\$1,985,395	\$1,840,583	\$1,759,827

<sup>\*</sup> FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

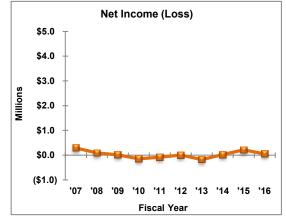
<sup>\*\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adj. for Pensions and GASB 16 Adj. for Vacation Liability

### **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
<b>#647 700</b>	<b>\$560.242</b>	<b>CC24 446</b>	<b>4775 676</b>	¢4 062 002
\$617,723 \$650,801	\$569,313 \$644.357	\$624,446 \$601,368	\$775,676 \$608,146	\$1,062,903
\$659,801	\$644,257	\$691,368	\$698,146	\$667,240
\$1,277,524	\$1,213,570	\$1,315,814	\$1,473,822	\$1,730,143
\$715,072	\$748,742	\$872,256	\$847,849	\$1,188,187
\$199,849	\$203,483	\$207,395	\$295,568	\$223,150
\$2,395	\$6,449	\$3,349	\$2,705	\$6,836
\$9,231	\$9,001	\$49,434	\$21,806	\$14,727
\$244,770	\$285,370	\$75,952	\$98,161	\$134,774
\$1,171,317	\$1,253,045	\$1,208,386	\$1,266,089	\$1,567,674
\$106,207	(\$39,475)	\$107,428	\$207,733	\$162,469
(\$52,372)	(\$52,568)	(\$53,385)	(\$62,510)	(\$66,785)
\$53,835	(\$92,043)	\$54,043	\$145,223	\$95,684
, ,	(+ - + +	, , , , ,	, ,,	****
\$22,216	(\$15,846)	\$23,339	\$39,514	\$30,705
\$0	\$0	\$0	\$0	\$0
\$52	\$122	\$36,630	\$153	\$720
\$22,268	(\$15,724)	\$59,969	\$39,667	\$31,425
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$8,510	\$4,700
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$8,510	\$4,700
\$50,000	\$50,000	\$50,000	\$155,000	\$50,000
(\$119,562)	(\$119,562)	(\$139,272)	(\$119,562)	(\$119,562)
(\$69,562)	(\$69,562)	(\$89,272)	\$35,438	(\$69,562)
\$6,541	(\$177,329)	\$24,740	\$211,818	\$52,847
ΨΟ,Ο 11	(4 ,020)	Ψ= 1,1 10	Ψ=,σ.ισ	Ψ02,011
\$1,759,827	\$1,766,368	\$1,865,102	\$1,889,842	\$2,101,660
\$1,766,368	\$1,589,039	\$1,889,842	\$2,101,660	\$2,154,507
\$0	\$0	\$0	\$0	\$0
\$1,766,368	\$1,589,039	\$1,889,842	\$2,101,660	\$2,154,507



For the period shown, operating revenues have been above operating expenses for most of the period shown. Fees charged to departments have increased over time to ensure the operating revenue was sufficient to cover the operating expenses.



For the period shown, there was a net income for all years except FY 2010, FY 2011, and FY 2013. There was a decision by management to operate the budget at a loss during this time to use down some excess cash.

<u>-</u>	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes					
Gross Receipts & Other Local Taxes Intragovernmental Revenues	\$604,544	\$560,108	\$733,726	\$643,931	\$659,982
Grants	\$0	\$0	\$0	\$0	\$0
Interest (w/o GASB 31 Adjustment)	\$71,658	\$72,574	\$51,478	\$89,622	\$37,468
Fees and Service Charges	\$786,913	\$779,936	\$828,042	\$893,516	\$865,918
Other Local Revenues ++	\$153	\$91	\$6,430	\$2,126	\$115
_	\$1,463,268	\$1,412,709	\$1,619,676	\$1,629,195	\$1,563,483
Other Funding Sources/Transfers <sup>^</sup>	\$10,262	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$1,473,530	\$1,412,709	\$1,619,676	\$1,629,195	\$1,563,483
Financial Uses					
Operating Expenses (w/o GASB 68/16 Adj)	\$1,149,682	\$1,302,043	\$1,571,769	\$1,572,067	\$1,467,955
Operating Expenses (w/o GASB 66/16 Adj)  Operating Transfers to Other Funds	\$1,149,062 \$0	\$1,302,043 \$0	\$1,571,769 \$0	\$1,572,007 \$119,563	\$1,467,955 \$119,562
Interest and Other Non-Oper Cash Exp	\$0 \$0	\$0 \$0	\$16,722	\$535	\$119,50 <u>2</u> \$0
Principal Payments	\$0	\$0 \$0	\$0	\$0	\$0
Capital Additions	\$56,420	\$177,480	\$26,229	\$115,677	\$30,614
Ent. Revenues used for Capital Projects	\$0	\$0	\$0	\$0	\$0
Total Financial Uses	\$1,206,102	\$1,479,523	\$1,614,720	\$1,807,842	\$1,618,131
Financial Sources Over/ (Under) Financial Uses	\$267,428	(\$66,814)	\$4,956	(\$178,647)	(\$54,648)
Current Assets	\$1,751,023	\$1,853,221	\$1,750,634	\$1,566,472	\$1,495,182
Less: Current Liabilities *	\$50,240	\$213,515	\$68,416	\$95,975	\$80,902
Ending Cash and Other Resources	\$1,700,783	\$1,639,706	\$1,682,218	\$1,470,497	\$1,414,280
Cash Reserve Target (20% of Fin. Uses)	\$241,220	\$295,905	\$322,944	\$361,568	\$323,626
Cash Above/(Below) Cash Reserve Target	\$1,459,563	\$1,343,801	\$1,359,274	\$1,108,929	\$1,090,654

<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

<sup>\*</sup>FY 2014 was restated for GASB 68 Accounting and Financial Reporting for Pensions

### **Financial Sources and Uses**

Г					
	Actual 2016	Actual 2015	Actual 2014	Actual 2013	Actual 2012
	\$667,240	\$698,146	\$691,368	\$644,257	\$659,801
	\$0	\$0	\$0	\$0	\$0
	\$27,617	\$24,676	\$23,705	\$26,637	\$39,482
	\$1,062,903	\$775,676	\$624,446	\$569,313	\$617,723
	\$720	\$153	\$36,630	\$122	\$52
	\$1,758,480	\$1,498,651	\$1,376,149	\$1,240,329	\$1,317,058
	\$50,000	\$155,000	\$50,000	\$50,000	\$50,000
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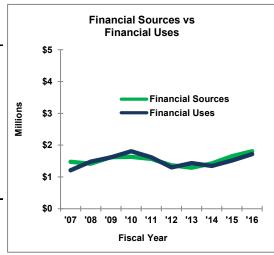
\$1,426,149

\$1,653,651

\$1,808,480

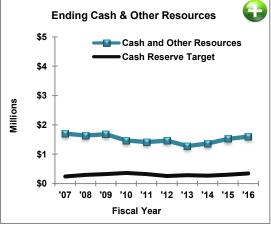
\$1,367,058

\$1,290,329



For the period shown, financial uses were above financial sources for many of the years between FY 2008 and FY 2013 as management made a decision to recover less from revenue from departments in these years and use up some of the excess cash in this fund.

	\$1,167,747	\$1,255,120	\$1,204,110	\$1,264,611	\$1,522,805	
	\$119,562	\$119,562	\$139,272	\$119,562	\$119,562	
	\$0	\$0	\$0	\$0	\$0	
	\$0	\$0	\$0	\$0	\$0	
	\$9,380	\$60,465	\$0	\$129,492	\$72,326	Г
	\$0	\$0	\$0	\$0	\$0	
	\$1,296,689	\$1,435,147	\$1,343,382	\$1,513,665	\$1,714,693	
	\$70,369	(\$144,818)	\$82,767	\$139,986	\$93,787	
	\$1,565,450	\$1,415,458	\$1,511,693	\$1,664,434	\$1,698,038	
-	\$101,637 <b>\$1,463,813</b>	\$136,870 <b>\$1,278,588</b>	\$148,244 <b>\$1,363,449</b>	\$143,710 <b>\$1,520,724</b>	\$96,825 <b>\$1,601,213</b>	
=	\$259,338	\$287,029	\$268,676	\$302,733	\$342,939	
	\$1,204,475	\$991,559	\$1,094,773	\$1,217,991	\$1,258,274	r



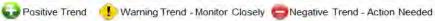
For the period shown, ending cash and other resources decreased from FY 2007 through FY 2013 as management made a decision to use excess cash to fund the operation instead of increasing fees to departments. The ending cash and other resources have been above the cash reserve target for all years shown.

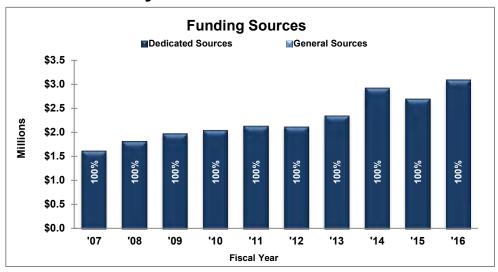
The plan is to continue to use down the excess cash over the next few years by reducing the fees to departments.

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Internal Service Fund

Indicator	2015	2016	Comments
Fringe Benefits as a Percentage of Salaries and Benefits			Fringe benefits as a percent of salaries and wages have been above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local government for all of the past ten years. The FY 2016 fringe benefit percent is 38.45%. The pension plan was changed in FY 2013 and there have been decreeasing fringe benefit percentages since then.
Employees Per Thousand Population	•	•	The total number of employees increased by 6.20 FTE. Employees per thousand population increased 19.79% while the population increased 26.61%. Positions have been added to handle a growing customer base and to help reduce wait times for customers in person and on the phone. All increases in positions are paid for by the utility departments.
Ending Cash and Other Resources	•	•	Ending cash and other resources has been above the cash reserve target since FY 2014.





		Dedicate	d Sources			
		Fees &		Total	Total	
	Interest	Service	Other Local	Dedicated	General	Total
Fiscal Year	Revenue	Charges	Revenues	Sources	Sources	Revenues
2007	\$47,279	\$1,262,348	\$300,405	\$1,610,032	\$0	\$1,610,032
2008	\$33,654	\$1,405,466	\$365,938	\$1,805,058	\$0	\$1,805,058
2009	\$31,305	\$1,548,814	\$384,332	\$1,964,451	\$0	\$1,964,451
2010	\$28,582	\$1,606,295	\$405,238	\$2,040,115	\$0	\$2,040,115
2011	\$19,894	\$1,656,480	\$447,288	\$2,123,662	\$0	\$2,123,662
2012	\$6,806	\$1,708,122	\$393,299	\$2,108,227	\$0	\$2,108,227
2013	(\$6,896)	\$1,936,701	\$407,465	\$2,337,270	\$0	\$2,337,270
2014	\$11,166	\$2,533,217	\$371,882	\$2,916,265	\$0	\$2,916,265
2015	\$27,126	\$2,293,331	\$368,135	\$2,688,592	\$0	\$2,688,592
2016	\$23,637	\$2,725,192	\$332,948	\$3,081,777	\$0	\$3,081,777
10 Yr % Chg	(50.01%)	115.88%	10.83%	91.41%		91.41%

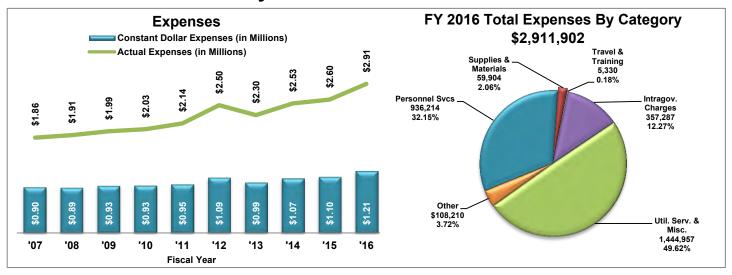
**Description:** The Utility Customer Services Fund is an internal service fund that is responsible for all billing related activities for the City's electric, water, sewer, solid waste, and storm water utilities. All of the funding sources are dedicated and cannot be allocated to another department. Dedicated funding sources include fees and service charges (the amounts charged to water, electric, sewer, solid waste, and storm water for the services UCS provides, collection fees, and convenience fees), other local revenues (penalties paid on late utility payments), and interest revenue.

Analysis: For the period shown, total revenues have increased \$1.5 million or 91.41%.

- Fees paid by the utilities for the services this budget provides have increased \$877,903 over the past ten years due to addition of 6.20 FTE, rising postage and other operating costs associated with printing and mailing the utility bills.
- The City began using a third party to allow utility bill payments on the web in FY 2014 and the convenience fee collected has
  grown to over \$500,000 per year. This fee is represented in the revenues and there is an offsetting expense where the city pays
  the convenience fee to the third party for providing the service.
- In other local revenues, reconnection fees were increased in FY 2013 for electric.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/



					Per Capita	
			Constant		Expenses in	Per Capita Percent
	Total	Consumer	Dollars		Constant	Change Over
Fiscal Year	Expenses	Price Index	<b>Expenses</b>	Population**	Dollars	Previous Year
2007	\$1,863,502	207.30	\$898,940	92,937	\$9.67	20.41%
2008	\$1,912,307	215.30	\$888,193	95,782	\$9.27	(4.14%)
2005 - <u>2009</u>	\$1,987,355	214.54	\$926,346	98,831	\$9.37	1.08%
2006 - <u>2010</u>	\$2,027,612	218.06	\$929,858	104,620	\$8.89	(5.12%)
2007 - <u>2011</u>	\$2,141,623	224.94	\$952,091	106,658	\$8.93	0.45%
2008 - <u>2012</u>	\$2,496,210	229.59	\$1,087,247	109,008	\$9.97	11.65%
2009 - <u>2013</u>	\$2,302,081	232.96	\$988,187	111,145	\$8.89	(10.83%)
2010 - <u>2014</u>	\$2,532,132	236.74	\$1,069,584	113,155	\$9.45	6.30%
2011 - <u>2015</u>	\$2,604,866	237.02	\$1,099,007	115,391	\$9.52	0.74%
2016	\$2,911,902	240.01	\$1,213,242	117,671	\$10.31	8.30%
10 Yr % Chg	56.26%	15.78%	34.96%	26.61%	6.62%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Utility Customer Services is the primary interface for the public as it relates to utility services offered by the City. They handle all inquiries and service order requests from customers and related City departments. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

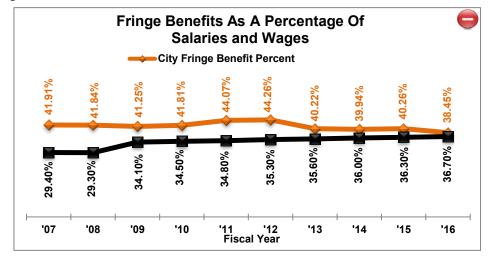
**Analysis:** For the past ten years, total expenses increased 56.26%, constant dollar expenses increased 34.96%, and per capita expenses increased 6.62%.

- In FY 2011 there were increases in the number of customers that began to pay their utility bill with credit cards and this resulted in an increase in the credit card fees the City had to pay
- In FY 2012 a \$300,000 transfer of excess cash was made to the COFERS capital project to provide some of the funding for the citywide financial software replacement.
- In FY 2014 the City began using a third party to allow utility bill payments on the web and increases in expenses represent the convenience fee paid by utility customers that is paid to the third party for providing the service.
- In FY 2016 two customer service representative positions were added to reduce wait time for customers in person and on the phone and
  one billing auditor position was added to assist in the examination of the City's growing utility accounts for billing accuracy and ordinance
  enforcement.

- City of Columbia Financial Management Information Supplement Exhibit G-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent
Positive Trend: = or < BLS rate for 1-2 yrs
Warning Trend: > BLS rate for 1-3 yrs
Negative Trend: > BLS rate for 3+ years



	Cost of		Benefits as a Percent of	LAGERS - General	BLS Average State and Local
	Fringe	Salaries and	Salaries and	Contribution	Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$159,145	\$379,771	41.91%	13.90%	29.40%
2008	\$161,534	\$386,121	41.84%	14.10%	29.30%
2009	\$163,163	\$395,579	41.25%	13.90%	34.10%
2010	\$167,199	\$399,944	41.81%	14.90%	34.50%
2011	\$174,982	\$397,069	44.07%	15.10%	34.80%
2012	\$190,135	\$429,591	44.26%	16.10%	35.30%
2013	\$186,376	\$463,398	40.22%	17.10%	35.60%
2014	\$192,787	\$482,734	39.94%	17.50%	36.00%
2015	\$214,327	\$532,393	40.26%	16.60%	36.30%
2016	\$237,613	\$617,993	38.45%	15.10%	36.70%
10 Yr % Chg	49.31%	62.73%	(8.25%)	8.63%	24.83%

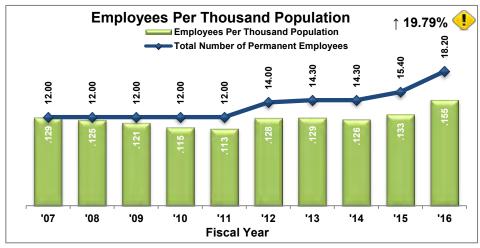
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 41.91% in FY 2007 to 44.26% in FY 2012 before they began declining. The fringe benefit percent is 38.45% for FY 2016.

- Pension costs are the largest cost of the fringe benefits. For the ten year period shown, LAGERS-General pension contribution rates have increased 8.63%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a way to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible health savings account (HSA) plan, and increased the City's HSA contribution to provide incentive to switch to HSAs.
- The fringe benefit percent has been above the BLS average fringe benefit percent for state and local government for all years shown. This is considered to be a negative trend. Since the change to a different pension plan in FY 2013, the fringe benefit percent has been decreasing.

Management will need to continue monitoring this trend to ensure we are able to pay for the costs of current employees and have the funding to add employees to meet the needs of a growing community.

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

**Employees** 

Fiscal Year	Total Number of Employees	Population**	Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	12.00	92,937	0.129					
2008	12.00	95,782	0.125					
2009	12.00	98,831	0.121					
2010	12.00	104,620	0.115					
2011	12.00	106,658	0.113					
2012	14.00	109,008	0.128	2.00	2.00			ADDED: (2) Customer Service Rep II to improve customer service and lower the number of abandoned calls
2013	14.30	111,145	0.129	0.30			0.30	REALLOCATED: (.3) Assistant Finance Director to reflect supervision over fund
2014	14.30	113,155	0.126					
2015	15.40	115,391	0.133	1.10	1.00		0.10	ADDED: (1) CSR II to help reduce wait time on customer phone calls; REALLOCATED (.10) Assistant Finance Director
2016	18.20	117,671	0.155	2.80	3.00		(0.20)	ADDED: (2) CSR II to reduce customer wait time, (1) Billing Auditor to improve billing accuracy and ordinance enforcement; REALLOCATION: (.40) reduction in Asst Finance Director due to a reorganization that moved Utility Cusomer Services from the Finance Department to the Utilities Department and (.20) increase in Utilities department personnel providing oversight

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

6.00

0.00

0.20

6.20

**Description:** The employees per thousand population is an important indicator when looking at the increases in positions over time. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing, or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, there has been an increase of 6.20 FTE. Employees per thousand population increased 19.79% while the population increased 26.61%. As the number of customers grow, staff has been added to help reduce wait time for customers in person and on the phone.

#### Source:

10 Yr Cha

51.67%

 City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/

26.61%

 Population Estimates: U.S. Census Bureau - American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

19.79%

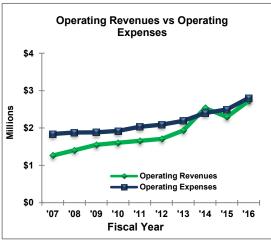
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
User Charges	\$1,262,348	\$1,405,466	\$1,548,814	\$1,606,295	\$1,656,480
Total Operating Revenues	\$1,262,348	\$1,405,466	\$1,548,814	\$1,606,295	\$1,656,480
Operating Expenses:					
Personnel Services **	\$545,859	\$577,883	\$602,772	\$601,989	\$627,854
Materials and Supplies	\$281,369	\$312,945	\$357,531	\$319,681	\$308,312
Travel and Training	\$14,273	\$1,292	\$2,080	\$6,234	\$0
Intragovernmental	\$303,026	\$372,163	\$357,759	\$392,572	\$319,125
Utilities, Services and Miscellaneous	\$695,754	\$615,000	\$561,179	\$600,848	\$780,044
Total Operating Expenses	\$1,840,281	\$1,879,283	\$1,881,321	\$1,921,324	\$2,035,335
Operating Income (Loss) Before					
Depreciation	(\$577,933)	(\$473,817)	(\$332,507)	(\$315,029)	(\$378,855)
Depreciation	(\$6,924)	(\$449)	\$0	\$0	\$0_
Operating Income (Loss)	(\$584,857)	(\$474,266)	(\$332,507)	(\$315,029)	(\$378,855)
Non-Operating Revenues:					
Investment Revenue	\$47,279	\$33,654	\$31,305	\$28,582	\$19,894
Revenue from Other Gov Units	\$0	\$0	\$0	\$0	\$0
Miscellaneous Revenue	\$300,405	\$365,938	\$384,332	\$405,238	\$447,288
Total Non-Operating Revenues	\$347,684	\$399,592	\$415,637	\$433,820	\$467,182
Non-Operating Expenses:					
Interest Expense	\$0	\$0	\$0	\$0	\$0
Miscellaneous Expenses	\$0	\$20,705	\$0	\$0	\$0
Total Non-Operating Expenses	\$0	\$20,705	\$0	\$0	\$0
Operating Transfers:					
Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	(\$16,297)	(\$11,870)	(\$106,034)	(\$106,288)	(\$106,288)
Total Operating Transfers	(\$16,297)	(\$11,870)	(\$106,034)	(\$106,288)	(\$106,288)
Net Income (Loss) Transferred	(¢252.470\	(\$407.240\	(\$22.00 <i>4</i> )	\$12,503	(\$47.064\
To Retained Earnings	(\$253,470)	(\$107,249)	(\$22,904)	<b>Φ1∠,5∪</b> 3	(\$17,961)
Beginning Retained Earnings *	\$1,085,385	\$831,915	\$724,666	\$701,762	\$714,265
Ending Retained Earnings	\$831,915	\$724,666	\$701,762	\$714,265	\$696,304

<sup>\*</sup> FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

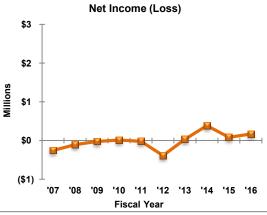
<sup>\*\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adj. for Pensions and GASB 16 Adj. for Vacation Liability

### **Net Income Statement**

	Actual 2016	Actual 2015	Actual 2014	Actual 2013	Actual 2012
	\$2,725,192 \$2,725,192	\$2,293,331	\$2,533,217 \$2,533,247	\$1,936,701 \$1,936,701	\$1,708,122 \$1,708,122
	\$2,725,192	\$2,293,331	\$2,533,217	\$1,936,701	\$1,708,122
1 2	\$936,214	\$783,935	\$700,819	\$681,052	\$642,038
2	\$59,904	\$393,609	\$342,407	\$333,677	\$314,851
	\$5,330	\$6,466	\$2,278	\$0	\$1,817
	\$357,287	\$350,813	\$351,226	\$358,095	\$358,538
	\$1,444,957	\$962,009	\$1,006,108	\$821,223	\$772,672
	\$2,803,692	\$2,496,832	\$2,402,838	\$2,194,047	\$2,089,916
F	(\$78,500)	(\$203,501)	\$130,379	(\$257,346)	(\$381,794)
s tl	\$0	\$0	\$0	\$0	\$0
n	(\$78,500)	(\$203,501)	\$130,379	(\$257,346)	(\$381,794)
g a					
	\$23,637	\$27,126	\$11,166	(\$6,896)	\$6,806
	\$0	\$0	\$0	\$0	\$0
	\$332,948	\$368,135	\$371,882	\$407,465	\$393,299
Г	\$356,585	\$395,261	\$383,048	\$400,569	\$400,105
		40		••	40
	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0
9	\$0	\$0	\$0	\$0	\$0
Į.	\$0	\$0	\$0	\$0	\$0
	(\$108,210)	(\$108,034)	(\$129,294)	(\$108,034)	(\$406,294)
	(\$108,210)	(\$108,034)	(\$129,294)	(\$108,034)	(\$406,294)
	\$169,875	\$83,726	\$384,133	\$35,189	(\$387,983)
F	\$1,106,588	\$1,022,862	\$638,729	\$308,321	\$696,304
'n	\$1,276,463	\$1,106,588	\$1,022,862	\$343,510	\$308,321
1.	. ,,	, ,,	,	1	



For the period shown, operating revenues have been below operating expenses for all years shown. Other than the user charges reflected in the operating revenues, UCS also has several non-operating revenues which are not reflected in this graph. Please refer to the net income (loss) graph below for a more complete view of revenue and expense activity for this budget.



For the period shown, there was a net loss for most of the period of FY 2007 through FY 2012. Internal service funds such as UCS are supposed to set their fees to the utilities to recover their operational costs. When the expenses come in below the revenue collected, a balance is accumulated. Management made a decision to reduce the amount charged to the utilities for this period to use up excess cash balances. In FY 2012, there was a \$300,000 transfer of excess cash to help fund the COFERS software project. There has been a net income for FY 2013 through FY 2016.

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources Sales Taxes Property Taxes Gross Receipts & Other Local Taxes Intragovernmental Revenues					
Grants	\$0	\$0	\$0	\$0	\$0
Interest (w/o GASB 31 Adjustment)	\$41,713	\$29,837	\$21,246	\$42,226	\$20,202
Fees and Service Charges	\$1,262,348	\$1,405,466	\$1,548,814	\$1,606,295	\$1,656,480
Other Local Revenues ++	\$300,405 <b>\$1,604,466</b>	\$365,938 <b>\$1,801,241</b>	\$384,332 <b>\$1,954,392</b>	\$405,238 <b>\$2,053,759</b>	\$447,288 <b>\$2,123,970</b>
	\$1,604,466	\$1,601,241	\$1,554,552	\$2,055,755	\$2,123,970
Other Funding Sources/Transfers <sup>^</sup>	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$1,604,466	\$1,801,241	\$1,954,392	\$2,053,759	\$2,123,970
Financial Uses Operating Expenses (w/o GASB 68/16 Adj) Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp Principal Payments Capital Additions Ent. Revenues used for Capital Projects Total Financial Uses	\$1,836,231 \$16,297 \$0 \$0 \$0 \$0 \$1,852,528	\$1,878,937 \$11,870 \$20,705 \$0 \$0 \$0 \$1,911,512	\$1,878,660 \$106,034 \$0 \$0 \$0 \$0 \$1,984,694	\$1,915,993 \$106,288 \$0 \$0 \$0 \$0 \$0 \$2,022,281	\$2,040,040 \$106,288 \$0 \$0 \$0 \$0 \$0 \$2,146,328
Financial Sources Over/ (Under) Financial Uses	(\$248,062)	(\$110,271)	(\$30,302)	\$31,478	(\$22,358)
Current Assets	\$863,644	\$805,012	\$764,512	\$786,210	\$815,531
Less: Current Liabilities *	\$52,883	\$80,346	\$62,750	\$71,945	\$119,227
Ending Cash and Other Resources #	\$810,761	\$724,666	\$701,762	\$714,265	\$696,304
Cash Reserve Target (20% Fin. Uses)	\$370,506	\$382,302	\$396,939	\$404,456	\$429,266
Cash Above/(Below) Cash Reserve Target	\$440,255	\$342,364	\$304,823	\$309,809	\$267,038

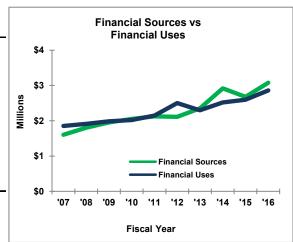
<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

<sup>\*</sup>FY 2014 was restated for GASB 68 Accounting and Financial Reporting for Pensions

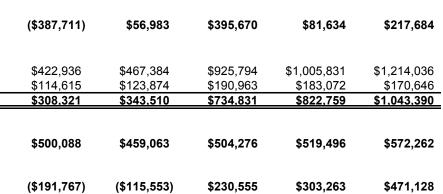
## **Funding Sources and Uses**

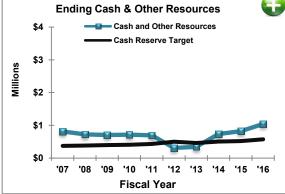
	Actual 2016	Actual 2015	Actual 2014	Actual 2013	Actual 2012
	2016	2015	2014	2013	2012
	\$0	\$0	\$0	\$0	\$0
	\$20,853	\$17,650	\$11,953	\$8,134	\$11,309
	\$2,725,192	\$2,293,331	\$2,533,217	\$1,936,701	\$1,708,122
	\$332,948	\$368,135	\$371,882	\$407,465	\$393,299
	\$3,078,993	\$2,679,116	\$2,917,052	\$2,352,300	\$2,112,730
	\$0	\$0	\$0	\$0	\$0
F					



<u>\$2,112,730</u>	\$2,352,300	\$2,917,052	\$2,679,116	\$3,078,993
¢2 004 147	¢0 407 000	¢2 202 000	¢0 400 440	¢2.752.000
\$2,094,147	\$2,187,283	\$2,392,088	\$2,489,448	\$2,753,099
\$406,294	\$108,034	\$129,294	\$108,034	\$108,210
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
	•			
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$2,500,441	\$2,295,317	\$2,521,382	\$2,597,482	\$2,861,309

For the period shown, financial sources were under financial uses for most of the period between FY = 2007 and FY 2012. During this time, UCS was charging the utilities less than their operational costs in an effort to use down excess cash. The big gap between financial uses and sources occurred in FY 2012 when there was a \$300,000 transfer of excess cash to help fund the COFERS software project. Financial sources have been above financial uses from FY 2013 through FY 2016.





For the period shown, ending cash and other resources was above the cash reserve target for most of the ten year period. Management made a decision to use down some of this cash by charging the utilities less than UCS's operating costs for a period of time. In FY 2012, there was a \$300,000 transfer of excess cash to help fund the COFERS software project and the ending cash fell below the cash reserve target for FY 2012 and FY 2013. From FY 2014 through FY 2016 the ending cash and other balances are above the cash reserve target as the fund is building up cash for some forecasted needs in the next five years.

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## **Transportation Departments**

#### Description

There are fourteen separate budgets that work together to provide a quality transportation system for the City. It should be noted that because of the way the City budgets the use of special revenues (such as transportation and capital improvement sales taxes) the total budget for transportation is higher than the actual dollars available for transportation purposes. For example, this section contains the Transportation Sales Tax Fund. This budget shows transfers (expenses) to Streets and Sidewalks, Transit and Airport for operating as well as for capital projects. These budgets then show the financial use of these sources in their respective expenses.

#### **Public Works - Non-Motorized Grant**

This is a pilot project mandated by federal legislation to develop a network of transportation facilities, including sidewalks, bicycle lanes, and pedestrian and bicycle trails with the purpose of demonstrating how much walking and bicycling can replace car trips. In FY 2013 this grant was moved out of the general fund (GF) and into it's own special revenue fund (SRF).

#### Public Works - Streets & Engineering

Streets provides maintenance of 9.7 miles of unimproved streets and 507.3 miles of improved streets, snow removal on all City streets, mechanical and manual street cleaning, mowing of public right-of-ways, and utility service cut repairs. Engineering provides survey, design, contract administration and inspection of various public improvement projects, reviews of subdivision improvements, issuance of permits and inspection of all construction on public right-of-way.

#### Pubic Works - Parking Enforcement and Traffic Control

Parking Enforcement administers the parking ordinances of the City via parking control enforcement in the central business district and the metered University streets. Parking Enforcement ensures adequate parking for down- town employees, customers, and businesses. This division works with the City Prosecutor's office, affected businesses, consumers in the identification and mitigation of problematic enforcement zones. The Traffic Maintenance Division fabricates, installs, and maintains approximately 20,000 traffic control and street name signs, paints 1,040,000 feet of pavement striping, paints curbs/ crosswalks/ symbols, and provides traffic signal maintenance.

#### Transit Fund (Buses)

Transit provides public bus transportation to as many citizens as possible at the lowest possible cost, while maintaining timely and dependable service.

#### Regional Airport Fund

The Airport provides safe and usable Airport facilities for the operation of commercial, general aviation and military aircraft, and creates a healthy environment so that the community may access the national air transportation system and promote the economic growth of the region.

#### **Parking Utility Fund**

The Parking Utility operates, maintains, and administers five parking facilities, nine surface lots as well as on- street parking meters.

#### Railroad Utility Fund

This fund operates and maintains the short line Columbia Terminal Railroad (COLT) to provide customers with safe, reliable, and efficient rail service.

#### **Transload Facility Fund**

This fund operates and maintains the Transload facility.

#### Capital 1/4 Cent Sales Tax Fund

This fund accounts for the one quarter cent capital improvement sales tax that was passed by voters in 2006 and the current tax will expire on December 31, 2025. This sales tax is used to fund fire trucks and public safety facilities, as well as major street and sidewalk projects. These funds are transferred into Capital Projects Fund to fund specific capital projects.

#### **Transportation Sales Tax Fund**

This fund accounts for the 1/2 cent permanent sales tax that was authorized by voters on April 6, 1982. These funds are used to subsidize Airport and Transit activities, fund various road projects, and pay for street and sidewalk related activities in the General Fund.

#### **Public Improvement Fund**

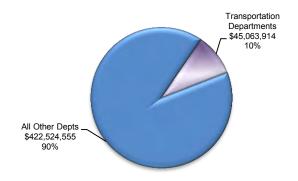
This fund accounts for the portion of the 1% general sales tax that is dedicated to the Capital Improvement Plan. Currently 4.1% of the amount of general sales taxes is dedicated to fund capital projects. These funds are transferred into the Capital Projects Fund to fund specific projects.

#### Special Road District Tax Fund (1976 -2011)

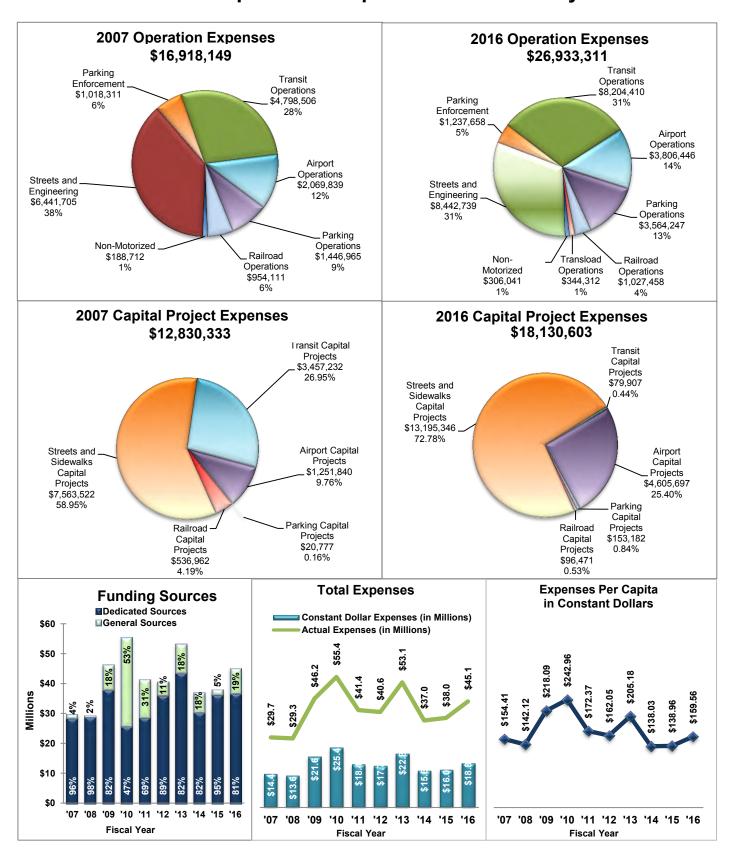
This fund accounted for the road and bridge tax revenues collected by Boone County and shared with the City. The city no longer uses this separate fund. FY 2011 was the last year the fund was used.

#### **Stadium TDD**

The Stadium TDD fund accounts for receipts from the Stadium TDD's: Shoppes at Stadium, Columbia Mall and Stadium Corridor.



## **Transportation Departments - Summary**



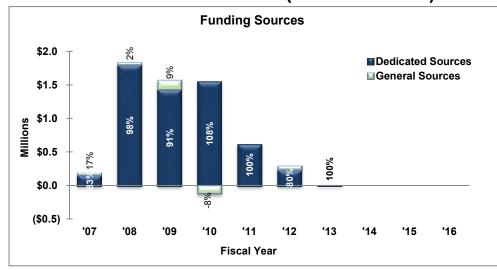
Note: The above graphs do not include the special revenue funds since these funds are transferred into the other departments within the Transportation section.

## **Non Motorized Grant Trends**

General Fund

The first federal non-motorized grant was reflected in the General Fund (from FY 2007 through FY 2013). The second non-motorized grant was placed in a separate special revenue fund and is reflected in the next section.

## **Non Motorized Grant (General Fund)**



	De	edicated Sources			
			Total	Total	
	Non-Motorized	Miscellaneous	Dedicated	General	Total
Fiscal Year	Grant	Revenue	Sources	Sources	Revenues
2007	\$157,392	\$0	\$157,392	\$31,320	\$188,712
2008	\$1,791,691	\$0	\$1,791,691	\$36,535	\$1,828,226
2009	\$1,423,834	\$7	\$1,423,841	\$140,471	\$1,564,312
2010	\$1,546,830	\$245	\$1,547,075	(\$113,726)	\$1,433,349
2011	\$616,952	\$0	\$616,952	\$0	\$616,952
2012	\$237,086	\$0	\$237,086	\$57,594	\$294,680
2013	\$1,433	\$0	\$1,433	\$0	\$1,433
2014	\$0	\$0	\$0	\$0	\$0
2015	\$0	\$0	\$0	\$0	\$0
2016	<b>\$0</b>	<b>\$0</b>	\$0	<b>\$0</b>	\$0
10 Yr % Chg					

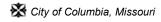
**Description:** The Non-Motorized Grant Department is a General Fund department which included a pilot project funded by a federal grant to develop a network of transportation facilities, including sidewalks, bicycle lanes, and pedestrian and bicycle trails with the purpose of increasing walking and bicycling usage and replacing car trips.

**Analysis:** The City received federal grant funding in FY 2007 for this pilot project. This budget includes operating expenses associated with the grant, including personnel costs to manage the project as well as promotion, advertising, and striping of bike lanes. The City received a second round of non-motorized grant funding in FY 2013. Revenues and expenditures for this grant are accounted for in a separate special revenue fund (see next section). The specific infrastructure projects associated with the grant are accounted for in the Capital Projects Fund.

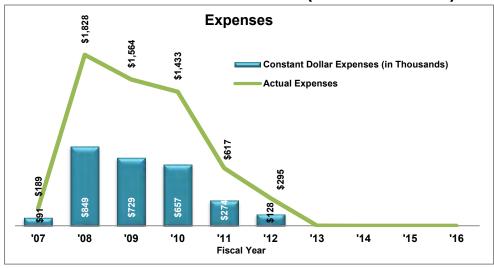
#### Source

· City of Columbia Accounting system

\*FY 2010 and FY 2012 reflect timing issue from previous year expense reimbursements



## **Non Motorized Grant (General Fund)**



	Total		Constant		Per Capita	Per Capita Percent Change
	Actual	Consumer	Dollar		Expenses in	Over Previous
Fiscal Year	Expenses	Price Index	Expenses	Population**	<b>Constant Dollars</b>	Year
2007	\$188,712	207.30	\$91,033	92,937	\$0.98	
2008	\$1,828,226	215.30	\$849,141	95,782	\$8.87	805.10%
2005 - <u>2009</u>	\$1,564,312	214.54	\$729,157	98,831	\$7.38	(16.80%)
2006 - <u>2010</u>	\$1,433,349	218.06	\$657,331	104,620	\$6.28	(14.91%)
2007 - <u>2011</u>	\$616,952	224.94	\$274,275	106,658	\$2.57	(59.08%)
2008 - <u>2012</u>	\$294,680	229.59	\$128,351	109,008	\$1.18	(54.09%)
2009 - <u>2013</u>	\$1,433	232.96	\$615	111,145	\$0.01	(99.15%)
2010 - <u>2014</u>	\$0	236.74	\$0	113,155	\$0.00	(100.00%)
2011 - <u>2015</u>	\$0	237.02	\$0	115,391	\$0.00	
2016	<b>\$0</b>	240.01	\$0	117,671	\$0.00	
10 Yr % Chg		15.78%		26.61%		

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Non-Motorized Grant budget in the General Fund was used to account for the operating expenses associated with the non-motorized grant the City received in FY 2007. These costs include personnel costs to manage the project as well as promotion, advertising, and striping of bike lanes. When a second non-motorized grant was received in FY 2013, the funds were placed in a separate special revenue fund.

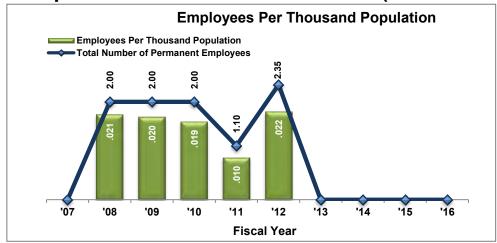
**Analysis:** Operating expenses occurred from FY 2007 to FY 2013 for the first non-motorized grant. Capital project related expenses were not recorded in this fund. They are reflected in the Capital Projects Fund. Expenses associated with the second round of non-motorized grant funding are reflected in the Non-Motorized Grant Fund.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- · Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

<sup>\*</sup>FY 2010 reflects timing issue from previous year expense reimbursements



## **Transportation - Non Motorized Grant (General Fund)**



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

			Employees Per	Change in			Positions	
Fiscal	<b>Total Number</b>		Thousand	Number of	Positions	Positions	Reassigned	
Year	of Employees	Population**	Population	Positions	Added	Deleted	Between Depts	Explanation
2007		92,937						
2008	2.00	95,782	0.021	2.00	2.00			ADDED: (1) Engineering Spec and (1) Senior Planner funded by the Non-Motorized Grant
2009	2.00	98,831	0.020					
2010	2.00	104,620	0.019					
2011	1.10	106,658	0.010	(0.90)		(1.00)	0.10	DELETED (1) Engineering Spec I
2012	2.35	109,008	0.022	1.25			1.25	
2013		111,145		(2.35)			(2.35)	
2014		113,155						
2015		115,391						
2016		117,671						
10 Yr Chg		26.61%		0.00	2.00	(1.00)	(1.00)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

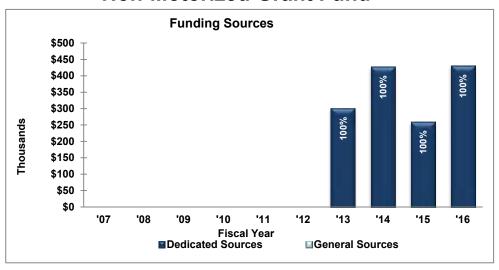
**Analysis:** For the period shown, there were positions included for FY 2008 through FY 2013 as these were the positions required to manage the non-motorized grant capital projects as well as promotion, advertising, and striping of bike lanes. When the City received a second round of non-motorized grant funding, the positions were moved to a separate special revenue.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

## **Non Motorized Grant Fund Trends**

Special Revenue Fund

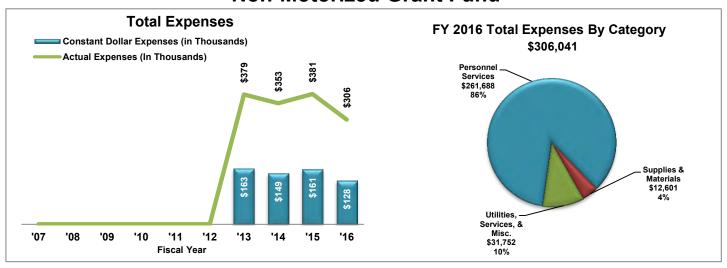
The second federal non-motorized grant fund the city received was placed in this special revenue fund. This fund is only used to reflect the operating costs. The capital project costs for the building of pedways, sidewalks, and trails is reflected in the capital project fund.



		De					
Fiscal Year	Grants	Interest	Misc.	Operating Transfers In	Total Dedicated Sources	Total General Sources	Total Revenues
2007	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2008	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2009	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2010	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2011	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2012	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2013	\$299,819	\$0	\$0	\$0	\$299,819	\$0	\$299,819
2014	\$426,558	\$0	\$0	\$0	\$426,558	\$0	\$426,558
2015	\$258,382	\$0	\$0	\$0	\$258,382	\$0	\$258,382
2016	\$429,602	<b>\$0</b>	\$0	\$0	\$429,602	\$0	\$429,602

**Description:** The Non-Motorized Grant Fund is used to record the second federal non-motorized grant funds received by the City to do a pilot project to develop a network of transportation facilities, including sidewalks, bicycle lanes, and pedestrian and bicycle trails to demonstrate how much walking and bicycling can replace car trips. All of the funding is dedicated and cannot be used for any other purpose.

**Analysis:** Funding has been received from FY 2007 through FY 2016. Prior receipts of non-motorized grant funding were reflected in the general fund. These funds are used to fund personnel and other operating expenses. Capital project expenses related to this grant are reflected in the Capital Projects Fund.



	Expenses without Capital	Capital	Total	Consumer	Constant Dollar	Population*	Per Capita Expenses in Constant	Per Capita Percent Change Over Previous
Fiscal Year	Projects	Projects	Expenses	Price Index	Expenses	*	Dollars	Year
2007	\$0	\$0	\$0	207.30	\$0	92,937	\$0.00	
2008	\$0	\$0	\$0	215.30	\$0	95,782	\$0.00	
2005 - <u>2009</u>	\$0	\$0	\$0	214.54	\$0	98,831	\$0.00	
2006 - <u>2010</u>	\$0	\$0	\$0	218.06	\$0	104,620	\$0.00	
2007 - <u>2011</u>	\$0	\$0	\$0	224.94	\$0	106,658	\$0.00	
2008 - <u>2012</u>	\$0	\$0	\$0	229.59	\$0	109,008	\$0.00	
2009 - <u>2013</u>	\$379,130	\$0	\$379,130	232.96	\$162,745	111,145	\$1.46	
2010 - <u>2014</u>	\$353,413	\$0	\$353,413	236.74	\$149,283	113,155	\$1.32	(9.59%)
2011 - <u>2015</u>	\$380,689	\$0	\$380,689	237.02	\$160,615	115,391	\$1.39	5.30%
2016	\$306,041	\$0	\$306,041	240.01	\$127,512	117,671	\$1.08	(22.30%)
10 Yr % Chg				15.78%		26.61%		•

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

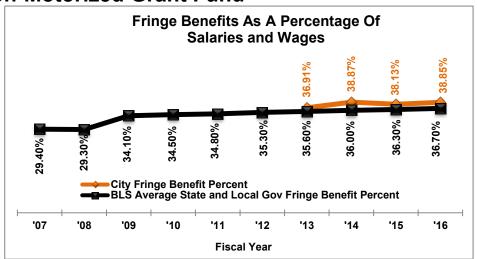
**Description:** The Non-Motorized Grant Fund is a special revenue fund used to account for the operating expenses associated with a federal non-motorized grant fund received by the City in FY 2013. Both Public Works and Parks and Recreation staff are assigned to this budget to manage the projects associated with the second round of non-motorized grant funding.

**Analysis:** Personnel are the major expenses for this fund. As the projects associated with the grant are completed, less personnel and other operating expenses will be required. FY 2016 reflects a decrease due to the reallocation of several positions back to the operating departments they came from (Engineering and Parks and Recreation) as less engineering and parks planning services are needed.

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



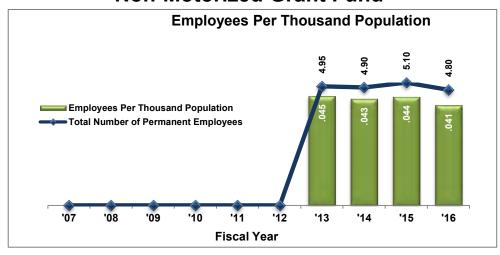
	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$0	\$0		13.90%	29.40%
2008	\$0	\$0		14.10%	29.30%
2009	\$0	\$0		13.90%	34.10%
2010	\$0	\$0		14.90%	34.50%
2011	\$0	\$0		15.10%	34.80%
2012	\$0	\$0		16.10%	35.30%
2013	\$74,098	\$200,742	36.91%	17.10%	35.60%
2014	\$74,878	\$192,619	38.87%	17.50%	36.00%
2015	\$64,897	\$170,205	38.13%	16.60%	36.30%
2016	\$62,353	\$160,497	38.85%	15.10%	36.70%
10 Yr % Chg				8.63%	

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

Analysis: For the period shown, fringe benefits as a percent of salaries and wages has increased from 36.91% to 38.85%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible HSA (Health Savings Account) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- The fringe benefit percent has been above the BLS average fringe benefit percent for all years shown. This is considered to be a negative trend.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007		92,937						
2008		95,782						
2009		98,831						
2010		104,620						
2011		106,658						
2012		109,008						
2013	4.95	111,145	0.045	4.95			4.95	MOVED: (1.40) Eng. Spec II, (.25) Property Acquisition Coordinal, (.10) Engineering Aide IV, (.40) Engineering Aide III, (.30) Engineering Aide II, (1.00) Senior Planner from GF Non-Motorized Grant
2014	4.90	113,155	0.043	(0.05)			(0.05)	REALLOCATED: (.30) Engineer to Engineering and (.25) Construction Project Supervisor from Engineering
2015	5.10	115,391	0.044	0.20			0.20	REALLOCATED: (.10) Engineering Supervisor from Engineering and (.10) Engineering Technician from Engineering
2016	4.80	117,671	0.041	(0.30)			(0.30)	As less employee time is required by the grant, we are transitioning staff back to P&R and Public Works
4 Yr Chg		5.87%	(8.41%)	4.80	0.00	0.00	4.80	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

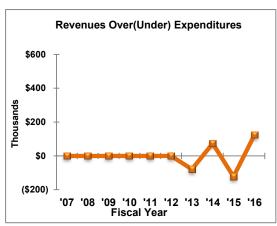
**Analysis:** When the prior Non-Motorized Grand Fund ended, the employees were moved from the general fund into this new fund. Along with those employees, an Engineering Aide and Engineering Specialist II were added. As the work of the grant wraps up, less employee time will need to be allocated to this budget. Positions will either be eliminated or moved into other budgets.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:				2010	
Sales Tax	\$0	\$0	\$0	\$0	\$0
Grant Revenue	\$0	\$0	\$0	\$0	\$0
Investment Revenue	\$0	\$0	\$0	\$0	\$0
Miscellaneous Revenue	\$0	\$0	\$0	\$0	\$0
Total Revenues	\$0	\$0	\$0	\$0	\$0
Expenditures:					
Personnel Services	\$0	\$0	\$0	\$0	\$0
Materials and Supplies	\$0	\$0	\$0	\$0	\$0
Travel and Training	\$0	\$0	\$0	\$0	\$0
Intragovernmental	\$0	\$0	\$0	\$0	\$0
Utilities, Services and Miscellaneous	\$0	\$0	\$0	\$0	\$0
Total Expenditures	\$0	\$0	\$0	\$0	\$0
Excess (Deficiency) of					
Revenues Over Expenditures	\$0	\$0	\$0	\$0	\$0
Other Financing Sources (Uses):					
Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	\$0	\$0	\$0	\$0	\$0
Total Other Financing Sources (Uses)	\$0	\$0	\$0	\$0	\$0
Excess (Deficiency) of					
Revenues Over Expenditures	\$0	\$0	\$0	\$0	\$0
Beginning Fund Balance	\$0	\$0	\$0	\$0	\$0
Ending Fund Balance	\$0	\$0	\$0	\$0	\$0

## **Revenue and Expenditure Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$0
\$0 \$0	\$299,819	\$426,558	\$258,382	\$429,602
\$0 \$0	\$299,019 \$0	\$420,556 \$0	\$230,302 \$0	\$429,002
\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0
\$0	\$299,819	\$426,558	\$258,382	\$429,602
\$0	¢220 402	¢215 101	¢201 170	¢261.600
\$0 \$0	\$320,403 \$39,432	\$315,181 \$13,291	\$281,179 \$11,919	\$261,688 \$12,601
\$0 \$0	\$09, <del>4</del> 32	\$13,291	\$100	\$12,00
\$0	\$0	\$235	\$0	\$(
<b>\$</b> 0	\$19,295	\$24,706	\$87,491	\$31,752
\$0	\$379,130	\$353,413	\$380,689	\$306,041
\$0	(\$79,311)	\$73,145	(\$122,307)	\$123,561
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0 \$0
\$0	\$0	\$0	\$0	\$0
<b>\$0</b>	(\$79,311)	\$73,145	(\$122,307)	\$123,561
ÞU	(\$73,3TT)	φ <i>1</i> 3,145	(\$ 122,3U <i>1</i> )	<b>⊅ ι∠ა,56</b> 1
\$0	\$0	(\$79,311)	(\$6,166)	(\$128,473
φυ	* -	(, , ,	•	•



In years when expenditures are lower than revenues, the draw down of the grant fund did not occur until after the end of the fiscal year.

## **Non-Motorized Grant Fund**

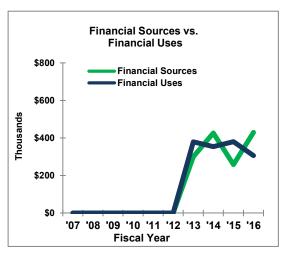
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes	\$0	\$0	\$0	\$0	\$0
Grants	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
Other Funding Sources/Transfers <sup>^</sup>	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$0	\$0	\$0	\$0	\$0
Financial Uses Operating Expenses Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp Principal Payments Capital Additions Ent. Revenues used for Capital Projects Total Financial Uses	\$0 \$0 \$0 \$0 \$0 \$0 \$0	\$0 \$0 \$0 \$0 \$0 \$0 \$0	\$0 \$0 \$0 \$0 \$0 \$0 \$0	\$0 \$0 \$0 \$0 \$0 \$0 \$0	\$0 \$0 \$0 \$0 \$0 \$0 \$0
Financial Sources Over/ (Under) Financial Uses	\$0	\$0	\$0	\$0	\$0
Ending Cash and Other Resources #**	\$0	\$0	\$0	\$0	\$0

<sup>#</sup> Ending Cash and Other Resources is equal to cash and cash equivalents.

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

## **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$0
\$0	\$299,819	\$426,558	\$258,382	\$429,602
\$0	\$299,819	\$426,558	\$258,382	\$429,602
\$0	\$0	\$0	\$0	\$0
\$0	\$299,819	\$426,558	\$258,382	\$429,602
\$0	\$379,130	\$353,413	\$380,689	\$306,041
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$379,130	\$353,413	\$380,689	\$306,041
\$0	(\$79,311)	\$73,145	(\$122,307)	\$123,561
\$0	\$0	\$0	\$0	\$0



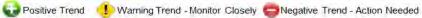
This federal grant reimburses expenses once the City submits a draw down request. In years where financial uses are above financial sources, it is due the timing of the expenses happening in one fiscal year and the grant funds received from the draw down occurring in a later fiscal year.

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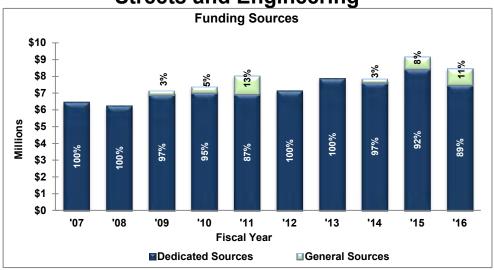
# Streets and Engineering Trends General Fund Department

Indicator	2015	2016	Comments
Expenses Per Capita in Constant Dollars	•	•	Expenses per capita in constant dollars decreased 10.62% over the past ten years while inflation increased 15.78% and the population increased 26.61% There was a downturn in the economy in FY 2009 which resulted in budget cuts for several years to balance the general fund budget and low general source growth (such as in sales taxes).
Fringe Benefits as a Percentage of Salaries and Benefits	•	0	Fringe benefits as a percent of salaries and wages was above the Bureau of Labor Statistics (BLS) average for FY 2007 through FY 2015 and fell below the BLS average for FY 2016. The pension plan was changed in FY 2013 and there have been decreasing fringe benefit percentages since then.
Employees Per Thousand Population	•	•	Over the past ten years, the total number of employees decreased by 2.19 FTE. Employees per thousand population decreased 24.22% while the population increased 26.61% during this same time. One major change occurred in FY 2011 when 6.25 FTE were moved to the Community Development Department to create a one-stop shop for building development. Most of the positions that have been added for street maintenance were through the conversion of temporary positions to permanent and utilization of some of the Columbia Energy Center (CEC) pilot funding that was allocated to Streets. There has not be enough growth in general source funding to add other positions.
Citizen Survey: Overall Condition of City Streets			Citizen satisfaction with the overall condition of city streets increased from 28% in FY 2007 to 36% in FY 2014 and decreased to 33% in FY 2016. Since satisfaction is below 50%, this is considered a negative trend.
Citizen Survey: Overall Condition of City Sidewalks		•	Citizen satisfaction with the overall condition of city sidewalks increased from 44% in FY 2007 to 50% in FY 2016. When looking at benchmark data, the City's satisfaction rating was lower than state and national satisfaction ratings for FY 2007 through FY 2015 but is now above both the state and national ratings.
Citizen Survey: Snow Removal on Major City Streets	•	•	Citizen satisfaction with snow removal on major city streets has increased from 51% in FY 2007 to 63% in FY 2016. When looking at benchmark data, the City's satisfaction rating has been in line with state benchmark data and higher than national benchmark data.
Citizen Survey: Snow Removal on Neighborhood Streets	•		Citizen satisfaction with snow removal on neighborhood streets has increased from 24% in FY 2007 to 31% in FY 2015. When looking at benchmark data, the City's satisfaction rating is significantly lower than state and national satisfaction ratings. Due to a lack of funding, the city maintains a policy of not utilizing overtime to clear neighborhood streets unless there is four or more inches of snow.
Citizen Survey: Maintenance and Repair Services for Major City Streets	•	•	Citizen satisfaction with maintenance and repair services for major city streets has varied between 35% and 55% since FY 2007. The FY 2016 rating is 49%. When looking at benchmark data, the City's satisfaction rating is significantly lower than state and national satisfaction ratings for most years. It is estimated that the City is underfunding street maintenance by \$1.5 million each year due to the low growth of general sources such as sales tax.
Citizen Survey: Maintenance and Repair Services for Neighborhood Streets	•	•	Citizen satisfaction with maintenance and repair services for neighborhood streets has varied between 39% and 52% since FY 2007. The FY 2016 rating is 49%. When looking at benchmark data, the City's satisfaction rating is significantly lower than state and national satisfaction ratings for most years with the exception of FY 2016. It is estimated that the City is underfunding street maintenance by \$1.5 million each year due to the low growth of general sources such as sales tax. In FY 2016, satisfaction is above national ratings but still below state ratings.
Street Maintenance Effort (In Dollars)			While the amount of street maintenance funding budgeted has increased over \$1.59 million dollars over the past ten years, it is still estimated that the City is underfunding street maintenance by \$1.5 million each year. The result is the City is not able to fix street maintenance issues when they are small and will end up needing to pay for major maintenance on streets in the future. The lower funding levels negatively impact citizen satisfaction with streets and sidewalks.









			Dedicated	Sources				
			Fees and	Other		Total	Total	
Fiscal		Other Local	Service	Local		Dedicated	General	Total Funding
Year	<b>Transfers</b>	Taxes	Charges	Revenue	Grants	Sources	Sources	Sources
2007	\$3,410,735	\$2,645,020	\$372,700	\$13,250	\$0	\$6,441,705	\$0	\$6,441,705
2008	\$3,821,073	\$2,136,901	\$266,781	\$3,078	\$0	\$6,227,833	\$0	\$6,227,833
2009	\$3,906,052	\$2,711,766	\$257,252	\$43,139	\$0	\$6,918,209	\$234,271	\$7,152,480
2010	\$4,012,317	\$2,743,311	\$207,021	\$65,578	\$0	\$7,028,227	\$356,293	\$7,384,520
2011	\$3,897,706	\$2,713,357	\$199,839	\$133,027	\$0	\$6,943,929	\$1,070,581	\$8,014,510
2012	\$4,547,550	\$2,287,351	\$234,347	\$35,736	\$10,000	\$7,114,984	\$0	\$7,114,984
2013	\$4,786,288	\$2,962,459	\$76,458	\$25,326	\$0	\$7,850,531	\$0	\$7,850,531
2014	\$4,822,830	\$2,696,822	\$94,452	\$23,781	\$0	\$7,637,885	\$204,298	\$7,842,183
2015	\$4,900,023	\$3,373,386	\$92,182	\$50,735	\$0	\$8,416,326	\$715,596	\$9,131,922
2016	\$4,773,134	\$2,632,019	\$58,075	\$26,003	\$0	\$7,489,231	\$953,508	\$8,442,739
10 Yr % Chg	39.94%	(0.49%)	(84.42%)	96.25%		16.26%		31.06%

**Description:** The Streets and Engineering budget is a General Fund department that is funded by both dedicated and general sources. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. The primary dedicated funding sources are transfers from the transportation sales tax, other local taxes (gasoline taxes), other local revenues (auction revenues and miscellaneous revenues), and fees and service charges (street maintenance and miscellaneous fees).

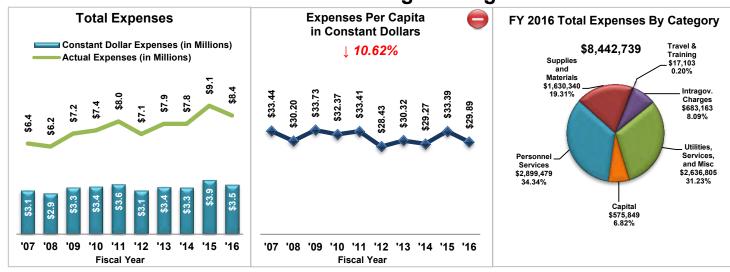
Analysis: For the ten year period, total funding sources increased 31.06% and dedicated sources increased 16.26%.

- Transfers from transportation sales tax have increased \$1,362,399 due to efforts by management to increase the funding for street maintenance.
- Fees and Service charges, specifically service cut fees have significantly decreased over time. The street department used to perform this work for the utilities but now the utilities take care of it themselves.
- Other local revenues can vary significantly from year to year as most of this revenue is auction revenue received from selling vehicles that are being replaced
- General sources for FY 2014 FY 2016 were used to cover street lighting costs (which were moved from the City General budget to this budget in FY 2015) and additional street maintenance (funds used to pay a payment in lieu of taxes to the school, library and Boone County Family Resources for the loss of property taxes from the city purchasing the Columbia Energy Center). As these payments decreased each year, an extra \$204,298 was allocated to street maintenance.

It should be noted that transportation sales tax, which is the largest dedicated source, is also used to fund the transit and airport budgets. As online sales grow (which are not subject to local sales taxes), the growth rate of transportation sales tax is kept low and this has and will continue to hinder the ability of the City to increase street maintenance funding in the future.

#### Source:

City of Columbia Accounting System



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Por Capita

Day Canita

					Per Capita	Per Capita
					Expenses in	Percent
	<b>Total Actual</b>	Consumer	<b>Constant Dollar</b>		Constant	Change Over
Fiscal Year	Expenses	Price Index	Expenses	Population**	Dollars	<b>Previous Year</b>
2007	\$6,441,705	207.30	\$3,107,431	92,937	\$33.44	12.74%
2008	\$6,227,833	215.30	\$2,892,590	95,782	\$30.20	(9.69%)
2005 - <u>2009</u>	\$7,152,480	214.54	\$3,333,914	98,831	\$33.73	11.69%
2006 - <u>2010</u>	\$7,384,520	218.06	\$3,386,525	104,620	\$32.37	(4.03%)
2007 - <u>2011</u>	\$8,014,510	224.94	\$3,562,970	106,658	\$33.41	3.21%
2008 - <u>2012</u>	\$7,114,984	229.59	\$3,098,996	109,008	\$28.43	(14.91%)
2009 - <u>2013</u>	\$7,850,531	232.96	\$3,369,905	111,145	\$30.32	6.65%
2010 - <u>2014</u>	\$7,842,183	236.74	\$3,312,572	113,155	\$29.27	(3.46%)
2011 - <u>2015</u>	\$9,131,922	237.02	\$3,852,807	115,391	\$33.39	14.08%
2016	\$8,442,739	240.01	\$3,517,661	117,671	\$29.89	(10.48%)
10 Yr % Chg	31.06%	15.78%	13.20%	26.61%	(10.62%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Streets and Engineering budget is a General Fund budget that provides street maintenance, street lighting, snow removal, street cleaning, mowing of right-of-ways, utility service cut repairs, survey, design, contract administration, and construction inspection of capital projects for the Public Works Department.

**Analysis:** For the period shown, total expenses increased 31.06%, constant dollar expenses increased 13.20%, and per capita expenses decreased 10.62%.

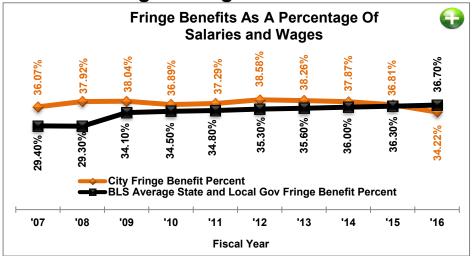
- · Annual citizen surveys reveal citizens are not satisfied with the City's efforts to maintain streets and sidewalks.
- During this timeframe, the number of lane miles increased 26% and the amount budgeted for street maintenance has increased from \$1,553,090 to \$3,147,515. For FY 2016 it is estimated that the City should be budgeting \$4.7 million, which is \$1.5 million higher than the City is currently budgeting.
- The decrease in FY 2012 is due to more engineering time being charged directly to capital projects and not to this budget.
- The increase in FY 2015 is due to the movement of street lighting expenses from the City General budget to the street budget.
- FY 2016 reflects a decrease due to lower fleet replacements and construction materials.

- City of Columbia Financial Management Information Supplement Exhibit B-4 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



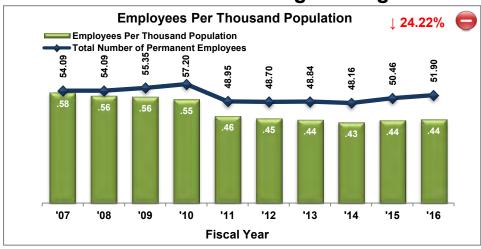
	Cost of			LAGERS - General	BLS Average State and Local
	Fringe	Salaries and	Benefits as a Percent of	Contribution	Gov Fringe
Fiscal Year	Benefits	Wages	Salaries and Wages	Rate	Benefit Percent
2007	\$830,302	\$2,302,077	36.07%	13.90%	29.40%
2008	\$737,409	\$1,944,645	37.92%	14.10%	29.30%
2009	\$799,584	\$2,101,882	38.04%	13.90%	34.10%
2010	\$849,750	\$2,303,249	36.89%	14.90%	34.50%
2011	\$785,035	\$2,105,098	37.29%	15.10%	34.80%
2012	\$768,825	\$1,992,587	38.58%	16.10%	35.30%
2013	\$826,933	\$2,161,295	38.26%	17.10%	35.60%
2014	\$816,519	\$2,156,326	37.87%	17.50%	36.00%
2015	\$734,810	\$1,996,069	36.81%	16.60%	36.30%
2016	\$710,336	\$2,076,025	34.22%	15.10%	36.70%
10 Yr % Chg	(14.45%)	(9.82%)	(5.13%)	8.63%	24.83%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 36.07% in FY 2007 to 38.58% in FY 2012 and then began decreasing. The FY 2016 fringe benefit percent is 34.22%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible health savings account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- The fringe benefit percent has been above the BLS average fringe benefit percent for state and local government for all years except FY 2016.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

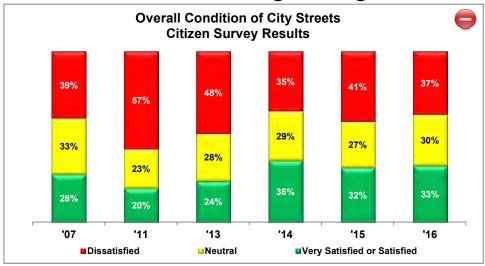
Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	54.09	92,937	0.58					
2008	54.09	95,782	0.56					
2009	55.35	98,831	0.56	1.26	2.00		(0.74)	ADDED: (1) Engineering Aide III to assist with street capital projects; (1) Equipment Operator I (from temporary) for Safety/Cleanup Crew
2010	57.20	104,620	0.55	1.85		(1.00)	2.85	DELETED: (1) vacant Equipment Operator III
2011	48.95	106,658	0.46	(8.25)			(8.25)	MOVED: (6.25 FTE) moved from Engineering to Community Development for the creation of the one-stop shop for building development
2012	48.70	109,008	0.45	(0.25)	1.05		(1.30)	ADDED: (1) Equipment Operator I; (.05) Risk Management Specialist
2013	48.84	111,145	0.44	0.14			0.14	
2014	48.16	113,155	0.43	(0.68)			(0.68)	
2015	50.46	115,391	0.44	2.30	2.00		0.30	ADDED: (1) Equipment Operator II and (1) Equipment Operator III
2016	51.90	117,671	0.44	1.44	2.00	(0.25)	(0.31)	ADDED: (2) Equipment Operator II; DELETED (.25) Assistant Public Works Director
10 Yr Chg	(4.05%)	26.61%	(24.22%)	(2.19)	7.05	(1.25)	(7.99)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, there has been a total decrease of 2.19 FTE positions. Employees per thousand population decreased 24.22% while the population increased 26.61%. In FY 2011 6.25 FTE positions were moved from Public Works to Community Development to create a one stop shop for building development. Several positions have been added to increase the city's street maintenance efforts.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml



**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

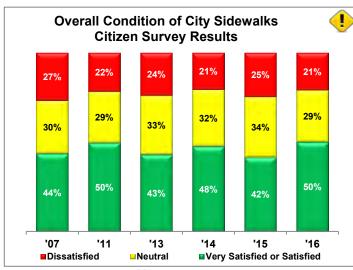
	Very Satisfied or		
Fiscal Year	Satisfied	Neutral	Dissatisfied
2007	28%	33%	39%
2011	20%	23%	57%
2013	24%	28%	48%
2014	36%	29%	35%
2015	32%	27%	41%
2015	33%	30%	37%

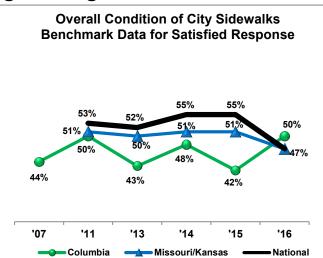
**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of its citizens. Beginning in FY 2013 the City began conducting the surveys annually.

#### Analysis:

- In the FY 2016 citizen survey, 33% of residents are very satisfied or satisfied with the overall condition of city streets and citizens ranked the condition of city streets as the third most important priority (behind public safety services and City utility services. This score is higher than it was in FY 2007 FY 2013 surveys but lower than it was in the FY 2014 survey.
- In response to lower scores, the City began increasing the street maintenance funds and focusing street maintenance efforts on streets that have the most traffic. This has helped improve citizen satisfaction.
- Lower sales tax growth due to increasing online sales (which do not collect local sales taxes), the City has been unable to fully fund street
  maintenance. It is estimated that the City is underfunding street maintenance by approximately \$1.5 million each year.
- The City needs to identify additional revenue sources to better fund street maintenance.

#### Source:





Key: Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

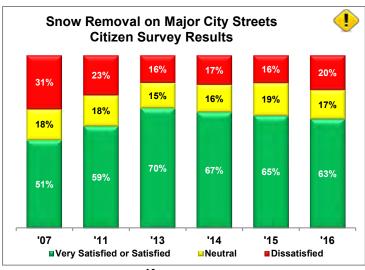
	` Very	,	<b>3</b> \	Benchmark	Data for Satisfied Re	sponses
Fiscal Year	Satisfied or Satisfied	Neutral	Dissatisfied	Columbia	Missouri/ Kansas	National
2007	44%	30%	27%	44%		
2011	50%	29%	22%	50%	51%	53%
2013	43%	33%	24%	43%	50%	52%
2014	48%	32%	21%	48%	51%	55%
2015	42%	34%	25%	42%	51%	55%
2016	50%	29%	21%	50%	47%	47%

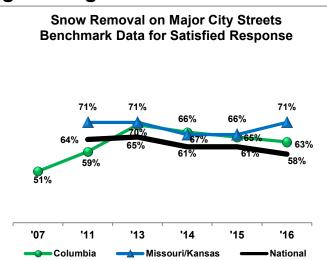
**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of its citizens. Beginning in FY 2013 the City began conducting the surveys annually. Property owners in the City are required to maintain their own sidewalks, including removal of snow and other debris.

**Analysis:** During the ten year time period shown, citizen satisfaction with the overall condition of City sidewalks increased from 44% in FY 2007 to 50% in FY 2016.

- In FY 2016, the City's satisfaction rating is above both the state and national satisfaction benchmarks.
- For FY 2016, the satisfaction rating of 50% moves this indicator from a negative to a warning status.
- The City does not have adequate funding to take on the construction and maintenance of sidewalks. An additional funding source would have to be identified.

- DirectionFinder Survey by ETC Institute http://www.como.gov/survey-results/
- City of Columbia Code of Ordinances: Section 24-12; 24-33; and 22-97





**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

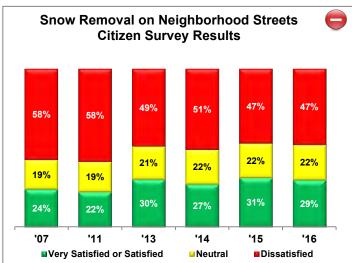
	Very			Benchmark D	Data for Satisfied I	Responses
Fiscal	Satisfied or				Missouri/	-
Year	Satisfied	Neutral	Dissatisfied	Columbia	Kansas	National
2007	51%	18%	31%	51%		
2011	59%	18%	23%	59%	71%	64%
2013	70%	15%	16%	70%	71%	65%
2014	67%	16%	17%	67%	66%	61%
2015	65%	19%	16%	65%	66%	61%
2015	63%	17%	20%	63%	71%	58%

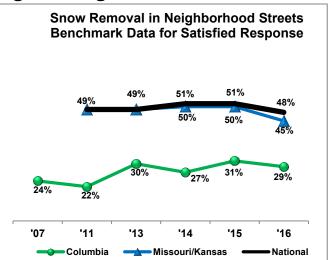
**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of its citizens. Beginning in FY 2013 the City began conducting the surveys annually.

The City has divided major roads into various priority groupings. Priority I streets consist of 275 lane miles which are major streets that facilitate access to public transportation, hospitals, fire stations and other public safety needs. City crews work overtime as needed to keep priority one streets passable. Priority II streets are the next streets to be cleared and consist of 191 lane miles which are heavily traveled streets for access to schools and businesses. City crews work overtime as needed to make these streets passable as well.

**Analysis:** In the FY 2016 citizen survey, 63% of citizens were very satisfied or satisfied with the City's snow removal efforts on major City streets. This reflects an overall decrease in satisfaction from FY 2013. In comparison to national and state benchmarking information, the City was higher than the national results and lower than the state results.

#### Source:





**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

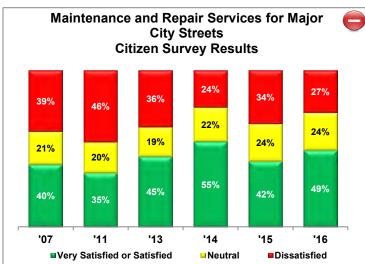
Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

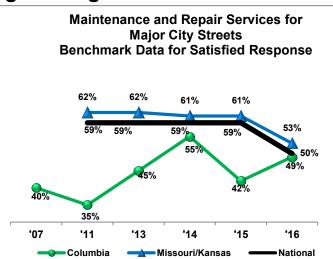
	Very			Benchmark Da	ata for Satisfied	Responses
Fiscal	Satisfied or				Missouri/	•
Year	Satisfied	Neutral	Dissatisfied	Columbia	Kansas	National
2007	24%	19%	58%	24%		
2011	22%	19%	58%	22%	49%	49%
2013	30%	21%	49%	30%	49%	49%
2014	27%	22%	51%	27%	50%	51%
2015	31%	22%	47%	31%	50%	51%
2015	29%	22%	47%	29%	45%	48%

**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of its citizens. Beginning in FY 2013 the City began conducting the surveys annually. The City has a policy of utilizing overtime to clear neighborhood streets when there is four or more inches of snow. For smaller accumulations, City crews will work during regularly scheduled work hours to make neighborhood streets passable, overtime will not be utilized.

**Analysis:** In the FY 2016 citizen survey, 29% of citizens were very satisfied or satisfied with the City's snow removal efforts on neighborhood streets. This reflects a slight decrease from the FY 2015 survey. In comparison to national and state benchmarking information, the City was significantly lower than the national and state results for all years. Due to budgetary cuts in the general fund, the City has been unable to provide funding for increased snow removal efforts on neighborhood streets.

#### Source:





**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

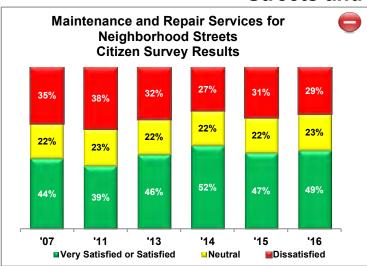
	Very			Benchma	rk Data for Satisfied Re	sponses
Fiscal Year	Satisfied or Satisfied	Neutral	Dissatisfied	Columbia	Missouri/ Kansas	National
2007	40%	21%	39%	40%		
2011	35%	20%	46%	35%	62%	59%
2013	45%	19%	36%	45%	62%	59%
2014	55%	22%	24%	55%	61%	59%
2015	42%	24%	34%	42%	61%	59%
2015	49%	24%	27%	49%	53%	50%

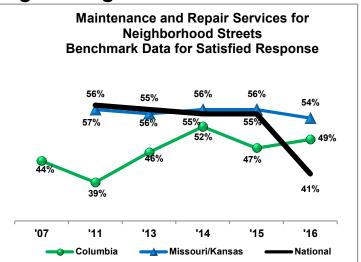
**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of its citizens. Beginning in FY 2013 the City began conducting the surveys annually.

**Analysis:** In the FY 2016 citizen survey, 49% of citizens were very satisfied or satisfied with the City's maintenance and repair of major City streets and 27% are dissatisfied.

- This reflects an increase in satisfaction from the FY 2015 survey when 42% were satisfied with the City's efforts.
- In comparison to national and state benchmarking information, satisfaction with the City's efforts are now in line with state and national ratings.
- The City added funding to street maintenance for the past several years to help improve the condition of major streets; however, it is estimated that the City is approximately \$1.5 million lower in street maintenance funding than is needed. The lower amount of street maintenance funding is due to lower sales tax growth (growth of online sales which do not collect local sales taxes). The City is not able to fix all of the areas that need to be fixed when the maintenance issues are small and will end up needing to pay for major maintenance later.

#### Source:





**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

### **Benchmark Data for Satisfied Responses**

	Very Satisfied				_
Fiscal Year	or Satisfied	Neutral	Dissatisfied	Colu	n
2007	44%	22%	35%	44	10
2011	39%	23%	38%	39	99
2013	46%	22%	32%	46	39
2014	52%	22%	27%	52	29
2015	47%	22%	31%	47	70
2015	49%	23%	29%	49	96

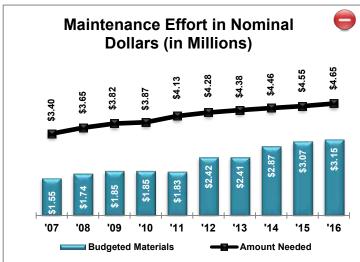
Columbia	Missouri/ Kansas	National	
 44%			
39%	56%	57%	
46%	55%	56%	
52%	56%	55%	
47%	56%	55%	
49%	54%	41%	

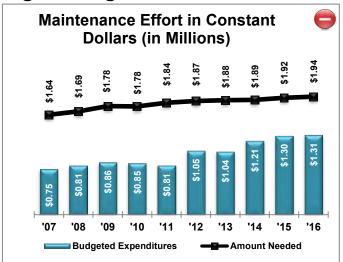
**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of its citizens. Beginning in FY 2013 the City began conducting the surveys annually.

**Analysis:** In the FY 2016 citizen survey, 49% of citizens were very satisfied or satisfied with the City's maintenance and repair of neighborhood streets and 29% are dissatisfied.

- In comparison to national and state benchmarking information, satisfaction with the City's efforts are now above the national ratings but still remain below the state satisfaction rating. This indicates an improvement from FY 2015 when satisfaction was 47% and dissatisfaction was 31%.
- The City has not been able to adequately fund street maintenance due lower sales tax growth (growth of online sales which do not collect local sales taxes).

#### Source:





	<b>Budgeted Material and</b>	Amount Needed for		Constant	Constant	Number	Maintenance
	Contractual	<b>Material and Contractual</b>		Dollar	Dollar	of Paved	Expenditures per
Fiscal	Expenditures for	<b>Expenditures for Streets</b>	Consumer	Budgeted	<b>Expenditures</b>	Lane	Paved Lane Mile in
Year	Streets and Sidewalk	and Sidewalk	<b>Price Index</b>	Expenditures	Needed	Miles	<b>Constant Dollars</b>
2007	\$1,553,090	\$3,401,119	207.30	\$749,199	\$1,640,675	1,090.56	\$687
2008	\$1,740,151	\$3,648,622	215.30	\$808,234	\$1,694,645	1,158.22	\$698
2009	\$1,849,687	\$3,820,252	214.54	\$862,176	\$1,780,696	1,200.58	\$718
2010	\$1,849,687	\$3,873,464	218.06	\$848,262	\$1,776,362	1,205.13	\$704
2011	\$1,825,732	\$4,133,324	224.94	\$811,656	\$1,837,531	1,273.12	\$638
2012	\$2,415,187	\$4,282,204	229.59	\$1,051,957	\$1,865,153	1,305.78	\$806
2013	\$2,414,187	\$4,379,350	232.96	\$1,036,310	\$1,879,872	1,322.05	\$784
2014	\$2,868,485	\$4,463,350	236.74	\$1,211,660	\$1,885,338	1,333.94	\$908
2015	\$3,072,783	\$4,545,206	237.02	\$1,296,424	\$1,917,647	1,360.76	\$953
2016	\$3,147,515	\$4,651,489	240.01	\$1,311,410	\$1,938,040	1,376.40	\$953
							38.69%

#### Warning Trend:

Declining levels of expenditures for maintenance of streets and sidewalks

#### Formulation:

Material and Contractual Expend. for Streets

Number of Lane Miles of Streets

**Description:** The condition of a city's long-lived assets such as its streets, sidewalks and bridges is significant because of their tremendous costs and the far-reaching implications should they be allowed to decline. The decline of these assets may affect business activity, property value and operating expenditures. Deferral of maintenance on the assets and their subsequent erosion can also create a significant unfunded liability.

Over the long run, maintenance expenditures should remain relatively stable in relation to the amount of assets to be maintained. If in the long run, the ratio between maintenance expenditures and the amount of assets appears to be declining, it may be a sign that the City is deteriorating and maintenance costs are being deferred to a future period when costs will be significantly higher.

**Analysis:** For the period shown, maintenance expenditures per lane mile of streets in constant dollars increased 38.69%; however, there is not adequate funding available for street maintenance. The graphs above show the budgeted street maintenance expenditures vs. the amount needed to properly maintain the streets at the desired level. It has been estimated that at FY 2015 funding levels, it would take 54.83 years to resurface every road in the City. In citizen surveys, the citizens have expressed their dissatisfaction with the condition of streets. Management needs to find additional revenue sources that can be used to increase the funding available for street maintenance.

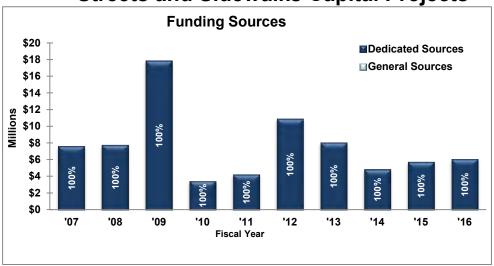
#### Sources

City of Columbia Annual Budget Document (Demographic Statistics)

# Streets and Sidewalk Capital Projects Capital Projects Fund

The Capital Projects Fund includes administrative, streets and sidewalks, parks and recreation, and public safety capital projects. This section focuses on just the streets and sidewalk capital projects.

## **Streets and Sidewalks Capital Projects**



		_		Total			
		Operating	County Rd	Misc.		Dedicated	
Fiscal Year	Grants	Transfers*	Dist. Tax	Revenue	TDD	Sources	<b>Total Revenues</b>
2007	2,508,522	\$4,105,000	\$900,000	\$50,000	\$0	\$7,563,522	\$7,563,522
2008	0	\$5,202,190	\$1,345,000	\$43,750	\$1,100,000	\$7,690,940	\$7,690,940
2009	3,772,100	\$9,107,500	\$4,155,500	\$743,750	\$0	\$17,778,850	\$17,778,850
2010	315,227	\$862,500	\$1,400,000	\$800,000	\$0	\$3,377,727	\$3,377,727
2011	392,000	\$2,360,000	\$1,400,000	\$0	\$0	\$4,152,000	\$4,152,000
2012	6,874,646	\$1,278,496	\$1,675,000	\$49,456	\$942,022	\$10,819,620	\$10,819,620
2013	3,585,550	\$2,196,876	\$2,083,417	\$114,360	\$0	\$7,980,203	\$7,980,203
2014	1,345,796	\$1,262,500	\$2,096,215	\$75,400	\$0	\$4,779,911	\$4,779,911
2015	2,346,555	\$3,280,941	\$0	\$51,506	\$0	\$5,679,002	\$5,679,002
2016	3,326,542	\$2,670,494	\$0	<b>\$0</b>	<b>\$0</b>	\$5,997,036	\$5,997,036
10 Yr % Chg	32.61%	(34.95%)	(100.00%)	(100.00%)		(20.71%)	(20.71%)

<sup>\*</sup> Operating Transfers: Capital Improvement Sales Tax, Transportation Sales Tax, Development Fees

**Description:** While general maintenance of streets is accounted for in the Streets and Sidewalks operating budget, new construction of streets and sidewalks as well as major maintenance of streets is accounted for in the Capital Projects Fund. All of the funding comes from dedicated sources which include capital improvement sales tax, special road district taxes, non-motorized grant, transportation sales tax, development fees, and grants. The primary source of funding comes from the temporary one-quarter cent capital improvement sales tax which is extended through passage of a ballot issue every ten years. The current extension was approved in 2015 and will continue through 2025.

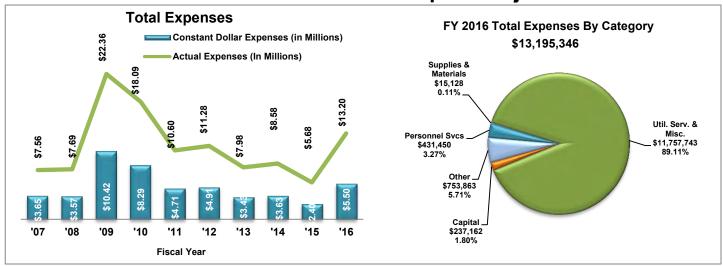
**Analysis:** The amount of spending can vary greatly from year to year depending on the number and cost of capital projects. All of the funding for a specific capital project must be appropriated before the City can enter into a construction contract, even though the actual construction of the project may take several years.

- Due to the economic downturn, the capital improvement sales tax receipts did not come in as was projected. However, other sources were identified to help finish the funding for all of the street and sidewalk projects.
- The capital improvement sales tax funding is also used to fund public safety projects. One additional fire station, which was approved in the ballot issue, was not built as a result of the lower receipts.
- The FY 2016 amount reflects funding for projects approved in the August 2015 extension of the Capital Improvement Sales Tax.

#### Source:

City of Columbia Accounting system

## **Streets and Sidewalks Capital Projects**



					Per Capita	Per Capita
		Consumer	Constant		Expenses	Percent Change
Fiscal	Total	Price	Dollar		in Constant	Change Over
Year	Expenses	Index	Expenses	Population**	Dollars	<b>Previous Year</b>
2007	\$7,563,522	207.30	\$3,648,588	92,937	\$39.26	123.07%
2008	\$7,690,940	215.30	\$3,572,147	95,782	\$37.29	(5.02%)
2005 - <u>2009</u>	\$22,359,836	214.54	\$10,422,368	98,831	\$105.46	182.81%
2006 - <u>2010</u>	\$18,087,716	218.06	\$8,294,987	104,620	\$79.29	(24.82%)
2007 - <u>2011</u>	\$10,600,835	224.94	\$4,712,760	106,658	\$44.19	(44.27%)
2008 - <u>2012</u>	\$11,279,620	229.59	\$4,912,940	109,008	\$45.07	1.99%
2009 - <u>2013</u>	\$7,980,203	232.96	\$3,425,568	111,145	\$30.82	(31.62%)
2010 - <u>2014</u>	\$8,582,054	236.74	\$3,625,097	113,155	\$32.04	3.96%
2011 - <u>2015</u>	\$5,679,002	237.02	\$2,396,001	115,391	\$20.76	(35.21%)
2016	\$13,195,346	240.01	\$5,497,832	117,671	\$46.72	125.05%
10 Yr % Chg	74.46%	15.78%	50.68%	26.61%	19.00%	

<sup>\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Streets and sidewalks capital project expenses are for new construction of streets and sidewalks as well as major maintenance of concrete streets. An extension of the one quarter cent capital improvement sales tax is taken to the voter every ten years to continue this important funding source for streets and sidewalk capital projects. As projects are approved by voters, each project is given a unique project number that is used to track all of the various funding sources and expenses over the life of the project.

Analysis: The amount of expenses can vary widely from year to year based on the size and timing of construction on projects.

- While the first capital improvement sales tax was passed in April, 1991, the amount (one quarter) has never been increased since that time even though the city's network of roads and sidewalks has greatly increased during that time, construction costs have increased, and the source is also used to fund public safety capital projects.
- There are many projects identified in the City's capital improvement plan that have not been able to be funded because of
  the limited revenue generated from the capital improvement sales tax. This has greatly impacted the city's ability to maintain
  and expand streets as is needed and this has resulted in low satisfaction with street and sidewalk condition and
  maintenance in our citizen surveys.
- · The City needs to identify additional revenue sources to be able to adequately fund these infrastructure needs.

#### Source:

· City of Columbia Accounting system

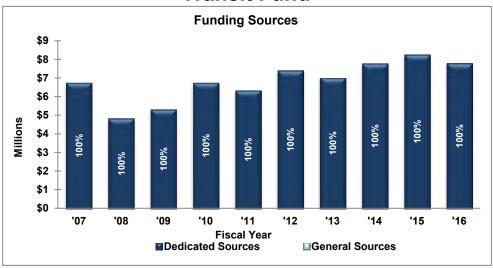
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# **Transit Fund Trends**

Enterprise Fund

Indicator	2015	2016	Comments
Expenses Per Capita	<b>(1)</b>	<b>•</b>	Expenses per capita in constant dollars increased 16.62% over the past ten years. The City increased funding from the transportation sales tax and began a transfer from the Parking Fund. These local sources were leveraged to obtain increased FTA operating grant funding. Hours and service areas were increased during this period.
Fringe Benefits as a Percentage of Salaries and Benefits			Fringe benefits as a percent of salaries and wages was above the Bureau of Labor Statistics (BLS) average state and local government fringe benefit percent for the past ten years.
Employees Per Thousand Population	•	•	Over the past ten years, the total number of employees increased by 14.15 FTE. Employees per thousand population increased 8.55% while the population increased 26.61% during this same time. Nearly all of the positions that have been added have been the conversion of temporary positions to permanent positions. There continues to be a difficulty in finding and keeping qualified bus drivers.
Subsidy from Transportation Sales Tax	•	•	Over the past ten years, the subsidy from the transportation sales tax to support transit operations increased \$1.2 million or 85.73%. There is concern that the low growth in transportation sales taxes (due to a growth in online sales which do not collect local sales taxes) will not be sufficient to meet future cost increases in transit operations.
Ending Cash and Other Resources	•	•	Ending cash and other resources have been above the cash reserve target for FY 2014 through FY 2016 primarily due to lower fuel costs. There is still concern that increasing fuel costs or increasing overtime due to a shortage of qualified drivers could easily cause the ending cash and other resources to fall below the cash reserve target in future years.





#### **Dedicated Sources**

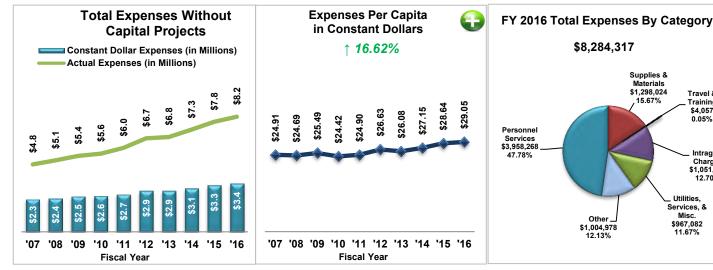
	Fees and						Total	
	Service	Investment		Other Local		Capital	Dedicated	Total
Fiscal Year	Charges	Revenue	Grants	Revenue	Transfers	Contributions	Sources	Revenues
2007	\$1,172,095	\$140,865	\$1,240,975	\$18,052	\$1,401,000	\$2,757,874	\$6,730,861	\$6,730,861
2008	\$1,240,255	\$107,903	\$1,354,013	\$39,334	\$1,400,000	\$672,172	\$4,813,677	\$4,813,677
2009	\$1,447,616	\$109,543	\$1,828,755	\$41,205	\$1,612,500	\$259,086	\$5,298,705	\$5,298,705
2010	\$1,517,701	\$104,103	\$1,524,937	\$45,424	\$1,612,500	\$1,925,493	\$6,730,158	\$6,730,158
2011	\$1,671,933	\$67,132	\$1,456,756	\$49,984	\$1,428,625	\$1,633,855	\$6,308,285	\$6,308,285
2012	\$1,873,872	\$28,016	\$1,586,935	\$50,297	\$1,700,320	\$2,145,556	\$7,384,996	\$7,384,996
2013	\$2,080,065	\$8,324	\$2,050,092	\$65,823	\$1,880,813	\$904,263	\$6,989,380	\$6,989,380
2014	\$2,300,558	\$22,015	\$2,395,221	\$149,873	\$2,285,090	\$608,742	\$7,761,499	\$7,761,499
2015	\$2,073,373	\$52,590	\$2,278,773	\$54,099	\$2,373,348	\$1,402,368	\$8,234,551	\$8,234,551
2016	\$2,031,376	\$45,067	\$2,305,196	\$49,810	\$3,022,452	\$316,450	\$7,770,351	\$7,770,351
10 Yr % Chg	73.31%	(68.01%)	85.76%	175.93%	115.74%	(88.53%)	15.44%	15.44%

**Description:** The Transit Fund is an enterprise fund which only has dedicated funding sources. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding sources for this fund include fees and service charges, federal grants, operating transfers, interest revenue, capital contributions, and other local revenues. The fees and service charges assessed are not intended to cover the full cost of providing the service. Federal grant funds from the Federal Transit Administration (FTA) help fund operating costs. Operating transfers come primarily from the transportation sales tax, the Convention and Visitors Bureau, and the Parking Fund. Interest revenues are received from investment of the fund's cash. Capital contributions include FTA grant funding and transportation sales tax matching funds for capital projects including the replacement of buses. Other local revenues include miscellaneous and auction revenues.

**Analysis:** For the period shown, total revenues increased 15.44% with the largest increase occurring in Operating Transfers from transportation sales taxes.

- Fees and service charges increased over \$850,000 due to an increase in ridership, fee increases (FY 2009, FY 2012, and the
  addition of daily passes in FY 2015), and contractual relationships with various apartment buildings.
- Operating grants from the FTA increased over \$1 million or 85.76%. The City has leveraged local funding from the
  transportation sales tax and the parking fund to obtain higher operating grants from the FTA. This has allowed the City to
  expand service to a larger area and increase the hours of operation.
- Operating transfers from the transportation sales tax increased over \$1.6 million or 115.74%. While this additional funding has allowed the City to obtain additional FTA operating grant funding, there is concern about the availability of future increases from the transportation sales tax since it is also used to fund airport operating and capital project needs, and streets and sidewalks. There has been a low growth in the transportation sales tax due to increasing online sales which are not subject to local taxes. Beginning in FY 2015, the Council set a policy of allocating 50% of the growth in transportation sales tax each year to Transit.
- Capital Contributions have varied over the past ten years depending on the funding needed for bus replacements and other capital projects. There is an overall decrease in the capital contributions for the period shown. It is becoming more difficult for the City to obtain FTA funding for bus replacements. Due to the significant cost of bus replacements and the large number of buses needing to be replaced, the City has had to explore other options to handle the immediate bus replacement needs. In FY 2016, the City entered into a twelve year lease of its first electric bus. While the annual lease costs increase the operating costs (versus purchasing them in capital projects with FTA/local match funding), it is anticipated that other operating costs, such a fuel and maintenance, will decrease in future years as more of the fleet is converted over to leased electric buses.

**Source:** City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/)



**Trend Key**: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Fiscal Year	Expenses without Capital Projects	Capital Projects	Total Expenses	Consumer Price Index	Constant Dollar Expenses	Population**	Per Capita Expenses in Constant Dollars	Per Capita Percent Change Over Previous Year
2007	\$4,798,506	\$3,457,232	\$8,255,738	207.30	\$2,314,764	92,937	\$24.91	41.53%
2008	\$5,091,168	\$16,956	\$5,108,124	215.30	\$2,364,653	95,782	\$24.69	(0.88%)
2005 - <u>2009</u>	\$5,404,782	\$43,285	\$5,448,067	214.54	\$2,519,277	98,831	\$25.49	3.24%
2006 - <u>2010</u>	\$5,570,373	\$1,752,987	\$7,323,360	218.06	\$2,554,561	104,620	\$24.42	(4.20%)
2007 - <u>2011</u>	\$5,974,604	\$1,232,031	\$7,206,635	224.94	\$2,656,100	106,658	\$24.90	1.97%
2008 - <u>2012</u>	\$6,664,202	\$2,659,992	\$9,324,194	229.59	\$2,902,653	109,008	\$26.63	6.95%
2009 - <u>2013</u>	\$6,753,455	\$286,336	\$7,039,791	232.96	\$2,898,976	111,145	\$26.08	(2.07%)
2010 - <u>2014</u>	\$7,272,539	\$760,930	\$8,033,469	236.74	\$3,071,952	113,155	\$27.15	4.10%
2011 - <u>2015</u>	\$7,832,107	\$1,016,247	\$8,848,354	237.02	\$3,304,408	115,391	\$28.64	5.49%
2016	\$8,204,410	\$79,907	\$8,284,317	240.01	\$3,418,362	117,671	\$29.05	1.43%
10 Yr % Chg	70.98%	(97.69%)	0.35%	15.78%	47.68%	26.61%	16.62%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

Description: The Transit Fund includes the fixed route, paratransit, and university shuttle areas of operation. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

Analysis: For the period shown, total expenses without capital projects increased 70.98%, constant dollar expenses increased 47.68%, and per capita expenses in constant dollars increased 16.62%.

- In FY 2008, there were large increases in fuel costs and maintenance costs.
- In FY 2012, there were large increases in fuel costs, maintenance costs, and personnel costs. An additional Risk Management Specialist was added to the Public Works Department to help plan and promote safety programs for the department and that position was allocated 20% to the Transit budget.
- In FY 2014, there were large increases in personnel, fuel and maintenance costs. There continues to be high turnover and increased overtime costs.
- In FY 2015, the Affordable Care Act began to require temporary employees who work an average of 30 or more hours per week to be given health insurance benefits. The City converted 10 temporary help positions to permanent, benefitted positions. The ComoConnect project retooled all of the fixed routes to a more efficient networked system, eliminating the Wabash Station as the central hub of the system.
- In FY 2016, personnel costs increased due to turnover and to a requirement of GASB 68 to record an adjustment for pensions.

#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

Travel & Training \$4 057

0.05%

Intragov.

Charges \$1,051,908 12.70%

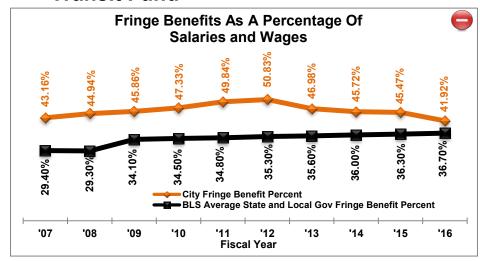
Utilities Services, &

\$967,082

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



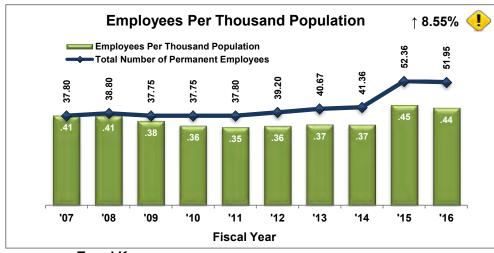
			Benefits as a Percent of	LAGERS - General	BLS Average State and Local Gov
	Cost of Fringe	Salaries and	Salaries and	Contribution	Fringe Benefit
Fiscal Year	Benefits	Wages	Wages	Rate	Percent
2007	\$534,404	\$1,238,052	43.16%	13.90%	29.40%
2008	\$572,069	\$1,272,861	44.94%	14.10%	29.30%
2009	\$602,507	\$1,313,782	45.86%	13.90%	34.10%
2010	\$602,109	\$1,272,018	47.33%	14.90%	34.50%
2011	\$626,590	\$1,257,255	49.84%	15.10%	34.80%
2012	\$683,940	\$1,345,485	50.83%	16.10%	35.30%
2013	\$666,715	\$1,419,012	46.98%	17.10%	35.60%
2014	\$681,869	\$1,491,561	45.72%	17.50%	36.00%
2015	\$852,642	\$1,875,199	45.47%	16.60%	36.30%
2016	\$858,873	\$2,048,845	41.92%	15.10%	36.70%
10 Yr % Chg	60.72%	65.49%	(2.88%)	8.63%	24.83%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages rose from 43.16% in FY 2007 to 50.68% in FY 2012 before they began declining. In FY 2016 fringe benefits are 41.92%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible health savings account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- The fringe benefit percent has been above the BLS average fringe benefit percent for state and local governments for the last ten years. Pension plan changes in FY 2013 have resulted in the fringe benefit percent decreasing since then.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	37.80	92,937	0.41	1 031110113	Audeu	Deleted	Detween Depts	Explanation
2008	38.80	95,782	0.41	1.00	1.00			ADDED: (1) ASA III
2009	37.75	98,831	0.38	(1.05)	0.15		(1.20)	ADDED: (.15) Rate Analyst, MOVED: (1) Custodian to Custodial and Building Maintenance
2010	37.75	104,620	0.36					
2011	37.80	106,658	0.35	0.05			0.05	
2012	39.20	109,008	0.36	1.40	1.20		0.20	ADDED: (.20)Risk Mngmt Specialist (1) Marketing Specialist
2013	40.67	111,145	0.37	1.47	1.25		0.22	ADDED: (1) ASA II, (.25) Bus Driver
2014	41.36	113,155	0.37	0.69			0.69	
2015	52.36	115,391	0.45	11.00	11.00			ADDED: (10) Bus Drivers from temp, (1) Maintenance Assistant
2016	51.95	117,671	0.44	(0.41)	0.05		(0.46)	ADDED: (.05) Deputy City Manager
10 Yr Chg	37.43%	26.61%	8.55%	14.15	14.65	0	(0.50)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

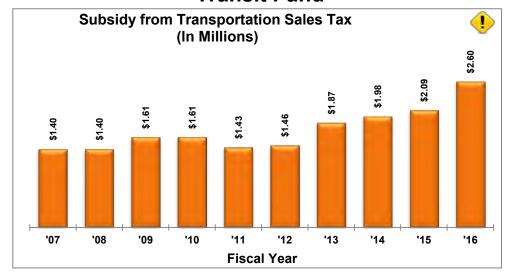
**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, there has been a total increase of 14.15 FTE positions. Employees per thousand population increased 8.55% while the population increased 26.61%. Due to high turnover, increasing overtime, and the Affordable Care Act requiring the City to offer health insurance for temporary employees who work an average of 30 or more hours per week, the City has converted a number of temporary positions to permanent positions.

The warning trend with this indicator is there continues to be difficulty finding and keeping driver positions filled. In order to add more positions, it will require an increase in the transportation sales tax subsidy which has competing needs from streets and airport.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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	Subsidy from
Fiscal	Transportation
Year	Sales Tax
2007	\$1,400,000
2008	\$1,400,000
2009	\$1,612,500
2010	\$1,612,500
2011	\$1,428,625
2012	\$1,464,184
2013	\$1,866,813
2014	\$1,980,913
2015	\$2,091,075
2016	\$2,600,179
	85.73%

**Description:** The City collects a one-half cent sales tax for transportation purposes. These funds are used to support operations and capital projects in the Streets and Engineering, Parking Enforcement and Traffic, Transit, and Airport budgets. Funds are accumulated over time and often used to provide match funding for large capital projects in Transit and Airport.

Analysis: For the period shown the operating subsidy from transportation sales tax to Transit increased \$1,200,179 or 85.73%.

- A large increase occurred in FY 2013 due to increases in fuel and maintenance as well as increased demand for transit services by students.
- Beginning in FY 2015, the City started leasing electric buses. This has resulted in an increase in the operating subsidy from transportation sales tax but will lower transfers from transportation sales tax for capital projects (fleet replacements).
- Also beginning in FY 2015, the Council set a guideline of allocating 50% of all future growth in the transportation sales tax to Transit, 25% of new growth to Airport, and 25% of new growth to Streets and Sidewalks.
- There exists concern that future growth in transportation sales tax will not be high enough to cover future costs in Transit due
  to increasing online sales which do not collect local sales taxes. Also, Transit competes with Airport and Streets and
  Sidewalks for this limited funding source.

#### Source:

 City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports

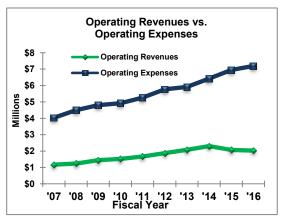
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
Fares	\$181,823	\$194,618	\$350,126	\$320,446	\$334,667
School Passes	\$11,550	\$12,698	\$19,643	\$34,570	\$67,835
Specials	\$40,809	\$16,449	\$3,367	\$29,497	\$132,105
Paratransit	\$23,583	\$95,760	\$131,283	\$140,007	\$137,842
University Shuttle	\$914,330	\$920,730	\$943,197	\$993,181	\$999,484
FastCAT Total Operating Revenues	\$0 <b>\$1,172,095</b>	\$0 <b>\$1,240,255</b>	\$0 <b>\$1,447,616</b>	\$0 <b>\$1,517,701</b>	\$0 \$1,671,933
	, , , , , , , , , , , , , , , , , , , ,	. , .,	, , , , , ,	, , , ,	, , , , , , , , , , , , , , , , , , , ,
Operating Expenses:	00.045.000	<b>#0.040.050</b>	<b>#0.004.507</b>	#0 004 0 <del>7</del> 0	<b>40 700 007</b>
Personnel Services**	\$2,245,296	\$2,342,259	\$2,601,527	\$2,624,376	\$2,736,307
Materials and Supplies	\$1,040,820	\$1,289,385	\$1,066,246	\$1,183,595	\$1,359,299
Travel and Training	\$2,986 \$291,065	\$3,310 \$461.536	\$4,469 \$507.207	\$6,667 \$591,000	\$2,760
Intragovernmental Utilities, Services and Miscellaneous	\$381,065 \$360,452	\$461,526 \$405,785	\$587,287 \$545,870	\$581,009 \$519,575	\$632,827 \$527,307
Total Operating Expenses	\$4,030,619	\$4,502,265	\$4,805,399	\$4,915,222	\$5,258,500
Operating Income (Loss) Before Depr	(\$2,858,524)	(\$3,262,010)	(\$3,357,783)	(\$3,397,521)	(\$3,586,567)
Depreciation	(\$461,392)	(\$560,983)	(\$567,229)	(\$607,602)	(\$651,035)
Operating Income (Loss)	(\$3,319,916)	(\$3,822,993)	(\$3,925,012)	(\$4,005,123)	(\$4,237,602)
Non-Operating Revenues:					
Investment Revenue	\$140,865	\$107,903	\$109,543	\$104,103	\$67,132
Revenue from Other Gov. Units	\$1,240,975	\$1,354,013	\$1,828,755	\$1,524,937	\$1,456,756
Miscellaneous Revenue	\$18,052	\$39,334	\$41,205	\$45,424	\$49,984
Total Non-Operating Revenues	\$1,399,892	\$1,501,250	\$1,979,503	\$1,674,464	\$1,573,872
Non-Operating Expenses:					
Interest Expense	\$2,757	\$2,012	\$1,241	\$443	\$0
Loss on Sale/Disposal of Fixed Assets	\$6,724	\$4,235	\$8,469	\$23,863	\$64,502
Miscellaneous Expense	\$0	\$0	\$0	\$0	\$567
Total Non-Operating Expenses	\$9,481	\$6,247	\$9,710	\$24,306	\$65,069
Operating Transfers:					
Operating Subsidy from TST Fd	\$1,400,000	\$1,400,000	\$1,612,500	\$1,612,500	\$1,428,625
Operating Transfer - General Fd	\$0	\$0	\$0	\$0	\$0
Operating Transfer - CVB Fd	\$0	\$0 \$0	\$0	\$0	\$0
Operating Transfer - Parking Fd	\$0 \$1,000	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Operating Transfer - Contrib Fd Operating Transfer - CIST	\$1,000 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Operating Transfers To Other Funds	(\$222,529)	(\$21,673)	(\$22,444)	(\$23,243)	\$0 \$0
Total Operating Transfers	\$1,178,471	\$1,378,327	\$1,590,056	\$1,589,257	\$1,428,625
Net Income (Loss) Before Cap. Contrib.	(\$751,034)	(\$949,663)	(\$365,163)	(\$765,708)	(\$1,300,174)
Capital Contribution - TST for CIP	\$0	\$631,400	\$167,118	\$69,304	\$650,630
Capital Contribution - FTA for CIP	\$2,757,874	\$33,572	\$91,968	\$1,744,189	\$983,225
Capital Contribution - Other	\$0	\$7,200	\$0	\$112,000	\$0
Total Capital Contributions	\$2,757,874	\$672,172	\$259,086	\$1,925,493	\$1,633,855
Net Income (Loss) Transferred To Retained Earnings	\$2,006,840	(\$277,491)	(\$106,077)	\$1,159,785	\$333,681
Beginning Retained Earnings*	\$4,502,251	\$6,509,091	\$6,231,600	\$6,125,523	\$7,285,308
Ending Retained Earnings	\$6,509,091	\$6,231,600	\$6,125,523	\$7,285,308	\$7,618,989
Contributed Capital	\$2,466,109	\$2,466,109	\$2,466,109	\$2,466,109	\$2,466,109
Ending Fund Equity *FY 2014 was restated for contributed capital and	\$8,975,200	\$8,697,709	\$8,591,632	\$9,751,417	<b>\$10,085,098</b>

<sup>\*</sup>FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

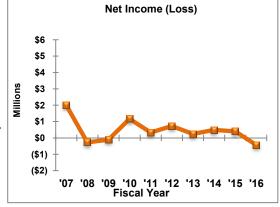
<sup>\*\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adj. for Pensions and GASB 16 Adj. for Vacation Liability

## **Net Income Statement**

		1.4	et illeoill	e Staten
Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$333,983	\$555,482	\$537,567	\$364,270	\$284,594
\$98,425	\$55,334	\$65,646	\$39,256	\$48,915
\$249,497	\$189,418	\$194,201	\$219,346	\$285,419
\$196,271	\$173,276	\$190,668	\$202,576	\$164,523
\$984,497	\$1,024,960	\$1,247,925	\$1,247,925	\$1,247,925
\$11,199	\$81,595	\$64,551	\$0	\$0
\$1,873,872	\$2,080,065	\$2,300,558	\$2,073,373	\$2,031,376
\$2,826,526	\$3,040,968	\$3,322,279	\$3,632,846	\$3,958,268
\$1,475,285	\$1,469,645	\$1,532,446	\$1,563,896	\$1,297,631
\$6,617	\$2,853	\$1,657	\$5,159	\$4,057
\$894,677	\$856,331	\$918,771	\$935,504	\$1,051,908
\$564,529	\$542,900	\$644,697	\$809,151	\$885,830
\$5,767,634	\$5,912,697	\$6,419,850	\$6,946,556	\$7,197,694
(f2 002 762)	(\$2.022.622 <u>)</u>	/¢4 440 202\	/¢4 072 402\	(\$E 466 249)
<b>(\$3,893,762)</b> (\$769,966)	<b>(\$3,832,632)</b> (\$782,721)	<b>(\$4,119,292)</b> (\$727,661)	<b>(\$4,873,183)</b> (\$877,416)	<b>(\$5,166,318)</b> (\$965,977)
	( , , , , , , , , , , , , , , , , , , ,		( )	· , , , ,
(\$4,663,728)	(\$4,615,353)	(\$4,846,953)	(\$5,750,599)	(\$6,132,295)
\$28,016	\$8,324	\$22,015	\$52,590	\$45,067
\$1,586,935	\$2,050,092	\$2,395,221	\$2,278,773	\$2,305,196
\$50,297 <b>\$1,665,248</b>	\$65,823 <b>\$2,124,239</b>	\$149,873 <b>\$2,567,109</b>	\$54,099 <b>\$2,385,462</b>	\$49,810 <b>\$2,400,073</b>
\$0	\$0	\$0	\$0	\$5,189
\$49,114	\$42,796	\$12,234	\$5,477	\$32,282
\$1,519	\$1,689	\$1,449	\$1,128	\$1,738
\$50,633	\$44,485	\$13,683	\$6,605	\$39,209
\$1,464,184	\$1,866,813	\$1,980,913	\$2,091,075	\$2,600,179
\$28,666	\$2,000	\$0	\$0	\$0
\$7,470	\$12,000	\$12,000	\$12,000	\$12,000
\$200,000	\$0	\$292,177	\$270,273	\$270,273
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$140,000
(\$75,969)	(\$552)	(\$111,345)	(\$1,530)	(\$1,530)
\$1,624,351	\$1,880,261	\$2,173,745	\$2,371,818	\$3,020,922
(\$1,424,762)	(\$655,338)	(\$119,782)	(\$999,924)	(\$750,509)
\$27,000	\$665,758	\$0	\$524,194	\$294,434
\$2,118,556	\$238,505	\$608,742	\$878,174	\$22,016
\$0	\$0	\$0	\$0	\$0_
\$2,145,556	\$904,263	\$608,742	\$1,402,368	\$316,450
\$720,794	\$248,925	\$488,960	\$402,444	(\$434,059)
\$7,618,989	\$8,339,783	\$12,054,914	\$12,543,874	\$12,946,318
\$8,339,783	\$8,588,708	\$12,543,874	\$12,946,318	\$12,512,259
\$2,466,109	\$2,466,109	\$0	\$0	\$0
\$10,805,892	\$11,054,817	\$12,543,874	\$12,946,318	\$12,512,259



During the period shown the gap of operating expenses over operating revenues have increased \$2,307,794. There have been significant increases in fuel, maintenance and personnel costs. To balance out these increases, operating transfers from transportation sales tax have increased and a transfer from the Parking Fund started in FY 2014. These local sources have been leveraged to obtain additional operating grant funding from the FTA. There is concern that future cost increases may not be able to be covered from these sources as their growth is limited and that may result in decreased service in the future.



Due to rising costs, the net income has been decreasing over time with a net loss experienced in FY 2016. The City will need to address these rising costs as funding sources such as the transportation sales tax are not experiencing large growth (due to increased online sales which do not collect local sales taxes) and there are several competing uses (transit, airport, streets and sidewalks) for this source.

	· · a · · o · c	ı ana			
_	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes					
Gross Receipts & Other Local Taxes					
Intragovernmental Revenues					
Grants	\$1,240,975	\$1,354,013	\$1,828,755	\$1,524,937	\$1,456,756
Interest (w/o GASB 31 Adjustment)	\$124,291	\$93,899	\$70,725	\$141,724	\$68,341
Fees and Service Charges	\$1,172,095	\$1,240,255	\$1,447,616	\$1,517,701	\$1,671,933
Other Local Revenues ++	\$18,052	\$39,334	\$41,205	\$45,424	\$49,984
	\$2,555,413	\$2,727,501	\$3,388,301	\$3,229,786	\$3,247,014
Operating Subsidy from TST Fd	\$1,400,000	\$1,400,000	\$1,612,500	\$1,612,500	\$1,428,625
Operating Transfer - General Fd	\$0	\$0	\$0	\$0	\$0
Operating Transfer - CVB Fd	\$0	\$0	\$0	\$0	\$0
Operating Transfer - Parking Fd	\$0	\$0	\$0	\$0	\$0
Operating Transfer - Contributions Fd	\$1,000	\$0	\$0	\$0	\$0
Operating Transfer - CIST	\$0	\$0	\$0	\$0	\$0
Capital Contribution - TST for CIP	\$0	\$631,400	\$167,118	\$69,304	\$650,630
Total Other Funding Sources/Transfers^	\$1,401,000	\$2,031,400	\$1,779,618	\$1,681,804	\$2,079,255
Total Financial Sources: Less					
Appropriated Fund Balance =	\$3,956,413	\$4,758,901	\$5,167,919	\$4,911,590	\$5,326,269
Financial Hass					
Financial Uses	¢4.004.677	¢4 511 100	¢4.707.449	£4.044.E46	¢E 264 940
Operating Expenses(w/o GASB 68/16 Adj) Operating Transfers to Other Funds	\$4,024,677 \$222,529	\$4,511,189 \$21,673	\$4,797,448 \$22,444	\$4,911,546 \$23,243	\$5,264,849
Interest and Other Non-Oper Cash Exp	\$2,757	\$2,012	\$22, <del>444</del> \$1,241	\$23,243 \$443	\$0 \$567
Principal Payments	\$2,757 \$0	\$2,012	\$1,241	\$443 \$0	\$307 \$0
Capital Additions	\$74,485	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Capital Improvement Sales Tax Used for Cap Proje	\$0	<b>\$</b> 0	\$0	\$0	\$0
Transportation Sales Tax Used for Cap Projects	\$0	\$631,400	\$167,118	\$69,304	\$650,630
Ent. Revenues used for Capital Projects	\$0	\$0	\$0	\$0	\$0
Total Financial Uses	\$4,324,448	\$5,166,274	\$4,988,251	\$5,004,536	\$5,916,046
Financial Sources Over/					
(Under) Financial Uses	(\$368,035)	(\$407,373)	\$179,668	(\$92,946)	(\$589,777)
Current Assets	\$2,086,531	\$1,759,219	\$2,047,410	\$1,955,455	\$1,354,813
Less: Current Liabilities*	\$157,997	\$173,502	\$209,436	\$259,183	\$239,806
Ending Cash and Other Resources	\$1,928,534	\$1,585,717	\$1,837,974	\$1,696,272	\$1,115,007
Total Financial Uses without TST for CIP	\$4,324,448	\$4,534,874	\$4,821,133	\$4,935,232	\$5,265,416
Cash Reserve Target (20% of Fin. Uses)	\$864,890	\$906,975	\$964,227	\$987,046	\$1,053,083
Cash Above/(Below) Cash Reserve Target	\$1,063,644	\$678,742	\$873,747	\$709,226	\$61,924

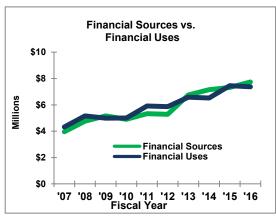
<sup>++</sup> Other Local Revenues include Miscellaneous Revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions or local match funds for capital project grants

<sup>\*</sup>FY 2014 was restated for GASB 68 Accounting and Financial Reporting for Pensions

## **Financial Sources and Uses**

Actual 2012			Actual 2015	Actual 2016
\$1,586,935	\$2,050,092	\$2,395,221	\$2,278,773	\$2,305,196
\$46,863	\$14,795	\$28,528	\$27,160	\$36,317
\$1,873,872	\$2,080,065	\$2,300,558	\$2,073,373	\$2,031,376
\$50,297	\$65,823	\$149,873	\$54,099	\$49,810
\$3,557,967	\$4,210,775	\$4,874,180	\$4,433,405	\$4,422,699
\$1,464,184	\$1,866,813	\$1,980,913	\$2,091,075	\$2,600,179
\$28,666	\$2,000	\$0	\$0	\$0
\$7,470	\$12,000	\$12,000	\$12,000	\$12,000
\$200,000	\$0	\$292,177	\$270,273	\$270,273
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$140,000
\$27,000	\$665,758	\$0	\$524,194	\$294,434
\$1,727,320	\$2,546,571	\$2,285,090	\$2,897,542	\$3,316,886



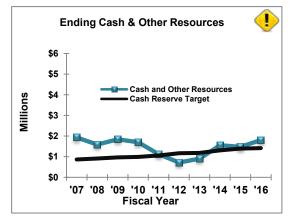
Total financial uses were above financial sources in FY 2007, FY 2008, FY 2010, FY 2011, FY 2012, and FY 2015. When this happens, the operation uses down its cash balances. While this may not be a concern when it happens randomly, it is more of a concern as it has occurred so frequently during the period. The financial sources are not growing as fast as the financial uses are. The City will need to either identify additional financial sources or reduce services in future years to ensure the financial health of the operation.

\$5,763,506	\$5,905,547	\$6,413,200	\$6,930,788	\$6,884,105
\$75,969	\$552	\$111,345	\$1,530	\$1,530
\$1,519	\$1,689	\$1,449	\$1,128	\$6,927
\$0	\$0	\$0	\$0	\$47,061
\$0	\$13,000	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$140,000
\$27,000	\$665,758	\$0	\$524,194	\$294,434
\$0	\$0	\$0	\$0	\$0_
\$5,867,994	\$6,586,546	\$6,525,994	\$7,457,640	\$7,374,057
(\$582,707)	\$170,800	\$633,276	(\$126,693)	\$365,528
(\$582,707) \$1,047,827 \$334,237	<b>\$170,800</b> \$2,301,260 \$1,399,489	<b>\$633,276</b> \$1,996,979 \$446,305	(\$126,693) \$1,938,092 \$466,095	\$365,528 \$2,676,650 \$878,516
\$1,047,827	\$2,301,260	\$1,996,979	\$1,938,092	\$2,676,650
\$1,047,827 \$334,237	\$2,301,260 \$1,399,489	\$1,996,979 \$446,305	\$1,938,092 \$466,095	\$2,676,650 \$878,516
\$1,047,827 \$334,237 <b>\$713,590</b>	\$2,301,260 \$1,399,489 <b>\$901,771</b>	\$1,996,979 \$446,305 <b>\$1,550,674</b>	\$1,938,092 \$466,095 <b>\$1,471,997</b>	\$2,676,650 \$878,516 <b>\$1,798,134</b>

\$7,159,270

\$7,330,947

\$7,739,585



There was a significant decrease in ending cash and other resources from FY 2007 through FY 2012 due to significant increases in fuel, maintenance, and personnel costs as well as increased demand for transit services by students. As the ending cash and other resources decreased, the amount fell below the cash reserve target for the fund. Management responded by increasing the operating subsidy from transportation sales tax, adding a transfer from the Parking Fund, and leveraging these local sources to obtain increased operating grant funds from the FTA. In FY 2016 the ending cash and other resources are above the cash reserve target. A concern exists because the growth of transportation sales tax has been low (due to online sales that do not collect local sales tax) and the City may not be able to increase this funding in the future at the same rate as increases in expenses The City is hopeful that future fuel and maintenance costs will decrease as some of the fleet has been converted to CNG (compressed natural gas) and electric vehicles.

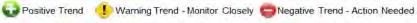
\$5,285,287

\$6,757,346

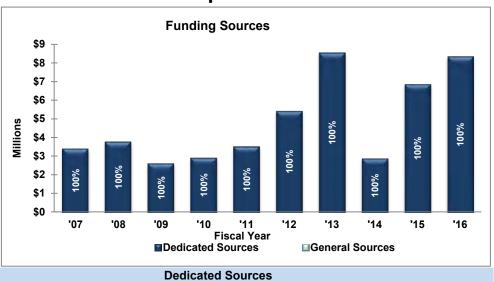
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# Airport Fund Trends Enterprise Fund

Indicator	2015	2016	Comments
Expenses Per Capita	•	<b>1</b>	Expenses per capita in constant dollars increased 25.51% over the past ten years due to flights being added.
Fringe Benefits as a Percentage of Salaries and Benefits	•	0	Fringe benefits as a percent of salaries has been below the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments since FY 2014.
Employees Per Thousand Population			Over the past ten years, the total number of employees increased by 2.45 FTE. Employees per thousand population decreased 9.08% while the population increased 26.61% during this same time.
Subsidy from Transportation Sales Tax	•	•	Over the past ten years, the subsidy from the transportation sales tax to support airport operations increased \$0.7 million or 65.21%. There is concern that the low growth in transportation sales taxes (due to a growth in online sales which do not collect local sales taxes) will not be sufficient to meet future cost increases in airport operations.
Ending Cash and Other Resources	1	•	Ending cash and other resources has been slightly above the cash reserve target for FY 2015 and FY 2016. The main concern is there won't be sufficient growth in the transportation sales tax to cover future operation expense increases and the ending cash and other resources will fall below the cash reserve target in the near future.



## **Airport Fund**



	Fees and						Total	
	Service	Investment		Other Local		Capital	Dedicated	
Fiscal Year	Charges	Revenue	Grants	Revenue	Transfers	Contributions	Sources	Total Revenues
2007	\$462,054	\$37,490	\$7,717	\$6,425	\$1,000,000	\$1,863,507	\$3,377,193	\$3,377,193
2008	\$434,980	\$39,773	\$0	\$17,580	\$1,120,250	\$2,135,877	\$3,748,460	\$3,748,460
2009	\$481,984	\$34,252	\$44,895	\$7,126	\$1,120,250	\$900,145	\$2,588,652	\$2,588,652
2010	\$599,804	\$45,986	\$50,767	\$5,697	\$1,470,250	\$718,445	\$2,890,949	\$2,890,949
2011	\$684,631	\$38,928	\$175,350	\$12,340	\$1,136,500	\$1,443,131	\$3,490,880	\$3,490,880
2012	\$642,170	\$27,177	\$156,512	\$14,597	\$1,192,230	\$3,362,765	\$5,395,451	\$5,395,451
2013	\$555,715	(\$82,825)	\$62,270	\$17,476	\$1,511,663	\$6,445,424	\$8,509,723	\$8,509,723
2014	\$540,540	\$111,524	\$67,930	\$12,192	\$1,495,737	\$617,357	\$2,845,280	\$2,845,280
2015	\$694,012	\$163,662	\$57,870	\$9,045	\$2,350,818	\$3,553,985	\$6,829,392	\$6,829,392
2016	\$712,502	\$39,682	\$183,558	\$67,677	\$1,855,773	\$5,450,322	\$8,309,514	\$8,309,514

**Description:** The Airport Fund is an enterprise fund which only has dedicated funding sources. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding sources for this fund include fees and service charges, operating grants, operating transfers, interest revenue, capital contributions, and other local revenues. An operating transfer comes from the transportation sales tax. Interest revenues are received from investment of the fund's cash. Capital contributions include FAA (Federal Aviation Administration) grant funding and transportation sales tax matching funds for capital projects.

953.34%

85.58%

192.48%

146.05%

146.05%

**Analysis:** For the period shown, total revenues increased 146.05% with the largest increase in capital contributions (funding for capital projects).

· Fees and service charges increased \$250,448 as the airport added flights to Memphis in FY 2008.

2278.62%

- Operating transfers from the transportation sales tax increased \$855,773. Future increases in the subsidy are contingent upon
  the growth of sales tax receipts as well as competing needs from Transit and Streets and Sidewalks. Sales tax growth has
  been low due to an increase in online sales which do not collect local sales taxes.
- Capital Contributions have varied over the past ten years depending on the funding needed for capital projects. There were significant increases in FY 2013 for the Taxiway A project and in FY 2015 and FY 2016 for upgrades to Crosswind Runway 13-31 Eastside intersection to allow larger planes in the future.
- For the airport to thrive in the future, infrastructure funding will need to be significantly increased for terminal enhancements
  and larger runways. These facilities are needed to attract additional carriers and allow larger aircraft to fly to and from
  Columbia. A temporary 1% hotel/motel tax was passed by voters in August, 2016 and will fund many of these needed
  improvements including a new terminal, parking structure, and runway expansion.

#### Source:

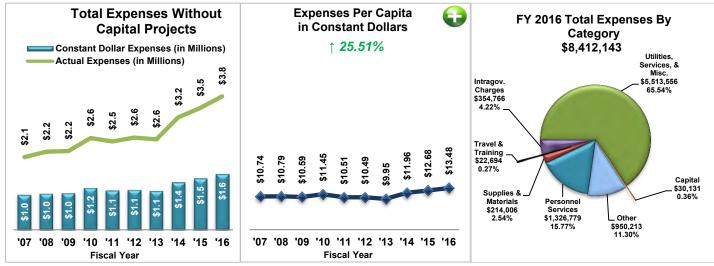
10 Yr % Chg

54.20%

5.85%

City of Columbia Accounting System

## **Airport Fund**



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Fiscal Year	Expenses without Capital Projects	Capital Projects	Total Expenses	Consumer Price Index	Constant Dollar Expenses	Population**	Per Capita Expenses in Constant Dollars	Per Capita Percent Change Over Previous Year
2007	\$2,069,839	\$1,251,840	\$3,321,679	207.30	\$998,475	92,937	\$10.74	3.87%
2008	\$2,225,036	\$2,284,390	\$4,509,426	215.30	\$1,033,444	95,782	\$10.79	0.47%
2005 - <u>2009</u>	\$2,246,048	\$855,653	\$3,101,701	214.54	\$1,046,928	98,831	\$10.59	(1.85%)
2006 - <u>2010</u>	\$2,613,218	\$419,638	\$3,032,856	218.06	\$1,198,416	104,620	\$11.45	8.12%
2007 - <u>2011</u>	\$2,520,499	\$1,282,492	\$3,802,991	224.94	\$1,120,526	106,658	\$10.51	(8.21%)
2008 - <u>2012</u>	\$2,625,995	\$1,449,092	\$4,075,087	229.59	\$1,143,776	109,008	\$10.49	(0.19%)
2009 - <u>2013</u>	\$2,576,416	\$6,714,637	\$9,291,053	232.96	\$1,105,948	111,145	\$9.95	(5.15%)
2010 - <u>2014</u>	\$3,205,041	\$992,580	\$4,197,621	236.74	\$1,353,823	113,155	\$11.96	20.20%
2011 - <u>2015</u>	\$3,469,327	\$3,865,968	\$7,335,295	237.02	\$1,463,728	115,391	\$12.68	6.02%
2016	\$3,806,446	\$4,605,697	\$8,412,143	240.01	\$1,585,953	117,671	\$13.48	6.31%
10 Yr % Chg	83.90%	267.91%	153.25%	15.78%	58.84%	26.61%	25.51%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Airport Fund includes administration, airfield areas, terminal areas, public safety, and snow removal areas of operation. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

**Analysis:** For the period shown, total expenses without capital projects increased 83.90%, constant dollar expenses increased 58.84%, and per capita expenses in constant dollars increased 25.51%.

- In FY 2014 there was a significant increase in advertising for the Dallas and Chicago American Airlines flights added during FY 2013.
- In FY 2015 there was another significant increase in advertising
- In FY 2016 costs were added to open a concessions area at the airport and capital costs to add a grooming mower and brush hog.

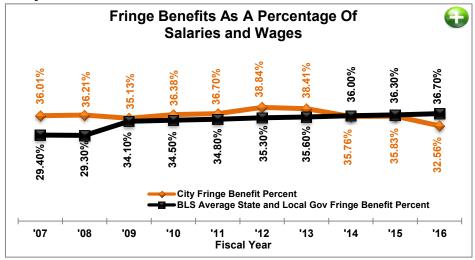
- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

## **Airport Fund**

# Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	<b>Benefits</b>	Wages	Wages	Rate	<b>Benefit Percent</b>
2007	\$244,520	\$679,032	36.01%	13.90%	29.40%
2008	\$261,366	\$721,826	36.21%	14.10%	29.30%
2009	\$263,606	\$750,327	35.13%	13.90%	34.10%
2010	\$270,857	\$744,577	36.38%	14.90%	34.50%
2011	\$271,502	\$739,699	36.70%	15.10%	34.80%
2012	\$265,968	\$684,703	38.84%	16.10%	35.30%
2013	\$287,187	\$747,780	38.41%	17.10%	35.60%
2014	\$282,339	\$789,432	35.76%	17.50%	36.00%
2015	\$291,068	\$812,256	35.83%	16.60%	36.30%
2016	\$284,490	\$873,610	32.56%	15.10%	36.70%
10 Yr % Chg	16.35%	28.66%	(9.57%)	8.63%	24.83%

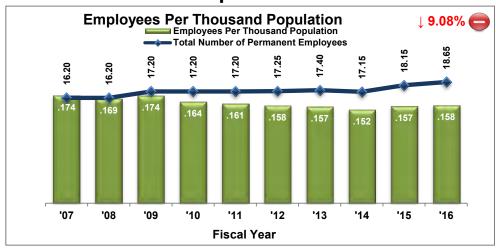
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 36.01% in FY 2007 to 38.84% in FY 2012 before they began decreasing. The FY 2016 fringe benefit percent is 32.56%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- The fringe benefit percent has been below the BLS average fringe benefit percent for state and local governments since FY 2014.

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release

## **Airport Fund**



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	16.20	92,937	0.174	1 controllo	Addod	Dolotou	Botti Con Bopto	Explanation
2008	16.20	95,782	0.169					
2009	17.20	98,831	0.174	1.00	1.00			ADDED: (1) Airport Superintendent
2010	17.20	104,620	0.164					
2011	17.20	106,658	0.161					
2012	17.25	109,008	0.158	0.05	0.05			ADDED: (.05) Risk Management Specialist added to help plan and promote safety programs for PW
2013	17.40	111,145	0.157	0.15			0.15	
2014	17.15	113,155	0.152	(0.25)			(0.25)	
2015	18.15	115,391	0.157	1.00	1.00			ADDED: (1) Airport Superintendent added to provide a succession plan for the Airport division.
2016	18.65	117,671	0.158	0.50			0.50	MOVED: (.50) Recreation Services staff members time to Airport to operate a Concessions area.
10 Yr Chg	15.12%	26.61%	(9.08%)	2.45	2.05	0.00	0.40	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Employee per thousand population increases may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. Employees per thousand population decreases may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, the total change in number of employees reflects an increase of 2.45 FTE. Employees per thousand population decreased 9.08% while the population increased 26.61%.

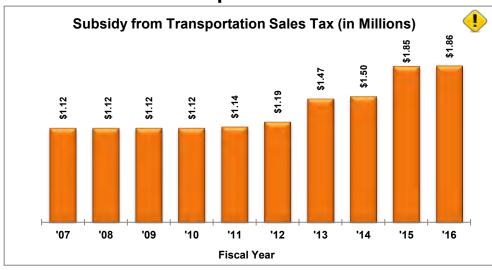
- One Airport Superintendent position was added in FY 2009 to assist the Airport Manager in planning and supervising the overall activities at the Airport and to ensure compliance with standards set forth by the FAA.
- Another Airport Superintendent position was added in FY 2015 to allow for succession planning as the existing employee was scheduled to retire within a year.
- In FY 2016, parts of two Recreation Services positions were allocated to the Airport to operate a concessions area at the Airport.

#### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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## **Airport Fund**



	Subsidy from
Fiscal	Transportation
Year	Sales Tax
2007	\$1,120,250
2008	\$1,120,250
2009	\$1,120,250
2010	\$1,120,250
2011	\$1,136,500
2012	\$1,192,230
2013	\$1,466,075
2014	\$1,495,737
2015	\$1,850,818
2016	\$1,855,773
	65.21%

**Description:** The City collects a one-half cent sales tax for transportation purposes. These funds are used to support operations and capital projects in the Streets and Engineering, Parking Enforcement and Traffic, Transit, and Airport budgets. Funds are accumulated over time and often used to provide match funding for large capital projects in Transit and Airport.

Analysis: For the period shown the operating subsidy from transportation sales tax to Airport increased \$735,523 or 65.21%.

- There have been larger increases in FY 2014 FY 2016 as Airport has increased its expenses for advertising of flights and the addition of a small concession area.
- There exists concern that future growth in transportation sales tax will not be high enough to cover future costs in Airport.
   Also, Airport competes with Transit and Streets and Sidewalks for this limited funding source.

#### Source:

 City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/ **Airport Fund** 

	Allpoi	t i uiiu			
_	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
Commissions	\$90,754	\$106,282	\$103,789	\$138,349	\$179,774
Rentals	\$216,908	\$166,432	\$176,668	\$188,903	\$192,656
Landing Fees	\$104,865	\$112,017	\$54,476	\$75,515	\$73,570
Passenger Facility Charge	\$40,965	\$44,471	\$115,439	\$149,241	\$184,035
Law Enforcement Fees	\$8,562	\$5,778	\$31,612	\$47,796	\$54,596
Total Operating Revenues	\$462,054	\$434,980	\$481,984	\$599,804	\$684,631
Operating Expenses:					
Personnel Services**	\$929,131	\$986,345	\$1,019,399	\$1,007,184	\$1,016,958
Materials and Supplies	\$147,218	\$133,528	\$137,758	\$125,340	\$144,721
Travel and Training	\$14,524	\$10,754	\$12,595	\$20,286	\$16,359
Intragovernmental	\$153,594	\$170,863	\$216,504	\$225,170	\$205,758
Utilities, Services and Miscellaneous	\$242,406	\$288,250	\$289,082	\$408,656	\$442,811
Total Operating Expenses	\$1,486,873	\$1,589,740	\$1,675,338	\$1,786,636	\$1,826,607
Operating Income (Loss) Before Depr	(\$1,024,819)	(\$1,154,760)	(\$1,193,354)	(\$1,186,832)	(\$1,141,976)
Depreciation	(\$577,367)	(\$512,932)	(\$557,328)	(\$610,086)	(\$640,160)
Operating Income (Loss)	(\$1,602,186)	(\$1,667,692)	(\$1,750,682)	(\$1,796,918)	(\$1,782,136)
Non-Operating Revenues:					
Investment Revenue	\$37,490	\$39,773	\$34,252	\$45,986	\$38,928
Revenue from Other Gov. Units	\$7,717	\$0	\$44,895	\$50,767	\$175,350
Miscellaneous Revenue	\$6,425	\$17,580	\$7,126	\$5,697	\$12,340
Total Non-Operating Revenues	\$51,632	\$57,353	\$86,273	\$102,450	\$226,618
Non-Operating Expenses:					
Interest Expense	\$86	\$0	\$0	\$0	\$4,347
Loss on Disposal of Fixed Assets	\$0	\$4,500	\$0	\$92,225	\$0
Miscellaneous Expense	\$0	\$0	\$0	\$0	\$0_
Total Non-Operating Expenses	\$86	\$4,500	\$0	\$92,225	\$4,347
Operating Transfers:					
Operating Subsidy from TST Fd	\$1,000,000	\$1,120,250	\$1,120,250	\$1,120,250	\$1,136,500
Operating Transfer - Capital Proj Fd	\$0	\$0	\$0	\$350,000	\$0
Operating Transfer - General Fd	\$0	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds  Total Operating Transfers	\$0 <b>\$1,000,000</b>	\$0 <b>\$1,120,250</b>	\$0 <b>\$1,120,250</b>	\$0 <b>\$1,470,250</b>	(\$41,407) <b>\$1,095,093</b>
Net Income (Loss) Before Cap. Contrib	(\$550,640)	(\$494,589)	(\$544,159)	(\$316,443)	(\$464,772)
, ,					
Capital Contribution - TST for CIP	\$719,000 \$1,144,507	\$79,750	\$227,000 \$673,145	\$371,417	\$189,695
Capital Contribution - FAA for CIP	\$1,144,507	\$2,056,127	\$673,145	\$347,028	\$1,090,044
Capital Contribution - Other  Total Capital Contributions	\$0 <b>\$1,863,507</b>	\$0 <b>\$2,135,877</b>	\$0 <b>\$900,145</b>	\$0 \$718,445	\$163,392 <b>\$1,443,131</b>
Net Income (Loss) Transferred To Retained Earnings	\$1,312,867	\$1,641,288	\$355,986	\$402,002	\$978,359
Beginning Retained Earnings*	\$3,275,029	\$4,587,896	\$6,229,184	\$6,585,170	\$6,987,172
Ending Retained Earnings	\$4,587,896	\$6,229,184	\$6,585,170	\$6,987,172	\$7,965,531
Contributed Capital	\$10,218,769	\$10,218,769	\$10,218,769	\$10,218,769	\$10,218,769
Ending Fund Equity	\$14,806,665	\$16,447,953	\$16,803,939	\$17,205,941	\$18,184,300

<sup>\*</sup> FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

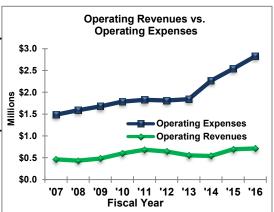
#### Source:

<sup>\*\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adj. for Pensions and GASB 16 Adj. for Vacation Liability

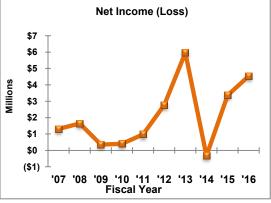
<sup>•</sup> City of Columbia Financial Management Information Supplement Exhibit F-2

## **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016	
\$131,665	\$119,152	\$137,923	\$143,923	\$126,760	
\$194,289	\$169,100	\$111,817	\$167,086	\$186,686	
\$78,491	\$58,458	\$66,872	\$86,700	\$103,288	ي ا
\$183,238	\$188,283	\$223,928	\$271,498	\$241,473	≦
\$54,487	\$20,722	\$0	\$24,805	\$54,295	Ē
\$642,170	\$555,715	\$540,540	\$694,012	\$712,502	
\$958,842	\$1,044,365	\$1,080,374	\$1,131,008	\$1,326,809	
\$167,151	\$189,417	\$227,185	\$1,131,000	\$211,631	
\$14,049	\$11,820	\$11,442	\$19,864	\$22,694	
\$229,924	\$228,877	\$317,864	\$298,535	\$354,766	
\$443,285	\$368,192	\$627,819	\$892,153	\$910,202	
\$1,813,251	\$1,842,671	\$2,264,684	\$2,538,790	\$2,826,102	•
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(\$1,171,081)	(\$1,286,956)	(\$1,724,144)	(\$1,844,778)	(\$2,113,600)	•
(\$679,402)	(\$693,737)	(\$882,378)	(\$831,022)	(\$863,215)	
(\$1,850,483)	(\$1,980,693)	(\$2,606,522)	(\$2,675,800)	(\$2,976,815)	
007.477	(#00.00=)	<b>444.504</b>	<b>#</b> 400.000	***	
\$27,177	(\$82,825)	\$111,524	\$163,662	\$39,682	
\$156,512	\$62,270	\$67,930	\$57,870	\$183,558	
\$14,597	\$17,476 (\$2,070)	\$12,192 \$101.646	\$9,045 \$230,577	\$67,677 <b>\$300.047</b>	
\$198,286	(\$3,079)	\$191,646	\$230,577	\$290,917	
\$8,127	\$7,349	\$6,544	\$99,515	\$86,998	یِ
\$0	\$5,159	\$0	\$0	\$0	2
\$0	\$0	\$0	\$0	\$0	Ž
\$8,127	\$12,508	\$6,544	\$99,515	\$86,998	
\$1,192,230	\$1,466,075	\$1,495,737	\$1,850,818	\$1,855,773	
\$0	\$0	\$0	\$0	\$0	
\$0 (\$405.045)	\$45,588	\$0 (\$25,220)	\$500,000	\$0 \$0	
(\$125,215) <b>\$1,067,015</b>	\$0 <b>\$1,511,663</b>	(\$25,229) <b>\$1,470,508</b>	\$0 <b>\$2,350,818</b>	\$0 <b>\$1,855,773</b>	•
ψ1,007,013	ψ1,511,005	Ψ1,470,500	Ψ2,330,010	ψ1,000,770	
(\$593,309)	(\$484,617)	(\$950,912)	(\$193,920)	(\$917,123)	•
\$2,108,232	\$482,535	\$100,875	\$237,577	\$1,327,779	
\$1,254,533	\$5,962,889	\$516,482	\$3,316,408	\$4,122,543	
\$0 \$3,362,765	\$0 <b>\$6,445,424</b>	\$0 <b>\$617,357</b>	\$0 <b>\$3,553,985</b>	\$0 <b>\$5,450,322</b>	-
\$3,302,703	<b>\$0,445,424</b>	φ017,337	<b>\$3,333,963</b>	\$5,450,522	
\$2,769,456	\$5,960,807	(\$333,555)	\$3,360,065	\$4,533,199	•
•		. , ,	. ,	•	
\$7,965,531	\$10,734,987	\$27,262,650	\$26,929,095	\$30,289,160	-
\$10,734,987	\$16,695,794 \$10,218,760	\$26,929,095	\$30,289,160 ©0	\$34,822,359	
\$10,218,769 \$20,953,756	\$10,218,769 \$26,914,563	\$0 \$26,929,095	\$0 \$30,289,160	\$0 <b>\$34,822,359</b>	-
<u>\$20,953,756</u>	<u>\$26,914,563</u>	\$26,929,095	\$30,289,160	ψυ <del>τ</del> ,υ∠∠,υυθ	



During the period shown the gap of operating expenses over operating revenues have increased by \$1,088,781 as a result of the Airport adding flights. There is concern that future cost increases may not be able to be covered from transportation sales tax as its growth is limited.



There was a net income for all years except FY 2014. The large net income in FY 2013 was due to a significant amount of FAA capital contribution funds received for Taxiway Alpha Reconstruct and Wildlife fence projects. In FY 2014 there was minimal capital contribution funding received and there were larger expenses for advertising which resulted in a net loss. For FY 2016 there is a large net income due to receipt of FAA capital contribution funds for the Rangeline Road Realignment, Upgrade Crosswind Runway, 13-31 and TW B projects.

## **Airport Fund**

	Allport	i uiiu			
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes					
Gross Receipts & Other Local Taxes					
Intragovernmental Revenues Grants	¢7 717	\$0	\$44,895	¢50 767	¢175 350
Interest (w/o GASB 31 Adjustment)	\$7,717 \$32,326	\$34,503	\$44,695 \$19,791	\$50,767 \$62,374	\$175,350 \$39,725
Fees and Service Charges	\$462,054	\$434,980	\$481,984	\$599,804	\$684,631
Other Local Revenues ++	\$6,425	\$17,580	\$7,126	\$5,697	\$12,340
	\$508,522	\$487,063	\$553,796	\$718,642	\$912,046
Operating Subsidy from TST Fd	\$1,000,000	\$1,120,250	\$1,120,250	\$1,120,250	\$1,136,500
Operating Transfer - Capital Proj Fd	\$0	\$0	\$0	\$350,000	\$0
Operating Transfer - General Fd	\$0	\$0	\$0	\$0	\$0
Capital Contribution - TST for CIP	\$719,000	\$79,750	\$227,000	\$371,417	\$189,695
Total Other Funding Sources/Transfers^	\$1,719,000	\$1,200,000	\$1,347,250	\$1,841,667	\$1,326,195
Total Financial Sources: Less					
Appropriated Fund Balance	\$2,227,522	\$1,687,063	\$1,901,046	\$2,560,309	\$2,238,241
Financial Uses Operating Expenses(w/o GASB 68/16 Adj) Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp Principal Payments Capital Additions Transportation Sales Tax Used for Cap Proj Ent. Revenues used for Capital Projects Total Financial Uses	\$1,481,828 \$0 \$86 \$0 \$5,513 \$719,000 \$0 <b>\$2,206,427</b>	\$1,586,611 \$0 \$0 \$0 \$117,864 \$79,750 \$0 <b>\$1,784,225</b>	\$1,669,894 \$0 \$0 \$0 \$13,382 \$227,000 \$0 <b>\$1,910,276</b>	\$1,794,915 \$0 \$0 \$0 \$124,271 \$371,417 \$0 \$2,290,603	\$1,820,875 \$41,407 \$4,347 \$0 \$7,978 \$189,695 \$30,000 <b>\$2,094,302</b>
Financial Sources Over/					
(Under) Financial Uses	\$21,095	(\$97,162)	(\$9,230)	\$269,706	\$143,939
Current Assets	\$312,892	\$244,839	\$243,614	\$533,337	\$635,129
Less: Current Liabilities*	\$125,345	\$148,811	\$146,543	\$158,541	\$200,653
Ending Cash and Other Resources	<u>\$187,547</u>	\$96,028	\$97,071	\$374,796	\$434,476
Total Financial Uses w/o TST for CIP	\$1,487,427	\$1,704,475	\$1,683,276	\$1,919,186	\$1,904,607
Cash Reserve Target (20% of Fin. Uses)	\$297,485	\$340,895	\$336,655	\$383,837	\$380,921
Cash Above/(Below) Cash Reserve Target	(\$109,938)	(\$244,867)	(\$239,584)	(\$9,041)	\$53,555

<sup>++</sup>Other Local Revenues include Miscellaneous Revenues

#### Source:

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions or local match funds for FAA capital grant projects

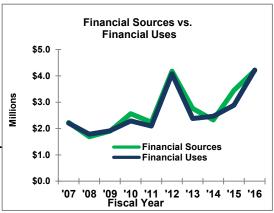
<sup>\*</sup>FY 2014 was restated for GASB 68 Accounting and Financial Reporting for Pensions

<sup>•</sup> City of Columbia Financial Management Information Supplement Exhibit F-1 and F-2

### **Financial Sources and Uses**

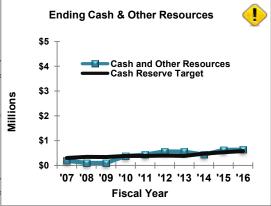
Actual	Actual	Actual	Actual	Actual
2012	2013	2014	2015	2016

_	\$4.181.528	\$2.761.982	\$2,328,330	\$3.450.821	\$4,201,965	-
	\$3,300,462	\$1,994,198	\$1,596,612	\$2,588,395	\$3,183,552	•
	\$2,108,232	\$482,535	\$100,875	\$237,577	\$1,327,779	
	\$0	\$45,588	\$0	\$500,000	\$0 <sup>¹</sup>	_
	\$0	\$0	\$0	\$0	\$0	
	\$1,192,230	\$1,466,075	\$1,495,737	\$1,850,818	\$1,855,773	
	\$881,066	\$767,784	\$731,718	\$862,426	\$1,018,413	
	\$14,597	\$17,476	\$12,192	\$9,045	\$67,677	
	\$642,170	\$555,715	\$540,540	\$694,012	\$712,502	:
	\$67,787	\$132,323	\$111,056	\$101,499	\$54,676	:
	\$156,512	\$62,270	\$67,930	\$57,870	\$183,558	
						_



Total financial uses were above financial sources in FY 2008, FY 2009, FY 2014, and FY 2016. When this happens, the cash in the operation is used down. While this may not be a concern when it happens randomly, it is more of a concern as it has occurred so frequently during the period. The financial sources are not growing as fast as the financial uses

\$1,811,379	\$1,842,378	\$2,257,764	\$2,526,032	\$2,728,117
\$125,215	\$0	\$25,229	\$0	\$0
\$8,127	\$7,349	\$6,544	\$99,515	\$86,998
\$21,873	\$22,651	\$23,456	\$24,291	\$25,155
\$0	\$27,500	\$26,206	\$0	\$30,131
\$2,108,232	\$482,535	\$100,875	\$237,577	\$1,327,779
\$0	\$0	\$25,000	\$0	\$25,000
\$4,074,826	\$2,382,413	\$2,465,074	\$2,887,415	\$4,223,180
\$106,702	\$379,569	(\$136,744)	\$563,406	(\$21,215)
\$752,371	\$766,016	\$690,673	\$945,284	\$932,009
\$188,440	\$214,832	\$255,251	\$325,904	\$298,656
\$563,931	\$551,184	\$435,422	\$619,380	\$633,353
\$1,966,594	\$1,899,878	\$2,364,199	\$2,649,838	\$2,895,401
4444		4.70.040	4	4
\$393,319	\$379,976	\$472,840	\$529,968	\$579,080
\$170,612	\$171,208	(\$37,418)	\$89,412	\$54,273
Ψ170,012	Ψ111,200	(₩J1,410)	ΨU3,412	Ψυ⊶,∠13



Ending cash and other resources were below the cash reserve target for FY 2007 through FY 2010. In FY 2010 an operating transfer from the Capital Projects Fund improved the cash to above the cash reserve target. In FY 2014 ending cash and other resources fell below the cash reserve target again. In FY 2015 there was a one-time transfer of funds from the FY 2014 General Fund savings to the Airport to add funds to the new terminal project. This resulted in ending cash and other resources being above the cash reserve target again. There is concern that operations are not generating enough cash to keep the fund above the cash reserve target and the past growth of the subsidy from the transportation sales tax may not be able to be sustained in the future.

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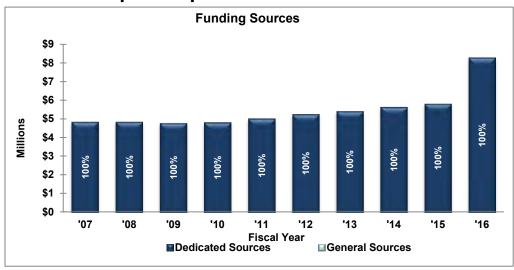
# Capital Improvement Sales Tax Trends Special Revenue Fund

Indicator	2015	2016	Comments
Estimated Loss in Sales Ta Revenue Due to Online Sal Growth		0	Over the past ten years it is estimated that the growth of online sales has been 137.47% and the City has lost nearly \$3 million in capital improvement sales taxes. As online sales continue to grow and negatively impact the growth of capital improvement sales taxes, it may result in insufficient amount available to complete all of the projects approved by the voters.
Ending Cash and Other Resou	urces	<b>①</b>	Due to the economic downturn in FY 2009, the capital improvement sales tax did not generate sufficient funding to complete all of the FY 2005 ballot issue projects. The City relied upon other sources to complete all of the 2005 street ballot projects and all of the public safety projects with the exception of an additional fire station and fire apparatus. The latest ballot issue was in 2015 with collections beginning on January 1, 2016. The FY 2016 increase in ending cash and other resources was due to funds released from a debt service fund from the payoff of the 2006 SO Revenue Refunding bonds. These funds will be used as contingency funding for the 2015 ballot issue projects since most of the contingency had to be allocated due to the loss of STP funding that had been planned to fund some of the projects. We will need to continue to monitor capital improvement receipts closely to ensure the annual growth in receipts is sufficient to fund all of the 2015 ballot issue projects.





## **Capital Improvement Sales Tax Fund**



		De	dicated Sou	irces		
			Other		Total	
Fiscal	Sales	Investment	Local		Dedicated	Total
Year	Tax	Revenue	Revenue	Transfers	Sources	Revenues
2007	\$4,747,346	\$69,360	\$0	\$0	\$4,816,706	\$4,816,706
2008	\$4,727,958	\$89,766	\$0	\$0	\$4,817,724	\$4,817,724
2009	\$4,599,952	\$147,163	\$0	\$0	\$4,747,115	\$4,747,115
2010	\$4,674,637	\$104,237	\$0	\$0	\$4,778,874	\$4,778,874
2011	\$4,949,012	\$34,450	\$0	\$0	\$4,983,462	\$4,983,462
2012	\$5,196,536	\$20,647	\$0	\$0	\$5,217,183	\$5,217,183
2013	\$5,399,873	(\$28,668)	\$0	\$0	\$5,371,205	\$5,371,205
2014	\$5,576,735	\$26,067	\$0	\$0	\$5,602,802	\$5,602,802
2015	\$5,715,955	\$57,580	\$6,708	\$0	\$5,780,243	\$5,780,243
2016	\$5,837,471	\$19,585	\$0	\$2,397,948	\$8,255,004	\$8,255,004
10 Yr % Chg	22.96%	(71.76%)			71.38%	71.38%

**Description:** The Capital Improvement Sales Tax (CIST) Fund is a special revenue fund which accounts for the temporary one-quarter capital improvement sales tax. The first capital improvement sales tax was passed in April, 1991. Voters have to pass an extension of the tax every ten years or it will expire. All of the funding is dedicated and must be used to fund capital projects for public safety and transportation. It cannot be used to fund operating costs. As the tax is collected, the receipts are placed in this fund and the balance is invested and earns interest. Transfers are done annually to move the funding into the Capital Projects Fund so voter approved projects can be completed.

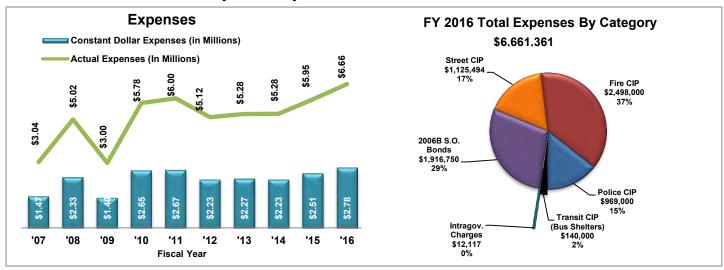
Analysis: Over the past ten years, total revenues increased 71.38%.

- Other local revenues for FY 2015 reflect a TIF adjustment for sales tax revenues that were not accounted for in prior fiscal years.
- In the past, the City has always been able to fund and complete the projects before another ballot issue was taken to the voters. However, due to the economic downturn in FY 2009, there were not enough capital improvement sales tax receipts to fund all of the approved projects in the November 2005 ballot issue. In Streets and Sidewalks, the City was able to utilize other funding sources to complete all of the projects, but in the Fire Department an additional fire station and purchase of a fire apparatus were not completed.
- · In August 2015, the capital improvement sales tax was extended for another 10 years
- The capital improvement sales tax rate has remained at one-quarter of a percent since it was passed in 1991. The capital
  project needs of public safety and streets and sidewalks have grown significantly larger than the amount generated by this
  tax. The sales tax growth rate has slowed in recent years due to the increase in online sales which do not collect local sales
  taxes. The City will need to identify other funding sources in order to adequately fund street and public safety infrastructure
  needs in the future.
- The transfer in FY 2016 was due to the return of funding from the debt service fund for the 2006B SO Revenue Refunding bonds which were paid off in FY 2016.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/

## **Capital Improvement Sales Tax Fund**



		Consumer	Constant		Per Capita Expenses	Per Capita Percent
Fiscal	Total	Price	Dollar		in Constant	Change Over
Year	Expenses	Index	Expenses	Population**	Dollars	Previous Year
2007	\$3,040,875	207.30	\$1,466,896	92,937	\$15.78	(52.68%)
2008	\$5,022,750	215.30	\$2,332,875	95,782	\$24.36	54.37%
2005 - <u>2009</u>	\$3,000,625	214.54	\$1,398,652	98,831	\$14.15	(41.91%)
2006 - <u>2010</u>	\$5,784,926	218.06	\$2,652,954	104,620	\$25.36	79.22%
2007 - <u>2011</u>	\$6,000,250	224.94	\$2,667,501	106,658	\$25.01	(1.38%)
2008 - <u>2012</u>	\$5,124,238	229.59	\$2,231,908	109,008	\$20.47	(18.15%)
2009 - <u>2013</u>	\$5,276,875	232.96	\$2,265,142	111,145	\$20.38	(0.44%)
2010 - <u>2014</u>	\$5,278,301	236.74	\$2,229,577	113,155	\$19.70	(3.34%)
2011 - <u>2015</u>	\$5,946,848	237.02	\$2,509,007	115,391	\$21.74	10.36%
2016	\$6,661,361	240.01	\$2,775,451	117,671	\$23.59	8.51%
10 Yr % Chg	119.06%	15.78%	89.21%	26.61%	49.49%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Expenses for the Capital Improvement Sales Tax Fund consist primarily of transfers (reflected in the "Other" category) and a small charge for general and administrative fees associated with the investment and accounting activities of the fund. Annually, as a part of the budget process, the capital projects are identified for the next year that will use this funding, and an operating transfer is made from this fund to the capital projects fund for those projects. As with all of our capital projects, the entire construction cost of a project must be appropriated before a construction contract can be awarded even though the actual construction may take more than one year to complete.

**Analysis:** Over the past ten years, expenses have varied from year to year due to the amount of funding needed for projects each year.

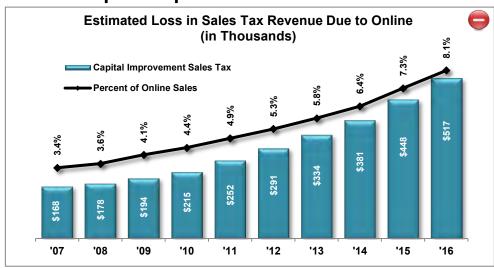
- The current capital improvement sales tax extension will fund projects through FY 2025 before another extension will need
  to be taken to the voters.
- If the sales tax does not generate the amount of funding that was estimated at the time of the ballot or project costs significantly increase over estimates, the City may not be able to complete all of the projects that were identified in the ballot issue. This occurred with the FY 2005 ballot as sales taxes did not generate enough funding due to the economic downturn in FY 2009 and the City was not able to build an additional fire station or purchase the associated fire apparatus.
- The public safety and streets and sidewalk capital project needs are higher than the tax is currently generating and this is
  creating a backlog of projects that cannot be funded. The City needs to identify additional funding sources to adequately
  fund these increasing capital project needs.

#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit C-2
- http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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## **Capital Improvement Sales Tax Fund**



	Fiscal Year	Actual Capital Improvement Sales Tax Revenue	Online Sales as a Percent of Total Retail Sales	Estimated Loss of Sales Tax Revenue: Capital Improvement Sales Tax
A Marriage Trend to Observed Milane	2007	\$4,747,346	3.4%	\$168,363
A Warning Trend Is Observed When:	2008	\$4,727,958	3.6%	\$177,835
Online sales as a percent of total sales increases	2009	\$4,599,952	4.1%	\$194,162
	2010	\$4,674,637	4.4%	\$215,151
	2011	\$4,949,012	4.9%	\$252,262
	2012	\$5,196,536	5.3%	\$290,830
Cormulation	2013	\$5,399,873	5.8%	\$333,998
Formulation:	2014	\$5,576,735	6.4%	\$381,315
Estimated dollar amount of online	2015	\$5,715,955	7.3%	\$448,461
sales multiplied by capital	2016	\$5,837,471	8.1%	\$516,815
improvement sales tax rate	10 Yr Loss			\$2,979,192
	10 Yr % Chg	22.96%	137.47%	206.96%

**Description:** The temporary one quarter cent capital improvement sales tax is the primary funding source for public safety and transportation capital projects. The ability of the City to fund these capital projects depends heavily on current and future growth of this tax. Currently online sales are not subject to local sales taxes; therefore, a growth in online sales causes a loss in sales tax revenue for the City. This can cause lower sales tax collections and may result in the City not being able to complete all of the projects identified in the ballot issue. This can also create a future backlog of capital project needs that cannot be funded. This indicator attempts to quantify what the annual and ten year loss might be from more people shopping on-line.

Analysis: Data obtained from the <a href="www.census.gov">wwww.census.gov</a> website estimate the percentage of all sales that are done online. For the ten year period the percentage of online sales increased from 3.4% in FY 2007 to 8.1% in FY 2016. Using the actual capital improvement sales tax collections during this same time period, it is estimated that the City has lost nearly \$3 million in capital improvement sales tax funding as a result of increasing online sales. The City believes this is a conservative estimate given the large student population. In FY 2016, the estimated loss is \$516,815. As online sales continue to increase and the capital improvement sales tax growth declines, this source will fall short of being able to fund the public safety and street and sidewalk capital project needs.

#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Online sales: http://www.census.gov/retail/#ecommerce

# **Capital Improvement Sales Tax Fund**

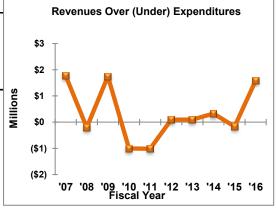
<u>-</u>	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					
Sales Tax	\$4,747,346	\$4,727,958	\$4,599,952	\$4,674,637	\$4,949,012
Miscellaneous Revenue	\$0	\$0	\$0	\$0	\$0
Investment Revenue	\$69,360	\$89,766	\$147,163	\$104,237	\$34,450
Total Revenues	\$4,816,706	\$4,817,724	\$4,747,115	\$4,778,874	\$4,983,462
Expenditures:					
Personal Services	\$0	\$0	\$0	\$0	\$0
Materials and Supplies	\$0	\$0	\$0	\$0	\$0
Travel and Training	\$0	\$0	\$0	\$0	\$0
Intragovernmental	\$0	\$0	\$0	\$0	\$0
Utilities, Services and Miscellaneous	\$0	\$0	\$0	\$0	\$0
Total Expenditures	\$0	\$0	\$0	\$0	\$0
Excess (Deficiency) of					
Revenues Over Expenditures	\$4,816,706	\$4,817,724	\$4,747,115	\$4,778,874	\$4,983,462
Other Financing Sources (Uses):					
Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	(\$3,040,875)	(\$5,022,750)	(\$3,000,625)	(\$5,784,926)	(\$6,000,250)
Total Other Financing Sources (Uses)	(\$3,040,875)	(\$5,022,750)	(\$3,000,625)	(\$5,784,926)	(\$6,000,250)
Excess (Deficiency) of					
Revenues Over Expenditures	\$1,775,831	(\$205,026)	\$1,746,490	(\$1,006,052)	(\$1,016,788)
Beginning Fund Balance	\$839,402	\$2,615,233	\$2,648,494	\$4,394,984	\$3,388,932
Ending Fund Balance	\$2,615,233	\$2,410,207	\$4,394,984	\$3,388,932	\$2,372,144

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/

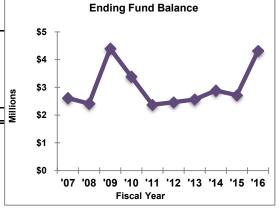
## **Revenue and Expenditure Statement**

Actual	Actual			Actual
2012	2013	2014	2015	2016
\$5,196,536	\$5,399,873	\$5,576,735	\$5,715,955	\$5,837,471
\$0	\$0	\$0	\$6,708	\$0
\$20,647	(\$28,668)	\$26,067	\$57,580	\$19,585
\$5,217,183	\$5,371,205	\$5,602,802	\$5,780,243	\$5,857,056
	•	· ·		\$0
* -	\$0	\$0	* -	\$0
	\$0	\$0	\$0	\$0
\$0	\$0	\$11,051	\$9,466	\$12,117 <sup>L</sup>
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$11,051	\$9,466	\$12,117
\$5,217,183	\$5,371,205	\$5,591,751	\$5,770,777	\$5,844,939
* -	\$0	\$0	\$0	\$2,397,948
(\$5,124,238)	(\$5,276,875)	(\$5,267,250)	(\$5,937,382)	(\$6,649,244)
	(\$5,276,875)		(\$5,937,382)	(\$4,251,296)
	\$5,196,536 \$0 \$20,647 \$5,217,183 \$0 \$0 \$0 \$0 \$0 \$0 \$0	\$5,196,536 \$5,399,873 \$0 \$0 \$0 \$20,647 (\$28,668) \$5,217,183 \$5,371,205  \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$	2012         2013         2014           \$5,196,536         \$5,399,873         \$5,576,735           \$0         \$0         \$0           \$20,647         (\$28,668)         \$26,067           \$5,217,183         \$5,371,205         \$5,602,802           \$0         \$0         \$0           \$0         \$0         \$0           \$0         \$0         \$0           \$0         \$0         \$0           \$0         \$0         \$11,051           \$0         \$0         \$11,051           \$0         \$0         \$11,051           \$5,217,183         \$5,371,205         \$5,591,751           \$0         \$0         \$0           \$5,217,183         \$5,276,875)         (\$5,267,250)	2012         2013         2014         2015           \$5,196,536         \$5,399,873         \$5,576,735         \$5,715,955           \$0         \$0         \$0         \$6,708           \$20,647         (\$28,668)         \$26,067         \$57,580           \$5,217,183         \$5,371,205         \$5,602,802         \$5,780,243           \$0         \$0         \$0         \$0           \$0         \$0         \$0         \$0           \$0         \$0         \$0         \$0           \$0         \$0         \$0         \$0           \$0         \$0         \$11,051         \$9,466           \$0         \$0         \$0         \$0           \$0         \$0         \$11,051         \$9,466           \$0         \$0         \$0         \$0           \$5,217,183         \$5,371,205         \$5,591,751         \$5,770,777           \$0         \$0         \$0         \$0           \$0         \$0         \$0         \$0           \$5,124,238)         (\$5,276,875)         (\$5,267,250)         (\$5,937,382)



For the ten year period, revenues have been over expenditures with the exception of FY 2008, FY 2010, FY 2011 and FY 2015. In years where expenditures were over revenues, there were large capital project transfers required to fund the voter approved projects. This is a normal occurrence with this type of fund as the sales tax receipts are accumulated over time and then transferred out to fund a capital project. The large increase in revenues over expenditures for FY 2016 is due to the return of funds from the 2006B SO Revenue Refunding and Improvement Bonds which were paid off in FY 2016.

	\$2,465,089	\$2,559,419	\$2,883,920	\$2,717,315	\$4,310,958
	\$2,372,144	\$2,465,089	\$2,559,419	\$2,883,920	\$2,717,315
	\$92,945	\$94,330	\$324,501	(\$166,605)	\$1,593,643
_					



The fund balance from year to year is directly impacted by the amount of capital project transfers that are required in a given year. This is a normal occurrence with this type of fund as sales tax receipts are accumulated over time and then transferred out to fund a capital project. All of the construction costs must be appropriated for a project before a construction contract can be awarded. The fund balance increased in FY 2016 due to the payoff of the 2006B SO Revenue Refunding and Improvement Bonds.

# **Capital Improvement Sales Tax Fund**

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes Property Taxes Gross Receipts & Other Local Taxes Intragovernmental Revenues	\$4,747,346	\$4,727,958	\$4,599,952	\$4,674,637	\$4,949,012
Grants Interest (w/o GASB 31 Adjustment) Fees and Service Charges	\$54,120	\$78,782	\$89,082	\$155,547	\$35,134
Other Local Revenues	\$0	\$0	\$0	\$0	\$0
	\$4,801,466	\$4,806,740	\$4,689,034	\$4,830,184	\$4,984,146
Other Funding Sources/Transfers	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$4,801,466	\$4,806,740	\$4,689,034	\$4,830,184	\$4,984,146
Financial Uses Operating Expenses Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp Principal Payments Capital Additions Ent. Revenues used for Capital Projects Total Financial Uses	\$0 \$3,040,875 \$0 \$0 \$0 \$0 <b>\$3,040,875</b>	\$0 \$5,022,750 \$0 \$0 \$0 \$0 \$0	\$0 \$3,000,625 \$0 \$0 \$0 \$0 \$3,000,625	\$0 \$5,784,926 \$0 \$0 \$0 \$0 \$5,784,926	\$0 \$6,000,250 \$0 \$0 \$0 \$0 \$0
	1-7-	, - , - , , , ,	, -,	1-7	, .,,
Financial Sources Over/ (Under) Financial Uses	\$1,760,591	(\$216,010)	\$1,688,409	(\$954,742)	(\$1,016,104)
Ending Cash and Other Resources #	\$2,147,573	\$1,952,527	\$3,725,279	\$2,662,622	\$1,612,806

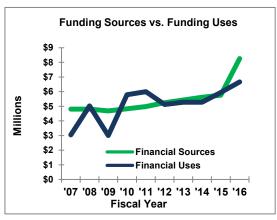
#### Source:

<sup>#</sup> Ending Cash and Other Resources is equal to cash and cash equivalents

City of Columbia Financial Management Information Supplement Exhibits C-1 and C-2 http://www.como.gov/finance/accounting/financial-reports/

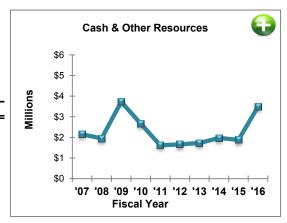
### **Financial Sources and Uses**

Actual 2012			Actual 2015	Actual 2016
\$5,196,536	\$5,399,873	\$5,576,735	\$5,715,955	\$5,837,471
\$40,664	\$28,874	\$31,957	\$33,139	\$27,916
\$0	\$0	\$0	\$6,708	\$0
\$5,237,200	\$5,428,747	\$5,608,692	\$5,755,802	\$5,865,387
\$0	\$0	\$0	\$0	\$2,397,948
\$5,237,200	\$5,428,747	\$5,608,692	\$5,755,802	\$8,263,335



For the ten year period, there were several years where funding uses were above funding sources and this occurs when transfers are needed to fund large capital projects. This is a normal occurrence with this type of fund as the sales tax receipts are accumulated over time and then transferred out to fund the capital project.

	\$0	\$0	\$11,051	\$9,466	\$12,117
	\$5,124,238	\$5,276,875	\$5,267,250	\$5,937,382	\$6,649,244
	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
	\$5,124,238	\$5,276,875	\$5,278,301	\$5,946,848	\$6,661,361
_	<del>40,121,200</del>	Ψ0,=10,010	Ψ0,270,001	ψ0,0+0,0+0	ψο,σοι,σοι
=	\$112,962	\$151,872	\$330,391	(\$191,046)	\$1,601,974



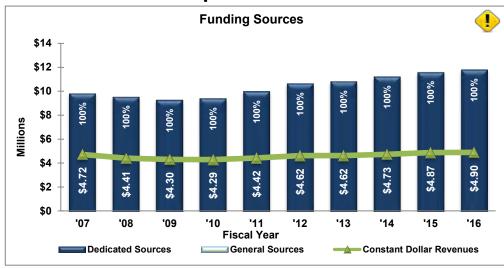
The ending cash and other resources varies from year to year and is directly impacted by the amount of capital project transfers that are required in a given year. This is a normal occurrence with this type of fund as sales tax receipts are accumulated over time and then transferred out to fund a capital project. All of the construction costs must be appropriated for a project before a construction contract can be awarded. The fund balance increased in FY 2016 due to the payoff of the FY 2006B SO Revenue Refunding Bonds. There is no cash reserve target for this fund as it does not have any significant operating costs it needs to cover.

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# **Transportation Sales Tax Trends**Special Revenue Fund

Indicator	2015	2016	Comments
Constant Dollar Transportation Sales Tax Revenues	•	•	Over the past ten years, total transportation sales tax revenues in constant dollars have increased 3.83% compared to a 15.78% increase in the inflation. The concern is that the low growth of transportation sales taxes due to the growth in online sales which do not collect local sales taxes is not keeping up with operational increases in streets, transit and airport.
Estimated Loss in Sales Tax Revenue Due to Online Sales Growth	•	•	Over the past ten years it is estimated that the growth of online sales (which do not collect local sales taxes) has been 137.47% and the City has lost nearly \$6 million in transportation sales taxes. As online sales continue to grow and negatively impact transportation sales tax growth, there is concern that the annual growth will not be sufficient to fund the operational increases in streets, transit, and airport.
Operating Transfers Paid from Transportation Sales Tax	•	•	Transportation sales tax provides operating funds for streets and sidewalks, transit, and airport operations. Over the past ten years, transfers to transit increased \$1.2 million; transfers to airport increased \$0.9 million, and transfers to streets and sidewalks increased \$1.5 million. There is concern that the growth of the transportation sales tax will not be sufficient in the future to increase these transfers to meet the increasing operational costs in these operations.
Ending Cash and Other Resources	<b>(</b>	<b>(1)</b>	Currently there is nearly \$3.7 million in ending cash and other resources. There was a use of \$317,535 in FY 2016 due to larger capital project funding needed. It is important to watch this fund's cash closely as the balance is used to provide matching funds for capital projects in transit and airport as well as ongoing operational costs in streets, transit, and airport.





		Dedi	icated Sour			Total		
			Other		Total	Total		Revenues in
Fiscal	Sales	Investment	Local		Dedicated	General	Total	Constant
Year	Tax	Revenue	Revenue	Transfers	Sources	Sources	Revenues	Dollars
2007	\$9,495,176	\$28,481	\$0	\$251,802	\$9,775,459	\$0	\$9,775,459	\$4,715,610
2008	\$9,456,240	\$43,291	\$0	\$0	\$9,499,531	\$0	\$9,499,531	\$4,412,168
2009	\$9,200,210	\$26,860	\$0	\$0	\$9,227,070	\$0	\$9,227,070	\$4,300,922
2010	\$9,349,477	\$11,518	\$0	\$0	\$9,360,995	\$0	\$9,360,995	\$4,292,932
2011	\$9,898,088	\$6,142	\$0	\$41,407	\$9,945,637	\$0	\$9,945,637	\$4,421,482
2012	\$10,393,186	\$9,084	\$0	\$201,184	\$10,603,454	\$0	\$10,603,454	\$4,618,430
2013	\$10,800,210	(\$25,970)	\$0	\$0	\$10,774,240	\$0	\$10,774,240	\$4,624,931
2014	\$11,153,372	\$32,907	\$0	\$0	\$11,186,279	\$0	\$11,186,279	\$4,725,133
2015	\$11,432,224	\$99,412	\$13,416	\$0	\$11,545,052	\$0	\$11,545,052	\$4,870,919
2016	\$11,675,199	\$76,149	\$0	\$0	\$11,751,348	\$0	\$11,751,348	\$4,896,191
10 Yr % Chg	22.96%	167.37%			20.21%		20.21%	3.83%

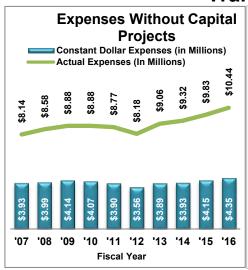
**Description:** The Transportation Sales Tax Fund is a special revenue fund which accounts for the permanent one-half cent transportation sales tax. The transportation sales tax was passed in April, 1982 and has remained one-half cent since then. All of the funding sources are dedicated and can only be used for transportation purposes. The City uses this funding source to subsidize airport and transit operations, provide matching funds for airport and transit capital projects, fund various road capital projects, and fund transportation related activities in the General Fund including streets, engineering, traffic, and parking enforcement. As the transportation sales tax receipts are received, they are deposited into this fund and operating transfers are used to move the funds to the appropriate department to be spent.

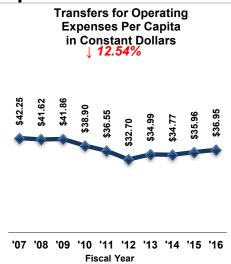
**Analysis:** Over the past ten years, total revenues increased 20.21%. Constant dollar revenues increased 3.83% while inflation increased 15.78%.

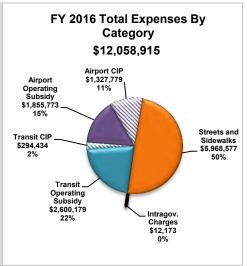
- · Other local revenues for FY 2015 reflect a TIF adjustment.
- In recent years the growth rate of this tax has been low due to an increase in online sales which do not collect local sales taxes.
- The Transportation Sales Tax rate has remained at one-half cent since it was passed in 1982 while the City's airport, transit
  and network of streets and sidewalks needs have greatly expanded.
- While this tax can be used to fund street and sidewalk capital project needs, the low growth of the tax combined with the increasing needs in transit and airport have resulted in very little being allocated to streets and sidewalks capital project needs. As a result, street and sidewalk capital project needs have been primarily funded through the temporary one-quarter cent capital improvement sales tax (which is also used to fund public safety capital project needs). There are more streets and sidewalk capital project needs than can be funded from the capital improvement sales tax.
- Street maintenance funding primarily comes from the transportation sales tax. The competing needs of transit and airport
  have hindered the City's ability to adequately fund street maintenance. It is estimated that we are underfunding street
  maintenance by \$1.5 million per year and citizen surveys continue to reveal that street maintenance is a high priority and
  there is low satisfaction with our street maintenance efforts.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/







Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

	Operating	Transfers for		Consumer	Constant		Per Capita Expenses	Per Capita Percent
Fiscal	Expenses &	Capital	Total	Price	Dollar		in Constant	Change Over
Year	Transfers	Projects	Expenses	Index	Expenses	Population**	Dollars	Previous Year
2007	\$8,140,000	\$569,000	\$8,140,000	207.30	\$3,926,676	92,937	\$42.25	(34.17%)
2008	\$8,582,450	\$856,150	\$9,438,600	215.30	\$3,986,219	95,782	\$41.62	(1.49%)
2005 - <u>2009</u>	\$8,875,250	\$544,118	\$9,419,368	214.54	\$4,136,932	98,831	\$41.86	0.58%
2006 - <u>2010</u>	\$8,875,250	\$590,721	\$9,465,971	218.06	\$4,070,170	104,620	\$38.90	(7.07%)
2007 - <u>2011</u>	\$8,769,050	\$915,325	\$9,684,375	224.94	\$3,898,412	106,658	\$36.55	(6.04%)
2008 - <u>2012</u>	\$8,183,844	\$1,959,676	\$10,143,520	229.59	\$3,564,547	109,008	\$32.70	(10.53%)
2009 - <u>2013</u>	\$9,060,318	\$1,168,926	\$10,229,244	232.96	\$3,889,216	111,145	\$34.99	7.00%
2010 - <u>2014</u>	\$9,315,027	\$121,508	\$9,436,535	236.74	\$3,934,708	113,155	\$34.77	(0.63%)
2011 - <u>2015</u>	\$9,833,835	\$782,404	\$10,616,239	237.02	\$4,148,947	115,391	\$35.96	3.42%
2016	\$10,436,702	\$1,622,213	\$12,058,915	240.01	\$4,348,445	117,671	\$36.95	2.75%
10 Yr % Chg	28.22%	185.10%	48.14%	15.78%	10.74%	26.61%	(12.54%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

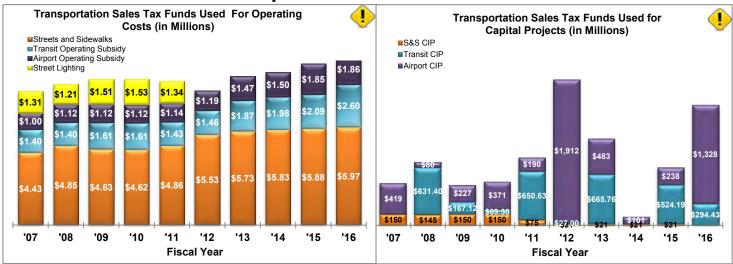
**Description:** Expenses for the Transportation Sales Tax Fund consist primarily of transfers (reflected in the "Other" category) and a small charge for general and administrative fees associated with the investment and accounting activities of the fund. Annually, as a part of the budget process, the operating and capital projects needs for streets, transit, and airport are identified and operating transfers are made from this fund to the respective departmental budgets. The total expenses for a year can vary from the revenue received for the year due to capital project funding needs. With a special revenue fund such as transportation sales tax, balances are often accumulated over time and then used down in a particular year to fund a large capital project.

**Analysis:** Over the past ten years, total expenses increased 48.14%, constant dollar expense increased 10.74% and per capita expenses in constant dollars decreased 12.54%.

- Operating related expenses and transfers increased \$2.3 million or 28.2% with significant increases occurring in Transit and Airport. The amount allocated for streets has increased by \$228,577.
- Capital project related transfers have increased \$1 million or 185.1% primarily due to increased matching funds needed for Airport capital projects. The amount of streets and sidewalks capital project funding decreased to \$0 in FY 2016.

#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

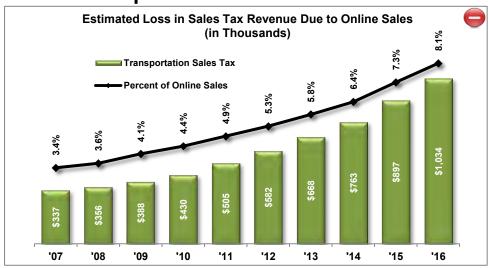


Fiscal Year	Streets and Sidewalks	Transit Operating Subsidy	Airport Operating Subsidy	Street Lighting	Streets and Sidewalks CIP	Transit CIP	Airport CIP	Total Transfers Out of Transportation Sales Tax Fund
2007	\$4.425.946	\$1.400.000	\$1.000.000	\$1.314.054	\$150,000	\$0	\$419.000	\$8,290,000
2008	\$4.852.940	\$1,400.000	\$1,120,250	\$1,209,260	\$145.000	\$631.400	\$79.750	\$9.358.850
2009	\$4,633,922	\$1,612,500	\$1,120,250	\$1,508,578	\$150,000	\$167,118	\$227,000	\$9,192,368
2010	\$4,616,769	\$1,612,500	\$1,120,250	\$1,525,731	\$150,000	\$69,304	\$371,417	\$9,094,554
2011	\$4,864,000	\$1,428,625	\$1,136,500	\$1,339,925	\$75,000	\$650,630	\$189,695	\$9,494,680
2012	\$5,527,430	\$1,464,184	\$1,192,230	\$0	\$20,633	\$27,000	\$1,912,043	\$8,231,477
2013	\$5,727,430	\$1,866,813	\$1,466,075	\$0	\$20,633	\$665,758	\$482,535	\$9,746,709
2014	\$5,827,430	\$1,980,913	\$1,495,737	\$0	\$20,633	\$0	\$100,875	\$9,324,713
2015	\$5,882,511	\$2,091,075	\$1,850,818	\$0	\$20,633	\$524,194	\$237,577	\$10,369,231
2016	\$5,968,577	\$2,600,179	\$1,855,773	\$0	\$0	\$294,434	\$1,327,779	\$10,718,963
10 Yr % Chg	34.9%	85.7%	85.6%		(100.00%)		216.9%	29.3%

**Description:** The permanent transportation sales tax is used to fund streets and sidewalks, transit, and airport operations and capital projects. The amount of capital project transfers can vary from year to year based on the size and timing of capital projects. All of the construction costs (or total bus replacement cost) must be appropriated at one time even though the construction or purchase and receipt of the bus may occur over more than one fiscal year.

Analysis: Over the past ten years, total transfers out of the Transportation Sales Tax Fund increased by 29.3%.

- The Transit operating subsidy increased \$1.2 million or 85.7%. The largest increase occurred in FY 2016 due to the shifting of funds from capital projects to operations as the City started leasing electric buses. This spreads the cost over a longer timeframe (12 years) and allows the City to obtain the buses without having to wait for FTA (Federal Transit Administration) grant funding to be available and awarded. This will help address the large number of buses that need to be replaced since the competitive FTA grant funds have been harder to obtain and it should result in lower fuel and maintenance costs in the future. Other reasons for increases in the Transit operating subsidy have been due to rising fuel, maintenance, and personnel costs as well as an increased demand for transit services from students.
- Transfers for Transit CIP have increased \$294,434. The transfer amounts vary from year to year based on the amount of FTA grant funding received and the amount of local match funds required from transportation sales tax. The City has started leasing buses so some capital project funding is now being reallocated to the operating subsidy.
- Transfers for the airport operating subsidy have increased \$855,773 due to increases in costs related to additional flight service and rising costs.
- Transfers for airport capital projects increased \$908,779. The transfer amounts vary from year to year based on the amount of FAA
  grant funding received and the amount of local match funds required from transportation sales tax. There have been and will continue
  to be large capital project funding needs at the airport.
- Street Lighting was moved into the streets and sidewalks budget in FY 2015. It was previously accounted for in the City General budget. Combining street light and streets and sidewalks transfers, there has been an increase of \$228,577 over the ten year period. There has not been sufficient growth in transportation sales taxes to increase street maintenance funding and it is estimated that we are underfunding it by \$1.5 million per year.
- Transfers for streets and sidewalks capital projects decreased \$150,000. The slow growth of transportation sales tax and the significant increases in transit and airport needs have resulted in no transportation sales tax being allocated for street and sidewalk capital project needs. As a result, street and sidewalk capital project needs have been primarily funded through the temporary one-quarter cent capital improvement sales tax (which is also used to fund public safety capital project needs). There are more streets and sidewalk capital project needs than can be funded from the capital improvement sales tax.
- Council set a guideline in FY 2015 that all new growth in transportation sales tax would be allocated as follows: 50% to Transit operations, 25% to airport operations, and 25% to streets and sidewalk operations. A concern with allocating all of the new growth each year instead of allowing it to build up the balance is it may make it more difficult to provide matching funds for large dollar airport and transit capital projects. Currently some of the capital project matching funds are coming from accumulated balances.



		Actual Transportation	Online Sales as a Percent	Estimated Loss of
A Warning Trend Is Observed	Fiscal	Sales Tax	of Total Retail	Sales Tax Revenue:
When:	Year	Revenue	Sales	<b>Transportation Sales Tax</b>
witen.	2007	\$9,495,176	3.4%	\$336,743
Online sales as a percent of total	2008	\$9,456,240	3.6%	\$355,682
sales increase	2009	\$9,200,210	4.1%	\$388,336
	2010	\$9,349,477	4.4%	\$430,311
Formulation:	2011	\$9,898,088	4.9%	\$504,527
F "	2012	\$10,393,186	5.3%	\$581,667
Estimated Dollar Amount of Online	2013	\$10,800,210	5.8%	\$668,025
Sales multiplied by Transportation Sales Tax Rate	2014	\$11,153,372	6.4%	\$762,624
Gales Tax Nate	2015	\$11,432,224	7.3%	\$896,947
	2016	\$11,675,199	8.1%	\$1,033,653
	10 Yr Loss			<i>\$5,958,515</i>
	10 Yr % Chg		137.47%	206.96%

**Description:** The permanent Transportation Sales Tax helps fund streets and sidewalks, transit, and airport. The ability of the City to continue funding and increase funding to these operations depends heavily on current and future growth of this tax. Currently internet sales are not subject to local sales taxes; therefore, a growth in internet sales causes a loss in sales tax revenue for the City. This can cause lower sales tax collections and may result in the City not being able to complete all of the projects identified in the ballot issue. This can also create a future backlog of capital project needs that cannot be funded. This indicator attempts to quantify what the annual and ten year loss might be from more people shopping online.

Analysis: Data obtained from the www.census.gov website estimate the percentage of all sales that are done online.

- For the ten year period the percentage of online sales has increased from 3.4% in FY 2007 to 8.1% in FY 2016.
- Using the actual Transportation Sales Tax collections during this same time period, it is estimated that the City has lost nearly \$6 million in Transportation Sales Tax funding as a result of increasing online sales. The City believes this is a conservative estimate given the large student population.
- In FY 2016, the estimated loss is \$1,033,653. As online sales continue to increase and the Transportation Sales Tax growth declines, this source will fall short of being able to adequately fund all of the needs for the departments it supports (streets, transit, and airport).

#### Source:

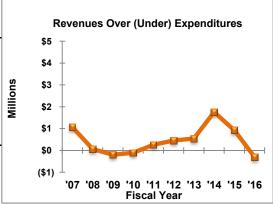
 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					
Sales Tax	\$9,495,176	\$9,456,240	\$9,200,210	\$9,349,477	\$9,898,088
Revenues from other	ψο, .οο, ο	φο, .οο,= .ο	<b>40,200,210</b>	ψο,ο .ο,	40,000,000
governmental units	\$0	\$0	\$0	\$0	\$0
Miscellaneous Revenue	\$0	\$0	\$0	\$0	\$0
Investment Revenue	\$28,481	\$43,291	\$26,860	\$11,518	\$6,142
Total Revenues	\$9,523,657	\$9,499,531	\$9,227,070	\$9,360,995	\$9,904,230
Expenditures:					
Personal Services	\$0	\$0	\$0	\$0	\$0
Materials and Supplies	\$0	\$0	\$0	\$0	\$0
Travel and Training	\$0 \$0	\$0 \$0	\$0 *0	\$0	\$0 \$0
Intragovernmental	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Utilities, Services and Miscellaneous Total Expenditures	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
	**	,,	**	**	**
Excess (Deficiency) of Revenues Over Expenditures	\$9,523,657	\$9,499,531	\$9,227,070	\$9,360,995	\$9,904,230
Other Financing Sources (Uses): Operating Transfer From Other Funds	\$251,802	\$0	\$0	\$0	\$41,407
Operating Subsidy - Transit	(\$1,400,000)	(\$1,400,000)	(\$1,612,500)	(\$1,612,500)	(\$1,428,625)
CIP Matching Funds - Transit	\$0	(\$631,400)	(\$167,118)	(\$69,304)	(\$650,630)
Operating Subsidy - Airport	(\$1,000,000)	(\$1,120,250)	(\$1,120,250)	(\$1,120,250)	(\$1,136,500)
CIP Matching Funds - Airport Street Lighting	(\$419,000) (\$1,314,054)	(\$79,750) (\$1,209,260)	(\$227,000) (\$1,508,578)	(\$371,417) (\$1,525,731)	(\$189,695) (\$1,339,925)
Streets, Engineering & Traffic Related	(\$4,425,946)	(\$4,852,940)	(\$4,633,922)	(\$4,616,769)	(\$4,864,000)
CIP - Streets and Sidewalks	(\$150,000)	(\$145,000)	(\$150,000)	(\$150,000)	(\$75,000)
Total Operating Transfers To Other Funds	(\$8,709,000)	(\$9,438,600)	(\$9,419,368)	(\$9,465,971)	(\$9,684,375)
Total Other Financing Sources (Uses)	(\$8,457,198)	(\$9,438,600)	(\$9,419,368)	(\$9,465,971)	(\$9,642,968)
Excess (Deficiency) of Revenues Over Expenditures	\$1,066,459	\$60,931	(\$192,298)	(\$104,976)	\$261,262
	, ,,	+, <b></b> -	(,, <b></b> )	(,, <del></del> )	, — <b>, —</b>
Beginning Fund Balance	\$303,100	\$1,369,559	\$1,907,207	\$1,714,909	\$1,609,933
Ending Fund Balance	\$1,369,559	\$1,430,490	\$1,714,909	\$1,609,933	\$1,871,195

Source:
- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/

## **Revenue and Expenditure Statement**

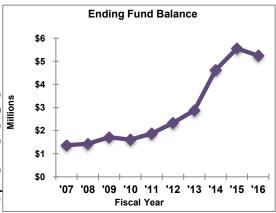
Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$10,393,186	\$10,800,210	\$11,153,372	\$11,432,224	\$11,675,199
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$13,416	\$0
\$9,084	(\$25,970)	\$32,907	\$99,412	\$76,149
\$10,402,270	\$10,774,240	\$11,186,279	\$11,545,052	\$11,751,348
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$10,947	\$9,431	\$12,1 <b>7</b> 3
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$10,947	\$9,431	\$12,173



For the ten year period, revenues have been over expenditures with the exception of FY 2009, FY 2010, and FY 2016. In years where expenditures were over revenues, there were large capital project transfers. This is a normal occurrence with this type of fund as the sales tax receipts are accumulated over time and then transferred out to fund a capital project.

	\$1,871,195	\$2,331,129	\$2,876,125	\$4,625,869	\$5,554,682
٠	\$459,934	\$544,996	\$1,749,744	\$928,813	(\$307,567)
٠	(\$9,942,336)	(\$10,229,244)	(\$9,425,588)	(\$10,606,808)	(\$12,046,742)
	(\$10,143,520)	(\$10,229,244)	(\$9,425,588)	(\$10,606,808)	(\$12,046,742)
	(\$20,633)	(\$20,633)	(\$20,633)	(\$20,633)	\$0
	(\$5,527,430)	(\$5,727,430)	(\$5,827,430)	(\$5,882,511)	(\$5,968,577)
	(ψ1,312,0 <del>1</del> 3)	(ψ+02,333) \$0	(ψ100,073) \$0	(ψ <u>2</u> 37,377)	(ψ1,327,779) \$0
	(\$1,192,230) (\$1,912,043)	(\$1,466,075) (\$482,535)	(\$1,495,737)	(\$237,577)	(\$1,855,773) (\$1,327,779)
	(\$27,000)	(\$665,758) (\$1,466,075)	\$0 (\$1,495,737)	(\$524,194) (\$1,850,818)	(\$294,434) (\$1,855,773)
	(\$1,464,184)	(\$1,866,813)	(\$1,980,913)	(\$2,091,075) (\$534,104)	(\$2,600,179)
	\$201,184	\$0	\$0	\$0	\$0
	\$10,402,270	\$10,774,240	\$11,175,332	\$11,535,621	\$11,739,175

\$4,625,869



There has been an overall increase in the fund balance over the past ten years. It is important to keep a strong fund balance in this fund so the City has matching funds available for capital projects in transit and airport. There are times when these opportunities come up in the middle of the fiscal year and the City is able to take advantage of these opportunities to fund the needs.

\$2,331,129

\$2,876,125

\$5,247,115

\$5,554,682

<u>-</u>	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes Property Taxes Gross Receipts & Other Local Taxes Intragovernmental Revenues	\$9,495,176	\$9,456,240	\$9,200,210	\$9,349,477	\$9,898,088
Grants	\$0	\$0	\$0	\$0	\$0
Interest (w/o GASB 31 Adjustment) Fees and Service Charges	\$24,714	\$39,799	\$19,380	\$18,061	\$6,355
Other Local Revenues	\$0	\$0	\$0	\$0	\$0
	\$9,519,890	\$9,496,039	\$9,219,590	\$9,367,538	\$9,904,443
Other Funding Sources/Transfers	\$251,802	\$0	\$0	\$0	\$41,407
Total Financial Sources: Less					
Appropriated Fund Balance	\$9,771,692	\$9,496,039	\$9,219,590	\$9,367,538	\$9,945,850
Financial Uses					
Operating Expenses	\$0	\$0	\$0	\$0	\$0
Operating Transfers to Other Funds (Operations)	\$8,140,000	\$8,582,450	\$8,875,250	\$8,875,250	\$8,769,050
Operating Transfers to Other Funds (CIP)	\$569,000	\$856,150	\$544,118	\$590,721	\$915,325
Interest and Other Non-Oper Cash Exp Principal Payments	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Capital Additions	\$0	\$0	\$0	<b>\$</b> 0	\$0
Ent. Revenues used for Capital Projects	\$0	\$0	\$0	\$0	\$0
Total Financial Uses	\$8,709,000	\$9,438,600	\$9,419,368	\$9,465,971	\$9,684,375
Financial Sources Over/					
(Under) Financial Uses	\$1,062,692	\$57,439	(\$199,778)	(\$98,433)	\$261,475
Ending Cash and Other Resources #	\$447,293	\$509,994	\$393,841	\$168,871	\$357,453

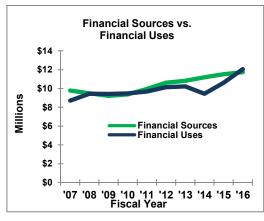
#### Source

<sup>#</sup> Ending Cash and Other Resources is equal to cash and cash equivalents

City of Columbia Financial Management Information Supplement Exhibits C-1 and C-2 http://www.como.gov/finance/accounting/financial-reports/

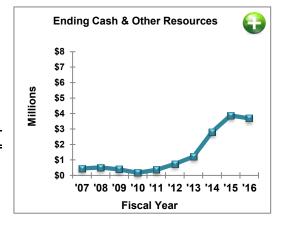
### **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$10,393,186	\$10,800,210	\$11,153,372	\$11,432,224	\$11,675,199
, , ,	, , ,	. , ,	. , ,	. , ,
\$0	\$0	\$0	\$0	\$0
\$18,773	\$18,770	\$36,604	\$64,396	\$66,181
<u></u> \$0	\$0	\$0	\$13,416	\$0
\$10,411,959	\$10,818,980	\$11,189,976	\$11,510,036	\$11,741,380
\$201,184	\$0	\$0	\$0	\$0
\$10,613,143	\$10,818,980	\$11,189,976	\$11,510,036	\$11,741,380



For the ten year period, there were several years where funding uses were above funding sources and this occurs when transfers are needed to fund large capital projects. This is a normal occurrence with this type of fund as the sales tax receipts are accumulated over time and then transferred out to fund the capital project.

\$0	\$0	\$10,947	\$9,431	\$12,173
\$8,183,844	\$9,060,318	\$9,304,080	\$9,824,404	\$10,424,529
\$1,959,676	\$1,168,926	\$121,508	\$782,404	\$1,622,213
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$10,143,520	\$10,229,244	\$9,436,535	\$10,616,239	\$12,058,915
\$469,623	\$589,736	\$1,753,441	\$893,797	(\$317,535)
\$735 <b>817</b>	<b>\$1 217 687</b>	\$2 806 720	\$3 875 <b>0</b> 93	\$3 693 159
	\$8,183,844 \$1,959,676 \$0 \$0 \$0 \$0 \$10,143,520	\$8,183,844 \$9,060,318 \$1,959,676 \$1,168,926 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$10,143,520 \$10,229,244 \$469,623 \$589,736	\$8,183,844 \$9,060,318 \$9,304,080 \$1,959,676 \$1,168,926 \$121,508 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0	\$8,183,844 \$9,060,318 \$9,304,080 \$9,824,404 \$1,959,676 \$1,168,926 \$121,508 \$782,404 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0 \$0



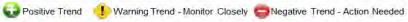
The ending cash and other resources shows an overall increase over the past ten years. It is important to maintain and build up cash in this fund to be able to take advantage of capital project grant matching opportunities as they arise as well as funding for future capital project needs. There is no cash reserve target for this fund as it does not have any significant operating costs it needs to cover.

Over the past ten years there has been an increase in transfers for operations (streets, transit, and airport) of over \$2.3 million or 28%. There is concern that the future growth of this tax may not be sufficient to continue funding the expense growth needed in these three areas.

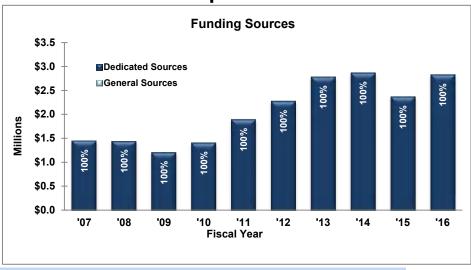
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# Public Improvement Fund Trends Special Revenue Fund

Indicator	2015	2016	Comments
Estimated Loss in Sales Tax Revenue Due to Online Sales Growth			Over the past ten years it is estimated that the growth of online sales has been 137.47% and the City has lost over \$510 thousand in general sales taxes that are allocated to capital projects. As online sales continue to grow and negatively impacts the growth of these receipts, it will reduce the amount of sales tax available for capital projects.
Ending Cash and Other Resources	<del>()</del>	•	Ending cash for development charges increased to \$7.5 million in FY 2016. These funds are being accumulated for several large capital projects approved on the 2015 capital improvement sales tax ballot such as Forum Blvd: Chapel Hill to Woodrail (4 lane) and Nifong - Providence to Forum 4 Lane.  The ending cash from the general sales tax decreased to \$405,982 due to the allocation of this source to several capital projects in FY 2016. As online sales impact the future growth of this source, there will be lower amounts to allocate in the future.



## **Public Improvement Fund**



#### **Dedicated Sources**

	Fees and			Other		Total	
Fiscal	Service	Sales	Investment	Local		Dedicated	Total
Year	Charges	Tax	Revenue	Revenue	<b>Transfers</b>	Sources	Revenues
2007	\$485,742	\$810,040	\$149,799	\$0	\$0	\$1,445,581	\$1,445,581
2008	\$524,511	\$810,059	\$93,543	\$0	\$7,721	\$1,435,834	\$1,435,834
2009	\$368,592	\$787,815	\$43,881	\$0	\$0	\$1,200,288	\$1,200,288
2010	\$549,524	\$803,520	\$46,691	\$0	\$0	\$1,399,735	\$1,399,735
2011	\$1,010,246	\$850,439	\$26,933	\$0	\$0	\$1,887,618	\$1,887,618
2012	\$1,350,027	\$890,999	\$27,897	\$0	\$0	\$2,268,923	\$2,268,923
2013	\$1,926,001	\$924,650	(\$71,541)	\$0	\$0	\$2,779,110	\$2,779,110
2014	\$1,814,988	\$960,435	\$85,733	\$0	\$0	\$2,861,156	\$2,861,156
2015	\$1,176,000	\$976,149	\$188,670	\$1,100	\$20,000	\$2,361,919	\$2,361,919
2016	\$1,674,275	\$996,320	\$153,482	<b>\$0</b>	\$0	\$2,824,077	\$2,824,077
10 Yr % Chg	244.68%	23.00%	2.46%			95.36%	95.36%

**Description:** The Public Improvement Fund is a special revenue fund that accounts for two specific funding sources – a part of the 1% general sales tax that the City allocates to capital projects and development fees collected on new construction within the City. It has been a long-standing practice of allocating a portion of this 1% sales tax to help fund capital project needs for general fund departments such as police and fire, administrative, and streets and sidewalks. The percentage allocated to the Public Improvement has varied over time as illustrated in the table below.

Fiscal Year	General Fund Allocation	Public Improvement Fund Alloc
FY 1989	92.50%	7.50%
FY 1990 - FY 1991	86.79%	13.21%
FY 1992 – FY 2000	91.80%	8.20%
FY 2001 to present	95.90%	4.10%

Development fees, which are collected on new construction within the City, are restricted to funding construction and maintenance of arterial and collector streets and sidewalks. In FY 2005, voters approved an increase in development fees from \$0.10 per square foot in FY 2005 to \$0.50 per square foot as a part of the 2005 transportation ballot issue. The increases were phased in over five years. Below is the development fee history with the voter approved increases:

\$0.15 per square foot for FY 2006 - FY 2007

\$0.25 per square foot for FY 2008 - FY 2009

\$0.50 per square foot for FY 2010 to present

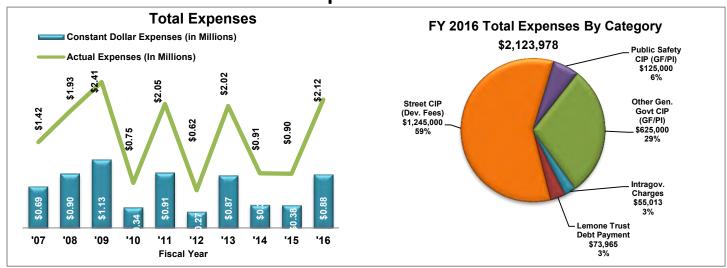
**Analysis:** Over the past ten years, total revenues increased 95.36%.

- Development Fees reflect an increase of \$1,188,533 or 244.68% due to development fee increases and increased development within the City. Even though development fee increases occurred in FY 2008, there was a reduction in development fee revenue in FY 2009 due to an economic downturn in the economy which negatively impacted development activity. There was a significant increase in development fees (from \$0.25 per square foot to \$0.50 per square foot) in FY 2010. Development fee revenues were lower in FY 2015 due to lower development activity within the City.
- Sales tax revenues increased by \$187,020. Low sales tax growth due to an increase in on-line sales which do not collect local sales taxes will continue to negatively impact this funding source.
- Other local revenues for FY 2015 reflect a TIF adjustment.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/

## **Public Improvement Fund**



		Consumer	Constant		Per Capita Expenses	Per Capita Percent
Fiscal	Total	Price	Dollar		in Constant	Change Over
Year	Expenses	Index	Expenses	Population**	Dollars	<b>Previous Year</b>
2007	\$1,420,780	207.30	\$685,374	92,937	\$7.37	2.50%
2008	\$1,930,738	215.30	\$896,754	95,782	\$9.36	27.00%
2005 - <u>2009</u>	\$2,414,085	214.54	\$1,125,253	98,831	\$11.39	21.69%
2006 - <u>2010</u>	\$745,187	218.06	\$341,741	104,620	\$3.27	(71.29%)
2007 - <u>2011</u>	\$2,051,664	224.94	\$912,098	106,658	\$8.55	161.47%
2008 - <u>2012</u>	\$623,391	229.59	\$271,524	109,008	\$2.49	(70.88%)
2009 - <u>2013</u>	\$2,017,425	232.96	\$865,996	111,145	\$7.79	212.85%
2010 - <u>2014</u>	\$905,872	236.74	\$382,644	113,155	\$3.38	(56.61%)
2011 - <u>2015</u>	\$898,206	237.02	\$378,958	115,391	\$3.28	(2.96%)
2016	\$2,123,978	240.01	\$884,954	117,671	\$7.52	129.27%
10 Yr % Chg	49.49%	15.78%	29.12%	26.61%	2.04%	

<sup>\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Expenses for the Public Improvement Fund consist primarily of transfers (reflected in the "Other" category) and a small charge for general and administrative fees associated with the investment and accounting activities of the fund. Annually, as a part of the budget process, capital projects that will be funded for the next year are identified and operating transfers are made from this fund to the capital projects fund for those projects that will be funded with either development fees or the 4.1% of the 1% general sales tax that is allocated to capital projects. The total expenses for a year can vary from the revenue received for the year due to capital project funding needs. With a special revenue fund such as Public Improvement Fund, balances are often accumulated over time and then used down in a particular year to fund a large capital project.

**Analysis:** Over the past ten years, total expenses increased 49.49% but the increases from year to year can vary significantly based on the size and timing of capital projects. All of the construction cost for a project must be appropriated before a construction contract can be awarded even though the actual construction can take more than one year.

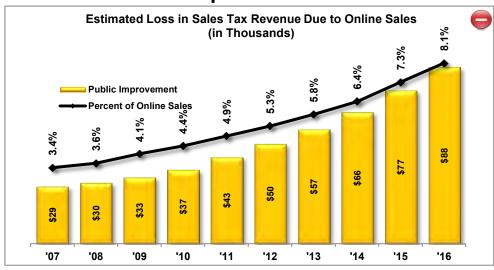
- The FY 2011 increase was due to the Rolling Hills Road and Avenue of the Columns projects.
- The FY 2013 increase was due to the Scott Blvd Phase 2 Road project which utilized \$1,384,376 to complete the project when capital improvement sales tax funding did not generate enough funding.
- The FY 2016 increase was due to engineering funding for Nifong-Providence to Forum 4 Lane, engineering for Old Mill Creek/Vawter-Nifong Intersection Improvements, construction for Scott Blvd Phase 3: Vawter-KK, and engineering for Discovery Parkway: Gans to new Haven projects.

#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

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## **Public Improvement Fund**



			Online Sales	
A Warning Trend Is Observed When:	Fiscal	Actual Sales	as a Percent of Total Retail	Estimated Loss of Sales Tax Revenue:
Online sales as a percent of total sales	Year	Tax Revenue	Sales	Public Improvement Fund
increase	2007	\$810,040	3.4%	\$28,728
	2008	\$810,059	3.6%	\$30,469
	2009	\$787,815	4.1%	\$33,253
	2010	\$803,520	4.4%	\$36,982
	2011	\$850,439	4.9%	\$43,349
Formulation:	2012	\$890,999	5.3%	\$49,866
F "	2013	\$924,650	5.8%	\$57,192
Estimated Dollar Amount of Online Sales multiplied by general sales tax rate that goes	2014	\$960,435	6.4%	\$65,671
to the Public Improvement Fund (0.041%)	2015	\$976,149	7.3%	\$76,587
to the Fubile improvement Fund (0.041%)	2016	\$996,320	8.1%	\$88,208
	10 Yr Loss			\$510,305
	10 Yr % Cha		137.5%	207.05%

#### **Description:**

The Public Improvement Fund receives 4.1% of the 1% general sales tax to fund general fund department capital projects such as public safety, transportation, and administrative. The ability of the City to continue funding and increase funding for these capital projects depends heavily on current and future growth of this tax. Currently online sales are not subject to local sales taxes; therefore, a growth in online sales causes a loss in sales tax revenue for the City. This can also create a future backlog of capital project needs that cannot be funded. This indicator attempts to quantify what the annual and ten year loss might be from more people shopping online.

#### Analysis:

Data obtained from the <a href="www.census.gov">www.census.gov</a> website estimate the percentage of all sales that are done online. For the ten year period the percentage of online sales increased from 3.4% in FY 2007 to 8.1% in FY 2016. Using the actual general sales tax collections that were deposited in the Public Improvement Fund during this same time period, it is estimated that the City has lost \$510,305 in this source. The City believes this is a conservative estimate given the large student population. In FY 2016, the estimated loss is \$88,208. As online sales continue to increase and the general sales tax growth declines, this source will fall short of being able to adequately fund the needs for these departments.

#### **Sources:**

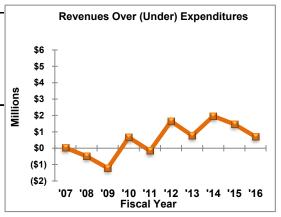
- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Online sales: http://www.census.gov/retail/#ecommerce

# **Public Improvement Fund**

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					
Sales Tax	\$810,040	\$810,059	\$787,815	\$803,520	\$850,439
Fees and service charges (Development Fees)	\$485,742	\$524,511	\$368,592	\$549,524	\$1,010,246
Miscellaneous Revenue	\$0	\$0	\$0	\$0	\$0
Investment Revenue	\$149,799	\$93,543	\$43,881	\$46,691	\$26,933
Total Revenues	\$1,445,581	\$1,428,113	\$1,200,288	\$1,399,735	\$1,887,618
Expenditures:					
Personal Services	\$0	\$0	\$0	\$0	\$0
Materials and Supplies	\$0	\$0	\$0	\$0	\$0
Travel and Training	\$0	\$0	\$0	\$0	\$0
Intragovernmental	\$35,539	\$62,742	\$105,947	\$106,684	\$39,122
Utilities, Services and Miscellaneous	\$0	\$2,768	\$838	\$3	\$0
Total Expenditures	\$35,539	\$65,510	\$106,785	\$106,687	\$39,122
Excess (Deficiency) of Revenues Over Expenditures	\$1,410,042	\$1,362,603	\$1,093,503	\$1,293,048	\$1,848,496
Other Financing Sources (Uses):					
Operating Transfer From Other Funds	\$0	\$7,721	\$0	\$0	\$0
Operating Transfers To Other Funds	(\$1,385,241)	(\$1,865,228)	(\$2,307,300)	(\$638,500)	(\$2,012,542)
Total Other Financing Sources (Uses)	(\$1,385,241)	(\$1,857,507)	(\$2,307,300)	(\$638,500)	(\$2,012,542)
Excess (Deficiency) of					
Revenues Over Expenditures	\$24,801	(\$494,904)	(\$1,213,797)	\$654,548	(\$164,046)
Beginning Fund Balance	\$2,730,010	\$2,754,811	\$2,301,210	\$1,087,413	\$1,741,961
Ending Fund Balance	\$2,754,811	\$2,259,907	\$1,087,413	\$1,741,961	\$1,577,915

## **Revenue and Expenditure Statement**

Actual 2012			Actual 2015	Actual 2016
\$890,999	\$924,650	\$960,435	\$976,149	\$996,320
\$1,350,027	\$1,926,001	\$1,814,988	\$1,176,000	\$1,674,275
\$0	\$0	\$0	\$1,100	\$0
\$27,897	(\$71,541)	\$85,733	\$188,670	\$153,482
\$2,268,923	\$2,779,110	\$2,861,156	\$2,341,919	\$2,824,077
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$96,979	\$32,728	\$107,240	\$56,892	\$55,013
(\$3)	\$0	\$0	\$0	\$0
\$96,976	\$32,728	\$107,240	\$56,892	\$55,013



For the ten year period, revenues have been over expenditures with the exception of FY 2008, FY 2009, and FY 2011. In years where expenditures were over revenues, there were large capital project transfers. This is a normal occurrence with this type of fund as the receipts are accumulated over time and then transferred out to fund a capital project.

\$2,171,947	\$2,746,382	\$2,753,916	\$2,285,027	\$2,769,064

\$0 (\$526,415)	\$0 (\$1,984,697)	\$0 (\$798,632)	\$20,000 (\$841,314)	\$0 (\$2,068,965)
(\$526,415)	(\$1,984,697)	(\$798,632)	(\$821,314)	(\$2,068,965)
\$1,645,532	\$761,685	\$1,955,284	\$1,463,713	\$700,099
\$1,577,915	\$3,223,447	\$3,985,132	\$5,940,416	\$7,404,129

	Ending Fund Balance
	\$9 \$8 \$7
suo	\$6 + \$5 -
Millions	\$4 + \$3 +
	\$2 \$1
	'07 '08 '09 '10 '11 '12 '13 '14 '15 '16 Fiscal Year

\$3.223.447	\$3.985.132	\$5.940.416	\$7.404.129	\$8.104.228

There has been an overall increase in the fund balance over the past ten years. The majority of the fund balance is from development fees. The City is building up these balances to use to fund several large capital projects that are a part of the FY 2015 capital improvement sales tax ballot including Discovery Parkway: Gans to New Haven, Nifong — Providence to Forum 4 Lane, and Forum Blvd — Chapel Hill to Woodrail (4 lane).

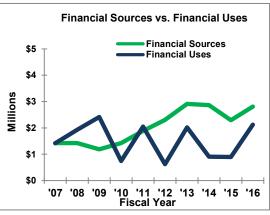
# **Public Improvement Fund**

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources Sales Taxes Property Taxes	\$810,040	\$810,059	\$787,815	\$803,520	\$850,439
Gross Receipts & Other Local Taxes Intragovernmental Revenues Grants					
Interest (w/o GASB 31 Adjustment)	\$129,830	\$81,045	\$28,414	\$72,311	\$27,635
Fees and Service Charges	\$485,742	\$524,511	\$368,592	\$549,524	\$1,010,246
Other Local Revenues	\$0	\$0	\$0	\$0	\$0_
	\$1,425,612	\$1,415,615	\$1,184,821	\$1,425,355	\$1,888,320
Other Funding Sources/Transfers	\$0	\$7,721	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$1,425,612	\$1,423,336	\$1,184,821	\$1,425,355	\$1,888,320
Financial Hann					
Financial Uses	\$35,539	\$65,510	\$106,785	\$106,687	\$39,122
Operating Expenses Operating Transfers to Other Funds	\$1,385,241	\$1,865,228	\$2,307,300	\$638,500	\$2,012,542
Interest and Other Non-Oper Cash Exp	\$0	\$0	\$0	\$0 \$0	\$0
Principal Payments	\$0	\$0 \$0	\$0	\$0	\$0 \$0
Capital Additions	\$0	\$0	\$0	\$0	\$0
Ent. Revenues used for Capital Projects	\$0	\$0	\$0	\$0	\$0
Total Financial Uses	\$1,420,780	\$1,930,738	\$2,414,085	\$745,187	\$2,051,664
Financial Sources Over/					
(Under) Financial Uses	\$4,832	(\$507,402)	(\$1,229,264)	\$680,168	(\$163,344)
Cash and Cash Equivalents	\$1,276,978	\$1,375,763	\$942,953	\$535,415	\$456,891
Cash Restricted for Development Charges	\$1,386,613	\$803,858	\$30,446	\$579,970	\$990,216
Projected Ending Cash #	\$2,663,591	\$2,179,621	\$973,399	\$1,115,385	\$1,447,107

<sup>#</sup> Ending Cash and Other Resources is equal to cash and cash equivalents and cash restricted for development charges

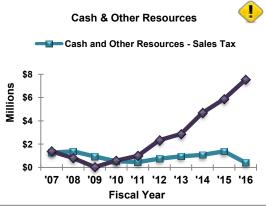
## **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
<b>#000.000</b>	<b>#004.050</b>	<b>#000 405</b>	<b>#070 440</b>	<b>#000.000</b>
\$890,999	\$924,650	\$960,435	\$976,149	\$996,320
\$63,850	\$60,692	\$87,011	\$121,747	\$137,091
\$1,350,027	\$1,926,001	\$1,814,988	\$1,176,000	\$1,674,275
\$0	\$0	\$0	\$1,100	\$0
\$2,304,876	\$2,911,343	\$2,862,434	\$2,274,996	\$2,807,686
\$0	\$0	\$0	\$20,000	\$0
\$2,304,876	\$2,911,343	\$2,862,434	\$2,294,996	\$2,807,686



For the ten year period, there were several years where funding uses were above funding sources and this occurs when transfers are needed to fund large capital projects. This is a normal occurrence with this type of fund as the sales tax receipts are accumulated over time and then transferred out to fund the capital project.

\$96,97	76 \$32	2,728 \$10	07,240	\$56,892	\$55,013
\$526,4°	15 \$1,984	,697 \$79	98,632 \$	841,314	\$2,068,965
(	\$O	\$0	\$0	\$0	\$0
(	\$0	\$0	\$0	\$0	\$0
(	\$O	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
\$623,39	91 \$2,017	,425 \$90	05,872 \$	898,206	2,123,978
\$1,681,4		, , ,		.396,790	\$683,708
\$741,87				,378,302	\$405,982
\$2,340,24	. ,	, ,			\$7,547,130
\$3,082,1°	17 \$3,837	,181     \$5,77	73,017 \$7,	,251,157	7,953,112



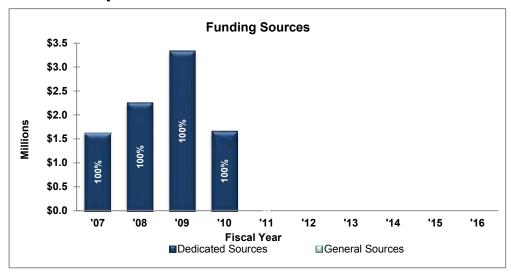
The ending cash and other resources shows an overall increase over the past ten years with most of the cash restricted for development charges. The City is building up these balances to use to fund several large capital projects that are a part of the FY 2015 capital improvement sales tax ballot including Discovery Parkway: Gans to New Haven, Nifong — Providence to Forum 4 Lane, and Forum Blvd — Chapel Hill to Woodrail (4 lane).

The warning trend is related to the 4.1% of the 1% general sales tax that is allocated for capital projects. As the growth of online sales (which do not collect local sales tax) continues to lower the growth of this source, there will be lower amounts to allocate to capital projects.

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Special Revenue Fund

Prior to FY 2010, the county road tax funds were deposited into this fund. Due to GASB pronouncement 54, this fund no longer qualified for presentation in the City's Comprehensive Annual Financial Report as a special revenue fund and the revenues are now directly deposited into the capital projects fund.



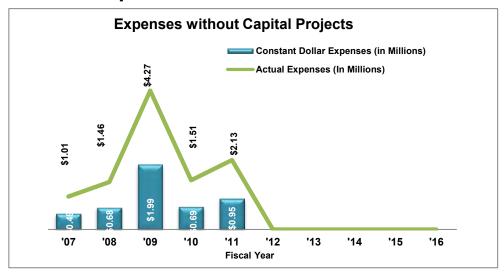
				Total	
Fiscal	Investment			Dedicated	Total
Year	Revenue	Grants	Transfers	Sources	Revenues
2007	\$117,938	\$1,498,042	\$0	\$1,615,980	\$1,615,980
2008	\$118,924	\$1,593,079	\$538,500	\$2,250,503	\$2,250,503
2009	\$1,677,197	\$1,649,274	\$0	\$3,326,471	\$3,326,471
2010	\$0	\$1,657,715	\$0	\$1,657,715	\$1,657,715
2011	\$0	\$0	\$0	\$0	\$0
2012	\$0	\$0	\$0	\$0	\$0
2013	\$0	\$0	\$0	\$0	\$0
2014	\$0	\$0	\$0	\$0	\$0
2015	\$0	\$0	\$0	\$0	\$0
2016	\$0	\$0	\$0	<b>\$0</b>	<b>\$0</b>
10 Yr % Chg	(100.00%)	(100.00%)	(100.00%)	(100.00%)	(100.00%)

**Description:** The Special Road District Tax Fund was a special revenue fund that was used to account for the road and bridge sales tax revenues collected by Boone County and shared with the City per agreement. These revenues were used to improve, maintain, construct and repair streets and roads within the City limits that qualify per the agreement. The taxes were deposited into this fund and operating transfer were done annually to move funds into the Capital projects Fund to pay for the specific capital projects. Interest was earned on the funds that were invested.

**Analysis:** In accordance with Governmental Accounting Standards Board (GASB) Pronouncement 54, this fund is no longer qualified for presentation in the Comprehensive Annual Financial Report as a special revenue fund. The funds received are now deposited directly into the Capital Projects Fund with a project number attached that allows us to keep track of the funding received and the annual budget process appropriates the funding to specific projects. An estimate of future receipts was included in the funding source estimates done for the FY 2015 ballot for the ten year extension to the quarter cent capital improvement sales tax.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/



Fiscal	Total	Consumer Price	Constant Dollar		Per Capita Expenses in Constant	Per Capita Percent Change Over
Year	Expenses	Index	Expenses	Population**	Dollars	Previous Year
2007	\$1,013,425	207.30	\$488,869	92,937	\$5.26	(1.87%)
2008	\$1,458,425	215.30	\$677,383	95,782	\$7.07	34.41%
2005 - <u>2009</u>	\$4,268,925	214.54	\$1,989,832	98,831	\$20.13	184.72%
2006 - <u>2010</u>	\$1,513,425	218.06	\$694,053	104,620	\$6.63	(67.06%)
2007 - <u>2011</u>	\$2,132,599	224.94	\$948,079	106,658	\$8.89	34.09%
2008 - <u>2012</u>	\$0	229.59	\$0	109,008	\$0.00	(100.00%)
2009 - <u>2013</u>	\$0	232.96	\$0	111,145	\$0.00	
2010 - <u>2014</u>	\$0	236.74	\$0	113,155	\$0.00	
2011 - <u>2015</u>	\$0	237.02	\$0	115,391	\$0.00	
2016	\$0	240.01	\$0	117,671	\$0.00	
10 Yr % Chg		15.78%		26.61%		

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** Expenses for the Special Road District Tax Fund consisted primarily of to the Capital Projects Fund for street projects.

Analysis: In accordance with Governmental Accounting Standards Board (GASB) Pronouncement 54, this fund is no longer qualified for presentation in the Comprehensive Annual Financial Report as a special revenue fund. The funds received are now deposited directly into the Capital Projects Fund with a project number attached that allows us to keep track of the funding received and the annual budget process appropriates the funding to specific projects. An estimate of future receipts was included in the funding source estimates done for the FY 2015 ballot for the ten year extension to the quarter cent capital improvement sales tax.

#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					
Revenue from Other Gov. Units	\$1,498,042	\$1,593,079	\$1,649,274	\$1,657,715	\$0
Fees and service charges					
Investment Revenue	\$117,938	\$118,924	\$27,923	\$19,688	\$13,471
Total Revenues	\$1,615,980	\$1,712,003	\$1,677,197	\$1,677,403	\$13,471
Expenditures:					
Personal Services	\$0	\$0	\$0	\$0	\$0
Materials and Supplies	\$0	\$0	\$0	\$0	\$0
Travel and Training	\$0 \$0	\$0 \$0	\$0 \$0	\$0 *0	\$0 \$0
Intragovernmental Utilities, Services and Miscellaneous	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Total Expenditures	\$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Excess (Deficiency) of Revenues Over Expenditures	\$1,615,980	\$1,712,003	\$1,677,197	\$1,677,403	\$13,471
Other Financing Sources (Uses):					
Operating Transfer From Other Funds	\$0	\$538,500	\$0	\$0	\$0
Operating Transfers To Other Funds  Total Other Financing Sources (Uses)	(\$1,013,425) (\$1,013,425)	(\$1,458,425) (\$919,925)	(\$4,268,925) (\$4,268,925)	(\$1,513,425) (\$1,513,425)	(\$2,132,599)
Excess (Deficiency) of	(\$1,013,423)	(\$919,923)	(\$4,200,923)	(\$1,515,425)	(\$2,132,399)
Revenues Over Expenditures	\$602,555	\$792,078	(\$2,591,728)	\$163,978	(\$2,119,128)
Beginning Fund Balance	\$3,152,245	\$3,754,800	\$4,546,878	\$1,955,150	\$2,119,128
Ending Fund Balance	\$3,754,800	\$4,546,878	\$1,955,150	\$2,119,128	\$0
Liming i alla Dalalice	<del>\$5,757,000</del>	ΨΤ, <b>υτυ,υ</b> 10	Ψ1,333,130	Ψ <b>Δ</b> ,ΙΙ <b>J</b> ,Ι <b>Δ</b> U	<b>₩</b>

#### Source:

City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/

# **Revenue and Expenditure Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	<b>\$</b> 0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
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\$0	\$0	\$0	\$0	\$0
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\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources Sales Taxes Property Taxes Gross Receipts & Other Local Taxes					
Intragovernmental Revenues Grants	\$1,498,042	\$1,593,079	\$1,649,274	\$1,657,715	\$0
Interest (w/o GASB 31 Adjustment)	\$1,498,042 \$120,658	\$102,823	\$1,049,274	\$15,575	\$23,726
Fees and Service Charges Other Local Revenues	\$0	\$0	\$0	\$0	\$0
•	\$1,618,700	\$1,695,902	\$1,660,526	\$1,673,290	\$23,726
Other Funding Sources/Transfers	\$0	\$538,500	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$1,618,700	\$2,234,402	\$1,660,526	\$1,673,290	\$23,726
Financial Uses Operating Expenses	\$0	\$0	\$0	\$0	\$0
Operating Expenses Operating Transfers to Other Funds	\$1,013,425	\$1,458,425	\$4,268,925	\$1,513,425	\$2,132,599
Interest and Other Non-Oper Cash Exp	\$0	\$0	\$0	\$0	\$0
Principal Payments	\$0	\$0	\$0	\$0	\$0
Capital Additions	\$0	\$0	\$0	\$0	\$0
Ent. Revenues used for Capital Projects	\$0	\$0	\$0	\$0	\$0
Total Financial Uses	\$1,013,425	\$1,458,425	\$4,268,925	\$1,513,425	\$2,132,599
Financial Sources Over/					
(Under) Financial Uses	\$605,275	\$775,977	(\$2,608,399)	\$159,865	(\$2,108,873)
Projected Ending Cash and Other Resources	\$2,249,014	\$2,950,177	\$305,147	\$460,419	\$0

#### Source:

<sup>#</sup> Ending Cash and Other Resources is equal to cash and cash equivalents

City of Columbia Financial Management Information Supplement Exhibits C-1 and C-2 http://www.como.gov/finance/accounting/financial-reports/

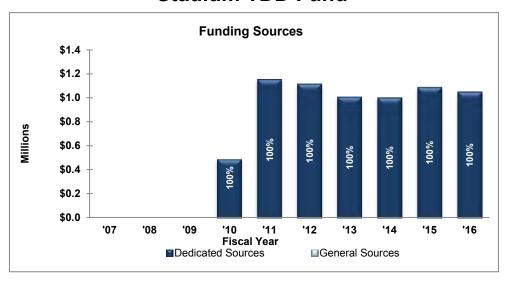
# **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual Actual 2014 2015			
2012	2013	2014	2013	2010	
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\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	
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φυ	ΨΟ	ΨΟ	ΨΟ	ΨΟ	
\$0	\$0	\$0	\$0	\$0	
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\$0	\$0	\$0	\$0	\$0	
				_	
<u>\$0</u>	\$0	\$0	\$0	\$0	
\$0	\$0	\$0	\$0	\$0	
\$0	\$0	\$0	\$0	\$0	
\$0	\$0	\$0	\$0	\$0	
\$0	\$0	\$0	\$0	\$0	
\$0	\$0	\$0	\$0	\$0	
\$0	\$0	\$0	\$0	\$0	
\$0	\$0	\$0	\$0	\$0	
**	<b>#</b> 2	<b>*</b>	**	^^	
\$0	\$0	\$0	\$0	\$0	
\$0	\$0	\$0	\$0	\$0	
44	+•	<b>~~</b>	70	70	

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Special Revenue Fund

The Stadium TDD fund accounts for receipts from the Stadium Transportation Development District (TDD) and transfers are made to the capital projects fund to fund specific TDD projects.



#### **Dedicated Sources**

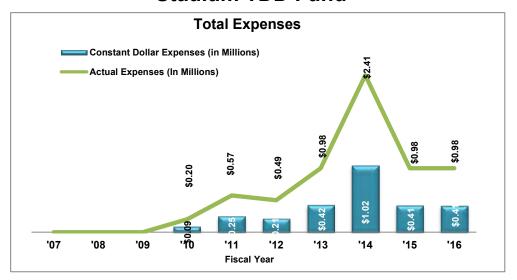
Fiscal Year	TDD Revenue	Investment Revenue	Dedicated Sources	Total Revenues
2007	\$0	\$0	\$0	\$0
2008	\$0	\$0	\$0	\$0
2009	\$0	\$0	\$0	\$0
2010	\$477,076	\$5,667	\$482,743	\$482,743
2011	\$1,137,603	\$11,822	\$1,149,425	\$1,149,425
2012	\$1,096,445	\$15,338	\$1,111,783	\$1,111,783
2013	\$1,025,335	(\$22,481)	\$1,002,854	\$1,002,854
2014	\$991,860	\$4,448	\$996,308	\$996,308
2015	\$1,076,495	\$6,423	\$1,082,918	\$1,082,918
2016	\$1.035.714	\$8.162	\$1.043.876	\$1.043.876

**Description:** The Stadium TDD Fund is a special revenue fund that accounts for sales tax receipts from the Stadium Transportation Development District (TDD) which include the Shoppes at Stadium, Columbia Mall and Stadium Corridor. Receipts are deposited and accumulated in this fund and then transfers move the funds to the Capital Projects Fund to provide resources for specific TDD street capital projects within this transportation development district. All funding sources are dedicated.

**Analysis:** Funding of specific Stadium TDD projects began in FY 2010 and continued through FY 2016. The City borrowed \$8.2 million from the Missouri Transportation Finance Corporation to contribute to these projects. Funding received from the Stadium TDD will be used to pay off the loan which ends in FY 2022.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/



		Consumer	Constant		Per Capita Expenses
Fiscal	Total	Price	Dollar		in Constant
Year	Expenses	Index	Expenses	Population**	Dollars
2007	\$0	207.30	\$0	92,937	\$0.00
2008	\$0	215.30	\$0	95,782	\$0.00
2005 - <u>2009</u>	\$0	214.54	\$0	98,831	\$0.00
2006 - <u>2010</u>	\$197,900	218.06	\$90,757	104,620	\$0.87
2007 - <u>2011</u>	\$566,536	224.94	\$251,862	106,658	\$2.36
2008 - <u>2012</u>	\$491,739	229.59	\$214,181	109,008	\$1.96
2009 - <u>2013</u>	\$983,476	232.96	\$422,165	111,145	\$3.80
2010 - <u>2014</u>	\$2,412,524	236.74	\$1,019,061	113,155	\$9.01
2011 - <u>2015</u>	\$983,476	237.02	\$414,934	115,391	\$3.60
2016	\$983,476	240.01	\$409,765	117,671	\$3.48
10 Yr % Chg		15.78%		26.61%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Stadium TDD Fund is a special revenue fund that accounts for sales tax receipts from the Stadium Transportation Development District (TDD) which include the Shoppes at Stadium, Columbia Mall and Stadium Corridor. Receipts are deposited and accumulated in this fund and then transfers move the funds to the Capital Projects Fund to provide resources for specific TDD street capital projects within this transportation development district. All funding sources are dedicated.

**Analysis:** Funding of specific Stadium TDD projects began in FY 2010 and continued through FY 2016. The City borrowed \$8.2 million from the Missouri Transportation Finance Corporation to contribute to these projects. Funding received from the Stadium TDD will be used to pay off the loan which ends in FY 2022.

#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

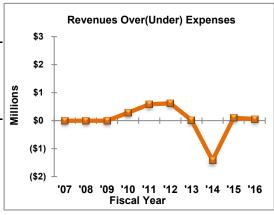
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					
Sales Tax	\$0	\$0	\$0	\$0	\$0
Fees and service charges	\$0	\$0	\$0	\$477,076	\$1,137,603
Investment Revenue	\$0	\$0	\$0	\$5,667	\$11,822
Total Revenues	\$0	\$0	\$0	\$482,743	\$1,149,425
Expenditures:					
Personal Services	\$0	\$0	\$0	\$0	\$0
Materials and Supplies	\$0	\$0	\$0	\$0	\$0
Travel and Training	\$0	\$0	\$0	\$0	\$0
Intragovernmental	\$0	\$0	\$0	\$0	\$0
Utilities, Services and Miscellaneous	\$0	\$0	\$0	\$0	\$0
Total Expenditures	\$0	\$0	\$0	\$0	\$0
Excess (Deficiency) of Revenues Over Expenditures	\$0	\$0	\$0	\$482,743	\$1,149,425
Other Financing Sources (Uses): Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	\$0	\$0	\$0	(\$197,900)	(\$566,536)
Total Other Financing Sources (Uses)	\$0	\$0	\$0	(\$197,900)	(\$566,536)
Excess (Deficiency) of	<u> </u>	\$0	\$0	¢204 042	¢502.000
Revenues Over Expenditures	<b>\$</b> U	<b>\$</b> U	<b>\$</b> U	\$284,843	\$582,889
Beginning Fund Balance	\$0	\$0	\$0	\$0	\$284,843
Ending Fund Balance	\$0	\$0	\$0	\$284,843	\$867,732

#### Source

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/

## **Revenue and Expenditure Statement**

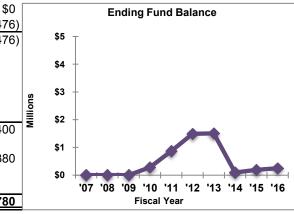
Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$0
\$1,096,445	\$1,025,335	\$991,860	\$1,076,495	\$1,035,714
\$15,338	(\$22,481)	\$4,448	\$6,423	\$8,162
\$1,111,783	\$1,002,854	\$996,308	\$1,082,918	\$1,043,876
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$1,429,048	\$0	\$0
\$0	\$0	\$1,429,048	\$0	\$0



Revenues were over expenditures for all years except FY 2014 when funds were paid to the Columbia Mall TDD for expenditures relating to parking reconstruction improvements as a part of the Route 740 (Stadium Blvd) improvement projects. This was a planned payment of funds that had been accumulated since FY 2010.

\$1,111,783	\$1,002,854	(\$432,740)	\$1,082,918	\$1,043,876

\$620,044	\$19,378	(\$1,416,216)	\$99,442	\$60,400
(ψ+σ1,700)	(ψουσ, 47 σ)	(ψουσ, 47 σ)	(ψοσο, 47 σ)	(ψουσ, 47 σ)
 \$0 (\$491,739) (\$491,739)	\$0 (\$983,476) (\$983,476)	\$0 (\$983,476) (\$983,476)	\$0 (\$983,476) (\$983,476)	\$0 (\$983,476) (\$983,476)



The fund balance varies from year to year based on the TDD receipts received and the expenses paid for the MoDot loan for the associated capital projects. In FY 2014 there was a large payment made to the Columbia Mall TDD for expenditures relating to parking reconstruction improvements as a part of the Route 740 (Stadium Blvd) improvement projects.

## **Stadium TDD**

Financial Sources	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes Property Taxes Gross Receipts & Other Local Taxes Intragovernmental Revenues	\$0	\$0	\$0	\$0	\$0
Grants	\$0	\$0	\$0	\$477,076	\$1,137,603
Interest (w/o GASB 31 Adjustment) Fees and Service Charges Other Local Revenues	\$0	\$0	\$0	\$4,016	\$12,172
	\$0	\$0	\$0	\$481,092	\$1,149,775
Other Funding Sources/Transfers	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$0	\$0	\$0	\$481,092	\$1,149,775
Financial Uses Operating Expenses Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp Principal Payments Capital Additions Ent. Revenues used for Capital Projects Total Financial Uses	\$0 \$0 \$0 \$0 \$0 \$0 \$0	\$0 \$0 \$0 \$0 \$0 \$0 \$0 <b>\$0</b>	\$0 \$0 \$0 \$0 \$0 \$0 \$0	\$0 \$197,900 \$0 \$0 \$0 \$0 \$0 <b>\$197,900</b>	\$0 \$566,536 \$0 \$0 \$0 \$0 \$0
Financial Sources Over/					
(Under) Financial Uses	\$0	\$0	\$0	\$283,192	\$583,239
Ending Cash and Other Resources #	\$0	\$0	\$0	\$284,207	\$749,881

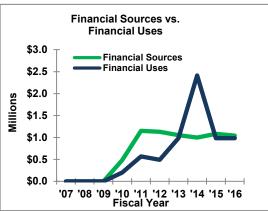
## Source:

 City of Columbia Financial Management Information Supplement Exhibits C-1 and C-2 http://www.como.gov/finance/accounting/financial-reports/

<sup>#</sup> Ending Cash and Other Resources is equal to cash and cash equivalents

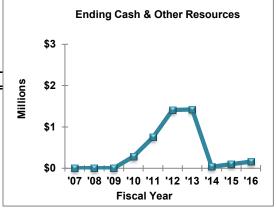
## **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$0
\$1,096,445 \$31,789	\$1,025,335 \$26,548	\$991,860 \$4,303	\$1,076,495 \$3,995	\$1,035,714 \$4,877
<b>\$1,128,234</b>	<b>\$1,051,883</b> \$0	<b>\$996,163</b>	<b>\$1,080,490</b> \$0	<b>\$1,040,591</b>
\$1,128,234	\$1,051,883	\$996,163	\$1,080,490	\$1,040,591



In general, financial sources (revenue received from the TDD) are higher than the debt payments on the MoDot loan for several capital projects on Stadium Blvd. In FY 2014 there was a large payment made to the Columbia Mall TDD for expenditures relating to parking reconstruction improvements as a part of the Route 740 (Stadium Blvd) improvement projects.

\$0	\$0	\$1,429,048	\$0	\$0
\$491,739	\$983,476	\$983,476	\$983,476	\$983,476
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
¢404 720	¢002.476	\$2,412,524	¢002.476	\$983,476
\$491,739	\$983,476	\$2,412,524	\$983,476	\$903,470
\$636,495	\$68,407	(\$1,416,361)	\$97,014	\$57,115

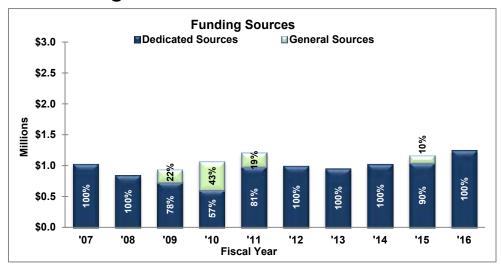


Ending cash and other resources grew from FY 2010 until FY 2013 as funds were accumulated for a large payment that was made in FY 2014 to the Columbia Mall TDD. After FY 2014, the ending cash continues to grow at a slow pace because the TDD revenue receipts are slightly above the debt payments each year.

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General Fund Department

Indicator	2015	2016	Comments
Expenses Per Capita in Constant Dollars			Expenses per capita in constant dollars decreased 17.20% over the past ten years while inflation increased 15.78% and the population increased 26.61%. There has been low growth in sales taxes due to a significant increase in online sales which do not collect local sales taxes. This has hindered the City's ability to increase funding for this budget.
Fringe Benefits as a Percentage of Salaries and Benefits			Fringe benefits as a percent of salaries has been above the Bureau of Labor Statistics (BLS) average for state and local governments for the past ten years.
Employees Per Thousand Population			Over the past ten years, the number of positions increased by 1.10 FTE. Employees per thousand population decreased 13.78% while the population has increased 26.61%. Due to low growth in general source revenues, there has not been funding to add more positions.



	De	edicated Sourc			
	Other		Total	Total	
Fiscal	Local	Operating	Dedicated	General	Total
Year	Revenues	Transfers	Sources	Sources	Revenues
2007	\$3,100	\$1,015,211	\$1,018,311	\$0	\$1,018,311
2008	\$20,028	\$817,158	\$837,186	\$0	\$837,186
2009	\$778	\$727,870	\$728,648	\$205,502	\$934,150
2010	\$1,799	\$604,452	\$606,251	\$456,495	\$1,062,746
2011	\$9,750	\$966,294	\$976,044	\$225,199	\$1,201,243
2012	\$7,192	\$979,880	\$987,072	\$0	\$987,072
2013	\$2,060	\$941,142	\$943,202	\$0	\$943,202
2014	\$10,829	\$1,004,600	\$1,015,429	\$0	\$1,015,429
2015	\$4,488	\$1,032,488	\$1,036,976	\$120,059	\$1,157,035
2016	\$0	\$1,237,658	\$1,237,658	<b>\$0</b>	\$1,237,658
10 Yr % Chg	(100.00%)	21.91%	21.54%		21.54%

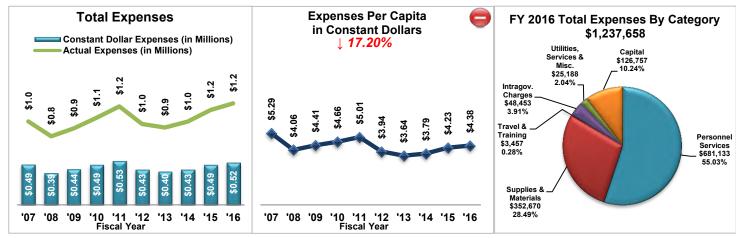
**Description:** The Parking Enforcement and Traffic Control budget is a general fund budget that has both dedicated and general sources of funding. Dedicated sources cannot be used to support other departments. General sources can be reallocated to other departments. Dedicated funding for this department primarily comes from an operating transfer from the transportation sales tax. The other local revenues are primarily auction revenues from the sale of vehicles being replaced and miscellaneous revenues. The revenue from parking tickets that are written by the Parking Enforcement Agents are collected by Municipal Court and are considered to be general sources that can be allocated to any department.

**Analysis:** For the period shown, total revenues increased 21.54%.

- In FY 2011 additional funds were required for street pavement striping.
- In FY 2014 additional funds were required to pay for an additional Parking Enforcement Agent position to provide increased
  parking enforcement of residential parking including the addition of the North Village neighborhood.
- Funding requirements were lower in FY 2012 to FY 2014 due to intragovernmental charges (such as custodial, building
  maintenance, and computer support) were removed from this budget and reflected in the City General budget as was done in all
  the general fund budgets.
- In FY 2015 intragovernmental charges were moved back into this budget to provide a more accurate view of the total costs for the budget and there was a fleet replacement

#### Sources:

· City of Columbia Accounting System



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

					Per Capita Expenses in	Per Capita Percent Change
	Total	Consumer	<b>Constant Dollar</b>		Constant	Over Previous
Fiscal Year	Expenses	Price Index	Expenses	Population **	Dollars	Year
2007	\$1,018,311	207.30	\$491,226	92,937	\$5.29	(4.68%)
2008	\$837,186	215.30	\$388,841	95,782	\$4.06	(23.25%)
2005 - <u>2009</u>	\$934,150	214.54	\$435,426	98,831	\$4.41	8.62%
2006 - <u>2010</u>	\$1,062,746	218.06	\$487,373	104,620	\$4.66	5.67%
2007 - <u>2011</u>	\$1,201,243	224.94	\$534,031	106,658	\$5.01	7.51%
2008 - <u>2012</u>	\$987,072	229.59	\$429,928	109,008	\$3.94	(21.36%)
2009 - <u>2013</u>	\$943,202	232.96	\$404,877	111,145	\$3.64	(7.61%)
2010 - <u>2014</u>	\$1,015,429	236.74	\$428,922	113,155	\$3.79	4.12%
2011 - <u>2015</u>	\$1,157,035	237.02	\$488,159	115,391	\$4.23	11.61%
2016	\$1,237,658	240.01	\$515,669	117,671	\$4.38	3.55%
10 Yr % Chg	21.54%	15.78%	4.98%	26.61%	(17.20%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Parking Enforcement and Traffic Control budget is a general fund budget that is responsible for administering City parking ordinances via parking control enforcement in the central business district streets, parking lots and garages, residential parking by permit only areas (currently one) and metered streets near the University of Missouri. Parking Enforcement is also responsible for enforcing the parking and loading zone ordinances adopted by the City Council, which seek to ensure adequate parking for downtown employees, customers, and businesses. The Traffic Division fabricates, installs and maintains traffic control and street signs, stripes pavement, paints curbs/crosswalks/symbols and provides traffic signal maintenance. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

**Analysis:** For the period shown, total expenses increased 21.54%, constant dollar expenses increased 4.98%, and per capita expenses decreased 17.20%.

- FY 2010 and FY 2011 include \$62,000 from the capital projects fund to change over all of the street speed signs.
- FY 2011 includes additional funds for street pavement striping.
- In FY 2014 an additional Parking Enforcement Agent position was added to provide increased parking enforcement of residential parking including the addition of the North Village neighborhood.
- In FY 2012 through FY 2014 intragovernmental charges (for such services as custodial, building maintenance, and computer support) were removed from this budget and reflected in the City General budget.
- In FY 2015 intragovernmental charges were moved back into this budget to provide a more accurate view of the total costs for the budget and there was a fleet replacement.
- Expenses reflect an overall increased level due to the relocation of Parking Enforcement to the Howard Building and subsequently to the 5<sup>th</sup> and Walnut parking garage in FY 2012.

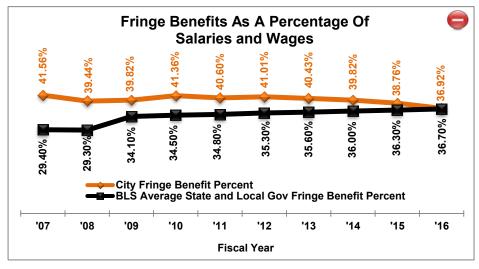
#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of		Benefits as a Percent of	LAGERS - General	BLS Average State and Local
	Fringe	Salaries and	Salaries and	Contribution	Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$152,667	\$367,319	41.56%	13.90%	29.40%
2008	\$149,746	\$379,689	39.44%	14.10%	29.30%
2009	\$142,014	\$356,667	39.82%	13.90%	34.10%
2010	\$146,704	\$354,735	41.36%	14.90%	34.50%
2011	\$145,849	\$359,223	40.60%	15.10%	34.80%
2012	\$138,553	\$337,871	41.01%	16.10%	35.30%
2013	\$141,833	\$350,790	40.43%	17.10%	35.60%
2014	\$144,326	\$362,413	39.82%	17.50%	36.00%
2015	\$169,163	\$436,443	38.76%	16.60%	36.30%
2016	\$180,638	\$489,314	36.92%	15.10%	36.70%
10 Yr % Chg	18.32%	33.21%	(11.18%)	8.63%	24.83%

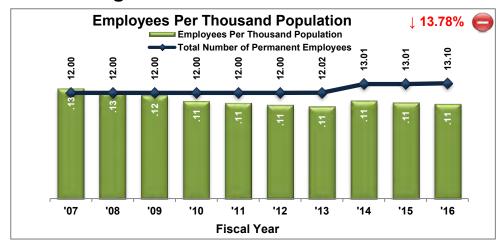
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 41.56% in FY 2007 to 41.01% in FY 2012 before beginning to decline. The fringe benefit percent for FY 2016 is 36.92.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an incentive to employees to switch to the HSA.
- The fringe benefit percent has been above the BLS average fringe benefit percent for state and local governments for the past ten years. This is a warning trend.

#### Sources:

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

	Total Number		Employees Per Thousand	Change in Number of	Positions	Positions	Positions Reassigned	
Fiscal Year	of Employees	Population**	Population	Positions	Added	Deleted	Between Depts	Explanation
2007	12.00	92,937	0.13					
2008	12.00	95,782	0.13					
2009	12.00	98,831	0.12					
2010	12.00	104,620	0.11					
2011	12.00	106,658	0.11					
2012	12.00	109,008	0.11					
2013	12.02	111,145	0.11	0.02			0.02	
2014	13.01	113,155	0.11	0.99	1.00		(0.01)	ADDED: (1) Parking Enforcement Agent
2015	13.01	115,391	0.11					
2016	13.10	117,671	0.11	0.09			0.09	
10 Yr Chg	9.17%	26.61%	(13.78%)	1.10	1.00	0.00	0.10	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, the total number of positions have increased by 1.10 FTE. Employees per thousand population decreased 13.78% while the population increased 26.61%. The only position added was a Parking Enforcement Agent to help enforce the residential parking permit program in the North Village area. The Traffic Control division has remained at 8.00 FTE for the past ten years.

#### Source:

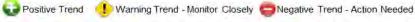
- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

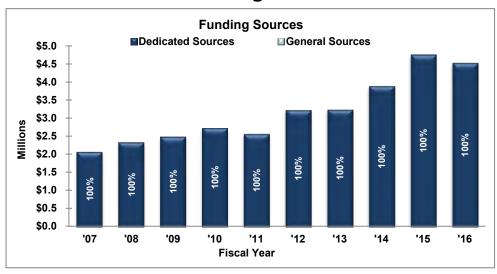
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# Parking Fund Trends Enterprise Fund

Indicator	2015 2016	Comments
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Expenses Per Capita in Constant Dollars	•	•	Expenses per capita in constant dollars increased 68.04% over the past ten years due to the construction and operation of two additional parking garages. Parking rates have been adjusted to provide the necessary funding to cover these increases.
Fringe Benefits as a Percentage of Salaries and Benefits			Fringe benefits as a percent of salaries has been above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments for all of the past ten years. The pension plan was changed in FY 2013 and the fringe benefit percent has been decreasing since then.
Employees Per Thousand Population	•	<b>•</b>	Over the past ten years, the total number of employees increased by 3.75 FTE. Employees per thousand population increased 30.94% while the population increased 26.61% during this same time. Two of the positions have been added to maintain the new garages (5th and Walnut and Short Street) that were built during this timeframe.
Debt Service as a Percent of Net Operating Revenues	•	•	For the past ten years, debt service as a percent of net operating revenues has been significantly above the credit industry benchmark of 20%. For FY 2016, debt service as a percent of net operating revenues is 47.57%. There has been improvement in this indicator since FY 2013 as there have been several parking rate increases (both meters and garages) and the two garages constructed during this time period have been open for several years. In addition, the FY 2017 percent is expected to drop due to maturing bonds issues which will further help to improve this indicator.
Bond Debt Coverage Ratio	•	<b>①</b>	While there have been several years in the past ten where the bond debt coverage ratio is lower than the 1.10 guideline, the coverage ratio has been above 1.10 since FY 2014. This indicates the Parking Fund is generating sufficient revenue to cover debt payments.
Ending Cash and Other Resources	•	•	Ending cash and other resources have been above the cash reserve target for FY 2015 and FY 2016. This will allow the fund to begin accumulating a sufficient balance to pay for several future capital projects in the next five years.





		D	edicated Sour	ces			
	Fees and					Total	
	Service	Interest		Misc.	Operating	Dedicated	Total
Fiscal Year	Charges	Revenue	Grants	Revenue	Transfers	Sources	Revenues
2007	\$1,562,110	\$411,526	\$0	\$5,000	\$76,000	\$2,054,636	\$2,054,636
2008	\$1,593,938	\$387,519	\$0	\$265,994	\$75,000	\$2,322,451	\$2,322,451
2009	\$1,737,094	\$646,192	\$0	\$11,991	\$75,000	\$2,470,277	\$2,470,277
2010	\$1,796,627	\$919,891	\$0	\$407	\$0	\$2,716,925	\$2,716,925
2011	\$2,038,935	\$477,194	\$31,844	\$391	\$0	\$2,548,364	\$2,548,364
2012	\$2,688,403	\$369,398	\$0	\$150,534	\$0	\$3,208,335	\$3,208,335
2013	\$2,977,159	\$224,526	\$0	\$8,916	\$12,000	\$3,222,601	\$3,222,601
2014	\$3,551,116	\$319,589	\$0	\$1,118	\$0	\$3,871,823	\$3,871,823
2015	\$4,044,297	\$398,292	\$0	\$2,043	\$300,000	\$4,744,632	\$4,744,632
2016	\$4,154,260	\$356,322	\$0	\$416	\$0	\$4,510,998	\$4,510,998
10 Yr % Chg	165.94%	(13.41%)		(91.68%)	(100.00%)	119.55%	119.55%

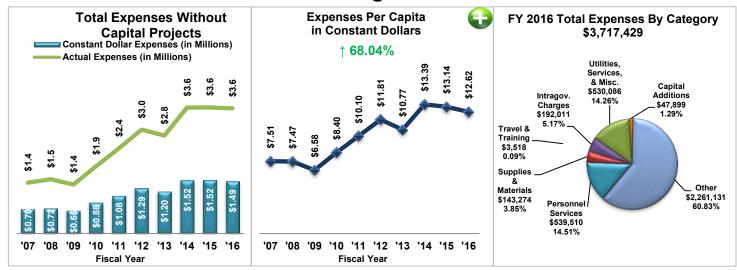
**Description:** The Parking Fund is an enterprise fund budget that has only dedicated sources of funding which must be used for parking related expenses. General sources can be reallocated to other departments. Dedicated funding for this department primarily come from parking fees for meters, garages, and reserved lots. Parking tickets are issued by the Parking Enforcement area in the general fund and are a part of the general fund's general sources.

**Analysis:** For the period shown, total revenues increased 119.55%. There have been a number of parking fee increases over the past ten years to help fund the debt issued to build two additional parking garages, the 5<sup>th</sup> and Walnut garage and the Short Street garage.

- During FY 2011 (June, 2011) there was a rate increase for downtown metered parking which included the campus area. The 5th and Walnut parking garage opened during FY 2011.
- FY 2012 reflected a full year impact of the downtown metered parking increase. There was also a \$5 month increase for all
  covered and uncovered garage parking permits effective October 1, 2012.
- In FY 2014 there was a \$10 per month rate increase for all covered and uncovered garage parking permits and parking lot
  permits, effective October 1, 2013. The proceeds of this increase went to the Transit Fund and parking pass holders began
  receiving an unlimited bus pass to encourage transit ridership. There was also a \$0.25/hour rate increase (from \$0.75/hour to
  \$1.00/hour) for all parking meters south of Locust effective October 1, 2013. The Short Street garage opened in January, 2014
  which also caused an increase to revenues.
- In FY 2015 the Short Street garage was open for a full year. Rates for loading zones, rental of meters by banks and reserved
  parking for Police vehicles were increased. There was also a \$5/month increase for all surface lot permits.
- In FY 2016 there was a \$10/month rate increase for all uncovered permits in garages, a \$2 per space rate increase for all meter hoods, and a \$5/month rate increase for all surface lot permits.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Fiscal	Expenses without Capital	Capital	Total	Consumer Price	Constant Dollar		Per Capita Expenses in Constant	Per Capita Percent Change Over
Year	Projects	Projects	Expenses	Index	Expenses	Population	Dollars	Previous Year
2007	\$1,446,965	\$20,777	\$1,467,742	207.30	\$698,005	92,937	\$7.51	(17.29%)
2008	\$1,541,353	\$61,319	\$1,602,672	215.30	\$715,899	95,782	\$7.47	(0.53%)
2005 - <u>2009</u>	\$1,394,936	\$2,659,302	\$4,054,238	214.54	\$650,208	98,831	\$6.58	(11.91%)
2006 - <u>2010</u>	\$1,916,652	\$9,978,326	\$11,894,978	218.06	\$878,972	104,620	\$8.40	27.66%
2007 - <u>2011</u>	\$2,422,631	\$3,448,382	\$5,871,013	224.94	\$1,077,017	106,658	\$10.10	20.24%
2008 - <u>2012</u>	\$2,956,320	\$3,122,149	\$6,078,469	229.59	\$1,287,652	109,008	\$11.81	16.93%
2009 - <u>2013</u>	\$2,789,200	\$8,746,650	\$11,535,850	232.96	\$1,197,287	111,145	\$10.77	(8.81%)
2010 - <u>2014</u>	\$3,587,987	\$1,167,115	\$4,755,102	236.74	\$1,515,581	113,155	\$13.39	24.33%
2011 - <u>2015</u>	\$3,593,504	\$3,341	\$3,596,845	237.02	\$1,516,118	115,391	\$13.14	(1.87%)
2016	\$3,564,247	\$153,182	\$3,717,429	240.01	\$1,485,041	117,671	\$12.62	(3.96%)
10 Yr % Chg	146.33%	637.27%	153.28%	15.78%	112.76%	26.61%	68.04%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Parking Fund is an enterprise fund that operates, maintains and administers six parking facilities, eight surface lots as well as on-street parking meters. This department is also responsible for the collection of income from the parking facilities, collection and data preparation of parking and parking facility studies, and installation and maintenance of the parking meters, gates, attendant buildings and other facilities. It is important to examine the trends for actual expenses, constant dollar expenses, and expenses per capita. Constant dollar expenses show the impact inflation has had on the funds allocated (buying power) and expenses per capita take into account both inflation and growth in the population.

**Analysis:** For the period shown, total expenses without capital projects increased 146.33% primarily due to debt and operating expenses related to the construction of two parking garages.

- In FY 2010 debt was issued for the special obligation Build America Bonds to finance construction of the 5<sup>th</sup> and Walnut parking garage These debt payments will continue until FY 2034.
- In FY 2012 debt was issued to finance construction of the Short Street parking garage. These debt payments will continue until FY 2031.
- In FY 2013 through FY 2015 reflect the highest interest payments due to the way the debt was structured. Beginning in FY 2017 the interest payments and total debt requirement will begin to decrease.
- FY 2016 reflects an increase in personnel costs due to an adjustment required by GASB 68 for pensions. There was also an increase in capital projects for ramp surface repairs.

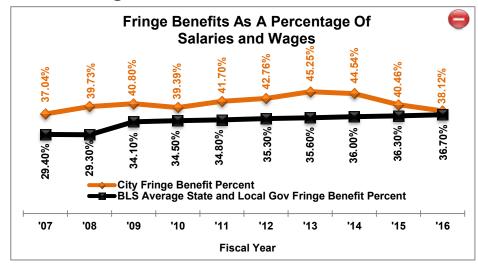
#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$78,649	\$212,363	37.04%	13.90%	29.40%
2008	\$83,031	\$208,965	39.73%	14.10%	29.30%
2009	\$95,846	\$234,941	40.80%	13.90%	34.10%
2010	\$91,117	\$231,341	39.39%	14.90%	34.50%
2011	\$106,534	\$255,473	41.70%	15.10%	34.80%
2012	\$105,073	\$245,749	42.76%	16.10%	35.30%
2013	\$134,419	\$297,054	45.25%	17.10%	35.60%
2014	\$134,132	\$301,123	44.54%	17.50%	36.00%
2015	\$121,699	\$300,756	40.46%	16.60%	36.30%
2016	\$128,854	\$337,984	38.12%	15.10%	36.70%
10 Yr % Chg	63.83%	59.15%	2.94%	8.63%	24.83%

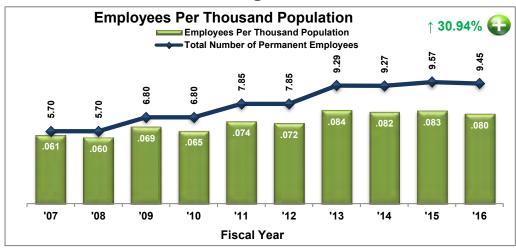
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 37.04% in FY 2007 to 45.25% in FY 2013 before beginning to decrease. The FY 2016 fringe benefit percent is 38.12%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to 16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012 into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.
- The fringe benefit percent has been above the BLS average fringe benefit percent for state and local governments for all of the past ten years. This is considered to be a negative trend. The fringe benefit has been decreasing since the change to the pension plan was made in FY 2013.

#### Sources:

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	PositionsAdd ed	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	5.70	92,937	0.061					
2008	5.70	95,782	0.060	0.00				
2009	6.80	98,831	0.069	1.10	1.10			ADDED: (1) Parking Meter Repair Assistant,(.10) Rate Analyst
2010	6.80	104,620	0.065	0.00				
2011	7.85	106,658	0.074	1.05	1.00		0.05	ADDED: (1) Maint. Assistant II
2012	7.85	109,008	0.072	0.00				
2013	9.29	111,145	0.084	1.44	1.00		0.44	ADDED: (1) Maint. Assistant II
2014	9.27	113,155	0.082	(0.02)			(0.02)	
2015	9.57	115,391	0.083	0.30			0.30	
2016	9.45	117,671	0.080	(0.12)	0.05		(0.17)	(.05) Deputy City Manager Added
10 Yr Chg	65.79%	26.61%	30.94%	3.75	3.15	0.00	0.60	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

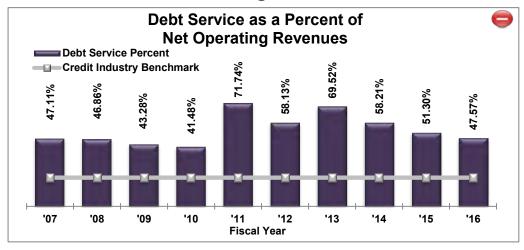
**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, the total change in the number of positions increased by 3.75 FTE. Employees per thousand population increased 30.94% while the population increased 26.61%.

- In FY 2009 a Parking Meter Repair Assistant was added by converting temporary help to a permanent benefitted position. A Rate Analyst
  position was added to the Public Works Department (and allocated across the various budgets) to increase monitoring of various utility
  accounts and provide financial management support to the department in the form of collecting, compiling, analyzing and reporting
  information.
- In FY 2011 a Maintenance Assistant II position was added due to the opening of the 5<sup>th</sup> and Walnut garage.
- In FY 2013 a Maintenance Assistant II position was added to increase cleaning efforts in the garages. It was offset by a \$5/month parking permit fee increase.
- In FY 2016 a Deputy City Manager position was added to provide oversight to the Utility, Transportation, and Community Development operations. The position's FTE was allocated across all of the various budgets.

#### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml



Trend Key: Debt Service as a Percent of Net Operating Revenues

Positive Trend (<20% for last 3 years) Warning Trend: (>20% for 1-2 of past 3 years) Negative Trend (>20% for past 3 years)

A Warning Trend Is Observed When:	Fiscal Year	Debt Service*	Net Operating Revenues **	Debt Service as a percentage of Net Operating Revenues
Debt service as a percentage of net operating	2007	\$735,963	\$1,562,110	47.11%
revenues is above 20%	2008	\$746,962	\$1,593,938	46.86%
	2009	\$751,863	\$1,737,094	43.28%
	2010	\$745,300	\$1,796,627	41.48%
Formulation:	2011	\$1,462,826	\$2,038,935	71.74%
	2012	\$1,562,878	\$2,688,403	58.13%
Debt Service	2013	\$2,069,761	\$2,977,159	69.52%
Net operating revenues	2014	\$2,067,239	\$3,551,116	58.21%
	2015	\$2,074,539	\$4,044,297	51.30%
	2016	\$1,976,240	\$4,154,260	47.57%
	10 Yr % Chg	168.52%	165.94%	0.97%

Debt Services - current principal and interest payment.

**Description:** Debt service is the amount of principal and interest that a local government must pay each year on long term debt plus any interest on short-term debt. Debt service can be a major part of a government's fixed costs and increases may indicate excessive debt and create financial strain.

**Credit Industry Benchmarks:** Debt service exceeding 20% of operating revenues is considered a potential problem. Ten percent is considered acceptable.

**Analysis:** For the period shown debt service as a percent of net operating revenues has been significantly above the credit industry benchmark of 20% for all years shown.

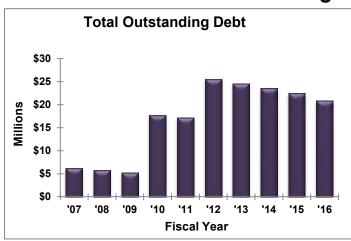
- There were two significant infrastructure projects during this time, the Fifth and Walnut Garage and the Short Street Garage construction projects. Debt was issued to fund these construction projects.
- A series of parking meter and permit increases have occurred from FY 2011 through FY 2016 which will improve this indicator over time. In
  addition, having the two new garages open for a few years and collecting the permit and meter revenues from those garages is helping the
  financial condition as well.
- In FY 2017 the debt requirements will drop due to maturing bond issues and that will provide further improvement in this indicator.

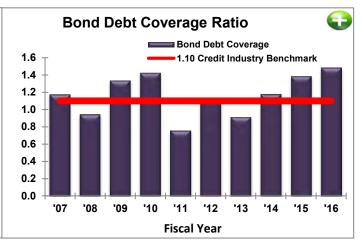
#### Source

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/

<sup>\*\*</sup> Net Operating revenues include Operating Revenues plus Revenue from Other Governmental Units

## **Parking Fund - Debt**





Trend Key: Bond Debt Coverage Ratio

Positive Trend (>1.10 for last 3 years)

Warning Trend: (<1.10 for 1-2 of past 3 years) Negative Trend (<1.10 for past 3 years)

					Total	
		Special	Total		Bond	Bond
Fiscal	Revenue	Obligation	Outstanding	Net	Debt	Debt
Year	Bonds	Bonds	Debt	Revenue *	Payment	Coverage
2007	\$0	\$6,250,000	\$6,250,000	\$866,609	\$735,963	1.18
2008	\$0	\$5,760,000	\$5,760,000	\$707,025	\$746,962	0.95
2009	\$0	\$5,245,000	\$5,245,000	\$1,005,887	\$751,863	1.34
2010	\$0	\$17,745,000	\$17,745,000	\$1,062,607	\$745,300	1.43
2011	\$0	\$17,190,000	\$17,190,000	\$1,109,571	\$1,462,826	0.76
2012	\$0	\$25,545,000	\$25,545,000	\$1,777,566	\$1,562,878	1.14
2013	\$0	\$24,560,000	\$24,560,000	\$1,896,174	\$2,069,761	0.92
2014	\$0	\$23,550,000	\$23,550,000	\$2,441,378	\$2,067,239	1.18
2015	\$0	\$22,500,000	\$22,500,000	\$2,876,220	\$2,074,539	1.39
2016	\$0	\$20,890,000	\$20,890,000	\$2,935,287	\$1,976,240	1.49
10 Yr % Chg		234.24%	234.24%	238.71%	168.52%	
	Year 2007 2008 2009 2010 2011 2012 2013 2014 2015 <b>2016</b>	Year         Bonds           2007         \$0           2008         \$0           2009         \$0           2010         \$0           2011         \$0           2012         \$0           2013         \$0           2014         \$0           2015         \$0           2016         \$0	Fiscal Year         Revenue Bonds         Obligation Bonds           2007         \$0         \$6,250,000           2008         \$0         \$5,760,000           2009         \$0         \$5,245,000           2010         \$0         \$17,745,000           2011         \$0         \$17,190,000           2012         \$0         \$25,545,000           2013         \$0         \$24,560,000           2014         \$0         \$23,550,000           2015         \$0         \$22,500,000           2016         \$0         \$20,890,000	Fiscal Year         Revenue Bonds         Obligation Bonds         Outstanding Debt           2007         \$0         \$6,250,000         \$6,250,000           2008         \$0         \$5,760,000         \$5,760,000           2009         \$0         \$5,245,000         \$5,245,000           2010         \$0         \$17,745,000         \$17,745,000           2011         \$0         \$17,190,000         \$17,190,000           2012         \$0         \$25,545,000         \$25,545,000           2013         \$0         \$24,560,000         \$24,560,000           2014         \$0         \$23,550,000         \$23,550,000           2015         \$0         \$22,500,000         \$22,500,000           2016         \$0         \$20,890,000         \$20,890,000	Fiscal Year         Revenue Bonds         Obligation Bonds         Outstanding Debt Debt Pets         Net Revenue *           2007         \$0         \$6,250,000         \$6,250,000         \$866,609           2008         \$0         \$5,760,000         \$5,760,000         \$707,025           2009         \$0         \$5,245,000         \$5,245,000         \$1,005,887           2010         \$0         \$17,745,000         \$17,745,000         \$1,062,607           2011         \$0         \$17,190,000         \$17,190,000         \$1,109,571           2012         \$0         \$25,545,000         \$25,545,000         \$1,777,566           2013         \$0         \$24,560,000         \$24,560,000         \$1,896,174           2014         \$0         \$23,550,000         \$23,550,000         \$2,441,378           2015         \$0         \$22,500,000         \$22,500,000         \$2,876,220           2016         \$0         \$20,890,000         \$20,890,000         \$2,935,287	Fiscal Year         Revenue Bonds         Bonds         Debt Debt Payment         Revenue* Payment           2007         \$0         \$6,250,000         \$6,250,000         \$866,609         \$735,963           2008         \$0         \$5,760,000         \$5,760,000         \$707,025         \$746,962           2009         \$0         \$5,245,000         \$5,245,000         \$1,005,887         \$751,863           2010         \$0         \$17,745,000         \$17,745,000         \$1,062,607         \$745,300           2011         \$0         \$17,190,000         \$17,190,000         \$1,109,571         \$1,462,826           2012         \$0         \$25,545,000         \$25,545,000         \$1,777,566         \$1,562,878           2013         \$0         \$24,560,000         \$24,560,000         \$1,896,174         \$2,069,761           2014         \$0         \$23,550,000         \$23,550,000         \$2,441,378         \$2,067,239           2015         \$0         \$22,500,000         \$22,500,000         \$2,876,220         \$2,074,539           2016         \$0         \$20,890,000         \$20,890,000         \$2,935,287         \$1,976,240

<sup>\*</sup> Net Revenue = Operating Revenues less Operating Expenses

**Description:** The debt coverage ratio is a measure of an entity's ability to meet its annual interest and principal payments. It is calculated by taking the net operating income (operating revenues less operating expenses) and dividing it by the total debt service (annual interest plus annual principal payments on long-term debt). A ratio of less than 1.10 or a declining trend of three or more years is a negative factor and warrants close monitoring. Credit rating firms look at this debt service coverage to determine the fund's financial health and ability to obtain bonds in the future.

**Analysis:** While there have been years where the bond debt coverage ratio was below 1.10, the ratio has been above 1.10 since FY 2014. The fund has increased fees from FY 2011 through FY 2016. In FY 2010, debt increased due to the construction of the 5th and Walnut parking garage. In FY 2012, debt increased due to the construction of the Short Street garage. The City has increased parking permit and parking meter fees over several years to ensure the bond debt coverage exceeds the 1.10 benchmark.

#### Sources

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
Meters	\$763,910	\$768,578	\$845,149	\$870,500	\$1,024,626
Garages	\$515,521	\$554,811	\$609,166	\$604,896	\$700,065
Reserved Lots	\$259,605	\$247,688	\$260,398	\$298,230	\$287,240
Other	\$23,074	\$22,861	\$22,381	\$23,001	\$27,004
Total Operating Revenues	\$1,562,110	\$1,593,938	\$1,737,094	\$1,796,627	\$2,038,935
Operating Expenses:					
Personnel Services**	\$372,554	\$355,588	\$377,892	\$373,242	\$409,599
Materials and Supplies	\$61,000	\$147,721	\$52,770	\$54,779	\$208,388
Travel and Training	\$0	\$0	\$0	\$0	\$50
Intragovernmental	\$85,622	\$101,625	\$114,530	\$117,340	\$129,861
Utilities, Services and Miscellaneous	\$176,325	\$281,979	\$186,015	\$188,659	\$181,466
Total Operating Expenses	\$695,501	\$886,913	\$731,207	\$734,020	\$929,364
Operating Income (Loss) Before Depr	\$866,609	\$707,025	\$1,005,887	\$1,062,607	\$1,109,571
Depreciation	(\$377,637)	(\$275,805)	(\$279,179)	(\$278,649)	(\$498,761)
Operating Income (Loss)	\$488,972	\$431,220	\$726,708	\$783,958	\$610,810
Non-Operating Revenues:					
Investment Revenue	\$411,526	\$387,519	\$646,192	\$919,891	\$477,194
Revenue from Other Gov. Units	\$0	\$0	\$0	\$0	\$31,844
Miscellaneous Revenue	\$5,000	\$265,994	\$11,991	\$407	\$391
Interest Rate Swap Proceeds, Net	\$0	\$0	\$0	\$0	\$0
Total Non-Operating Revenues	\$416,526	\$653,513	\$658,183	\$920,298	\$509,429
Non-Operating Expenses:					
Interest Expense	\$283,813	\$264,613	\$277,836	\$692,742	\$913,019
Loss on Sale/Disposal of Fixed Assets	\$0	\$0	\$1,326	\$25,840	\$0
Amortization	\$5,374	\$5,374	\$6,349	\$17,075	\$17,075
Bank & Paying Agent Fees	\$96	\$0	\$0	\$640	\$345
Total Non-Operating Expenses	\$289,283	\$269,987	\$285,511	\$736,297	\$930,439
Operating Transfers:					
Operating Transfer From Other Funds	\$76,000	\$75,000	\$75,000	\$0	\$0
Operating Transfers To Other Funds	\$0	\$0	(\$36,924)	(\$37,162)	(\$37,162)
Total Operating Transfers	\$76,000	\$75,000	\$38,076	(\$37,162)	(\$37,162)
Net Income (Loss) Transferred					
To Retained Earnings	\$692,215	\$889,746	\$1,137,456	\$930,797	\$152,638
Beginning Retained Earnings	\$9,811,727	\$10,503,942	\$11,393,688	\$12,531,144	\$13,461,941
Ending Retained Earnings*	\$10,503,942	\$11,393,688	\$12,531,144	\$13,461,941	\$13,614,579
Contributed Capital	\$88,159	\$88,159	\$88,159	\$88,159	\$88,159
Ending Fund Equity	<u>\$10,592,101</u>	\$11,481,847	\$12,619,303	\$13,550,100	\$13,702,738

<sup>\*</sup> FY 2013 Ending Retained Earnings was restated due to GASB 65.

#### Source:

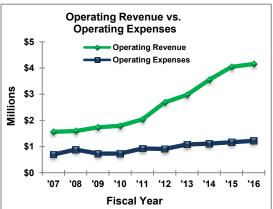
<sup>\*</sup> FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

<sup>\*\*</sup> Beginning in FY 2016, Personnel Services includes the GASB 68 Adjustment for Pensions

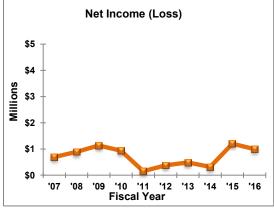
City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/

## **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$1,330,065	\$1,421,225	\$1,531,286	\$1,705,507	\$1,852,318
\$927,999	\$1,136,484	\$1,485,710	\$1,773,358	\$1,742,470
\$352,213	\$305,996	\$363,531	\$376,158	\$367,746
\$78,126	\$113,454	\$170,589	\$189,274	\$191,726
\$2,688,403	\$2,977,159	\$3,551,116	\$4,044,297	\$4,154,260
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\$413,597	\$473,769	\$481,599	\$470,607	\$538,910
\$82,435	\$223,539	\$150.113	\$169,036	\$143,274
\$0	\$398	\$0	\$2,707	\$3,518
\$152,417	\$167,192	\$197,996	\$234,440	\$192,011
\$262,388	\$216,087	\$280,030	\$291,287	\$341,260
\$910,837	\$1,080,985	\$1,109,738	\$1,168,077	\$1,218,973
ψ910,037	φ1,000,905	ψ1,109,730	φ1,100,077	ψ1,210,913
\$1,777,566	\$1,896,174	\$2,441,378	\$2,876,220	\$2,935,287
(\$687,041)	(\$703,113)	(\$947,839)	(\$998,746)	(\$1,003,833)
\$1,090,525	\$1,193,061	\$1,493,539	\$1,877,474	\$1,931,454
\$369,398	\$224,526	\$319,589	\$398,292	\$356,322
\$0	\$0	\$0	\$0	\$0
\$150,534	\$8,916	\$1,118	\$2,043	\$416
\$0	\$0	\$0	\$0	\$0
\$519,932	\$233,442	\$320,707	\$400,335	\$356,738
\$973,885	\$935,792	\$1,012,519	\$1,034,409	\$961,240
\$2,090	\$2,049	\$152,822	\$3,405	\$660
\$52,794	\$0	\$0	\$0	\$0
\$3,977	\$11,535	\$25,450	\$39,640	\$35,584
\$1,032,746	\$949,376	\$1,190,791	\$1,077,454	\$997,484
\$0	\$12,000	\$0	\$300,000	\$0
(\$202,220)	(\$2,220)	(\$307,997)	(\$296,058)	(\$296,058)
(\$202,220)	\$9,780	(\$307,997)	\$3,942	(\$296,058)
\$375,491	\$486,907	\$315,458	\$1,204,297	\$994,650
\$13,614,579	\$13,458,011	\$14,216,728	\$14,532,186	\$15,736,483
\$13,990,070	\$13,944,918	\$14,532,186	\$15,736,483	\$16,731,133
\$88,159	\$88,159	\$0	\$0	\$0_
\$14,078,229	\$14,033,077	\$14,532,186	\$15,736,483	\$16,731,133



The gap between operating revenues and operating expenses increased by over \$2 million for the past ten years due to a number of increases in both meter and permit fees. This has been necessary in order to pay debt costs. Interest expense is reflected in the non-operating expenses and principal is reflected on the financial uses page. The City is generating enough operating revenue to cover both the operating and debt payments.



There has been a net income for all ten years. In years where the net income was low, there were increased interest expense payments and the new parking garages were not open a full year to provide the funding to make those payments.

	Actual <u>2007</u>	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes Gross Receipts & Other Local Taxes					
Intragovernmental Revenues					
Grants	\$0	\$0	\$0	\$0	\$31,844
Interest (w/o GASB 31 Adjustment)	\$355,608	\$341,378	\$321,293	\$1,297,810	\$479,302
Fees and Service Charges	\$1,562,110	\$1,593,938	\$1,737,094	\$1,796,627	\$2,038,935
Other Local Revenues ++	\$5,000	\$265,994	\$11,991	\$407	\$391_
	\$1,922,718	\$2,201,310	\$2,070,378	\$3,094,844	\$2,550,472
Other Funding Sources/Transfers^	\$76,000	\$75,000	\$75,000	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	<u>\$1,998,718</u>	\$2,276,310	\$2,145,378	\$3,094,844	\$2,550,472
Financial Uses					
Operating Expenses (w/o GASB 68/16 Adj)	\$689,951	\$888,254	\$732,964	\$732,749	\$937,322
Operating Transfers to Other Funds	\$0	\$0	\$36,924	\$37,162	\$37,162
Interest and Other Non-Oper Cash Exp	\$283,909 \$0	\$264,613 \$0	\$277,836 \$0	\$693,382 \$0	\$913,364 \$0
Principal Payments Capital Additions	\$84,544	\$108,648	\$62,115	\$130,524	\$26,905
Ent. Revenues used for Capital Projects	\$600,000	\$100,040 \$0	\$0 <u>2,113</u>	\$466,200	\$20,903 \$0
Total Financial Uses	\$1,658,404	\$1,261,515	\$1,109,839	\$2,060,017	\$1,914,753
Financial Sources Over/					
(Under) Financial Uses	\$340,314	\$1,014,795	\$1,035,539	\$1,034,827	\$635,719
Cash and Cash Equivalents	\$4,470,468	\$5,267,017	\$2,855,701	\$2,605,044	\$1,059,489
Less: GASB 31 Pooled Cash Adj	\$32,070	\$78,211	\$403,109	\$25,190	\$23,082
Plus: Inventory	\$0	\$0	\$0	\$0	\$0
Ending Cash and Other Resources	\$4,438,398	\$5,188,806	\$2,452,592	\$2,579,854	\$1,036,407
Total Financial Uses	\$1,658,404	\$1,261,515	\$1,109,839	\$2,060,017	\$1,914,753
Less: Ent Rev used for current year CIP	(\$600,000)	\$0	\$0	(\$466,200)	\$0
Expenses for Operations	\$1,058,404	\$1,261,515	\$1,109,839	\$1,593,817	\$1,914,753
20% Guideline for Operational Expenses	\$211,681	\$252,303	\$221,968	\$318,763	\$382,951
Add: Ent Rev for next year CIP  Cash Reserve Target	\$0 <b>\$211,681</b>	\$0 <b>\$252,303</b>	\$466,200 \$688,468	\$0 <b>\$318,763</b>	\$0 <b>\$382,951</b>
Casii Reserve Target	φ211,001	<b>Φ∠</b> 5 <b>∠</b> ,3U3	\$688,168	φυ 10, <i>l</i> 03	<b>Φ30∠,931</b>
Cash Above/(Below) Cash Reserve Target	\$4,226,717	\$4,936,503	\$1,764,424	\$2,261,091	\$653,456

<sup>++</sup> Other Local Revenues includes miscellaneous Revenues

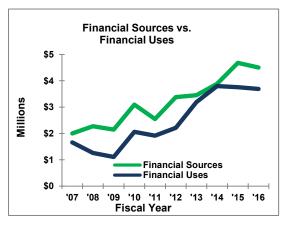
#### Source:

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

City of Columbia Financial Management Information Supplement Exhibits F-1 and F-2 http://www.como.gov/finance/accounting/financial-reports/

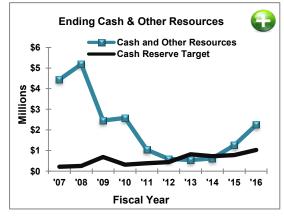
## **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$0
\$542,609	\$451,885	\$329,567	\$334,692	\$348,142
\$2,688,403	\$2,977,159	\$3,551,116	\$4,044,297	\$4,154,260
\$150,534	\$8,916	\$1,118	\$2,043	\$416
\$3,381,546	\$3,437,960	\$3,881,801	\$4,381,032	\$4,502,818
\$0	\$12,000	\$0	\$300,000	\$0
\$3,381,546	\$3,449,960	\$3,881,801	\$4,681,032	\$4,502,818



Financial sources have been above financial uses for all years except FY 2007. In FY 2007 there was an extra amount (\$600,000) used for capital projects for the design of the 5<sup>th</sup> and Walnut garage. In enterprise funds such as the Parking Fund, it is normal to build up funds over time and then use them to fund a capital project. There are no warning trends observed.

	\$909,054	\$1,081,541	\$1,105,830	\$1,156,935	\$1,174,619
	\$202,220	\$2,220	\$307,997	\$296,058	\$296,058
	\$977,862	\$947,327	\$1,037,969	\$1,074,049	\$996,824
	\$0	\$1,105,670	\$1,132,799	\$1,174,964	\$1,142,168
	\$123,476	\$53,506	\$31,622	\$53,169	\$47,899
	\$0	\$0	\$180,000	\$0	\$30,000
	\$2,212,612	\$3,190,264	\$3,796,217	\$3,755,175	\$3,687,568
	\$1,168,934	\$259,696	\$85,584	\$925,857	\$815,250
	\$442,304	\$165,105	\$228,134	\$929,436	\$1,930,825
	(\$150,129)	(\$377,487)	(\$387,466)	(\$323,866)	(\$315,685)
	\$0	\$0	\$0	\$0	\$0
	\$592,433	\$542,592	\$615,600	\$1,253,302	\$2,246,510
	\$2,212,612	\$3,190,264	\$3,796,217	\$3,755,175	\$3,687,568
	\$0	\$0	(\$180,000)	\$0	(\$30,000)
`	\$2,212,612	\$3,190,264	\$3,616,217	\$3,755,175	\$3,657,568
	\$442,522	\$638,053	\$723,243	\$751,035	\$731,514
	\$0	\$180,000	\$0	\$30,000	\$300,000
	\$442,522	\$818,0 <u>5</u> 3	\$723,243	\$781,03 <u>5</u>	<b>\$1,031,514</b>
	\$149,911	(\$275,461)	(\$107,643)	\$472,267	\$1,214,996



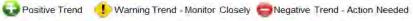
There was a significant use of cash from FY 2007 through FY 2014 due to the construction of two additional parking garages, the 5<sup>th</sup> and Walnut parking garage and the Short Street parking garage. In FY 2013 and FY 2014 the ending cash and other resources dropped below the cash reserve target. The City approved several meter and permit fee increases from FY 2011 through FY 2016 which have helped improve the ending cash and other resources. In FY 2016 the ending cash and other resources is \$1,214,996 above the cash reserve target. It will be important for the Parking Fund to continue to build up cash to be able to fund a number of different capital project needs in the next five years.

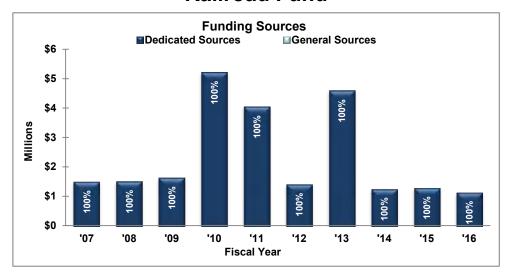
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# **Railroad Fund Trends**

# Enterprise Fund

Indicator	2015	2016	Comments
Fringe Benefits as a Percentage of Salaries and Benefits			Fringe benefits as a percent of salaries has been above the Bureau of Labor Statistics (BLS) average fringe benefit percent for all of the past ten years. Railroad employees receive several different benefits than other employees and this causes the bringe benefit percent to be so high. The FY 2016 fringe benefit percent is 49.91% while the BLS average percent is 36.70%.
Employees Per Thousand Population			Over the past ten years, the total number of employees decreased by 2.00 FTE. Employees per thousand population decreased 52.61% while the population increased 26.61% during this same time. Due to lower railcar activity, two vacant positions had to deleted.
Net Income (Loss) Before Capital Contributions			There has been a net loss before capital contributions for seven of the last ten years. There is lower railcar traffic from the public and the City stopped using coal at the power plant in FY 2015 which further reduced the rail traffic. In order for the Railroad to exist in the future, the operation will need to identify new customers.
Ending Cash and Other Resources	•	•	While ending cash and other resources has been above the cash reserve target line since FY 2010, the operation is not generating enough cash to adequately fund the maintenance of their infrastructure. Previously the coal surcharge charged to the power plant generated some of the funding, but the power plant stopped using coal in FY 2015.





		Dedicated	l Sources				
		Fees and			Total	Total	
Fiscal	Operating	Service	Interest	Misc.	Dedicated	General	Total
Year	Transfers	Charges	Revenue	Revenue	Sources	Sources	Revenues
2007	\$64,829	\$1,042,370	\$24,435	\$4,457	\$1,136,091	\$0	\$1,136,091
2008	\$157,399	\$1,190,026	\$25,793	\$26,528	\$1,399,746	\$0	\$1,399,746
2009	\$50,000	\$662,749	\$22,017	\$4,545	\$739,311	\$0	\$739,311
2010	\$50,000	\$824,472	\$5,756	\$9,239	\$889,467	\$0	\$889,467
2011	\$2,571,152	\$828,593	\$41,940	\$119,998	\$3,561,683	\$0	\$3,561,683
2012	\$50,000	\$738,185	\$10,573	\$120,758	\$919,516	\$0	\$919,516
2013	\$2,414,556	\$696,640	(\$5,467)	\$16,229	\$3,121,958	\$0	\$3,121,958
2014	\$150,000	\$726,641	\$10,295	\$0	\$886,936	\$0	\$886,936
2015	\$150,000	\$431,885	\$22,239	\$975	\$605,099	\$0	\$605,099
2016	\$150,000	\$331,815	\$8,173	\$13,284	\$503,272	\$0	\$503,272
10 Yr % Chg	131.38%	(68.17%)	(66.55%)	198.05%	(55.70%)		(55.70%)

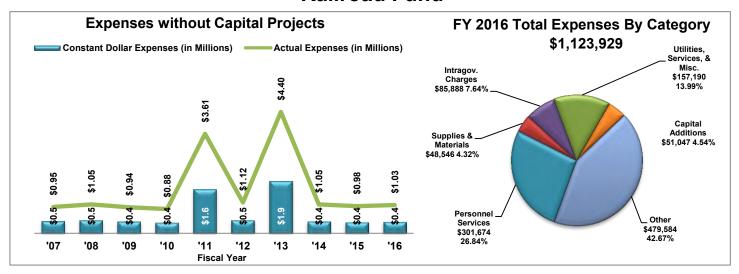
**Description:** The Railroad Fund is an enterprise fund which is responsible for the operation and maintenance of the short line Columbia Terminal Railroad (COLT). All of the funding for this fund is dedicated and comes from switching fees, coal surcharge, a subsidy from the Electric Fund, and other miscellaneous revenues.

Analysis: For the period, total revenues have decreased by 55.70%.

- In FY 2009 operating revenues decreased sharply due to the economic slowdown and showed only modest overall growth from FY 2010 through FY 2014.
- In FY 2011 Transfers increased significantly due to Electric loaning the Railroad Fund the money needed to buy the Transload Facility from the Electric Fund and would pay back the loan over a 30 year period.
- In FY 2013 transfers increased significantly due to a transfer from the Transload Fund to move the Transload Facility to a new fund.
- FY 2015 operating revenues reflect a significant decrease due to fewer customers and the Electric utility moving away
  from the use of coal for the power plant. The City established a coal surcharge the Electric utility pays which generated
  funding for maintaining the infrastructure; however when Electric moved away from the use of coal, this negatively
  impacted the capital project funding for this operation.
- The Railroad will need to identify more customers in order to exist in the future.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/



Fiscal	Expenses without Capital	Capital	Total	Consumer Price	Constant Dollar		Per Capita Expenses in Constant	Per Capita Percent Change Over
Year	Projects	Projects	Expenses	Index	Expenses	Population	Dollars	Previous Year
2007	\$954,111	\$536,962	\$1,491,073	207.30	\$460,256	92,937	\$4.95	4.43%
2008	\$1,048,628	\$455,865	\$1,504,493	215.30	\$487,048	95,782	\$5.08	2.63%
2005 - <u>2009</u>	\$941,661	\$685,623	\$1,627,284	214.54	\$438,927	98,831	\$4.44	(12.60%)
2006 - <u>2010</u>	\$878,449	\$4,327,850	\$5,206,299	218.06	\$402,855	104,620	\$3.85	(13.29%)
2007 - <u>2011</u>	\$3,606,775	\$433,550	\$4,040,325	224.94	\$1,603,446	106,658	\$15.03	290.39%
2008 - <u>2012</u>	\$1,118,697	\$282,910	\$1,401,607	229.59	\$487,259	109,008	\$4.47	(70.26%)
2009 - <u>2013</u>	\$4,402,292	\$180,335	\$4,582,627	232.96	\$1,889,720	111,145	\$17.00	280.31%
2010 - <u>2014</u>	\$1,049,523	\$190,175	\$1,239,698	236.74	\$443,323	113,155	\$3.92	(76.94%)
2011 - <u>2015</u>	\$983,603	\$299,042	\$1,282,645	237.02	\$414,987	115,391	\$3.60	(8.16%)
2016	\$1,027,458	\$96,471	\$1,123,929	240.01	\$428,090	117,671	\$3.64	1.11%
10 Yr % Chg	7.69%	(82.03%)	(24.62%)	15.78%	(6.99%)	26.61%	(26.46%)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Railroad Fund is an enterprise fund which is responsible for the operation and maintenance of the short line Columbia Terminal Railroad (COLT). All of the funding for this fund is dedicated and comes from switching fees, coal surcharge, a subsidy from the Electric Fund, and other miscellaneous revenues.

Analysis: For the period shown, total expenses without capital projects has increased 7.69%.

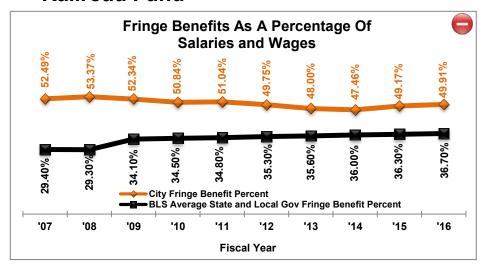
- · In FY 2009 expenses are higher due to some capital items purchased.
- In FY 2011 the increase is due to an entry made to purchase the Transload Facility from the Electric Fund.
- In FY 2013 the increase is due to the transfer of the Transload Facility out of the Railroad Fund into a separate fund.

- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



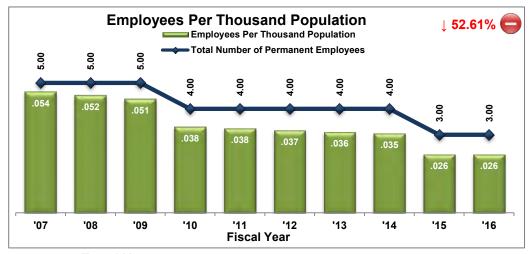
	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	BLS Average State and Local Gov Fringe Benefit
Fiscal Year	Benefits	Wages	Wages	Percent
2007	\$86,800	\$165,361	52.49%	29.40%
2008	\$89,890	\$168,425	53.37%	29.30%
2009	\$90,196	\$172,319	52.34%	34.10%
2010	\$75,800	\$149,088	50.84%	34.50%
2011	\$71,899	\$140,867	51.04%	34.80%
2012	\$72,444	\$145,615	49.75%	35.30%
2013	\$75,413	\$157,098	48.00%	35.60%
2014	\$75,041	\$158,110	47.46%	36.00%
2015	\$79,824	\$162,351	49.17%	36.30%
2016	\$84,690	\$169,670	49.91%	36.70%
10 Yr % Cha	(2.43%)	2.61%	(4.91%)	24.83%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City Utility Funds, often exceeding 25% of salaries and wages. Some benefits, such as life and health insurance, require immediate cash outlays. Some, like pension benefits, can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city -- one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

Analysis: The cost of fringe benefits shows an overall increase from FY 2007 through FY 2016.

- Railroad employees receive several different fringe benefits than any other employees. Instead of a LAGERS pension, they receive a fringe benefit called in Lieu of LAGERS which has a rate of 9.80%. Instead of Social Security, they receive a fringe benefit called railroad taxes which has a rate of 20.75%.
- Health Insurance is the second largest component of fringe benefits and has been increasing significantly over the past ten years. As a way
  to lower growth in these costs, the City has modified the plan deductibles, offered a high deductible health savings account (HSA) plan, and
  increased the City's HSA contribution to provide incentive to switch to HSAs. Management will need to continue monitoring this trend.
- Fringe benefits as a percent of salaries has been above the BLS average fringe benefit for state and local governments for all of the past ten years. This is considered to be a negative trend.

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

	Total Number of		Employees Per Thousand	Change in Number of	Positions	Positions	Positions Reassigned	
Fiscal Year	Employees	Population**	Population	Positions	Added	Deleted	Between Depts	Explanation
2007	5.00	92,937	0.054					
2008	5.00	95,782	0.052					
2009	5.00	98,831	0.051					
2010	4.00	104,620	0.038	(1.00)		(1.00)		DELETED: (1) Vacant RR Administrator
2011	4.00	106,658	0.038					
2012	4.00	109,008	0.037					
2013	4.00	111,145	0.036					
2014	4.00	113,155	0.035					
2015	3.00	115,391	0.026	(1.00)		(1.00)		DELETED: (1) Vacant Railroad Operations
								Foreman
2016	3.00	117,671	0.025					
10 Yr % Chg	(40.00%)	26.61%	(52.61%)	(2.00)		(2.00)		

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, the total number of positions decreased by 2.00 FTE. Employees per thousand population decreased 52.61% while the population increased 26.61%. Both of the positions were vacant and were deleted due to low railroad traffic.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

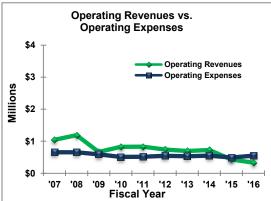
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
Switching Fees	\$941,334	\$872,306	\$458,206	\$579,110	\$598,258
Miscellaneous	\$101,036	\$317,720	\$204,543	\$245,362	\$230,335
Total Operating Revenues	\$1,042,370	\$1,190,026	\$662,749	\$824,472	\$828,593
Operating Expenses:					
Personnel Services	\$257,720	\$263,468	\$236,095	\$193,003	\$195,273
Materials and Supplies	\$108,691	\$122,846	\$101,555	\$85,133	\$106,800
Travel and Training	\$4,062	\$4,041	\$3,986	\$2,051	\$3,580
Intragovernmental	\$70,462	\$85,693	\$72,155	\$77,080	\$73,781
Utilities, Services and Miscellaneous	\$214,651	\$176,468	\$174,079	\$151,402	\$134,426
Total Operating Expenses	\$655,586	\$652,516	\$587,870	\$508,669	\$513,860
Operating Income/(Loss) Before Depreciation	\$386,784	\$537,510	\$74,879	\$315,803	\$314,733
Depreciation	(\$273,176)	(\$294,827)	(\$318,463)	(\$332,494)	(\$526,438)
Operating Income/(Loss)	\$113,608	\$242,683	(\$243,584)	(\$16,691)	(\$211,705)
Non-Operating Revenues:					
Investment Revenue	\$24,435	\$25,793	\$22,017	\$5,756	\$41,940
Revenue from Other Gov. Units	\$0	\$0	\$0	\$0	\$0
Gain on Sale of Fixed Assets	\$0	\$0	\$0	\$0	\$0
Miscellaneous Revenue	\$4,457	\$26,528	\$4,545	\$9,239	\$119,998
<b>Total Non-Operating Revenues</b> Revenue from Other Gov. Units	\$28,892	\$52,321	\$26,562	\$14,995	\$161,938
Non-Operating Expenses:					
Interest Expense	\$25,349	\$32,245	\$35,328	\$34,883	\$45,325
Loss on Disposal of Assets	\$0	\$1,172	\$0	\$0	\$0
Miscellaneous Expense	\$0	\$0	\$0	\$2,403	\$0
Total Non-Operating Expenses	\$25,349	\$33,417	\$35,328	\$37,286	\$45,325
Operating Transfers:	¢44.020	£407.200	ФO.	¢Ω	<b>CO FOA 450</b>
Operating Transfer From Other Funds Operating Transfers To Other Funds	\$14,829 \$0	\$107,399 (\$11,006)	\$0 \$0	\$0 \$0	\$2,521,152 (\$2,521,152)
Subsidy	\$50,000	(\$11,096) \$50,000	\$50,000	\$50,000	\$50,000
Total Operating Transfers	\$64,829	\$146,303	\$50,000	\$50,000	\$50,000
Net Income (Loss) Before Capital Contribution	\$181,980	\$407,890	(\$202,350)	\$11,018	(\$45,092)
Capital Contributions	\$107,000	\$0	\$258,450	\$3,667,275	\$17,299
Net Income (Loss)	\$288,980	\$407,890	\$56,100	\$3,678,293	(\$27,793)
Amortization of Contributions					
Net Income (Loss) Transferred To Retained Earnings	\$288,980	\$407,890	\$56,100	\$3,678,293	(\$27,793)
Beginning Retained Earnings	\$1,729,440	\$2,018,420	\$2,426,310	\$2,482,410	\$6,160,703
Ending Retained Earnings *	\$2,018,420	\$2,426,310	\$2,482,410	\$6,160,703	\$6,132,910
Contributed Capital	\$2,916,181	\$2,916,181	\$2,916,181	\$2,916,181	\$2,916,181
Ending Fund Equity	\$4,934,601	\$5,342,491	\$5,398,591	\$9,076,884	\$9,049,091

<sup>\*</sup> FY 2014 was restated for contributed capital

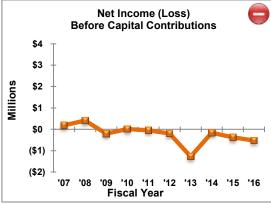
City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/

# **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$536,133	\$610,117	\$584,224	\$345,653	\$276,236
\$202,052	\$86,523	\$142,417	\$86,232	\$55,579
\$738,185	\$696,640	\$726,641	\$431,885	\$331,815
\$215,822	\$234,718	\$227,746	\$239,845	\$256,335
\$103,340	\$91,186	\$88,728	\$51,346	\$48,461
\$2,630	\$1,754	\$2,665	\$70	\$0
\$77,280	\$82,019	\$86,814	\$90,575	\$85,888
\$147,201	\$121,504	\$143,886	\$108,203	\$157,190
\$546,273	\$531,181	\$549,839	\$490,039	\$547,874
\$191,912	\$165,459	\$176,802	(\$58,154)	(\$216,059)
(\$539,507)	(\$461,528)	(\$468,059)	(\$470,372)	(\$459,010)
(\$347,595)	(\$296,069)	(\$291,257)	(\$528,526)	(\$675,069)
(\$0.17,000)	(\$200,000)	(\$201,201)	(\$020,020)	(\$0.0,000)
\$10,573	(\$5,467)	\$10,295	\$22,239	\$8,173
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$120,758	\$16,229	\$0	\$975	\$13,284
\$131,331	\$10,762	\$10,295	\$23,214	\$21,457
\$32,917	\$28,137	\$25,712	\$23,192	\$20,574
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0_
\$32,917	\$28,137	\$25,712	\$23,192	\$20,574
<b>#</b> 0	<b>#0.004.550</b>	ФО.	<b>#</b> 0	ФО.
\$0 \$0	\$2,364,556 (\$3,373,850)	\$0 (\$5,913)	\$0 \$0	\$0 \$0
\$50,000	\$50,000	\$150,000	\$150,000	\$150,000
\$50,000	(\$959,294)	\$144,087	\$150,000	\$150,000
(\$199,181)	(\$1,272,738)	(\$162,587)	(\$378,504)	(\$524,186)
\$0 (\$199,181)	(\$2,357) (\$1,275,095)	\$0 (\$162,587)	\$1,172,151 \$793,647	\$0 (\$524,186)
(\$199,101)	(\$1,275,095)	(\$102,387)	\$193,041	(\$324,180)
(\$199,181)	(\$1,275,095)	(\$162,587)	\$793,647	(\$524,186)
\$6,132,910	\$5,933,729	\$4,658,634	\$7,412,228	\$8,205,875
\$5,933,729	\$4,658,634	\$7,412,228	\$8,205,875	\$7,681,689
\$2,916,181 \$8,849,910	\$2,916,181 <b>\$7,574,815</b>	\$0 <b>\$7,412,228</b>	\$0 <b>\$8,205,875</b>	\$0 \$7,681,689
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There has been a steady decline in the operating revenues for this fund over the ten year period and FY 2015 and FY 2016 resulted in operating expenses being greater than the operating revenue. This indicates the operation is not generating enough revenue to cover the normal operating costs and will require additional subsidies from the departments that benefit from the railroad or the operation will continue to use down cash until they are no longer able to operate. Railroad needs to identify more customers in order to survive in the future.



Because capital contributions (revenues received for capital projects) are included on the net income statement and the associated expenses are not included, this graph shows the net income or loss before capital contributions. For the ten year period, net income decreased and there has been a net loss from FY 2011 through FY 2016. Railroad will need to identify more customers in order to survive in the future.

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes					
Gross Receipts & Other Local Taxes					
Intragovernmental Revenues Grants	\$0	\$0	\$0	\$0	\$0
Interest (w/o GASB 31 Adjustment)	\$19,932	\$23,159	\$17,389	\$5,896	\$42,168
Fees and Service Charges	\$1,042,370	\$1,190,026	\$662,749	\$824,472	\$828,593
Other Local Revenues ++	\$4,457	\$26,528	\$4,545	\$9,239	\$119,998
	\$1,066,759	\$1,239,713	\$684,683	\$839,607	\$990,759
Other Funding Sources/Transfers^	\$64,829	\$157,399	\$50,000	\$50,000	\$2,571,152
Total Financial Sources: Less					
Appropriated Fund Balance	<u>\$1,131,588</u>	\$1,397,112	\$734,683	\$889,607	\$3,561,911
Financial Uses					
Operating Expenses (w/o GASB 16 Adj)	\$649,283	\$646,723	\$590,466	\$518,119	\$510,061
Operating Transfers to Other Funds	\$0	\$11,096	\$0	\$0	\$2,521,152
Interest and Other Non-Oper Cash Exp	\$25,349	\$32,245	\$35,328	\$37,286	\$45,325
Principal Payments	\$0 \$0	\$0 \$56.773	\$0 \$0	\$56,500	\$136,767
Capital Additions Ent. Revenues used for Capital Projects	\$0 \$75,000	\$56,772 \$407,500	\$250,000	\$0 \$200,000	\$0 \$290,000
Total Financial Uses	\$749,632	\$1,154,336	\$875,794	\$811,905	\$3,503,305
Financial Sources Over/					
(Under) Financial Uses	\$381,956	\$242,776	(\$141,111)	\$77,702	\$58,606
Cook and Cook Equivalents	¢402 514	\$112,858	¢142 520	¢270 640	\$413,945
Cash and Cash Equivalents Less: GASB 31 Pooled Cash Adj	\$403,514 \$1,696	\$4,330	\$142,539 \$8,958	\$279,619 \$8,818	\$8,590
Plus: Inventory	\$70,493	\$236,967	\$177,229	\$225,615	\$149,136
Ending Cash and Other Resources	\$472,311	\$345,495	\$310,810	\$496,416	\$554,491
Total Financial Uses	\$749,632	\$1,154,336	\$875,794	\$811,905	\$3,503,305
Less: One-time expenses related to Transload	\$0 (#75,000)	(\$11,096)	\$0	\$0	(\$2,521,152)
Less: Ent Rev used for current year CIP Operational Expenses	(\$75,000) \$674,632	(\$407,500) \$735,740	(\$250,000) \$625,794	(\$200,000) \$611,905	(\$290,000) \$692,153
20% Guideline for Operational Expenses	\$134,926	\$147,148	\$125,159	\$122,381	\$138,431
Add: Ent Rev for next year CIP	\$407,500	\$250,000	\$200,000	\$290,000	\$285,000
Cash Reserve Target	\$542,426	\$397,148	\$325,159	\$412,381	\$423,431
Cash Above/(Below) Cash Reserve Target	(\$70,115)	(\$51,653)	(\$14,349)	\$84,035	\$131,060

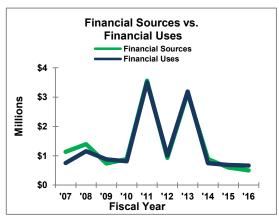
<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

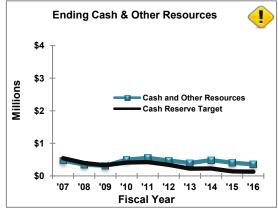
City of Columbia Financial Management Information Supplement Exhibits F-1 and F-2, Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/

# **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$0
\$17,186	\$8,206	\$10,868	\$13,816	\$7,664
\$738,185	\$696,640	\$726,641	\$431,885	\$331,815
\$120,758	\$16,229	\$0 \$737.500	\$975	\$13,284
\$876,129	\$721,075	\$737,509	\$446,676	\$352,763
\$50,000	\$2,414,556	\$150,000	\$150,000	\$150,000
\$926,129	\$3,135,631	\$887,509	\$596,676	\$502,763
Ψ920,129	<del>\$3,133,031</del>	φ007,309	<del>\$390,070</del>	\$302,703
\$543,627	\$528,018	\$549,339	\$493,459	\$549,622
\$343,02 <i>1</i> \$0	\$2,364,556	\$5,913	\$493,439 \$0	\$549,022 \$0
\$32,917	\$28,137	\$25,712	\$23,192	\$20,574
\$139,404	\$63,246	\$65,671	\$68,191	\$70,809
\$0	\$7,596	\$0	\$0	\$0
\$285,000	\$200,000	\$100,000	\$100,000	\$25,000
\$1,000,948	\$3,191,553	\$746,635	\$684,842	\$666,005
(\$74,819)	(\$55,922)	\$140,874	(\$88,166)	(\$163,242)
(, ,,	(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, -,-	(,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	(,, ,
0044.540	<b>#400 540</b>	<b>0044 7</b> 00	<b>#040.000</b>	#000 000
\$311,543 \$1,977	\$160,510 (\$11,696)	\$311,760 (\$12,270)	\$243,298 (\$3,847)	\$206,262
\$162,558	\$224,661	(\$12,270) \$158,529	\$158,622	(\$3,338) \$147,916
\$472,124	\$396,867	\$482,559	\$405,767	\$357,516
	** *** ***			
\$1,000,948	\$3,191,553	\$746,635 (\$5,043)	\$684,842	\$666,005
\$0 (\$285,000)	(\$2,364,556) (\$200,000)	(\$5,913) (\$100,000)	\$0 (\$100,000)	\$0 (\$25,000)
\$715,948	\$626,997	\$640,722	\$584,842	\$641,005
	040-000	<b>0.105</b>		<b></b>
\$143,190 \$200,000	\$125,399 \$100,000	\$128,144 \$100,000	\$116,968 \$25,000	\$128,201 \$0
\$200,000 <b>\$343,190</b>	\$100,000 <b>\$225,399</b>	\$100,000 <b>\$228,144</b>	\$25,000 <b>\$141,968</b>	\$0 <b>\$128,201</b>
<del>7010</del> 1100	<del>+</del> ==0,000	¥==V 177	Ţ <u>,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,</u>	Ţ.=0; <u>=</u> 0;
\$128,934	\$171,468	\$254,415	\$263,799	\$229,315



For four out of the last five years, total financial uses have been above financial sources. This indicates that the fund is using down cash. On the operating side, railroad has responded by eliminating a vacant position in FY 2015. On the capital project side, Railroad used to receive a coal surcharge from Electric to help fund the replacement of infrastructure; however in FY 2015 Electric stopped using coal at the power plant and negatively impacted the amount of funding for capital projects. Railroad has lowered the amount for capital projects in response. This will help slow down the use of cash for a few years, but Railroad will either need to identify additional users so they can operate and adequately fund their infrastructure needs, or they will not be able to continue.



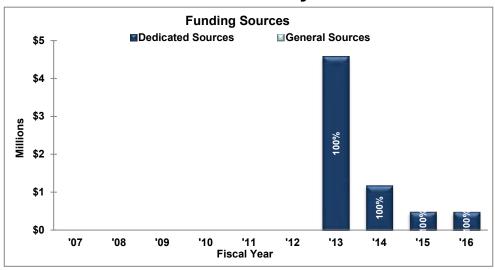
While ending cash and other resources have been above the cash reserve target since FY 2010, it is primarily due to lower funding of capital projects. Railroad is no longer able to generate sufficient cash to fund all of the capital project needs of the operation. There is a significant amount of infrastructure that must be maintained. The City established a coal surcharge the Electric utility paid to generate some capital project funding; however the Electric utility moved away from the use of coal in 2015. Railroad will need to identify more customers in order to exist in the future.

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# Transload Facility Fund Trends Enterprise Fund

Indicator	2015	2016	Comments
Fringe Benefits as a Percentage of Salaries and Benefits		<b>(</b>	Fringe benefits as a percent of salaries was above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments for FY 2013 to FY 2015, but fell below the average percent for FY 2016.
Employees Per Thousand Population			Over the past four years, the total number of employees has remained the same at 3.00 FTE. Employees per thousand population decreased 5.55% while population increased 5.87% during this same time. There has not been enough rail traffic to fund additional positions.
Ending Cash and Other Resources	•	•	Since Transload became a separate fund in FY 2013, the ending cash has been below the cash reserve target for every year except FY 2016. There has been an increasing subsidy amount from the Electric Fund required to meet the operating expenses. In order for this fund to exist in the future, additional customers will need to be identified.





		De	edicated Source	ces			
	Fees and				Total	Total	
Fiscal	Service	Interest	Misc	Operating	Dedicated	General	Total
Year	Charges	Revenue	Revenue	Transfers	Sources	Sources	Revenues
2007	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2008	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2009	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2010	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2011	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2012	\$0	\$0	\$0	\$0	\$0	\$0	\$0
2013	\$965,853	\$376	\$56,826	\$3,548,850	\$4,571,905	\$0	\$4,571,905
2014	\$984,884	(\$58)	\$9,364	\$175,000	\$1,169,190	\$0	\$1,169,190
2015	\$328,724	\$3,010	\$14,205	\$125,000	\$470,939	\$0	\$470,939
2016	\$256,693	\$1,548	\$0	\$208,650	\$466,891	\$0	\$466,891

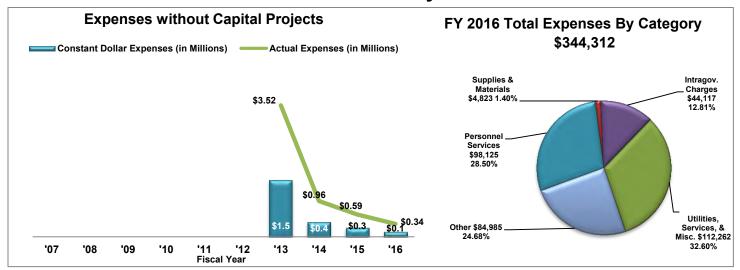
**Description:** The Transload Facility Fund is an enterprise fund which is responsible for operating and maintaining the Transload facility. The Transload facility provides loading and off-loading services for material being shipped in and out of Columbia by train. In addition, the facility can hold material for just-in-time delivery to businesses throughout the mid-Missouri area. All of the funding for this fund is dedicated and comes from other utility charges such as warehousing, handling in and out rail, handling in and out truck and trucking services.

**Analysis:** The City was contractually obligated to purchase the Transload facility when the company providing the service was unable to meet its financial obligations.

- The Transload Facility Fund reflects a large transfer in FY 2013 when it was transferred from the Railroad Fund to a new fund.
- In FY 2016 there was a larger transfer from Electric to keep the operation going since lower railroad traffic resulted in lower fees and service charges received.
- In order to operate in the future, there will either need to be larger transfers from the Electric Fund or additional railroad traffic will need to be identified.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/



	Expenses without			Consumer	Constant		Per Capita Expenses	Per Capita Percent
Fiscal	Capital	Capital	Total	Price	Dollar		in Constant	Change Over
Year	Projects	Projects	Expenses	Index	Expenses	Population	Dollars	Previous Year
2007	\$0	\$0	\$0	207.30	\$0	92,937	\$0.00	
2008	\$0	\$0	\$0	215.30	\$0	95,782	\$0.00	
2005 - <u>2009</u>	\$0	\$0	\$0	214.54	\$0	98,831	\$0.00	
2006 - <u>2010</u>	\$0	\$0	\$0	218.06	\$0	104,620	\$0.00	
2007 - <u>2011</u>	\$0	\$0	\$0	224.94	\$0	106,658	\$0.00	
2008 - <u>2012</u>	\$0	\$0	\$0	229.59	\$0	109,008	\$0.00	
2009 - <u>2013</u>	\$3,521,354	\$0	\$3,521,354	232.96	\$1,511,570	111,145	\$13.60	
2010 - <u>2014</u>	\$957,336	\$0	\$957,336	236.74	\$404,383	113,155	\$3.57	(73.75%)
2011 - <u>2015</u>	\$594,257	\$0	\$594,257	237.02	\$250,720	115,391	\$2.17	(39.22%)
2016	\$344,312	\$0	\$344,312	240.01	\$143,457	117,671	\$1.22	(43.78%)

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Transload Facility Fund is an enterprise fund which is responsible for operating and maintaining the Transload facility. The Transload facility provides loading and off-loading services for material being shipped in and out of Columbia by train. In addition, the facility can hold material for just-in-time delivery to businesses throughout the mid-Missouri area. All of the funding for this fund is dedicated and comes from other utility charges such as warehousing, handling in and out rail, handling in and out truck and trucking services.

Analysis: For the period shown, the expenses have decreased from \$957,257 to \$344,312 or 64.03% since FY 2014.

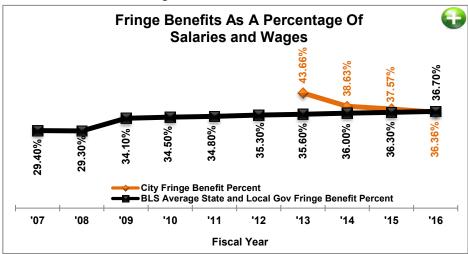
• In response to lower customer demand, the operation has been allocating staff to other functions within Water and Electric to lower their operating expenses.

- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

## Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



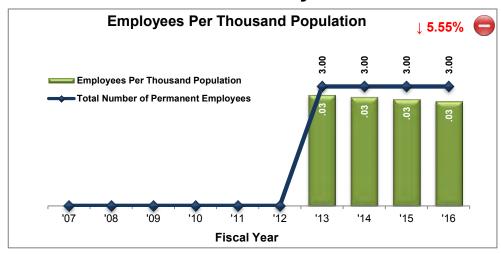
Fiscal Year	Cost of Fringe Benefits	Salaries and Wages	Benefits as a Percent of Salaries and Wages	LAGERS - General Contribution Rate	BLS Average State and Local Gov Fringe Benefit Percent
2007	\$0	\$0			29.40%
2008	\$0	\$0			29.30%
2009	\$0	\$0			34.10%
2010	\$0	\$0			34.50%
2011	\$0	\$0			34.80%
2012	\$0	\$0			35.30%
2013	\$56,522	\$129,461	43.66%	17.10%	35.60%
2014	\$51,192	\$132,530	38.63%	17.50%	36.00%
2015	\$48,789	\$129,858	37.57%	16.60%	36.30%
2016	\$21,603	\$59,407	36.36%	15.10%	36.70%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages reflect a decreases from FY 2013 through FY 2016. The FY 2016 fringe benefit percent is 36.22% which is still significantly above 25%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an incentive to employees to switch to the HSA.

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



Trend Key: 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number	Donulation**	Employees Per Thousand	Change in Number of Positions	PositionsAd	Positions	Positions Reassigned	- Fundametica
	of Employees	Population**	Population	Positions	ded	Deleted	Between Depts	s Explanation
2007	0.00							
2008	0.00							
2009	0.00							
2010	0.00							
2011	0.00							
2012	0.00							
2013	3.00	111,145	0.027	3.00			3.00	Positions transferred from the Electric Fund
2014	3.00	113,155	0.027					
2015	3.00	115,391	0.026					
2016	3.00	117,671	0.025					
4 Yr % Chg		5.87%	(5.55%)	3.00			3.00	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, the number of employees has remained at three since they were transferred over from the Electric Fund in FY 2013.

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

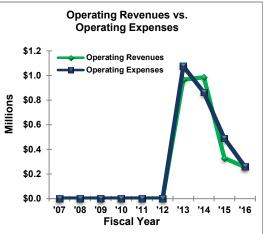
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
Utility Charges	\$0	\$0	\$0	\$0	\$0
Total Operating Revenues	\$0	\$0	\$0	\$0	\$0
Operating Expenses:					
Personnel Services*	\$0	\$0	\$0	\$0	\$0
Materials and Supplies	\$0	\$0	\$0	\$0	\$0
Travel and Training	\$0	\$0	\$0	\$0	\$0
Intragovernmental	\$0	\$0	\$0	\$0	\$0
Utilities, Services and Miscellaneous	\$0	\$0	\$0	\$0	\$0_
Total Operating Expenses	\$0	\$0	\$0	\$0	\$0
Operating Income/(Loss) Before Depreciation	\$0	\$0	\$0	\$0	\$0
Depreciation	\$0	\$0	\$0	\$0	\$0
Operating Income/(Loss)	\$0	\$0	\$0	\$0	\$0
Non-Operating Revenues:	••			••	**
Investment Revenue	\$0	\$0	\$0	\$0	\$0
Revenue from Other Gov. Units	\$0	\$0	\$0 \$0	\$0	\$0
Gain on Sale of Fixed Assets	\$0	\$0	<b>\$</b> 0	\$0	\$0
Miscellaneous Revenue	\$0	\$0	\$0	\$0	\$0
Total Non-Operating Revenues	\$0	\$0	\$0	\$0	\$0
Non-Operating Expenses:					
Interest Expense	\$0	\$0	\$0	\$0	\$0
Loss on Disposal of Assets	\$0	\$0	\$0	\$0	\$0
Miscellaneous Expense	\$0	\$0	\$0	\$0	\$0_
Total Non-Operating Expenses	\$0	\$0	\$0	\$0	\$0
Operating Transfers:					
Operating Transfer From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfers To Other Funds	\$0	\$0	\$0	\$0	\$0
Subsidy	<u>\$0</u> \$0	\$0	\$0	\$0	\$0
Total Operating Transfers	\$0	\$0	\$0	\$0	\$0
Net Income (Loss) Before Capital Contribution	\$0	\$0	\$0	\$0	\$0
Capital Contributions	Φ0	Φ0	ΦΩ	0.9	<b>የ</b> በ
Capital Contributions Net Income (Loss)	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
,	ΨΟ	ΨΟ	ΨΟ	ΨΟ	ΨΟ
Amortization of Contributions					
Net Income (Loss) Transferred To Retained Earnings	\$0	\$0	\$0	\$0	\$0
Beginning Retained Earnings	\$0	\$0	\$0	\$0	\$0
Ending Retained Earnings	\$0 \$0	\$0 \$0	\$0	\$0 \$0	\$0 \$0
Contributed Capital	<b>\$0</b> <b>\$</b> 0	<b>\$0</b> <b>\$</b> 0	<b>\$0</b> <b>\$</b> 0	<b>\$0</b> <b>\$</b> 0	\$0 \$0_
Ending Fund Equity	\$0	\$ <b>0</b>	\$ <b>0</b>	\$0	\$0
		Ψ.	Ψ	ΨΟ	Ψυ

<sup>\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adjustment for Pensions

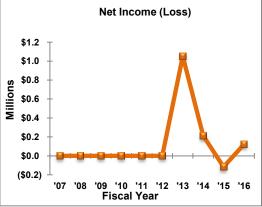
City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/

# **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$965,853	\$984,884	\$328,724	\$256,693
\$0	\$965,853	\$984,884	\$328,724	\$256,693
\$0	\$185,988	\$184,503	\$179,790	\$98,125
\$0	\$8,262	\$17,986	\$10,216	\$4,823
\$0 \$0	\$48 \$422	\$2,232	\$0 \$20.046	\$0
\$0 \$0	\$432 \$880,769	\$28,911 \$628,106	\$29,946 \$268,385	\$44,117 \$112,262
 \$0	\$1,075,499	\$861,738	\$488,337	\$259,327
 \$0	(\$109,646)	\$123,146	(\$159,613)	(\$2,634)
\$0	(\$69,476)	(\$72,516)	(\$69,689)	(\$69,476)
\$0	(\$179,122)	\$50,630	(\$229,302)	(\$72,110)
\$0	\$376	(\$58)	\$3,010	\$1,548
\$0 \$0	\$0 \$0	\$0 £0	\$0 £0	\$0
\$0 \$0	\$56,826	\$0 \$9,364	\$0 \$14,205	\$0 \$0
 \$0	\$57,202	\$9,306	\$17,215	\$1,548
\$0	\$11,823	\$11,428	\$11,032	\$11,032
\$0	\$0	\$0	\$0	\$0
 \$0 \$0	\$0 \$11,823	\$3,960 \$15,388	\$13,692 \$24,724	\$0 \$11,032
φυ	φ11,023	\$15,566	<b>Φ24,724</b>	\$11,032
\$0	\$3,548,850	\$175,000	\$125,000	\$208,650
\$0	(\$2,364,556)	(\$7,694)	(\$4,507)	(\$4,477)
 \$0 \$0	\$0 \$1,184,294	\$0 \$167,306	\$0 \$120,493	\$0 \$204,173
φυ	φ1,104,294	φ107,300	φ120,493	φ204,173
\$0	\$1,050,551	\$211,854	(\$116,318)	\$122,579
 \$0	\$0	\$0	\$0	\$0
\$0	\$1,050,551	\$211,854	(\$116,318)	\$122,579
\$0	\$1,050,551	\$211,854	(\$116,318)	\$122,579
 \$0	\$0	\$1,108,169	\$1,320,023	\$1,203,705
 <b>\$0</b> \$0	<b>\$1,050,551</b> \$0	<b>\$1,320,023</b> \$0	<b>\$1,203,705</b> \$0	<b>\$1,326,284</b> \$0
 \$0 <b>\$0</b>	\$1,050,551	\$1,320,023	\$1,203,705	\$1,326,284



The Transload operation became a separate fund in FY 2013. Since that time operating expenses have been higher than operating revenue for three of the past four years. There is not enough customer demand to cover the operating costs. The Electric utility has had to increase transfers to this fund to keep it operating. In FY 2016 personnel began being allocated to other Water and Electric functions when there was not a need for their services at the Transload Facility.



While operating expenses have exceeded operating revenues for three of the past four years, with operating transfers from the Electric Fund, the operation has reported a net income in FY 2015 and FY 2016.

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes					
Gross Receipts & Other Local Taxes Intragovernmental Revenues					
Grants	\$0	\$0	\$0	\$0	\$0
Interest (w/o GASB 31 Adjustment)	\$0	\$0	\$0	<b>\$</b> 0	<b>\$</b> 0
Fees and Service Charges	\$0	\$0	\$0	\$0	\$0
Other Local Revenues ++	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
Other Funding Sources/Transfers^	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	<u>\$0</u>	\$0	\$0	\$0	\$0
Financial Uses	•				
Operating Expenses (w/o GASB 68/16 Adj)	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Principal Payments	\$0	<b>\$</b> 0	\$0	\$0	\$0
Capital Additions	\$0	\$0	\$0	\$0	\$0
Ent. Revenues used for Capital Projects	\$0	\$0	\$0	\$0	\$0
Total Financial Uses	\$0	\$0	\$0	\$0	\$0
Financial Sources Over/					
(Under) Financial Uses	\$0	\$0	\$0	\$0	\$0
Cash and Cash Equivalents	\$0	\$0	\$0	\$0	\$0
Less: GASB 31 Pooled Cash Adj	\$0	\$0	\$0	\$0	\$0
Add: Inventory	\$0	\$0 \$0	\$0	\$0	\$0
Ending Cash and Other Resources	<u>\$0</u>	\$0	\$0	\$0	\$0
Total Financial Uses	\$0	\$0	\$0	\$0	\$0
Less: Ent Rev used for current year CIP Operational Expenses	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
·					
20% Guideline for Operational Expenses	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Add: Ent Rev for next year CIP  Cash Reserve Target	\$0 <b>\$0</b>	\$0 <b>\$0</b>	\$0 <b>\$0</b>	\$0 <b>\$0</b>	\$0 <b>\$0</b>
<del>-</del>					
Cash Above/(Below) Cash Reserve Target	\$0	\$0	\$0	\$0	\$0

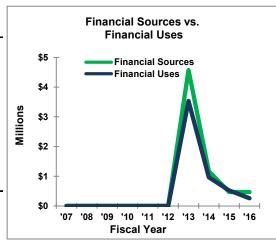
<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

City of Columbia Financial Management Information Supplement Exhibits F-1 and F-2, Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/

# **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$0	\$0	\$0	\$0	\$(
\$0	\$376	(\$58)	\$3,010	\$1,548
\$0	\$965,853	\$984,884	\$328,724	\$256,693
\$0	\$56,826	\$9,364	\$14,205	\$(
\$0	\$1,023,055	\$994,190	\$345,939	\$258,24°
\$0	\$3,548,850	\$175,000	\$125,000	\$208,650
\$0	\$4,571,905	\$1,169,190	\$470,939	\$466,89°



Financial sources and uses have been decreasing since FY 2013 when the fund was set up. There has been decreasing customer demand for these services. Operating expenses have been adjusted downward in response to the lower revenues. In order to exist in the future, additional customer traffic will need to be identified.

\$0	(\$706,150)	(\$71,125)	(\$25,531)	\$154,860
 \$0	\$706,150	\$192,442	\$104,687	\$51,544
 \$0	\$0	\$0	\$0	\$0
\$0	\$706,150	\$192,442	\$104,687	\$51,544
\$0	\$3,530,751	\$962,210	\$523,436	\$257,721
\$0	\$0	\$0	\$0	\$0
\$0	\$3,530,751	\$962,210	\$523,436	\$257,721
\$0	\$0	\$121,317	\$79,156	\$206,404
\$0	\$0	\$0	\$0	\$0
\$0	\$0	(\$857)	\$210	(\$55)
\$0	\$0	\$120,460	\$79,366	\$206,349
\$0	\$1,041,154	\$206,980	(\$52,497)	\$209,170
<u>\$0</u>	\$3,530,751	\$962,210	\$523,436	\$257,721
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$7,000	\$0
\$0	\$78,886	\$79,820	\$0	\$0
\$0	\$11,823	\$15,388	\$24,724	\$11,032
\$0	\$2,364,556	\$7,694	\$4,507	\$4,477
ΨΟ	Ψ1,070,400	ψ000,000	φ+07,200	ΨΖ¬Ζ,Ζ ΙΖ

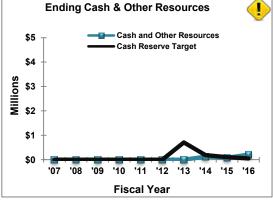
\$859,308

\$487,205

\$242,212

\$0

\$1,075,486



Ending cash and other resources has been below the cash reserve target for three of the last four years. In FY 2016 the ending cash and other resources is above the cash reserve target by \$154,860 due to reallocation of employee time to other Water and Electric functions when not needed for the transload facility and an increase in the transfer from the Electric Fund. Additional customer traffic needs to be identified for the operation to exist in the future.

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# **Utility Departments**

#### Description

The City of Columbia owns and operates the Water, Electric, Sewer, Solid Waste, and Storm Water utilities. Each of these departments are classified as enterprise fund operations which means that they are to be self-supporting activities which render services to the general public on a user-charged basis. The revenues received are dedicated to the department they are generated in and cannot be used to fund General Fund operations.

The customer service function of these utility departments is performed by the Utility Customer Services Fund, which is classified as an Internal Service Fund. Internal Service funds provide goods and services to other departments on a cost reimbursement basis. These services include the setting up of utility accounts, transfer, closing accounts, payment agreements, coordination of disconnection for non-payment, and generation and mailing of monthly bills. For these services, each of the utility departments pay a portion of the cost of the Utility Customer Services budget.

Each of these utility departments pay an intragovernmental charge to the General Fund, which is called General and Administrative Charges. This fee is used to recover the cost of functions which have been centralized with the City such as Finance, City Council, City Manager, City Clerk, Human Resources, Law and Public Works Administration for (Sewer, Storm Water, and Solid Waste). The Treasury Management division of the Finance Department is responsible for collecting the money from the utility customers.

The Water and Electric utilities also pay an amount to the General Fund as a Payment in Lieu of Taxes. This payment, with a legal authorization of City Charter Chapter 99, Article XII Section 102 states that the Water and Electric utilities will pay an amount substantially equivalent to the sum which would be paid in taxes if the utilities were owned privately. The tax is equal to 7% of gross receipts and the property tax equivalent is equal to 33.33% of net fixed assets multiplied by the City rate.

#### Water and Electric Utility Fund

Water and Electric Utility Fund accounts for the billing and collection of charges for water and electric service for most city residents. Revenues are used to pay for both operating expenses and capital expenditures to maintain these services.

### Sanitary Sewer Utility Fund

Sanitary Sewer Utility Fund accounts for the provision of sanitary sewer services to the residents of the City and a limited number of customers outside the city limits. All activities necessary to provide such services are accounted for this fund.

#### Solid Waste Utility Fund

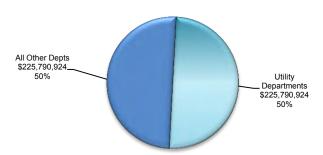
Solid Waste Utility Fund accounts for the revenues and expenditures of solid waste collection and operations at the landfill and the material recovery facility.

#### **Storm Water Utility Fund**

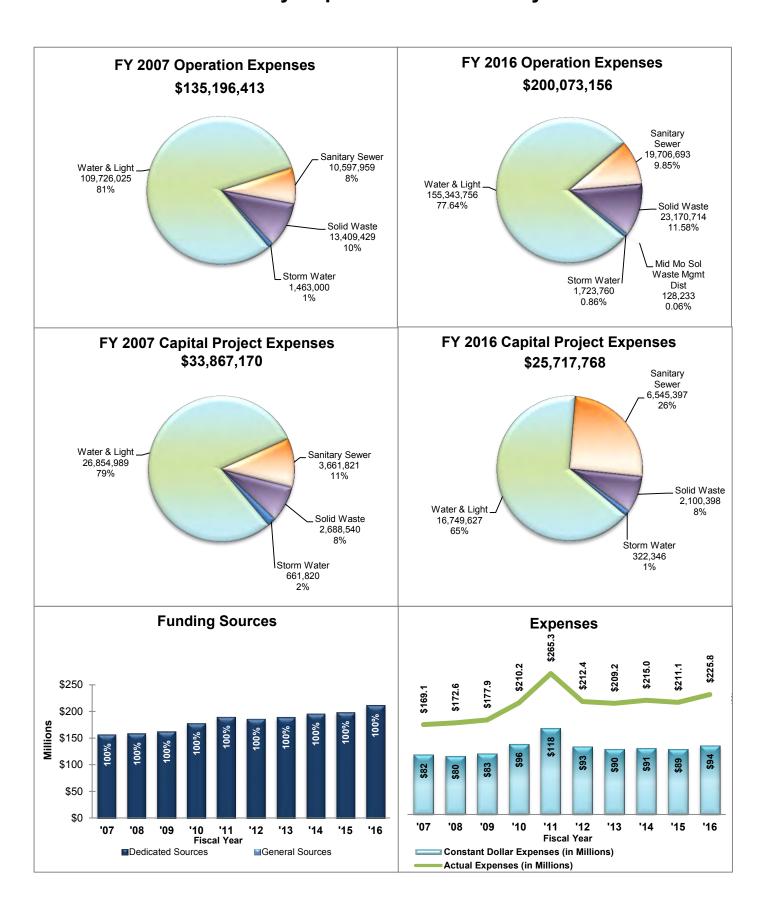
Storm Water Utility Fund accounts for storm water funding, implementation of storm water management projects, and provide maintenance to existing drainage facilities.

# Mid Missouri Solid Waste Management District

The Mid-Missouri Solid Waste Management District (MMSWMD) provides planning, technical, and financial support in the area of solid waste management for an eight-county region that includes Audrain, Boone, Callaway, Cole, Cooper, Howard, Moniteau, and Osage.



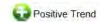
# **Utility Departments - Summary**

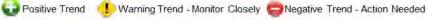


# **Water and Electric Fund Trends**

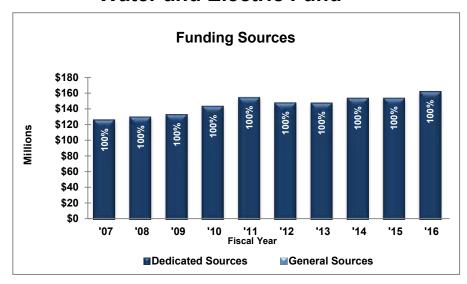
# Enterprise Fund

Indicator	2015	2016	Comments
Expenses Per Customer in Constant Dollars	•	•	Over the past ten years, expenses per customer in constant dollars increased 20.71%. This has been primarily due to an increased in the purchased power costs.
Fringe Benefits as a Percentage of Salaries and Benefits	•	•	Due to rising health insurance and pension costs, the fringe benefit rate was above of Bureau of Labor Standards (BLS) average fringe benefit rate for local and state governments for FY 2007 - FY 2015. The city's pension plan was changed in FY 2013 for new hires and this resulted in the fringe benefit percent decreasing since then. In FY 2016 the fringe benefit percent is 34.19% which now falls below the BLS average fringe benefit rate.
Employees Per Thousand Customers	•	•	Over the past ten years, the total number of employees increased by 47.69 FTE. Employees per thousand customers increased 6.92% while the number of customer increased 12.22%. Positions have been added each year to keep up with the demands of the operation.
Citizen Survey: Satisfaction with City Water Service	•	•	Citizen satisfaction with water services has varied from 86% to 91% over the past ten years. For FY 2016, satisfaction decreased to 86% from 91% in FY 2015. When compared to state and national benchmark data, the City's satisfaction rating is significantly higher.
Citizen Survey: Satisfaction with City Electric Service	•	•	Citizen satisfaction with electric services has varied from 87% to 93% over the past ten years. For FY 2016, satisfaction decreased to 87% from 91% in FY 2015. There were no state or national benchmark data to compare to.
Liquidity Ratio	•	•	The liquidity ratio (which measures the fund's short-run financial condition) has been well above the credit industry benchmark of 1.00 for the past ten years. The FY 2016 liquidity ratio is 5.83.
Maintenance Effort Per Circuit Mile - Water Utility	•	•	The maintenance effort per circuit mile for the Water Utility increased 34.86% over the past ten years.
Maintenance Effort Per Customer - Water Utility	•	•	The maintenance effort per customer for the Water Utility increased 29.40% over the past ten years.
Maintenance Effort Per Circuit Mile - Electric Utility	•	•	The maintenance effort per circuit mile for the Electric Utility increased 31.33% over the past ten years.
Maintenance Effort Per Customer - Electric Utility	•	•	The maintenance effort per customer for the Electric Utility increased 36.45% over the past ten years.
Total Debt Service as a percent of Net Operating Revenues	<b>•</b>	0	Total debt service as a percent of net operating revenues for the Water and Electric Utility has been significantly below the credit industry benchmark of 20% for all of the past ten years. The FY 2016 debt service percent is 9.06%.
Total Bond Debt Coverage Ratio	•	•	The total bond debt coverage ratio for the Water and Electric Utility has been significantly above the 1.10 credit rating benchmark for all of the past ten years. The FY 2016 total bond debt coverage ratio is 3.25.
Ending Cash and Other Resources	•	•	The ending cash and other resources has been below the cash reserve target since FY 2013. FY 2016 ending cash and other resources is below the cash reserve target by \$607,761.









			De	dicated Sourc	es			
	Fees and			Other			Total	
Fiscal	Service	Grant	Interest	Local	Operating	Capital	Dedicated	Total
Year	Charges	Revenue	Revenue	Revenue	Transfers	Contributions	Sources	Revenues
2007	\$116,758,098	\$0	\$3,912,379	\$3,549,245	\$0	\$1,629,383	\$125,849,105	\$125,849,105
2008	\$121,609,839	\$17,645	\$3,734,576	\$3,524,266	\$3,375	\$719,869	\$129,609,570	\$129,609,570
2009	\$126,435,095	\$9,043	\$4,280,043	\$1,700,815	\$0	\$268,382	\$132,693,378	\$132,693,378
2010	\$137,633,839	\$8,312	\$3,742,207	\$1,453,678	\$0	\$327,405	\$143,165,441	\$143,165,441
2011	\$147,684,732	\$1,166	\$2,392,204	\$1,449,881	\$2,521,152	\$174,619	\$154,223,754	\$154,223,754
2012	\$143,300,497	\$219,339	\$1,809,660	\$1,965,260	\$0	\$141,672	\$147,436,428	\$147,436,428
2013	\$145,158,216	\$89,395	(\$891,394)	\$1,921,585	\$0	\$877,298	\$147,155,100	\$147,155,100
2014	\$148,900,970	\$13,600	\$1,793,720	\$1,779,130	\$0	\$937,939	\$153,425,359	\$153,425,359
2015	\$148,017,154	\$11,991	\$2,757,064	\$1,726,411	\$503,552	\$409,131	\$153,425,303	\$153,425,303
2016	\$155,212,893	\$0	\$2,328,545	\$1,837,203	\$0	\$2,300,466	\$161,679,107	\$161,679,107
10 Yr % Chg	32.94%		(40.48%)	(48.24%)		41.19%	28.47%	28.47%

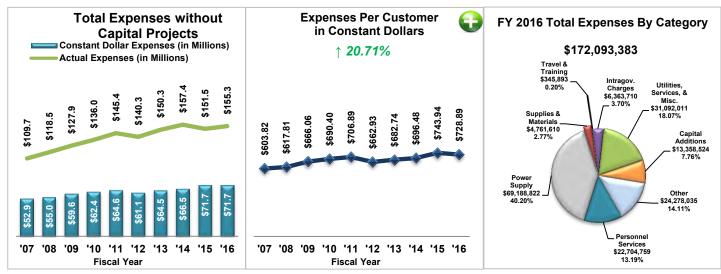
**Description:** The Water and Electric Fund is an enterprise revenue fund department which renders services to the general public on a user-charged basis. All of the revenues received are dedicated to the department. The dedicated revenues include fees and service charges for water and electric, grant revenue, interest revenue, miscellaneous revenue (auction revenue from fleet items being replaced, fiber optics, and other non-utility income), transfers, and capital contributions. Capital project funding is approved by voters through ballot issues.

Analysis: For the ten year period, there has been an increase of \$35.8 million or 28.47%.

- Annually there may be utility rate increases due to voter approved ballots to fund infrastructure projects and/or operational increases. For FY 2016 there were no residential increases for water or electric.
- Other local revenue decreased by \$1.7 million over the past ten years primarily due to regulatory changes that eliminated sale of SO2 allowances.
- Capital contributions are infrastructure improvements donated by private developers. The FY 2016 amount increased due to completion of several major development projects.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/



Trend Key: 10 Yr % Chg in Exp Per Customer: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Fiscal	Expenses without Capital	Capital	Total	Consumer Price	Constant Dollar	Number of	Per Customer Expenses in Constant	Per Customer Percent Change Over
Year	Projects	Projects	Expenses	Index	Expenses	Customers		Previous Year
2007	\$109,726,025	\$26,854,989	\$136,581,014	207.30	\$52,931,030	87,661	\$603.82	4.95%
2008	\$118,467,423	\$19,252,049	\$137,719,472	215.30	\$55,023,582	89,063	\$617.81	2.32%
2005 - <u>2009</u>	\$127,901,098	\$10,667,261	\$138,568,359	214.54	\$59,617,268	89,508	\$666.06	7.81%
2006 - <u>2010</u>	\$135,981,766	\$32,540,945	\$168,522,711	218.06	\$62,360,938	90,326	\$690.40	3.65%
2007 - <u>2011</u>	\$145,411,169	\$57,011,395	\$202,422,564	224.94	\$64,644,712	91,449	\$706.89	2.39%
2008 - <u>2012</u>	\$140,270,661	\$11,448,277	\$151,718,938	229.59	\$61,096,154	92,161	\$662.93	(6.22%)
2009 - <u>2013</u>	\$150,253,195	\$15,049,358	\$165,302,553	232.96	\$64,497,422	94,469	\$682.74	2.99%
2010 - <u>2014</u>	\$157,366,911	\$14,819,589	\$172,186,500	236.74	\$66,472,464	95,440	\$696.48	2.01%
2011 - <u>2015</u>	\$151,489,439	\$18,421,450	\$169,910,889	237.02	\$71,686,309	96,360	\$743.94	6.81%
2016	\$155,343,756	\$16,749,627	\$172,093,383	240.01	\$71,702,589	98,372	\$728.89	(2.02%)
10 Yr % Chg	41.57%	(37.63%)	26.00%	15.78%	35.46%	12.22%	20.71%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Water and Electric Fund is an enterprise revenue fund department which renders services to the general public on a user-charged basis. The water utility is responsible for the supply of safe drinking water and fire protection service to the City, by providing production, treatment, and distribution systems. The electric utility provides citizens with a safe, reliable, and cost effective electric supply. The department operates and maintains the electric generating and distribution system to serve over 48,300 customers.

**Analysis:** For the ten year period, total expenses without including capital projects increased \$45.6 million or 41.57%, constant dollar expenses increased 35.46% and per customer expenses in constant dollars increased 20.71%.

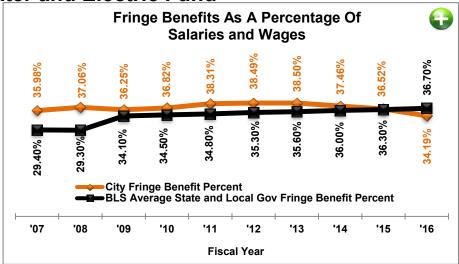
- In FY 2008, there was a \$5.2 million increase in the cost of purchased power due to changes in contracts.
- In FY 2009 there was a \$6.2 million increase in the cost of purchased power and other increases occurred in PILOT, bad debt expense, and contractual services.
- In FY 2010, there was a \$5.9 million increase in the cost of purchased power as well as increases in PILOT and contractual services.
- In FY 2011, purchased power costs decreased \$1.8 million because of the ending of a short-term purchase power contract and the purchase of the Columbia Energy Center. The impact was only for four months.
- In FY 2012 there was a significant decrease in purchased power costs of \$10.6 million. The decrease from ending short-term contract
  and the purchase of the Columbia Energy Center in FY 2011 impacted the full year of FY 2012.
- In FY 2013 there was a significant increase in purchased power costs of \$10.7 million. This was because of the start of new long-term base load contracts.
- In FY 2014 there was a \$4.3 million increase in purchased power costs and a \$1.3 million increase in fleet replacement costs.
- In FY 2015, there was a \$5.6 million decrease in purchased power costs.
- In FY 2016, there was a \$1.1 million increase in purchased power costs.

- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



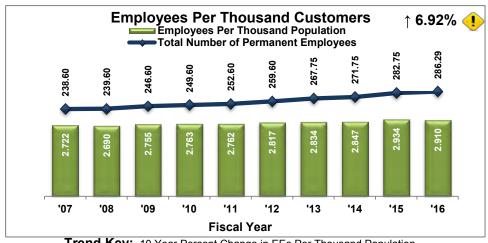
Cost of		Benefits as a		BLS Average State and Local Gov
Fringe	Salaries and	Percent of Salaries	LAGERS - Utility	Fringe Benefit
Benefits	Wages	and Wages	Pension Rate	Percent
\$3,869,960	\$10,754,699	35.98%	15.90%	29.40%
\$4,275,334	\$11,537,238	37.06%	16.80%	29.30%
\$4,446,255	\$12,266,303	36.25%	16.50%	34.10%
\$4,535,747	\$12,317,874	36.82%	16.70%	34.50%
\$4,807,584	\$12,549,302	38.31%	17.70%	34.80%
\$4,991,110	\$12,967,157	38.49%	18.70%	35.30%
\$5,217,004	\$13,550,469	38.50%	19.70%	35.60%
\$5,224,337	\$13,944,879	37.46%	19.40%	36.00%
\$5,370,192	\$14,705,183	36.52%	18.70%	36.30%
\$5,194,687	\$15,192,369	34.19%	17.00%	36.70%
34.23%	41.26%	(4.98%)	6.92%	24.83%
	Fringe Benefits \$3,869,960 \$4,275,334 \$4,446,255 \$4,535,747 \$4,807,584 \$4,991,110 \$5,217,004 \$5,224,337 \$5,370,192 \$5,194,687	Fringe Benefits         Salaries and Wages           \$3,869,960         \$10,754,699           \$4,275,334         \$11,537,238           \$4,446,255         \$12,266,303           \$4,535,747         \$12,317,874           \$4,807,584         \$12,549,302           \$4,991,110         \$12,967,157           \$5,217,004         \$13,550,469           \$5,224,337         \$13,944,879           \$5,370,192         \$14,705,183           \$5,194,687         \$15,192,369	Fringe Benefits         Salaries and Wages         Percent of Salaries and Wages           \$3,869,960         \$10,754,699         35.98%           \$4,275,334         \$11,537,238         37.06%           \$4,446,255         \$12,266,303         36.25%           \$4,535,747         \$12,317,874         36.82%           \$4,807,584         \$12,549,302         38.31%           \$4,991,110         \$12,967,157         38.49%           \$5,217,004         \$13,550,469         38.50%           \$5,224,337         \$13,944,879         37.46%           \$5,370,192         \$14,705,183         36.52%           \$5,194,687         \$15,192,369         34.19%	Fringe Benefits         Salaries and Wages         Percent of Salaries and Wages         LAGERS - Utility Pension Rate           \$3,869,960         \$10,754,699         35.98%         15.90%           \$4,275,334         \$11,537,238         37.06%         16.80%           \$4,446,255         \$12,266,303         36.25%         16.50%           \$4,535,747         \$12,317,874         36.82%         16.70%           \$4,807,584         \$12,549,302         38.31%         17.70%           \$4,991,110         \$12,967,157         38.49%         18.70%           \$5,217,004         \$13,550,469         38.50%         19.70%           \$5,224,337         \$13,944,879         37.46%         19.40%           \$5,370,192         \$14,705,183         36.52%         18.70%           \$5,194,687         \$15,192,369         34.19%         17.00%

**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 35.98% in FY 2007 to 38.50% in FY 2013 before they began to decline. The fringe benefit percent for FY 2016 is 34.19%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS utility pension rate increased from 15.90% to
  18.70%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 17.00%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



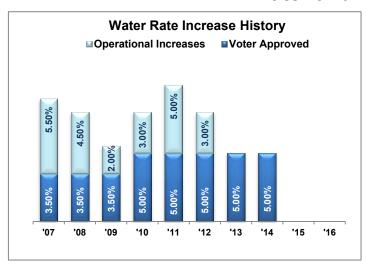
Trend Key: 10 Year Percent Change in EEs Per Thousand Population

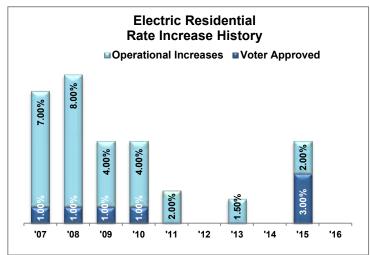
Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Number of Customers	Employees Per Thousand Customers	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	238.60	87,661	2.722					
2008	239.60	89,063	2.690	1.00	1.00			ADDED: (1) Rate Analyst- MISO Analyst
2009	246.60	89,508	2.755	7.00	7.00			ADDED: (1) Water Distrib Supv II; (1) Recip Engine O&M Tech; (1) Comm. Tech Supervisor; (1) Comm. Tech: (1) Rate Analyst; (1) Energy Services Supt; (1) Energy Services Supv
2010	249.60	90,326	2.763	3.00	3.00			ADDED: (1) Energy Services Supt, (1) Asst W&L Director, (1) Environmental Supv
2011	252.60	91,449	2.762	3.00	3.00			ADDED: (1) WT Plant Oper II/III; (1) Equip Operator III; (1) Transload Operations Supervisor
2012	259.60	92,161	2.817	7.00	7.00			ADDED: (1) Water Distrib Supv,(1) Water Distrib Tech, (3) Lineworkers, (1) Lineworker Supv, (1) position to Fiber Optics
2013	267.75	94,469	2.834	8.15	8.15			ADDED: (1) Water Eng Aide II, (1) Water Maint Asst I, (3) Water Equip Oper III, (1) Equip Oper II, (1) Energy Mgt Spec II, (.15) Engineer II, (1) Assist Power Prod Supt
2014	271.75	95,440	2.847	4.00	6.00		(2.00)	ADDED: (1) GIS Manager,(1) GIS Analyst, (1) Engineer, (2) Eng Tech, (1) App BAO/Nerc position; MOVED: (2) positions to Fleet
2015	282.75	96,360	2.934	11.00	11.00			ADDED: (1) Sr Consulting Util Forester, (1) Consulting Utili Forester, (1) Energy Mgmt Spec, (1) Lead Utility Service Worker, (1) Water Distrib Foreman, (1) Water Distrib Lead Operator, (1) Equip Oper II, (1) Water Distrib Tech, (1) Sr ASA, (1) Stores Supv, (1) NERC Compliance Officer
2016	286.29	98,372	2.910	3.54	4.29	(1.00)	0.25	ADDED: (.29) Deputy City Manager, (1) Water Treatment Plant Operator, (1) Lead Utility Service Worker, (1) Construction Project Supervisor; (1) Engineering Technician. DELETED: (1) Plan Reviewer
10 Yr Chg	19.99%	12.22%	6.92%	47.69	50.44	(1.00)	(1.75)	redinition. Deer LD. (1) Fidil Reviewel

For the ten year period, there has been a total increase of 47.69 FTE. Employees per thousand customers increased 6.92% while the number of customer increased 12.22%.

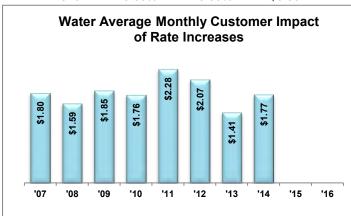
- In FY 2014 there was a reorganization that moved two positions to Fleet operations to centralize the fleet maintenance function.
- In FY 2016 there was a reorganization that moved Sewer, Storm Water, and Solid Waste from Public Works to the Utilities Department. Staff were reallocated between the various utilities to reflect this reorganization.

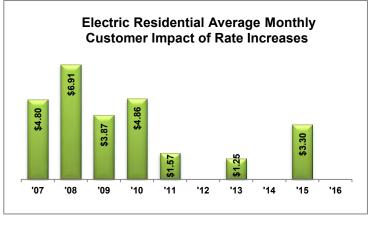




Fiscal Year	Operational Rate Increase	Voter Approved Rate Increase	Average Monthly Customer Impact
2007	5.50%	3.50%	\$1.80
2008	4.50%	3.50%	\$1.59
2009	2.00%	3.50%	\$1.85
2010	3.00%	5.00%	\$1.76
2011	5.00%	5.00%	\$2.28
2012	3.00%	5.00%	\$2.07
2013	0.00%	5.00%	\$1.41
2014	0.00%	5.00%	\$1.77
2015	0.00%	0.00%	\$0.00
2016	0.00%	0.00%	\$0.00

Fiscal Year	Operational Rate Increase	Voter Approved Rate Increase	Average Monthly Customer Impact
2007	7.00%	1.00%	\$4.80
2008	8.00%	1.00%	\$6.91
2009	4.00%	1.00%	\$3.87
2010	4.00%	1.00%	\$4.86
2011	2.00%	0.00%	\$1.57
2012	0.00%	0.00%	\$0.00
2013	1.50%	0.00%	\$1.25
2014	0.00%	0.00%	\$0.00
2015	2.00%	3.00%	\$3.30
2016	0.00%	0.00%	\$0.00



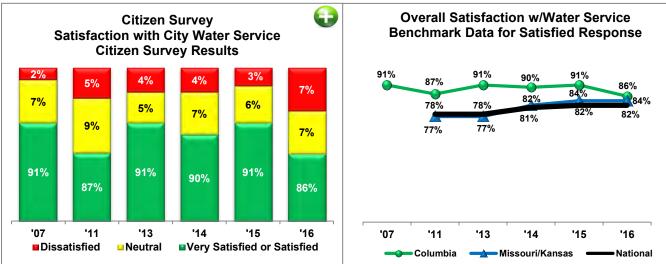


The top two graphs show rate increases for the Water and Electric utilities over the past ten years. The City of Columbia strives to provide reliable and quality Water and Electric to our customers. Rates are regularly reviewed and adjusted as needed to cover operating costs. In order to fund capital projects, Water and Light regularly takes a ballot to the citizens to request the ability to issue bonds to fund their significant capital project needs and the ballots identify the future rate increases that will be required to pay back the bonds.

The bottom two graphs show the average monthly customer impact of the rate increases. The average monthly water customer impact is based on a use of 7ccf and the electric average monthly customer impact is based on 822 kWh.

#### Source:

 City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/



Key: Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

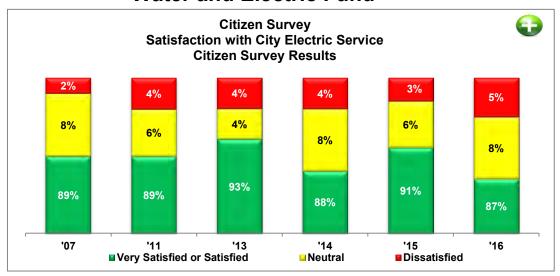
				Benchmark	Data for Satisfic	ea Kesponses
Fiscal	Very Satisfied				Missouri/	
Year	or Satisfied	Neutral	Dissatisfied	Columbia	Kansas	National
2007	91%	7%	2%	91%		
2011	87%	9%	5%	87%	77%	78%
2013	91%	5%	4%	91%	77%	78%
2014	90%	7%	4%	90%	82%	81%
2015	91%	6%	3%	91%	84%	82%
2016	86%	7%	7%	86%	84%	82%

**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of citizens. Beginning in FY 2013, the City began conducting the surveys every year.

**Analysis:** For the period shown, citizen satisfaction with city water services has been declining from 91% in FY 2007 to 86% in FY 2016. The percent of citizens dissatisfied with water service increased from 2% in FY 2007 to 7% in FY 2016. In looking at benchmark data available, the satisfaction with Columbia's water service has been above both the state and national data for all years shown, with FY 2016 results showing all three are very close in number.

#### Source:

 DirectionFinder Survey by ETC Institute http://www.como.gov/survey-results/



**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

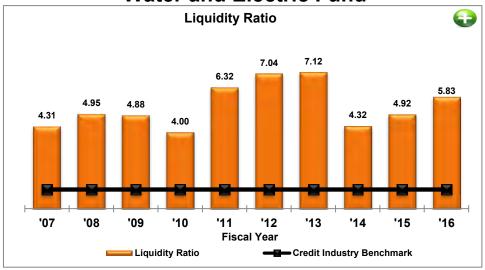
	Very Satisfied		
Fiscal Year	or Satisfied	Neutral	Dissatisfied
2007	89%	8%	2%
2011	89%	6%	4%
2013	93%	4%	4%
2014	88%	8%	4%
2015	91%	6%	3%
2016	87%	8%	5%

**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of citizens. Beginning in FY 2013, the City began conducting the surveys every year.

**Analysis:** For the period shown, citizen satisfaction with city electric services has varied between 87% and 93%. For FY 2016, customer satisfaction is at 87% which is a decrease from 91% in FY 2015. Since there are very few cities that own and operate their own electric utility, there is no benchmark data available.

#### Source:

 DirectionFinder Survey by ETC Institute http://www.como.gov/survey-results/



A Warning Trend Is Observed When:		Cash Marketable Securities, and		Liquidity
Liquidity Coverage Ratio is Below 1.00	Fiscal Year	Applicable Receivables* less Inventory	Current Liabilities	Coverage Ratio
•	2007	\$41,347,951	\$9,600,094	4.31
	2008	\$51,890,293	\$10,474,515	4.95
	2009	\$60,682,981	\$12,444,248	4.88
Formulation:	2010	\$48,492,550	\$12,136,685	4.00
Cash, Marketable Securities	2011	\$55,816,846	\$8,826,725	6.32
and Accounts Receivable	2012	\$63,565,743	\$9,023,722	7.04
Current Liabilities	2013	\$52,876,377	\$7,429,016	7.12
	2014	\$39,205,789	\$9,065,916	4.32
	2015	\$43,513,089	\$8,840,911	4.92
	2016	\$53,686,006	\$9,210,743	5.83
	10 Yr % Chg	5.24%	(7.91%)	14.27%

<sup>\*</sup> Applicable Receivables: Accounts Receivable, Net Taxes Receivable, Grants Receivable, Accrued Interest, Due from Other Funds, and Loans Receivable (less inventory and prepaid expenses)

**Description:** A good measure of a city's short-run financial condition is its cash position. "Cash position" includes cash, marketable securities, as well as other assets that can quickly be converted into cash. The level of such assets is referred to as liquidity. Liquidity is a measure of a City's ability to pay its short-term obligations. The immediate effect of insufficient liquidity is inability to pay bills in a timely manner. This can jeopardize the City's relationship with its vendors and can reduce the effectiveness and savings of the competitive bidding process associated with purchasing.

Low or steadily declining liquidity can indicate that a city has, or is, overextending itself in the long run, the first sign being a cash shortage. A standard ratio of liquidity used to analyze commercial entities is the quick ratio, or "acid test;" that is, cash, marketable securities, and accounts receivable (within 30 days) divided by current liabilities. If the ratio is approaching one, or less than one, the commercial entity is considered to be facing liquidity problems.

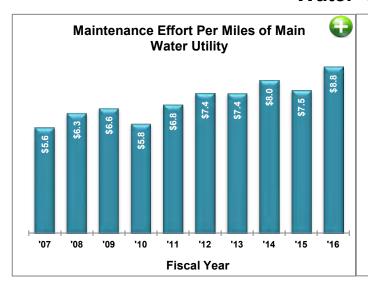
Credit Industry Benchmarks: If the ratio is less than one, it is considered to be a negative factor, but would be mitigated if a prior trend of three years or more indicates that the ratio will exceed one in the following year. A three-year trend of less than one would be considered a negative factor.

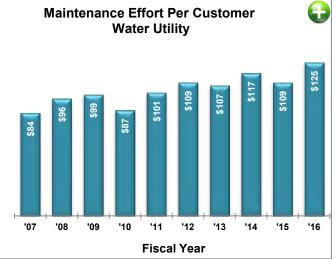
**Analysis:** The City of Columbia's Water and Electric Utility Funds liquidity ratio has been well above 1.00 for the past ten years. There is no warning trend observed for this indicator.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit F-1 http://www.como.gov/finance/accounting/financial-reports/

### Water Fund





		O & M			O & M	O & M
A Warning Trend Is Observed	Fiscal	Expenditures	Miles of	Number of	Per Mile	Per
When:	Year	Electric*	Main	Customers	of Main	Customer
Maintenance expenses as a cost per circuit mile	2007	\$3,676,613	660	43,667	\$5,571	\$84
or cost per customer decreases	2008	\$4,247,377	672	44,265	\$6,321	\$96
	2009	\$4,421,648	673	44,567	\$6,570	\$99
	2010	\$3,895,161	676	45,007	\$5,762	\$87
	2011	\$4,592,239	679	45,505	\$6,763	\$101
	2012	\$5,019,928	681	45,973	\$7,371	\$109
Formulation:	2013	\$5,013,343	682	47,033	\$7,351	\$107
Expenses for Maintenance	2014	\$5,546,143	689	47,496	\$8,050	\$117
Total Operating Expenses	2015	\$5,221,095	695	47,920	\$7,512	\$109
	2016	\$6,127,982	700	48,854	\$8,754	\$125
	10 Yr % Cha	42.01%	5.30%	9.74%	34.86%	29.40%

**Description:** The condition of the City's water utility assets is significant because of the tremendous cost associated with system repair and replacement. Deferral of essential repairs and maintenance to these assets and their subsequent deterioration can create a significant unfunded liability for the utilities.

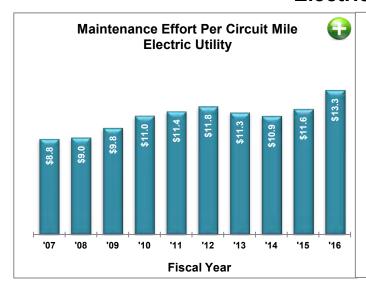
Over the long run, maintenance expenses will likely remain constant, but vary up and down from year to year. If the ratio between maintenance expenses and number of customers or miles is declining in the long run, it may be a sign that the utility's assets are beginning to deteriorate and the utility is not keeping pace with the maintenance needed.

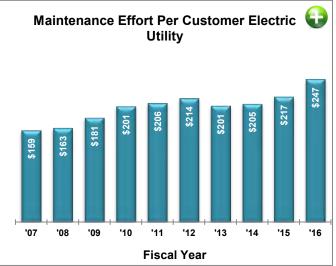
If maintenance expenses are being deferred to a future time, then maintenance costs will increase because of inflationary pressures and more advanced asset deterioration which requires more extensive repairs.

**Analysis:** There has been an overall increase in the maintenance effort per circuit mile and the maintenance effort per customer for the ten year period shown. There are no warning trends observed with this indicator.

- Circuit miles and number of customers provided by the Water and Electric Department
- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/

#### **Electric Fund**





A Warning Trend Is Observed	Fiscal	Expenditures	Circuit	Number of	O & M Per Circuit	O & M Per
When:	Year	Electric*	Miles	Customers	Mile	Customer
Maintenance expenses as a cost per circuit mile	2007	\$6,997,306	792	43,994	\$8,835	\$159
or cost per customer decreases	2008	\$7,296,607	815	44,798	\$8,953	\$163
	2009	\$8,121,285	825	44,941	\$9,844	\$181
	2010	\$9,094,557	828	45,319	\$10,984	\$201
	2011	\$9,460,882	831	45,944	\$11,385	\$206
	2012	\$9,892,966	836	46,188	\$11,834	\$214
Formulation:	2013	\$9,551,506	848	47,436	\$11,264	\$201
Expenses for Maintenance	2014	\$9,818,782	897	47,944	\$10,946	\$205
Total Operating Expenses	2015	\$10,512,342	906	48,440	\$11,603	\$217
	2016	\$12,249,665	918	49,518	\$13,344	\$247
	10 Yr % Chg	50.23%	14.39%	10.11%	31.33%	36.45%

\*O & M - Operations and Maintenance for Transmission and Distribution

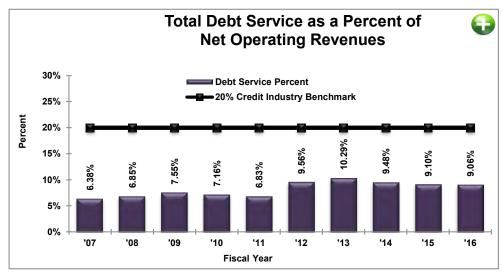
**Description:** The condition of the City's electric utility assets is significant because of the tremendous cost associated with system repair and replacement. Deferral of essential repairs and maintenance to these assets and their subsequent deterioration can create a significant unfunded liability for the utilities.

Over the long run, maintenance expenses will likely remain constant, but vary up and down from year to year. If the ratio between maintenance expenses and number of customers or miles is declining in the long run, it may be a sign that the utility's assets are beginning to deteriorate and the utility is not keeping pace with the maintenance needed.

If maintenance expenses are being deferred to a future time, then maintenance costs will increase because of inflationary pressures and more advanced asset deterioration which requires more extensive repairs.

**Analysis:** There have been overall increases in both the maintenance effort per circuit mile and the maintenance effort per customer for the ten year period shown. The City has a high reliability rate with its electric service to customers. There are no warning trends observed with this indicator.

- · Circuit miles and number of customers provided by the Water and Electric Department
- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/



**Trend Key:** Debt Service as a Percent of Net Operating Revenues

Positive Trend (<20% for last 3 years) Warning Trend: (>20% for 1-2 of past 3 years) Negative Trend (>20% for past 3 years)

A Warning Trend Is Observed When:	Fiscal Year	Debt Service*	Net Operating Revenues **	Debt Service as a percentage of Net Operating Revenues
Debt service as a percentage of net	2007	\$7,927,137	\$124,219,722	6.38%
operating revenues is above 20%	2008	\$8,834,238	\$128,889,701	6.85%
	2009	\$10,000,758	\$132,424,996	7.55%
	2010	\$10,226,577	\$142,838,036	7.16%
	2011	\$10,529,157	\$154,049,135	6.83%
Formulation:	2012	\$14,074,110	\$147,294,756	9.56%
Debt Service	2013	\$15,046,203	\$146,277,802	10.29%
Net operating revenues	2014	\$14,463,291	\$152,487,420	9.48%
	2015	\$13,919,035	\$153,016,172	9.10%
	2016	\$14,445,763	\$159,378,641	9.06%
	10 Yr % Cha	75.59%	23.18%	42.54%

<sup>\*</sup> Debt Services - principal and interest payment.

**Description:** Debt service is the amount of principal and interest that a local government must pay each year on long term debt plus any interest on short-term debt. Debt service can be a major part of a government's fixed costs and an increase may indicate excessive debt and create financial strain.

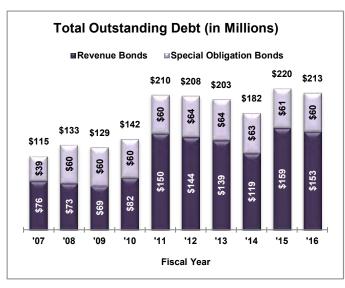
**Credit Industry Benchmarks:** Debt service exceeding 20% of operating revenues is considered a potential problem. Ten percent is considered acceptable.

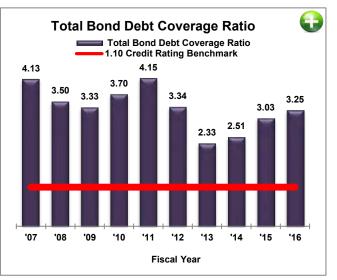
**Analysis:** Over the ten year period shown, the Water and Electric fund's debt service percentage has consistently been well below the credit industry benchmark of 20%.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/

<sup>\*\*</sup> Net Operating revenues include operating, investment and miscellaneous revenue.





Trend Key: Bond Debt Coverage Ratio

Positive Trend (>1.10 for last 3 years) Warning Trend: (<1.10 for 1-2 of past 3 years) Negative Trend (<1.10 for past 3 years)

			Outstanding				
		Outstanding	Special	Total		<b>Total Bond</b>	<b>Bond Debt</b>
A Warning Trend Is		Revenue Bonds	Obligation	Outstanding		Debt	Coverage
Observed When:	Fiscal Year	Balance	<b>Bonds Balance</b>	Debt	Net Revenue *	Payment **	Ratio
Observed when:	2007	\$76,430,000	\$38,535,000	\$114,965,000	\$32,702,921	\$7,927,137	4.13
Bond Debt Coverage Ratio	2008	\$72,675,000	\$60,000,000	\$132,675,000	\$30,886,244	\$8,834,238	3.50
falls below 1.10	2009	\$68,800,000	\$60,000,000	\$128,800,000	\$33,321,927	\$10,000,758	3.33
	2010	\$81,505,000	\$60,000,000	\$141,505,000	\$37,869,372	\$10,226,577	3.70
Formulation:	2011	\$149,830,000	\$60,000,000	\$209,830,000	\$43,712,819	\$10,529,157	4.15
Operating Revenues +	2012	\$144,470,000	\$63,935,000	\$208,405,000	\$47,036,985	\$14,074,110	3.34
Interest + Misc. Revenue -	2013	\$139,325,000	\$63,955,000	\$203,280,000	\$35,001,089	\$15,046,203	2.33
Operating Expenses	2014	\$119,205,000	\$62,655,000	\$181,860,000	\$36,237,895	\$14,463,291	2.51
Total Bond Debt Payment	2015	\$158,615,000	\$61,340,000	\$219,955,000	\$42,164,780	\$13,919,035	3.03
	2016	\$152,920,000	\$60,005,000	\$212,925,000	\$47,012,840	\$14,445,763	3.25

<sup>\*</sup> Net Revenue is equal to Operating Revenues plus Interest and Miscellaneous Revenue less Operating Expenses

**Description:** The debt coverage ratio is a measure of an entity's ability to meet its annual interest and principal payments. It is calculated by taking the net operating income (operating revenues less operating expenses) and dividing it by the total debt service (annual interest plus annual principal payments on long-term debt). A ratio of less than 1.10 or a declining trend of three or more years is a negative factor and warrants close monitoring. Credit rating firms look at this debt service coverage to determine the fund's financial health and ability to obtain bonds in the future.

**Analysis:** Revenue bonds and their related interest are payable solely from the revenues derived from the operation of the enterprise owned by the City. The taxing power of the City is not pledged to secure payment of the bonds and interest.

- While the 1.10 credit rating benchmark generally only applies to revenue bonds, Water and Electric have both revenue bonds and special
  obligation bonds. For our analysis, we have included the total bond debt payment (on revenue and special obligation bonds).
- For the period shown, the debt coverage ratio has been consistently above the 1.10 level, so there are no warning trends for this indicator.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/

<sup>\*\*</sup> Bond Debt Payment includes both Special Obligation and Revenue Bond Debt Payments

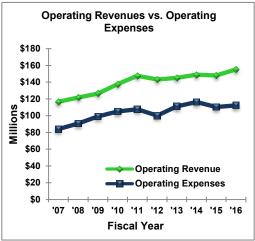
_	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues					
Charges for services	\$116,758,098	\$121,609,839	\$126,435,095	\$137,633,839	\$147,684,732
Total Operating Revenues	\$116,758,098	\$121,609,839	\$126,435,095	\$137,633,839	\$147,684,732
Operating Expenses:					
Personnel Services**	\$13,550,405	\$14,586,460	\$15,470,692	\$15,786,287	\$16,287,042
Power Supply	\$56,526,459	\$62,680,572	\$67,413,243	\$73,683,788	\$72,897,808
Materials and Supplies	\$3,903,338	\$3,468,296	\$3,799,915	\$3,751,927	\$3,991,128
Travel and Training	\$158,173	\$163,010	\$157,122	\$145,826	\$142,566
Intragovernmental	\$2,939,461	\$3,202,345	\$3,442,442	\$3,680,680	\$4,010,294
Utilities, Services and Miscellaneous	\$6,977,341	\$6,622,912	\$8,810,612	\$7,911,844	\$10,485,160
Total Operating Expenses	\$84,055,177	\$90,723,595	\$99,094,026	\$104,960,352	\$107,813,998
Operating Income (Loss)	\$32,702,921	\$30,886,244	\$27,341,069	\$32,673,487	\$39,870,734
Before PILOT and Depreciation	, , , , ,	, , ,	, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, , , , , ,	, , .
P.I.L.O.T.	(\$10,309,306)	(\$11,215,634)	(\$11,481,441)	(\$12,680,470)	(\$14,091,375)
Operating Income (Loss)	\$22,393,615	\$19,670,610	\$15,859,628	\$19,993,017	\$25,779,359
Before Depreciation	. , ,	. , ,	. , ,	. , ,	. , ,
Depreciation	(\$8,680,523)	(\$9,606,527)	(\$10,350,644)	(\$10,997,082)	(\$12,367,555)
Operating Income (Loss)	\$13,713,092	\$10,064,083	\$5,508,984	\$8,995,935	\$13,411,804
Non-Operating Revenues:					
Revenue From Other Gov. Units	\$0	\$17,645	\$9,043	\$8,312	\$1,166
Investment Revenue	\$3,912,379	\$3,734,576	\$4,280,043	\$3,742,207	\$2,392,204
Miscellaneous Revenue	\$3,549,245	\$3,734,376	\$1,700,815	\$3,742,207 \$1,453,678	\$1,449,881
Total Non-Operating Revenues	\$7,461,624	\$7,276,487	\$5,989,901	\$5,204,197	\$3,843,251
Non Onesetina Francisco					
Non-Operating Expenses:	<b>¢E 100 002</b>	<b>¢E 604 704</b>	<b>¢</b> E 040 900	#6 204 064	<b>\$7.207.055</b>
Interest Expense	\$5,189,803 \$2,370	\$5,621,734 \$2,934	\$5,940,890 \$9,808	\$6,384,864 \$10,954	\$7,307,055 \$2,906
Bank & Paying Agent Fees Loss on Sale/Disposal of Fixed Assets	\$2,370 \$15,240	\$48,339	\$67,698	\$10,954 \$57,779	\$2,900 \$16,276
Amortization	\$89,108	\$94,838	\$91,714	\$101,596	\$139,914
Miscellaneous Expense	\$0 \$0	\$9 <del>4</del> ,030	\$91,71 <del>4</del> \$0	\$101,390 \$0	\$159,91 <del>4</del> \$0
Total Non-Operating Expenses	\$5,296,521	\$5,767,845	\$6,110,110	\$6,555,193	\$7,466,151
Operating Transfers:					
Operating Transfers From Other Funds	\$0	\$3,375	\$0	\$0	\$2,521,152
Operating Transfers To Other Funds	(\$109,700)	(\$50,000)	(\$50,000)	(\$50,000)	(\$3,033,475)
Total Operating Transfers	(\$109,700)	(\$46,625)	(\$50,000)	(\$50,000)	(\$512,323)
Net Income (Loss) Before Capital Contributions	¢15 760 405	¢11 E26 400	¢5 220 775	¢7 E04 020	¢0 276 504
Contributions	\$15,768,495	\$11,526,100	\$5,338,775	\$7,594,939	\$9,276,581
Capital Contributions*	\$1,629,383	\$719,869	\$268,382	\$327,405	\$174,619
Net Income (Loss)Transferred To Retained Earnings	\$17,397,878	\$12,245,969	\$5,607,157	\$7,922,344	\$9,451,200
Beginning Retained Earnings *	\$131,195,963	\$148,593,841	\$160,839,810	\$166,446,967	\$174,369,311
Ending Retained Earnings	\$148,593,841	\$160,839,810	\$166,446,967	\$174,369,311	\$183,820,511
Contributed Capital	\$6,113,389	\$6,113,389	\$6,113,389	\$6,113,389	\$6,113,389
Ending Fund Equity	\$154,707,230	\$166,953,199	\$172,560,356	\$180,482,700	\$189,933,900

<sup>\*</sup> FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

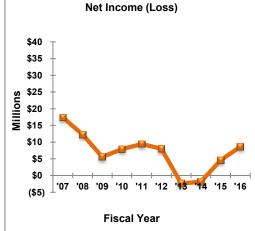
<sup>\*\*</sup>Beginning in FY 2015, Personnel Services includes the GASB 68 Adj. for Pensions and GASB 16 Adj. for Vacation Liability

### **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$143,300,497	\$145,158,216	\$148,900,970	\$148,017,154	\$155,212,893
\$143,300,497	\$145,158,216	\$148,900,970	\$148,017,154	\$155,212,893
ψ1 <del>4</del> 3,300,437	ψ143,130,210	ψ1 <del>4</del> 0,300,370	ψ1 <del>4</del> 0,017,104	ψ 133,2 12,033
\$16,900,564	\$17,683,212	\$17,997,352	\$18,837,101	\$20,893,364
\$60,996,422	\$71,243,814	\$75,835,651	\$70,248,877	\$69,188,822
\$4,337,961	\$6,094,755	\$5,082,026	\$4,127,264	\$4,751,157
\$192,922	\$205,917	\$251,736	\$290,399	\$345,893
\$4,188,348	\$4,584,566	\$5,361,852	\$5,481,712	\$6,363,710
\$13,422,215	\$11,375,054	\$11,707,308	\$11,350,496	\$10,822,855
\$100,038,432	\$111,187,318	\$116,235,925	\$110,335,849	\$112,365,801
\$43,262,065	\$33,970,898	\$32,665,045	\$37,681,305	\$42,847,092
(\$14,170,229)	(\$14,497,510)	(\$15,002,555)	(\$15,223,336)	(\$15,746,363)
\$29,091,836	\$19,473,388	\$17,662,490	\$22,457,969	\$27,100,729
<b>420,001,000</b>	<b>\$10,410,000</b>	<b>\$11,002,400</b>	<b>422</b> , 101, 000	<b>427,100,720</b>
(\$13,942,019)	(\$14,074,857)	(\$14,406,827)	(\$14,822,021)	(\$15,069,433)
\$15,149,817	\$5,398,531	\$3,255,663	\$7,635,948	\$12,031,296
<b>#040.000</b>	<b>#</b> 00.005	<b>040.000</b>	044.004	•
\$219,339	\$89,395	\$13,600	\$11,991	\$0
\$1,809,660	(\$891,394)	\$1,793,720	\$2,757,064	\$2,328,545
\$1,965,260	\$1,921,585	\$1,779,130	\$1,726,411	\$1,837,203
\$3,994,259	\$1,119,586	\$3,586,450	\$4,495,466	\$4,165,748
\$8,776,992	\$8,338,802	\$7,543,885	\$6,951,636	\$8,145,631
\$3,217	\$319,518	\$9,376	\$623,127	\$4,649
\$26,649	\$79,613	\$199,817	\$59,045	\$761,565
\$206,801	\$177,887	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$9,013,659	\$8,915,820	\$7,753,078	\$7,633,808	\$8,911,845
\$0	\$0	\$0	\$503,552	\$0
(\$2,262,324)	(\$821,774)	(\$1,919,444)	(\$799,112)	(\$987,642)
(\$2,262,324)	(\$821,774)	(\$1,919,444)	(\$295,560)	(\$987,642)
\$7,868,093	(\$3,219,477)	(\$2,830,409)	\$4,202,046	\$6,297,557
\$141,672 	\$877,298	\$937,939	\$409,131	\$2,300,466
\$8,009,765	(\$2,342,179)	(\$1,892,470)	\$4,611,177	\$8,598,023
\$183,820,511	\$188,462,312	\$196,722,502	\$194,830,032	\$199,441,209
\$191,830,276	\$186,120,133	\$194,830,032	\$199,441,209	\$208,039,232
\$6,113,389	\$6,113,389	\$0	\$0	\$0
<u>\$197,943,665</u>	\$192,233,522	\$194,830,032	\$199,441,209	\$208,039,232



Operating revenues have been above operating expenses for the ten year period shown. There is a gap between the revenues and expenses because part of the rates charged to customers are used to pay interest expenses on outstanding debt and other non-operating expenses as well as some capital project costs. The City utilizes the approach of implementing smaller utility rate increases over time in order to accumulate funds to pay for significant capital project costs instead of implementing large rate increases when those capital projects are needed.



There has been a net income for all ten years except FY 2013 and FY 2014. In those years the net loss is due to increases in purchased power costs related to new contracts for the Sikeston power plant, full integration of new Prairie State units 1 and 2 and a new wind energy contract. In FY 2014, there was a significant operating transfer out to remove the transload facility from the Electric budget and set it up as a separate fund.

### Water and Electric Fund

V	vater and	Electric	runa		
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes Property Taxes Gross Receipts & Other Local Taxes Intragovernmental Revenues					
Grants	\$0	\$17,645	\$9,043	\$8,312	\$1,166
Interest (w/o GASB 31 adjustment)	\$3,448,831	\$3,275,126	\$2,767,739	\$5,877,617	\$2,435,792
Fees and Service Charges	\$116,758,098	\$121,609,839	\$126,435,095	\$137,633,839	\$147,684,732
Other Local Revenues ++	\$3,549,245	\$3,524,266	\$1,700,815	\$1,453,678	\$1,449,881
	\$123,756,174	\$128,426,876	\$130,912,692	\$144,973,446	\$151,571,571
Other Funding Sources/Transfers^	\$0	\$3,375	\$0	\$0	\$2,521,152
Total Financial Sources: Less					
Appropriated Fund Balance	\$123,756,174	\$128,430,251	\$130,912,692	\$144,973,446	\$154,092,723
Financial Uses  Operating Expenses (w/o GASB 68/16 Adj) Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp Principal Payments Capital Additions Enterprise Revenues used for Capital Projects	\$83,986,693 \$109,700 \$15,501,479 \$3,595,000 \$1,274,798 \$3,523,000	\$90,655,507 \$50,000 \$16,840,302 \$3,755,000 \$1,103,822 \$4,560,000	\$99,065,249 \$50,000 \$17,432,139 \$3,875,000 \$814,877 \$2,318,500	\$104,917,633 \$50,000 \$19,076,288 \$4,020,000 \$738,669 \$23,455,876	\$107,778,089 \$3,033,475 \$21,401,336 \$4,175,000 \$638,615 \$3,000,000
Total Financial Uses	\$107,990,670	\$116,964,631	\$123,555,765	\$152,258,466	\$140,026,515
Financial Sources Over/ (Under) Financial Uses	\$15,765,504	\$11,465,620	\$7,356,927	(\$7,285,020)	\$14,066,208
Cash and cash equivalents	\$23,400,818	\$35,958,288	\$43,716,502	\$27,978,533	\$32,749,841
Less: GASB 31 Adjustment	\$3,222,337	\$3,681,788	\$5,194,092	\$3,058,683	\$3,015,095
Plus: Inventory	\$7,775,957	\$7,380,281	\$7,286,572	\$7,314,220	\$6,968,737
Ending Cash and Other Resources	\$27,954,438	\$39,656,781	\$45,808,982	\$32,234,070	\$36,703,483
Total Financial Uses	\$107,990,670	\$116,964,631	\$123,555,765	\$152,258,466	\$140,026,515
Less: Ent Rev used for current year CIP	(\$3,523,000)	(\$4,560,000)	(\$2,318,500)	(\$23,455,876)	(\$3,000,000)
Operational Expenses	\$104,467,670	\$112,404,631	\$121,237,265	\$128,802,590	\$137,026,515
20% Guideline for Operational Expenses Add: Ent Rev for next year CIP Cash Reserve Target	\$20,893,534 \$4,560,000 <b>\$25,453,534</b>	\$22,480,926 \$2,318,500 <b>\$24,799,426</b>	\$24,247,453 \$23,455,876 <b>\$47,703,329</b>	\$25,760,518 \$3,000,000 <b>\$28,760,518</b>	\$27,405,303 \$8,135,000 <b>\$35,540,303</b>
	<del></del>	***********	4	4-01.001010	400,010,000

Cash Above/(Below) Cash Reserve Target

\$1,163,180

\$14,857,355

\$2,500,904

(\$1,894,347)

\$3,473,552

<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

### **Financial Sources and Uses**

Actual

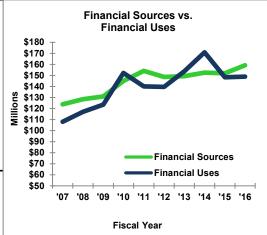
Actual

2012	2013	2014	2015	2016	
\$219,339	\$89,395	\$13,600	\$11,991	\$0	
\$3,092,673	\$2,111,300	\$1,791,988	\$1,725,242	\$2,125,702	
\$143,300,497	\$145,158,216	\$148,900,970	\$148,017,154	\$155,212,893	
\$1,965,260	\$1,921,585	\$1,779,130	\$1,726,411	\$1,837,203	
\$148,577,769	\$149,280,496	\$152,485,688	\$151,480,798	\$159,175,798	
\$0	\$0	\$0	\$503,552	\$0	
				l	_

Actual

Actual

Actual

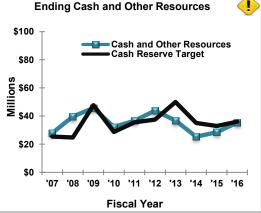


\$148,577,769 \$149,280,496 \$152,485,688 \$151,984,350 \$159,175,798

In general, total financial sources are above total financial uses. In the years where uses are above sources, there were significant capital project expenses. The City must appropriate all of the cost of a capital project before a construction contract can be awarded, even though construction can take more than one year to complete. The City utilizes smaller utility rate increases over time to build up balances and then uses those balances to fund some of their capital projects.

36,726
34,005
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32,672 <sub>[</sub>
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\$8,135,000	\$11,184,400	\$21,540,751	\$5,200,000	\$4,300,000
\$139,569,662	\$153,616,893	\$170,859,578	\$148,313,463	\$148,913,683
\$9,008,107	(\$4,336,397)	(\$18,373,890)	\$3,670,887	\$10,262,115
\$38,624,482 \$1,732,082	\$28,176,899 (\$1,270,612)	\$16,347,393 (\$1,268,880)	\$21,006,770 (\$237,059)	\$29,018,426 (\$34,215)
\$6,947,949	\$7,414,147	\$7,695,025	\$7,271,457	\$6,312,335
\$43,840,349	\$36,861,658	\$25,311,298	\$28,515,286	\$35,364,976
\$139,569,662 (\$8,135,000)	\$153,616,893 (\$11,184,400)	\$170,859,578 (\$21,540,751)	\$148,313,463 (\$5,200,000)	\$148,913,683 (\$4,300,000)
\$131,434,662	\$142,432,493	\$149,318,827	\$143,113,463	\$144,613,683
\$26,286,932 \$11,184,400	\$28,486,499 \$21,540,751	\$29,863,765 \$5,200,000	\$28,622,693 \$4,300,000	\$28,922,737 \$7,050,000
\$37,471,332	\$50,027,250	\$35,063,765	\$32,922,693	\$35,972,737
\$6,369,017	(\$13,165,592)	(\$9,752,467)	(\$4,407,407)	(\$607,761)

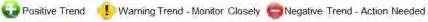


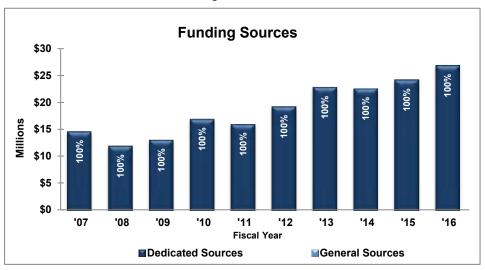
Because the Water and Electric fund has such a significant infrastructure to support, a significant cash reserve target is required. The calculation of this target was adopted by the City Council in a policy in December 2013. This higher target level utilizes a utility basis approach and is widely used in the electric industry and is part of course work provided by the American Public Power Association.

For the past four years, cash and other resources has been below its cash reserve target, but the amount below the cash reserve target has been decreasing each year. (THIS PAGE INTENTIONALLY LEFT BLANK)

# Sanitary Sewer Fund Trends Enterprise Fund

Indicator	2015	2016	Comments				
Expenses Per Capita in Constant Dollars	•	•	Expenses per capita in constant dollars increased 26.85%. The waste water treatment plant was expanded during this timeframe which resulted in higher debt and operating expenses.				
Fringe Benefits as a Percentage of Salaries and Benefits	•	<b>(</b>	Fringe benefits as a percent of salaries was above the Bureau of Labor Statistics (BLS) average fringe benefit percent for state and local governments for all years except FY 2015. The pension plan was changed in FY 2013 for new hires and the fringe benefit percent has been decreasing since then. The FY 2016 fringe benefit percent is 34.09%.				
Employees Per Thousand Population	•	•	Over the past ten years, the total number of employees increased by 27.96 FTE. Employees per thousand population increased 16.75% while the population increased 26.61%. Positions have been added due to the water treatment plant expansion.				
Citizen Survey: Satisfaction with City Sewer Service			The City began asking about satisfaction with city sewer services in FY 2014. The satisfaction has increased from 88% in FY 2014 to 90% in FY 2015 and then decreased to 85% in FY 2016. There is no state and national benchmark data available.				
Liquidity Ratio	<b>•</b>	•	The liquidity ratio (which measures the fund's short-run financial condition) has been well above the credit industry benchmark of 1.00 for the past ten years. The FY 2016 liquidity ratio is 14.38.				
Total Debt Service as a percent of Net Operating Revenues			The total debt service as a percent of net operating revenues for the Sewer Utility has been significantly above the credit industry benchmark of 20% for all of the past ten years. The FY 2016 debt service percent is 34.11%.				
Total Bond Debt Coverage Ratio	<b>•</b>	•	The total bond debt coverage ratio for the Sewer Utility has been above the 1.10 credit rating benchmark for all of the past ten years. The FY 2016 total bond debt coverage ratio is 1.62.				
Ending Cash and Other Resources	<b>•</b>	•	The ending cash and other resources was above the cash reserve target for FY 2012 through FY 2015. The FY 2016 ending cash fell below the cash reserve target by \$243,259. The FY 2017 budget included both a voter approved rate increase of 4% and an operational increase of 1% which should improve ending cash in the coming year.				





	Dedicated Sources							
	Fees and				Operating		Total	
Fiscal	Service	Investment	Misc.	Grant	Transfers from	Capital	Dedicated	Total
Year	Charges	Revenues	Revenues	Revenue	Other Funds	Contributions	Sources	Revenues
2007	\$9,023,901	\$1,289,960	\$274,733	\$0	\$0	\$3,979,760	\$14,568,354	\$14,568,354
2008	\$9,251,635	\$1,081,944	\$15,914	\$0	\$0	\$1,529,073	\$11,878,566	\$11,878,566
2009	\$10,601,805	\$1,044,175	\$205,356	\$0	\$0	\$1,161,889	\$13,013,225	\$13,013,225
2010	\$12,228,688	\$1,308,221	\$172,125	\$0	\$0	\$3,161,872	\$16,870,906	\$16,870,906
2011	\$14,470,315	\$959,841	\$141,961	\$0	\$42	\$377,075	\$15,949,234	\$15,949,234
2012	\$17,173,614	\$800,366	\$435,804	\$0	\$100,000	\$717,299	\$19,227,083	\$19,227,083
2013	\$19,465,358	\$207,098	\$26,148	\$0	\$0	\$3,124,466	\$22,823,070	\$22,823,070
2014	\$19,394,518	\$925,701	\$831,553	\$0	\$0	\$1,415,970	\$22,567,742	\$22,567,742
2015	\$20,597,586	\$1,300,201	\$35,578	\$0	\$0	\$2,266,627	\$24,199,992	\$24,199,992
2016	\$22,627,392	\$1,247,128	\$319,263	\$0	\$117,923	\$2,584,145	\$26,895,851	\$26,895,851
10 Yr % Chg	150.75%	(3.32%)	16.21%			(35.07%)	84.62%	84.62%

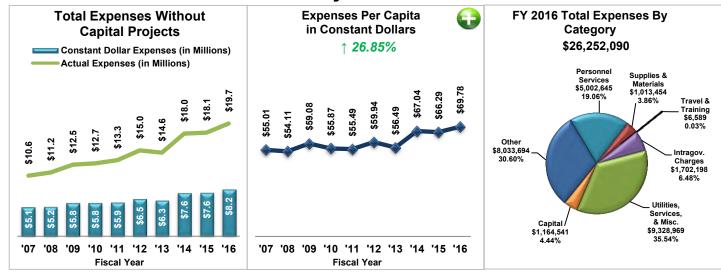
**Description:** The Sanitary Sewer Fund is an enterprise fund which renders services to the general public on a user-charged basis. All of the revenues received are dedicated to the department. The areas of operation include administration, engineering, waste water treatment plant, field operations and maintenance, and line maintenance. The primary funding source is sewer charges which are part of the monthly City utility bills. Other dedicated sources include investment revenue, miscellaneous revenue (auction revenue from fleet items being replaced, special assessment tax bills), transfers, and capital contributions. Capital projects are funded through voter approved ballot issues. A combination of revenue and special obligation bonds are used to finance the capital projects approved by the voters.

Analysis: For the period shown, total revenues increased 84.62%.

- The Sanitary Sewer Fund is primarily funded by operating revenues such as fees and service charges. Operating revenues have increased by 150.75% for the period shown, reflecting a combination of voter approved and operational fee increases. There were no residential rate increases in FY 2016.
- Miscellaneous revenues can vary greatly due to the specific sources of these revenues. In FY 2014, the large increase to miscellaneous
  revenues was due to reimbursements from the Boone County Regional Sewer District for the North Grindstone Phase 2 capital project.
- Operating transfers for FY 2016 are from the Storm Water Fund for the purchase of a tandem axle dump truck used by both funds and from the sale of real estate.

#### Sources:

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

	Expenses without			Consumer	Constant		Per Capita Expenses	Per Capita Percent
Fiscal	Capital	Capital	Total	Price	Dollar	<b>Estimated</b>	in Constant	Change Over
Year	Projects	Projects	Expenses	Index	Expenses	Population**	Dollars	Previous year
2007	\$10,597,959	\$3,661,821	\$14,259,780	207.30	\$5,112,378	92,937	\$55.01	(1.88%)
2008	\$11,159,665	\$5,754,338	\$16,914,003	215.30	\$5,183,237	95,782	\$54.11	(1.64%)
2005 - <u>2009</u>	\$12,526,310	\$7,998,405	\$20,524,715	214.54	\$5,838,764	98,831	\$59.08	9.18%
2006 - <u>2010</u>	\$12,744,665	\$10,730,644	\$23,475,309	218.06	\$5,844,675	104,620	\$55.87	(5.43%)
2007 - <u>2011</u>	\$13,312,298	\$29,255,837	\$42,568,135	224.94	\$5,918,181	106,658	\$55.49	(0.68%)
2008 - <u>2012</u>	\$15,002,406	\$27,893,639	\$42,896,045	229.59	\$6,534,434	109,008	\$59.94	8.02%
2009 - <u>2013</u>	\$14,626,250	\$10,893,025	\$25,519,275	232.96	\$6,278,438	111,145	\$56.49	(5.76%)
2010 - <u>2014</u>	\$17,957,829	\$4,971,425	\$22,929,254	236.74	\$7,585,465	113,155	\$67.04	18.68%
2011 - <u>2015</u>	\$18,129,892	\$3,354,265	\$21,484,157	237.02	\$7,649,098	115,391	\$66.29	(1.12%)
2016	\$19,706,693	\$6,545,397	\$26,252,090	240.01	\$8,210,780	117,671	\$69.78	5.26%
10 Yr % Chg	85.95%	78.75%	84.10%	15.78%	60.61%	26.61%	26.85%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Sewer Utility is charged with the responsibility to protect the public health and to ensure minimal impact upon the aquatic environment by adequate collection and treatment of wastewater with a regional area including Columbia. The areas of operation include administration, engineering, waste water treatment plant, field operations and maintenance, and line maintenance.

**Analysis:** For the period shown, total expenses without capital projects increased 85.95%, constant dollar expenses increased 60.61% and per capita expenses in constant dollars increased 26.85%.

- Significant capital project funding was used in FY 2009 to FY 2013. The largest amounts occurred in FY 2011 and FY 2012 with the construction of the wastewater treatment plant expansion. Sewer rates have been adjusted, as necessary, to pay for the debt costs associated with voter approved ballot issues as well as increases in operating costs.
- Increases beginning in FY 2014 reflect the additional operating costs of the waste water treatment plant expansion and the major maintenance plan.

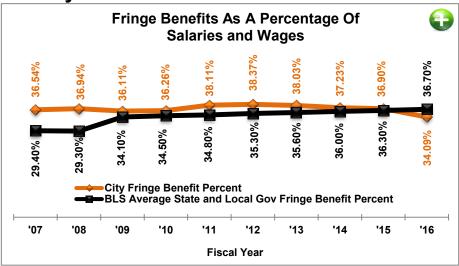
#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of		Benefits as a Percent of	LAGERS - General	BLS Average State and Local
	Fringe	Salaries and	Salaries and	Contribution	Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$806,351	\$2,206,961	36.54%	13.90%	29.40%
2008	\$914,095	\$2,474,249	36.94%	14.10%	29.30%
2009	\$993,443	\$2,751,163	36.11%	13.90%	34.10%
2010	\$1,102,954	\$3,041,489	36.26%	14.90%	34.50%
2011	\$1,184,099	\$3,107,272	38.11%	15.10%	34.80%
2012	\$1,236,677	\$3,222,799	38.37%	16.10%	35.30%
2013	\$1,253,656	\$3,296,379	38.03%	17.10%	35.60%
2014	\$1,257,973	\$3,379,241	37.23%	17.50%	36.00%
2015	\$1,287,238	\$3,488,484	36.90%	16.60%	36.30%
2016	\$1,154,822	\$3,387,885	34.09%	15.10%	36.70%
10 Yr % Chg	43.22%	53.51%	(6.71%)	8.63%	24.83%

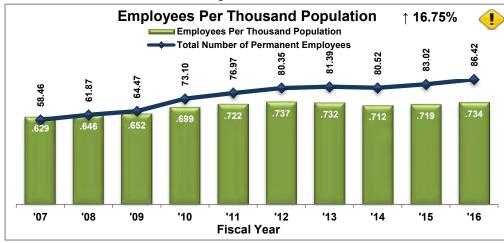
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 36.54% in FY 2007 to 38.37% in FY 2012 before decreasing. The FY 2016 fringe benefit percent is 34.09%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future
  pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.

#### Sources:

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	58.46	92,937	0.629					
2008	61.87	95,782	0.646	3.41	3.66		(0.25)	ADDED: (1) Engineer I, (1) Engineer II, (.33) Engineering Aide, (1.33) Engineering Aide III
2009	64.47	98,831	0.652	2.60	2.25		0.35	ADDED: (1) WWTP Operator I, (1) PW Supv, (.25) Rate Analyst
2010	73.10	104,620	0.699	8.63	5.50		3.13	ADDED: (3) Operations positions and (2) supervisory positions, (.50) Engineer II REALLOCATED engineering positions from Storm Water
2011	76.97	106,658	0.722	3.87	3.00		0.87	ADDED: (1) Util Maint Mechanic II, (1) WWTP Operator I, (1) Sewer Maint Supervisor
2012	80.35	109,008	0.737	3.38	4.35		(0.97)	ADDED: (3) Equipment Operators, (1) Lab- Tech, (.25) Engineer II, (.10) Risk Management Specialist
2013	81.39	111,145	0.732	1.04	1.00		0.04	ADDED: (1) Maint Asst I added
2014	80.52	113,155	0.712	(0.87)	0.25		(1.12)	ADDED: (.25) Engineer
2015	83.02	115,391	0.719	2.50	3.00		(0.50)	ADDED: (1) Custodian and (2) Equipment Operator II
2016	86.42	117,671	0.734	3.40	3.12	(1.00)	1.28	ADDED: (2) Equipment Operators II, (1) Engineering Technician, (.12) Deputy City Manager, DELETED: (1) Engineer, REALLOCATED: (.70) Assistant Utility Director
10 Yr Chg	47.83%	26.61%	16.75%	27.96	26.13	(1.00)	2.83	

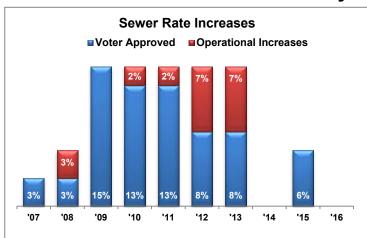
<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate base

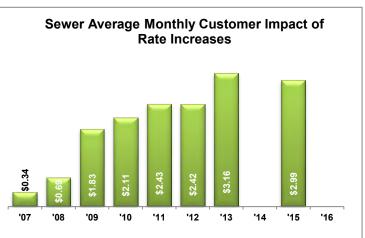
**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, the total number of positions increased by 27.96 FTE. Employees per thousand population increased 16.75% while the population increased 26.61%. Most of the new positions were added as a result of the waste water treatment plant expansion.

#### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

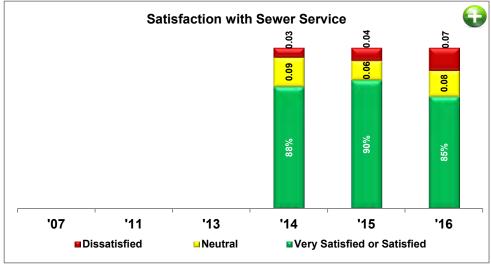




Fiscal Year	Voter Approved	Operational Increase	Average Monthly Customer Impact
2007	3.00%	<u>-</u>	\$0.34
2008	3.00%	3.00%	\$0.69
2009	15.00%		\$1.83
2010	13.00%	2.00%	\$2.11
2011	13.00%	2.00%	\$2.43
2012	8.00%	7.00%	\$2.42
2013	8.00%	7.00%	\$3.16
2014			\$0.00
2015	6.00%		\$2.99
2016			\$0.00

#### Source:

 City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/



**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

#### Very Satisfied or

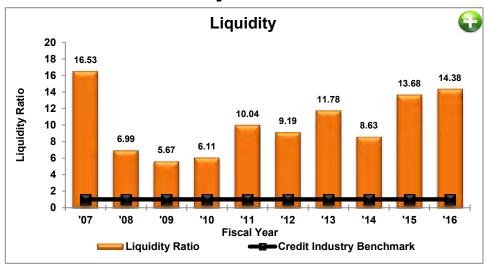
Fiscal Year	Satisfied	Neutral	Dissatisfied
2007			
2011			
2013			
2014	88%	0.09	0.03
2015	90%	0.06	0.04
2016	85%	0.08	0.07

**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of its citizens. Beginning in FY 2013 the City began conducting the surveys annually.

**Analysis:** The City began asking about satisfaction with sewer service with the FY 2014 citizen survey, so there are only three years of data available for this indicator. For the three years shown, the percent of citizens satisfied with sewer service has ranged from 85% to 90%, with FY 2016 satisfaction at 85%.

#### Source:

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A Warning Trend Is Observed When:		Cash Marketable Securities, and		Liquidity
Liquidity ratio falls below 1.00	Fiscal	Applicable Receivables*	Current	Coverage
	Year	less Inventory	Liabilities	Ratio
•	2007	\$5,757,126	\$348,231	16.53
	2008	\$3,207,721	\$458,747	6.99
	2009	\$2,642,584	\$466,472	5.67
Formulation:	2010	\$3,524,336	\$576,728	6.11
Cash, Marketable Securities	2011	\$5,626,456	\$560,560	10.04
and Accounts Receivable	2012	\$7,663,733	\$834,296	9.19
Current Liabilities	2013	\$9,242,285	\$784,484	11.78
	2014	\$6,750,570	\$781,849	8.63
	2015	\$9,898,040	\$723,371	13.68
Ratio Becomes a Negative Factor at: 1.00	2016	\$9,519,373	\$661,861	14.38
	10 Yr % Chg	71.93%	107.73%	(17.23%)

<sup>\*</sup> Applicable Receivables: Accounts Receivable, Net Taxes Receivable, Grants Receivable, Accrued Interest, Due from Other Funds, and Loans Receivable (less inventory and prepaid expenses)

**Description:** A good measure of a city's short-run financial condition is its cash position. "Cash position" includes cash, marketable securities, as well as other assets that can quickly be converted into cash. The level of such assets is referred to as liquidity. Liquidity is a measure of a City's ability to pay its short-term obligations. The immediate effect of insufficient liquidity is inability to pay bills in a timely manner. This can jeopardize the City's relationship with its vendors and can reduce the effectiveness and savings of the competitive bidding process associated with purchasing.

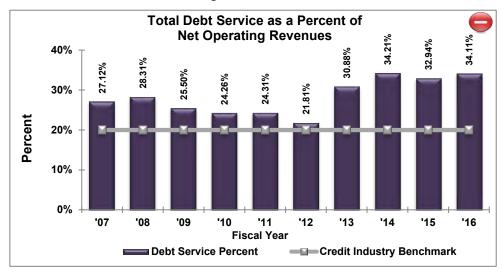
Low or steadily declining liquidity can indicate that a city has, or is, overextending itself in the long run, the first sign being a cash shortage. A standard ratio of liquidity used to analyze commercial entities is the quick ratio, or "acid test;" that is, cash, marketable securities, and accounts receivable (within 30 days) divided by current liabilities. If the ratio is approaching one, or less than one, the commercial entity is considered to be facing liquidity problems.

**Credit Industry Benchmarks:** If the ratio is less than one, it is considered to be a negative factor, but would be mitigated if a prior trend of three years or more indicates that the ratio will exceed one in the following year. A three-year trend of less than one would be considered a negative factor.

**Analysis:** The City of Columbia's Sewer Utility liquidity ratio has been well above 1.00 for the past ten years. There is no warning trend observed for this indicator.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit F-1 http://www.como.gov/finance/accounting/financial-reports



**Trend Key:** Debt Service as a Percent of Net Operating Revenues

Positive Trend (<20% for last 3 years) Warning Trend: (>20% for 1-2 of past 3 years) Negative Trend (>20% for past 3 years)

_	Fiscal Year	Debt Service*	Net Operating Revenues **	Debt Service as a percentage of Net Operating Revenues
A Warning Trend Is Observed When:	2007	\$2,871,897	\$10,588,594	27.12%
Debt service as a percentage of net operating	2008	\$2,930,111	\$10,349,493	28.31%
revenues is above 20%	2009	\$3,021,537	\$11,851,336	25.50%
	2010	\$3,325,655	\$13,709,034	24.26%
Formulation:	2011	\$3,786,364	\$15,572,159	24.31%
Debt Service	2012	\$4,036,660	\$18,509,784	21.81%
Net operating revenues	2013	\$6,083,775	\$19,698,604	30.88%
	2014	\$7,235,708	\$21,151,772	34.21%
	2015	\$7,225,182	\$21,933,365	32.94%
	2016	\$8,293,351	\$24,311,706	34.11%
	10 Yr % Cha	151.58%	107.14%	21.45%

<sup>\*</sup> Debt Services - principal and interest payment.

**Description:** Debt service is the amount of principal and interest that a local government must pay each year on long term debt plus any interest on short-term debt. Debt service can be a major part of a government's fixed costs and an increase may indicate excessive debt and create financial strain.

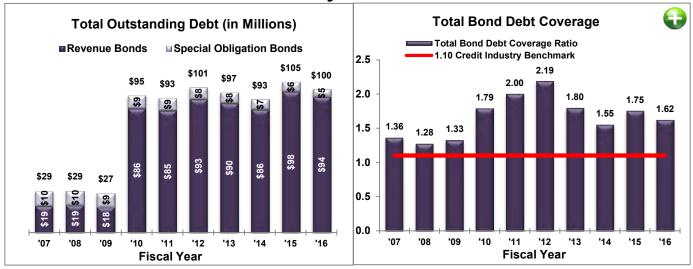
**Credit Industry Benchmarks:** Debt service exceeding 20% of operating revenues is considered a potential problem. Ten percent is considered acceptable.

**Analysis:** Over the ten year period listed the Sewer fund's debt service percentage has been over the industry standard of 20%; however, the debt coverage ratio has been above the 1.10 factor for all years indicating the City has had rates set to meet the bond debt coverage requirements. The debt structure for Sewer includes higher payments for FY 2013 and FY 2014. The debt coverage ratio will improve in FY 2019, FY 2021, and FY 2022 due to maturing bond issues. Management will continue to closely monitor this indicator to ensure future rate increases are implemented to cover operating increases as well as debt.

#### Source

 City of Columbia Financial Management Information Supplement Table 20 and Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports

<sup>\*\*</sup> Net Operating revenues include operating, investment and miscellaneous revenue



Trend Key: Bond Debt Coverage Ratio

Positive Trend (>1.10 for last 3 years) Warning Trend: (<1.10 for 1-2 of past 3 years) Negative Trend (<1.10 for past 3 years)

	Outstanding	Outstanding				
	Revenue	Special	Total		Total Revenue	Revenue
	Bonds	Obligation	Outstanding		Bond Debt	Bond
Fiscal Year	Balance	<b>Bonds Balance</b>	Debt	Net Revenue*	Payment	Coverage
2007	\$18,740,000	\$10,260,000	\$29,000,000	\$3,918,226	\$2,871,897	1.36
2008	\$19,295,000	\$9,865,000	\$29,160,000	\$3,736,747	\$2,930,111	1.28
2009	\$17,945,000	\$9,450,000	\$27,395,000	\$4,008,801	\$3,021,537	1.33
2010	\$86,310,000	\$9,020,000	\$95,330,000	\$5,960,206	\$3,325,655	1.79
2011	\$84,890,000	\$8,565,000	\$93,455,000	\$7,579,829	\$3,786,364	2.00
2012	\$92,810,000	\$8,035,000	\$100,845,000	\$8,828,025	\$4,036,660	2.19
2013	\$89,863,500	\$7,530,000	\$97,393,500	\$10,921,515	\$6,083,775	1.80
2014	\$85,542,900	\$7,010,000	\$92,552,900	\$11,250,793	\$7,235,708	1.55
2015	\$98,073,000	\$6,475,000	\$104,548,000	\$12,676,145	\$7,225,182	1.75
2016	\$94,424,300	\$5,155,000	\$99,579,300	\$13,467,314	\$8,293,351	1.62

<sup>\*</sup> Net Revenue is equal to Operating Revenues plus Interest Revenue less Operating Expenses

**Description:** The debt coverage ratio is a measure of an entity's ability to meet its annual interest and principal payments. It is calculated by taking the net operating income (operating revenues less operating expenses) and dividing it by the total debt service (annual interest plus annual principal payments on long-term debt). A ratio of less than 1.10 or a declining trend of three or more years is a negative factor and warrants close monitoring. Credit rating firms look at this debt service coverage to determine the fund's financial health and ability to obtain bonds in the future.

**Analysis:** Revenue bonds and their related interest are payable solely from the revenues derived from the operation of the enterprise owned by the City. The taxing power of the City is not pledged to secure payment of the bonds and interest.

- While the 1.10 credit rating benchmark generally only applies to revenue bonds, Sewer has both revenue bonds and special obligation bonds. For our analysis, we have included the total bond debt payment (on revenue and special obligation bonds).
- For the period shown, the debt coverage ratio has been consistently above the 1.10 level, so there are no warning trends for this
  indicator.
- · The total outstanding debt increased in FY 2010 due to the debt issued for the improvements at the wastewater treatment plant.

#### Source:

 City of Columbia Financial Management Information Supplement Table 20 and Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports

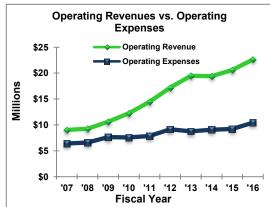
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
Sewer Charges	\$7,293,855	\$7,862,551	\$8,985,051	\$10,334,824	\$12,231,613
M.U. Sewer Charges	\$590,125	\$638,831	\$743,167	\$853,886	\$879,131
Sharecropping	\$2,240	\$3,460	\$2,519	\$6,577	\$4,482
BCRSD Wholesale Revenue	\$219,319	\$252,494	\$356,845	\$444,828	\$521,449
Sewer Connection Fees	\$737,984	\$336,556	\$341,017	\$417,561	\$658,613
Other Misc. Operating Revenues	\$180,378	\$157,743	\$173,206	\$171,012	\$175,027
Total Operating Revenues	\$9,023,901	\$9,251,635	\$10,601,805	\$12,228,688	\$14,470,315
Operating Expenses:					
Personnel Services*	\$3,128,554	\$3,371,752	\$3,610,527	\$3,971,309	\$4,047,769
Materials and Supplies	\$749,772	\$564,284	\$616,056	\$616,791	\$630,081
Travel and Training	\$6,450	\$5,588	\$5,673	\$13,321	\$5,505
Intragovernmental	\$922,872	\$1,002,222	\$1,126,719	\$1,207,322	\$1,268,244
Utilities, Services and Miscellaneous	\$1,587,987	\$1,652,986	\$2,278,204	\$1,767,960	\$1,898,728
Total Operating Expenses	\$6,395,635	\$6,596,832	\$7,637,179	\$7,576,703	\$7,850,327
Operating Income Before Depreciation	\$2,628,266	\$2,654,803	\$2,964,626	\$4,651,985	\$6,619,988
Depreciation	(\$2,696,801)	(\$2,901,725)	(\$2,992,160)	(\$3,073,225)	(\$3,101,607)
Operating Income (Loss)	(\$68,535)	(\$246,922)	(\$27,534)	\$1,578,760	\$3,518,381
Non-Operating Revenues:					
Investment Revenue	\$1,289,960	\$1,081,944	\$1,044,175	\$1,308,221	\$959,841
Miscellaneous Revenue	\$274,733	\$15,914	\$205,356	\$172,125	\$141,961
Revenue from other govt. units	\$0	\$0	\$0	\$0	\$0
Total Non-Operating Revenues	\$1,564,693	\$1,097,858	\$1,249,531	\$1,480,346	\$1,101,802
Non-Operating Expenses:					
Interest Expense	\$1,173,189	\$1,286,978	\$1,247,763	\$1,759,110	\$1,594,062
Bank & Paying Agent Fees	\$64,713	\$61,314	\$65,465	\$66,155	\$65,769
Loss on Disposal Assets	\$13,319	\$12,801	\$8,546	\$2,625	\$22,232
Amortization	\$34,461	\$36,179	\$36,477	\$56,347	\$55,969
Total Non-Operating Expenses	\$1,285,682	\$1,397,272	\$1,358,251	\$1,884,237	\$1,738,032
Operating Transfers:					
Operating Transfers From Other Funds	\$0	\$0	\$0	\$0	\$42
Operating Transfers To Other Funds	(\$32,633)	(\$5,419)	(\$5,611)	(\$122,365)	(\$241,094)
Total Operating Transfers	(\$32,633)	(\$5,419)	(\$5,611)	(\$122,365)	(\$241,052)
Net Income (Loss) Before					
Capital Contribution	\$177,843	(\$551,755)	(\$141,865)	\$1,052,504	\$2,641,099
Capital Contribution	\$3,979,760	\$1,529,073	\$1,161,889	\$3,161,872	\$377,075
Net Income (Loss)	\$4,157,603	\$977,318	\$1,020,024	\$4,214,376	\$3,018,174
Amortization of Contributions	\$0	\$0	\$0	\$0	\$0
Net Income (Loss) Transferred	<u> </u>	<b>**</b>	<b>**</b>	<b>A</b>	<b>**</b> *** ***
To Retained Earnings	\$4,157,603	\$977,318	\$1,020,024	\$4,214,376	\$3,018,174
Beginning Retained Earnings**	\$46,731,475	\$50,889,078	\$51,866,396	\$52,886,420	\$57,100,796
Ending Retained Earnings	\$50,889,078	\$51,866,396	\$52,886,420	\$57,100,796	\$60,118,970
Contributed Capital	\$74,649,140 \$125,539,219	\$74,649,140 \$126,515,536	\$74,649,140 \$127,535,560	\$74,649,140 \$131,749,936	\$74,649,140 \$134,768,110
Ending Fund Equity	<u>\$125,538,218</u>	<u>\$126,515,536</u>	\$127,535,560	\$131,749,936	\$134,768,110

<sup>\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adjustment for Pensions

<sup>\*</sup> FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

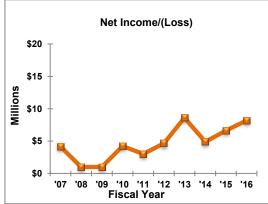
#### **Net Income Statement**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
				_
\$14,546,688	\$15,882,910	\$15,966,163	\$17,296,306	\$17,812,957
\$1,236,140	\$1,387,655	\$1,414,095	\$1,332,486	\$1,287,953
\$6,936	\$6,859	\$4,372	\$10,190	\$5,083
\$612,667	\$711,732	\$800,746	\$788,024	\$892,921
\$584,505	\$1,299,248	\$1,070,284	\$1,060,495	\$2,415,708
\$186,678	\$176,954	\$138,858	\$110,085	\$212,770
\$17,173,614	\$19,465,358	\$19,394,518	\$20,597,586	\$22,627,392
\$4,269,354	\$4,297,452	\$4,435,161	\$4,661,774	\$4,822,491
\$718,133	\$712,241	\$1,073,279	\$1,068,802	\$1,003,936
\$15,694	\$9,824	\$5,111	\$7,820	\$6,589
\$1,456,517	\$1,429,382	\$1,506,702	\$1,614,286	\$1,702,198
\$2,686,257	\$2,302,042	\$2,049,173	\$1,868,960	\$2,871,992
\$9,145,955	\$8,750,941	\$9,069,426	\$9,221,642	\$10,407,206
,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	, , , , , ,	, , , , , , ,	, , , , ,	, , , , , ,
\$8,027,659	\$10,714,417	\$10,325,092	\$11,375,944	\$12,220,186
(\$3,233,811)	(\$3,394,659)	(\$4,989,043)	(\$5,048,510)	(\$5,129,778)
\$4,793,848	\$7,319,758	\$5,336,049	\$6,327,434	\$7,090,408
\$800,366	\$207,098	\$925,701	\$1,300,201	\$1,247,128
\$435,804	\$26,148	\$831,553	\$35,578	\$319,263
\$0	\$0	\$0	\$0	\$0
\$1,236,170	\$233,246	\$1,757,254	\$1,335,779	\$1,566,391
\$1,723,130	\$1,697,631	\$2,317,366	\$2,561,784	\$2,568,836
\$69,777	\$245,328	\$336,496	\$608,507	\$398,693
\$232,392	\$7,090	\$385,420	\$13,938	\$24,946
\$65,396	\$0	\$0	\$0	\$0
\$2,090,695	\$1,950,049	\$3,039,282	\$3,184,229	\$2,992,475
\$100,000	\$0	\$0	\$0	\$117,923
(\$116,555)	(\$116,693)	(\$580,268)	(\$116,937)	(\$185,136)
(\$16,555)	(\$116,693)	(\$580,268)	(\$116,937)	(\$67,213)
\$3,922,768	\$5,486,262	\$3,473,753	\$4,362,047	\$5,597,111
\$717,299	\$3,124,466	\$1,415,970	\$2,266,627	\$2,584,145
\$4,640,067	\$8,610,728	\$4,889,723	\$6,628,674	\$8,181,256
\$0	\$0	\$0	\$0	\$0
\$4,640,067	\$8,610,728	\$4,889,723	\$6,628,674	\$8,181,256
\$60,118,970	\$63,746,232	\$148,599,327	\$153,489,050	\$160,117,724
\$64,759,037	\$72,356,960	\$153,489,050	\$160,117,724	\$168,298,980
\$74,649,140	\$74,649,140	\$0	\$0	\$0
<u>\$139,408,177</u>	\$147,006,100	\$153,489,050	\$160,117,724	\$168,298,980



Operating Revenues have been higher than operating expenses for the entire ten year period shown. Operating revenues are also used to cover or non-operating expenditures such as debt service payments as well as capital project costs. There were both voter approved and operational rate increases in FY 2012 and FY 2013 while the waste water treatment plant expansion project was being completed.

For a more complete look at total revenues and expenses, please refer to the financial sources and uses statement.



There has been a net income for all ten years shown. There is upward trend during this period as the fund has needed to accumulate cash to pay for substantial capital project costs (which are not reflected on the net income statement). Please refer to the financial sources and uses statement for a more complete view of total revenues and expenses.

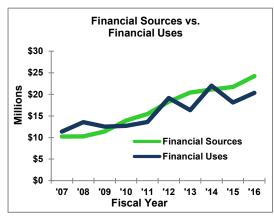
-	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes					
Gross Receipts & Other Local Taxes					
Intragovernmental Revenues					
Grants	04 400 445	<b>#4.005.004</b>	<b>#700.004</b>	<b>04 7</b> 04 000	#000 0 <b>7</b> 0
Interest (w/o GASB 31 Adjustment)	\$1,183,445	\$1,025,261	\$792,224	\$1,701,839	\$966,376
Fees and Service Charges Other Local Revenues ++	\$9,023,901 \$0	\$9,251,635 \$0	\$10,601,805 \$0	\$12,228,688 \$0	\$14,470,315 \$0
- Cirici Edda Neverides	\$10,207,346	\$10,276,896	\$11,394,029	\$13,930,527	\$15,436,691
Other Funding Sources/Transfers^	\$0	\$0	\$0	\$0	\$42
Total Financial Sources: Less					
Appropriated Fund Balance	\$10,207,346	\$10,276,896	\$11,394,029	\$13,930,527	\$15,436,733
Appropriated Faile Balainee	ψ10,201,040	ψ10,270,000	ψ11,004,020	ψ10,000,0 <u>2</u> 1	ψ10,400,100
Financial Uses					
Operating Expenses (w/o GASB 16 and 68 Adj)	\$6,376,841	\$6,590,664	\$7,620,074	\$7,550,034	\$7,840,802
Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp	\$32,633 \$1,237,902	\$5,419 \$1,348,292	\$5,611 \$1,313,228	\$122,365 \$1,825,265	\$241,094 \$1,659,831
Principal Payments	\$1,590,000	\$1,640,000	\$1,765,000	\$1,825,205	\$1,875,000
Capital Additions	\$187,208	\$258,417	\$533,109	\$88,135	\$381,238
Ent Revenues used for Capital Projects	\$1,935,000	\$3,706,253	\$1,290,000	\$1,321,500	\$1,581,500
Total Financial Uses	\$11,359,584	\$13,549,045	\$12,527,022	\$12,712,299	\$13,579,465
Financial Sources Over/					
(Under) Financial Uses	(\$1,152,238)	(\$3,272,149)	(\$1,132,993)	\$1,218,228	\$1,857,268
Cash and cash equivalents	\$4,424,841	\$2,043,464	\$1,490,774	\$2,187,742	\$3,963,011
Less: GASB 31 Adjustment	(\$14,000)	\$42,682	\$294,633	(\$98,985)	(\$105,520)
Plus: Inventory	\$0	\$0	\$0	\$0	\$0
Ending Cash and Other Resources	\$4,438,841	\$2,000,782	\$1,196,141	\$2,286,727	<u>\$4,068,531</u>
Total Financial Uses	\$11,359,584	\$13,549,045	\$12,527,022	\$12,712,299	\$13,579,465
Less: Ent Rev used for current year CIP	(\$1,935,000)	(\$3,706,253)	(\$1,290,000)	(\$1,321,500)	(\$1,581,500)
Operational Expenses	\$9,424,584	\$9,842,792	\$11,237,022	\$11,390,799	\$11,997,965
20% Guideline for Operational Expenses	\$1,884,917	\$1,968,558	\$2,247,404	\$2,278,160	\$2,399,593
Add: Ent Rev for next year CIP	\$3,706,253	\$1,290,000	\$1,321,500	\$1,581,500	\$5,780,000
Cash Reserve Target	\$5,591,170	\$3,258,558	\$3,568,904	\$3,859,660	\$8,179,593
Cash Above/(Below) Cash Reserve Target	(\$1,152,329)	(\$1,257,776)	(\$2,372,763)	(\$1,572,933)	(\$4,111,062)

<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

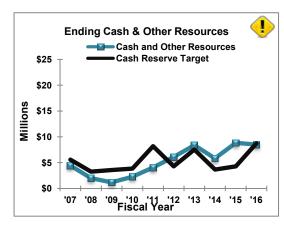
### **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$1,033,937	\$960,524	\$902,822	\$1,077,361	\$1,175,646
\$17,173,614	\$19,465,358	\$19,394,518	\$20,597,586	\$22,627,392
\$0	\$0	\$831,553	\$35,578	\$319,263
\$18,207,551	\$20,425,882	\$21,128,893	\$21,710,525	\$24,122,301
\$100,000	\$0	\$0	\$0	\$117,923
\$18,307,551	\$20,425,882	\$21,128,893	\$21,710,525	\$24,240,224
\$9,126,630	\$8,734,690	\$9,045,644	\$9,192,758	\$9,990,179
\$116,555	\$116,693	\$580,268	\$116,937	\$185,136
\$1,792,907	\$1,942,959	\$2,653,862	\$3,170,291	\$2,967,529
\$1,915,000	\$3,521,500	\$4,840,600	\$4,900,545	\$5,500,300
\$415,390	\$413,908	\$279,810	\$558,574	\$992,098
\$5,780,000	\$1,603,000	\$4,601,138	\$194,794	\$689,970
\$19,146,482	\$16,332,750	\$22,001,322	\$18,133,899	\$20,325,212
(\$838,931)	\$4,093,132	(\$872,429)	\$3,576,626	\$3,915,012
<b>45 700 007</b>	<b>\$7.070.470</b>	<b>*</b> 4 <b></b> 2 <b></b> 4	<b>AT 004 554</b>	<b>** ** * * * * * * * *</b>
\$5,788,837	\$7,279,170	\$4,770,571	\$7,984,554	\$7,711,940
(\$339,091)	(\$1,092,516)	(\$1,069,637)	(\$846,797)	(\$775,315)
\$0 <b>\$6,127,928</b>	\$0 <b>\$8,371,686</b>	\$0 <b>\$5,840,208</b>	\$3,717 <b>\$8,835,068</b>	\$7,577 <b>\$8,494,832</b>
ΨΟ, 121,020	<del>\$0,011,000</del>	Ψ <b>Ο,Ο-ΤΟ,</b> ΔΟΟ	<del>\$0,000,000</del>	₩0, <del>101,00</del> 2
\$19,146,482	\$16,332,750	\$22,001,322	\$18,133,899	\$20,325,212
(\$5,780,000)	(\$1,603,000)	(\$4,601,138)	(\$194,794)	(\$689,970)
\$13,366,482	\$14,729,750	\$17,400,184	\$17,939,105	\$19,635,242
\$2,673,296	\$2,945,950	\$3,480,037	\$3,587,821	\$3,927,048
\$1,603,000	\$4,601,138	\$194,794	\$689,970	\$4,811,043
\$4,276,296	\$7,547,088	\$3,674,831	\$4,277,791	\$8,738,091
\$1,851,632	\$824,598	\$2,165,377	\$4,557,277	(\$243,259)



Financial sources are primarily user charges, and total financial sources are largely affected by voter approved and operational rate increases. Future fees are determined by the cost of service study conducted for the fund. Financial uses can vary from year to year based on enterprise revenue needed for capital projects. Spikes in financial uses in FY 2012 and FY 2014 correlate with increased enterprise revenue used for capital projects in those years.

With an enterprise fund such as Sewer, it is a common practice to use smaller rate increases over time to allow funds to be accumulated and then use down those funds for a significant capital project. This minimizes the annual impact to our customers. There were no residential rate increases in FY 2016.



The cash reserve target for this fund includes both the 20% guideline for operational expenses as well as enterprise revenue needed for next year's capital projects.

In FY 2016, the cash reserve target increased significantly due to an increase in projected capital project funding from enterprise revenue needed in FY 2017 and this caused the ending cash and other resources to fall below the cash reserve target. Management monitors this measure closely to ensure that long-term projections remain above the cash reserve quideline.

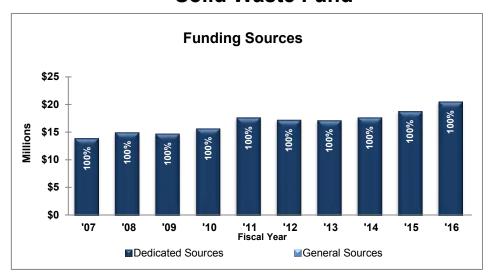
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# **Solid Waste Fund Trends**

### Enterprise Fund

Indicator	2015	2016	Comments
Expense Per Capita in Constant Dollars	•	•	Expenses per capita in constant dollars increased 17.87% over the past ten years due to the construction of two landfill cells and the construction of a collection and administration building at the landfill.
Fringe Benefits as a Percentage of Salaries and Benefits	•	•	Due to rising health insurance and pension costs, fringe benefits as a percentage of salaries and wages has been above the Bureau of Labor Statistics (BLS) average fringe benefit percent of state and local governments for all years except FY 2016. The pension plan was changed in FY 2013 for new hires and the fringe benefit percent has been decreasing since then. The FY 2016 fringe benefit percent is 35.48%.
Employees Per Thousand Population	•	•	Over the past ten years, the total number of employees increased by 27.49 FTE. Employees per thousand population increased 5.53% while the population increased 26.61%. While there have been a number of temporary positions converted into permanent positions in the last couple of years, there remains an issue with hiring and keeping a sufficient number of CDL drivers.
Citizen Survey: Satisfaction with City Residential Trash Collection Service	0	•	Citizen satisfaction with residential trash collection services has varied from 90% to 95% over the past ten years. For FY 2016, satisfaction fell to 87% from 93% in FY 2015. When compared to state and national benchmark data, the City's satisfaction rating is significantly higher.
Citizen Survey: Satisfaction with City Curbside Recycling	<b>•</b>	•	Citizen satisfaction with curbside recycling has varied from 87% to 93% over the past ten years. For FY 2016, satisfaction dropped to 87% from 92% in FY 2015. When compared to state and national benchmark data, the City's satisfaction rating is significantly higher.
Citizen Survey: Satisfaction with City Drop-off Recycling	•	•	Citizen satisfaction with drop-off recycling has varied from 78% to 86% over the past ten years. For FY 2016, satisfaction decreased to 81% from 83% in FY 2015. There are no state or national benchmark data available.
Liquidity Ratio	<b>6</b>	<b>•</b>	The liquidity ratio (which measures the fund's short-run financial condition) has been well above the credit industry benchmark of 1.00 for the past ten years. The FY 2016 liquidity ratio is 6.37.
Total Debt Service as a percent of Net Operating Revenues	<b>•</b>	•	The total debt service as a percent of net operating revenues for the Solid Waste Utility has been significantly below the credit industry benchmark of 20% for all of the past ten years. The FY 2016 debt service percent is 3.77%.
Total Bond Debt Coverage Ratio	<b>•</b>	<b>•</b>	The total bond debt coverage ratio for the Solid Waste Utility has been above the 1.10 credit rating benchmark for all of the past ten years. The FY 2016 total bond debt coverage ratio is 3.71.
Ending Cash and Other Resources	<b>()</b>	•	The ending cash and other resources was above the cash reserve target for FY 2011 through FY 2016. While the ending cash and other resources is above the cash reserve target for FY 2016 by \$1,656,638; there is concern that there will not be sufficient cash in the future for several large capital projects scheduled in the next five years.





				Dedicated So	urces			
					Operating		Total	
Fiscal	Operating	Investment	Grant	Misc.	Transfers from	Capital	Dedicated	
Year	Revenues	Revenues	Revenues	Revenues	Other Funds	Contribution	Sources	<b>Total Revenues</b>
2007	\$12,948,534	\$545,535	\$249,233	\$63,288	\$0	\$0	\$13,806,590	\$13,806,590
2008	\$14,070,131	\$440,787	\$180,990	\$149,549	\$27,461	\$0	\$14,868,918	\$14,868,918
2009	\$14,022,873	\$421,142	\$143,772	\$71,615	\$0	\$0	\$14,659,402	\$14,659,402
2010	\$14,999,390	\$379,732	\$139,682	\$63,994	\$0	\$0	\$15,582,798	\$15,582,798
2011	\$16,582,235	\$256,151	\$179,684	\$146,209	\$0	\$371,275	\$17,535,554	\$17,535,554
2012	\$16,788,811	\$126,452	\$139,645	\$53,905	\$0	\$0	\$17,108,813	\$17,108,813
2013	\$16,913,062	(\$167,562)	\$105,366	\$197,970	\$0	\$0	\$17,048,836	\$17,048,836
2014	\$17,172,008	\$203,499	\$122,406	\$70,094	\$0	\$0	\$17,568,007	\$17,568,007
2015	\$18,022,245	\$355,053	\$87,752	\$216,045	\$0	\$0	\$18,681,095	\$18,681,095
2016	\$19,889,348	\$284,960	\$62,689	\$188,404	\$0	<b>\$0</b>	\$20,425,401	\$20,425,401
10 Yr % Chg	53.60%	(47.77%)	(74.85%)	197.69%			47.94%	47.94%

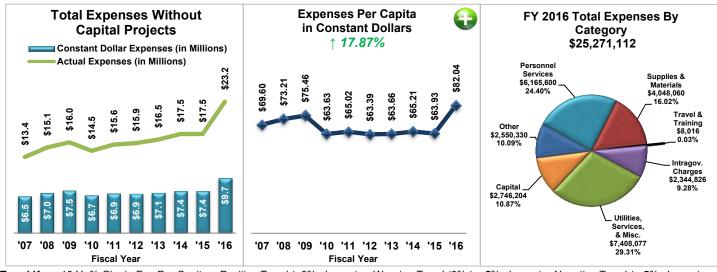
**Description:** The Solid Waste Fund is an enterprise fund which renders services to the general public on a user-charged basis. All of the revenues received are dedicated to the department and cannot be used to fund other departments. The primary funding source is fees and service charges for residential and commercial trash and recycling. Other revenues include investment revenue, grant revenue, and miscellaneous revenues (auction revenues from sale of fleet items being replaced). Capital projects are funded primarily through revenues generated by user charges. In FY 2016, Mid Missouri Solid Waste Management District (MMSWMD) was removed from this fund and established in a separate special revenue fund.

Analysis: For the period shown, total revenues increased 47.94%

- Operating revenues increased significantly in FY 2007, 2008, and 2011 due to operational rate increases to address rising operational costs, capital, and fleet replacement needs.
- In FY 2016, the operating revenue increase is from commercial fees, landfill fees, and miscellaneous operating revenues.
- Grant revenues are primarily from the State. With the removal of MMSWMD in FY 2016, grant revenues were reduced in this fund and are reflected in the new MMSWMD fund.

#### Sources:

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Fiscal	Expenses without Capital	Capital	Total	Consumer Price	Constant Dollar		Per Capita Expenses in Constant	Per Capita Percent Change Over
Year	Projects	Projects	Expenses	Index	Expenses	Population	Dollars	Previous Year
2007	\$13,409,429	\$2,688,540	\$16,097,969	207.30	\$6,468,610	92,937	\$69.60	5.69%
2008	\$15,097,548	\$193,978	\$15,291,526	215.30	\$7,012,233	95,782	\$73.21	5.19%
2005 - <u>2009</u>	\$16,000,010	\$450,728	\$16,450,738	214.54	\$7,457,926	98,831	\$75.46	3.07%
2006 - <u>2010</u>	\$14,516,883	\$1,859,833	\$16,376,716	218.06	\$6,657,410	104,620	\$63.63	(15.68%)
2007 - <u>2011</u>	\$15,598,332	\$3,220,477	\$18,818,809	224.94	\$6,934,472	106,658	\$65.02	2.18%
2008 - <u>2012</u>	\$15,865,568	\$520,496	\$16,386,064	229.59	\$6,910,392	109,008	\$63.39	(2.51%)
2009 - <u>2013</u>	\$16,483,626	\$215,816	\$16,699,442	232.96	\$7,075,732	111,145	\$63.66	0.43%
2010 - <u>2014</u>	\$17,468,509	\$715,635	\$18,184,144	236.74	\$7,378,774	113,155	\$65.21	2.43%
2011 - <u>2015</u>	\$17,484,400	\$490,112	\$17,974,512	237.02	\$7,376,761	115,391	\$63.93	(1.96%)
2016	\$23,170,714	\$2,100,398	\$25,271,112	240.01	\$9,654,062	117,671	\$82.04	28.33%
10 Yr % Chg	72.79%	(21.88%)	56.98%	15.78%	49.24%	26.61%	17.87%	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Solid Waste Fund is dedicated to the management of resources for the protection of public health. The areas of operation include administration, commercial, residential, landfill, university and recycling. In FY 2016, Mid Missouri Solid Waste Management District (MMSWMD) was removed from this fund and established in a separate special revenue fund.

**Analysis:** For the ten year period, expenses without capital projects have increased 72.79%, constant dollar expenses increased 49.24%, and per capita expenses in constant dollars increased 17.87%.

- Capital project funding has varied from year to year with larger amounts occurring in FY 2007, FY 2010, FY 2011, and FY 2016. Amounts for
  FY 2007 and 2011 represent the construction of landfill cells 4 and 5. In FY 2016, the construction of the new collection and administration
  building at the landfill will allow all staff to be located at the landfill once completed. The utility must balance the use of revenues between
  meeting operating, capital project, and fleet replacement needs.
- During this ten year period, a significant operational cost increase has been in the area of fuel. The City is in the process of converting much of the operation's fleet to compressed natural gas. While the initial cost of such vehicles is higher, the cost per gallon is generally lower and there are lower maintenance costs over the life of the vehicle. This process will take many years to complete.
- To comply with GASB 18 standards, an accounting adjustment was required in FY 2016 to account for landfill closure and postclosure care costs. This resulted in a substantial increase in utilities, services, and miscellaneous expenses for the year. An adjustment will be made each year moving forward; however, the annual adjustments needed will be substantially lower than the initial FY 2016 amount, and the large increase for the most recent year does not represent an ongoing trend.

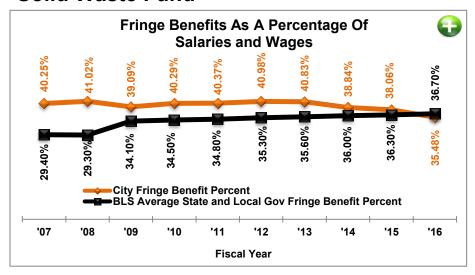
#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	<b>Benefit Percent</b>
2007	\$1,122,532	\$2,789,120	40.25%	13.90%	29.40%
2008	\$1,215,750	\$2,963,654	41.02%	14.10%	29.30%
2009	\$1,213,235	\$3,103,466	39.09%	13.90%	34.10%
2010	\$1,271,303	\$3,155,611	40.29%	14.90%	34.50%
2011	\$1,292,266	\$3,200,962	40.37%	15.10%	34.80%
2012	\$1,352,934	\$3,301,569	40.98%	16.10%	35.30%
2013	\$1,400,912	\$3,431,255	40.83%	17.10%	35.60%
2014	\$1,372,737	\$3,534,395	38.84%	17.50%	36.00%
2015	\$1,455,182	\$3,823,574	38.06%	16.60%	36.30%
2016	\$1,390,650	\$3,919,929	35.48%	15.10%	36.70%
10 Yr % Chg	23.89%	40.54%	(11.85%)	8.63%	24.83%

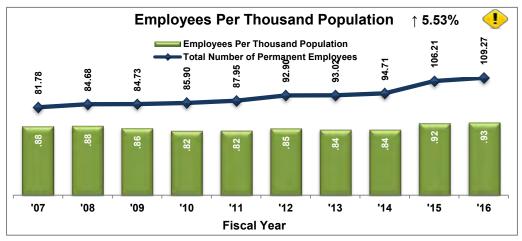
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 40.25% in FY 2007 to 40.98% in FY 2012 before beginning to decline. The FY 2016 fringe benefit percent is 35.48%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower future
  pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.

#### Sources:

- · Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	Positions Added	Positions Deleted	Positions Reassigned Between Depts	Explanation
2007	81.78	92,937	0.88					
2008	84.68	95,782	0.88	2.90	2.00		0.90	ADDED: (1) ASA I, (1) Refuse Collector
2009	84.73	98,831	0.86	0.05	0.25		(0.20)	ADDED: (.25) Rate Analyst
2010	85.90	104,620	0.82	1.17	1.00		0.17	ADDED: (1) Bioreactor Specialist
2011	87.95	106,658	0.82	2.05	2.00		0.05	ADDED: (1) Refuse Collector, (1) Equipment Operator
2012	92.90	109,008	0.85	4.95	5.00		(0.05)	ADDED: (4) Refuse Collectors, (.50) Risk Management Specialist, (.50) PW Supervisor
2013	93.02	111,145	0.84	0.12			0.12	
2014	94.71	113,155	0.84	1.69	3.00		(1.31)	ADDED: (2) Material Handlers, (1) PW Supervisor III
2015	106.21	115,391	0.92	11.50	11.50			ADDED: (11.5) Permanent positions from temporary positions
2016	109.27	117,671	0.93	3.06	5.32	(0.75)	(1.51)	ADDED: (.12) Deputy City Manager, (.20) Asst Director, (4) Material Handlers, (1) Traffic Control Operator, DELETED: (.50) PW Supervisor I, (.75) Assistant PW Director
10 Yr Chg	33.61%	26.61%	5.53%	27.49	30.07	(0.75)	(1.83)	

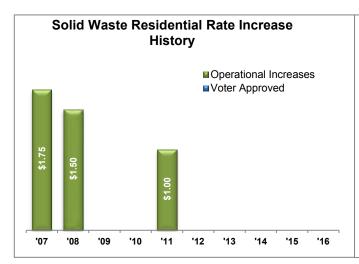
<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

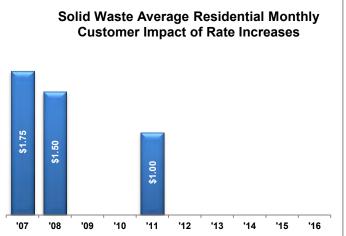
**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, the total number of positions increased by 27.49 FTE. Employees per thousand population increased 5.53% while the population increased 26.61%. While the City has converted a number of positions from temporary to permanent, there are still ongoing issues with turnover and having a sufficient pool of CDL drivers to hire. The number of positions added has not kept up with the growth of the population. In FY 2016 there was a reorganization which moved Solid Waste from Public Works to the Utilities Department.

#### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml



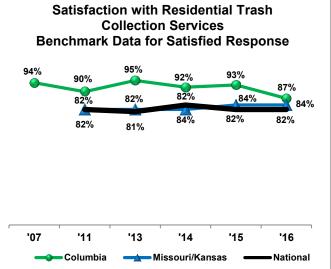


Fiscal Year	Voter Approved	Operational Monthly Increase	Average Monthly Customer Impact
2007	0.00%	\$1.75	\$1.75
2008	0.00%	\$1.50	\$1.50
2009	0.00%	\$0.00	\$0.00
2010	0.00%	\$0.00	\$0.00
2011	0.00%	\$1.00	\$1.00
2012	0.00%	\$0.00	\$0.00
2013	0.00%	\$0.00	\$0.00
2014	0.00%	\$0.00	\$0.00
2015	0.00%	\$0.00	\$0.00
2016	0.00%	\$0.00	\$0.00

#### Source:

 City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/





**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction)

Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

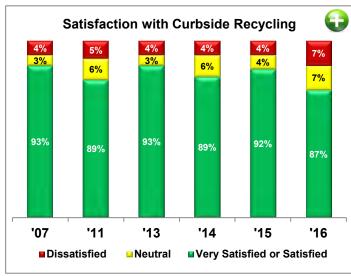
	Very Satisfied or		
Fiscal Year	Satisfied	Neutral	Dissatisfied
2007	94%	2%	3%
2011	90%	5%	5%
2013	95%	2%	3%
2014	92%	6%	3%
2015	93%	3%	4%
2016	87%	5%	8%

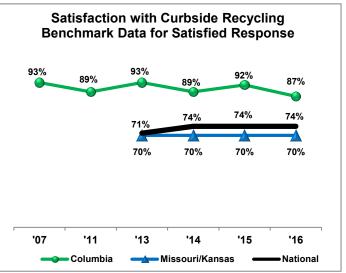
Benchmark Data for Satisfied Responses					
Missouri/					
Columbia	Kansas	National			
94%					
90%	82%	82%			
95%	82%	81%			
92%	82%	84%			
93%	84%	82%			
87%	84%	82%			

Description: The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of its citizens. Beginning in FY 2013 the City began conducting the surveys annually.

Analysis: For all years shown, the satisfaction with residential trash collection services has been at 87% or above. For FY 2016 the satisfaction rating is at 87% which is a decrease from 93% in FY 2015. When compared to benchmark data from state and national sources, Columbia's satisfaction rating has been above both the state and national sources for all years shown.

#### Source:





Key: Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction)

Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

	Very Satisfied or		
Fiscal Year	Satisfied	Neutral	Dissatisfied
2007	93%	3%	4%
2011	89%	6%	5%
2013	93%	3%	4%
2014	89%	6%	4%
2015	92%	4%	4%
2016	87%	7%	7%

Benchmark	Data for	Satisfied	Responses

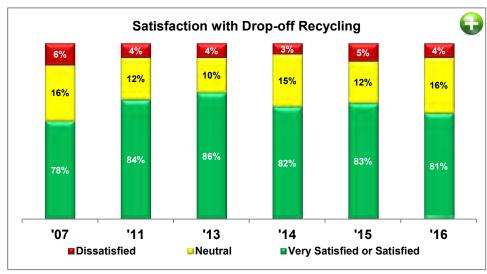
Missouri/					
Columbia	Kansas	National			
93%					
89%					
93%	70%	71%			
89%	70%	74%			
92%	70%	74%			
87%	70%	74%			

Benchmark data was not collected for FY 2007 - FY 2011

**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of its citizens. Beginning in FY 2013 the City began conducting the surveys annually.

**Analysis:** For all years shown, the satisfaction with curbside recycling has been at or above 87% with the FY 2016 satisfaction rating at 87%. This is a decrease from 92% in FY 2015. When compared to benchmark data from station and national sources, Columbia's satisfaction rating has been significantly above both the station and national sources for all years shown.

#### Source:



**Key:** Percent of Customers Very Satisfied or Satisfied in most recent citizen survey:

Positive (75% - 100% Satisfaction) Warning: (50% - 74% Satisfaction) Negative (<50% Satisfaction)

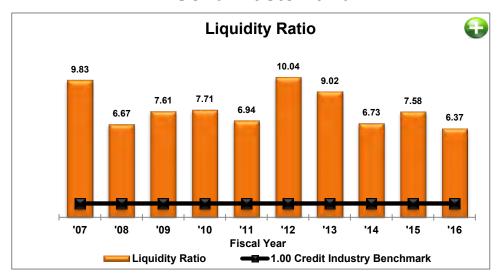
	Very		
Fiscal	Satisfied or		
Year	Satisfied	Neutral	Dissatisfied
2007	78%	16%	6%
2011	84%	12%	4%
2013	86%	10%	4%
2014	82%	15%	3%
2015	83%	12%	5%
2016	81%	16%	4%

**Description:** The City began conducting a citizen survey in FY 2003 to help the City identify concerns from residents, respond to these concerns, and assess the overall satisfaction of its citizens. Beginning in FY 2013 the City began conducting the surveys annually.

**Analysis:** For all years shown, the satisfaction with drop-off recycling has been at or above 78% with the FY 2016 satisfaction rating at 81%. This is a slight decrease from 83% in FY 2015.

#### Source:

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#### Cash Marketable Securities, and Liquidity A Warning Trend Is Observed **Fiscal** Applicable Receivables\* Current Coverage When: Liabilities Year less Inventory Ratio Liquidity Coverage Ratio is Below 1.00 2007 \$5,260,667 \$534,944 9.83 2008 6.67 \$6,304,304 \$945,517 2009 7.61 \$5,433,327 \$713,632 7.71 2010 \$7,619,218 \$988,849 2011 \$6,239,535 \$899,357 6.94 Formulation: 2012 \$7.983.547 \$794.824 10.04 Cash, Marketable Securities 2013 \$8,817,341 \$977,084 9.02 and Accounts Receivable 2014 \$9.899.264 \$1,470,283 6.73 **Current Liabilities** 2015 \$10,147,952 \$1,338,198 7.58 2016 \$8,127,877 \$1,275,028 6.37

10 Yr % Chg

**Description:** A good measure of a city's short-run financial condition is its cash position. "Cash position" includes cash, marketable securities, as well as other assets that can quickly be converted into cash. The level of such assets is referred to as liquidity. Liquidity is a measure of a City's ability to pay its short-term obligations. The immediate effect of insufficient liquidity is inability to pay bills in a timely manner. This can jeopardize the City's relationship with its vendors and can reduce the effectiveness and savings of the competitive bidding process associated with purchasing.

54.50%

138.35%

(35.18%)

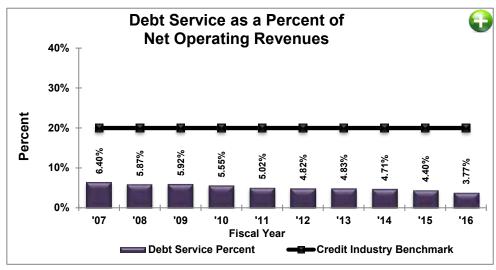
Low or steadily declining liquidity can indicate that a city has, or is, overextending itself in the long run, the first sign being a cash shortage. A standard ratio of liquidity used to analyze commercial entities is the quick ratio, or "acid test;" that is, cash, marketable securities, and accounts receivable (within 30 days) divided by current liabilities. If the ratio is approaching one, or less than one, the commercial entity is considered to be facing liquidity problems.

Credit Industry Benchmarks: If the ratio is less than one, it is considered to be a negative factor, but would be mitigated if a prior trend of three years or more indicates that the ratio will exceed one in the following year. A three-year trend of less than one would be considered a negative factor.

Analysis: The City of Columbia's Solid Waste Utility liquidity ratio has been well above 1.00 for the past ten years. There is no warning trend observed for this indicator.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit F-1 http://www.como.gov/finance/accounting/financial-reports



Trend Key: Debt Service as a Percent of Net Operating Revenues

Positive Trend (<20% for last 3 years) Warning Trend: (>20% for 1-2 of past 3 years) Negative Trend (>20% for past 3 years)

A Warning Trend Is Observed When:	Fiscal	Debt	Net Operating	Debt Service as a percentage of
Debt service as a percentage of net operating	Year	Service*	Revenues **	Net Operating Revenues
revenues is above 20%	2007	\$883,303	\$13,806,590	6.40%
	2008	\$872,996	\$14,868,918	5.87%
	2009	\$867,209	\$14,659,402	5.92%
Formulation:	2010	\$865,255	\$15,582,798	5.55%
Debt Service	2011	\$862,408	\$17,164,279	5.02%
Net operating revenues	2012	\$823,972	\$17,108,813	4.82%
	2013	\$823,956	\$17,048,836	4.83%
	2014	\$827,200	\$17,568,007	4.71%
	2015	\$822,544	\$18,681,095	4.40%
	2016	\$770,087	\$20,425,401	3.77%
	10 Yr % Chg	(6.88%)	35.31%	(31.18%)

Debt Services - principal and interest payment.

**Description:** Debt service is the amount of principal and interest that a local government must pay each year on long term debt plus any interest on short-term debt. Debt service can be a major part of a government's fixed costs and an increase may indicate excessive debt and create financial strain.

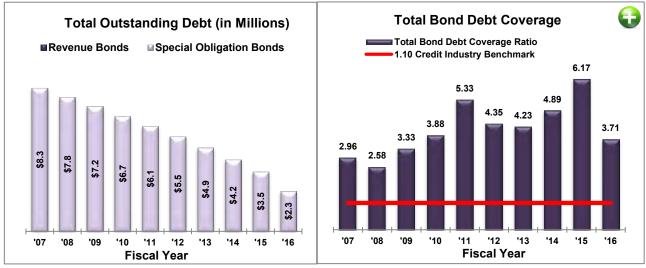
**Credit Industry Benchmarks:** Debt service exceeding 20% of operating revenues is considered a potential problem. Ten percent is considered acceptable.

**Analysis:** Over the ten year period listed the Solid Waste fund's debt service percentage has been under the industry benchmark of 20%. There is no warning trend associated with this indicator.

#### Source:

 City of Columbia Financial Management Information Supplement Table 20 and Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports

<sup>\*\*</sup> Net Operating revenues include operating, investment and miscellaneous revenue



Trend Key: Bond Debt Coverage Ratio

Positive Trend (>1.10 for last 3 years) Warning Trend: (<1.10 for 1-2 of past 3 years) Negative Trend (<1.10 for past 3 years)

A Warning Trend Is Observed When:	Fiscal	Outstanding Revenue Bonds	Outstanding Special Obligation	Total Outstanding		Total Bond Debt	Revenue Bond
Bond Debt Coverage ratio falls	Year	Balance	<b>Bonds Balance</b>	Debt	Net Revenue *	Payment	Coverage
below 1.10	2007	\$0	\$8,310,000	\$8,310,000	\$2,617,225	\$883,303	2.96
	2008	\$0	\$7,785,000	\$7,785,000	\$2,254,781	\$872,996	2.58
	2009	\$0	\$7,245,000	\$7,245,000	\$2,884,720	\$867,209	3.33
	2010	\$0	\$6,685,000	\$6,685,000	\$3,355,992	\$865,255	3.88
Formulation:	2011	\$0	\$6,105,000	\$6,105,000	\$4,596,202	\$862,408	5.33
Net Revenue	2012	\$0	\$5,510,000	\$5,510,000	\$3,587,137	\$823,972	4.35
Total Bond Debt Payment	2013	\$0	\$4,855,000	\$4,855,000	\$3,487,152	\$823,956	4.23
	2014	\$0	\$4,175,000	\$4,175,000	\$4,045,179	\$827,200	4.89
	2015	\$0	\$3,475,000	\$3,475,000	\$5,074,963	\$822,544	6.17
	2016	\$0	\$2.345.000	\$2.345.000	\$2.857.127	\$770.087	3.71

<sup>\*</sup> Net Revenue is equal to Operating Revenues plus Interest Revenue less Operating Expenses

**Description:** The debt coverage ratio is a measure of an entity's ability to meet its annual interest and principal payments. It is calculated by taking the net operating income (operating revenues less operating expenses) and dividing it by the total debt service (annual interest plus annual principal payments on revenue bonds). A ratio of less than 1.10 or a declining trend of three or more years is a negative factor and warrants close monitoring. Credit rating firms look at this debt service coverage to determine the fund's financial health and ability to obtain bonds in the future.

**Analysis:** The City is only required to have a bond debt coverage ratio of 1.10 or higher on revenue bonds; however, special obligation bonds for the Solid Waste fund are treated as revenue bonds and therefore the total bond debt coverage ratio is shown.

• For the period shown, the debt coverage ratio has been consistently above the 1.10 level, so there are no warning trends for this indicator.

#### Source:

 City of Columbia Financial Management Information Supplement Table 20 and Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports

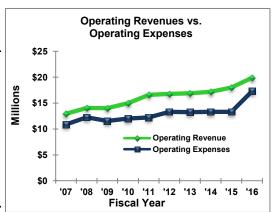
<u>-</u>	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Operating Revenues:					
Commercial Charges	\$1,924,981	\$1,964,440	\$2,591,909	\$2,818,165	\$2,852,573
Residential Charges	\$6,278,011	\$7,231,408	\$7,479,681	\$7,510,391	\$8,192,574
Roll-Off Service Charges	\$1,401,766	\$1,341,094	\$1,279,006	\$1,323,361	\$1,421,878
Landfill Fees	\$2,268,586	\$2,264,198	\$1,854,569	\$2,004,019	\$2,112,347
Larvaciding Fees	\$0	\$0	\$0	\$0	\$0
University Fees	\$367,115	\$371,434	\$408,615	\$454,795	\$467,455
Recycling	\$568,533	\$780,139	\$385,700	\$788,294	\$1,393,217
Other Misc. Operating Revenues	\$139,542	\$117,418	\$23,393	\$100,365	\$142,191
Total Operating Revenues	\$12,948,534	\$14,070,131	\$14,022,873	\$14,999,390	\$16,582,235
Operating Expenses:					
Personnel Services*	\$4,545,160	\$4,898,953	\$5,055,126	\$5,118,640	\$5,189,434
Materials and Supplies	\$3,539,303	\$3,853,432	\$3,260,574	\$3,636,511	\$3,664,555
Travel and Training	\$10,816	\$11,255	\$14,740	\$18,165	\$7,508
Intragovernmental	\$1,142,210	\$1,315,003	\$1,510,940	\$1,563,944	\$1,707,480
Utilities, Services and Miscellaneous	\$1,639,355	\$2,177,494	\$1,717,915	\$1,685,870	\$1,673,207
Total Operating Expenses	\$10,876,844	\$12,256,137	\$11,559,295	\$12,023,130	\$12,242,184
Operating Income (Loss) Before Depreciation	\$2,071,690	\$1,813,994	\$2,463,578	\$2,976,260	\$4,340,051
Depreciation _	(\$1,170,783)	(\$1,337,885)	(\$1,554,389)	(\$1,732,158)	(\$1,594,182)
Operating Income (Loss)	\$900,907	\$476,109	\$909,189	\$1,244,102	\$2,745,869
Non-Operating Revenues:					
Investment Revenue	\$545,535	\$440,787	\$421,142	\$379,732	\$256,151
Revenue from Other Gov. Units	\$249,233	\$180,990	\$143,772	\$139,682	\$179,684
Miscellaneous Revenue	\$63,288	\$149,549	\$71,615	\$63,994	\$146,209
Total Non-Operating Revenues	\$858,056	\$771,326	\$636,529	\$583,408	\$582,044
Non-Operating Expenses:					
Interest Expense	\$332,877	\$320,203	\$320,839	\$297,794	\$307,298
Bank & Paying Agent Fees	\$332	\$261	\$261	\$394	\$310
Loss on Disposal of Fixed Assets	\$20,265	\$47,690	\$260,557 \$9,284	\$112,506	\$78,089
Amortization Total Non-Operating Expenses	\$9,284 \$362,758	\$9,284 \$377,438	\$590,941	\$9,284 \$419,978	\$9,300 \$394,997
Operating Transfers:					
Operating Transfer From Other Funds	\$0	\$27,461	\$0	\$0	\$0
Operating Transfers To Other Funds	(\$24,229)	(\$21,673)	(\$22,444)	(\$34,343)	(\$11,101)
Total Operating Transfers	(\$24,229)	\$5,788	(\$22,444)	(\$34,343)	(\$11,101)
Net Income (Loss) Before					
Capital Contribution	\$1,371,976	\$875,785	\$932,333	\$1,373,189	\$2,921,815
Capital Contributions	\$0	\$0	\$0	\$0	\$371,275
Amortization of Contributions	\$0	\$0	\$0	\$0	\$0
Net Income (Loss) Transferred To Retained Earnings	\$1,371,976	\$875,785	\$932,333	\$1,373,189	\$3,293,090
Beginning Retained Earnings**	\$8,346,740	\$9,718,716	\$10,594,501	\$11,526,834	\$12,900,023
Ending Retained Earnings	\$9,718,716	\$10,594,501	\$11,526,834	\$12,900,023	\$16,193,113
Contributed Capital	\$2,594	\$2,594	\$2,594	\$2,594	\$2,594
Ending Fund Equity	\$9,721,310	\$10,597,095	\$11,529,428	\$12,902,617	<u>\$16,195,707</u>

<sup>\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adjustment for Pensions

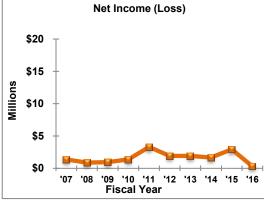
<sup>\*\*</sup> FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

### **Net Income Statement**

_	Actual 2016	Actual 2015	Actual 2014	Actual 2013	Actual 2012
9	\$3,626,626	\$3,066,490	\$3,040,896	\$2,855,816	\$2,830,371
	\$8,562,512	\$8,585,952	\$8,533,326	\$8,412,648	\$8,234,003
-	\$1,568,155	\$1,452,543	\$1,358,314	\$1,497,833	\$1,615,960
	\$3,525,364	\$3,036,079	\$2,791,298	\$2,627,122	\$2,401,091
	\$0	\$0 \$504.636	\$0 \$467.650	\$0 \$466.075	\$0 \$450.780
	\$702,366	\$504,636	\$467,650	\$466,975	\$459,789
	\$1,035,321	\$1,277,927	\$920,897	\$982,099	\$1,109,800
- L	\$869,004	\$98,618	\$59,627	\$70,569	\$137,797
	\$19,889,348	\$18,022,245	\$17,172,008	\$16,913,062	\$16,788,811
	\$6,148,634	\$5,633,749	\$5,392,825	\$5,447,918	\$5,279,743
	\$3,536,284	\$3,795,734	\$4,182,887	\$4,017,754	\$3,972,604
	\$8,016	\$5,966	\$6,193	\$5,904	\$10,694
	\$2,344,825	\$2,072,096	\$2,032,656	\$1,908,105	\$1,964,554
	\$5,279,422	\$1,794,790	\$1,715,767	\$1,878,667	\$2,100,531
-	\$17,317,181	\$13,302,335	\$13,330,328	\$13,258,348	\$13,328,126
	\$2,572,167	\$4,719,910	\$3,841,680	\$3,654,714	\$3,460,685
	(\$1,945,074)	(\$1,858,164)	(\$1,823,319)	(\$1,450,307)	(\$1,564,768)
-	\$627,093	\$2,861,746	\$2,018,361	\$2,204,407	\$1,895,917
Ι,	70-1,000	<del>+</del> =,==,,,,,	<del>+</del> =,= : =,= : :	<b>+</b> -,,	<b>+</b> 1,000,011
	\$284,960	\$355,053	\$203,499	(\$167,562)	\$126,452
•	\$62,689	\$87,752	\$122,406	\$105,366	\$139,645
	\$188,404	\$216,045	\$70,094	\$197,970	\$53,905
-	\$536,053	\$658,850	\$395,999	\$135,774	\$320,002
	¢422 505	¢122 654	¢161 240	¢196 400	¢255 572
	\$122,505	\$132,654	\$161,240	\$186,490	\$255,572
i	\$22,581 \$534,418	\$266 \$337,208	\$286 \$14,925	\$270 \$234,608	\$407 \$19,935
	\$0	\$0 \$0	\$0	\$0	\$8,924
- '	\$679,504	\$470,128	\$176,451	\$421,368	\$284,838
	, ,	. ,	, ,	. ,	. ,
	\$0	\$0	\$0	\$0	\$0
	(\$188,081)	(\$122,346)	(\$587,908)	(\$15,415)	(\$11,101)
	(\$188,081)	(\$122,346)	(\$587,908)	(\$15,415)	(\$11,101)
	(,,,	(+ ,,	(+,,	(, -, -,	(+ , - ,
	0005 504	<b>*</b> 0.000.400	<b>*</b> 4 <b>**</b> 5 <b>* * * * * * * * * *</b>	<b>*</b> 4 <b>***</b> ******************************	<b>*</b> 4 040 000
	\$295,561	\$2,928,122	\$1,650,001	\$1,903,398	\$1,919,980
	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
-	ΨΟ	ΨΟ	ΨΟ	ΨΟ	Ψ0
	\$295,561	\$2,928,122	\$1,650,001	\$1,903,398	\$1,919,980
	\$26,568,005	\$23,639,883	\$21,989,882	\$18,049,800	\$16,193,113
-	\$26,863,566	\$26,568,005	\$23,639,883	\$19,953,198	\$18,113,093
	\$0	\$0	\$0	\$2,594	\$2,594
=	\$26,863,566	\$26,568,005	\$23,639,883	\$19,955,792	\$18,115,687



Because operating revenue is used for both operating expenses as well as capital projects and other non-operating expenses. Operating revenues consistently are more than operating expenses. The large increase in operating expenses in FY 2016 is due to the GASB 18 accounting adjustment for landfill closure and post-closure fees.



The fund has shown a net income for every year in the period shown. The decrease in net income for FY 2016 is due to the GASB 18 accounting adjustment for landfill closure and post-closure fees.

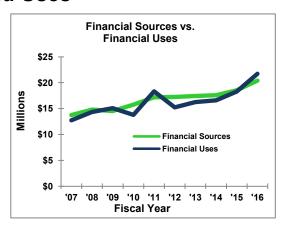
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes					
Gross Receipts & Other Local Taxes					
Intragovernmental Revenues Grants	¢240.222	¢190 000	\$143,772	\$139,682	¢170 694
Interest (w/o GASB 31 Adjustment)	\$249,233 \$483,266	\$180,990 \$388,528	\$143,772 \$292,851	\$550,402	\$179,684 \$260,232
Fees and Service Charges	\$12,948,534	\$14,070,131	\$14,022,873	\$14,999,390	\$16,582,235
Other Local Revenues ++	\$63,288	\$149,549	\$71,615	\$63,994	\$146,209
	\$13,744,321	\$14,789,198	\$14,531,111	\$15,753,468	\$17,168,360
Other Funding Sources/Transfers^	\$0	\$27,461	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$13,744,321	\$14,816,659	\$14,531,111	\$15,753,468	\$17,168,360
Financial Uses					
Operating Expenses (w/o GASB 16 or 68 Adj)	\$10,879,783	\$12,255,050	\$11,532,356	\$11,990,931	\$12,241,638
Operating Transfers to Other Funds Interest and Other Non-Oper Cash Exp	\$24,229	\$21,673 \$320,464	\$22,444 \$331,100	\$34,343 \$298,188	\$11,101 \$307,608
Principal Payments	\$333,209 \$519,099	\$520,404 \$529,098	\$321,100 \$540,000	\$560,000	\$580,000
Capital Additions	\$974,815	\$1,104,415	\$2,272,941	\$307,274	\$1,355,868
Enterprise Revenues used for Cap Projects	\$0	\$120,000	\$405,000	\$589,000	\$3,830,000
Total Financial Uses	\$12,731,135	\$14,350,700	\$15,093,841	\$13,779,736	\$18,326,215
Financial Sources Over/			(4		(\$4.4== 0==)
(Under) Financial Uses	\$1,013,186	\$465,959	(\$562,730)	\$1,973,732	(\$1,157,855)
Cash and cash equivalents	\$3,472,574	\$4,568,970	\$3,804,085	\$6,011,938	\$4,304,245
Less: GASB 31 Adjustment	(\$13,892)	\$38,367	\$166,659	(\$4,012)	(\$8,093)
Plus: Inventory	\$267,137	\$100,472	\$246,545	\$76,822	\$135,515 <sup>°</sup>
Ending Cash and Other Resources	\$3,753,603	\$4,631,075	\$3,883,971	\$6,092,772	\$4,447,853
Total Financial Uses	\$12,731,135	\$14,350,700	\$15,093,841	\$13,779,736	\$18,326,215
Less: Ent Rev used for current year CIP	\$0	(\$120,000)	(\$405,000)	(\$589,000)	(\$3,830,000)
Operational Expenses	\$12,731,135	\$14,230,700	\$14,688,841	\$13,190,736	\$14,496,215
20% Guideline for Operational Expenses	\$2,546,227	\$2,846,140	\$2,937,768	\$2,638,147	\$2,899,243
Add: Ent Rev for next year CIP	\$120,000	\$405,000	\$589,000	\$3,830,000	\$350,000
Cash Reserve Target	\$2,666,227	\$3,251,140	\$3,526,768	\$6,468,147	\$3,249,243
Cash Above/(Below) Cash Reserve Target	\$1,087,376	\$1,379,935	\$357,203	(\$375,375)	\$1,198,610

<sup>++</sup> Other Local Revenues include miscellaneous revenues

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

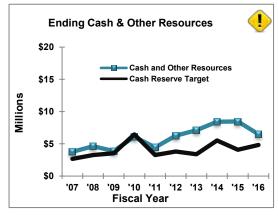
## **Financial Sources and Uses**

Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$139,645	\$105,366	\$122,406	\$87,752	\$62,689
\$250,257	\$206,997	\$209,310	\$223,028	\$269,430
\$16,788,811	\$16,913,062	\$17,172,008	\$18,022,245	\$19,889,348
\$53,905	\$197,970	\$70,094	\$216,045	\$188,404
\$17,232,618	\$17,423,395	\$17,573,818	\$18,549,070	\$20,409,871
\$0	\$0	\$0	\$0	\$0
\$17,232,618	\$17,423,395	\$17,573,818	\$18,549,070	\$20,409,871



Financial Sources are highly dependent on fees and service charges received, and future fees are determined by the cost of service study conducted for the fund. Financial uses can vary greatly based on enterprise revenue used for capital projects in a given year. In FY 2016, financial uses exceeded financial sources largely due to the GASB 18 adjustment which resulted in cash being restricted for future landfill fees.

\$13,314,806	\$13,220,602	\$13,320,051	\$13,262,473	\$16,769,830
\$11,101	\$15,415	\$587,908	\$122,346	\$188,081
\$255,979	\$186,760	\$161,526	\$132,920	\$145,086
\$615,000	\$655,000	\$680,000	\$800,352	\$715,000
\$676,735	\$1,338,188	\$1,550,503	\$1,731,427	\$3,040,874
\$350,000	\$833,123	\$300,000	\$2,258,584	\$880,000
\$15,223,621	\$16,249,088	\$16,599,988	\$18,308,102	\$21,738,871
\$2,008,997	\$1,174,307	\$973,830	\$240,968	(\$1,329,000)
\$6,035,284	\$6,468,800	\$7,703,540	\$7,932,915	\$5,758,899
(\$131,898)	(\$506,458)	(\$512,269)	(\$380,243)	(\$364,713)
\$96,997	\$120,032	\$198,045	\$149,559	\$349,800
\$6,264,179	\$7,095,290	\$8,413,854	\$8,462,717	\$6,473,412
\$15,223,621	\$16,249,088	\$16,599,988	\$18,308,102	\$21,738,871
(\$350,000)	(\$833,123)	(\$300,000)	(\$2,258,584)	(\$880,000)
\$14,873,621	\$15,415,965	\$16,299,988	\$16,049,518	\$20,858,871
\$2,974,724	\$3,083,193	\$3,259,998	\$3,209,904	\$4,171,774
\$833,123	\$300,000	\$2,258,584	\$880,000	\$645,000
\$3,807,847	\$3,383,193	\$5,518,582	\$4,089,904	\$4,816,774
\$2,456,332	\$3,712,097	\$2,895,272	\$4,372,813	\$1,656,638



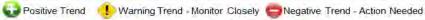
Although the fund currently exceeds the cash reserve target, there are substantial future capital project needs that must be accounted for in long-term planning. Management will need to monitor this measure closely and determine if future fee increases are needed to meet future operational and capital project needs.

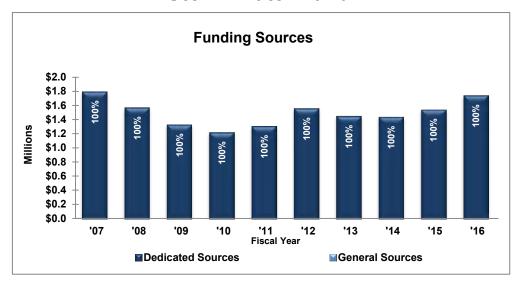
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# **Storm Water Fund Trends**

## Enterprise Fund

Indicator	2015	2016	Comments
Expenses Per Capita in Constant Dollars	•	•	Expenses per capita in constant dollars decreased 19.63% while inflation increased 15.78% and the population increased 26.61%.
Fringe Benefits as a Percentage of Salaries and Benefits	<b>()</b>	<b>(1)</b>	Due to rising health insurance and pension costs, fringe benefits as a percentage of salaries and wages was above the Bureau of Labor Statistics (BLS) average fringe benefit percent from FY 2007 through FY 2014. The pension plan was changed in FY 2013 for new hires and the fringe benefit percent has been decreasing since then. The FY 2016 fringe benefit percent is 34.23%.
Employees Per Thousand Population	•	•	Over the past ten years, the total number of employees decreased by 3.39 FTE. Employees per thousand population decreased 43.71% while the population increased 26.61%. Due to the low amount of storm water funding available, a number of positions were transferred to other departments. The voters passed a planned 5 year increase in storm water fee beginning in FY 2016, but it will take several years to build up cash before additional engineering positions can be funded.
Liquidity Ratio	•	•	The liquidity ratio (which measures the fund's short-run financial condition) has been well above the credit industry benchmark of 1.00 for the past ten years. The FY 2016 liquidity ratio is 15.20.
Ending Cash and Other Resources	•	•	The ending cash and other resources has been above the cash reserve target since FY 2008; however, there is still concern because even with the voter approved increases in storm water fees until FY 2020, there is still a backlog of storm water capital projects that need to be funded.





	Dedicated Sources							
						Operating	Total	
Fiscal	Utility	Grant	Investment	Misc.	Capital	Transfers from	Dedicated	Total
Year	Charges	Revenue	Revenue	Revenue	Contributions	Other Funds	Sources	Revenues
2007	\$1,374,743	\$34,815	\$143,403	\$15,173	\$132,169	\$88,090	\$1,788,393	\$1,788,393
2008	\$1,385,779	\$35,859	\$110,695	\$11,299	\$20,520	\$0	\$1,564,152	\$1,564,152
2009	\$1,223,104	\$0	\$71,223	\$3,668	\$23,163	\$0	\$1,321,158	\$1,321,158
2010	\$1,133,294	\$0	\$57,936	\$4,994	\$16,311	\$0	\$1,212,535	\$1,212,535
2011	\$1,227,591	\$0	\$36,605	\$17,225	\$0	\$18,620	\$1,300,041	\$1,300,041
2012	\$1,310,722	\$61,082	\$24,420	\$6,247	\$0	\$150,000	\$1,552,471	\$1,552,471
2013	\$1,349,435	\$129,011	(\$35,215)	\$989	\$0	\$0	\$1,444,220	\$1,444,220
2014	\$1,380,594	\$3,381	\$46,502	\$1,111	\$0	\$0	\$1,431,588	\$1,431,588
2015	\$1,273,489	\$43,271	\$79,525	\$23,319	\$76,520	\$39,000	\$1,535,124	\$1,535,124
2016	\$1,613,480	\$0	\$62,993	\$12,150	\$0	\$47,000	\$1,735,623	\$1,735,623
10 Yr % Chg	17.37%	(100.00%)	(56.07%)	(19.92%)	(100.00%)	(46.65%)	(2.95%)	(2.95%)

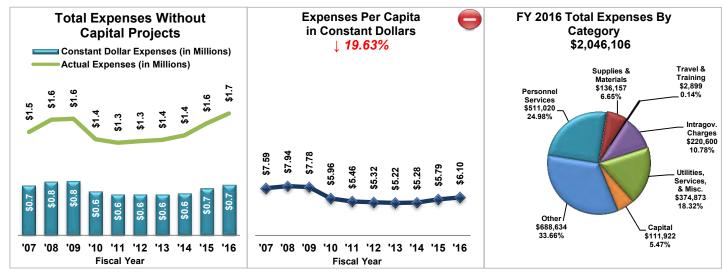
**Description:** The Storm Water Fund is an enterprise fund department which renders services to the general public on a user-charged basis. The revenues received are dedicated to the department. Primary operating revenue comes from utility charges collected as part of the monthly City utility bill. The Storm Water Utility operates through funding originally approved by voters in April of 1993 with an increase approved by voters in April, 2015. Funding sources include development charges on new construction and Storm Water Utility charges on existing improved properties.

**Analysis:** For the period shown, total revenues decreased by 2.95%.

- In April 2015, voters approved a ballot measure to increase storm water fees resulting in increased utility charges. These additional
  revenues will help fund future capital projects necessary to maintain proper storm water control for the city. Prior to the April 2015 ballot,
  there was no funding mechanism available for many capital projects, and there is a substantial backlog of projects that will now begin to be
  funded. It will still take many years to generate the amount of revenue needed to fund all identified capital projects.
- Grant revenues from FY 2012 to FY 2015 have been County reimbursements related to Grissum Building Water Quality Improvements.
- Investment revenue has declined substantially from the FY 2007 and FY 2008 levels. The national recession and stagnant interest rates after FY 2009 have kept investment revenues lower than previous years.

#### Sources:

 City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/



Trend Key: 10 Yr % Chg in Exp Per Capita: Positive Trend (>0% change) Warning Trend (0% to -5% change) Negative Trend (>-5% change)

Fiscal Year	Expenses without Capital Projects	Capital Projects	Total Expenses	Consumer Price Index	Constant Dollar Expenses	Population	Per Capita Expenses in Constant Dollars	Per Capita Percent Change Over Previous Year
2007	\$1,463,000	\$661,820	\$2,124,820	207.30	\$705,740	92,937	\$7.59	(7.47%)
2008	\$1,637,256	\$1,013,613	\$2,650,869	215.30	\$760,443	95,782	\$7.94	4.61%
2005 - <u>2009</u>	\$1,649,311	\$703,997	\$2,353,308	214.54	\$768,777	98,831	\$7.78	(2.02%)
2006 - <u>2010</u>	\$1,360,456	\$482,731	\$1,843,187	218.06	\$623,902	104,620	\$5.96	(23.39%)
2007 - <u>2011</u>	\$1,309,688	\$133,163	\$1,442,851	224.94	\$582,241	106,658	\$5.46	(8.39%)
2008 - <u>2012</u>	\$1,331,933	\$103,165	\$1,435,098	229.59	\$580,135	109,008	\$5.32	(2.56%)
2009 - <u>2013</u>	\$1,350,432	\$298,363	\$1,648,795	232.96	\$579,684	111,145	\$5.22	(1.88%)
2010 - <u>2014</u>	\$1,414,493	\$288,871	\$1,703,364	236.74	\$597,488	113,155	\$5.28	1.15%
2011 - <u>2015</u>	\$1,584,078	\$110,729	\$1,694,807	237.02	\$668,331	115,391	\$5.79	9.66%
<b>2016</b> 10 Yr % Chg	<b>\$1,723,760</b> <i>17.82%</i>	<b>\$322,346</b> (51.29%)	<b>\$2,046,106</b> (3.70%)	<b>240.01</b> 15.78%	<b>\$718,203</b> <i>1.77%</i>	<b>117,671</b> 26.61%	\$6.10 (19.63%)	5.35%

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Storm Water Fund has the objectives to assure the movement of emergency vehicles during storm runoff events, to protect the public from rapidly flowing storm water runoff or flash floods, to minimize losses and property damage resulting from uncontrolled storm water runoff, and to establish requirements for construction of storm water management facilities in newly developed areas. Storm Water has the following areas of operation: administration, engineering, education and field operations.

**Analysis:** For the ten year period, total expenses without capital projects increased 17.82%, constant dollar expenses increased 1.77%, and per capita expenses in constant dollars decreased 19.63.

- Due to lack of funding during the period shown, many identified capital projects were unable to be funded. As operational expenses have increased over time, capital project spending was forced to be reduced because of budgeting constraints, as observed by the (51.29%) decrease in capital projects.
- In April 2015, a ballot measure was approved that increased fees to allow for the backlog of maintenance and capital projects to be constructed. It will take many years to generate the amount of revenue needed to fund all identified capital projects.

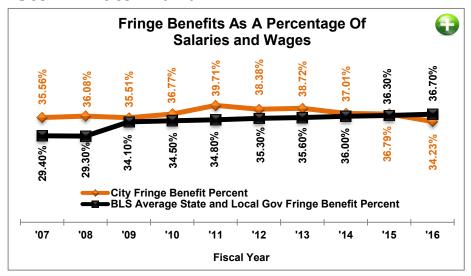
#### Sources

- City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports/
- · Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

#### Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	<b>Benefits</b>	Wages	Wages	Rate	Benefit Percent
2007	\$154,279	\$433,814	35.56%	13.90%	29.40%
2008	\$182,688	\$506,363	36.08%	14.10%	29.30%
2009	\$185,808	\$523,236	35.51%	13.90%	34.10%
2010	\$96,776	\$263,187	36.77%	14.90%	34.50%
2011	\$98,314	\$247,577	39.71%	15.10%	34.80%
2012	\$95,900	\$249,837	38.38%	16.10%	35.30%
2013	\$97,031	\$250,593	38.72%	17.10%	35.60%
2014	\$93,074	\$251,509	37.01%	17.50%	36.00%
2015	\$117,421	\$319,195	36.79%	16.60%	36.30%
2016	\$114,725	\$335,191	34.23%	15.10%	36.70%
10 Yr % Chg	(25.64%)	(22.73%)	(3.76%)	8.63%	24.83%

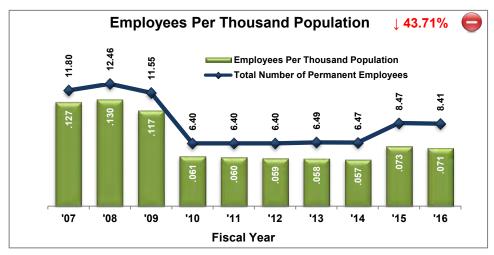
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** For the period shown, fringe benefits as a percent of salaries and wages increased from 35.56% in FY 2007 to 39.71% in FY 2011 before beginning to decline. The FY 2016 fringe benefit percent is 34.23%.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.

#### Sources:

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	PositionsAd ded	Positions Deleted	Positions Reassigned Between Depts	s Explanation
2007	11.80	92,937	0.127					
2008	12.46	95,782	0.130	0.66	0.66			ADDED: (.33) Engineering Aide III and (.33) Engineering Aide IV
2009	11.55	98,831	0.117	(0.91)	0.10		(1.01)	ADDED: (.10) Rate Analyst
2010	6.40	104,620	0.061	(5.15)			(5.15)	REALLOCATED: Engineering positions moved to Sewer and General Fund due to decrease in available funding and projects
2011	6.40	106,658	0.060					
2012	6.40	109,008	0.059					
2013	6.49	111,145	0.058	0.09			0.09	
2014	6.47	113,155	0.057	(0.02)			(0.02)	
2015	8.47	115,391	0.073	2.00	2.00			ADDED: (1) Equip Operator III and (1) Jet Lead from temporary
2016	8.41	117,671	0.071	(0.06)	0.16		(0.22)	ADDED: (.10) Asst Director of City Utilities, (.06) Deputy City Manager
10 Yr Chg	(28.73%)	26.61%	(43.71%)	(3.39)	2.92		(6.31)	

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey ) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** For the period shown, the total number of positions has decreased by 3.39 FTE. Employees per thousand population decreased 43.71% while the population increased 26.61%. For much of this time period, there was very little funding available to do capital projects, so engineering positions were reallocated to other budgets where there was a workload and funding available. While voters passed a storm water fee increase in FY 2015, it will take several years of building up cash before additional engineering positions can be funded.

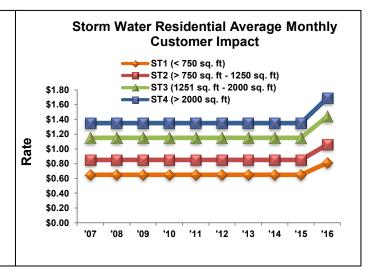
## Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

## **Storm Water Residential Rate Increase History**

Current rates are as follows: (FY 2016)

ST1 \$0.81/month/unit residential < 750 sq. feet residential 751 - 1250 sq. feet residential 751 - 1250 sq. feet residential 1251 - 2000 sq. feet residential over 2000 sq. feet residential over 2000 sq. feet



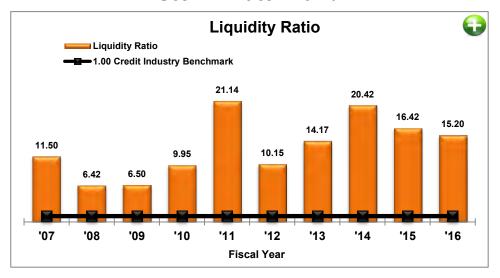
## Storm Water ST2 (>

Fiscal	Storm Water ST1 (<	750 sq ft and < 1250	Storm Water ST3	Storm Water ST4 (>
Year	750 sq. ft.)	sq. ft)	(1251 - 2000)	2000)
2007	\$0.65	\$0.85	\$1.15	\$1.35
2008	\$0.65	\$0.85	\$1.15	\$1.35
2009	\$0.65	\$0.85	\$1.15	\$1.35
2010	\$0.65	\$0.85	\$1.15	\$1.35
2011	\$0.65	\$0.85	\$1.15	\$1.35
2012	\$0.65	\$0.85	\$1.15	\$1.35
2013	\$0.65	\$0.85	\$1.15	\$1.35
2014	\$0.65	\$0.85	\$1.15	\$1.35
2015	\$0.65	\$0.85	\$1.15	\$1.35
2016	\$0.81	\$1.06	\$1.44	\$1.69

The Storm Water Utility operates through funding approved by voters in April 1993 and was increased by voters in 2015. The 2015 ballot includes five years of increases beginning in FY 2016.

## Source:

 City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/



Cook Marketable

64.59%

24.57%

32.13%

		Cash Marketable		
		Securities, and		Liquidity
A Warning Trend Is Observed	Fiscal	Applicable Receivables*	Current	Coverage
When:	Year	less Inventory	Liabilities	Ratio
Liquidity Coverage Ratio is Below 1.00	2007	\$775,980	\$67,449	11.50
	2008	\$452,617	\$70,488	6.42
	2009	\$627,909	\$96,583	6.50
	2010	\$932,951	\$93,718	9.95
	2011	\$1,433,419	\$67,792	21.14
Formulation:	2012	\$1,218,628	\$120,054	10.15
Cash, Marketable Securities	2013	\$1,504,696	\$106,159	14.17
and Accounts Receivable	2014	\$1,793,686	\$87,837	20.42
Current Liabilities	2015	\$1,296,296	\$78,927	16.42
	2016	\$1,277,207	\$84,018	15.20

<sup>\*</sup> Applicable Receivables: Accounts Receivable, Net Taxes Receivable, Grants Receivable, Accrued Interest, Due from Other Funds, and Loans Receivable (less inventory and prepaid expenses)

10 Yr % Chg

**Description:** A good measure of a city's short-run financial condition is its cash position. "Cash position" includes cash, marketable securities, as well as other assets that can quickly be converted into cash. The level of such assets is referred to as liquidity. Liquidity is a measure of a City's ability to pay its short-term obligations. The immediate effect of insufficient liquidity is inability to pay bills in a timely manner. This can jeopardize the City's relationship with its vendors and can reduce the effectiveness and savings of the competitive bidding process associated with purchasing.

Low or steadily declining liquidity can indicate that a city has, or is, overextending itself in the long run, the first sign being a cash shortage. A standard ratio of liquidity used to analyze commercial entities is the quick ratio, or "acid test;" that is, cash, marketable securities, and accounts receivable (within 30 days) divided by current liabilities. If the ratio is approaching one, or less than one, the commercial entity is considered to be facing liquidity problems.

Credit Industry Benchmarks: If the ratio is less than one, it is considered to be a negative factor, but would be mitigated if a prior trend of three years or more indicates that the ratio will exceed one in the following year. A three-year trend of less than one would be considered a negative factor.

**Analysis:** The City of Columbia's Storm Water Utility liquidity ratio has been well above 1.00 for the past ten years. There is no warning trend observed for this indicator.

#### Source:

 City of Columbia Financial Management Information Supplement Exhibit F-1 http://www.como.gov/finance/accounting/financial-reports

Degrating Revenues		Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Dility Charges   \$1,374,743   \$1,385,779   \$1,223,104   \$1,133,294   \$1,227,591	Operating Revenues:					
Operating Expenses:         Personnel Services*         \$713,039         \$722,666         \$708,906         \$353,877         \$356,534           Materials and Supplies         \$96,517         \$90,760         \$104,689         \$134,785         \$104,670           Travel and Training         \$15,777         \$162         \$1,340         \$11,93         \$1,193           Intragovernmental         \$180,388         \$208,416         \$226,545         \$206,437         \$164,306           Utilities, Services and Miscellaneous         \$50,844         \$96,847         \$162,255         \$109,126         \$12,4863           Total Operating Expenses         \$1,042,345         \$1,118,851         \$1,223,135         \$804,404         \$751,566           Operating Income (Loss) Before         \$332,398         \$266,928         (\$31)         \$328,890         \$476,025           Operating Income (Loss)         (\$59,117)         (\$150,439)         (\$426,176)         (\$482,032)         (\$497,069)           Operating Revenues         (\$59,117)         (\$150,439)         (\$426,077)         (\$153,142)         (\$21,044)           Non-Operating Revenues         \$143,403         \$110,695         \$71,223         \$57,936         \$36,605           Miscellaneous Revenue         \$151,73         \$11,299		\$1,374,743	\$1,385,779	\$1,223,104	\$1,133,294	\$1,227,591
Personnel Services*   \$713,039   \$722,666   \$708,906   \$353,877   \$356,534     Materials and Supplies   \$96,517   \$90,760   \$104,689   \$134,785   \$104,670     Travel and Training   \$1,577   \$162   \$1,340   \$179   \$1,193     Intragovernmental   \$180,368   \$208,416   \$245,945   \$206,437   \$164,306     Utilities, Services and Miscellaneous   \$50,844   \$86,6847   \$162,255   \$10,120   \$212,863     Total Operating Expenses   \$1,042,345   \$1,118,851   \$1,223,135   \$804,404   \$751,566     Operating Income (Loss) Before   \$332,398   \$266,928   \$(\$31)   \$328,890   \$476,025     Operating Income (Loss) Before   \$332,398   \$266,928   \$(\$31)   \$328,890   \$476,025     Operating Income (Loss)   \$(\$59,117)   \$(\$150,439)   \$(\$426,176)   \$(\$482,032)   \$(\$497,069)     Operating Revenues:   \$849,040   \$(\$426,070)   \$(\$153,142)   \$(\$21,044)     Non-Operating Revenues   \$143,403   \$110,695   \$71,223   \$57,936   \$36,605     Miscellaneous Revenue   \$143,403   \$110,695   \$71,223   \$57,936   \$36,605     Miscellaneous Revenue   \$15,173   \$11,299   \$3,668   \$4,994   \$17,225     Interest Expense   \$0   \$0   \$0   \$0   \$0     Son Orboperating Expenses:   Interest Expense   \$0   \$0   \$0   \$0     Deprating Expenses:   \$0   \$0   \$0   \$0   \$0     Deprating Transfer Fees   \$0   \$0   \$0   \$0   \$0     Dosynon Diposal of Fixed Assets   \$0   \$3,280   \$0   \$0   \$0     Dosynon Diposal of Fixed Assets   \$0   \$3,280   \$0   \$0   \$0     Total Non-Operating Expenses   \$0   \$0   \$0   \$0     Total Non-Operating Expenses   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0	Total Operating Revenues	\$1,374,743	\$1,385,779	\$1,223,104	\$1,133,294	\$1,227,591
Personnel Services*   \$713,039   \$722,666   \$708,906   \$353,877   \$356,534     Materials and Supplies   \$96,517   \$90,760   \$104,689   \$134,785   \$104,670     Travel and Training   \$1,577   \$162   \$1,340   \$179   \$1,193     Intragovernmental   \$180,368   \$208,416   \$245,945   \$206,437   \$164,306     Utilities, Services and Miscellaneous   \$50,844   \$86,6847   \$162,255   \$10,9126   \$124,863     Total Operating Expenses   \$1,042,345   \$1,118,851   \$1,223,135   \$804,404   \$751,566     Operating Income (Loss) Before   \$332,398   \$266,928   \$(\$31)   \$328,890   \$476,025     Operating Income (Loss) Before   \$332,398   \$266,928   \$(\$31)   \$328,890   \$476,025     Operating Income (Loss)   \$(\$59,117)   \$(\$150,439)   \$(\$426,176)   \$(\$482,032)   \$(\$497,069)     Operating Revenues:   Revenue from Other Gov. Units   \$34,815   \$35,859   \$0   \$0     Investment Revenue   \$143,403   \$110,695   \$71,223   \$57,936   \$36,605     Miscellaneous Revenue   \$15,173   \$11,299   \$3,668   \$4,994   \$17,225     Interest Expense   \$0   \$0   \$0   \$0     Son Orboperating Expenses:   Interest Expense   \$0   \$0   \$0   \$0     Derating Expenses:   \$0   \$0   \$0   \$0     Dorson Disposal of Fixed Assets   \$0   \$32,800   \$0   \$0     Total Non-Operating Expenses   \$0   \$0   \$0   \$0     Operating Transfer From Other Funds   \$0   \$0   \$0   \$0     Operating Transfers:   \$0   \$0   \$0   \$0   \$0     Operating Transfers:   \$0   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0     Operating Transfers From Other Funds   \$0   \$0   \$0   \$0   \$0     Operating Transfers   \$0	Operating Expenses:					
Travel and Training   \$1,577   \$162   \$1,340   \$179   \$1,193     Intragovernmental   \$180,368   \$208,416   \$224,545   \$206,437   \$164,306     Utilities, Services and Miscellaneous   \$50,844   \$96,847   \$162,255   \$109,126   \$124,863     Total Operating Expenses   \$1,042,345   \$1,118,851   \$1,223,135   \$804,404   \$751,566     Operating Income (Loss) Before   \$332,398   \$266,928   (\$31)   \$328,890   \$476,025     Operating Income (Loss)   \$391,515   \$417,367   \$426,176   \$482,032   \$497,069     Operating Revenues   \$434,403   \$164,404   \$164,404   \$164,404     Non-Operating Revenue   \$143,403   \$110,695   \$71,223   \$57,936   \$36,605     Miscellaneous Revenue   \$143,403   \$110,695   \$71,223   \$57,936   \$36,605     Miscellaneous Revenue   \$151,73   \$11,299   \$3,668   \$4,994   \$17,225     Total Non-Operating Revenues   \$193,391   \$157,853   \$74,891   \$62,930   \$53,830    Non-Operating Expenses   \$0   \$0   \$0   \$0   \$0     Entrest Expense   \$0   \$0   \$0   \$0   \$0     Bank & Paying Agent Fees   \$0   \$0   \$0   \$0   \$0     Loss on Disposal of Fixed Assets   \$0   \$3,280   \$0   \$0   \$0     Total Non-Operating Expenses   \$0   \$0   \$0   \$0   \$0     Total Non-Operating E	Personnel Services*	\$713,039	\$722,666	\$708,906	\$353,877	\$356,534
Intragovernmental   Utilities, Services and Miscellaneous   \$50,844   \$96,847   \$162,255   \$109,126   \$124,863   \$1042,345   \$1,118,851   \$1,223,135   \$804,404   \$751,566   \$0   \$0   \$751,566   \$10,42,345   \$1,118,851   \$1,223,135   \$804,404   \$751,566   \$0   \$0   \$0   \$0   \$0   \$0   \$0	Materials and Supplies	\$96,517	\$90,760	\$104,689	\$134,785	\$104,670
Dilitilies, Services and Miscellaneous   \$50,844   \$96,847   \$162,255   \$109,126   \$124,863   \$1042   Operating Expenses   \$1,042,345   \$1,118,851   \$1,223,135   \$804,404   \$751,566   Operating Income (Loss) Before   \$332,398   \$266,928   (\$31)   \$328,890   \$476,025   Operating Income (Loss) Before   \$332,398   \$266,928   (\$31)   \$328,890   \$476,025   Operating Income (Loss)   \$(\$391,515)   \$417,367   \$(\$426,176)   \$(\$482,032)   \$(\$497,069)   Operating Income (Loss)   \$(\$59,117)   \$(\$150,439)   \$(\$426,076)   \$(\$153,142)   \$(\$21,044)   Operating Revenues:   Revenue from Other Gov. Units   \$34,815   \$35,859   \$0   \$0   \$0   Investment Revenue   \$143,403   \$110,695   \$71,223   \$57,936   \$36,605   Miscellaneous Revenue   \$15,173   \$11,299   \$3,668   \$4,994   \$17,225   Total Non-Operating Revenues   \$193,391   \$157,853   \$74,891   \$62,930   \$53,830   Operating Expenses:   \$0   \$0   \$0   \$0   \$0   \$0   \$0   \$	Travel and Training	\$1,577	\$162	\$1,340	\$179	\$1,193
Total Operating Expenses	Intragovernmental	\$180,368	\$208,416	\$245,945	\$206,437	\$164,306
Operating Income (Loss) Before Depreciation         \$332,398         \$266,928         (\$31)         \$328,890         \$476,025           Depreciation         (\$391,515)         (\$417,367)         (\$426,176)         (\$482,032)         (\$497,069)           Operating Income (Loss)         (\$59,117)         (\$150,439)         (\$426,207)         (\$153,142)         (\$21,044)           Non-Operating Revenues:         Revenue from Other Gov. Units         \$34,815         \$35,859         \$0         \$0         \$0           Miscellaneous Revenue         \$143,403         \$110,695         \$71,223         \$57,936         \$36,605         \$36,605         \$474,891         \$62,930         \$53,830           Non-Operating Revenues         \$193,391         \$157,853         \$74,891         \$62,930         \$53,830           Non-Operating Expenses:         Interest Expense         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0 <td>Utilities, Services and Miscellaneous</td> <td>\$50,844</td> <td>\$96,847</td> <td>\$162,255</td> <td>\$109,126</td> <td>\$124,863</td>	Utilities, Services and Miscellaneous	\$50,844	\$96,847	\$162,255	\$109,126	\$124,863
Depreciation	Total Operating Expenses	\$1,042,345	\$1,118,851	\$1,223,135	\$804,404	\$751,566
Non-Operating Revenues:         Revenue from Other Gov. Units         \$34,815         \$35,859         \$0         \$0           Investment Revenue         \$143,403         \$110,695         \$71,223         \$57,936         \$36,605           Miscellaneous Revenue         \$15,173         \$11,299         \$3,668         \$4,994         \$17,225           Total Non-Operating Revenues         \$193,391         \$157,853         \$74,891         \$62,930         \$53,830           Non-Operating Expenses:         Interest Expense         \$0         \$0         \$0         \$0         \$0           Bank & Paying Agent Fees         \$0         \$0         \$0         \$0         \$0         \$0           Loss on Disposal of Fixed Assets         \$0         \$3,280         \$0         \$0         \$0           Amortization         \$0         \$0         \$0         \$0         \$0         \$0           Total Non-Operating Expenses         \$0         \$0         \$0         \$0         \$0           Operating Transfers:         \$0         \$0         \$0         \$0         \$0           Operating Transfers:         \$0         \$0         \$0         \$0         \$0         \$0           Operating Transfers From Other Funds         \$		\$332,398	\$266,928	(\$31)	\$328,890	\$476,025
Non-Operating Revenues   Revenue from Other Gov. Units   \$34,815   \$35,859   \$0   \$0   \$0     Investment Revenue   \$143,403   \$110,695   \$71,223   \$57,936   \$36,605     Miscellaneous Revenue   \$15,173   \$11,299   \$3,668   \$4,994   \$17,225     Total Non-Operating Revenues   \$193,391   \$157,853   \$74,891   \$62,930   \$53,830     Non-Operating Expenses:	Depreciation	(\$391,515)	(\$417,367)	(\$426,176)	(\$482,032)	(\$497,069)
Revenue from Other Gov. Units   \$34,815   \$35,859   \$0   \$0   \$0   \$0   \$0   \$143,403   \$110,695   \$71,223   \$57,936   \$36,605   \$0   \$0   \$15,173   \$11,299   \$3,668   \$4,994   \$17,225   \$17,225   \$10   \$10   \$15,173   \$11,299   \$3,668   \$4,994   \$17,225   \$17,225   \$10   \$10   \$15,173   \$11,299   \$3,668   \$4,994   \$17,225   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$	Operating Income (Loss)	(\$59,117)	(\$150,439)	(\$426,207)	(\$153,142)	(\$21,044)
Revenue from Other Gov. Units   \$34,815   \$35,859   \$0   \$0   \$0   \$0   \$0   \$143,403   \$110,695   \$71,223   \$57,936   \$36,605   \$0   \$0   \$15,173   \$11,299   \$3,668   \$4,994   \$17,225   \$17,225   \$10   \$10   \$15,173   \$11,299   \$3,668   \$4,994   \$17,225   \$17,225   \$10   \$10   \$15,173   \$11,299   \$3,668   \$4,994   \$17,225   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$10   \$	Non-Operating Revenues:					
Miscellaneous Revenue         \$15,173         \$11,299         \$3,668         \$4,994         \$17,225           Total Non-Operating Revenues         \$193,391         \$157,853         \$74,891         \$62,930         \$53,830           Non-Operating Expenses:         Interest Expense         \$0         \$0         \$0         \$0         \$0           Interest Expense         \$0         \$0         \$0         \$0         \$0         \$0           Bank & Paying Agent Fees         \$0         \$0         \$0         \$0         \$0         \$0           Loss on Disposal of Fixed Assets         \$0         \$0         \$0         \$0         \$0         \$0           Amortization         \$0         \$0         \$0         \$0         \$0         \$0         \$0           Total Non-Operating Expenses         \$0         \$3,280         \$0         \$0         \$0         \$0           Operating Transfers:           Operating Transfers         \$88,090         \$0         \$0         \$0         \$18,620           Operating Transfers         \$88,090         \$0         \$0         \$61,053         \$61,053           Total Operating Transfers         \$888,090         \$0         \$0         \$61,053		\$34,815	\$35,859	\$0	\$0	\$0
Total Non-Operating Revenues         \$193,391         \$157,853         \$74,891         \$62,930         \$53,830           Non-Operating Expenses:         Interest Expense         \$0         \$0         \$0         \$0         \$0           Bank & Paying Agent Fees         \$0         \$0         \$0         \$0         \$0         \$0           Loss on Disposal of Fixed Assets         \$0         \$3,280         \$0         \$0         \$0           Amortization         \$0         \$0         \$0         \$0         \$0         \$0           Total Non-Operating Expenses         \$0         \$3,280         \$0         \$0         \$0           Operating Transfers:           Operating Transfers:         \$0         \$0         \$0         \$0         \$0           Operating Transfers To Other Funds         \$0         \$0         \$0         \$61,053         \$61,053           Total Operating Transfers         \$88,090         \$0         \$0         \$61,053         \$61,053           Total Operating Transfers         \$88,090         \$0         \$0         \$61,053         \$61,053           Total Operating Transfers         \$88,090         \$0         \$0         \$61,053         \$61,053           Total O	Investment Revenue	\$143,403	\$110,695	\$71,223	\$57,936	\$36,605
Non-Operating Expenses:           Interest Expense         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         <	Miscellaneous Revenue	\$15,173	\$11,299	\$3,668	\$4,994	\$17,225
Interest Expense	Total Non-Operating Revenues	\$193,391	\$157,853	\$74,891	\$62,930	\$53,830
Bank & Paying Agent Fees         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$18,620         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0         \$0						
Loss on Disposal of Fixed Assets	•		\$0			
Amortization         \$0         \$0         \$0         \$0         \$0           Total Non-Operating Expenses         \$0         \$3,280         \$0         \$0         \$0           Operating Transfers:           Operating Transfers From Other Funds         \$88,090         \$0         \$0         \$18,620           Operating Transfers To Other Funds         \$0         \$0         \$0         \$61,053)         \$61,053)           Total Operating Transfers         \$88,090         \$0         \$0         \$61,053)         \$61,053)           Net Income (Loss) Before         Capital Contribution         \$222,364         \$4,134         (\$351,316)         (\$151,265)         (\$9,647)           Capital Contributions         \$132,169         \$20,520         \$23,163         \$16,311         \$0           Net Income (Loss) Transferred         To Retained Earnings         \$354,533         \$24,654         (\$328,153)         (\$134,954)         (\$9,647)           Beginning Retained Earnings         \$8,604,057         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,					\$0	\$0
Total Non-Operating Expenses         \$0         \$3,280         \$0         \$0         \$0           Operating Transfers:         Operating Transfer From Other Funds Operating Transfers To Other Funds Operating Transfers         \$88,090         \$0         \$0         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620         \$18,620	•		\$3,280			\$0
Operating Transfers:           Operating Transfer From Other Funds         \$88,090         \$0         \$0         \$18,620           Operating Transfers To Other Funds         \$0         \$0         \$0         \$61,053)         (\$61,053)           Total Operating Transfers         \$88,090         \$0         \$0         \$61,053)         (\$42,433)           Net Income (Loss) Before         \$222,364         \$4,134         (\$351,316)         (\$151,265)         (\$9,647)           Capital Contributions         \$132,169         \$20,520         \$23,163         \$16,311         \$0           Net Income (Loss) Transferred         To Retained Earnings         \$354,533         \$24,654         (\$328,153)         (\$134,954)         (\$9,647)           Beginning Retained Earnings         \$8,604,057         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137           Ending Retained Earnings         \$8,958,590         \$8,983,244         \$8,655,091         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146						
Operating Transfer From Other Funds         \$88,090         \$0         \$0         \$18,620           Operating Transfers To Other Funds         \$0         \$0         \$0         \$61,053)         (\$61,053)           Total Operating Transfers         \$88,090         \$0         \$0         \$0         \$61,053)         (\$42,433)           Net Income (Loss) Before         Capital Contribution         \$222,364         \$4,134         (\$351,316)         (\$151,265)         (\$9,647)           Capital Contributions         \$132,169         \$20,520         \$23,163         \$16,311         \$0           Net Income (Loss) Transferred         \$354,533         \$24,654         (\$328,153)         (\$134,954)         (\$9,647)           Beginning Retained Earnings         \$8,604,057         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146	Total Non-Operating Expenses	\$0	\$3,280	\$0	\$0	\$0
Operating Transfer From Other Funds         \$88,090         \$0         \$0         \$18,620           Operating Transfers To Other Funds         \$0         \$0         \$0         \$61,053)         (\$61,053)           Total Operating Transfers         \$88,090         \$0         \$0         \$0         \$61,053)         (\$42,433)           Net Income (Loss) Before         Capital Contribution         \$222,364         \$4,134         (\$351,316)         (\$151,265)         (\$9,647)           Capital Contributions         \$132,169         \$20,520         \$23,163         \$16,311         \$0           Net Income (Loss) Transferred         \$354,533         \$24,654         (\$328,153)         (\$134,954)         (\$9,647)           Beginning Retained Earnings         \$8,604,057         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146	Operating Transfers:					
Operating Transfers To Other Funds         \$0         \$0         \$0         \$0         \$61,053)         (\$61,053)         (\$61,053)         (\$42,433)           Net Income (Loss) Before Capital Contribution         \$222,364         \$4,134         (\$351,316)         (\$151,265)         (\$9,647)           Capital Contributions         \$132,169         \$20,520         \$23,163         \$16,311         \$0           Net Income (Loss) Transferred           To Retained Earnings         \$354,533         \$24,654         (\$328,153)         (\$134,954)         (\$9,647)           Beginning Retained Earnings         \$8,604,057         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146<	•	\$88 090	\$0	\$0	\$0	\$18 620
Total Operating Transfers         \$88,090         \$0         \$0         \$61,053)         (\$42,433)           Net Income (Loss) Before Capital Contribution         \$222,364         \$4,134         (\$351,316)         (\$151,265)         (\$9,647)           Capital Contributions Net Income (Loss) Transferred To Retained Earnings         \$132,169         \$20,520         \$23,163         \$16,311         \$0           Beginning Retained Earnings         \$354,533         \$24,654         (\$328,153)         (\$134,954)         (\$9,647)           Beginning Retained Earnings         \$8,604,057         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146						
Capital Contribution         \$222,364         \$4,134         (\$351,316)         (\$151,265)         (\$9,647)           Capital Contributions         \$132,169         \$20,520         \$23,163         \$16,311         \$0           Net Income (Loss) Transferred         To Retained Earnings         \$354,533         \$24,654         (\$328,153)         (\$134,954)         (\$9,647)           Beginning Retained Earnings         \$8,604,057         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137           Ending Retained Earnings         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146						
Net Income (Loss) Transferred         \$354,533         \$24,654         (\$328,153)         (\$134,954)         (\$9,647)           Beginning Retained Earnings**         \$8,604,057         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137           Ending Retained Earnings         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146		\$222,364	\$4,134	(\$351,316)	(\$151,265)	(\$9,647)
Net Income (Loss) Transferred         \$354,533         \$24,654         (\$328,153)         (\$134,954)         (\$9,647)           Beginning Retained Earnings**         \$8,604,057         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137           Ending Retained Earnings         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146	Capital Contributions	\$132,169	\$20,520	\$23,163	\$16,311	\$0
Ending Retained Earnings         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146	Net Income (Loss) Transferred					
Ending Retained Earnings         \$8,958,590         \$8,983,244         \$8,655,091         \$8,520,137         \$8,510,490           Contributed Capital         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146         \$1,357,146	Beginning Retained Farnings**	\$8,604,057	\$8,958,590	\$8,983,244	\$8,655,091	\$8.520 137
Contributed Capital \$1,357,146 \$1,357,146 \$1,357,146 \$1,357,146						
	•					

<sup>\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adjustment for Pensions

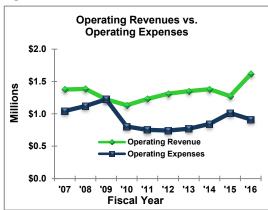
#### Source:

<sup>\*\*</sup> FY 2014 was restated for contributed capital and GASB 68 Accounting and Financial Reporting for Pensions

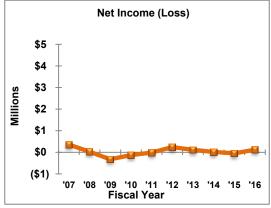
City of Columbia Financial Management Information Supplement Exhibit F-2 http://www.como.gov/finance/accounting/financial-reports

## **Net Income Statement**

Actual Actual Actua	al Actual Actual
2012 2013 2014	
20.2 20.0 201-	
\$1,310,722 \$1,349,435 \$1,380	0,594 \$1,273,489 \$1,613,480
\$1,310,722 \$1,349,435 \$1,386	0,594 \$1,273,489 \$1,613,480
	4,250 \$461,159 \$481,402
	9,321 \$167,723 \$136,037
	4,395 \$1,671 \$2,899
	4,049 \$195,904 \$220,600
	0,911 \$184,668 \$71,477
\$742,058 \$770,140 \$842	2,926 \$1,011,125 \$912,415
\$568,664 \$579,295 \$53	7,668 \$262,364 \$701,065
(0507.070) (0504.547) (050	4.040) (0544.000) (0500.400)
	1,248) (\$511,900) (\$506,186)
\$60,786 \$77,748 \$36	6,420 (\$249,536) \$194,879
\$61,082 \$129,011 \$	3,381 \$43,271 \$0
\$24,420 (\$35,215) \$40	6,502 \$79,525 \$62,993
\$6,247 \$989 \$	1,111 \$23,319 \$12,150
\$91,749 \$94,785 \$50	0,994 \$146,115 \$75,143
\$0 \$0	\$0 \$0 \$0
\$0 \$0	\$0 \$0 \$0
\$2,800 \$692	<b>\$</b> 0 <b>\$</b> 0 <b>\$</b> 15,977
\$0 \$0	\$0 \$0 \$0
\$2,800 \$692	\$0    \$0    \$15,977
\$150,000 \$0	\$0 \$39,000 \$47,000
	0,319) (\$61,053) (\$182,448) 0,319) (\$22,053) (\$135,448)
<b>.</b>	. , , , , , , , , , , , , , , , , , , ,
\$238,682 \$110,788 \$1	7,095 (\$125,474) \$118,597
<b>\$</b> 0 <b>\$</b> 0	\$0 \$76,520 \$0
\$238,682 \$110,788 \$1	7,095 (\$48,954) \$118,597
	8 775 \$10 395 870 \$10 346 916
	8,775 \$10,395,870 \$10,346,916 <b>5.870 \$10.346.916 \$10.465.513</b>
\$1,357,146 \$1,357,146	8,775       \$10,395,870       \$10,346,916         5,870       \$10,346,916       \$10,465,513         \$0       \$0



In FY 2010, engineering positions were moved out of Storm Water and into Sanitary Sewer and General Fund departments, as there was not enough available funding to support the personnel This decision, along with other cuts, reduced the operating expenses in that year dramatically. For FY 2016, the increase in operating revenues is due to an April 2015 ballot measure which increased fees.



Net income has been low for most of this

<u>-</u>	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes					
Property Taxes					
Gross Receipts & Other Local Taxes					
Intragovernmental Revenues			••	••	•
Grants	\$34,815	\$35,859	\$0 \$50.546	\$0 \$00,403	\$0
Interest (w/o GASB 31 adjustment) Fees and Service Charges	\$124,148 \$1,374,743	\$100,021 \$1,385,779	\$50,516 \$1,223,104	\$90,403 \$1,133,294	\$37,236 \$1,227,501
Other Local Revenues ++	\$1,374,743 \$15,173	\$1,365,779 \$11,299	\$1,223,104	\$1,133,294 \$4,994	\$1,227,591 \$17,225
Other Local Nevertues 11	\$1,548,879	\$1,532,958	\$1,277,288	\$1,228,691	\$1,282,052
					. , ,
Other Funding Sources/Transfers^	\$88,090	\$0	\$0	\$0	\$18,620
Total Financial Sources: Less					
Appropriated Fund Balance	\$1,636,969	\$1,532,958	\$1,277,288	\$1,228,691	\$1,300,672
Financial Uses					
Operating Expenses (w/o GASB 16 and 68 Adj)	\$1,036,004	\$1,117,603	\$1,223,792	\$811,023	\$750,248
Operating Transfers to Other Funds	\$0	\$0	\$0	\$61,053	\$61,053
Interest and Other Non-Oper Cash Exp	\$0	\$0	\$0	\$0	\$0
Principal Payments	\$0 \$20,440	\$0 \$07.750	\$0 \$0	\$0 \$12.067	\$0 \$0
Capital Additions Enterprise Revs used for Capital Projects	\$29,140 \$940,800	\$97,758 \$673,000	\$0 \$65,000	\$12,967 \$0	\$0 \$0
Total Financial Uses	\$2,005,944	\$1,888,361	\$1,288,792	\$885,043	\$811,3 <b>01</b>
=				•	
Financial Sources Over/	(\$269.07E)	(\$255 402)	(\$44 EQ4)	¢242 649	¢490.274
(Under) Financial Uses	(\$368,975)	(\$355,403)	(\$11,504)	\$343,648	\$489,371
Cash and cash equivalents	\$658,402	\$350,013	\$527,880	\$835,682	\$1,324,665
Less: GASB 31 Adjustment	(\$2,763)	\$7,911	\$28,618	(\$3,849)	(\$4,480)
Plus: Inventory	\$0	\$0	\$0	\$0	\$0
Ending Cash and Other Resources	\$661,165	\$342,102	\$499,262	\$839,531	\$1,329,145
Total Financial Uses	\$2,005,944	\$1,888,361	\$1,288,792	\$885,043	\$811,301
Less: Ent Rev used for current year CIP	(\$940,800)	(\$673,000)	(\$65,000)	\$0	\$0
Operational Expenses	\$1,065,144	\$1,215,361	\$1,223,792	\$885,043	\$811,301
20% Guideline for Operational Expenses	\$213,029	\$243,072	\$244,758	\$177,009	\$162,260
Add: Ent Rev for next year CIP	\$673,000	\$65,000	\$0	\$0	\$820,000
Cash Reserve Target	\$886,029	\$308,072	\$244,758	\$177,009	\$982,260
Cash Above/(Below) Cash Reserve Target	(\$224,864)	\$34,030	\$254,504	\$662,522	\$346,885

<sup>++</sup> Other Local Revenues include miscellaneous revenues

#### Source:

<sup>^</sup> Other Funding Sources and Transfers do not include Capital Contributions.

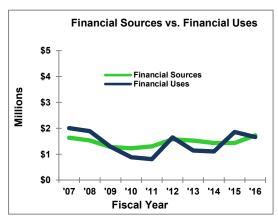
City of Columbia Financial Management Information Supplement Exhibits F-1 and F-2 http://www.como.gov/finance/accounting/financial-reports

## **Financial Sources and Uses**

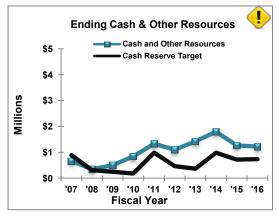
Actual 2012	Actual 2013	Actual 2014	Actual 2015	Actual 2016
\$61,082	\$129,011	\$3,381	\$43,271	\$0
\$49,361	\$44,681	\$46,216	\$51,614	\$55,955
\$1,310,722	\$1,349,435	\$1,380,594	\$1,273,489	\$1,613,480
\$6,247	\$989	\$1,111	\$23,319	\$12,150
\$1,427,412	\$1,524,116	\$1,431,302	\$1,391,693	\$1,681,585
\$150,000	\$0	\$0	\$39,000	\$47,000
\$1,577,412	\$1,524,116	\$1,431,302	\$1,430,693	\$1,728,585
				_
\$748,353	\$765,190	\$845,773	\$1,000,981	\$868,531
\$61,053	\$61,053	\$70,319	\$61,053	\$182,448
\$0	\$0	\$0	\$0	\$0
\$0	\$0	\$0	\$0	\$0
\$18,144	\$17,000	\$0	\$0	\$106,734
\$820,000	\$297,018	\$192,000	\$800,000	\$503,321
\$1,647,550	\$1,140,261	\$1,108,092	\$1,862,034	\$1,661,034
				<b></b>
(\$70,138)	\$383,855	\$323,210	(\$431,341)	\$67,551
\$1,066,884	\$1,314,571	\$1,680,960	\$1,183,219	\$1,140,416
(\$29,421)	(\$109,317)	(\$109,031)	(\$81,120)	(\$74,082)
\$0	\$0	\$0	\$0	\$0
<u>\$1,096,305</u>	\$1,423,888	\$1,789,991	\$1,264,339	\$1,214,498
\$1,647,550	\$1,140,261	\$1,108,092	\$1,862,034	\$1,661,034
(\$820,000)	(\$297,018)	(\$192,000)	(\$800,000)	(\$503,321)
\$827,550	\$843,243	\$916,092	\$1,062,034	\$1,157,713
\$165,510	\$168,649	\$183,218	\$212,407	\$231,543
\$297,018	\$192,000	\$800,000	\$503,321	\$504,021
\$462,528	\$360,649	\$983,218	\$715,728	\$735,564

\$806,773

\$548,611



In years where funding uses are above funding sources there was a higher amount of capital project funding needed. All of the cost of the capital project must be appropriated before a construction contract can be awarded, even though the construction may take more than one year to complete.



While the ending cash and other resources has been above the cash reserve target line for most of the ten year period, there is still a warning trend observed for this fund. The cash reserve target takes into account current expenses and enterprise revenue needed for next year, but it does not reflect the amount of funds that are actually needed to adequately fund the backlog of storm water capital projects. While the voters passed a ballot in 2015 to increase storm water fees, it will take time to build up balances to fund these projects and these fee increases will still not generate enough cash to fund all of the projects identified in the capital improvement plan.

\$633,777

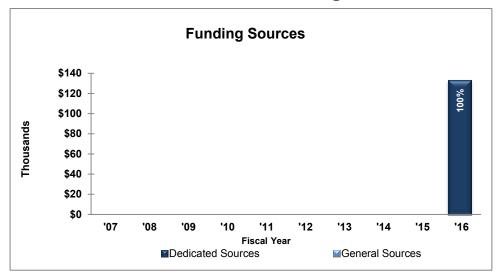
\$1,063,239

\$478,934

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# Mid Missouri Solid Waste Management District Special Revenue Fund

The Mid Missouri Solid Waste Management District budget was included in the Solid Waste budget until FY 2015.	



		Dedicate	d Sources					
			Operating	Total				
Fiscal	Grant	Investment	<b>Transfer From</b>	Dedicated	General	Total		
Year	Revenue	Revenue	Other Funds	Sources	Sources	Revenues		
2007	\$0	\$0	\$0	\$0	\$0	\$0		
2008	\$0	\$0	\$0	\$0	\$0	\$0		
2009	\$0	\$0	\$0	\$0	\$0	\$0		
2010	\$0	\$0	\$0	\$0	\$0	\$0		
2011	\$0	\$0	\$0	\$0	\$0	\$0		
2012	\$0	\$0	\$0	\$0	\$0	\$0		
2013	\$0	\$0	\$0	\$0	\$0	\$0		
2014	\$0	\$0	\$0	\$0	\$0	\$0		
2015	\$0	\$0	\$0	\$0	\$0	\$0		
2016	\$84,023	\$223	\$48,271	\$132,517	<b>\$0</b>	\$132,517		
10 Yr % Chg								

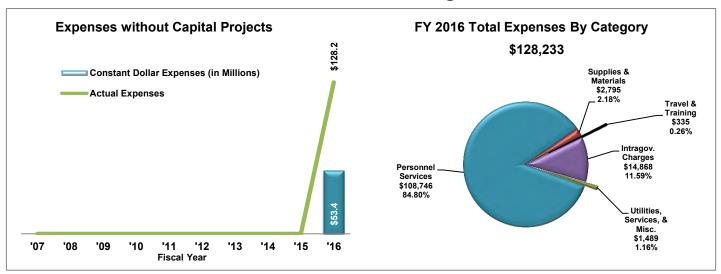
**Description:** The Mid-Missouri Solid Waste Management District (MMSWMD) provides planning, technical, and financial support in the area of solid waste management for an eight-county region that includes Audrain, Boone, Callaway, Cole, Cooper, Howard, Moniteau, and Osage. This activity was previously contained in the Solid Waste Fund, but was separated in FY 2016. All revenues for this fund are considered dedicated sources. The primary funding source is a state grant with the City's match coming from a transfer from the Solid Waste Fund.

#### Analysis:

- This is the fund's first year of operations. Total revenues were \$132,517 in FY 2016.
- The primary funding source for MMSWMD is grant revenue. Due to the timing of grant requests and disbursements, this amount can vary each year, and may not always align with the associated expenses.

## Sources:

 City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/



Fiscal	Expenses without Capital	Capital	Total	Consumer Price	Constant Dollar		Per Capita Expenses in Constant	Per Capita Percent Change Over
Year	Projects	Projects	Expenses	Index	Expenses	Population**	Dollars	Previous Year
2007	\$0	\$0	\$0	207.30	\$0	92,937	\$0.00	
2008	\$0	\$0	\$0	215.30	\$0	95,782	\$0.00	
2005 - <u>2009</u>	\$0	\$0	\$0	214.54	\$0	98,831	\$0.00	
2006 - <u>2010</u>	\$0	\$0	\$0	218.06	\$0	104,620	\$0.00	
2007 - <u>2011</u>	\$0	\$0	\$0	224.94	\$0	106,658	\$0.00	
2008 - <u>2012</u>	\$0	\$0	\$0	229.59	\$0	109,008	\$0.00	
2009 - <u>2013</u>	\$0	\$0	\$0	232.96	\$0	111,145	\$0.00	
2010 - <u>2014</u>	\$0	\$0	\$0	236.74	\$0	113,155	\$0.00	
2011 - <u>2015</u>	\$0	\$0	\$0	237.02	\$0	115,391	\$0.00	
2016	\$128,233	<b>\$0</b>	\$128,233	240.01	\$53,428	117,671	\$0.45	
10 Yr % Chg				15.78%		26.61%		

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

**Description:** The Mid-Missouri Solid Waste Management District (MMSWMD) provides planning, technical, and financial support in the area of solid waste management for an eight-county region that includes Audrain, Boone, Callaway, Cole, Cooper, Howard, Moniteau, and Osage. This activity was previously contained in the Solid Waste Fund, but was separated in FY 2016.

#### Analysis:

- This is the fund's first year of operations. Total expenses were \$128,233 in FY 2016.
- The primary expense category for this fund is personnel services which accounted for 84.80% of the fund's expenses.

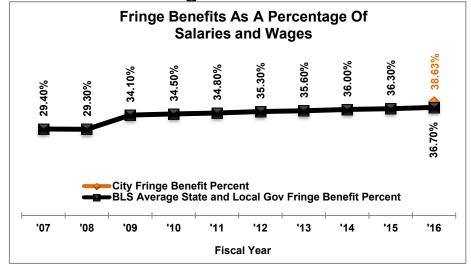
#### Sources:

- City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
- Consumer Price Index: http://www.stats.bls.gov
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

## Trend Key:

City Benefit Percent

Positive Trend: = or < BLS rate for 1-2 yrs Warning Trend: > BLS rate for 1-3 yrs Negative Trend: > BLS rate for 3+ years



	Cost of Fringe	Salaries and	Benefits as a Percent of Salaries and	LAGERS - General Contribution	BLS Average State and Local Gov Fringe
Fiscal Year	Benefits	Wages	Wages	Rate	Benefit Percent
2007	\$0	\$0		13.90%	29.40%
2008	\$0	\$0		14.10%	29.30%
2009	\$0	\$0		13.90%	34.10%
2010	\$0	\$0		14.90%	34.50%
2011	\$0	\$0		15.10%	34.80%
2012	\$0	\$0		16.10%	35.30%
2013	\$0	\$0		17.10%	35.60%
2014	\$0	\$0		17.50%	36.00%
2015	\$0	\$0		16.60%	36.30%
2016	\$30,302	\$78,444	38.63%	15.10%	36.70%
10 Yr % Chg				8.63%	24.83%

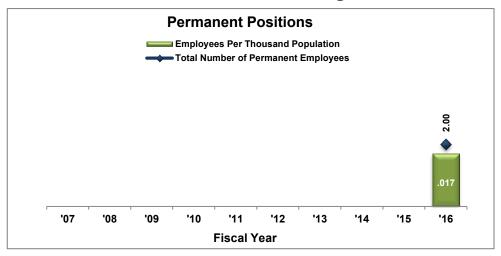
**Description:** The most common forms of fringe benefits are pension plans and health and life insurance. Together, they can represent a significant cost to the City, often exceeding 25% of salaries and wages. Some benefits, such as health and life insurance require immediate cash outlays and others, like pension benefits can be deferred. Because of the complex nature of the funding and recording of fringe benefits, these costs can inadvertently escalate and place a financial strain on a city – one that is not readily identifiable. Annually, the Bureau of Labor Statistics (BLS) provides an average of fringe benefits for all state and local governments which provides a benchmark to compare our fringe benefit percent.

**Analysis:** This is a new fund in FY 2016. Therefore, there is only one year of history to review. The fringe benefit percent for FY 2016 is 38.63% which is above the BLS average fringe benefit percent for state and local governments.

- Pension costs are the largest fringe benefit cost. From FY 2007 to FY 2012, the LAGERS general pension rate increased from 13.90% to
  16.10%. In an effort to deal with these significant increases, a decision was made to place all personnel hired on or after October 1, 2012
  into a pension plan that would require increased years of service in order to collect full retirement benefits. This decision will help lower
  future pension rate increases. In FY 2015 and FY 2016 the pension rates decreased with the FY 2016 rate at 15.10%.
- Health insurance is the second largest fringe benefit cost. During this period there have been significant increases. The City has modified
  the plan deductibles, offered a high deductible Health Savings Account (HSA) plan, and increased the City's HSA contribution to provide an
  incentive to employees to switch to the HSA.

#### Sources:

- Finance Department HTE/Munis accounting system: Actual costs for salaries and wages and fringe benefits by year
- LAGERS, Fire and Police Pension Actuarial Reports
- Bureau of Labor Statistics Table 3. State and local government workers, by major occupational and industry group https://www.bls.gov/news.release



**Trend Key:** 10 Year Percent Change in EEs Per Thousand Population

Positive Trend (>= % Chg in Population) Warning Trend: (0% up to % Chg in Population) Negative Trend (<0%)

Fiscal Year	Total Number of Employees	Population**	Employees Per Thousand Population	Change in Number of Positions	PositionsAd ded	Positions Deleted	Positions Reassigned Between Dept	s Explanation
2007		92,937						
2008		95,782						
2009		98,831						
2010		104,620						
2011		106,658						
2012		109,008						
2013		111,145						
2014		113,155						
2015		115,391						
2016	2.00	117,671	0.017	2.00			2.00	Positions previously in Solid Waste Fund. (1) Solid Waste District Admin, (1) Admin Technician
10 Vr % Cha		26 61%						

10 Yr % Chg 26.61%

**Description:** It is important to monitor the number of employees as well as the employees per thousand population. If employees per thousand population is increasing significantly, it may indicate the operation is becoming more labor intensive, demands for services are rapidly increasing or productivity is declining. If the number of employees per thousand population is declining significantly, it may indicate the City has not been adding staff to handle the increased demand for services and the level of service may decline as a result.

**Analysis:** Prior to FY 2016, this fund's activity and personnel were all contained within the Solid Waste Fund. When this fund was created in FY 2016, 2.00 positions were moved to this new fund. The number of staff assigned has remained at 2.00 FTE for this entire time period.

#### Source:

- City of Columbia Annual Budget Document http://www.como.gov/finance/accounting/financial-reports/
- Population Estimates: U.S. Census Bureau American Community Survey (ACS) population estimates https://factfinder.census.gov/faces/nav/jsf/pages/community\_facts.xhtml

<sup>\*\*</sup> Estimated Population: 2007 and 2008 reflect ACS (American Community Survey) one year population estimates, 2009 through 2015 reflect ACS five year estimates, and 2016 is an estimate based on the growth between 2014 and 2015.

	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Revenues:					
Revenue from other					
governmental units	\$0	\$0	\$0	\$0	\$0
Investment Revenue	\$0	\$0	\$0	\$0	\$0
Miscellaneous	\$0	\$0	\$0	\$0	\$0
Total Revenues	\$0	\$0	\$0	\$0	\$0
Expenditures:					
Personnel Services*	\$0	\$0	\$0	\$0	\$0
Materials and Supplies	\$0	\$0	\$0	\$0	\$0
Travel and Training	\$0	\$0	\$0	\$0	\$0
Intragovernmental	\$0	\$0	\$0	\$0	\$0
Utilities, Services and Miscellaneous	\$0	\$0	\$0	\$0	\$0
Total Expenditures	\$0	\$0	\$0	\$0	\$0
Excess (Deficiency) of					
Revenues Over Expenditures	\$0	\$0	\$0	\$0	\$0
Other Financing Sources (Uses):					
Operating Transfers From Other Funds	\$0	\$0	\$0	\$0	\$0
Operating Transfers to Other Funds	\$0	\$0	\$0	\$0	\$0
Total Other Financing Sources (Uses)	\$0	\$0	\$0	\$0	\$0
Excess (Deficiency) of Revenues And Other Financing Sources Over Expenditures and Other Financing					
Uses	\$0	\$0	\$0	\$0	\$0
Beginning Fund Balance	\$0	\$0	\$0	\$0	\$0
Ending Fund Balance	\$0	\$0	\$0	\$0	\$0

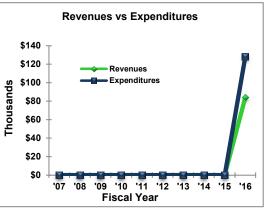
<sup>\*</sup>Beginning in FY 2016, Personnel Services includes the GASB 68 Adjustment for Pensions

#### Source

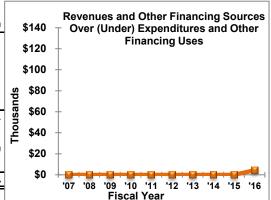
City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/

# **Revenue and Expenditure Statement**

_					
	Actual 2016	Actual 2015	Actual 2014	Actual 2013	Actual 2012
, n					
Thousands	\$84,023	\$0	\$0	\$0	\$0
nss	\$223	\$0 \$0	\$0	\$0	\$0 \$0
은	\$0	\$0	\$0	\$0	\$0 \$0
	\$84,246	\$0	\$0	\$0	\$0
	\$108,746	\$0	\$0	\$0	\$0
F	\$2,795	\$0	\$0	\$0	\$0
0	\$335	\$0	\$0	\$0	\$0
re th	\$14,868	\$0	\$0	\$0	\$0
F	\$1,489	\$0	\$0	\$0	\$0
S re	\$128,233	\$0	\$0	\$0	\$0
-	(\$43,987)	\$0	\$0	\$0	\$0
	\$48,271	\$0	\$0	\$0	\$0
,	\$0	\$0	\$0	\$0	\$0
,	\$48,271	\$0	\$0	\$0	\$0
spu					
Thousands	\$4,284	\$0	\$0	\$0	\$0
È	\$0	\$0	\$0	\$0	\$0
	\$4,284	\$0	\$0	\$0	\$0



For FY 2016, operating expenses were more than operating revenues. This is because the City is required to provide match funding for the grant and this match funding comes from the Solid Waste Fund and is reflected in the Other Financing Sources and Uses section rather than in the revenue section.



In total revenues and other financing sources are \$4,284 over expenditures and other financing uses. It is not expected for revenues over time to exceed expenses and a large fund balance to result. The city's match is used to offset expenses that are not covered by the grant.

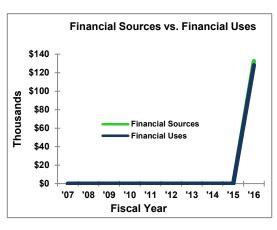
	Actual 2007	Actual 2008	Actual 2009	Actual 2010	Actual 2011
Financial Sources					
Sales Taxes Property Taxes					
Gross Receipts & Other Local Taxes					
Intragovernmental Revenues					
Grants	\$0	\$0	\$0 \$0	<b>\$</b> 0	<b>\$</b> 0
Interest (w/o GASB 31 Adjustment) Fees and Service Charges	\$0	\$0	\$0	\$0	\$0
Other Local Revenues ++	\$0	\$0	\$0	\$0	\$0
	\$0	\$0	\$0	\$0	\$0
011 5 11 0 15 1	•		**	**	
Other Funding Sources/Transfers	\$0	\$0	\$0	\$0	\$0
Total Financial Sources: Less					
Appropriated Fund Balance	\$0	\$0	\$0	\$0	\$0
Financial Uses					
Operating Expenses (w/o GASB 16 and 68 Adj)	\$0	\$0	\$0	\$0	\$0
Operating Transfers to Other Funds	\$0	\$0	<b>\$</b> 0	<b>\$</b> 0	\$0
Interest and Other Non-Oper Cash Exp	\$0 *0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Principal Payments Capital Additions	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Enterprise Revs used for Capital Projects	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0	\$0 \$0
Total Financial Uses	\$0	\$0	\$0	\$0	\$0
Financial Sources Over/					
(Under) Financial Uses	\$0	\$0	\$0	\$0	\$0
Ending Cash and Other Resources #	\$0	\$0	\$0	\$0	\$0

<sup>#</sup> Ending Cash and Other Resources is equal to cash and cash equivalents

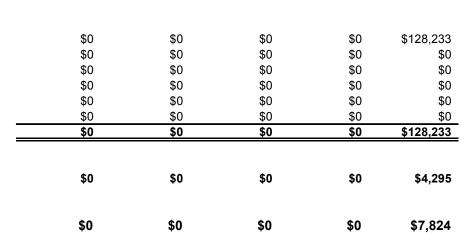
City of Columbia Financial Management Information Supplement Exhibit C-2 http://www.como.gov/finance/accounting/financial-reports/
 City of Columbia Accounting System

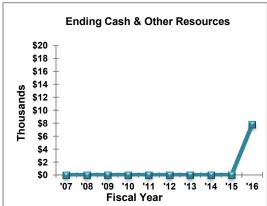
## **Financial Sources and Uses**

Actual 2016	Actual 2015	Actual 2014	Actual 2013	Actual 2012
\$84,02	\$0	\$0	\$0	\$0
\$23	\$0	\$0	\$0	\$0
\$	\$0	\$0	\$0	\$0
\$84,25	\$0	\$0	\$0	\$0
\$48,27	\$0	\$0	\$0	\$0
\$132,52	\$0	\$0	\$0	\$0



Financial sources and uses are very close as would be expected with this type of fund.





Because this is a Special Revenue Fund, there is no cash reserve target. There is a small ending cash and other resource amount which would be expected with this type of fund.

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